

the question of issuing Commissions to Constables and Road Supervisors. The 29th section of Article IV of the Constitution is, as you propose, somewhat very comprehensive, and would seem to embrace the class of officers referred to as amongst those to be commissioned by the Governor. But you will perceive, by reference to the Act of Assembly of 1853, Chapter 300, section 2, that the returns of election of Road Supervisors are to be made to the County Commissioners, who are instructed to issue Commissions, setting forth special matters in that section provided for.

It is apparent to the Governor that this legislative construction of section 29 of Article IV does not seem to be warranted by the terms of that section; and the Governor accordingly is led to believe that the Legislature considered that construction warranted by section 9 of Article III which says that "The General Assembly shall provide by law for the election of Road Supervisors, in the several Counties" &c. The Legislature must have supposed that the Authority thereby vested in it to provide for the "election" &c. included the power to designate the manner of the returns and the mode of issuing the Commissions. Although the Governor considers this a forced construction, inasmuch as the County Commissioners, can issue no "Commission", properly speaking, (in the sense in which that term is used in the 29th section of Article IV) not being able to affix the Seal of the State, nevertheless the Governor does not deem it necessary to take issue with the Legislature upon that point.

In regard to Constables the Legislature has given no such construction, as you will see by reference to the Act of 1852 Chapter 274. The Governor will therefore issue Commissions to Constables, as to Justices of the Peace.

The Governor has deferred to the Judgment of the Legislature in regard to the former question in view of the 12th section of Article X which by conferring upon the Legislature the power to pass all such laws as may be necessary and proper for carrying into execution the powers vested by this Constitution" &c. seems to have submitted such questions of construction exclusively to its decision, excepting where such construction would interfere with the right or duties of any other Co-ordinate branch of the Government, in which case it would be disregarded by the Executive.

I have the honor to be Very respectfully,
Wm. Ott. Secy. John Randolph Sumner
Secretary of State