

"lodged wholly in the National Legislature or wholly in the State Legislatures,  
"or primarily in the latter, and ultimately in the former - The first mode has  
"with reason been preferred by the Convention - They have submitted the regulation  
"of elections for the federal Government in the first instance to the local admini-  
"strations; which in ordinary cases, and when no improper views prevail, may  
"be both more convenient and more satisfactory; but they have reserved to  
"the National Authority a right to interpose whenever extraordinary circumstances  
"might render that interposition necessary to its safety -"

This language is too explicit to require a comment - It evidently  
shows that the Federalist ascribed a much higher degree of importance to the  
Authority he had under consideration than Mr Pinkney supposes to belong  
to it, when he speaks of a choice between the modes of voting viva voce,  
and by ballot, with other minute circumstances attending elections, as the  
objects comprehended in the word "Manner"

Has it not occurred to Mr Pinkney that these minute circum-  
stances can only arise in the election of Representatives, and are entirely out  
of the question in the choice of Senators, why then is the word "Manner" applied  
to both in the Constitution if something more was not intended than Mr Pinkney has supplied.

Those who maintain the State Regulations to be agreeable to the  
Constitution are continually challenged to show that the power of partitioning the  
States is necessarily implied in the word "Manner" - We might on the other hand  
desire proof that any thing relating to elections was necessarily excluded from  
the meaning of the word, for it is certainly as comprehensive a term as could  
have been employed, supposing the utmost latitude to the intentions of the  
Convention, but I shall again resort to the Federalist, and leave it to be judged  
from the various modes of expression he uses, whether he thought that the power  
of regulating elections would ever be measured by a narrow construction of the  
word "Manner" -

In the quotation already made the following words occur  
"It will not be denied that a discretionary power over elections ought to exist so  
"where" - again "they have submitted the regulation of elections for the federal  
"Government" &c.

Page 168 "nothing" - the more convenient