

Congress

OF THE
United States of America.

HOUSE OF REPRESENTATIVES.

THURSDAY DECEMBER 6.

DEBATE

On the bill for protecting the ports and harbours of the United States and preserving peace on the waters within their jurisdiction

Concluded from yesterday's American

Mr. G. W. Campbell—This section contains a principle of much importance, though not yet touched upon by any of the gentlemen who have engaged in the discussion; and the manner in which the House may now decide thereon will go to fix a precedent upon which the freedom and independence of the individual states may be placed in jeopardy.

The first object in the section is to authorize a state officer, acting under the state authority to go beyond the limits of such, and of course beyond its jurisdiction, to execute state process upon an offender escaping from justice. He did not believe that the United States were competent to give such authority, or that the United States could extend the laws of the several states beyond the boundaries of the state for which they had been enacted. For this reason he meant to oppose giving this authority to a state officer, but he would be clearly in favor of making such provision as would more effectually preserve peace in the ports and harbours and waters of the United States, and at the same time remove the doubts suggested by gentlemen on both sides. He would be for introducing into the bill, instead of the present section, a provision, that when such a crime shall have been committed, and the party charged had escaped into the United States jurisdiction, the state officer having received the state process might exhibit the same to a proper officer of the United States who should issue a new warrant, and upon such warrant the offender escaping should be arrested. This he conceived to be the only mode in which congress had a constitutional right to reach their object, or to aid the state government in apprehending offenders. He was clearly of opinion that the powers of a sheriff could only correspond with those vested by the writ, which never did more than command the person to be taken if he be found within your bailwick or county; if you extend his powers in the manner contemplated in the bill, the state officers of Philadelphia will be dispatched with state process to execute in Charleston.

He had a ways been of opinion that each state had a right to call out its own militia, to carry into effect their own laws, and that the United States cannot require it of any state officer to call forth the militia to carry into effect the laws of such state; but he was also of opinion that congress may authorize a state officer to call upon the United States officers to aid in the apprehension of fugitives from justice; but here we could only authorize them, and not compel them to make such call; if we could we should annihilate the very existence of the state governments. This provision being made he would go further, though he was not willing to authorize every justice of peace to call to his aid the military and naval forces of the United States, yet he was inclined to draw out this force whenever it became necessary, under the direction of a proper officer to carry into execution a state process, where a state was incompetent to that object.

He would briefly mention another objection. It was so that part of the section which relates to punishment in case of resistance. He conceived this to be altogether unnecessary. When the United States authorize their officer to execute a process he is armed with all the requisite power for its accomplishment, and as long as he acts within the authority given to him he will be justified in his conduct, and all who oppose him will be guilty of such a crime as is known to the laws in the quarter where opposition may be given. This part of the bill appeared to him to be unnecessary, and if unnecessary it would be found also inconvenient. Whether the killing of the officer or his assistants was murder or man slaughter would be determined by the facts, and the punishment in either case would be found under the state law, adopted from the English law to which a court would have to turn for its decision.

Mr. Nicholson wished that gentlemen before they found fault with the bill would pay a more particular attention to its provisions. The gentleman all up had supposed this bill enjoined upon the state officer, as a duty, that he should call in the aid of a military force to execute the state laws. That was not the case; the bill only says it shall be lawful for him so to do. It was observed some days since

that our statutes affixed a punishment to the offence of resisting a civil process consisting of fine and imprisonment; but this being a different crime when attended with killing it became necessary in order to remove doubts as to what punishment should be inflicted, that it be simplified and expressed in the law itself. He held himself ready to agree to the amendments suggested by the gentleman from Pennsylvania, (Mr. Clay) which he expected would satisfy every member, except the gentleman all up from Tennessee.

Mr. Nelson took this opportunity of expelling in the most public and most explicit manner, that he should on all occasions vote against every measure which went to aggrandize the power of the United States at the expense of the individual state governments, or the authority of the people. It is at this day admitted that the general government have no other powers or jurisdiction than what are granted by the people in the constitution; that the powers not delegated therein, or prohibited by it to the states are reserved to the states respectively, or to the people. The section before the committee contains two important regulations—one of which he considered as just and proper; the other not, as warranted by the constitution. Nay it would be a direct infringement upon the rights of the individual states. The section contemplates giving authority to the state officers to call out the militia of the state to execute its own laws, and thereby take the command of that force out of the hands of the executive authority, where the state constitutions generally placed it. He admitted the right of Congress to call forth the militia in cases of invasion or insurrection, and to execute the laws of the Union; but exclusively of the cases authorized by the constitution, he was bold to say Congress had no right to interfere with calling the militia into service.—The command of the militia he considered as a sovereign power, and as such it could not be exercised by two sovereign authorities; as that would destroy the very idea of sovereignty, which was an exclusion of all other authority than one; the state executive could not call forth the militia and the Congress exercise the like power at the same time.—He should always hold up his hand against such interference with the state sovereignties, or an assumption of power by Congress, in this case, as well as other analogous cases.

Some gentlemen have entertained doubts whether Congress have power to authorize a state officer to execute process within the United States jurisdiction; if Congress have exclusive jurisdiction, it is competent for them to point out the manner in which it shall be conducted, and the persons by whom.—The states of New York and Connecticut may mutually agree that the process of each state may take effect in the other. This is a principle so plain, that it cannot be doubted and no doubt has been doubted but what congress may in like manner permit a state process to be executed within its exclusive jurisdiction.

His colleague (Mr. Nicholson) had made a distinction, on enjoining it upon a state officer to call out the militia, and said that only gave him the power to do so, if he deemed it requisite. It is true, that it is not enjoined as a duty, but it is nevertheless equally true, that you assume to take away the power of a governor of a state, and give the authority to a justice of peace, intended by the state constitutions to be exclusively within executive and legislative control.—He should therefore vote in favor of striking out that part of the section, giving to judges or justices the power of calling out the militia, while he meant to favor that part extending the power to the civil officer of the state to make an arrest within the territory of the United States or waters under its jurisdiction, in cases of fugitives from justice.

Mr. Dana had no objection to the second part of the clause, so far as it went to preserve peace in our ports and harbours, or maintain the rights of a state against every foreign aggression whatever. The general idea of combining the force of the United States and the force of an individual state, he thought unobjectionable as to its principle, and gentlemen differed merely as to the detail. True, the manner of conducting this operation was important, and required deliberation in order to avoid the establishment of a precedent, which might hereafter be drawn out to support an unconstitutional authority.—In respect to the first point, calling forth the militia to execute the state laws, he did not see that it need be considered as an insuperable impediment; because although the United States could not call them forth to execute a state law, yet the states themselves possessed the power, and would no doubt provide for its efficacious exercise in carrying their respective laws into full effect.—But a doctrine, that had been broached for the first time in the course of this debate, was a subject of an alarming tendency, and in his opinion was contrary to the whole scope of the constitutional powers granted to the general government of the Union.—It is said that the laws of particular states are laws of the United States, because the states are a part of the Union. The constitution declares it to be the duty of the President to take care that the laws be faithfully executed, and he is to commission all officers of the United States.—Is it meant that the President shall see to the execution of the laws of each particular state? This will give a full range to Presidential authority.—But this is not all; for if you extend your view to the end of

this construction, it will be found that the judicial authority is co-extensive, and they will pass judgement of right upon the state laws.—It is very well known that the laws of the several states are of two kinds; part state laws, and part common law; and this will extend the jurisdiction to all cases arising at common law. Grant this sweeping clause its whole force, and it will enable the courts of the United States to draw every litigated subject within their own cognizance, although the parties are not gentlemen are not prepared to do so at this time.

With respect to the latter part of the section, he was prepared to go the whole length. He would furnish the whole force of the United States to support the peace and independence of the states, and to vindicate lawful commercial pursuits, against any or every nation that dare attack them. He assented to the position of the gentleman from Virginia, (Mr. J. Randolph) and was willing to risk the question of peace or war upon the issue. He was not anxious to strike out the section; he did not know but it might be as well to re-commit it.

Mr. G. W. Campbell explained in what he conceived he had been mistaken by Mr. Nicholson, and declared his willingness to go as far in the protection of our commerce, and preserving peace within our waters as any gentleman on the floor; the only point in variance was as to the mode. He wished it might be done in conformity to established principles in law and in right reason, keeping altogether clear of constitutional embarrassment.

The question on striking out the second section of the bill was carried in the affirmative, 61 being in favor of, and 41 against it.

A motion was then made by Mr. R. Griswold for the committee to rise and report the bill, with a view to its recommendation to a select committee. This being negatived.

The committee continued discussing the details of a bill.

Mr. J. Gay proposed to amend the bill by declaring that all unlawful search, or other vexation, or imprisonment of any of the crew of trading vessels coming to or going from the United States should be punished in the manner defined in the 5th section.

Upon some desultory conversation and it appearing that the idea embraced by the amendment was provided for by other words in the bill, the amendment was lost.

Mr. J. Randolph observed that it was not surprising to much variation in sentiment had been exhibited. On the contrary he was surprised to see had been so little. For he conceived it the most absurd task that had ever devolved upon a committee to report at once a bill perfectly satisfactory in its details on a subject as novel as it was important. The great difficulty was in proceeding against the calling of the two jurisdictions in the execution of a state process. He thought it would be best to create the offence, and leave to the state the mode of punishment in ordinary cases; but where offences were committed by foreign armed vessels he conceived the United States and the states might have a concurrent jurisdiction. The committee rose and reported, and the business took the course marked in our register.

MONDAY DECEMBER 10.

Debate on the bill for establishing a Court for the adjudication of prize causes in certain cases

Mr. R. Griswold said there was some difficulty occurred to his mind in the very outset of the bill. The constitution of the United States declares that all their judges shall hold their offices during good behaviour. Yet the first section of the bill declares that the judge of this court shall hold his office during the existence of the war between the United States and any of the predatory powers of the states of Barbary, and the 9th section goes still further, in abridging the duration of the office by giving power to the President to abolish the Court when he may think proper. By the constitution the President is empowered to nominate, and by and with the advice of the Senate to appoint judges; but no where by that instrument, is he authorized to abolish a court or annihilate the office of a judge of the admiralty, as this section attempted to authorize him to do. He asked the gentleman who reported the bill to justify this arrangement of a judge of admiralty holding his office either during a war, or at the discretion of the President. In order to try the principle he moved to strike out the first section of the bill.

Mr. Rodney did not know that he had it in his power to satisfy the scruples of the gentleman from Connecticut, but if he had, he would endeavour to remove them. He considered this case as one sui generis, dependant upon its own peculiar circumstances; and he should not bring into view the question extremely analogous, which had been so much controverted a few years back, but had been then set at rest, namely, that judges appointed under the law of the United States when once the courts were abolished, and their jurisdiction taken from them, shall not still continue judges of the land, and receive a salary for being idle, or worse than idle.

The case of last session, in forming a temporary government for the Louisiana territory, was precisely on the principle of the bill, and the gentleman will find

upon inspecting the law that the judges in that territory only hold their offices for four years. The tenure in that case is a term of years and is surely as strong a case as the one to be provided for by the bill, both courts being erected, or to be erected, out of the original limits of the United States at the time of adopting the constitution; and he believed the constitution when it declared that the judges of the supreme court and inferior courts should hold their offices during good behaviour, confined itself to the then territory of the union, and not to judges out of the United States. There is another section of the constitution which gives to Congress the power to make all laws necessary for carrying into execution the other powers granted by the constitution, and under this power it becomes to Congress to make provisional regulations for temporary contingencies, and we are authorized to establish a temporary judiciary out of the United States, because the emergency occasioned by the exercise of the constitutional power of declaring war continuously calls for it. Without such a provision as that contemplated in the bill our gallant tars would be fighting to little purpose, if there was no judicial authority for the condemnation of Tripolitan vessels after capture. The terms of the constitution do not apply to cases of this kind. This question was talked over in the select committee and the committee were unanimous, that we were as much at liberty to fix the duration of the judge's office in this case, as we were to fix the term of four years as the period of the establishment of the courts in Louisiana.

Mr. R. Griswold said the case did not compare. The judiciary power vested in the judges of the territory of Louisiana, was not that judiciary power of the United States mentioned in the constitution, and therefore the variation of the tenure might be justified; but in the present case they were about to vest a judge with the proper constitutional power of an United States' judge, exercising admiralty jurisdiction, which is a regular judiciary power of the United States; and although it was to be exercised out of the territory of the United States it was nevertheless the power alluded to in the constitution, and an inferior court to be established by congress the judge of which is to hold his office during good behaviour; and no gentleman or that floor could deny that this judge was bound in his decisions by the laws of the United States binding on the district and other judges of the union. He did not see that the point he had made out on the present question was the same as that alluded to in the repeal of the late judiciary law; what was then contended for was the repeal of the law, and not whether congress had the power of removing the judges. The present was not repealing a law in order to abrogate the office, but it was creating a new court and providing for the appointment of a judge thereto, who by the constitution is to hold his office in that court during good behaviour. Yet this bill declares that the office shall be limited to the war with the Barbary powers.—He did not think that the measure was warranted by the constitution.

Mr. J. Randolph said that this was an old question in a new shape, it was not in the same words, but it turned upon the same pivot. If congress possessed the power when a court became useless to abolish it certainly they had the power when creating a court for a particular purpose to declare, that when that purpose was answered, the court should be discontinued. Where was the difference between creating a judicial court now and at the end of the Tripolitan war (or any definite period of time) annulling it, and specifying in the law creating the court that it should cease and be discontinued at the end of the Tripolitan war, or at any definite time hereafter? So far as related to the judges there was more of selfishness in the claim of him who entered into an office the term of whose existence was not defined in the law creating it, than of him who knew when he accepted an appointment that on a certain contingency or at a certain time his office was to cease and be discontinued.

In regard to the ninth section, without seeing it in the very objectionable point of light in which it was viewed by the gentleman from Connecticut, he thought the bill would be as well without it. Whatever might be the relative situation which he might hold on that floor, he should always be averse to an unnecessary accumulation of patronage and power in the hands of the executive. The salary bill the next session of Congress, supposing peace in the mean time to be made with Tripoli, was no object.

Mr. Elliot did not view the subject in the same point of light as the gentleman who had preceded him. He did not consider the first section as limiting the duration of the court, but merely authorizing the President by and with the advice of the senate to appoint a judge of admiralty in the territory of some foreign nation at war with the same nation with which we are now at war. But the 9th section gave the President the power of abrogating this court after it should be established. He would never consent to give the President the power to abrogate any judiciary tribunal whatever. He should therefore vote for retaining the first section and subsequently for striking out the 9th.

Mr. Nelson, as one of the committee who had reported the bill begged to be per-

mitted to assign some reasons in its defence. He did not pretend to understand the forms of proceeding in this body. The short time he had had the honor of a seat on this floor forbade his aspiring to that knowledge; but in all the legislative bodies with which he was acquainted, it is not deemed parliamentary to argue against the first section of a bill that the last section is imperfect or incorrect. When a bill is to be considered by sections, the merits or demerits of each is to be considered by itself. Now the first section does not fix the time at which the law shall expire or the office shall cease; and although the constitution says that judges shall hold their offices during good behaviour, who is there here that can say that this office may not last during the life of the judge, nay, may not last to the end of time, for no man can say when the war will end. But admitting it to be in order to refer to the 9th section while discussing the first, he would ask how did that infringe the constitution? The power to abolish the office is fixed somewhere, and when once abolished, and the officer left with nothing to do; will it be yet contended that he shall still be entitled to receive his salary? Does the constitution prohibit Congress from making a judge a justice, or a commissioner, call him what you please, on an extraordinary emergency, and install upon his holding such office during good behaviour? He had always construed differently. The idea of a tenure during good behaviour in the office of a judge was borrowed from England, and there it was considered as a great point gained over the crown by which they were appointed, and upon which they had heretofore been wholly dependant. But was it ever contended that the British parliament, including kings, lords, and commons, were incompetent to dismiss them from their seats; it never was so contended, nor it never can be so contended, with success; & though here the President has not the power to remove inferior judges, yet the legislature may remove them with the officers, and the body of the people may remove them by an expression of their sovereignty will; but perhaps these remarks are unnecessary & need not be dwelt upon. He would vote against striking out the clause.

The question was taken on striking out the first section, and lost without a division.

(To be Continued.)

From a late Charleston paper.

A letter from Columbia says, that the following gentlemen were nominated as electors of president and vice-president of the United States; that in all probability they would be elected, and would vote for Thomas Jefferson, as president, and George Clinton, as vice-president:

John Drake, Andrew Gougeon, Joseph Blyth, William Hill, John Gaillard, Thomas Taylor, Joseph Calhoun, James Miles, Samuel Warren, and John Taylor.

The above choice was made with a view to give each congressional district an elector, but there being two more electors to be chosen than there are districts, the two gentlemen with this mark* were taken from Charleston district.

100 doz. Sheep Skins,
JUST received and for sale, in good order for book-binding.
JAMES BOSLEY,
No. 14, Water-street.
December 19.

Government Security!
NEW YORK LOTTERY,
ENCOURAGING INDUSTRIAL ENTERPRISE
Begins Drawing on 1st of Feb.
25,000 DOLLARS,
10,000 DOLLARS,
5,000 DOLLARS,
HIGHEST PRIZES.
The scheme contains 33,000 tickets, of which 9913 are prizes—less than two and a half cents to a prize. Deduction 15 per cent.
At the session of the Legislature of the state of New York, on Monday, the 12th of November, 1864, a resolution passed the senate, and was concurred in by the House of the Assembly, that the drawing of the said Lottery be postponed until the Second WEDNESDAY in APRIL next, in consequence of the default of one of the managers, and that the Legislature will GUARANTEE the PAYMENT of ALL the PRIZES in said Lottery.

TICKETS, HALVES, QUARTERS AND EIGHTHS, are to be had at

G. & R. Waite's
PERMANENT LOTTERY OFFICES,
Nos 64 & 38, MAIDEN LANE,
At the following Prices,

Whole Tickets, dis. 7 Quarters, 1-67
Halves, 3-67 Eighths, 1-1

But, as the tickets and shares have met with such an extraordinary rapid sale, throughout every part of the United States, they will speedily advance in price.

Distant Adventurers, by enclosing Bank Notes of any denomination, (but Branch Bank would be preferred), may have tickets forwarded them by post to any part of the Union, by G. & R. WAITE, with the utmost punctuality, and the earliest intelligence sent of their success.—A \$100 advanced for prizes as soon as drawn—or warranted undrawn Tickets exchanged for Prizes during the drawing.

For the satisfaction of adventurers in Baltimore and its vicinity, the Manager's Official List will be forwarded to the printers of this paper, as soon as possible after the drawing, where any gentleman can examine his own number. Letters (if not paid) duly attended to.
N. York, Dec. 21 (30)