

200 West Baltimore Street • Baltimore, MD 21201 • 410-767-0100 • 410-333-6442 TTY/TDD • MarylandPublicSchools.org

December 1, 2012

The Honorable Martin O' Malley Governor 100 State Circle Annapolis, Maryland 21401-1991

The Honorable Thomas V. Mike Miller, Jr. President of the Senate H-107 State House State Circle Annapolis, Maryland 21401-1991

The Honorable Michael E. Busch Speaker of the House H-101 State House State Circle Annapolis, Maryland 21401-1991

Dear Governor O' Malley, President Miller, and Speaker Busch:

Reporting requirements in Education Article § 8-708 direct the Board of Trustees of the designated operator of the residential boarding education program for at-risk youth established under Education Article 8-701 to report to the Maryland State Department of Education (MSDE and/or the Department) detailed information on the names and sending jurisdictions of students enrolled in the current and preceding years. On or before December 1, the Department is to report that information to the Governor and General Assembly along with a recommendation whether funds for the program should be increased or decreased.

Attached is a report that identifies the operator selected through the State procurement process as the SEED Foundation, Inc., with the formed entity incorporated as the SEED School of Maryland (SEED MD). Information available for the December 1, 2012 report includes: actual expenditures for School Year (SY) 2012 and budget for SY 2013; student enrollment by school system as of September 30, 2012; names and sending jurisdictions of students enrolled in SEED for the 2011-2012 school year with dates of entry, withdrawal and/or dismissal as appropriate; and whether funds appropriated under § 8-708 should be increased or decreased. Please note that per the law, the report includes

Page 2 December 1, 2012

students' names. In order to protect confidentiality, we ask that any report that is made public is the version where student names in Exhibits 1 and 2 have been redacted.

Should you have any questions regarding this information, please feel free to contact Dr. Rhona Fisher, the designated MSDE Project Monitor for SEED. She may be reached by phone at 410-767-1007 or by email at rfisher@msde.state.md.us.

Sincerely,

Lillian M. Lowery, Ed.D.

State Superintendent of Schools

LML/rsf

Attachment

c: The Honorable Thomas M. Middleton
The Honorable Shelia E. Hixson
Renee Spence
Ann Chafin
Rhona Fisher
Eric Adler
Khalek Kirkland

# Report to the Maryland General Assembly The SEED School of Maryland

Education Article Title 8, Special Programs for Exceptional Children: Subtitle 7.

Residential Boarding Education Programs for At-Risk Youth

December 2012<sup>1</sup>

Student names have been redacted for public release of the report.

**Overview.** Reporting requirements in Education Article §8-708 direct the Board of Trustees of the designated operator of the residential boarding education program for at-risk youth established under the Education Article 8-701 to report to the Maryland State Department of Education (MSDE) detailed information on the names and sending jurisdictions of students enrolled in the current and preceding years. On or before December 1 of each year, MSDE is to report that information to the Governor and General Assembly along with a recommendation whether funds for the residential education program should be increased or decreased.

The operator selected through the 2007 State procurement process is the SEED Foundation, Inc., which formed a new entity incorporated as the SEED School of Maryland. SEED Maryland is designed to provide a rigorous education and to prepare eligible students for college. The SEED School of Maryland opened in August 2008 with its first cohort of 80 sixth grade students; the first class is expected to graduate from SEED high school in 2015. All SEED students enter in 6<sup>th</sup> grade and the school continues to add a grade each year until it will serve students through grade 12. As of September 30, 2012, SEED has enrolled 386 students in grades 6 to 10 representing 16 local school systems (LSS).

Information available for the December 1, 2012 report includes: 1) student enrollment by name and by sending jurisdiction for the 2012-2013 school year for the combined class of 386 students in Grades 6-10; 2) sending jurisdiction and names of students in Grades 6-9 who attended SEED for the 2011-2012 school year; 3) actual expenditures for SY 2012 and the projected budget for SY 2013; and 4) whether funds appropriated under § 8-708 should be increased or decreased. As per § 8-702 the program is operated under the supervision of MSDE with Dr. Rhona Fisher as the Contract Monitor along with an internal workgroup of key Department staff, including: Ann Chafin, Assistant State Superintendent for Student, Family and School Support; Steve Brooks, Deputy Superintendent for Business Services; Judy Jenkins, Director of Curriculum; and Jean Satterfield, Assistant State Superintendent for Accreditation and Certification. Dr. Lillian M. Lowery, the State Superintendent of Schools, continues to follow progress at the school. Per its contract, SEED Maryland continues to periodically report on progress and related issues to the Maryland State Board of Education, most recently on July 24, 2012.

**Exhibit 1** reports by local education agency (LEA) the name and grade level of each SEED student projected to participate for the 2012-2013 school year as of September 30, 2012. Students that have been retained in a grade are indicated by an asterisk. The September 30<sup>th</sup> enrollment is the official count for which each LEA with SEED-enrolled student(s) will be billed per the enabling legislation at 85% of the local and state per pupil expenditure. Local school superintendents with SEED-enrolled students received a letter to that effect from the Maryland State Department of Education in October as per reporting requirements stipulated in § 8-708.

<sup>&</sup>lt;sup>1</sup> IMPORTANT NOTE: For purposes of student confidentiality a version of this report which has all student names <u>redacted</u> is provided for public release and is available electronically through the library of the Department of Legislative Services.

Although the Maryland General Assembly determined that SEED could enroll 388 students for the current school, this was not the case. In a recent letter to MSDE, SEED explained that it had discovered that the school mistakenly under-enrolled by two students (386 versus 388). SEED plans to fix this mistake by accepting two additional students.

4

**Exhibit 2** reports the names of students by LEA attending SEED for the preceding 2011-2012 school year, and includes dates of withdrawal or dismissal for any student leaving the school as well as the dates of entering for students enrolling after the official September 30<sup>th</sup> count.

**Exhibit 3** was submitted by the SEED Managing Director and shows the actual expenditures for the 2011-2012 school year as well as the funds budgeted for the current 2012-2013 school year. The outlay of capital expenditures reported by SEED is for the start of classroom renovations and related space in the former Southwestern High School building.

**School Administration.** SEED MD's Head of School. Dr. Khalek Kirkland returned to the school for his second year. He lives on the SEED campus in a house provided by SEED with his wife and two young children. Ms. Jallon Croskey continues in her role as Director of Academics and lives on campus with her young family. Stan Estremsky continues as SEED's Managing Director. The new Assistant Principal, Crystal Caballero, joined the staff late in the previous school year. This year the teaching faculty includes 44.5 teachers, an increase of 10 teachers over 2011-2012. The Reading and Mathematics Specialists funded through Title I continue to provide additional instructional leadership in these and other content areas. SEED also maintains an active Student Counseling Department, Health Suite, Library, Student Life (residential) Program, and Student Affairs Department.

Communications between SEED MD and MSDE are supported through quarterly meetings, periodic informal and structured visits, and other communications, as appropriate. SEED leadership participates in the Maryland's monthly Assistant Superintendents of Instruction meetings. Staff at the SEED School with leadership roles in Reading, Mathematics, Library/Media, Science, Social Studies, Physical Education, Title I, and Special Education receive content-related information from MSDE and are invited to attend periodic statewide content meetings and other MSDE-sponsored conferences that address issues relevant to school operations. This past summer, a SEED team retrained with other Maryland schools at the PBIS Academy <sup>2</sup> and at the Educator Effectiveness Academies<sup>3</sup>. MSDE also facilitates communications between the local Directors of Student Support and other school system staff to key SEED staff. SEED is working with MSDE staff to prepare for implementation of a School-Wide Information System (SWIS) to support constructive use of student discipline data gathered through PBIS.

2

<sup>&</sup>lt;sup>2</sup> Positive Behavioral Interventions & Supports (PBIS) is an effective management strategy used in many Maryland schools and supported by MSDE. PBIS is designed to support social competency and academic achievement, student and staff behaviors, and data-driven decision making. The Maryland Summer Institute trains new school teams and provides additional trainings and workshops during the school year.

<sup>&</sup>lt;sup>3</sup> As part of the Race to the Top grant, MSDE conducted *Educator Effectiveness Academies* for teams from all Maryland schools, including SEED MD. Outcomes for school leadership included: knowledge of the Common Core State Curriculum Standards and Framework; understanding Maryland's vision for STEM and the Common Core State Curriculum Framework; begin to identify prerequisite skills needed and appropriate strategies for scaffolding instruction; and develop a one-year study plan that will guide school staff in delivering the Academy content. Additional Academies and trainings will be provided over the next two years.

**Performance**. An important next step for the development of the SEED School of Maryland is to demonstrate academic rigor and success for all students enrolled in the program. Offering a high stakes educational program for students with at-risk factors coming from school systems throughout the state requires daily actions and programs that will enhance student learning and social development so that all SEED Maryland students will graduate from the school college-ready and so that the school will live up to its promise of ensuring that underserved Maryland youngsters are able to master 21st century learning standards. Meeting state standards is an ever-increasing challenge for all Maryland schools as the annual targets increase each year. In 2012, 64.9% of all SEED students were proficient or advanced in reading and 65.7% of all students were proficient or advanced in mathematics. SEED continues to focus on instructional rigor as well as assess formative progress throughout the school year in order to increase its academic standards and adjust instruction to meet the needs of every student.

**Enrollment.** The official list of students in **Exhibit 1** includes those enrolled at the school as of September 30, 2012. This year the SEED School of Maryland is serving students from 16 Maryland school systems. Billing to LEAs is based on the 386 students reported in the September 30<sup>th</sup> list and according to each student's home jurisdiction. SEED Maryland operates as a single point of entered program so that all new students must enter as 6<sup>th</sup> graders. Except for any student that has been retained a grade, this means that all 8<sup>th</sup> graders this year have advanced from SEED's 7<sup>th</sup> grade. See **Table 1** below.

Table 1. Enrollment as of 9/30/2012

	6 <sup>th</sup> Grade	7 <sup>th</sup>	8 <sup>th</sup>	9 <sup>th</sup>	10 <sup>th</sup>	N=Enrolled
County	0 0,000	Grade	Grade	Grade	Grade	Students
Anne Arundel	4	5	0	3	2	14
Baltimore City	41	28	42	29	18	158
Baltimore Co.	16	13	7	8	6	50
Calvert	2	2	0	0	0	4
Carroll	0	1	0	0	0	1
Charles	2	1	0	0	0	3
Frederick	0	1	0	0	0	1
Harford	0	1	0	0	0	1
Howard	8	17	13	3	2	43
Kent	1	1	0	0	0	2
Montgomery	3	0	2	1	0	6
Prince	35	18	13	16	12	94
George's		s				
Queen Anne's	1	0	0	1	0	2
St. Mary's	0	0	1	1	0	2
Washington	1	0	0	0	1	2
Wicomico	3	0	0	0	0	3
TOTAL	117	88	78	62	41	386 <sup>4</sup>

**Financing.** A final item to be addressed in § 8-708 (2) (ii) is "whether the funds appropriated under § 8-710 of this subtitle should be increased or decreased." At this time there is no indication of a need to increase funds appropriated. Per Chapter 484 of the 2010 Budget Reconciliation and Financing Act, the Department has negotiated a modification to the SEED contract to reduce the state budget allocation to

<sup>&</sup>lt;sup>4</sup> In a November 12, 2012 letter to MSDE, SEED explained that it had discovered that the school mistakenly underenrolled by two students (386 versus 388). SEED plans to fix this mistake by accepting two additional students.

the SEED School of Maryland by \$300,000 for FY 2012 and another \$300,000 for FY 2013. Enrollment for the 2011-2012 school year was limited to no more than 308 students and to no more than 388 students for the 2012-2013 school year. See table below.

SCHOOL YEAR	GRADES SERVED	9/30 ENROLLMENT	GENERAL FUND \$ PROJECTIONS
2008-2009	6 only	80	2,000,000
2009-2010	6 & 7	160	4,000,000
2010-2011	6, 7, & 8	240	6,000,000
2011-2012	6, 7, 8 & 9	308	7,700,000
2012-2013	6, 7, 8, 9 & 10	Up to 388	9,700,000 (projected)
2013-2014	6,7,8,9,10 & 11	Up to 400	10,000,000 (+ inflation factor)
2014-2015 1 <sup>st</sup> Graduation	6 to12	Up to 400	10,000,000 (+ inflation factor)

**Exhibit 3** reports expenditures for the last SEED school year (2011-2012) and the budget for the current school year of 2012-2013. SEED reported operating expenditures for FY 2012 as \$15,245,956 and the operating budget for FY 2013 as \$17,258,564. The increase in budget in part reflects the grade expansion as per the contract so that enrollment for the SEED School of Maryland over the past two school years has grown from up to 308 students in Grades 6 - 9 to a maximum of 388 students in grades 6 - 10 for the current school year. **Exhibit 3** is located after the enrollment exhibits.

## Exhibit 1. SEED School Enrollment 2012-2013 Students (386) by County for the 2012-2013 SY as of the Official 9/30/12 Enrollment

Confidential: Please use the REDACTED NAMES version before disclosing this page to the public

## Anne Arundel County -- 14

6<sup>th</sup> Grade: 4 students 7<sup>th</sup> Grade: 5 students

9<sup>th</sup> Grade: 3 students 10<sup>th</sup> Grade: 2 students

## Baltimore City -- 158

6<sup>th</sup> Grade: 41 students 7<sup>th</sup> Grade: 28 students 8<sup>th</sup> Grade: 42 students 9<sup>th</sup> Grade: 29 students 10<sup>th</sup> Grade: 18 students

## Baltimore County -- 50

6<sup>th</sup> Grade: 16 students 7<sup>th</sup> Grade: 13 students 8<sup>th</sup> Grade: 7 students

9<sup>th</sup> Grade: 8 students 10<sup>th</sup> Grade: 6 students

Calvert County -- 4 6<sup>th</sup> Grade: 2 students

7<sup>th</sup> Grade: 2 students

Carroll County -- 1 7<sup>th</sup> Grade: 1 student

Charles County -- 3
6<sup>th</sup> Grade: 2 students

7<sup>th</sup> Grade: 1 student

Frederick County - 1 7<sup>th</sup> Grade: 1 student

Harford County -- 1 7<sup>th</sup> Grade: 1 student

Howard County --43
6<sup>th</sup> Grade: 8 students
7<sup>th</sup> Grade: 17 students
8th Grade: 13 students

9<sup>th</sup> Grade: 3 students 10<sup>th</sup> Grade: 2 students

Kent County --2 6<sup>th</sup> Grade: 1 student

7<sup>th</sup> Grade: 1 student

Montgomery County -- 6 6<sup>th</sup> Grade: 3 students

8<sup>th</sup> Grade: 2 students

9<sup>th</sup> Grade: 1 student

Prince George's County - 94 6<sup>th</sup> Grade: 35 students 7<sup>th</sup>Grade: 18 students

8<sup>th</sup> Grade: 13 students 9<sup>th</sup> Grade: 16 students 10<sup>th</sup> Grade: 12 students

> Queen Anne's County -- 2 6<sup>th</sup> Grade: 1 student 9<sup>th</sup> Grade: 1 student

: 1 student

:: 1 student

St. Mary's County --2 8<sup>th</sup> Grade: 1 student 9<sup>th</sup> Grade: 1 student

Wicomico County-3
6th Grade: 3 students

## Exhibit 2. SEED School Enrollment 2011-2012 Students (308) by County for the 2011-2012 SY

# Confidential: Please use the REDACTED NAMES version before disclosing this page to the public.

- (1) The name of each student who participated in the program during the preceding year;
- (3) The county in which each student who participated in the program during the preceding year was domiciled;
- (5) The total number of students that participated in the program during the preceding year; NOTE: The total number of students that participated in the program during the preceding year was 335 students. Official enrollment of 308 students + 16 entries during the school year with 59 withdrawals and 20 dismissals. Students that withdrew before the 2011-2012 school year started were not included in the final count of 335 students but are reported with the date of withdrawal so that all students are tracked in terms of their SEED School participation from year-to-year.

(Education Article § 8-708, Reporting Requirements)

## **Anne Arundel County**

6<sup>th</sup> Grade

4 students no change

1 student withdrawn 10/10/11

7th Grade

1 student withdrawn 1/24/12

1 student no change

9th Grade

8th Grade

2 students no change

3 students no change

### **Baltimore City**

6<sup>th</sup> Grade

24 students no change

1 student entered 4/10/12

1 student withdrawn summer 2012 1 student withdrawn 9/12/11

1 Student Withdrawn 9/12/11

1 student entered 2/5/12; dismissed 7/11/12

1 student entered 2/5/12

1 student entered 11/27/12

1 student dismissed 7/11/12

1 student dismissed 4/19/12

1 student dismissed 7/11/12 1 student withdrawn summer 2012

#### 7<sup>th</sup> Grade

38 students no change 1 student dismissed 2/3/12

1 student withdrawn 7/25/11 1 student withdrawn 7/15/11

## 8th Grade

31 students no change

1 student withdrawn summer 2012 1 student withdrawn 6/15/11 1 student withdrawn 8/8/11

1 student withdrawn 7/7/11

1 student withdrawn summer 2012 1 student withdrawn 6/15/11 1 student dismissed 4/30/12 1 student withdrawn 9/6/11

#### 9th Grade

21 students no change 1 student dismissed 12/15/12

1 student withdrawn summer 2012

1 student withdrawn 6/17/12 1 student withdrawn 10/7/11

#### **Baltimore County**

6<sup>th</sup> Grade

10 students no change 1 student withdrawn 4/2/12 1 student entered 3/26/12 1 student withdrawn 10/3/11 1 student *entered 3/26/12* 1 student *withdrawn summer 2012* 1 student *entered 11/27/1* 

## 7<sup>th</sup> Grade

8 students no change

1 student withdrawn 6/10/11

## 8th Grade

7 students no change

1 student withdrawn 9/17/12

1student withdrawn summer 2012

### 9th Grade

8 students no change

## **Calvert County**

6<sup>th</sup> Grade

2 students no change

1 student withdrawn 9/16/11

1 student withdrawn 11/4/11

## 7<sup>th</sup> Grade

1 student- withdrawn summer 2012

1 student withdrawn 9/5/12

#### 9th Grade

1 student dismissed 2/10/12

## Carroll County

6<sup>th</sup> Grade

1 student no change

## **Charles County**

6<sup>th</sup> Grade

2 students no change

## **Howard County**

6<sup>th</sup> Grade

11 students no change

1 student withdrawn 1/2/12

1 student entered 3/26/12

1 student withdrawn 10/4/11

1 student entered 3/26/12

1 student dismissed 3/6/12

1 student dismissed 10/17/11

1 student entered 1/8/12

## 7<sup>th</sup> Grade

14 students no change

1 student withdrawn 7/11/11

1 student withdrawn 8/17/11

1 student withdrawn 2/8/12

1 student withdrawn 8/19/11

## 8<sup>th</sup> Grade

4 students no change

1 student withdrawn 9/19/11

1 student withdrawn 9/9/11

1 student dismissed 4/3/12

#### 9th Grade

1 student no change

1 student withdrawn 11/10/1

#### **Dorchester County**

7<sup>th</sup> Grade

1 student dismissed 7/8/11

Frederick County

6<sup>th</sup> Grade

1 student no change

## **Harford County**

6<sup>th</sup> Grade

1 student- withdrawn summer 2012

1 student no change

9th Grade: 1 student withdrawn 12/21/11

1 student withdrawn 2/8/12

1 student withdrawn 6/10/11

1 student withdrawn 4/10/12

1 student entered 4/10/12

1 student withdrawn 9/9/11

1 student withdrawn 8/26/11 1 student withdrawn 8/29/11

1 student withdrawn summer 2012

## Kent County

6<sup>th</sup> Grade

1 student no change

#### **Montgomery County**

7th Grade

1 student no change

1 student withdrawn 4/2/12

#### 8<sup>th</sup> Grade

\_2 students no change

## **Prince George's County**

6<sup>th</sup> Grade

14 students no change

1 student entered 4/10/12; withdrawn 5/8/12

1 student withdrawn summer 2012

1 student dismissed 7/11/12

1 student dismissed 4/30/12

1 student dismissed 4/3/12\*

## 7<sup>th</sup> Grade

13 students no change

1 student dismissed 2/10/12

1 student withdrawn summer 2012

#### 8th Grade

16 students no change

1 student withdrawn 9/5/12

#### 9th Grade

12 students no change

1 student dismissed 2/10/12

1 student dismissed 2/10/12

## Queen Anne's County

8<sup>th</sup> Grade: 1 student no change

#### **Somerset County**

8th Grade: 1 student withdrawn summer 2012

## St. Mary's County

7<sup>th</sup> Grade

9th Grade

1 student no change

1 student no change

Talbot County - 6th Grade: 1 student withdrawn 9/2/11

Washington County- 9th Grade: 1 student no change

Wicomico County - 6th Grade: 1 student dismissed 4/3/12

1 student entered 3/26/12 1 student entered 2/5/12 1 student entered 11/27/11 1 student entered 12/4/11 1 student withdrawn summer 2012 1 student withdrawn 9/20/11

1 student withdrawn summer 2012 1 student withdrawn 9/16/11 1 student withdrawn 5/14/12 1 student withdrawn 6/11/11 1 student dismissed 2/10/12 1 student withdrawn summer 2012

## EXHIBIT 3. School Year (SY) 2012 and SY 2013 SEED Budgets (actual/projected)

MSDE Format Annual Budget SEED School of Maryland SY2012–2013

		SY 2012	SY 2013
	Operating	<u>Actual</u>	<u>Budget</u>
	Revenue		
	Special Fund Revenues (State and Local Per Pupil Funding)	\$3,308,984	\$4,309,972
	State payments for transp., boarding & admin.	\$7,700,000	\$9,706,667
	Revenues from other program income:	4.7	, , , , , , , , , , , , , , , , , , , ,
	Specify programs here		
	FARMS	\$77,964	\$110,435
	NCLB (Title I – restricted funds) and ARRA	\$383,037	\$390,095
	SPED		
	LAFF		
	and ARRA	+22 500	444.000
	Private revenue	\$32,580	\$41,395
	Fundraising	\$0 \$3.743.301	\$0
	i dilui disilig	\$3,743,391	\$2,700,000
	Total Operating Budget Revenues	\$15,245,956	\$17,258,564
	Expense		
201	Administration	\$1,429,883	\$1,864,766
202	Mid-level Administration		\$0
203	Instructional Salaries and Wages	\$3,920,826	\$4,550,011
204	Textbooks and Instructional Supplies	\$117,249	\$182,194
205	Other Instructional Costs	\$101,114	\$107,407
206	Special Education	\$4,689	\$5,000
207	Student Personnel Services	\$0	\$0
208	Student Health Services	\$0	\$0
209	Student Transportation	\$323,457	\$424,240
210	Operation of Plant (facility)	\$1,631,731	\$1,938,799
211	Maintenance of Plant		\$0
212	Fixed Charges	\$161,322	\$158,491
213	Food Service	\$88,064	\$98,204
214	Community Services	<b>\$111,320</b>	\$121,239

	Residential Program		
	Salary & Fringe Benefits	\$1,693,570	\$2,243,654
	Supplies	\$84,299	\$33,046
	Security	\$211,627	\$297,200
	Sports/Clubs	\$23,344	\$19,540
	Contractual services		\$0
	Other – specify	\$2,948,893	\$3,424,349
	Facilities	\$934,661	\$1,047,726
	Staff Development		\$0
	Food service	\$662,921	\$1,000,616
	Transportation	\$0	\$0
	Depreciation	\$1,351,311	\$1,376,007
	Interest	\$707,698	\$744,284
	Total Operating Budget Expenditures	\$12,851,388	\$15,468,140
Net			
Income(deficit)		\$2,394,568	\$1,790,424
	Capital		
	Revenue and Expense		
	Private Revenue - Construction Capital	\$ 1,750,000	\$ 2,000,000
	<b>Construction Loan Interest Expense</b>	\$ 707,698	\$ 744,284
	Capital Expense and Debt		
	<b>Capital Expenditures - Construction Costs</b>	\$ (24,855,000)	\$(30,784,048)
	Construction Loan draw	\$ 24,855,000	\$ 30,784,048