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ANNAPOLIS, FRIDAY, DECEMBER 99, 1937.

LEGISLATURE OF MARYLAND.

CCTE RNOR'S MESSAGE.

EXECUTIVE DEPARTMENT, Annarolis, December 27, 1837.

Genilemen of the Senate, and of the House of Delegates:

WB have abundant reason, upon the threshold of those public duties which the constitution has called you to discharge, to reader thanks to the Author of all Good for the manifold blessings which he has vouchsafed to the people of our common country. Although some of the productions of agricultural industry have the past season been scant, the chundance of others and the good prices of all have amply rewarded the toils of husbandry. Industry in all its other avocations, has also generally met its worthy hire. The blessings of good health have been dispensed to us with more than ordinary measure. The laws have been executed without interruption or complaint. All our rights, natural, civil and political, have been eserved inviolate; and, even in those calamities with which we have been visited, it becomes us to acknowledge that uncering paternal goodness, which, although its workings are inscrutable, chasterns, because it loves us. Let these considerations induce us to enter upon our duties with the determination to eserve a continuance of the favor of litts who rules over the destarted of nations.

of the favor of him who rules over the destroy of nations.

Many very weighty and important matter all command your deliberate attention, during your present session. One such, however—the deranged condition of the currency or circulating medium of value—coming home as it does to the business and every day transacions of the whole community has, for several months past absorbed, and till continues to engage, the largest share of public attention; and from is vastimportance, and the magnitude and general diffusion of the evils id perplexities attending it, is entitled to primary consideration.

In the month of May last, as is well known to you all, the Banking institutions, generally, with but very few exceptions, throughout the ountry, suspended the payment of specie for their notes and other liabilities. For a long time previous to the suspension, the greater part of the circulating medium of the country consisted of bank notes, which, for more than twen'y years had, in all cases, been equivalent with and for many purposes of superior value to coin. It is a fact also well known, and poasted of by those who had brought it about, that shortly before the suspension, there was more specie in the country, and a larger pro-portion of it in circulation in the community, than there had ever been any former period. In December last, it was exultingly proclaimthe la'e President of the United States and his financial offiers, that the currency of the country was in the most satisfactory te; and even so late as the fourth day of March last, upon retiring om office, he took credit to himself for his "humble efforts to prove it." His successor, too, on entering upon his duties, expressed satisfaction with the measures of the retiring President, and claimed his intention to "follow generally in his footsteps."

Under these circumstances, the revulsion and catastrophe of May it, although foretold by others, and, as we believe, the natural result of measures of the General Government, must have come upon the ate and present Presidents and their supporters generally with overng surprise. It is to be regretted that they seem generally of to have profited as they should have done by this fatal and lamenble termination of their uncalled tor efforts to improve such a curency as they have destroyed.

Can any one believe that if the late United States Bank had been echartered, the money of the United States continued to be depositd in that institution, the specie Circular never been issued, and n short, it the late administration had forborne to tamper with, and experiment upon the currency, that the banks would have suspendspecie payments, or our circulating medium, generally, been at his time of less value than specie?-

Statesmen should profit by the lessons of experience, and its teach. ngs were never more clear and decisive on any subject, than in faror of a United States Bank, as a regulator and preserver of a sound end uniform currency. We have had two such institutions each of wenty years existence, and during their whole term we had a sound and uniform currency—always equal to gold and silver, and for exchange operations more valuable. It was but a brief period after the first was put down that the currency became derauged and a large portion of the Banks suspended specie payments, and continued the suspension until the second and late United States Bank went into eration. The wholesome effects of that institution speedily caused a resumption of payments by all the solvent state banks, and from thence until it was put down by the late administration, we had a currency which it was impossible to improve, and thereore, to say the least, folly to meddle with.

Whatever may have prompted the late administration to the adop-or of the measures which have had such a disastrous result— Vhether they were de, gued, as sometimes professed, to bring about in exclusive metalic currency—to put down all Banks—or, as at other times, to reform and sustain the State banks—or, as some have elieved, to establish a Treasury Bank under their managementwere adopted in a reckless spirit of hostility to an institution thich they could not bring under their controll—is not necessary w to be enquired into. The first is utterly impracticable; not de irable, if it could be effected; and any serious effort to accomplish it, ould prove most disastrous to the community generally. The se and was not needed, when their measures were commenced, and tas without their power to accomplish, if it had been necessary. the third they never avowed, and we trust, will never be adopted, there it is indirectly. The last, if their motive of action, it is resumed, no one would openly approve or justify.

We do not doubt but that it is possible, to sustain a State Bank cir-

ulation, which would be promptly redeemed in specie, on hand, and which, for tocal currency, would be all we could sire; but we think that experience has proved conclusively that a Naunal Institution, whose issues will have a general circulation, is indis usable to secure uniformity and stability in the various species of reulating media, of which the currency may be composed.

Soon after the suspension of specie payments, we were strongly rged by officers and representatives of the Backs in Baltimore, and many other citizens, to call a special session of the General Ason'dy, particularly with a view of repealing or suspending for a me the restriction which prohibited the Banks from issuing notes these demondration than five dollars, and to the adoption of such other measures as might be deemed necessary to meet the extraordi-The main object presented to our consideration, al hough we believed the measure proposed would have been proper,

...

yet did not appear to us of sufficient importance to justify the expense, and inconvenience to the members, at that season of the year, of an extra session of the General Assembly. And we believed that time and further developments were necessary to ascertain what other measures the public interest might require, in consequence of the suspension. We therefore, after mature deliberation, felt it our duty to decline making the proposed call.

Although we did not think that to authorise the Banks to issue notes of less denomination than five dollars would, even under the extraordinary crisis of May last, justify a special call of the General Assembly, yet we believe that the interests of the community, and the stability of the banks would be promoted by a repeal of the restrictions which prohibit such issues. We are aware that in the expression of this opinion we encounter an extensively prevailing prejudice, but, as we firmly believe and think we can demonstrate, great and most pernicious popular error. We think the position, that to withdraw the smaller notes of the Banks from circulation, and supply their place with specie, would improve the general currency, strengthen the Banks, and tend to sustain their credit and the circulation of their larger notes, is, in each and all its parts, entirely erroneous.

It seems to us very clear that the portion of specie in the country, which enters into general circulation, necessarily parrows, not widens" as the popular phrase is, the specie basis of the Banks; and this, more especially, is the case where Bank notes are redeemed and withdrawn to make room for it.

A resort to the first rules in arithmetic will demonstrate beyond dispute, that, with any given amount of specie in the country, and of Blank notes, the larger portion of the specie in the Banks and the les ser in circulation, the greater would be the proportional means and ability of the Banks to redeem their issues and sustain their credit, at a time of pressure upon them, whether for foreign exportation or from distrust of their solvency--and vice versa-

To make this appear, we will suppose the whole amount of specie in the country to be \$100,000,000, and of bank notes \$200,000,000, and we will then suppose the whole \$300,000,000 to be divided in various proportions between the banks and the general circulation

in the community.

Suppose the banks have in their vaults \$90,000,000 of the specie, and 10,000,000 of their notes; there would be in circulation \$10,000,000 of specie, and \$190,000,000, of notes; in this case, the banks would have in circulation but little more than two dollars of their notes for each dollar of specie in their vaults-a situation which will be generally admitted to be sound and secure, and such as would enable them to sustain any probable demand upon them.

But let us suppose a reverse division of the specie and bank notes between the banks and the community, and see what would then be the situation of the banks. Suppose they had but \$10,000,000, of the specie, and \$90,000,000, of their notes on hand, there would be in general circulation \$90,000,000 of specie and \$110,000,000 of bank notes, viz: eleven dollars in bank notes in circulation for each dollar in specie in the banks: a situation which it is presumed would be generally considered unsafe and dangerous to their credit.

To show the contrast still further, suppose the banks to possess but \$1,000,000 of specie and \$99,000,600 of their notes, in such case, there would be in circulation \$99,000,000, of specie and \$101,000,000 of notes, or more than \$100 in notes in circulation for each dollar in the banks to meet their redemption: a situation which would not enable them to sustain themselves under even slight pressure or distrust, scarcely for a day.

But to meet and refute the popular error we are combatting, more directly-suppose the banks to have \$50,000,000 of the specie and \$50,000,000, of their notes on hand, and that there be in circulation 50,000,1 60, of specie and \$150,000 000 of bank notes-in such case, the banks would have one collar in specie for every three dollars of their notes in circulation: (not far from their ordinary situation:) this would be quite a fair condition, and much better than many banks, when in undoubted credit, could exhibit. But suppose one sixth only, or \$25,000,000 of their circulation to be in notes of the small or denominations; that those notes be redeemed by the banks, and their place supplied with specie; the banks would then have but \$25,000,000, of specie in their vaults to sustain a circulation of \$125,000,000 of their notes. Again, suppose that one third of their circulation be in notes of the smaller denominations, it would require the whole amount of specie in the banks to redeem them and supply their place-leaving the banks entirely without specie, or constraining them to take out of circulation a part of their larger notes also, by cuttailing their accommodations to the community And, finally, suppose one-half of their circulation—\$75,000,000—be in notes of ten dollars and under, (and it is befieved that such is ordinarily, the case,) they could not take them out of circulation with the specie in their possession; and to enable them to do so, they would have to curtail their accommodations to the community twenty-five millions of dollars, at the least, and as much more as would enable them to retain a specie basis for their other How then can it be urged, that withdrawing the smaller notes from circulation and supplying their place with specie from the banks, would improve the general currency, strengthen the banks, or tend to sustain their credit; and, above all, how can it be pretended, that to lessen the proportion of specie in their vaults to the amount of their notes in circulation, would "widen their specie

It seems to us a matter of surprise that an error so manifest as the position we think we have conclusively demonstrated to be unfound ed, and the very reverse of truth, should so long have prevailed, and

been so generally either entertained or silently acquiesced in.

When, in addition to the foregoing demonstration, we take into consideration the fact which all, and particularly late experience, and the observation of every one has proved, that in times of pressure upon and distrust of the banks, nearly all that portion of specie in the inds of the community, ceases to circulate as currency and thereby diminishes, to its extent, the circulating metium, in time of greatest need, it seems to us impossible to resist the conclusion, that the less amount of the specie in the country, in general circulation, beyond supplying necessary change, and the more of it in the banks, the greater would be the strength and ability of the banks to meet and overcome pressure upon them; and that the general interest and welfare would be best promoted by such a condition of the currency, and disposition of the specie which the country, in the natural course of trade, may at any time possess. While, therefore, we would rigidly restrict the banks, as to the amount of their issues and responsibilities of all kinds in proportion to their capital, specie and other means, and inforce restriction under severe penalties, we would leave them free as to the denomination of their issues.

We think that when the banks are paying specie for all demands upon them, the community may safely be left to use or refuse a small note circulation, which necessity compels them, even in violation of Legislative enactments, which, however, we believe, are not law,

to resort to, whenever bank notes of all denominations become We therefore, respectfully recommend the reneal of the restrictions prohibiting the issue or circulation of notes of less denomination than five dollars, now imposed upon all the banks in the State but one.

The objection most commonly urged against the circulation of small notes, is that the larger portion of them is always in the hands of the poorer classes, and persons who have no immediate interest in, and know but little about the situation and credit of the banks. But this objection may easily be avoided; and perhaps it is due to the part of the community named, that their interests in the circulation should be specially protected. This might be done by requiring the banks under all circumstances, to redeem their smaller issues with specie, under the penalty of absolute forfeiture of their charters. Other good effects would attend such a provision, as, in case of a suspension of . payments generally, the small notes of the banks would continue to circulate, in common with specie, to the exclusion of all irredeemable issues, of like denomination, and enable the community to obtain from the banks a supply of small change, and take away all inducement for hoarding such as might be in circulation.

We are, uncompromisingly, opposed to an irredeemable paper currency; and were we not assured that the Banks in this State were forced to a suspension of specie payments, in common with those in other States, by a forced and unnatural state of things, brought about by measures of the General Government, which they had not the power to prevent, nor in time to counteract, we should be disposed to d and pursue the most rigorous measures against them. But, under the full persuasion that they were reluctantly forced into that measure by the pressure thus brought upon them, and, above all, that the interests of the community were promoted by its adoption, under the circumstances then existing, we have been much gratified at the patient acquiescence of the public, in the unavoidable inconveni-ences and perplexities resulting from it. We have reason to believe that the Directors of the Banks in this State, have acted under a proper sense of their responsibilities and duties, with the steady purpose of returning, as speedily as possible, consistent with the interests of the community and their own safety and permanent credit, to the redemption of their engagements, and their accustomed mode of business. If our impressions of their conduct and the information we have received, be correct, they will at no very distant day be able to resume and maintain specie payments, let the course of the General Government towards them be what it may; although it is manifestly in the power of that Government, in the collection and disbursements of its large revenues, to do much in aid of their efforts, or to embarrass, retard and discredit them by refusing to receive their issues

And should, what is commonly denominated the Sub Treasury System, recommended by the President, be adopted, although it would not prevent the return of prudently conducted Banks to specie payments, for any great length of time, it would throw so much discredit upon them, and cause such a constant demand for their specie, that it is doubtful if they could maintain a sufficient circulation to meet the wants of the community, and justify the continuance of their operations. We have, however, great satisfaction in the assurance furnished by recent indications of public sentiment, in almost every quarter of the country, that we are in no danger of having the manifold evils of that system inflicted upon us, in continuation of experiments upon the currency which have proved so disastrous. And we think there is good grounds for hope that the time is not far distant when the good sense of the community will triumph over party attachments, and force the General Government to abandon its experiments, retrace its steps and return to the system of currency which experience has proved to be suited to the wants and general interests

of the country.
You will shortly, it is presumed, have statements of the condition of our Banks before you, and should there be any doubt that they are preparing for a return to specie payments, as soon as possible, consistent with the interests of the community, we hope you will institute a rigid scrutiny into their concerns and operations, and that further lenity or forbearance will not be extended to any which may

After the foregoing was prepared, we received the communications and statements herewith transmitted, marked A. B. C. D. E. and F., which, we are gratified to find, confirms the favorable views which we had expressed, of the condition of the Banks in this State, and the prudence with which they have been conducted.

The policy heretofore so energetically pursued, in reference to internal improvement, cannot be too highly commended. There can be little doubt that after the main great works patronized by the State shall have been completed, they will be enduring monuments of the legislative wisdom that designed or sanctioned them, and inexhaustably fruitful sources of revenue and wealth to the State. -This subject cannot be too often or too earnestly pressed upon the attention of the Legislature. We must look to it as our main reliance, in competition with our neighboring sister States, for the trade of the great West, and for future wealth and prosperity. The State has already embarked, with an enlightened and liberal spirit, in the commendable enterprize of improving her great internal resources and advantages of position; and it will require but a few more years of patient and persisting effort to realize all the anticipated results of its consummation.

In our last annual communication, we stated that we had recently appointed commissioners to negotiate the loan of eight millions of llars, authorized by the act of the extra session of May, 1836. One of the gentlemen appointed was in Europe at the time, and the others joined him there in the course of the last summer. No official report has, as yet, been received from the commissioners: but it is understood that they were unsuccessful in their attempts to procure the loan in Europe. A full report of their proceedings will, it is believed, he made at an early day, when it shall be laid, ferting th, of a joint report, is herewith transmitted, marked II.

The tailure of the Commissioners to obtain, at this time, the eight

million loan in Europe has, by no means. I seened our confidence in the completion of the great works for whose benefit it is intended.-The action of the Legislature in the passage of the internal improvement law affords ample evidence of their importance in the est mation of that body, which, it is believed, did, at the May session, only re-flect the feelings and convictions of the people of the State upon the subject. Maryland, indeed, has no alternative, if she desires to keep pace with her sister states, but to prosecute to a successful issue the rolley indicated in her last great internal improvement law of May, 1836. Since then, the scheme of a Rail Road from Charle-ton Cincinnati has assumed the shape of a well organized system, and, to sustain it, the everal States through which the Road must pass have all given their aid-and South Carolina now solicits for her commercial capital the trade of the West, through a long-r channel than would be necessary to bring it to the emporium of Maryland. Pennsylvania, too, since then, not satisfied with her already gigantic