

provide by ordinance for the establishment without delay of a proper sewerage system.

All of these three measures are urgent. Delay in the enactment of any one of them is dangerous and may be productive of injurious consequences.

Any one of them might well justify the expense and inconvenience of a special session. The combined weight of them all was irresistible and left no doubt in my mind that the General Assembly should have an immediate opportunity to pass upon them.

#### THE STATE CENSUS.

1st. In a public statement accompanying my official proclamation, I called attention to the reasons for this measure in the following language :

“The framers of our present Constitution of 1867, wisely following the precedent set them by the draftsmen of the Constitution of 1864, made provisions in sections 3, 4 and 5 of Article 3, for a rearrangement and reapportionment of the representation to which the several counties and Baltimore city should, from time to time, be entitled, for upon the justice and fairness of this representation the excellence of our State government depends. The people of the several counties are manifestly interested, not only that their own counties shall have all the representation to which their population, as prescribed by the Constitution, entitles them, but they are also equally interested that other counties shall not, as the result of fraud or mistake in the census obtain an undue representation and thus an excessive and overshadowing share of legislative power.

“Express provision is, therefore, made for an enumeration of our population under State authority, and the duty is laid upon the Governor, after each Federal census or State census, to issue his proclamation declaring the number of delegates to which each county is entitled.

“Under the recent Federal census a result has been announced as to some of the counties which is so totally contrary to popular belief that I am unwilling, in a matter of so grave concern, to accept it as correct and to act upon it until it shall be subjected to scrutiny and verifica-