total estimated the minimum budget of all subdivisions which that subdivision's total personal estimated real and property valuations bear to the total estimated real and personal valuations of property political subdivisions. Each subdivision's share of the funds available to the State Department of Health and Mental Hygiene is the difference between the total estimated budget for that subdivision and that subdivision's appropriation; however, no subdivision shall pay more than 80% of its minimum budget nor less than 20%. Secretary of Health and Mental Hygiene shall be responsible for acting on plans and budgets for all health services in each subdivision and shall expend the same proportion of the State's share for State approved programs that actual expenditures, as established to the satisfaction the Secretary of Health and Mental Hygiene, made by subdivision for general health bears services to subdivision's share of the State approved program, provided that all such expenditures do not the exceed total amounts available under appropriations herein set forth. If any subdivision appropriates and expends more than is provided herein as its share of estimated budget for minimum health services, the Secretary of Health and Mental Hygiene is authorized, subject availability of funds under this to match such appropriation, additional expenditures, provided that the aggregate of State and Federal funds paid for such additional expenditures shall not exceed 20% of such additional expenditures. The Secretary of Health and Mental Hygiene authorized to promulgate rules