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Commerce Clause forbids the levying of a flat sum privilege tax on the solicitation of orders for goods to be shipped in interstate commerce, see Nippert v. City of Richmond, 327 U.S. 416, 421-422 and 435 (1946), West Point Wholesale Grocery Co. v. City of Opelika, 354 U.S. 390, 391 (1957), and Dunbar-Stanley Studios, Inc. v. Alabama, 393 U.S. 537, 540 (1969), it has also been held that this clause does not forbid a license tax on the essentially local activity of peddling, as distinguished from solicitation, Caskey Baking Co. v. Virginia, 313 U.S. 117, 119 (1941). However, resident and non-resident peddlers must be treated alike. Id. at 119-120. Thus, in Dunbar-Stanley Studios, Inc., 393 U.S. at 541-42, the Supreme Court upheld a license tax on itinerant photographers on the grounds that the taxable event was the act of taking photographs, but it did so only after noting that resident and non-resident photographers were both subject to the tax.

Although these out-of-state truck vendors may be subject to a license fee for selling their goods in this State, taxing non-resident vendors at a rate 5-1/2 times that of resident vendors is clearly discriminatory. Such unequal treatment of non-residents is also of doubtful validity under the Privileges and Immunities Clause of the Federal Constitution, Article IV, Sec. 2, Cl. 1. See <u>Hicklin v. Orbeck</u>, 437 U.S. 518, 520 (1978). However, we wish to emphasize that a uniform license tax on truck vendors which is intended to equalize the tax burden between truck vendors and businesses at fixed addresses which must have a traders license, Article 56, Sections 32 et seq., would be constitutional. See <u>Caskey Baking Co.</u>, 313 U.S. at 120-121 and <u>Dunbar-Stanley Studios</u>, <u>Inc.</u>, 393 U.S. at 542.

Very truly yours, Stephen H. Sachs Attorney General

Senate Bill No. 327

AN ACT concerning

Garrett County - Truck Vendors' Licenses

FOR the purpose of providing that it is a misdemeanor for certain out-of-county vendors coming into Garrett County by truck to sell, auction, or offer for sale certain goods without first paying a license fee and obtaining a license; and providing certain penalties.

BY repealing and reenacting, with amendments,

The Public Local Laws of Garrett County Section 3-6 Article 12 - Public Local Laws of Maryland (1971 Edition, as amended)