Maryland is to be portioned the political subdivisions of Maryland by a formula based on estimated total valuations of real and personal property subject to local taxation as the measure of each subdivision's ability to pay for its health services. Such total valuations for each subdivision shall be estimated by the State Department of Assessments and Taxation and certified to the Secretary of Health and Mental Hygiene. estimated budget for minimum health services shall be calculated for each political subdivision. Each subdivision's share of its own minimum budget shall be that percentage of half the total estimated minimum budget of all subdivisions which that subdivision's total estimated real and personal property valuations bear to the total estimated real and personal property valuations of all subdivisions. Each political subdivision's share of the funds available to the State Department of Health and Mental Hygiene is the difference between the total estimated budget for that subdivision and that subdivision's appropriation; however, no subdivision shall pay more than 80% of its minimum budget nor less than 20%. The Secretary of Health and Mental Hygiene shall be responsible for acting on plans and budgets for all health services in each subdivision and shall expend the same proportion of the State's share for State approved programs that actual expenditures, as established to the