the measure of each subdivision's ability to pay for its health services. Such total valuations for each subdivision shall be estimated by State Department Assessments and Taxation and certified to the Secretary of Health and Mental Hygiene. An estimated budget for minimum health services shall be calculated for each political subdivision. Each subdivision's share of its own minimum budget shall be that percentage of half the total estimated minimum budget of all subdivisions which that subdivision's total estimated real and personal property valuations bear to the total estimated real and personal property valuations of all subdivisions. Each political subdivision's share of the funds available to the State of Health and Department Mental Hygiene is the difference between the total estimated budget for that subdivision and that subdivision's appropriation: however. no subdivision shall pay more than 80% of its minimum budget nor less than 20%. Secretary of Health and Mental Hygiene shall be responsible for acting on plans and budgets for all health services in each subdivision and shall expend the same proportion of the State's share for State approved programs that actual expenditures, as established to the satisfaction of the Secretary of Health and Mental Hygiene, made by that subdivision for general health services bears to that subdivision's share of the State approved program, provided that all such expenditures do not exceed the total amounts available under the appropriations herein set forth. If any subdivision appropriates and expends more than is provided herein as its share of its