

hypothetical bill passed by the General Assembly purporting only to permit and prohibit certain uses on a particular piece of property in the center of Anne Arundel County. There is no question but that land in Anne Arundel County is used and developed not only by residents of Anne Arundel County, but by persons and organizations from outside the county, and in this sense any specific land use bill passed by the General Assembly and pertaining only to land in Anne Arundel County could be said to not be limited to Anne Arundel County in its effect. If this result were to obtain, then the General Assembly would be free to, in effect, zone any individual parcel of land in any charter county under the theory that such bills constitute public general laws. In this context, the following observation of the Court of Appeals in Montgomery Citizens League v. Greenhalgh, 253 Md. 151, at 160 is worthy of note:

"... The purpose and intent of the legislature in supplying the implementation called for by Art. XI-A by the passage of the express powers act was to take from the legislature and give to the County the exclusive power to enact local laws, and the reasons for this delegation of power, commonly called home rule, were first to see as far as possible the log jam of unacted on measures in the late days of the legislative session in Annapolis which had caused passage of laws that had not received careful scrutiny or due consideration and, second, to permit local legislation to be enacted solely by those directly affected by it without interference from representatives of other sections of the State. Scull... [v. Montgomery Citizens League, 249 Md. 271, 274, 239A. 2d 92, 94 (1968).]

Without attempting to discuss the complete implications of the Dasch decision and the limitations on the principle of extra-territorial effect enunciated therein, we believe that House Bill 1785 can be readily distinguished from the legislation considered by the Court of Appeals in Dasch on the grounds that any extra-territorial effect is too speculative, limited and indirect in its relationship to the nature and thrust of the legislation.

The kind of extra-territorial impact which could arguably be said to occur as the result of House Bill 1785 might be generally placed in the following three categories:

1. For a period of one year, persons and organizations outside of Anne Arundel County would not be able to use as yet unutilized land and buildings in Anne Arundel County for any of the prohibited purposes.