court's consent to such placement pending final action by the court on petition.

- (c) Any entity, and any person not related by blood or marriage to a minor, exercising care, custody or control in the nature of a parent or guardian, for one or more minors, prior to the exercise of such custody or control, shall obtain a license from the State Department of [Public Welfare] Social Services, except that no license shall be required:
- (1) Where the care, custody or control is given by a licensed placement agency or local [welfare] department of social services.
- (2) Where the care, custody or control is given by the minor's natural parent or parents or grandparents immediately and directly for adoption to a person or persons and adoption proceedings have been instituted by such person or persons.
  - (3) Where the care, custody or control was given by the court.

26.

Any institution, agency, society or person authorized to make a placement who may be aggrieved by the decision of any agency or local board delegated to issue licenses by the State Department shall have the right of appeal to the State Department of Public Welfare Social Services.

Any institution, agency, society or persons authorized to make a placement aggrieved by any decision of the State Department in any matter relating to the issue, revocation or suspension of a license under this subtitle, or failure of the *State* Department to act in any such matter, shall have a right of appeal to the circuit court of the county in which any such institution, agency, society or person authorized to make a placement has its principal office or residence, as the case may be, or to any court of Baltimore City having equity jurisdiction, if such office or residence is in Baltimore City. The State Department may be a party in any such appeal.

After hearing the evidence in the case, the court shall render a decision either upholding, reversing or amending the decision of the State Department. If the court shall find that the decision of the State Department complained of is based upon a rule or regulation promulgated by the State Department in the administration of this subtitle, and that such rule or regulation as applied to the particular facts in the case at issue, is unreasonable, arbitrary or capricious, the court may then declare that rule or regulation to be inapplicable in the case at bar and render its decision accordingly.

From the decision of the trial court, a further right of appeal shall lie to the Court of Appeals, at the instance of either party, during the time allowed and according to the general practice for appeals in equity cases.

An appeal taken as provided in this section, either to a trial court or to the Court of Appeals, shall operate to stay any criminal prosecution of a licensee for operation, pending a final decision in the case appealed from and also to suspend the operation of any injunction for operating without a license, pending a final disposition of such appeal. While the matter is pending before a court, the care,