title to pay the costs of installing such facilities and establishing a new sanitary district, or enlarging an existing sanitary district, together with the unamortized balance of the bonds issued to pay the cost of all facilities previously installed by the [commission] Commission in the area involved, will not exceed twenty-five per centum (25%) of the assessed property value as fixed for county taxation purposes within said area or locality, and if they find that the proposed project is feasible from an engineering and financial standpoint, and if, in addition thereto, they shall find that it is necessary to the public health, safety and welfare of the residents therein that said sanitary district be established or enlarged, they may in their discretion reverse any decision of the [commission] Commission denying the petition to create or enlarge a sanitary district. If such governing body or governing bodies do not so find, they may in their discretion reverse any decision of the [commission Commission creating or enlarging a sanitary district. If the final decision is in favor of establishing or enlarging a sanitary district or, in the event no appeal is taken from an order of the [commission] Commission creating or enlarging a sanitary district, if the governing body of the county in which said locality lies consents thereto, the [commission] Commission shall cause plats of such locality as finally determined by the [commission] Commission to be made under the supervision of its engineers, showing the boundaries of such locality, one copy of which plat shall be filed in the office of the [commission] Commission, one in the office of the governing body of the county or counties in which said locality lies and one, indexed " Sanitary District," shall be filed in a plat book in the office where the land records of the county or counties are kept; and upon the filing of said plat and the approval of said locality by the governing body or governing bodies and the [commission] Commission, such sanitary district shown on said plat shall be, and the same is hereby designated and constituted for the purpose of this sub-title to be a separate sanitary district or to be a part of a previously created, contiguous sanitary district, in accordance with the determination of the [commission] Commission and, if designated a new sanitary district, shall be given by the [commission] Commission a distinctive name, shall be subject to all the provisions of this sub-title and shall be a separate taxing district, and the filing of said plat shall constitute legal notice to the public of such action of the [commission] Commission.

653.

The [commission] Commission may cause surveys, plans, specifications and estimates to be made for water and sewerage systems in those portions of the county or counties in which the [commission] Commission exercises authority, and may divide each sanitary district into water and sewerage districts in such way as shall, in its judgment, best serve the needs of the various communities, and shall promote convenience and economy of installation and operation. Whenever, and as, such plans are completed, the [commission] Commission shall give notice by publication in one newspaper published within such county or counties, for three weeks, [and by hand-bills posted and circulated in the localities where said improvements are contemplated,] and shall state in said notice the probable cost of the contemplated improvements, based on then available engineering estimates, which cost figure shall not be final for any purpose