

1 MR. MILLER: Mr. Chairman, I am one of the  
2 advocates of the two-chamber system. Many of my  
3 reasons have been very well stated by Mr. Miles and  
4 Senator Hoff. I never sat in the Maryland Legislature  
5 but I did have a great many years of experience in a  
6 bicameral system.

7 One of the things that theorists and people  
8 who are writing theory hold up as a whipping boy is the  
9 conference committee. I served on a number of conference  
10 committees and I have seen the work of hundreds of them.  
11 I think they are one of the most valuable things  
12 we have in Legislature. It is the one time, time and  
13 time again a better bill comes out of a conference than  
14 has been passed by either side. It has the advantage  
15 of being executive session. Most people are patriotic  
16 and most people want to do what's best for the whole  
17 rather than their own particular little district.

18 But the many times that a member would not  
19 dare oppose or be for a certain provision on the floor  
20 because he hasn't courage to do it, knowing he would  
21 never be elected again, but in the conference room he