handle those powers.

THE CHAIRMAN: But it doesn't have to be a charter?

MR. CLAGETT: We contemplate that instrument of government is synonymous with charter.

MR. SCANLAN: The more he explains it, the more I don't understand it.

MR. CLAGETT: Let's go ahead. We feel that what we are doing is giving a sugar coat to the pill "charter" and it is solely for that reason that we use the words instrument of government, to make the pill more palatable to those counties. Whereas, in Prince George's, specifically, if we used the word charter, we are building up a body of opposition which is not necessary for us to do if we can simply use a phrase that sugar-coats the pill

Now, if you are looking at a gun in the face and somebody is behind the gun who is going to pull the trigger, what do you do? You put your hands up in the air and you say, I'll come back another day. When you've got a gun, you can shoot him first. But here, insofar as Prince George's County is concerned, over a period of now