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JUDGE ADKINS: You are saying that the instrument of government provided for here which can be voluntarily adopted by the end of the four years is a charter. That was really the source of my question.

THE CHAIRMAN: It could be, but isn't necessarily.

JUDGE ADKINS: And if they adopt an instrument of government which is not a charter, then that which they do in the four-year period is a nullity and it has to then be replaced by the General Assembly law. Is that the theory? That has not been my understanding.

THE CHAIRMAN: Let's have Mr. Clagett's statement.

MR. CLAGETT: I would say an instrument of government is a charter. A code is not a charter. It is thought here that the experiment of a code county is one which has never been tried, that we do feel and the Committee is unanimous in its thinking, that the best form of structure for a county to effectively exercise the home rule power is by means of a charter.

We don't necessarily mean that that is the only way it can be done. We do mean that it is the most