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1 Section 4, and would be further limited by the equal  
2 protection clause of the Fourteenth Amendment. I assume  
3 this is implied.

4 MR. BROOKS: For practicality, the whole  
5 situation probably is an overriding check on the whole  
6 system.

7 MR. SCANLAN: Of course.

8 THE CHAIRMAN: The only purpose of classifi-  
9 cation is to have something less than a State-wide law.  
10 Now, it doesn't make sense to have a classification to  
11 carry out that purpose and if by creating a purely  
12 arbitrary classification you have tied your hands, then  
13 the whole thing is going to fail. Dr. Jenkins?

14 DR. JENKINS: Mr. Chairman, I really must  
15 trust the General Assembly. They may have a classifica-  
16 tion based on average income in order to get at the  
17 welfare situation in the major cities. This would be a  
18 reasonable classification, but I think we have to trust  
19 the General Assembly on this, although there are members  
20 of the General Assembly who would propose something such  
21 as this.