by regional government may not fit in one of the classification systems because, taking an example, it could be
Baltimore and the surrounding counties, in which case
Howard County may be one of those you want to include and
the only way to give them powers that are taken away from
the counties to cover it in the area may be through the
classification system.

Therefore, the criteria would have to be open, not restricted to population, to permit a regional conglomeration as well as for other purposes, perhaps some population criteria.

On the other hand, if the method of taking away powers from counties is to be an exception with regard to the establishment of regional government, then there is no particular reason why the classification system in this section needs to be anything other than limited to classification. So, it's very tied up with this same question, as to whether or not you are going to have this as the only method to give powers to regional governments that are taken away from counties or not. But if this is the only way to utilize the assemblage of counties into a

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