

1 you are thinking broadly of persons who will exercise
2 the sovereign right of the people to govern themselves
3 or some part of it. You are thinking, therefore, of
4 people with different qualities.

5 If you had only one function that you were
6 concerned about in metropolitan government, whether it
7 is transit or sewers or water or any one of the other
8 problems that arise in connection with metropolitan
9 areas, I don't think there would be much doubt but that
10 a governmental authority would be the simplest and
11 probably the best means of solving that problem. The
12 difficulty comes about when you have in connection with
13 a region the necessity to provide for many more than one
14 or two or three functions. This usually embodies the
15 desirability, if indeed not the necessity, of providing
16 a government that has the power to tax in order to
17 provide these services. The minute you get into the
18 area of the power of taxation, then in American thinking
19 at least you usually think in terms of a representative
20 government. I think that was illustrated by the action
21 of this Commission, not merely at the last session, but