government must be just that, a regional government, a full regional government and that in any event I take it it is agreed by everyone that a regional government may be a partial government.

THE CHAIRMAN: Well, this becomes a matter of nomenclature. I think the Chairman, Mr Clagett, wanted to use the word civil division to encompass the idea of an authority or a regional authority having a single function or multiple function but less than a complete function.

MR. BROOKS: There is a difference though in B in regard to civil divisions insofar as it is dealing with regional governments and insofar as it is dealing with intergovernmental authorities, both of which are lumped together in one little parenthetical statement, in that the nature of government is such that only the General Assembly can create the regional government without saying more in the Constitution.

Government stems from the state which has all the authority. Whereas the second part of that clause, intergovernmental authorities, has no such