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create specific regions and to number how many of these regions there can be because if you leave the creation of regional governments to the initiation of the counties themselves, it may well be that you will get any number of combinations but you might get 12 different regional governments established in the state and seemingly you would be in the situation of really nceding the interregional governmental authorities that were discussed a while ago because the regional governments are set up too narrowly." So by creating a skeleton that has no meat on it in which you would outline what are the minimum boundaries in allowing the flexibility for these boundaries to be altered by the General Assembly but at least creating the minimum boundaries originally to be considered in the establishment of a regional government, you would assure that there will not be a dozen small regional governments but rather would lend an opportunity to have what would be a significant regional government whenever one is created. The people could initiate such a

regional government either personally, through petitions,