

1 the location of a number of services to be performed on
2 an area-wide basis. However, limited experience with multi-
3 purpose districts has been that it is voluntary, and that
4 the district and the addition of functions to it requires
5 the approval of local governing boards or of the voters
6 of the effect of local government.

7 Now, if we jump then to the bypassing of some
8 of the weaknesses, it would mean that we would come to
9 something like a general purpose district that would be
10 able to act with the representative authority that a multi-
11 purpose district could not act with. A government in
12 a democracy means a definite means of representation of
13 the people it governs is embodied in the control and
14 decision-making process. Such a general purpose district
15 or government would allow a two-level structure of
16 government with the assignment of certain general purpose
17 responsibilities to each level. Functions not assigned
18 to the area-wide government would be retained by the
19 County or by the nonconforming municipalities. For the
20 more rural areas, the disttict government would be more
21 or less dormant, having perhaps responsibility for
developing a general plan for its zoning and economic