has effect in two Counties, and if you say that it has to apply in its terms and in its effects to all Counties or to all Counties of class, and it only applies in its effects to two Counties, I wonder if you aren't creating problems?

MR. CLAGETT: It would still be in its effects.

MR. SYKES: It would be, but as of the

time it passed, it doesn't. I just question whether

the phrase doesn't confuse more than it helps. It is

all Counties in a class.

THE CHAIRMAN: I think the difficulty comes

enough that the law is applicable to all Counties or

from the language used by the Court of Appeals in so many decisions discussing this question of public general laws and public local laws.

MR. SYKES: You say it is applicable without exception to all Counties in the State or all Counties in a class. I am afraid of the distinction because the only reason you could possibly have for saying both of them is to make a distinction between the two. That causes

trouble.