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limit it to a single bill.

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Now, Mr. Miller. THE CHAIRMAN: MR. MILLER: I just wanted to insert a word of warning to whoever rewords this. It just so happens I

THE CHAIRMAN: But if you did that separately by separate bills under this concept of the Committee, each would then be subject to a separate local referendum of a different group of people, so it would be exceedingly hazardous for one to accomplish or try to accomplish a composite change by that manner. At least, that is my understanding of the position of the Committee.

MR. CLAGETT: That is correct. Actually, the 'Committee, or this represents a compromise of the thinking of the Committee which really had as its opposite extremes no referendum whatscever in order to give complete flexibility insofar as boundary change and a degree of flexibility in order to protect against such inflexibility, and by reason of the desire to give expression to different factors that I think are clearly encompassed in the thinking of this Section, we arrived at the restraint and the lact of restraint.