think the two major parties have learned their lesson, and I hold no brief for it because I am familiar with it, but for instance, the Rules of the House of Representatives are so well established by precedent and everything else, and I assume the same thing might be true of the Rules of the Maryland Senate or any long-continuing body. But I would recommend that we start out with something that has precedent behind it.

THE CHAIRMAN: Mr. Miller's statement, I think, points up a very substantial part of the problem, and I would like to state to the Commission the position of the Staff on this matter and the reason we requested the Committee to draft a set of rules. The 1867 Convention, as you know, convened and in an hour elected the President and then spent three days debating what kind of rules they should adopt. Nothing else was done except that. We realize, of course, that there would be some who would say if this Commission presented a draft of rules that the Commission is trying to take over all the functions of the Convention and merely make it a rubber stamp. We don't think that charge can be leveled any more at the

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