

1 interrupt, would prohibit that, since there could only be
2 one, one system, and that would be protection against any
3 kind of variation for purposes of local legislation.
4 Whenever one classification is dissolved, all legislation
5 pertaining to that would be eradicated and that in itself
6 would be somewhat a deterrent than changing the classifica-
7 tion.

8 MR. SYKES: I'm not sure. What I was going to
9 say further was that when you leave it to the Legislature
10 to determine criteria, you are providing no guide lines
11 at all. You are insulating determination from judicial or
12 any other kind of review. Since the history of this thing
13 has been that legislatures have been very fertile to avoid
14 the thrust of the home rule philosophy and to make arbi-
15 trary classifications, as in the case of population, even,
16 if you don't tie it down enough, and in view of the fact
17 that other states almost uniformly tie this to population
18 alone, at the very least, if you permit any criteria, you
19 are going to have to specify in the Constitution what they
20 are, if you are going to have a meaningful provision.

21 THE CHAIRMAN: Granting that that is true, is