should a referendum be provided when the State Legislature creates new units of government or changes existing govern-

The continuation of the Third Report dealt with

ments. And then the Fourth Report is the one where you will find reflected the period that I referred to of digestion and contraction, and there we finally resolved

the situation by a very careful placing in juxtaposition
the two alternatives that are set forth in that Fourth Report.

Very, very briefly, the first of the two alter-

natives set forth there is one which represents and can best be described as the status quo or existing local governmental setup provided for in the Constitution. The second alternative as there listed was the more or less newer and different approach, and when we came out of that period of contraction, you will find that the second alternative is the one that moved on forward by decision of the Committee and the members of the Committee and is now contained in the Fifth Report which is before you, and you will find that the Fifth Report represents, so far substantially rep-

resents the inclusion of the content of the second