Mr. Miller?

MR. MILLER: In connection with his last remark, it is implicit in his opinion; what harm would it do to put only in?

MR. SACHS: I think here, Congressman, I would echo what I think the Chairman said earlier and that is that I don't think we ought to so slavishly follow a principle just for the sake of consistency. It was felt important by the Committee because of the way bonds counsel and lending institutions, those who market State bonds, will look at this; it was felt necessary to state it in a positive and an affirmative way.

This gets a bit metaphysical, perhaps, but I am persuaded at least that it's an important consideration and a statement of the power as an affirmative grant of power, albeit that we all know that as a matter of Constitutional theory the State is probably presumed to have any powers not limited and not expressly taken away; despite that fact, it was felt, I would say, essential that there be for the first time, and it would be an improvement to do so, an affirmative grant of the power