

1 use -- who funds the capital budget by having a separate
2 fund for borrowing purposes, you know, and good God, you
3 get involved in the Constitution with actually matters
4 that should be statutory in character.

5 MR. LAUBER: I'm not advocating -- I apologize
6 to the Commissioner for taking this much time, but I am
7 advocating establishing such a thing in the Constitution.
8 I am advocating a constitutional provision which will
9 authorize the legislature to establish it and, once it
10 establishes it, freeze it for three years before any change
11 can be made and prevent.

12 MR. DONAHO: I don't think you ought to authorize
13 the legislature to have that authority, because at the State
14 level you aren't faced with the rule as in the local, which
15 is what is not estimated cannot be undertaken.

16 MR. LAUBER: The chief provision is once it is
17 established, it cannot be changed until three years after
18 it has been enacted. That has to be constitutional.

19 MR. DONAHO: Well, thinking in terms of these
20 specific provisions of the Constitution, I think such
21 things as requiring the budget message, allotment system,