

1 business to do, but that which is proposed, either by the
2 Governor or by legislation which is subsequently introduced
3 and which must be financed. So that we have in the budget
4 process something that is of so fundamental a character,
5 I can't stress it too much, because as the government
6 grows larger and more complex, by its very nature we are
7 going to have to continue to strengthen the executive
8 capability to run it and, when we strengthen executive
9 capability to run the Executive Branch, by the same token,
10 we've got to have certain safeguards.

11 These safeguards are in terms of legislative
12 review of the executive's budget proposal. For that reason
13 while it might be wholly desirable, and I think as a general
14 principle it would be, that the Constitution be as unwor-
15 dy a document as we could have. Nevertheless, we want to make
16 sure that what we put in it will provide the people with
17 adequate safeguards.

18 Over the years, I used to start out -- and this
19 is particularly true not only for Constitutions, but for
20 charter drafting, the idea that we ought to have as little
21 in them as possible; but, over the years, possibly because