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population is not the guidepost.

Going on now to question 3, whether a metropolitan form of government should be mandatory or voluntary; I think that is perhaps the question to be put to
the Committee and that is, after all, what you are seeking
to determine here. Are these the questions that should
be put, I would think that is a proper question. I would
think whatever the Committee comes up with, if it is
broad enough to permit development, then indeed you have
done your job in that respect.

Now, as to question 4, whether to include a provision barring the Legislature from passing specific legislation for particular cities; I would be inclined to think that home rule as broad as possible would be best, and I suppose this ties in somewhat with your policy question 9 here, whether home rule powers should be enumerated in the Constitution.

I would think that if you delineate the areas of service as between local governments and the State, then you won't have much difficulty in giving complete home rule with respect to those services that are assigned