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mandatory. I think there is going to have to be some middle ground, preferably voluntary, but I don't think it would work out in the metropolitan areas.

As far as the other aspects, how you write your home rule provisions, I think again it would bear study after you have your analysis of what home rule is. I think if you prohibit the Legislature from doing everything, you can put your subdivisions too far away from the State. On the other hand, when you start to enumerate things, in constitutions, at least, you create great problems of inflexibility.

I don't really know the answer to that until I have studied it and until I have seen some of the legal analyses, and this I might suggest would be one important area to do some staff research in, this one on what is home rule.

The creation of new units of local government,

I think again this is better perhaps left on the local
level, but with the Legislature providing some general
guidance. In other words, to say it can be done, the
counties and cities can consolidate or consolidate