

1 that 50 per cent.

2 DELEGATE MANDEL: You mean the return?

3 SENATOR HUGHES: Yes.

4 DELEGATE MANDEL: I'd say sometimes more than
5 50 per cent. This time less.

6 THE CHAIRMAN: The other point that is some-
7 times made for a staggering system, and I wish you would
8 comment on this, is that it is easier for the voters and
9 what they are doing is electing but one-half of their
10 representation at any one time. Do you want to comment
11 on that?

12 SENATOR JAMES: I'd like to read something
13 out of this book, "American Legislative Process," by
14 Keefe and Ogul.

15 "Obviously there is a case for staggered
16 terms, though there is at least one reason for rejecting
17 the principle or at least for viewing it as something
18 else than an outright advantage. The floor is that
19 staggered terms, like malapportionment, contribute to
20 the problem of divided party control in the legislature.
21 The electorate is unable to effect a complete change in