maximum number in any house, whether it's one of the two systems?

DELEGATE MANDEL: I'm speaking strictly on a bicameral legislature. Unicameral legislature, I frankly wouldn't speak for. I talked to people who served in it out in Nebraska and I think it has a lot -- while it has been less expensive to operate, I think, as far as the effect of it, I don't think it is as effective as a two-body system. I just think that with the unicameral legislature you concentrate too much power in a few people.

MR. ENEY: The other question I wanted you to comment on, in line with what you were saying, I take it you feel there is, as in a State like Maryland, some practical limit on the number you can have in one house, whether it's the only house or whether it's one or two? At some point, one or the other principle has to give. Either you have to take the ceiling off the number or you have to give up the idea that every county is entitled to at least one. Which is the one that you think would have to give way first?