the houses. 1 MR. RATCHFORD: They haven't started building. You get into the question of how you can create under the present system. Apparently Columbia is going to become like Towson or Catonsville in Baltimore County, as far as the County goes; but it does raise the problem, and not only am I thinking of that, but the problem that at 7 one time you are going to get into the affect of eliminating 8 duplicating systems and overlapping of governments. can you provide a system without going to the huge govern-10 ment form where it is hard for a citizen to voice an 11 In other words, whether or not there should 12 be some type of federalism on a local unit basis, instead 13 of, in other words, having a broad level and sub units 14 answaring to a board which is, again, the Toronto approach! 15 This, I think, is the problem, how much do you put in the 16 Constitution? I don't know. I doubt if you want to put 17 too much in, but at least you want to have some authority 18 where it can be done as you mentioned, so we are not 19

THE CHAIRMAN: This really gets us into one of

building an inflexible document.

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