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and every salary in any State institution is set by the Governor, practically.

MR. ENEY: What would you substitute for this?

DR. PULLEN: I would substitute an over-all
appropriation set by the legislature. You see, here is
the point, Mr. Eney. We are overlooking one factor.

When the Governor makes a budget, the legislature cannot
raise that budget at all, unless it applies a new tax.

This goes back to Governor Ritchie's days, when you had a very highly intelligent, powerful official and it was done with the hard-money policy, but it subverts repre-

sentative government, if you cannot have any authority.

What is the logic of giving a representative body the right to lower, but not to raise without a special tax?

MR. ENEY: Well, I am not clear yet as to what you are suggesting. Are you suggesting that the legislature have the power to appropriate without having the obligation to raise the money?

DR. PULLEN: No, not at all. I don't see how you got that impression.