

to present the merits of their respective requests. Upon the conclusion of the hearings the Board submits to the Governor in writing their recommendations with respect to each request, and it then becomes his responsibility to either include in the budget the allowances recommended by them, or such allowance as he may make after his own independent investigation.

I was represented at each of the hearings by my Budget Committee, and I do not mean to reflect upon the integrity, sincerity of purpose or ability of the members of the Board of State Aid and Charities, either jointly or individually, in my comments to you concerning the system of State-Aided Institutions and the problem they present to the State and the Governor in dealing with them. I hold in high esteem and respect each of the several members of the Board and feel that the State owes them a debt of gratitude for the sacrifice which they individually make in giving of their time, experience and judgment, to the difficult task which the system and the custom of dealing with it demands of them.

For the system and the accustomed procedure and practice in administration, I hold no brief; but, on the contrary, I am firmly of the opinion that it needs a complete and painstaking overhauling—conducted in the light of present day conditions, and with a thorough understanding of the existing endeavors in the field of operation of the State-aided Institutions and with a due regard to the ever increasing burdens of the taxpayers.

It is apparent that the State has established no intelligent or understandable policy to guide either the Board of State Aid and Charities, or the Governor, in dealing with the Institutions, and in relating their activities and purposes to other similar activities pursued by the State and Federal Governments.

I have already submitted to you a Bill conforming to the recommendations of the Bowman Commission relative to this subject, and which is designed to furnish a solution to the problem. In my opinion, the transfer to the proposed Department of Public Welfare of the functions now exercised by the Board of State Aid and Charities will afford facilities which the board of State Aid and Charities does not and cannot possess, without duplication of effort and expense. I trust that the Bill will receive your fullest consideration and I earnestly hope for its passage.

After much deliberation, I have recommended allowances in the budget to these institutions aggregating \$1,154,300 for 1940, and \$1,152,300 for 1941, representing a reduction of \$703,114, in the aggregate amount requested. Pending the establishment by the State of some fixed or understandable policy in determining its financial support of such Institutions, I feel that the allowances recommended are justifiable and should be made.

It is highly desirable that a survey be made promptly to determine the extent to which the State should go in making future appropriations to institutions.

University of Maryland

The University of Maryland—as a State University—was created by the Legislature of 1920 through the consolidation of the Maryland State College of Agriculture and the University of Maryland. The present University is composed of two groups: one comprising the Colleges of Arts and Sciences, Agriculture, Engineering, Education and Home Economics, Commerce and Farm Extension and other agricultural services at College Park; and the other