

were reasonably satisfied with what the article did.

As the Chairman has already stated, there are no minority reports.

Not only the Recommendation, but the Committee Memorandum itself was reviewed page by page by the Committee, and the Recommendation was not released until everyone was satisfied with what was in the Memorandum.

The 13 sections that you see here are the final product of the entire Committee, and are not based on the ideas of only a majority.

Let me mention, if I may, the structure of the Recommendation in the Memorandum. Sections 7.01 through 7.12 of the Committee Recommendation are intended to be included in the local government article. Section 8.06 is intended for inclusion in the general provisions article.

The recommended sections of Article VII are set forth by us in a deliberate order, subject to inevitable surgery by the Committee on Style, Drafting and Arrangement.

Section 7.01 relates to definitions used, particularly in the local government article, but also throughout the Constitution.

Sections 7.02 through 7.05 deal with counties.

Section 7.06 controls the general application of laws, and like section 7.01 is intended to be applicable throughout the Constitution.

Sections 7.10 and 7.11 concern multi-county governments.

Section 7.12 includes limitations on the extensions of credit by all units of local government; and, sections 7.07 through 7.09 deal with municipal corporations, and civil units.

The Committee Memorandum, starting on page 4, contains summaries giving some of the reasons for the recommendations and explaining them generally.

Commending on page 9 are detailed comments on each of the provisions with the provisions typed above them. At this time I call the attention of the Committee of the Whole to the fact that there are a few misprints and typographical errors in some of the sections as they are reproduced in the Memorandum. The precise language is set forth in the Recommendation, and should be consulted if you are in doubt at any point.

Exhibit 1 to the Committee Memorandum simply lists some of the research papers which were utilized including all those which the Committee had prepared for it.

Exhibit 2, beginning on page 39, is intended to set forth concisely the Maryland experience with public local legislation.

We used as sources a series of studies of this problem, the first one of which was done in 1904. The footnotes refer to the various sources from which the information was obtained.

In Table 1, on page 41 of the Committee Memorandum, we have used the 1966 and 1967 legislative records to illustrate what would have happened to the local bills which were passed by the General Assembly had all counties had shared home rule powers in each of those years.

If you refer to that very briefly, you will see, in the categories at the top of Table 1, a total of 146 bills in 1966, and 145 bills in 1967. These could have been passed by county councils if all counties had been home rule counties at that time.

Table 2 on page 42 shows the number of local bills passed by the legislature for each county in the years indicated. You can see from this what happened in the four counties that have charters, Montgomery, Baltimore, Anne Arundel, and Wicomico.

I think a review of the recommendations of the Local Government Committee shows that all sections of the recommendation are integrated and unified to provide a series of balanced provisions for local government in Maryland.

As we went through the sections that we adopted, to make a final review of them and to clarify the meaning of each sentence, we repeatedly found that changing one sentence required a reappraisal of other sections. Language which at first seemed to clarify our meaning at times actually, upon analysis, would cloud the meaning of the section. We found this to be particularly true with respect to section 7.05, "Powers of Counties," and section 7.06, "General Application of Laws." These two provisions, as you know, are highly technical, and also closely interrelated.

Let me speak, if I may, in summary form about the more important issues which your Committee considered and discussed, and what was done with respect to them.

First, was whether to require each county