

1 Commission, Chapters III and IV of which are the same as the  
2 interim report which you heretofore received. The remaining  
3 four chapters and appendix will, it is hoped, furnish  
4 much additional valuable information for the Delegates. It  
5 is intended that these reports shall be used by you as working  
6 documents and whatever number of copies you may desire will  
7 be available for you so that you may mark up your present  
8 copies in any way you choose. The copy of the report which you  
9 received this morning is paperbound, but within the next  
10 week or two each delegate will receive an additional copy of  
11 the report bound in more durable cloth.

12 The program which I have outlined cannot be achieved  
13 easily. I know of no method or procedure by which our goal  
14 can be reached except by patient, persistent and unremitting  
15 toil. There is no high speed, easily traveled freeway avail-  
16 able to us but only the winding, twisting, tortuous and nar-  
17 row road of concentrated effort, at times rutted with despair,  
18 beset with curves around which we cannot see too clearly and  
19 requiring courage and boldness to travel, but leading us ever  
20 onward and upward until we reach the peak of completion when  
21 we can see laid out in its entirety, as though a panorama