

1 which can be hurtled millions of miles through space  
2 and yet be controlled minutely in its landing on a distant  
3 planet ought to be able to devise a system of government  
4 which can provide for our people at a local level those  
5 essential services which are so sorely needed -- services  
6 which are needed now but which are going to be needed to  
7 an ever-increasing degree as our society becomes more and  
8 more urbanized and as our population grows to an extent  
9 difficult for us even to comprehend at the present time.

10 A skeptic may scoff and say these are but lofty,  
11 high-sounding euphemisms which cannot possibly be accomp-  
12 lished by words emblazoned on a piece of paper, no matter  
13 how formal and fundamental the document. He may say  
14 that in the final analysis whether a government is good  
15 or bad, effective or ineffective, an efficient provider  
16 of services or an inept, bureaucratic maze depends not upon  
17 the will of the people which brings it into existence or  
18 upon the <sup>piece</sup>~~piece~~ of paper which defines its scope, its power  
19 and its organization, but upon the people who manage it.  
20 He may say therefore that the problems of our time cannot  
21 be solved or even substantially affected by the