

1 a time for the Committee to arise and report.

2 You will recall that in our rules we have
3 adopted the Committee of the Whole procedure. That is the
4 place where we let down our hair, where debate is free
5 and where no restrictions on the number of times a dele-
6 gate can speak, and where the previous question cannot be
7 moved. Therefore, unless there was some procedure by
8 which time limitations could be set on debate in the
9 Committee of the Whole, it is possible that the Committee
10 of the Whole could be used as a filibuster device.

11 The rule that we have proposed is drawn, modeled
12 upon, not taken from, a rule adopted with success by the
13 New Jersey Constitutional Convention of 1947. There are
14 two substantial changes made in it. As originally pro-
15 posed in our Committee, Senator Malkus proposed and the
16 Committee unanimously approved the proviso that makes it
17 clear that if a time limitation is set on a proposal that
18 the proponents and opponents shall have equal time. The
19 practice, I think, as Congressman Sickles has pointed out,
20 is substantially, I wouldn't say identical with, but
21 modeled upon the practice that prevailed in the House of