

FEDERAL HIGHWAY ADMINISTRATION

REGION III

U.S. Route 219 (Oakland By-Pass) From Maryland Route 135 to 0.7 mile north of Cherry Glade Run Garrett County, Maryland

ADMINISTRATIVE ACTION

FINAL

NEGATIVE DECLARATION

U.S. DEPARTMENT OF TRANSPORTATION FEDERAL HIGHWAY ADMINISTRATION

STATE OF MARYLAND
DEPARTMENT OF TRANSPORTATION
STATE HIGHWAY ADMINISTRATION

Submitted pursuant to 42 U.S.C. 4332 (2)(C), 23 U.S.C. 128 (a)

Bernard M. Evans State Highway Administrator

11 Od. 77

by:

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10/12/77

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Federal Highway Administration

DATE

U.S. ROUTE 219 - OAKLAND BY-PASS

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SUMMARY

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1. Administrative Action

Federal Highway Administration

- () Draft
- (X) Final
- () Environmental Impact Statement
- (X) Negative Declaration
- 2. The following individuals can be contacted for information concerning the proposed project:

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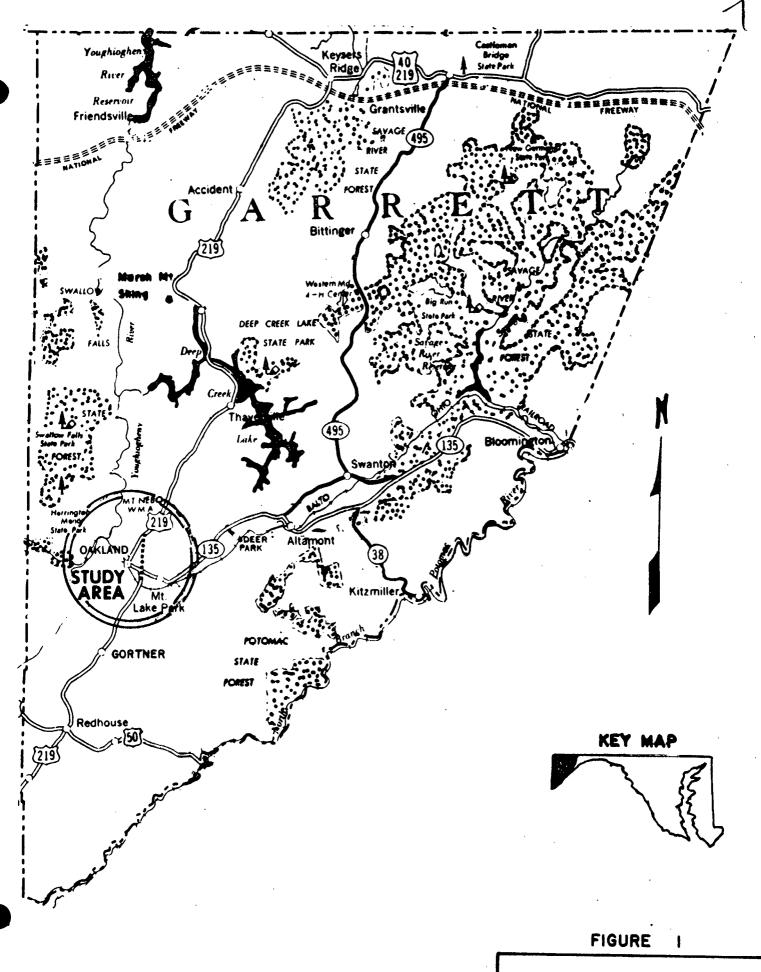
3. Description of Action

The proposed action entails the development of an ultimate four lane divided highway, with partial control of access. The initial construction consists of two twelve foot roadways, two 10 foot shoulders with safety grading on new location from Maryland Route 135 to 0.7 miles north of Cherry Glade Run in Garrett County, Maryland. Figures 1 and 2 deliniate the general vicinity of the project and the immediate project area, respectively.

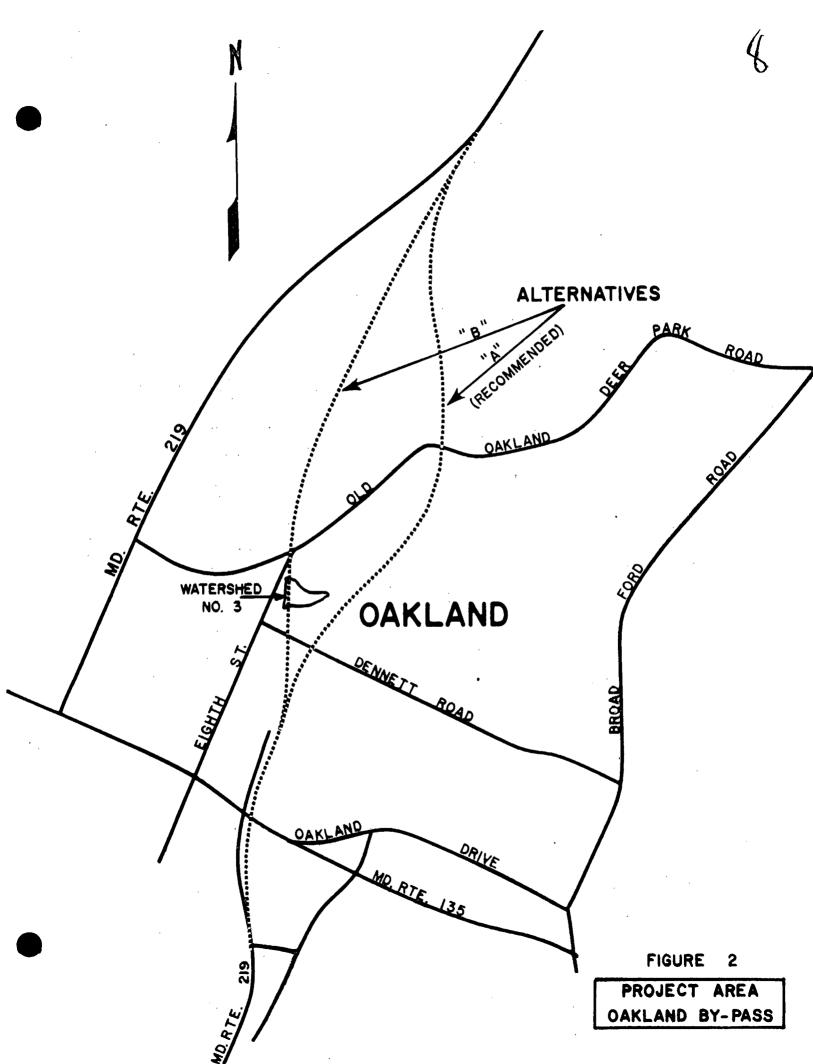
4. Major Alternatives Considered

In the Draft Negative Declaration four alternative alignments (A, A-1, B and B-2) and the "No-Build" alternative were considered as project alternatives. The upgrading of Maryland Route 219 through the town of Oakland was not developed. It was apparent that this alternative was unacceptable due to its severe impacts on the community.

The "No-Build" Alternative was studied as a basis of comparison for the proposed build alternatives. This alternative would maintain the existing condition of having both local and through traffic passing through the town of Oakland.



VICINITY MAP SCALE 1" = 2200'



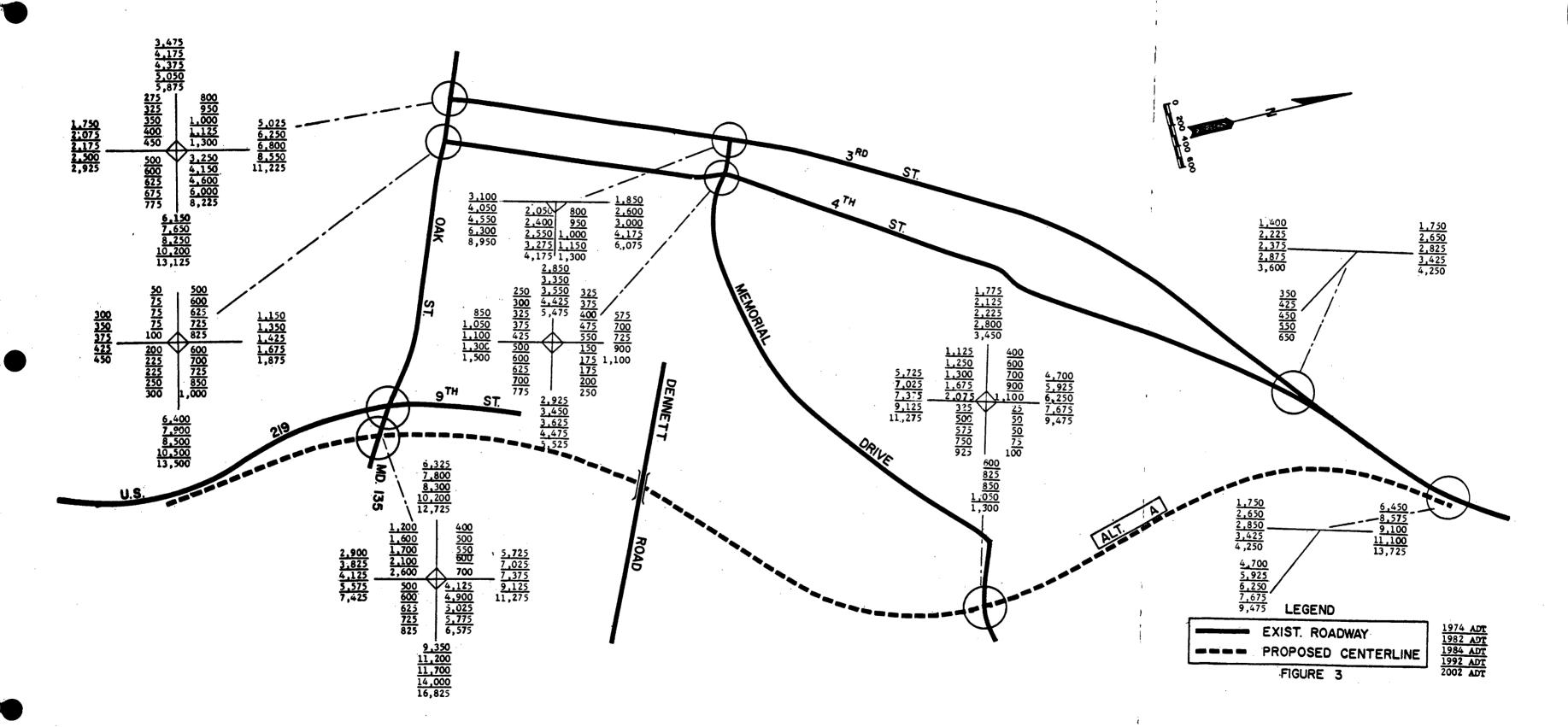
As a result of the environmental analysis performed on each alternative and the comments expressed at the Location Public Hearing held on April 5, 1977 Alternative A has been recommended for Location Approval. Stage construction will be considered and it will be dependent upon the availability of funds at the time of construction scheduling. According to the available traffic data the ultimate facility is anticipated to be needed in the year 1996. Traffic data is shown in Figure 3.

5. Summary of Environmental Impacts

The construction of Alternative A will affect seventeen (17) unimproved properties and require the acquisition of two residences. Fifty-five acres of agricultural land will be acquired, however, no farms will be put out of operation.

A short term decrease in existing water quality of Wilson Run will occur during construction activities.

Five noise sensitive receptors will be impacted. Two of the receptors, both residential, will experience noise levels in excess of the Federal design noise levels.



I. LOCATION AND DESCRIPTION OF PROJECT

A. Existing Roadway

The north/south alignment of U.S. Route 219 links Garrett County with the Pennsylvania Turnpike to the north, and with West Virginia to the south. In the northern section of Garrett County, U.S. Route 219 intersects east/west U.S. Route 40 and the National Freeway. U.S. Route 219 intersects east/west U.S. Route 50 in the southern portion of Garrett County. See figure 1.

Existing U.S. Route 219, approaching Oakland from the south, consists of a 24-foot wide pavement and 12-foot shoulders. This is the most recently improved section of U.S. Route 219. North of Oakland, U.S. Route 219 has at present a 25-foot wide pavement and 10-foot shoulders. Within the city, there is practically no shoulder on either side of Route 219. Property lines and edges of sidewalk define the right-of-way, providing no continuous strip of open land along the edges of the existing roadway. The Oak Street section of Route 219 is 40 feet wide. Along 3rd Street the variation of the width is between 20 to 40 feet and is partially utilized for on-street parking. In Oakland, traffic must travel through the business district.

B. Social Characteristics of the Project Area

The town of Oakland is located in the southwestern quadrant of Garrett County, the second largest county in Maryland. The County's population is predominantly on rural farms with several concentrations in small urban areas, of which Oakland is the largest.

Oakland, is the county seat of Garrett County and serves as the industrial, commercial and governmental center of the County. The commercial and governmental offices in Oakland are located along U.S. Route 219. The business district is surrounded by residential areas. Over the past 10 years, the residential areas have expanded beyond the city limits of Oakland. Mitchell Manor, north of the city limits, and Mountain Lake Park, east of Oakland, are primarily single-unit developments, which typify this residnetial expansion.

Library services in Oakland are provided by the Garrett County Hospital and the main public library. Oakland has the only local police department in Garrett County. Fire protection is provided by the Oakland Fire Department, one of the ten volunteer companies in the county.

The Oakland-Mountain Lake area contains three elementary schools, a middle-high school and Southern High School.

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Recreational areas within easy reach of Oakland include Bradford Reservoir northeast of Oakland and Deep Creek Lake, located 8 miles to the north of Oakland on U.S. Route 219. In addition, numerous state forests are within the immediate vicinity of Oakland. The forests and parks of Garrett County are shown in Figure 4.

The Bradford Reservoir has been recently completed and the land area adjoining the lake will contain extensive recreation facilities to provide for fishing, swimming, boating and picnicking. The anticipated use is 100,000 persons per year with summer season peaks of 1000 per day. The tourism business was given much impetus by the creation in 1925, of 4500-acre Deep Creek Lake. This lake provides a full cycle of summer-winter tourist activities and vacation trade.

(1) Economic Characteristics

a) Employment

In 1970, the Garrett County population was 21,476 persons with an estimated 7/77 population of 25,100 and a projected 1980 population of 26,600. The 1970 population of Oakland was 1,786,9.7% less than the 1960 population. This increased to 1899 by 7/75, an increase of 6.3%. This is attributed partially to decentralization. New homes and old and new businesses occupy suburban locations, particularly north along U.S. Route 219 and east along Maryland Route 135.

Oakland's population is expected to modestly increase in the future, reaching 2120 persons by 1990, despite the decline during the last decade. The present and projected population statistics are presented in Table 1. The 1975 figures indicate that 70 of the 24,150 county inhabitants were non-white, or about 0.3% of the population.

Oakland's economic base consist of governmental agencies, retail stores, service business and professional offices. The major industries are a milk products plant, a lumber mill, a medium-size optical plant and tourism associated services. One dairy farm is in the area: Sunny Acres Beef Farm. The June, 1977 labor force in Garrett County was 10,697.

Average annual unemployment rates for Garrett County, Maryland and the U.S. for the years 1974 - 1977 are shown in Table 2. Garrett County has been somewhat higher at most times. The

¹U.S. Census, 1970.

seasonal nature of the tourism industry accounts for most of these high rates. The rate refers to the percentage of persons unemployed as part of the total work force.

The 1974 per capita income for Oakland, Garrett County, the State of Maryland, and the United States, were \$3,665, \$2,910, \$5,299 and \$4,572 respectively.1

b) Income

The income level in Garrett County is below the national average. As a result, Garrett County receives economic aid from the Appalachian Regional Commission as established by the amended Appalachian Regional Development Act of 1965. The three Appalachian counties of Maryland, and other states in the Appalachian Region, participate in this program. The purpose of the Act is to assist the region in solving its peculiar economic problems, to promote its economic development, and to establish a framework for joint Federal and State efforts toward providing the basic facilities essential to its sustained growth on a coordinated and concerted regional basis. The program is a Federal-State partnership, and the States are responsible for recommending local and State projects to receive assistance under the Act.

The proposed project will be funded by the Economic Growth Center Development Highway Program (Federal Highway Administration). The purpose of the economic growth center highway program is "... to promote the desirable development of natural resources, to revitalize and diversify the economy of rural areas and small communities".

c) Property Values

The approximate value of land in the project area ranges from \$1,000 per acre for farmland to \$8,000 per acre for subdivision parcels.

The State and Garrett County property taxes are \$0.23 and \$2.63 per \$100, respectively. The Oakland Municipal tax rate is \$1.10 per \$100 of assessed value.

Social and Economic Statistics Administration, Income Branch, Population Division.

²From Section 143, Title 23, United States Code

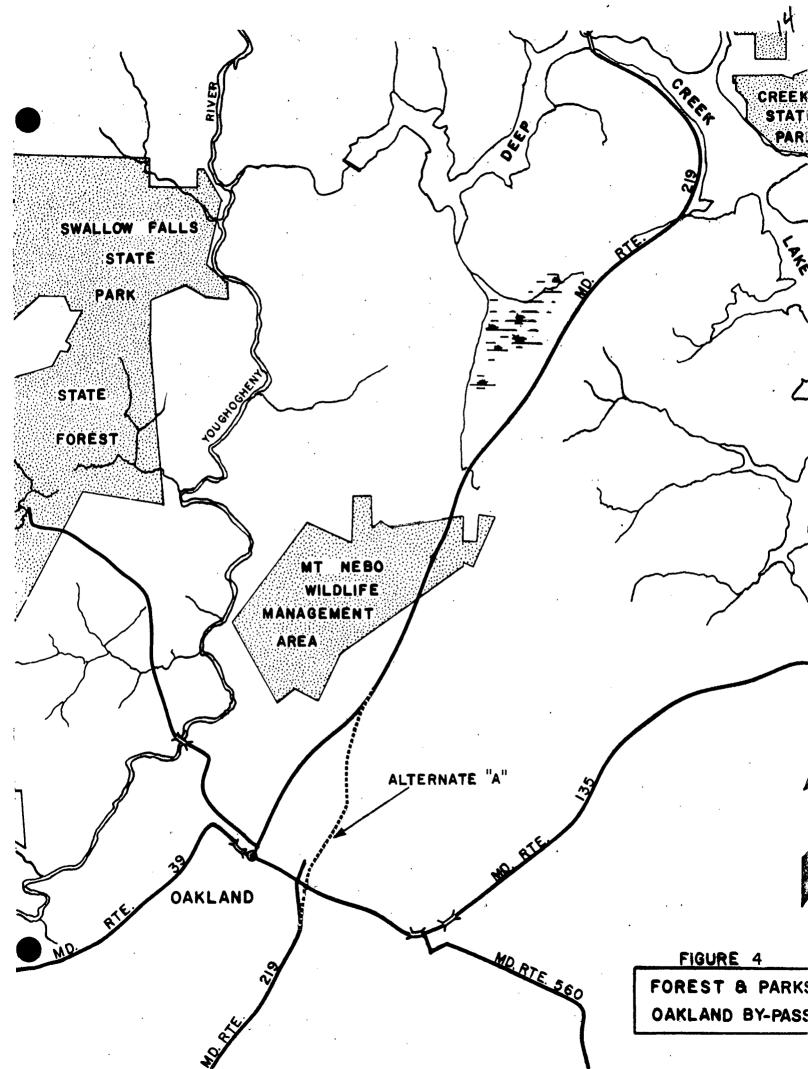


TABLE 1
PRESENT AND PROJECTED POPULATION STATISTICS

A. Population Changes in Oakland, Garrett County, and Maryland

1950 - 1980

Oakland			Garrett Co	ounty	Maryland		
Year	Population	Chẳnge	Population	Chẳnge	Population	Chẳnge	
1950 1960	1,640 1,977	3.3	21,259 20,420	-3.3 -3.9	2,343,001 3,100,689	28.6 32.3	
1970 1975	1,786 1,899	-9.7 6.3	21,476 24,150	5.2 12.5	3,922,399 4,121,610	26.5 5.1	

There are eight incorporated towns in Garrett County. The July, 1975 populations are: Accident - 256; Deer Park - 313; Friendsville - 593; Grantsville - 559; Kitzmillersville - 410; Loch Lynn Heights - 553; Mountain Lake Park - 1,627; and Oakland - 1,899.

B. Population by Age and Sex - Garrett County - July, 1975

Age	Male No./%	Female No./%	Total No./%
Under 1	170/1.4	170/1.4	340/1.4
1-4	780/6.6	750/6.1	1530/6.3
5-17	3070/26.1	2960/23.9	6030/25.0
18-44	4070/34.6	4450/36.0	8520/35.3
45-64	2490/21.1	2550/20.6	5040/20.9
65+	1200/10.2	1490/12.0	2690/11.1
Total	11780/100.0	12370/100.0	24150/100.0

TABLE 2

ANNUAL AVERAGE UNEMPLOYMENT RATIOS (%)

1974 - 1977¹

	<u>1974</u>	<u>1975</u>	1976	January 1977	<u>June 1977</u>
Garrett Co. Maryland United States	4.7	6.9	10.2 6.8 7.7	16.0 	5.3 5.6 7.1

Maryland Department of Human Resources, Office of Program Planning and Evaluation

C. Natural Environmental Characteristics

(1) Meteorology

Table 3 lists temperature and precipitation data for the Oakland area. A short growing season of less than 125 days is characteristic of the area. The prevailing winds in the Oakland area are generally from the northwest.

(2) Geology and Ground Water

Oakland is located at the western edge of the Deer Park Anticline and lies on a narrow strip of the Hampshire and Pocono rock formations. The geological term "anticline" refers to a ridge which was formed long ago, when a flat section of rock was squeezed and buckles upward at the center. The rock strata are composed of red and reddish-brown sandstone, siltstone, and shale. Figure 5 depicts the underlying geological formations. Table 4 gives a description of each type.

Depths to bedrock usually vary from 0 to 4 feet. Many rock outcrops occur and major rock problems may be encountered within the project area. Types of available rock include shale, siltstone, and sandstone, all of which are interbedded.

Depths to seasonably high water tables vary from less than 1 foot in flood plains, depressions, and lower slopes, to more than 20 feet on upper slopes, hilltops, and plateaus. Water tables are highly variable on higher topography.

Ground water is contained in underground storage areas called aquifers. Ground water is the rain that has seeped through the soil and has become stored in the geologic formation below. An aquifer is a permeable underground geological formation through which ground water flows; a recharge area is a place where water enters an aquifer. Although ground water is of secondary importance for most large urban areas in Maryland, in rural areas it is the only available source of potable water.

In folded shales and sandstones of the Oakland region of Garrett County, water is contained under both water table and artesian conditions. The principal recharge areas are the crests and slopes of ridges. Many of the sandstones are porous and yeild well, but the fracturing of denser quartzites and shales can yield enough water for domestic use.

The aquifers are classified as Hydrologic Unit III by the United States Geologic Survey. The aquifers are composed of sandstones and shales of the

TABLE 3

METEOROLOGICAL DATA FOR OAKLAND AREA¹

	Normal Month's Temp. (^O F)	Avg.Month's Precip.
Jan.	26.8	3.52
Feb.	27.9	3.22
Mar.	35.4	4.33
Apr.	47.3	4.04
May	56.8	4.25
Jun.	64.4	4.23
Jul.	67.6	4.52
Aug.	66.4	3.99
Sep.	60.0	3.14
Oct.	50.2	2.93
Nov.	39.0	3.13
Dec.	28.7	3.54

1 source: U.S. Dept. of Commerce, NOAA, 1973

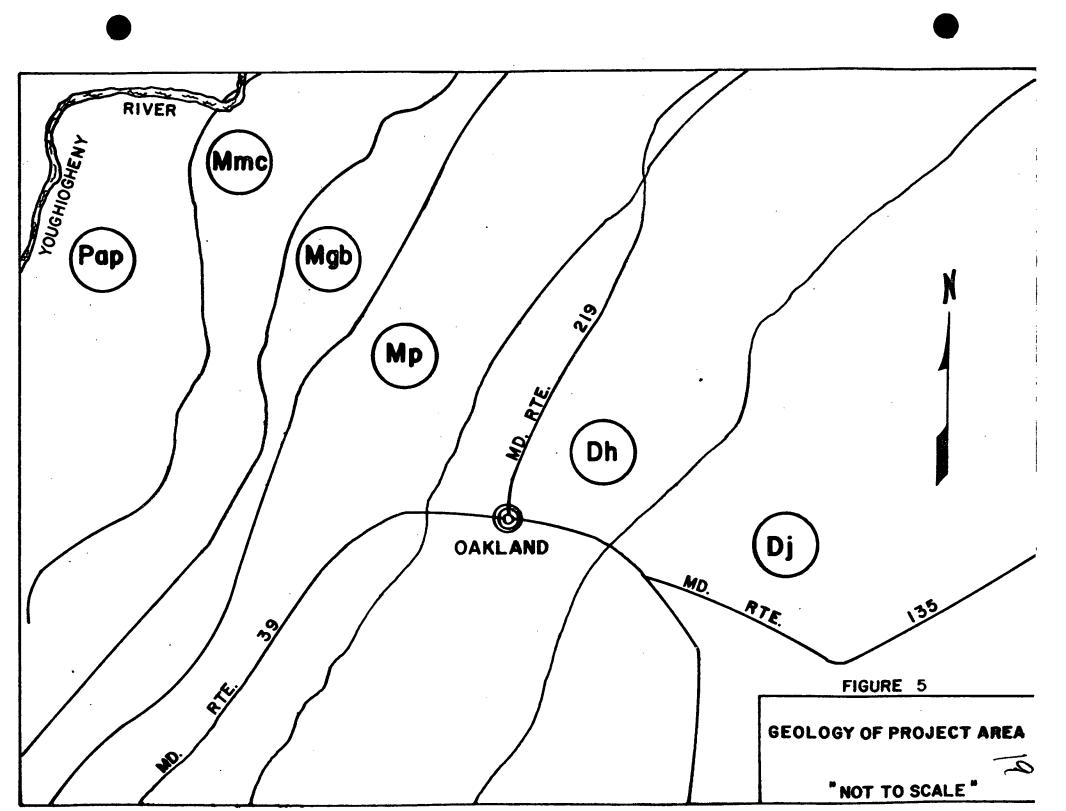




TABLE 4

GEOLOGIC FORMATIONS IN PROJECT AREA

Explanation

Pm: Monongahela formation. Includes strata above the base of the Pittsburgh coal bed (P); interbedded claystone, shale, siltstone, sandstone, and coal beds. Present only in Georges Creek and Upper Potomac coal basins. May include some strata of Permian age (Dunkard). Thickness 240 to 270 feet.

Pc: Conemaugh formation. Includes strata between top of Upper Freeport coal bed (UF) and base of Pittsburgh coal bed (P). Predominantly grey and brown claystone, shale, siltstone, and sandstone; part below Barton coal bed (B) characterized by several red beds, calcareous claystone and fossiliferous marine shales. Thickness 825 to 925 feet.

Pap: Allegheny formation - Pottsville formation. Allegheny and Pottsville formations, mapped together as a stratigraphic unit, comprise those beds between top of Mauch Chunk formation and top of Upper Freeport coal bed (UF). Lower part of Pottsville formation consists of medium- to coarse-grained sandstone, commonly conglomeratic at its base; upper Pottsville and Allegheny formations composed of interbedded sandstone, siltstone, claystone, shale, and coal beds. Thickness 300 to 600 feet.

Mmc: Mauch Chunk formation. Brown to greenish-brown, fine-grained, micaceous sandstone, and red and green to greenish-brown shale; sandstone typically thin-bedded (less than 3 inches) and cross-bedded. No fossils observed. Thickness 500 to 700 feet.

Mgb: Greenbrier formation. Calcareous shale and sandstone, and argillaceous and arenaceous limestone. Lower part grey to red, cross-bedded, arenaceous limestone (Loyalhanna member). Upper part calcareous shale and sandstone, typically red, interbedded with greenish-grey to reddish-grey, argillaceous limestone.

Marine fossils common above the Loyalhanna member. Thickness 200 to 300 feet.

Mp: Pocono formation. Strongly cross-bedded, platy sandstone with some siltstone and shale; sandstone commonly medium-grained, but may be coarse of conglomeratic; weathered color dominantly grey or brown, but some beds red and reddish-brown. Fragmentary plant fossils observed, Hampshire-Pocono contact gradational. Thickness 700 to 1200 feet.

Sl

TABLE 4 (cont')

- Dh: Hampshire formation. Interbedded red and reddish-brown (rarely green) sandstone, siltstone, and shale; sandstone and siltstone beds commonly cross-bedded. No fossils observed. Contact with Jennings formation and with Pocono formation gradational. Thickness 1400 to 2000 feet.
- Dj: Jennings formation. Interbedded yellowish-grey, brown, and olive-brown shale, siltstone, and sandstone, with a few conglomerate beds; typically evenly-bedded. Marine fossils common, generally preserved as internal and external molds. Contact with Hampshire formation gradational; base not exposed. Estimated thickness 4000 to 5000 feet.



Valley and Ridge and Appalachian Plateau including Monogahela Formation (Fm), Alegany and Pottsville Fms, Hampshire Fm, Jennings Fm, Romney Shale, Wills Creek Shale, Clinton Group and Martinsburg Shale.

Hydrologic Unit III contains the poorest aquifers within the mapped area. The designation, Hydrologic Unit III, refers to those geologic units in which the average yields and specific capacities of wells fall in the lower fifty percent of a list of formations ranked according to their water-yielding characteristics. This unit includes widely differing types of rock which generally have low permeability. The yields of wells in this unit range from less than 1 to 200 gpm. In this unit there is only a two percent chance of getting 50 gpm, or more; that is, only 1 out of 50 wells may be expected to yield 50 gpm, or more. The abbreviation "gpm" means gallons per minute.

(3) Soils and Topography

The project area varies in elevation from approximately 2,370 to 2,540 feet above sea level. The majority of Garrett County is mountainous, and the town of Oakland, is situated on two intersecting valleys.

General characteristics of soils in the area (1) Depths of overburden (i.e., regolith or soil) vary from 0.0 to 4.0 feet. Many steep or rolling, or severely eroded areas have little or no soil cover. Rock outcrops are prevalent in these (2) Soil textures in lower slopes are generally silty, with variable amounts of soil and clay, and with numerous fragments of shale and sandstone; soil textures on higher topography (ridges, side slopes) are generally loamy with numerous fragements of shale and sandstone up to 15 inches or more along the longer axis. (3) Soil stability is poor to fair in flood plains and lower slopes; stability is variable on ridges and side slopes. (4) Susceptibility to frost action is high in flood plains and lower slopes; susceptibility is variabile on ridges and side slopes. (5) Seasonally high water table in flood plains and lower slopes suggests a possibility of periodic flooding, depths to water table are variable on ridges and side slopes; however, seasonally high water table does exist and is often exposed or is near the surface. (6) Water erosion hazard is variable; hazard is generally higher on steeper slopes and in drainageways. (7) Drainage is poor to fair in flood plains and depressions; drainage is good to excellent on higher topography. (Geomorphological data supplied by Maryland State Highway Administration, Bureau of Soils and Foundations: Figure 6 and Table 5).



(4) Streams and Wetlands

The entire project area is drained by tributaries of the Little Youghiogheny River. Just to the west of Oakland, this stream joins the main Youghiogheny River, which then flows northward to eventually become part of the Ohio River. Three tributaries of the Little Youghiogheny River fall within the project area: Cherry Glade Run, Wilson Run, and a small un-named stream south of Wilson Run. There will be no stream relocations required in the construction of the project. There are no wetlands located within the project area.

(5) Water Quality

The waters of the Little Youghiogheny River have been polluted for many years by untreated domestic sewage, and, in some cases by industrail wastes from the Oakland area. Dissolved oxygen and bacteriological values failed to meet requirements under Maryland law in this area of the river. The Youghiogheny River has been designated as a scenic river by the State Scenic River Act (Annotated Code of Maryland Article 66c, Sections 76l and 763). Since the river and its tributaries are covered in the act, the Little Youghiogheny River may also be considered a scenic river.

(6) Aquatic Ecology

Wilson Run and Cherry Glade Run were sampled for fishlife using a 275 volt D. C. electroshocker. Results indicate that no substantial fishery exists presently in these streams.

A summary of the results of this collection is given below:

Fish Species

Minnows	Number Collected
Blacknose Dace R. atratulus Creek Chub S. atromaculatus Golden Shiner N. chrysoleuc	42
Suckers	
Hogsucker <u>H. nigracans</u> White Sucker <u>C. commersoni</u>	1 16

Status of Water Quality and Significant Sources of Wastewater Discharge in Maryland, State of Md. Dept. of Natural Resources, Water Resources Administration and the Dept. of Health and Mental Hygiene, Environmental Health Administration, 1972.

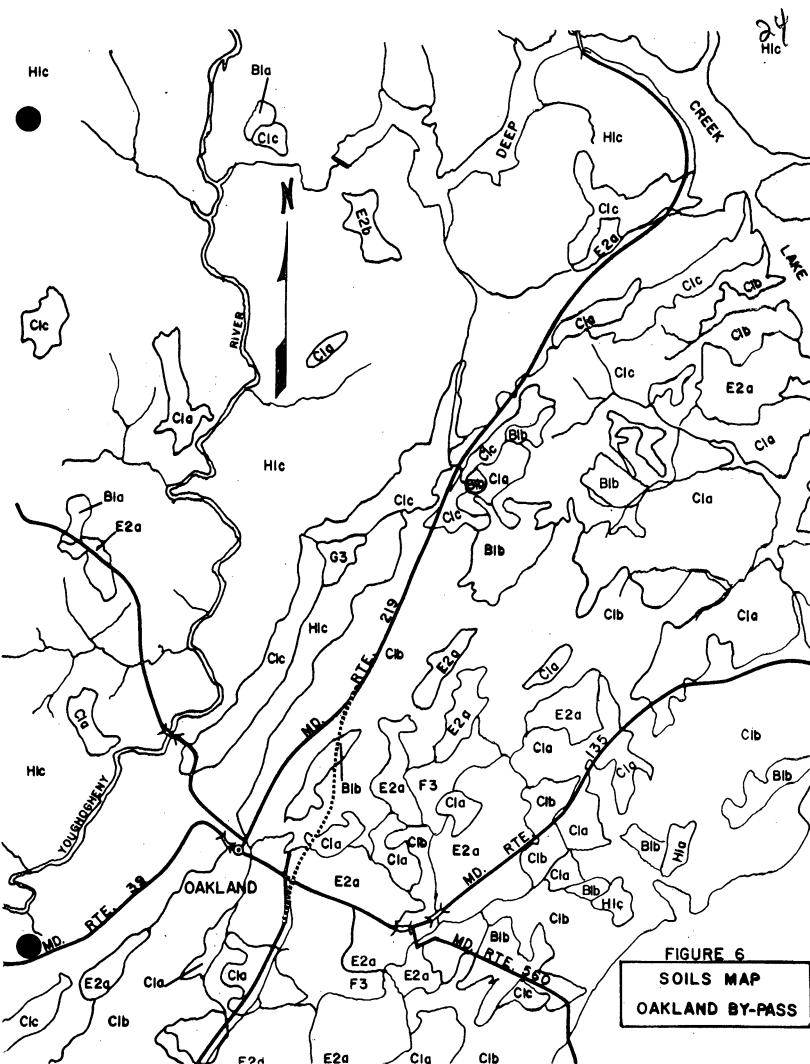


TABLE 5

Natural Soil Group	Map Symbol	Composition/ Description	Slope	Erodability	Suitability: Grain & Seed Crop	Pasture Land	Limitation: Septic Field
AbB	E2a	Albrights silt loam	0-8%	-	Fair	Good	Severe
BrA	F3	Binkerton and Andover silt loams	0-3%	-	Poor	Poor	Severe
BrB	F3	Binkerton & Andover silt loams					
CaD2	Clc	Calvin-Gilpin-Ungers channery loams	20-35%	Moderate	Poor	Fair	Severe
CtB	E2a	Cookport channery loam	0-8%	-	Fair	Good	Severe
CtC2	E2b	Cookport channery loam	8-15%	Moderate	Fiar	Good	Severe
ErA	E2a	Ernest silt loam	0-3%	-	Fair	Good	Severe
Erb	E2a	Ernest silt loam	3-8%	-	Fair	Good	Severe
GnB2	Cla	Gilpin channery silt loam	0-10%	Moderate	Fair	Fair	Severe
GnC2	Clb	Gilpin channery silt loam	10-20%	Moderate	Fair	Fair	Severe
Lc	F3	Lickdalesilt loam	-	-	Poor	Poor	Severe
Unb	Bla	Ungers-Gilpin-Calvin channery loams	0-10%		Fair	Fair	Severe



JU

Sunfish

Bluegill L. macrochirus Pumpkinseed L. gibbosus

5 1

No rare or unusual fish species were observed during this survey.

(7) Terrestrial Ecology

Two small wooded areas are contained in the proposed project area. A field survey of these areas was made in April, 1975. While some large trees were found in these areas, the majority were less than nine inches in diameter, and reflected heavy cutting. On the hillsides, oaks dominate. Scattered maple, white pine, fruit trees, and box elders are common in the lower areas near the streams. A small area (several acres) has been recently planted with conifer seedlings. Most of the project area is pastureland, with a few fields used for crop production. No rare or unique plant or animal life was observed. A complete list of common plant and animal species that could be found in the project area are available at the State Highway Administration.

(8) Rare or Endangered Species to Maryland

One or more of the following species presently classified as endangered in Maryland could be present in the project area. However, none were observed.

- a) Hellbender (Cryptobranchus a. alleganiensis). A giant salamander, the hellbender has been collected in the lower Youghiogheny River, but no collection records exist in the immediate vicinity of the project area. Since this species is associated with larger streams and rivers, it is unlikely that it occurs in the small headwater tributaries surrounding the proposed project.
- b) Northern coal skink (Eumeces a. anthracinus). The coal skink has been reported as occurring several miles west of the project area. The species preferred habitat consists of steep wooded hillsides and rocky areas near springs and streams. No record of any collection of this specie was found in the immediate project area; however, the specie could be present in the project vicinity.

D. <u>Description of Project</u>

As mentioned previously, four (4) alternative alignments and the No-Build Alternative were considered in the Draft



Negative Declaration. Alternative A was recommended for further study because it had fewer environmental impacts than Alternatives B and B-l and provides the same circulation advantages as Alternative A-l at a lower cost. Alternative A also received a favorable response at the Public Hearing held April 5, 1977.

(1) Alternative A (Recommended Alternative)

Alternative A (and all Alternatives) originates along existing U.S. 219, approximately 0.4 miles south of Maryland Route 135. At this point, A Alternative A leaves the existing road and follows a course to the east and parallel to existing U.S. Route 219. Initial studies envisioned using the existing section of U.S. Route 219, from 0.4 mile south of Maryland Route 135 to Maryland Route 135 as the southwest quadrant ramp of a proposed diamond interchange. Further analysis of this area showed that if this concept was implemented the ramp, the main roadway, and the entrance to the Oakland Industrial Park all merged at the same point. This would create a severe traffic hazard.

The ramp was restudied to tie into the main roadway north of the existing entrance. This will allow the existing entrance to remain as temporary access to the Industrial Park. When U.S. Route 219 becomes a facility with access limited to state and county roads only, this entrance would be relocated. The new entrance would begin on Maryland Route 826-A (Old U.S. Route 219) approximately 600 feet south of the connection to the existing entrance. It would then proceed to the west, going under U.S. Route 219, and then north to the existing entrance on the west side of U.S. Route 219. As Alternative A moves northward it crosses High Street which will be severed with vehicular access denied, however a facility or traffic control mechanism to accommodate and insure a safe crossing for pedestrians will be investigated. The choice of the appropriate type of pedestrian crossing will be determined during the design of the project. At a point approximately 500 feet south of High Street, Alternative A and B and B-1 separate. Alternative A generally following a farming valley, swings slightly to the east and crosses the Highland Park Dairy Farm. The farm is no longer in operation. It continues across Dennett Road and east of the Little Youghiogheny River Watershed Site 3 Dam and Reservior. Dennett Road will be bridged over the new facility. No alignment change is planned for Dennett Road, but it would be necessary to raise the existing grade by approximately 16 feet in order to accommodate the proposed bridge. This would involve 1200 feet of and roadway reconstruction for Dennett Road. At Wilson Run, a double 8 foot by 7 foot box culvert is planned to carry Wilson Run under the proposed highway.



Curving left, Alternative A crosses land supporting the Sunny Acres Beef Fram. Next comes an at-grade intersection with Memorial Drive. No realignment of Memorial Drive will be required and a minimal grade change will suffice. Alternative A then ties back into existing U.S. Route 219, approximately 0.7 miles north of Cherry Glade Run.

The intersection of the proposed project and Memorial Drive has been reviewed by the State Highway Administration and it has been determined that a channelized intersection would adequately serve traffic needs through the 20 year design period. Based upon projected traffic volumes, traffic signalization would not be needed before the year 2002.

The recommended alternative would initially consist of two 12-foot roadways with 10-foot shoulders with safety grading throughout the length of the project. This alternative provides a maximum grade of 4.64 percent and a maximum degree of curvature of 2 degrees 30 minutes. This alternative has a proposed design speed of 60 mph, has an approximate length of 2.31 miles, and will require one at-grade intersection.

The estimated initial cost of Alternative A is \$318,000 for Right of Way, which will be sufficient to contain construction of the ultimate facility. The estimated construction cost is \$3,836,000. The total estimated initial cost is \$4,154,000. The initial construction cost is subject to change pending additional recommendations to be made during the design phase relative to the amount of initial construction needed. (Interchange, pedestrian overpass, county road overpasses, etc.) The estimated total ultimate cost is \$6,722,000.

The detailed horizontal and vertical alignments for Alternative A are shown in Figure 7. A typical section of the proposed improvement is shown in Figure 8.

(2) Alternatives Considered and Not Selected

a) Alternative A-1

With one exception, Alternative A-1 was identical to Alternative A. That exception consists of grade separation, requiring the bridging of Memorial Drive; whereas, Alternative A proposes an at-grade crossing. As mentioned above, it has been determined that based on projected traffic a grade separation is not required. The elimination of the grade crossing would reduce the cost of the proposed project by approximately \$1,441,000.



b) Alternative B

This alternative is identical to Alternative A to High Street. At High Street Alternative B separated from A and curved westerly along a ridge line. This alternative continued across the Highland Park Dairy Farm under a proposed bridge at Dennett Road and passed over the drain field of the Little Youghiogheny River Watershed Site 3 Dam and Pool. Continuing northerly Alternative B merges with, and becomes identical to Alternative A at its terminus along existing U.S. 219.

c) Alternative B-1

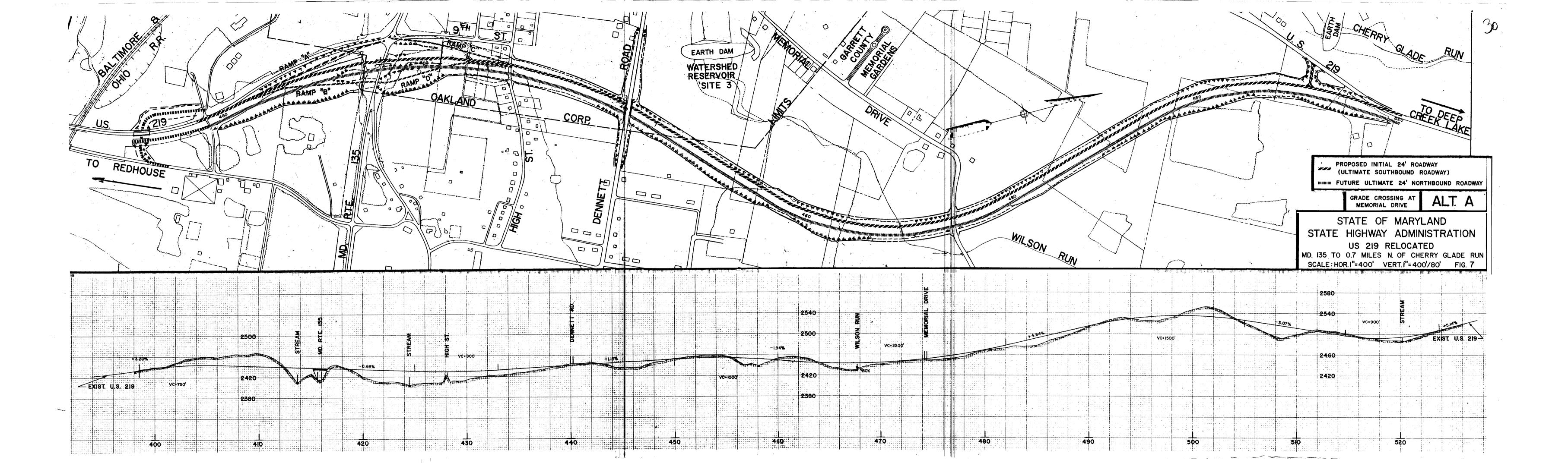
With one exception, Alternative B-l was identical to Alternative B. That exception consists of a grade separation, requiring the bridging of Memorial Drive; whereas, Alternative B proposed an at-grade crossing.

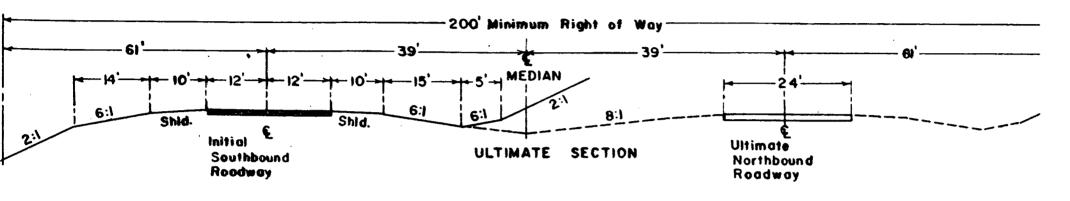
Alternative B and B-1 were not recommended for further study because they would impact approximately six times as many persons as Alternative A, would impact seven noise receptors with five experiencing levels in excess of the Federal Design levels, as compared to five and two for Alternative A. Alternatives B and B-1 would also have a more severe impact on farm operations in the corridor. These alternatives would also require the construction of an approximately 800 foot long bridge across the drain fields of the Little Youghiogheny River Watershed Site No. 3 Dam and Pool. The excavation for the supports of the bridge could have an adverse impact on the drainage system of the dam. The Department of Natural Resources has indicated no fill material should be placed on the drain field. In addition, Alternatives B and B-1 would be twice as expensive to construct for the initial construction and three times more expensive for the ultimate design.

d) No-Build Alternative

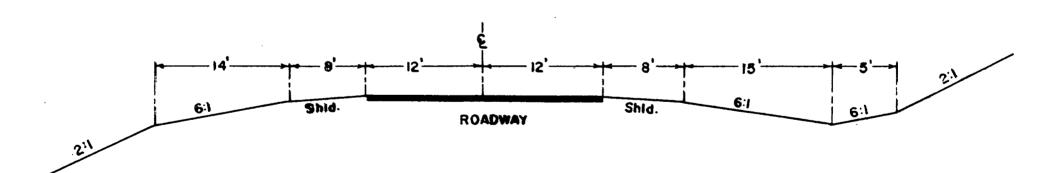
A fifth alternative considered was the No-Build, by which traffic would continue to use the existing route through Oakland for both the local and through traffic.

Traffic management type improvements have been instituted within the town and have been unsuccessful in eliminating or alleviating the traffic congestion. Traffic lights have been installed at the major intersections and, because of the high volume of traffic, has resulted





PROPOSED US 219 MAIN LINE



COUNTY ROADS

TYPICAL CROSS SECTIONS

Not To Scale FIGURE 8

3

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in long back-ups and queuing of traffic. The town has also regulated on-street parking restrictions which still does not provide sufficient lanes to efficiently move both local and through traffic. The existing road is of varying width and is approximately twenty feet wide in some areas. The variabling width makes it impossible to provide an additional lane throughout the town of Oakland even if parking was eliminated on both sides of existing Route 219.

These and other methods of traffic control were not studied extensively because the primary purpose of the project is to remove through traffic from the town of Oakland. The use of existing Route 219, with no improvement, would not be able to handle projected traffic and would result in increased congestion, including increased air pollution and higher noise levels.

II. NEED



A. Project Purpose

The purpose of the project is to relieve traffic congestion in the town of Oakland, to reduce the travel time of through traffic on U.S. Route 219, and to improve the infrastruction of highways deemed essential to the economic growth of Oakland as promulgated by the Appalachian Regional Development Act of 1965.

(1) Deficiencies of the Existing Facility

The Maryland State Highway Administration has Determined that existing U.S. Route 219 in Oakland has reached its capacity (11,075 vehicles per day). Fifty percent of this traffic is through traffic and fifty percent is local. Approximately fourteen percent of the average daily traffic (ADT) is The congested area begins at the truck traffic. signal-controlled intersection of U.S. Roue 219 and Maryland Route 135 (see Figure 2). At this intersection, north-bound traffic must turn left onto Oak Street for approximately one-half mile to a signalcontrolled intersection at 3rd Street, where it turns right onto 3rd Street (U.S. Route 219) and continues approximately 0.8 miles (encountering two more signalcontrolled intersections) to the city limits. Regulated on-street parking is observed throughout the congested section described above.

Existing U.S. 219 through Oakland is also experiencing a high accident rate. The section of U.S. 219 that will be affected by the proposed relocation experienced 134 accidents. These consisted of: 29 personal injury accidents and 105 property damage accidents, for the years 1973 through 1975. The rate of accident occurrence on a one hundred million vehicle mile basis (rate/100MVM) was 583 accidents. This accident rate presently exceed the statewide average accident rate of 326 accidents/100MVM for all similar two lane rural hgihways now under state maintenance.

The traffic on U.S. 219, through Oakland is presently operating at capacity and if no improvements are made to this facility, any future increase in traffic volumes will bring further congestion. As a result of the expected traffic growth, the accident rate will also rise, with a corresponding increase in the accident costs to the motorist.

The proposed highway will be a partially controlled access highway with an expected accident rate of approximately 83 accidents/100MVM of travel based upon experience on existing similar type highways.

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It is estimated that traffic will be reduced by approximately 50% on existing U.S. 219 in Oakland, leaving the route primarily for local traffic. This reduction in through traffic will reduce congestion and will also decrease the probability of accident occurrence. The corresponding accident rate should then be expected to decrease to a level approximating the statewide accident rate for all similar two lane, non-divided highways.

The total monetary cost/100MVM of travel to the motorist under the proposed U.S. 219 by-pass is projected lower than the cost of continuing to use the existing highway under a no-build alternate. The new by-pass is expected to generate a cost of \$465,900/MVM of travel, while the remaining section through Oakland would decrease to \$924,950/MVM of travel, for a total cost of \$1,390,500. Since the existing highway is now experiencing a cost of \$1,655,400/100MVM of travel, an approximate overall saving of \$264,600/100MVM of travel would be realized with the construction of the by-pass.

More important than the monetary savings to be realized by construction of the proposed by-pass is the corresponding anticipated decrease in human misery brought about by the reduction of accidents.

The accident costs, as indicated include present worth of future earnings of those persons killed or permanently disabled, as well as monetary losses resulting from injury and property damage accidents. The unit cost utilized in the above computations were based on actual cost values obtained from three independent accident cost studies conducted in Washington, D. C., Illinois and the California Division of Highways and were updated to 1976 prices.

(2) Planning Basis

The Oakland Comprehensive Development Plan contains the following policy statement: "to retain and strengthen the full variety of activities and opportunities which distinguishes Oakland from other communities in the County; to improve traffic flows and parking arrangements in the Central Business District to provide and continually maintain a safe, efficient street system which both effectively accommodates local traffic circulation and adds to the quality of the residential environmental."

The Circulation Plan, contained in the Comprehensive Development Plan, recognizes the inadequacies of the present traffic plan system and classifies the proposed U.S. Route 219 by-pass as an arterial road. Arterials are defined by the plan as roads which provide for through traffic movements. Alternative A is consistent with the Comprehensive Development Plan.



The County Commissioners, the Mayor and Oakland Town Council have endorsed the concept of a by-pass. The County's Community Action Agency has made application to the Appalachian Regional Commission for a grant to help finance a public transportation system with the goal of improving the accessibility to Oakland.



III. BASIS FOR NEGATIVE DECLARATION

Based on the environmental studies completed for the project, it has been determined that the project will not have a significant impact upon the quality of the human or natural environment.

The project will not have a significant effect on the ecology, water quality, or air quality of the area. There should be a minimum of social impacts as only two relocations will be required as a result of the construction of the project. There is suitable replacement housing available in the vicinity of Oakland. The project will have no effect on historical resources, nor is it expected to affect any archeological sites. There will be a slight increase in noise in the general area of the project.

Alternative A is consistent with the Comprehensive Plan for the town of Oakland.

In view of the minimum environmental impact and in accordance with Volume 7, Chapter 7, Section 2, Paragraph 12 of the Federal-Aid Highway Program Manual, the project qualifies for submission as a Negative Declaration.

IV. SOCIAL, ECONOMIC AND ENVIRONMENTAL FACTORS

This section will discuss the impacts that Alternative A will have on the human and natural environment. The impacts discussed are anticipated to occur under the ultimate four lane facility.

A. Social-Economic

The recommended alternative will require the acquisition of two residencies comprised of eight people. One active farm, the Sunny Acres Beef Farm, will be impacted by the project, however, it is expected to remain in operation. There should be no problem in finding replacement housing as there are from eight to ten comparable homes available.

In general the values of the adjacent properties will remain stable, while at the intersections, values may increase. The total annual tax dollar loss is estimated to be \$3,960,00. The improved property tax loss is \$420.00, and the unimproved tax loss is \$3,540.00.

The acquistion of right of way for the project will not divide nor disrupt any established communities nor impact any minority individuals or groups.

(1) Historic Sites

The Maryland Historical Trust found no historic sites in the project area. (see letter in Appendix).

(2) Archeological Sites

A consultant archeologist, approved by the State Archeologist, has performed a preliminary survey of the area and found no existing or potential sites. He does not recommend any further surveys be performed. However, if during the construction of the project, a site is discovered, the appropriate salvage procedure will be employed in accordance with the applicable federal manuals.

A copy of the archeological reconnaissance report is available at the State Highway Administration.

(3) Relocation Assistance

"SUMMARY OF THE RELOCATION ASSISTANCE PROGRAM OF THE STATE HIGHWAY ADMINISTRATION OF MARYLAND"

All State Highway Administration projects must comply with the provisions of the "Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970" (Public Law 91-646) and/or the Annotated Code of Maryland, Article 21, Sections 12-201 thru 12-209. The Maryland Department of Transportation, State Highway Administration, Bureau of Relocation Assistance, administers the Relocation Assistance Program in the State of Maryland.

The provisions of the Federal and State Law require the State Highway Administration to provide payments and services to persons displaced by a public project. The payments that are provided include replacement housing payments and/or moving costs. The maximum limits of the replacement housing payments are \$15,000 for owner-occupants and \$4,000 for tenant-occupants. In addition, but within the above limits, certain payments may be made for increased mortgage interest costs and/or incidental expenses. In order to receive these payments, the displaced person must occupy decent, safe and sanitary replacement housing. In addition to the replacement housing payments described above, there are also moving cost payments to persons, businesses, farms and non-profit organizations. Actual moving costs for residences include actual moving costs up to 50 miles or a schedule moving cost payment, including a dislocation allowance, up to \$500.

The moving cost payments to businesses are broken down into several categories, which include actual moving expenses and payments "in lieu of" actual moving expenses. The owner of a displaced business is entitled to receive a payment for actual reasonable moving and related expenses in moving his business, or personal property; actual direct losses of tangible personal property; and actual reasonable expenses for searching for a replacement site.

The actual reasonable moving expenses may be paid for a move by a commercial mover or for a self-move. Generally, payments for the actual reasonable moving expenses are limited



to a 50 mile radius. In both cases, the expenses must be supported by receipted bills. An inventory of the items to be moved must be prepared, and estimates of the cost may be obtained. The owner may be paid an amount equal to the low bid or estimate. In some circumstances, the State may negotiate an amount not to exceed the lower of the two bids. The allowable expenses of a self-move may include amounts paid for equipment hired, the cost of using the business's vehicles or equipment, wages paid to persons who physically participate in the move, and the cost of the actual supervision of the move.

When personal property of a displaced business is of low value and high bulk, and the estimated cost of moving would be disproportionate in relation to the value, the State may negotiate for an amount not to exceed the difference between the cost of replacement and the amount that could be realized from the sale of the personal property.

In addition to the actual moving expenses mentioned above, the displaced business is entitled to receive a payment for the actual direct losses of tangible personal property that the business is entitled to relocate but elects not to move. These payments may only be made after an effort by the owner to sell the personal property involved. costs of the sale are also reimbursable moving expenses. If the business is to be reestablished, and personal property is not moved but is replaced at the new location, the payment would be the lesser of the replacement costs minus the net proceeds of the sale or the estimated cost of moving the item. If the business is being discontinued or the item is not to be replaced in the reestablished business, the payment will be the lesser of the difference between the value of the item for continued use in place and the net proceeds of the sale or the estimated cost of moving the item.

If no offer is received for the personal property and the property is abandoned, the owner is entitled to receive the lesser of the value for continued use of the item in place or the estimated cost of moving the item and the reasonable expenses of the sale. When personal property is abandoned without an effort by the owner to dispose of the property by sale, the owner will not be entitled to moving expenses, or losses for the item involved.

The owner of a displaced business may be reimbursed for the actual reasonable expenses in searching for a replacement business up to \$500. All expenses must be supported by receipted bills. Time spent in the actual search may be reimbursed on an hourly basis, but such rate may not exceed \$10 per hour.

In lieu of the payments described above, the State may determine that the owner of a displaced business is eligible to receive a payment equal to the average annual net earnings of the business. Such payment shall not be less than \$2,500 nor more than \$10,000. In order to be entitled to this payment, the State must determine that the business cannot be relocated without a substantial loss of its existing patronage, the business is not part of a commercial enterprise having at least one other establishment in the same or similar business that is not being acquired, and the business contributes materially to the income of a displaced owner.

Considerations in the State's determination of loss of existing patronage are the type of business conducted by the displaced business and the nature of the clientele. The relative importance of the present and proposed locations to the displaced business, and the availability of suitable replacement sites are also factors.

In order to determine the amount of the "in lieu of" moving expenses payment, the average annual net earnings of the business is considered to be one-half of the net earnings before taxes, during the two taxable years immediately preceding the taxable year in which the business is reloca-If the two taxable years are not representative, the State, with approval of the Federal Highway Administration, may use another two-year period that would be more representative. Average annual net earnings include any compensation paid by the business to the owner, his spouse, or his dependents during the period. Should a business be in operation less than two years, but for twelve consecutive months during the two taxable years prior to the taxable year in which it is required to relocate, the owner of the business is eligible to receive the "in lieu of" payment. In all cases, the owner of the business must provide information to support its net earnings, such as income tax returns, for the tax years in question.

For displaced farms and non-profit organizations, actual reasonable moving costs generally up to 50 miles, actual direct losses of tangible personal property, and searching costs are paid. The "in lieu of" actual moving cost payments provide that the State may determine that a displaced farm may be paid a minimum of \$2,500 to a maximum of \$10,000 based upon the net income of the farm, provided that the farm has been discontinued or relocated. In some cases, payments "in lieu of" actual moving costs may be made to farm operations that are affected by a partial acquisition. A non-profit organization is eligible to receive "in lieu of" actual moving cost payments, in the amount of \$2,500.

Yl

A more detailed explanation of the benefits and payments available to displaced persons, businesses, farms, and non-profit organizations is available in Relocation Brochures that will be distributed at the public hearings for this project and will also be given to displaced persons individually in the future.

In the event comparable replacement housing is not available to rehouse persons displaced by public projects or that available replacement housing is beyond their financial means, replacement "housing as a last resort" will be utilized to accomplish the rehousing. Detailed studies will be completed by the State Highway Administration and approved by the Federal Highway Administration before "housing as a last resort" could be utilized. "Housing as a last resort" could be provided to displaced persons in several different ways although not limited to the following:

- 1. An improved property can be purchased or leased.
- 2. Dwelling units can be rehabilitated and purchased or leased.
- 3. New dwelling units can be constructed.
- 4. State acquired dwellings can be relocated, rehabilitated, and purchased or leased.

Any of these methods could be utilized by the State Highway Administration and such housing would be made available to displaced persons. In addition to the above procedure, individual replacement housing payments can be increased beyond the statutory limits in order to allow a displaced person to purchase or rent a dwelling unit that is within his financial means.

The "Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970" requires that the State Highway Administration shall not proceed with any phase of any project which will cause the relocation of any person, or proceed with any construction project until it has furnished satisfactory assurances that the above payments will be provided and that all displaced persons will be satisfactorily relocated to comparable decent, safe and sanitary housing within their financial means or that such housing is in place and has been made available to the displaced person.

B. Natural Environmental Impact

(1) Geology and Ground Water

Alternative A will have no impact on geological resources of any economic value. It will also have no significant effect on ground water quality or movement.

(2) Soils and Topography

Soils data compiled by the Soil Conservation Service indicates that the majority of soils occurring within the study area are silts and clays and have moderate erosion potentials. These erosion potentials are attributed to the area's topographic variability.

Alternative A does not affect appreciable amounts of land suitable for septic tanks.

(3) Water Quality

The construction of Alternative A will require the crossing of one major stream. A double 8 foot by 7 foot culvert will be required to carry Wilson Run under Alternative A. On September 18, 1973, a meeting was held with the Maryland Department of Natural Resources and it was determined that a box culvert would be acceptable. Information regarding design flow criteria, high water elevation, etc. will become available during the design of the project. There are no stream relocations involved in the project.

The Department of Natural Resources will be closely coordinated with during the construction of the culvert. The standard State Highway Administration sedimentation control procedure will be strictly enforced to minimize any runoff caused by erosion. It will be determined during the design of the project whether a permit will be required for any stream crossings involved.

(4) Terrestrial Ecology

The majority of land in the project corridor has been cleared for agricultural use. The small amount of woodland to be removed should not have a significant impact on the wildlife of the area due to the presence of larger forest in the immediate vicinity of the project. The construction of the project will require the acquisition of approximately 55 acres of agricultural land. The remainder of the land to be acquired is zoned for residential use.

(5) Wetlands

There are no natural wetlands in the project corridor.

(6) Rare and/or Endangered Species

No rare or endangered species have been observed in the project area. No unique habitat will be eliminated by the proposed project.

(7) Air Analysis

The State Highway Administration conducted an Air Quality Analysis of the proposed project in order to assess the impact on air quality adjacent to the roadway (microscale) and the impact on regional air quality (mesoscale). The microscale impact is evaluated by comparing the calculated carbon monoxide concentrations to the State and National Ambient Air Quality Standards; the mesoscale analysis determined the relative pollutant loading imposing by each alternate upon the regional airshed.

Tentative scheduling calls for completion of the new construction in two stages. Initially a two-lane roadway is proposed between Cherry Glade Run and Oak Street with an estimated time of completion of 1982. By 2002, the by-pass will be widened to a four-lane highway.

Thus, two separate configurations of U.S. Route 219 were examined. Existing air quality in the region surrounding U.S. 219 was determined for the section of the existing roadway from Cherry Glade Run to the intersection with Maryland 135. Future air quality was examined for the recommended alternative for ETC (1982) and twenty years later (2002). Predictions of future air quality associated with Alternative A involved the traffic forecast to remain on existing U.S. 219 and by-pass. The versions considered were: (1) a two-lane relocated loop under Alternative A with an ETC of 1982; (2) a four-lane widened version of the Alternative A.

The conclusions drawn from this analysis are as follows:

- (a) There are no one-hour violations of the 35ppm carbon monoxide National Ambient Air Quality Standards at any distance from U.S. 219 under existing (1974) conditions. There is an eighthour violation at the sidewalk location within Oakland: however, there are no eight-hour violations outside of the right of way.
- (b) The construction of Alternative A will not cause the violation of any National or Ambient Air Quality Standards. The results of the Microscale analysis are shown in Table 6. The Mesoscale analysis is shown in Table 7.



TABLE 7

MESOSCALE COMPARISON OF ALTERNATES FOR 1974, 1982, AND 2002 (Units of Tons Per Day)

Existing (1974)

CO .933492

THC .115112

NO_x .135444

Year	1982			2002		
Pollutant Alternate	СО	THC	NO _x	со	THC	NO _X
A *	.132260	.019862	.047783	.172190	.027332	.071289
B-1 *	.122649	.018419	.053584	.159678	.025346	.066108
Existing 219 (With Build)	.330433	.042177	.074538	.434644	.057853	.102633
A (total)	.462693	.062039	132321	.606834	.085185	.173922
B-1 (total)	.453082	.060596	. 128122	.594322	.083199	.168741
No-Build	.482834	.0615817	.108838	.654016	.084336	.149614

^{*} Does not include the contribution from traffic on the existing roadway.

The technical air analysis is available at the State Highway Administration for review.

Consistency Statement

As the subject project is located in the Cumberland-Keyser Interstate AQCR, two factors must be considered in determining the consistency of the proposed facility with the State Implementation Plan: microscale carbon monoxide impacts and the air quality impact of the construction phase of the project.

The project Air Quality Analysis determined that no violations of State or National Ambient Air Quality Standards for carbon monoxide will occur adjacent to the roadway during the completion and design years. As a result of this conclusion, the project is considered consistent with this aspect of the State Implementation Plan.

The consistency of the project in relation to construction activities was addressed through consultantion with the Maryland Bureau of Air Quality and Noise Control. The State Highway Administration has established Specifications for Materials, Highways, Bridges and Incidental Structures which specify procedures to be followed by contractors involved in State work. The Maryland Bureau of Air Quality and Noise Control has reviewed these Specifications and has found them consistent with the Regulations Governing the Control of Air Pollution in the State of Maryland.

8. Noise

Traffic noise can be described as undesirable sound generated by vehicles in operation on roadways. The effect of this noise varies with distance from the source, topography, traffic volume, vehicle classification, meteorological conditions, and the characteristics of the transmitting medium. The general categories of effects of noise on opeole are psychological and physio-Psychological effects are dependent upon the logical. individual, and the quality and intensity of the sound. People who are regularly exposed to loud noises are less sensitive to community noise intrusion of lesser intensity. The physiological effects include sleep prevention and interruption, constriction of veins, and loss of hearing. The severity of these effects is propertional to the amount of exposure to noise. noise analysis was undertaken to determine probable adverse noise related impacts on the environment.

The results of the noise study are given in terms of statistical measures denoted by one hour ${\tt L}_{10}$ for various distances from the source. Table 8 indicates the design noise levels for a section of land activities.

The flow of traffic on highways has been classified (see Highway Capacity Manual) into various service levels, labeled A through F. Traffic flowing at level of service A is light and free flowing, with the driver having great flexibility of changing speeds and lanes. Levels of Service F represents congested conditions combined with undesirable sluggish traffic. The noise investigation is based upon level of Service C which denotes a condition where traffic is traveling near the speed limit, with some restriction on the freedom of movement.

Table 8

DESIGN NOISE LEVEL/ ACTIVITY RELATIONSHIPS*

Land Use Category	Design Noise Level - L	Description of Activity Category
A	60dBA (Exterior)	Tracts of lands in which serenity and quiet are of extraordinary significance and serve an important public need, and where the preservation of those qualities is essential if the area is to continue to serve its intended purpose. Such areas could include amphitheaters, particular parks or portions of parks, or open spaces which are dedicated or recognized by appropriate local officials for activities requiring special qualities of serenity and quiet.
В	70dBA (Exterior)	Residences, motels, hotels, public meeting rooms, schools, churches, libraries, hospitals, picnic areas, recreation areas, playgrounds, active sports areas, and parks.
С	75dBA	Developed lands, properties or activities not included in categories ${\tt A}$ and ${\tt B}$ above.
D	-	For requirements on undeveloped lands see paragraphs 5.a. (5) and (6) of FHPM 773.
Е	55dBA	Residences, motels, hotels, public meetings rooms, schools, churches, libraries, hospitals and auditoriums.

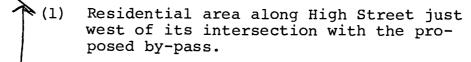


^{*} Source; U.S. Department of Transportation FHPM 7-7-3



Five noise sensitive areas have been identified along Alternative A. The following is a description of each area:

(Fig. 11)



- (2) Farm and residence on Dennett Road just west of the proposal.
- (7) Garrett County Memorial Hospital on Memorial Drive.
- (8) Residence on Memorial Drive immediately west of its intersection with proposed Alternative A.
- 9) Residence east of the proposed relocation alternates south of the connection with existing U.S. Route 219.

Ambient noise levels within these noise sensitive areas range from 55-60 dBA. See Table 9 for measured ambient levels at noise sensitive areas affected by Alternative B.

Traffic Data

The following traffic data has been utilized in the prediction of design year noise levels.

ADT 11,275
Design Hour Volume 8% of ADT
% Trucks of DHV 12%
Auto Speed 50 mph
Truck Speed 50 mph

Predicted Levels

A condition where the increase over existing noise levels will be 5dBA or less is considered a negligible increase, an increase of 6-10dBA, a minor increase, an increase greater than 11-14dBA, a severe increase. Two residential areas will experience severe impacts and one a significant increase with Alternative A. No adverse impact on any educational or religious institution is anticipated.

A commercial establishment located on Memorial Drive will experience a severe increase in ambient noise levels, 22dBA, but the level will not exceed the Federal level for commercial areas of 75dBA.

See Table 9 for a comparison of ambient levels for Alternatives A and B.

The potential for noise control is limited bascially due to costs involved to protect impacted areas. These areas consist of only a few structures and costs outweigh the benefits which would accure. Exceptions to Federal Highway Administration design noise levels will be pursued during the design of the project. Before an exception request is made consideration will be given to lesser measures, such as landscape planting for visual screening.

Construction equipment will cause a temporary increase in noise levels during the construction phases of the project. The extent of this influence upon \mathbf{L}_{10} noise levels cannot at present be predicted; however, there will be unavoidable periods of annoyance.

The majoirty of land adjacent to Alternative A is undeveloped. The $\rm L_{10}$ design noise levels at a distance of 100 feet from the proposed highway are projected to be 76dBA, a significant increase from the present level of 55dBA.

To assist local planning officials in their efforts to achieve compatibel land use a copy of the noise impact summary has been sent to the following:

Garrett County Planning Commission Courthouse Oakland, Maryland 21550

The technical noise report is available at the State Highway Administration for review.

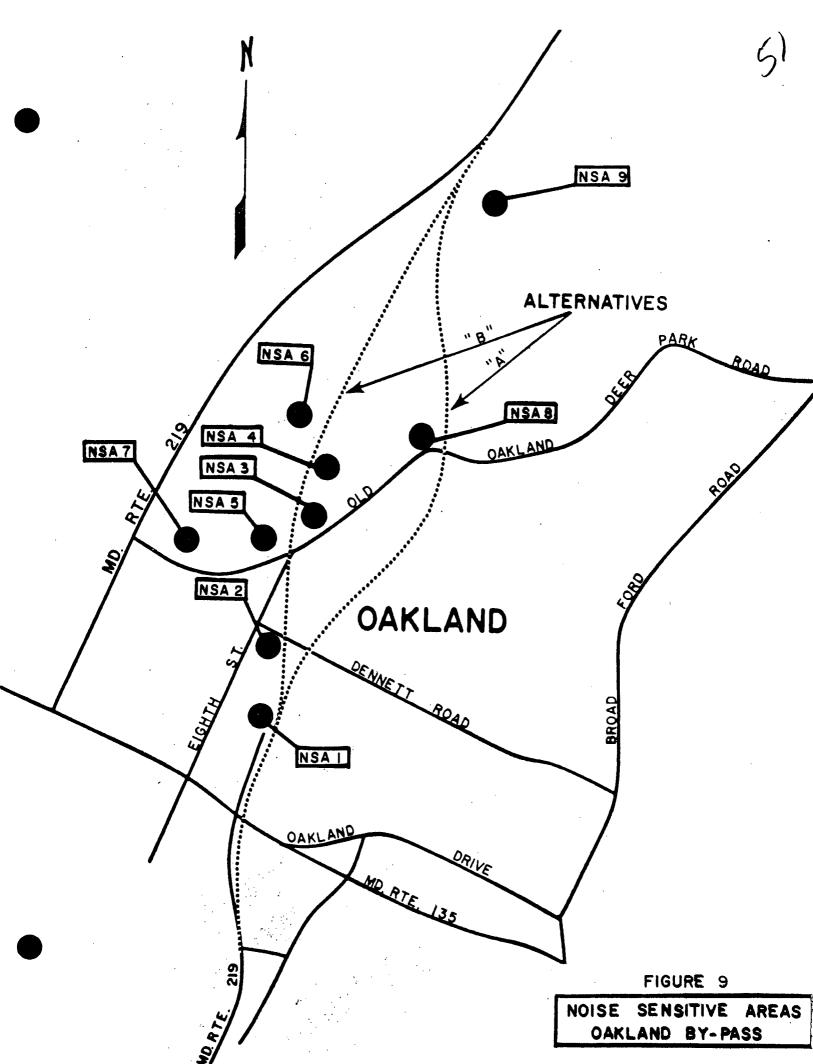
TABLE 9

COMPARISON OF PREDICTED NOISE LEVELS WITH AMBIENT AND DESIGN GOALS (FHPM 7.7-3)

Alternate A

	Land	Ambient	Design Yr.	Change	Relation to			
Sens. Area	Use	^L 10	L ₁₀ ()	in L ₁₀	Design Goal	Assessment		
1	Residential	55dBA	75dBA	+20	+5	Severe increase in ambient: FHWA design noise level exceeded		
2	Residential	60dBA	66dBA	+6	-4	Minor increase in ambient		
7.	Hospital	56dBA	58dBA	+2	-12	Negligible increase in ambient		
8	Residential	52dBA	70dBA	+18	equals	Severe increase in ambient		
9	Residential	58dBA	72dBA	+14	+2	Significant increases in ambient; FHWA design noise level exceeded		
	Alternate B							
1	Residential	55dBA	75dBA	+20	+5	Severe increase in ambient; FHWA design noise level exceeded		
2	Residential	60dBA	71dBA	+11	+1	Significant increase in ambient;FHWA design noise level exceeded		
3	Commercial	52dBA	74dBA	+22	-1	Severe increase in ambient		
4	Cemetery	52dBA	78dBA	+26	+3	Severe increase in ambient; FHWA design noise level exceeded		
5	Resident i ål	52dBA	78dBA	+26	+8	Severe increase in ambient; FHWA design noise level exceeded		
6	Residential	52dBA	76dBA	+24	+6	Severe increase in ambient; FHWA design noise level exceeded		
7	Hospital	56dBA	59dBA	+3	-11	Negligible increase in ambient		





V. COORDINATION



The original plan for U.S. Route 219 contained in the State Highway Administration's 1954-65 twelve-year program was to enter Oakland from the south via 3rd Street, replacing the structure over the B & O Railroad. This plan would have required through traffic to travel through the City of Oakland and would have left the existing grade crossing of U.S. 219 and the B & O Railroad south of Oakland. By changing the alignment to its present location, this grade crossing was eliminated and a future possibility of through traffic by-passing Oakland was established. This project was completed in 1958, with the northern terminus at the junction with Maryland Route 135.

The current Five Year Highway Construction authorized that preliminary engineering commence during Fiscal Year 1976 on a projection of U.S. 219 by-passing Oakland on the east. The State Highway Administration approved 1971 Fiscal Year Advanced Engineering Funds for the proposal and preliminary engineering in order to proceed to a public hearing to establish the alignment.

The important events in the development of the project are presented chronologically.

March 8, 1972: Notification of the proposed alignment was sent out by the State Highway Administration to various agencies for their comments. Due to the comments received in replies, Alternative A was moved to the east to prevent encroachment on the Youghiogheny Watershed Site No. 3 impoundment area, and a twin box culvert was proposed for crossing Wilson Run.

April 4, 1972: A Project Initiation Meeting was held. The purpose of that meeting was to convey and to update inter-agency information regarding a by-pass of @akland, and to afford those agencies an opportunity to effectively participate in determining the need for and location of, a Federal Aid Highway. State, County, and Local Agencies were represented.

The Concensus of opinion derived from the participants of that meeting supported the need for the proposed facility and no opposition to the project was voiced. A significant result of the comments made during the meeting was an Easterly shift of Alternative A to avoid encroaching upon the Wilson Run Watershed Site 3 Dam and Reservior. The proposed project, as presented at that meeting, did not yet include the construction of a diamond interchange at U.S. Route 219 and Maryland Route 135.

September 18, 1973: A meeting was held at the Department of Natural; Resources. In attendance were representatives of that Department and the State Highway Administration's Bureau of Project Planning.

As a result of that meeting and the follow-up letter of October 13, 1973 from the Chief, Planning and Evaluation, two studies were initiated. One study compared the feasibility of the proposed construction of a box culvert in contrast to a bridge at Wilson Run on Alternative A. The other study was a hydrological survey to assess the impact of Alternative B on the Wilson Run Watershed Site 3. The results of the study indicate that a double 8 foot by 7 foot box culvert would be suitable to carry Wilson Run under Alternative A, and that a 800 foot + span bridge would be necessary to carry Alternative B over the drainage system of Site 3 Dam and Reservior.

January 17, 1974: In a letter the Honorable DeCorsey E. Bolden of the House of Delegates requested that a facility be built to accommodate and insure a safe crossing for High Street pedestrians, particularly local school children attempting to cross the proposed highway. Our response agreed with the need for such a facility and it is proposed as part of this improvement.

June 18, 1974: A meeting was held in the Garrett County Courthouse to discuss the proposed by-pass. In attendance were both the State Highway Administration and Garrett County representatives. The County voiced concern over the proposed grade connection with Memorial Drive. They felt that this road should also be grade separated from the proposed highway.

August 11, 1975: The Public Information Meeting was held in the Southern Garrett County High School.

April 5, 1977: The Location Public Hearing was held in the Southern Garrett County High School.

PUBLIC HEARING COMMENTS

The Location Public Hearing was held on April 5, 1977 at the Southern Garrett County High School. Four Alternatives, A, A-1, B, B-1, and the No-Build were presented at the public hearing. The substantive comments made at the hearing are summarized below and where applicable a response to the comment is provided. Complete comments are available for review in the Public Hearing Transcript. The transcript is available at the State Highway Administration.

SPEAKER AND COMMENT

Mr. Eugene Flinn - representative of Garrett County Board of Education

Recommended that Alternative A41 be constructed. Suggested that exit and entrance roads in both the north and south directions be constructed in conjunction with the bridge. Also recommended a pedestrian crossing at the by-pass and High Street be considered.

RESPONSE

As discussed in "Descriptions of Project" the intersection of the by-pass and Memorial Drive has been investigated by the State Highway Administration's Regional Traffic Engineer. It was determined that a grade intersection would not be required and traffic signalization would not be needed before the year 2002. However, a channalized intersection will be provided which will allow north and south access to Memorial Drive.

A pedestrian overpass or traffic control mechanism will be provided at High Street.

VI. CORRESPONDENCE



2-31 FEB 24 1977 5

DIRECTOR, OFFICE OF PLANNING & PRELIMINARY ENGINEERING

House of Delegates

Annapolis, Maryland 21401 269-3364

HOME ADDRESS:
313 SOUTH SECOND STREET
OAKLAND, MARYLAND 21550
334-3328
334-2461

February 18, 1977

Mr. Robert J. Hajzyk, Director Office of Planning and Preliminary Engineering State Highway Administration 300 W. Preston Street Baltimore, Maryland 21201 The By-Pass concept is consistent with the Oakland Comprehensive Development Plan. See Section II A (2)

Dear Mr. Hajzyk:

DECORSEY E. BOLDEN

DISTRICT 1-A

GARRETT COUNTY

ALLEGANY COUNTY

COMMITTEES:

CAPITAL BUDGET

I wish to take this opportunity to go on record as being opposed to the Oakland By-Pass from Maryland Route 135 to 0.7 miles north of Cherry Glade Run.

While the planning and public meetings aspect of this project have been continuing I have not taken a position up until now because the information available dictates that there is no money available for construction until the middle 1980s.

Construction at this late date will, I firmly believe, not bypass Oakland, but will dissect the community.

The present plans of either Route "A" or Route "B" require the acquisition of very valuable and fertile farm land. This is contrary to the present posture of the State Legislature to save farm land.

I firmly believe that this By-Pass will not do what is expected in the next two decades and within that time we will be considering plans to by-pass the By-Pass. In my mind a By-Pass similar to Interstate #70 at Hagerstown would be more realistic and for these reasons I am opposed to continued study or acquisition of land.

/ ACTION	INFO		FILE
AMPONESCH	CATTERMAN	HELWIG	JANATA
SUHNCIDER	DOLCEN	HITTIA'AN	MOLLER.
HOUST	GERNOY	HowerWELL	WILLIAMSON
KROLAK	HANRAHAN	HOPKINS	
JHL	REMARKS:		

yery truly yours,

DeCorsey E. Bolden

DEB:1d

Copies to: Mr. John D. Bushby

Mr. Francis J. koller, Jr.



Harry R. Hughes Secretary Bernard M. Evans

April 18, 1977

RE: G 271-028-676 U.S. Route 219 Oakland By-Pass

Mr. Walter C. De Berry
State Route #1
Oakland, Maryland 21550

Dear Mr. De Berry:

This is in response to your letter to April 7, 1977.

I do not feel that we can give further consideration to your request, regarding development of the By-Pass as an uncontrolled (free) access highway. The purpose of a by-pass is to provide for a maximum separation of the high speed through traffic and the slower local traffic.

Your other choices, the Do-Nothing, and Alternate A will remain under consideration until we can evaluate comments that we are receiving from other citizens. When we meet with the Administrator and decide on which course of action we will pursue further, we will issue a Press Release to notify all citizens.

It is true that our Location Studies show considerable damage to the Pine Tree Windbreak portion of your property along the existing U.S. Route 219, and possible minimal relocation of your existing entrance however, if we decide to proceed with final design of one of the alternates, we can reexamine this area to try and reduce the impact.

Your letter will be retained as part of the Public Hearing input and will be included in the transcript.

Sincerely yours,

FG:mca

cc: Mr. E. T. Camponeschi Mr. Francis J. Koller/ Frederick Gottemoeller Director, Office of Planning and Preliminary Engineering

4-7-77 Colland and m. Enternocilu, Sear dir! Having been unable to attend recent meeting concerning proposed "By pass road" connecting Route 219 Or, of Double of Dolland, I wish to make a few requests concerning my choice, etc. First I am sure a large majority of people concerned, would much juefer that the By-pass" be an extension, corresponding to firesent 219, thous present routes to schools etc. would not be destroyed, If this commat be done then my choice is, do nothing; Thirt choice is soute A, line B. would disrupt many newly built homes, and people of this Community have more respect for their cityens than to want that done, However route A also will cause considerable damage

and inconvenience as well as praking fields washafuly for farming as well as fenting for pristrue, and in my case a traluable overdeneah, (Kinc trees) will be destroyed. Have started by were of find trees next to original grove, hoping they in time a afford some protection in Case main grave would be destroyed, and am very much concerned that they too will be destroyed, since the late aerial funto shows roadway to be built much nearer our develling than the previous aroung and I especially request the roadway he kept as far from our home as possible for that and other reasons. Such as maises prediction, and also beless damaging to property. Brille E. DeBerry, now of surety of muth and of road, I also will evant entrance at present

IN HOUSE Correspondence BOARD OF EDUCATION OF GARRETT COUNTY

40 South Fourth Street P. O. Box 313 Oakland, Maryland 21550

Office of the Superintendent

November 4, 1975

(Area Code 301)

Telephone: 334-8121

Mr. Eugene T. Camponeschi, Chief Bureau of Project Planning Maryland Department of Transportation P. O. Box 717, 300 W. Preston Street Baltimore, Maryland 21203

Dear Mr. Camponeschi:

CN

Thank you for your letter of October 17, 1975 concerning our suggestion for the Oakland By-Pass. Enclosed please find a rough sketch which (1) locates the two new schools (Broad Ford and Southern Middle), and (2) locates the new county road which will connect Broad Ford Road and Memorial Drive.

In response to your three remaining questions, I am afraid that our answers will become increasingly vague. The reason for this is that we are currently in the process of re-designing our bus routes to accommodate the new schools - this work, however, will not be complete until sometime this winter or spring. As a result, we have to estimate that the total number of buses needed to service both schools will be in the range of 25-30. Answers to questions four and five are not possible at this time because of our work yet to be done, as I earlier noted.

Should you want us to forward to your office more specific answers relative to questions three to five we will be happy to do so once our transportation plans are firmed up this coming year. We will await your request should you want this more specific information when it becomes available.

Very respectfully.

Jerome J. Ryscavage Assistant Superintendent

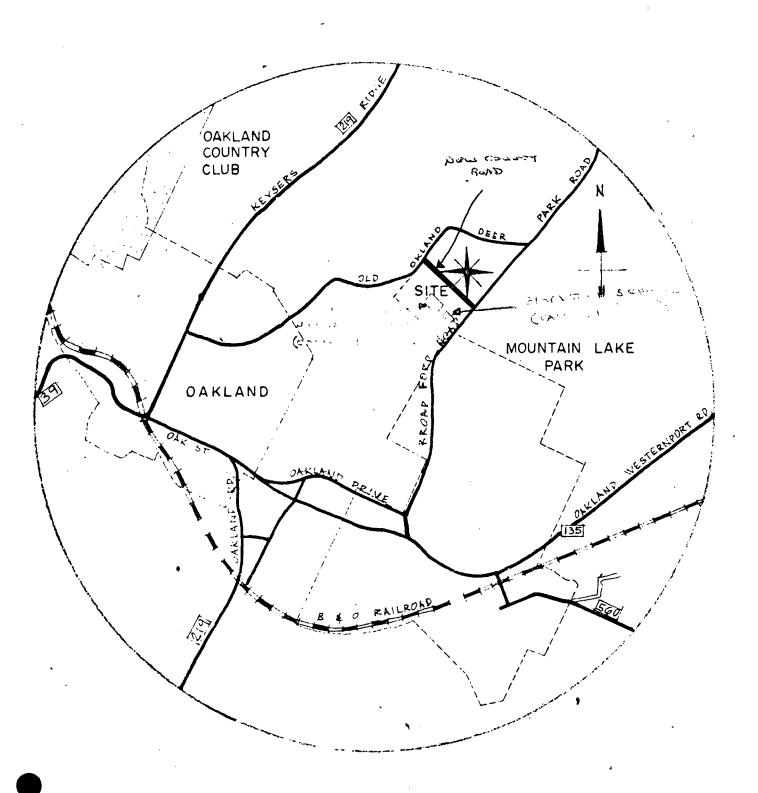
Administrative Services

JJR:11

Enclosure

cc: Dr. Buser

Mr. Flinn



LOCATION MAP

- 611-060 ----Correspondence

Jesome 63

October 17, 1975

Mr. Jerome J. Ryscavage Assistant Superintendent Administrative Services Garrett County Board of Education

RE: Contract No. 3 271-028-674 U.S. Route 219 (Oakland By-Pass) Maryland Route 135 to 0.7 mile

North of Cherry Glade Run

40 South Pourth Street Oakland, Maryland 21550

Dear Mr. Ryscavage:

We thank you for your comments sent to us on the "Question and/or Recommendation Form" following the Public Information Meeting on this project. Your recommendation to consider exit and entrance roads for Plan A-1 at Memorial Drive may raise some serious design problems. This access would have to be designed as some form of interchange. Since the distance from Maryland Route 135 to Memorial Drive, along Plan A-1, is only 1.1 miles, we may not be able to implement the safety standards regarding the distance required for vehicles to change lanes. This is particularly true with slower moving vehicles such as school buses.

In order for us to give more detailed consideration to your recommendation, sould you please furnish us the following information:

- 1. Site plans of the two schools so that me may show the location on future maps.
- 2. The location of the new County Road which will provide access to these schools from Memorial Drive to Broad Ford Road.
- 3. Total number of school buses needed to service these schools.
- 4. The number of school buses, from both the north and south, that will travel along the existing U.S. Route 219 to Memorial Drive to the schools.
- 5. The number of school buses that would use the new by-pass if access was provided at Memorial Drive.

If we can be of any further assistance, please contact us at any time.

Very truly yours,

RTC: FJK: bh

ec: Mr. Robert J. Hajzyk

Mr. John D. Bushby

Mr. Prank Koller

Mr. Donald H. Eckhardt

Eugene T. Camponeschi, Chief Bureau of Project Planning

RETYPED

October 11, 1975

be

RE: Contract No. G 271-028-674
U.S. Route 219 (Oakland By-Pass)
Maryland Route 135 to 0.7 mile
North of Cherry Glade Run

Mr. Jerome J. Ryscavage
Assistant Superintendent
Administrative Services
Garrett County Board of Education
40 South Fourth Street
Oakland, Maryland 21550

Dear Mr. Ryscavage:

We thank you for your comments sent to us on the "Question and/or Recommendation Form" following the Public Information Meeting on this project. Your recommendation to consider exist and entrance roads for Plan A-1 at Memorial Drive may raise some serious design problems. This access would have to be designed as some form of interchange. Since the distance from Maryland Route 135 to Memorial Drive, along Plan A-1, is only 1.1 miles, we may not be able to implement the safety standards regarding the distance required for vehicles to change lanes. This is particularly true with slower moving vehicles such as school buses.

In order for us to give more detailed consideration to your recommendation, would you please furnish us the following information:

- 1. Site plans of the two schools so that we may show the location on future maps.
- 2. The location of the new County Road which will provide access to these schools from Memorial Drive to Broad Ford Rd.
- 3. Total number of school buses needed to service these schools.
- 4. The number of school buses, from both the north and south, that will travel along the existing U.S. Route 219 to Memorial Drive to the schools.
- 5. The number of school buses that would use the new by-pass if access was provided at Memorial Drive.

If we can be of any further assistance, please contact us at any time.

Very truly yours,

ETC:FJK:ma

Eugene T. Camponeschi, Chief Bureau of Project Planning

cc: Mr. Robert J. Hajzyk

Mr. John D. Bushby

Mr. Frank Koller

Mr. Donald H. Eckhardt

Correspondence STATE HIGHWAY ADMINISTRATION



QUESTION AND/OR RECOMMENDATION FORM

U.S. Route 219 - Oakland By-Pass
From Maryland Route 135 to 0.7 Mile North of Cherry Glade Run
Contract No. G271-028-674 F.A.P. No. DPF 906-1 (11)
Public Information Meeting - August 11, 1975

In order to provide a method by which comments or inquiries of an involved or individual nature can be answered satisfactorily, please submit the following information:

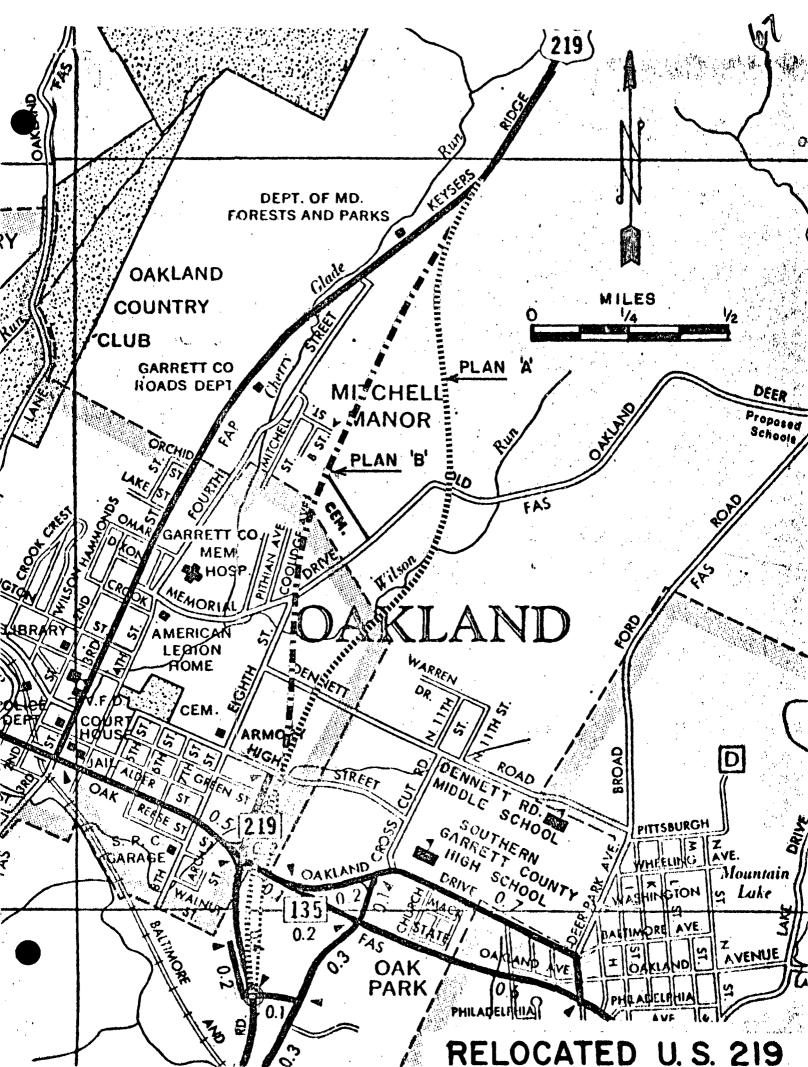
						•
	NAME	Jerome J. Ryscavage,		· · ·	Administra	tive Services
	ADDRESS_	Garrett County Board 40 S. Fourth Street,			0大三	8
	COUNTY	GARRETT	***	ZIP CODE 21	550	
I/We	wish to	comment or inquire	about the	following a	aspects of	f this project.
	In studyi	g the proposed alterna	tives for c	onstructing an	Oakland By	-Pass for
u.s.	Route 219	we would like to make	the followi	ng recommendat	ion. In te	erms of economy as
_well	as safety	we would recommend th	e construct	ion of Plan A-	1. Mr. Ric	ekert's (Garrett
Cour	ty Planning	Commission) comment of	concerning s	afety is upper	most in our	minds as we con-
_side	er the impac	t this by-pass would h	ave on the	school transpo	rtation pat	terns in this area
	As an add	tional recommendation,	however, w	e would reques	t that seri	ous consideration
be g	given to com	structing exit and ent	rance roads	in conjunctio	n with the	bridge that would
go (over Memoria	l Drive. As you may k	now, two ne	w schools are	now under o	construction on a
site	which lies	s between Broad Ford Ro	oad and Memo	rial Drive. I	n addition,	the County Roads
Depa	artment wil	be constructing a roa	d (Spring,	1976) across t	his site wh	nich will connect
Memo	orial Drive	and Broad Ford Road.	This road a	nd Memorial Dr	ive, theref	ore, will be used
by e	our school	ouses in transporting t	the approxim	ately 1400 chi	ldren to an	nd from the new
sche	ools. Acce	ss to and from the by-p	ass thus mi	ght eliminate	additional	mileage which
the	buses would	l have to traverse if t	he by-pass	remains closed	nat Memori	Unrive.
Pleas	se mail to	:	n de deser in .		AN CHAN	ONTINUED ON BACK OF THIS PAGE)
and F	reliminar	ce of Planning y Engineering Administration		RECEIM	6	JBS <u>ev</u> er
300 N	lest Prest	on Street - Room 20 yland 21201	09 ,	A FAMPONEST	HELWIG	JANATA
SHA 6 (5/24	(1.3-9-35 (/74)		PL	DORSEY BIRECHHARIDITE ANNING SEERELIMINARY ACTION	engine fauls at	KOLLER SCHNEIDER UHL
				REMARKS		

Although not a concern of the Board of Education, access to the by-pass at this point would also provide an improved route to the Broad Ford recreational area, the Garrett County Memorial Hospital, and private residents in this general area which would contribute to lessening the vehicular traffic on the existing roads in the Mt. Lake Park-Oakland area. Should you have any questions on this matter, we would be happy to discuss this matter further with you.

August 27, 1975

Copy to: Town of Oakland
Town of Mt, Lake Park
Garrett County Memorial Hospital
County Commissioners
Garrett County Planning Commission

PLANNING SUPPURE DECTION







The Maryland Historical Trust

Shaw House, 21 State Circle, Annapolis, Maryland 21401 301: 267-1212 or 301: 267-1438

September 16, 1975

Mr. Eugene T. Camponeschi, Chief Bureau of Project Planning State Highway Administration 300 West Preston Street Baltimore, Maryland 21203

RE: Contract No. G 271-038-674 U.S. Rt. 219 (Oakland By-Pass)
Md. Rt. 135 to 0.7 mile
north of Cherry Glade Run
Contract No. G 271-032-676 V
U.S. Rt. 219 - Bridge over
Deep Creek Lake - Location of
Historical Properties

Dear Mr. Camponeschi:

As requested in your letter of August 15, 1975, regarding the above projects, this letter is to verify Ms. Miller's finding of no known historic or archaeological sites in the vicinity of either project.

Thank you for your continued cooperation.

Sincerely,

White Pearce
State Historic
Preservation Officer

JNP:sh

cc: Ms. Nancy Miller

Mr. Ralph Burnett

Mr. Thomas Conlon

Mr. John Moore

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DORSEY	HOFFMAN	L_ KOLLER	00 0	
LOSTIA. DT	HOPKINS	SCHNEIDER		
FGF	HOUST	UHL		
1 ACTION	INFO	FILE		
REMARKS:				•

GARRETT COUNTY PLANNING COMMISSION

OAKLAND, MARYLAND 21550

IN HOUSE OF

Telephone (301) 334-4200

August 20, 1975

ADMITTANING PROJECT FLANNING

TILE

Mr. Frank J. Koller, Jr.
Project Engineer
Bureau of Project Planning
State Highway Administration
300 West Preston Street
Baltimore, Maryland 21201

Dear Mr. Koller:

At its August 18th meeting the Garrett County Planning Commission unanimously endorsed the attached staff memorandum regarding the U.S. 219 Oakland Bypass, and directed me to submit the memorandum as the Commission's testimony for the record on this project. Please do not hesitate to call if we can be of any assistance to you on this matter of vital concern to Garrett County.

Sincerely Yours

W. Marshall Rickert Planning Director

WMR:1w

cc: Mr. Paul DeWitt

Mr. Robert J. Hajzyk Mr. John D. Bushby

Garrett County Commissioners

Oakland Town Council

Oakland Planning Commission Mt. Lake Park Town Council

GARRETT COUNTY PLANNING COMMISSION

OAKLAND, MARYLAND 21550

Telephone (301) 334-4200

August 19, 1975

1975 AUG 27 AM S
SHARISTRATION
ADMINISTRATION
ANNU

TO:

Garrett County Planning Commission

FROM: Commission Staff

SUBJECT: U.S. 219 Oakland By-Pass

The State Highway Administration conducted a public meeting on August 11 to describe the alternatives now under consideration for improving U.S. 219 in the Oakland - Mt. Lake Park area. The staff has reviewed the information and statements presented at this meeting, and offers the following comments and recommendations:

- 1. The concept of an Oakland by-pass is included within the adopted development plans of Oakland, Mt. Lake Park, and Garrett County. The need for the by-pass is based on the very heavy traffic volumes now carried by the Third Oak Streets Route, together with the anticipated increases in volumes because of recent and planned industrial and commercial development east of Oakland. The present route is at or near its rated traffic capacity.
- 2. Basically, three alternatives are being considered, including the "do-nothing" decision. The latter would mean that U.S. 219 would continue to follow Third and Oak Streets, creating increasing noise and air pollution, congestion, and delay within Oakland. To the extent that these streets are congested by large numbers of vehicles that do not wish to travel through Oakland, it will be difficult (if not impossible) to implement the goal of revitalizing the Oakland business area by making it more attractive and convenient to use. The "do-nothing" alternative would be inconsistent with the County Plan.
- 3. A statement read at the meeting re-affirmed the support by the Oakland Town Council and Town Planning Commission for the by-pass concept. It would be very appropriate for the County to do likewise. As a practical matter, projects that have united local support appear to have a much greater likelihood of surviving the cut-backs being necessitated by the SHA's financial constraints.
- 4. To implement the by-pass concept, SHA is considering two alignments. Plan "B" would extend in almost a straight line from the U.S. 219 Md. 135 intersection, northward to U.S. 219 near the Knoll Crest Heights subdivision. Plan

"A" would begin and end at the same points, but would pass on the east side of the Wilson Run Flood Control Reservoir. Either plan would require removal of two dwellings at the corner of Ninth and High Streets, but Plan B would destroy twelve additional homes in the Dawson Avenue and Mitchell Manor area. Partly for this reason, Plan B would be more than twice as costly as Plan A.

- 5. Plan A obviously is superior to Plan B; the latter would be inconsistent with the adopted development plans of Oakland, Mt. Lake Park and Garrett County. The statement read at the meeting by Oakland's representative specifically endorsed Plan A in favor of Plan B.
- 6. The State also is considering a variation on Plan A (termed A-1), by which the by-pass would bridge Memorial Drive (Old Oakland Deer Park Road) rather than crossing at-grade. This variation would be a very desirable safety improvement because Memorial Drive will carry a heavy volume of school bus traffic after completion of the new Broadford Middle and Elementary Schools.
- 7. Under the assumption that the by-pass would intersect Memorial Drive at-grade, the adopted County Plan designates "an area along the north side ... that would be suitable for a small shopping center development" (Page 59, and Map 9). If an overpass is constructed, this aspect of the land use plan should be re-evaluated and probably should be deleted. Alternatively, it may be desirable for the State to consider a partial or full diamond-type interchange at Memorial Drive; This could be desirable for more convenient school bus access to the Braodford site.
- The question of a grade-separation at Memorial Drive also was raised in the statement by Oakland's representative, who requested that the State reconsider making both the Oak Street and Memorial Drive intersections at-grade, and that an intersection also be maintained at High Street. Oakland also requested that a two-lane rather than four-lane by-pass be considered. In the staff's view, all of these recommendations would be inconsistent with the County Plan in that they would conflict with the by-pass concept by reducing its effective capacity and by creating or perpetuating traffic hazards. Especially at Oak Street, the grade-separation and interchange will be essential not only because of the volumes of through traffic and turning movements but also because the new discount-type department store now under construction (opposite Foodland) will be another major traffic-generator contributing to increased volumes in the area. The High Street connection would be feasible only if the interchange is not constructed; even if feasible, it does not appear desirable because it could produce undesirable through traffic in the residential area of Oakland. Finally, constructing only a two-lane road (and, by implication, not securing full or nearly full control of access from adjoining properties) would merely duplicate the situation that has occurred since Third Street was extended to accommodate the first relocation of 219;

instead of a safe, convenient route for local and through traffic, the by-pass would become merely another local street with all the dangers that arise from mixing heavy traffic volumes with unlimited access and left-turn movements. Failure to anticipate a full four-lane development and to acquire substantial or complete control over access would, in effect, defeat the basic purposes of the by-pass.

- 9. Although a vehicular connection at High Street would not be feasible (or appropriate), a pedestrian link would be desirable and has been promised. This should be constructed as a ramp overpass (or underpass), without stairs, so that it does not create any barriers for bicycles, baby carriages or handicapped persons.
- 10. A question was raised during the meeting regarding the access point to the Oakland Industrial Park and its relation to Ramp A of the interchange. This matter should specifically be considered by the State Highway Administration.

SEE SECTION D. (1) FOR ADDITIONAL INFORMATION RELATIVE TO THESE COMMENTS

DEPARTMENT OF HEALTH AND MENTAL HYGIENE ENVIRONMENTAL HEALTH ADMINISTRATION

201 WEST PRESTON STREET BALTIMORE 21201 PHONE • 301-383- 3245

DONALD H. NOREN DIRECTOR

Address Replies to P.O. Box 13387 Baltimore, Maryland 21203

August 11, 1975

Mr. Charles Anderson, Chief Bureau of Landscape Architecture State Highway Administration Joppa and Falls Road Brooklandville, Maryland 21022

Dear Mr. Anderson:

NEIL SOLOMON, M.D., PH.D.

SECRETARY

RE: Draft Air Environmental Impact Study for U.S. Route 219

The Bureau of Air Quality and Noise Control has received a copy of the above report for comment. After reviewing it, we find it adequately discusses the potential air quality impact of the proposed project. There are no other points which need to be addressed.

Thank you for this opportunity to offer our comments.

Sincerely yours,

William K. Bonta, Chief Division of Program Planning

and Evaluation

Bureau of Air Quality and Noise

Control

WKB:bac

1975

C. R. ANDERSON



Maryland Department of Transportation

State Highway Administration

Harry R. Hughes Secretary Bernard M. Evans

January 25, 1974

Re: Contract No. G 271-28-674 U.S. Route 219-Oakland By-Pass From Maryland Route 135 to U.S. Route 219 - 0.68 mile north of Cherry Glade Run -

The Honorable DeCorsey E. Bolden House of Delegates Annapolis, Maryland 21404

Dear Delegate Bolden:

In a recent letter you requested that a pedestrian subway be built at the intersection of High Street and the proposed relocation of U.S. Route 219 in Oakland, Maryland.

We agree that there is a necessity for some type of accommodation to insure a safe pedestrian crossing. There is a distinct probability that such a facility will be built. However, the project has not yet progressed to the design phase, and we have not, at this time, ascertained what specific type of structure will be most appropriate.

Taking into consideration the comments received from early coordination letters, along with a previous informational meeting held at Southern Garrett County High School, the following vehicular access controls are being considered:

- (1) Vehicular access to the proposed highway will be allowed at Maryland Route 135, via a planned interchange, and also at a grade crossing at Memorial Drive.
- (2) High Street will be severed and no vehicular traffic will be allowed to cross the proposed highway. Provision for safe pedestrian movement is proposed.
- (3) Dennett Road traffic will be bridged over the new highway.

A Draft Environmental Impact Statement is presently being compiled; after which, it will be distributed for review and comment. A Location Public Hearing and a Final Environmental Statement will follow. Finally, a designated alignment will be selected and

The Honorable DeCorsey E. Bolden Page 2.

design engineering will begin. During this phase, the State Highway Administration will be required to hold a Design Public Hearing. Every consideration will be given to the comments received during these procedures.

The safety of both pedestrian and driver is foremost in highway planning and we appreciate your interest. In order to assure you an opportunity to participate in the ultimate disposition of the proposed highway, we will place your name on the project's mailing list. In the meantime, if we can be of further assistance, please let us know.

Very truly yours, ORDER OFFICE STATES BY

BERNARD M. EVANS

Bernard M. Evans State Highway Administrator

cc: Mr. Vladimir Wahbe Mr. John Bushby



DECORSEY E. BOLDEN
GARRETT COUNTY
COMMITTEES:
APPROPRIATIONS
CAPITAL BUDGET

House of Delegates

ANNAPOLIS, MARYLAND 21404

HOME ADDRESS: 949 HIGH STREET OAKLAND, MARYLAND 21550

January 17, 1974

Mr. Bernard Evans State Highway Administrator 300 West Preston Baltimore, Maryland 21201

Dear Mr. Evans:

The Oakland Bypass, presently in the planning stage, will create a traffic hazard for the students walking or riding to Southern High School from the town of Oakland.

Therefore, I respectfully request that a pedestrian subway be built at the intersection of High Street and Route 219 North.

I am sure that in the interest of the safety of our children, you can appreciate the necessity for the subway being included in the plans.

I look forward to hearing from you on this matter at your earliest convenience.

Sincerely,

DeCorsey E. Bolden

STATE HWY ADD

8 JAN 74 10: 3.

CC: Mr. Vladimir Wahbe Mr. John Bushby

DEB/lh

1

UNITED STATES DEPARTMENT OF AGRICULTURE

SOIL CONSERVATION SERVICE

4321 Hartwick Rd., Rm. 522, College Park, Maryland 20740

September 24, 1973

Mr. Donald H. Echardt Area Location Engineer State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

Dear Mr. Echardt:

This is the information on the Little Youghiogheny River Watershed at Oakland, Maryland I promised you on Tuesday:

- 1. Reservoir Map of Dam No. 2, attached.
- 3. Peak Release rates from Dam No. 1:

 Principal Spillway 30 inch RC Pipe 106 ofs;

 Emergency Spillway 65 foot Earth Channel 18136 cfs including Freeboard 1450 cfs

I trust this information is helpful to you and if we can be of Eurther assistance, let us know.

Sincerely,

W. P. WELDON

State Conservation Engineer

Attachment

COPIES

_AREA ENGINEER

_LOCATION

_SURVEY
LEUGENE L CAMPONESCHI

14

OFFICE OF ECONOMIC

OPPORTUNITY

1972 MAY 15 AM 10 09

May 10, 1972

STATE ROADS COMMISSION LOCATION AND SURVEY

FILE

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201 U. S. Route 219 Relocated From Md. Route 135 to U. S. 219 0.68 mi. north of Cherry Glade Run

Dear Mr. Thompson:

This is in reply to your letter of March 8, 1972 regarding the documents relating to the above mentioned project.

This office in coordination with our Regional Office, and the affected community action agencies have carefully reviewed this statement. On the basis of information from this review, we have no reason to believe that the proposed action will have an adverse environmental impact on the low income neighborhoods involved. Should we receive any further information we will advise.

We appreciate the opportunity to comment on these documents.

Sincerely

Arthur J. Reid, Jr.

Director

Intergovernmental Relations

cc: Mr. Edwin L. Powell, Jr.

HERBERT M. SACHS

COMMISSION

MAURICE SIEGEL
CHAIRMAN
J. HENRY SCHILPP
R. LAMAR GREEN
ROBERT J. McLEOD
DON A. EMERSON



STATE OF MARYLAND DEPARTMENT OF WATER RESOURCES

STATE OFFICE BUILDING
ANNAPOLIS, MARYLAND 21401

May 16, 1972

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration 300 West Preston Street

Baltimore, Maryland 21201

Re: Contract No. G-271-028-674

Relocated U. S. Route 219

(Oakland By-Pass)

From Maryland Route 135 to U. S. 219 0.68 mile north of Cherry Glade Run

Dear Mr. Thompson:

Reference is made to your letter of May 1, 1972 acknowledging the Department's comment and requesting additional information concerning the above referenced project. Enclosed please find a copy of the "as built" plan showing the plan of the dam and the flood water storage area. The Department recommends that all construction should be to the East of the design high water at elevation 2431.0. The proposed structure carrying U. S. Route 219 over Wilson Run should be designed so as not to interfere with the operation of the dam. For more specific design details of the dam contact Mr. William P. Weldon, State Conservation Engineer, Soil Conservation Service, U. S. Department of Agriculture, Room 522, 4321 Hartwick Road, College Park, Maryland 20740.

Further information concerning the tile drainage system below the dam is not available at present, but will be forwarded in the near future. If further information is required, please do not hesitate to call or write Mr. Michael Ports, telephone 267-5823.

Very truly yours,

Robert S. Norton, Jr., Chief Surface Water Management

RSN:MAP:csc

cc: Mr. William Weldon Mr. William Nace

Mr. Richard Kerslake

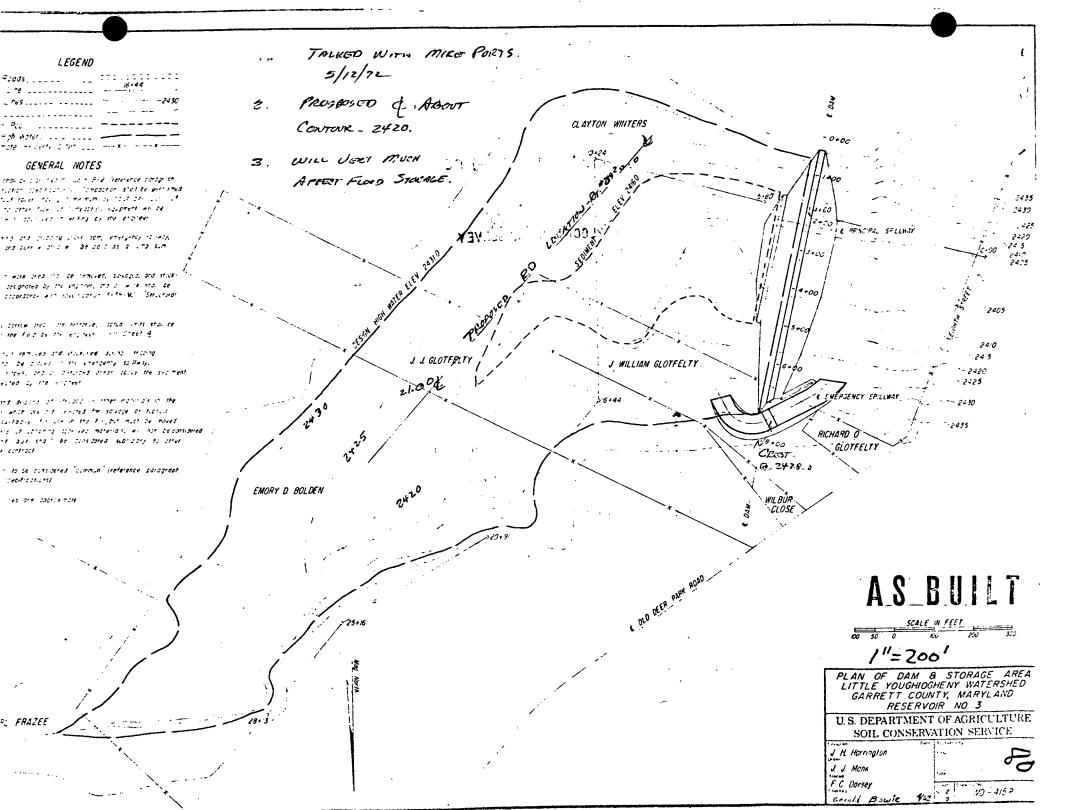
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AN AGENCY OF THE MARYLAND DEPARTMENT OF NATURAL RESOURCES

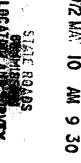




UNITED STATES DEPARTMENT OF THE INTERIO

BUREAU OF OUTDOOR RECREATION

FEDERAL BUILDING 1421 CHERRY STREET PHILADELPHIA, PENNSYLVANIA 19102



MAY 8 1972

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201 FILE

Contract No. G 271-028-674 U.S. Route 219 Relocated from Md. Rt. 135 to U.S. 219 0.68 mile north of Cherry Glade Run

Dear Mr. Thompson:

In response to your March 8, 1972 request, we are offering the following comments on the referenced proposal. The comments are offered as technical assistance for possible use in meeting environmental review requirements.

There is no indication from the review material that any existing park or recreation facility will be impaired by this proposal. It is suggested that referral to local comprehensive plans would be desirable to avoid disrupting any plans for such a facility which might exist.

Since a right-of-way of 200' is necessary to provide for the facility, environmental considerations should be assessed on this basis. This would suggest early attention to noise and visual elements as will be created by the project and which will affect adjacent residential areas. Diminishment of these factor's impacts should be a project goal from the earliest stages.

It is noted that area communities are not over-supplied with park or recreation facilities. Early coordination with local officials to determine the applicability of the Federal Highway Administration's Multiple Use/Joint Development Program (PPM 21-19 and IM 21-2-69) would be appropriate. Decisions from this sector should be based on full knowledge of allowable applications and available funding. One possibility for consideration is a bicycle path or road.

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As the right-of-way will be acquired some time before the full facility is constructed, non-transportation usage of the excess area during the interim period would appear to be a possibility. We would urge that in the absence locally of other appropriate sites, this area might be of value for recreational use en a temporary basis (i.e., ball fields, playgrounds or playfields).

Thank you for the opportunity to comment on this proposal.

Sincerely yours,

Rolland B. Handley Regional Director

SEE SECTIONS II.C., II.A , AND LETTER DATED AUGUST 20, 1975 FOR ADDITIONAL INFORMATION RELATIVE TO THESE COMMENTS.

STATE ROADS

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GARRETT SOIL CONSERVATION DISTRICT

43

OAKLAND, MARYLAND 21550

Board of Supervisors

ROBERT O. GLOTFELTY, Chairman HARRY W. HUMMEL, Vice Chairman CLAUDE WAGNER, JR., Treasurer GEORGE BISHOFF WALTER MARGROFF



JAMES A. McHENRY, Secretary Post Office Building Oakland, Maryland 21550

JOHN T. RECKNER, JR.,
District Conservationist
WILLIAM W. NACE, District Manager
U. S. Route 219, North
Oakland, Maryland 21550

May 5, 1972

STATE ROADS DEMMISSION LECATION AND BURYEY

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

FILE

G-274-028-674

Reloc. U. S. Rte. 219 (Oakland - By Pass) From Md. Rte. 135 to U. S. 219 0.68 mi. north of Cherry Glade Run

Dear Mr. Thompson:

The proposed locations for the U.S. Route 219 Oakland By-Pass have been reviewed by the Garrett Soil Conservation District and the Wilson Run Watershed Association. The District and the Association are local sponsors of the Little Youghiogheny River Watershed Project and join in the following comments:

- 1. Plan B The highway at this location would interfere with the operation of the emergency spillway of Little Youghiogheny River Watershed dam No. 3. The waterway and exit channel are covered by easement to the Watershed Association and are essential to the proper operation of the dam.
- 2. Plan A Review of the proposed alignment on the topographic map indicates that the highway right-of-way, and probably fill, would encroach upon the floodwater detention pool of the same dam. Design high water for this dam is at elevation 2431.0. The area above the dam to elevation 2431.0 is covered by floodwater storage easement to the Watershed Association. The proposed alignment shows highway centerline at elevation 2420 in this area.

Placement of any fill in the floodwater storage area would seriously interfere with the operation of the dam and would result in increased potential for flood damage in the protected area downstream.

3. It is our opinion that Plan A is the better of the two if it can be altered to eliminate the placement of any fill in the easement area of No. 3 dam.

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Very truly yours,

Robert O. Glotfelty, Chairman Garrett Soil Conservation District

Russell L. Smith, Chairman Wilson Run Watershed Association

cc: Robert S. Norton, Jr.
Maryland Department of Water
Resources

See Sections I.C. and III. B. 3. for additional information relative to these



DEPARTMENT OF HEALTH AND MENTAL HYGIENE

Neil Solomon, M.D., Ph.D., Secretary

ENVIRONMENTAL HEALTH ADMINISTRATION

610 N. HOWARD STREET

BALTIMORE, MARYLAND 21201

Area Code 301

₃₈₃₋ 2763

April 26, 1972

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

FILE

Contract No. G-271-028-674

Dear Mr. Thompson:

We have your notification of March 8 that U. S. Route 219 will be relocated in and north of the City of Oakland in Garrett County.

Our only concern is to be certain that the construction work is coordinated with the City of Oakland and the Garrett County Sanitary Commission to be certain that no damage will occur to the water or sewer lines in the area through which the relocated highway traverses.

Very truly yours,

W. McLean Bingley par 38.

W. McLean Bingley, P. E. Chief, Division of Water and Sewerage

WMcLP:ib

cc: Mr. Edwin L. Powell, Jr.

See Section TII for additional information relative to these comments.

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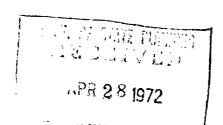
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HOME ADDRESS: 949 HIGH STREET OAKLAND, MARYLAND 21550

COMMITTEE:

ANNAPOLIS, MARYLAND 21404





April 25, 1972

Mr. Edwin L. Powell, Jr., Chief State Clearinghouse Maryland Department of State Planning 301 West Preston Street Baltimore, Maryland 21201

Dear Mr. Powell,

Although a day late and a dollar short I would like to express my support of "Plan A" on Contract No. G 271-028-674 U.S. Route 219 Relocated From Md. Route 135 to U.S. 219, 0.68 mi. north of Cherry Glade Run.

This seems to be the least expensive considering the residences involved.

Very truly yours,

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Cillony & Belden



MARVIN MANDEL

MARYLAND

DEPARTMENT OF STATE PLANNING

301 WEST PRESTON STREET BALTIMORE, MARYLAND 21201 TELEPHONE: 301-383-2451 1972 APR 25 SECRETAR OF LANGE PLANNING

NORMAN HEBDEN DEPUTY SECRETARY

April 21, 1972

LECATION AND SURVEY

Mr. Roland M. Thompson Chief, Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

RE: Your letter, dated March 8, 1972

concerning Relocated U. S. Route 219

Dear Mr. Thompson:

The State Clearinghouse has circulated your March 8th letter within the Department of State Planning and to the Department of Natural Resources, the Bureau of Air Quality Control of the Environmental Health Administration, the Department of Economic and Community Development, and the Garrett County Commissioners, with request that they send any comments they may wish to make directly to you.

The Department of State Planning has been advised that Plan A has been endorsed by the governing officials of Garrett County with the provision that consideration be given to modifying the intersections at Dennett Road and High Street which are proposed as "at grade" intersections. Our staff noted that the inclusion of three (3) such intersections within less than two miles of roadway tends to negate the concept of controlled access and suggested that consideration be given to other methods of providing access to the community.

There are other projects programmed for the area in the vicinity of this proposed highway construction and we suggest that your planning for this facility be coordinated with the agencies responsible for the proposed Dennett Road water and sewerage project and the Oakland #1 Elementary and Middle School. It is likely that these projects will result in development along Old Oakland Deer Park Road which will have additional impact on the highway facility.

We also note that the construction of Plan A will probably impact on Wilson Run and the Soil Conservation Service multi-purpose lake located in this vicinity.

We appreciate this opportunity to review your proposed project at this early planning stage and look forward to conducting an A-95 review of the project when your plans reach an appropriate stage for submission of a formal Notification of Intent to apply for a Federal grant.

Sincerely,

Vladimir Wahbe

HERBERT W DIRECTOR

COMMISSION

MAURICE SIEGEL CHAIRMAN J. HENRY SCHILPP R. LAMAR GREEN ROBERT J. McLEOD DON A. EMERSON



1972 APR 26 AM 9 34

STATE OF MARYLAND

DEPARTMENT OF WATER RESOURCES



STATE OFFICE BUILDING ANNAPOLIS, MARYLAND 21401

April 21, 1972

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

FILE

G-274-028-674

Reloc. U. S. Rte. 219 (Oakland By Pass) From Md. Rte. 135 to U. S. 219 0.68 mi. north of Cherry Glade Run

Dear Mr. Thompson:

The proposed locations of the Oakland By Pass have been reviewed. The Department has the following comments:

- Plan A The highway would encroach on the flood pool of the Little Youghiogheny River Watershed Project Site # 3 on Wilson This would decrease the available flood storage capacity and increase the potential of flooding in Oakland.
- Plan B The highway would be at most fifty feet from the same structure. This would interfere with the operation of the emergency spillway. When the emergency spillway would be in operation the highway fill would be flooded out.

The area between the structure and Eighth Street is drained by an extensive tile system. This probably indicates a serious foundation problem should Plan B be implemented.

Mr. Roland M. Thompson, Chief April 21, 1972 Page 2

> 3. Site # 3 is an integral part of an extensive flood control system for Oakland. It is absolutely necessary that any alternate plan have no deleterious affect on the efficiency of the flood control structure.

Please advise the Department of the disposition of the proposed project.

Very truly yours,

Robert S. Norton, Jr., Chief Surface Water Management

RSN:MAP:csc

cc: Mr. William Nace

SEE SECTIONS D (1) and V FOR ADDITIONAL INFORMATION RELATIVE TO THESE COMMENTS.



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JAMES B. COULTER SECRETARY JOSEPH H. MANNING DEPUTY SECRETARY

DEPARTMENT OF NATURAL RESOURCES AM 10 18

STATE OFFICE BUILDING
ANNAPOLIS 21401

April 21, 1972

LOGADEN AND STRVEY

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201 Contract No. G 271-028-674
U.S. Route 219 Relocated from
Md. Route 135 to U.S. 219 0.68
mi. North of Cherry Glade Run

Dear Mr. Thompson:

Your letter of March 8, 1972 - to J. Millard Tawes, former Secretary of the Department of Natural Resources - has been referred to me by Secretary Coulter. You requested general comments on the referenced project.

We have requested and reviewed the l"=200' drawings for this project. At this time I would like to indicate the following concerns:

- (1) Plan B would impinge upon the outlet of the emergency spillway of the flood control impoundment on Wilson Run.
- (2) Plan A would impinge upon the floodwater storage pool of the same impoundment.

Either plan would, thus, effect the efficiency/effectiveness of this flood control structure. You will soon receive specific comments from the Department of Water Resources regarding this matter.

Assuming a satisfactory alignment and design can be reached, we offer the suggestion of working with the sponsors of the flood control project to develop access to the impoundment to provide a "rest area" in conjunction with this new highway. This Department would be pleased to advise regarding fishing and other recreation potential at this site.

Sincerely yours,

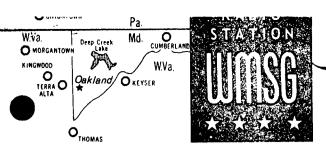
Anthony F. Abar, Chief Planning and Evaluation

AFA/rah

See Sections C(5) and D (1) for additional information relative to these comments.

OAKLAND, MARYLAND 21550

Go



1050 KC AM 92.1 MC FM AREA CODE 301 PHONE: 334-3800

April 21, 1972

Mr. Edwin L. Powell, Jr. Chief State Clearinghouse Maryland Dept. of State Planning 301 West Preston Street Baltimore, Md. 21201 APR **2**4 **1972**

Dear Mr. Towell,

First of all, let me say that I am not an engineer, road builder, or environmentalist; therefore, my approach on selection of a route for the U.S. 219 Oakland By-pass is based on practical information gained through questioning knowledgeable men.

In my judgement, proposed Plan "A" seems to be the better of the two routes, provided that an overpass or underpass is built at the Memorial Drive and Dennett Road crossing: It is my understanding that this route would be less costly to build and would be less destructive to the Harvey farm.

Thank you for asking for my comments, though I question my ability to make an intelligent appraisal.

Sincerely yours,

Thomas B. Butscher Station Manager

FIZ APR 25 PIN 2

UNITED STATES DEPARTMENT OF AGRICULTURE

SOIL CONSERVATION SERVICE - 4321 Hartwick Road

College Park, Maryland 20740

April 20, 1972

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

Dear Mr. Thompson:

This is in response to your letters of March 8, 1972 to this office and to Dr. Byerly, USDA, Washington, D. C. concerning proposed relocation of U. S. Route 219 in and around Oakland, Maryland.

We have both reviewed your written proposal and attended the meeting at Southern High School in Oakland on April 4, 1972. Our comments at this time are:

- 1. In determining the final relocation, care should be exercised not to conflict with the dam, reservoir and associated discharge spillways for the watershed structures on streams called Wilson Run and Cherry Glade on your map. These structures are components of the Little Youghiogheny River Watershed and were built under funds of P.L. 566.
- 2. Sediment control will need to be exercised during construction in accordance with the Maryland law. The environmental statements will no doubt provide a plan for this control.

We appreciate the opportunity to review this proposal and trust our comments are helpful. Let us know if there are questions concerning the watershed structures or if we can assist you with the sediment control plan.

Sincerely,

John H. Gibson

Acting State Conservationist

See Sections D (1) and V

for additional information relative to

these comments.



MAYOR

H. D. SWARTZENTRUBER

COUNCILMEN

WILLIAM E. SHARPS President TERRY L. BELL DAVID C. COSGRAY JACK GLOTFELTY FRANCES C. RILEY GEORGE S. STEWART

CLERK-COLLECTOR

MRS. JAMES H. NORDECK

MAYOR AND TOWN COUNCIL

CITY HALL

109 SOUTH THIRD STREET OAKLAND, MARYLAND 21550

April 18, 1972

TREASURER

MRS. ROBERT J. STANTON

ATTORNEY

WILLIAM W. GRANT

WATER SUPERINTENDENT WILLARD R. RINGER

STREET SUPERINTENDENT
JAMES R. WERDEBAUGH

CHIEF OF POLICE PERCY L. LAWTON

S

FILE
Re: Contract No. G 271-028-674
U.S. Route 219 Relocated
From Md. Route 135 to U.S. 219
0.68 mi. north of Cherry Glade Run

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

Dear Mr. Thompson:

We have been very much interested in the subject project for the past several years. On several occasions we have requested that it be completed at the earliest possible date.

When proposals were presented at Southern High School on April 4, 1972, we expressed our desire that Plan "A", with an overhead bridge at Dennett Road, be considered in preference to Plan "B".

Very truly yours,

H. D. Swartzentruber,

Mayor

cc: Edwin L. Powell, Jr. Chief

State Clearing House

Maryland Department of State Planning

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STATE OF MARYLAND

PUBLIC SCHOOL CONSTRUCTION PROGRAM

SUITE 600, INTERNATIONAL TOWER BUILDING 6510 ELKRIDGE LANDING ROAD LINTHICUM, MARYLAND 21090 ALFORD R. CAREY, JR. EXECUTIVE DIRECTOR

DR. JAMES SENSENBAUGH CHAIRMAN

INTERAGENCY COMMITTEE FOR STATE PUBLIC SCHOOL CONSTRUCTION

April 18, 1972

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration P.O. Box 717 Baltimore, Maryland 21203 SOUTH

FILE

Contract NO. G 271-028-674 U.S. Route 219 Relocated from MD. 135 to U.S. 219, 0.68 mi. North of Cherry Glade Run

Dear Mr. Thompson:

A staff review of the proposed highway realignment in Oakland, Garrett County, as outlined in your basic letter, March 8, 1972, has been completed with the conclusion that no action should be required by the Interagency Committee. No additional school site requirements are envisioned within the area adjacent to the proposed highway nor is it expected to interfere with currently operating facilities.

With kindest regards,

Alford R. Carey, Jr Executive Director

ARC/WP/jc

CC: Mr. Edwin L. Powell, Jr., Chief State Clearinghouse Maryland Department of State Planning 301 West Preston Street Baltimore, Maryland 21201

94



MARVIN MANDEL GOVERNOR

PUBLIC SAFETY AND

CORRECTIONAL SERVICES

ROBERT J. LALLY SECRETARY DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

SUITE 500 • EXECUTIVE PLAZA ONE • HUNT VALLEY, MARYLAND 21080

(801) 667-1100

1972 APR 19 AM 9 17 DEPUTY SECRETARY
April 17, 1972 FOR CORRECTIONAL SERVICES



EDWIN R. TULLY DEPUTY SECRETARY FOR PUBLIC SAFETY

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration P. O. Box 717 Baltimore, Maryland 21203

Dear Mr. Thompson:

This is in reply to your letter of March 8 regarding the proposal to relocate U. S. Route 219 from Maryland Route 135 to U. S. 219, north of Cherry Glade Run.

A report from the Maryland State Police concerning this relocation is attached.

Sincerely yours,

SECRETARY

RJL:mel Enclosure

cc: Mr. Edwin L. Powell, Jr.

COUNTY COMMISSIONERS OF GARRETT COUNTY

OAKLAND, MARYLAND 21550 PHONE 334-3917



April 5, 1972

WAYNE B. HAMILTON, Chairman

EARL E. OPEL, Vice Chairman Frostburg, Md. 21532

BERNARD M. GUY, Vice Chairman Bloomington, Md. 21523

JACK R. TURNEY, Attorney Oakland, Md. 21550

HAROLD J. ADAMS, Clerk Oakland, Md. 21550

S

FILE

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Contract No. G 271-028-674 U. S. Route 219 Relocated From Md. Route 135 to U. S. 219 0.68 mile North of Cherry Glade Run

Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

Dear Mr. Thompson:

After a review of the proposed location of the 219 By-pass at Oakland, we are generally in favor of Plan A.

Dennett Road serves the School located east of the relocated 219. Two new Schools will be located east of Memorial Drive and old Deer Park Road. For safety's sake because of the school buses traveling these streets to the Schools we feel these streets must be bridged. We inject this as our prime consideration for the referred project.

Respectfully

ne Mamilton, Chairman

County Commissioners of Garrett County

Mr. Edwin L. Powell, Jr., Chief Copy to:

State Clearinghouse

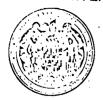
Maryland Department of State Planning

301 West Preston Street Baltimore, Maryland 21201

See Section D(I) for additional information relative to these comments.

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Oakland, Md. 21550



DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

MARYLAND STATE POLICE

MARVIN MANDEL GOVERNORISTE APR 19 AM 9 17

ROBERT J. LALLY
SECRETARY
PUBLIC SAFETY AND
CORRECTIONAL SERVICE

Barrack "C", Troop "B" 1125 National Highway LaVale, Maryland 21502 April 5, 1972 EDWIN R. TULLY
DEPUTY SECRETARY
FOR PUBLIC SAFETY

COLONEL THOMAS 5. SMITH SUPERINTENDENT MARYLAND STATE POLICE

TO: 1st. Lieutenant H. L. Basore, Acting Troop Commander, Troop "3", Frederick, Maryland

SUBJECT: Relocation of U. S. Route 219 From Md. Route 135 to U. S. 219, 0.68 Mile North of Cherry Glade Run

- 1. I personally observed the area in question concerning the proposed relocation plans for U. S. Route 219 in Oakland, Garrett County, Maryland, as indicated on the map in the original correspondence. The observations and comments I am making are made with respect to safety and traffic movement in the area.
- 2. From my observations and information discussed at the meeting on April 4, 1972, at the Southern High School, it would appear that Plan A is routed through an area of less congestion. However, this plan, as described, calls for three at-grade crossings within a short distance, whereas Plan B calls for two at-grade crossings and one overhead bridge. Either relocation will certainly cause more traffic in this area and at an increased speed limit.
- 3. There are presently two schools East of the proposed relocations, with plans for two additional schools also to the East. The increased traffic brought about by the new highway and the increased traffic brought about by the schools would dictate that the feasibility of bridging rather than at-grade crossings should be carefully studied. The exposure of the cross traffic brought about by three at-grade crossings within this short distance could present hazards.
- 4. Planning ahead in these initial stages and eliminating as many at-grade crossings as possible could increase the safety factors in this sector, especially with the anticipated increase in the number of vehicles using the crossing roadways due to school construction.
- 5. The elimination of the at-grade crossings would preclude the necessity for future installation of traffic lights and, therefore, allow for a smoother flow of traffic.

W. R. Turnbull, 1st. Lieut.
Commanding Barrack "C"

Maryland State Police



STATE OF MARYLAND DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT

CAVEY

WESTERN MARYLAND REGIONAL DEVELOPMENT OFFICE 100 W. WASHINGTON STREET, HAGERSTOWN, MARYLAND 21740 TELEPHONE - 731-2222

April 12, 1972

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

Subjects Contract No. G271-028-674, U. S. Route 219 relocated from Nd. Route 135 to U. S. 219,0.68 miles north of Cherry Glade Run

Dear Mr. Thompson:

Per your request, I have reviewed the material provided on the above subject project.

It is my conclusion that Plan A would be in the best interest of economic development in the area in that it would appear to open up additional development opportunities on land which is more open than that through which the alternate route would be located.

Thank you for keeping us informed of plans such as this. We appreciate the opportunity to provide comments on projects located in the three Appalachian Counties.

Sincerely,

Daniel S. J. Rohrer, Jr. Chief, Western Maryland Regional Development Office

DJR/rs

cc: William A. Fate
Col. J. H. Jackson
Edward Heath



DEPARTMENT OF HEALTH AND MENTAL HYGIENE

Neil Solomon, M.D., Ph.D., Secretary

ENVIRONMENTAL HEALTH ADMINISTRATION

610 N. HOWARD STREET

BALTIMORE, MARYLAND 21201

A Code 301 - 383-

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April 10, 1972

Mr. Roland M. Thompson, Chief Bureau of Location & Survey State Highway Administration 300 W. Preston Street

Baltimore, Maryland/21201

SUBJECT: Contract No. G 271-028-674 U.S. Route 219 Relocated from Md. Route 135 to U.S. 219 - 0.68 mi. north of Cherry Glade Run.

Dear Mr. Thompson:

Thank you for this opportunity to make our comments concerning the relocation of U.S. Route 219 in Oakland. It would appear from the diagram that the relocation of this road will divert through traffic from populated areas of Oakland to open space. People living near the present road should, therefore, be exposed to less automotive pollution. However, any benefits gained by the construction of the new portion could be lost if dense development is allowed along the new alignment. If future land use plans for Oakland require the relocated highway to service development, then the environmental changes should be acknowledged as unavoidable in the impact statement.

Sincerely yours,

Jean J. Schueneman, Director Bureau of Air Quality Control

JJS:AMD:bac

cc: Edwin L. Powell, Jr. State Clearinghouse

See Sections II. . for additional information relative to these comments.

GARRETT COUNTY PLANNING COMMISSION

OAKLAND, MARYLAND 21550

Telephone (301) 334-4200

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COMMISSION LOCATION AND SURVEY

April 7, 1972

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys Md. State Roads Commission Room 500, Box 717 300 West Preston Street Baltimore, Maryland 21203

Re: Proposed alignment for State Route 219 bypass of Oakland, Maryland

Dear Mr. Thompson:

I am writing this letter on behalf of the Garrett County Planning Commission who has officially endorsed Alignment Plan A as the best route for the State Route 219 bypass of Oakland, Maryland.

Alignment A is more conducive to encouraging future growth of Oakland in an easternly direction. Since the western limits of Oakland are restricted by topographical conditions, we are very concerned that any bypass of Oakland would not restrict eastward growth.

Alignment A involves less costly property acquisition and disrupts fewer existing residences. According to the State Roads Commission 20 Year Study, Route 219 will become dual to Oakland. Future right-of-way acquisition for the bypass would also be easier for Alignment A. Grade intersections at Alignment A appear to be more appropriately located for future growth of the surrounding area.

Finally, it appears from your meeting and from our studies that Alignment A would be less costly to construct.

In you need any future information regarding environmental impact or planning development along Alignment A, I will be happy to help you.

princereary

W. Marshall Rickert

Asst. Planning and Zoning

Administrator \

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WMR:dvc

DEPARTMENT OF ECONOMIC & COMMUNITY DEVELOPMENT



MARVIN MANDEL

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EDMOND F. ROVNER

JOSEPH G. ANASTASI
DEPUTY SECRETARY

LOCATI MAN SURVEY

DIVISION OF ECONOMIC DEVELOPMENT

STATE OFFICE BUILDING ANNAPOLIS, MARYLAND 21401

WILLIAM A. PATE. DIRECTOR

April 5, 1972

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

Dear Mr. Thompson:

The staff of the Division of Economic Development has reviewed the following project: Contract No. G 271-028-674, U.S. Route 219 relocated from Maryland Route 135 to U.S. 219, 0.68 miles north of Cherry Glade Run.

It is our opinion that Plan A should be adopted since this route would traverse more open area thus permitting the possibility of increased economic development.

The Division of Economic Development appreciates the opportunity to comment on highway projects.

Sylcerety,

William A. Pate

Director

WAP:ro'c

WAYNE B. HAMILTON Vice-President

BERNARD M. GUY, Associate Member

Garrett County Commissioners

Roads Department

OAKLAND, MARYLAND 21550

PAUL W. DeWITT, Adm. Engr Oakland, Md.

G 271-28

CLAYTON SMITH, Asst. Engineer Deer Park, Md.

April 5, 1972

Maryland Department of Transportation State Highway Administration Locations Division 300 W. Preston Street Baltimore, Maryland 21201

> RE: U.S. Rt. 219 Oakland By-Pass

Gentlemen:

In regards to the above project and the information hearing held at Southern High School on April 4, 1972 in connection with it, I would like to submit the following comments.

- 1. I would like to endorse the easterly route as proposed at the hearing, known as Plan "A", for the following reasons:
 - A. There would be less destruction of developed property than on the more westerly proposed route.
 - B. The cost of construction would be less than the more westerly route.
 - C. The Plan "A" route would have more conformity to existing county highway plans.
- The public schools are all located on the East side of the proposed routes and a considerable amount of school bus traffic is generated on High Street and Dennett Road and more school bus traffic will be generated on Old Deer Park Road when the new elementary school is constructed in 1973, East of the proposed intersection. Consideration for the elimination of traffic hazards for these school buses at these points should be given in the preliminary engineering. I would suggest that a study be made of the feasibility of grade separations at High Street and Dennett Road be made and if this is found to be feasible that intersections with the proposed by-pass be maintained at Md. Rt. 135 and at Old Deer Park Road. These two intersections should be designed for the greatest degree of safety possible in the merging of traffic onto the proposed highway since both of these routes will also be carrying a number of school buses into and across the highway. A traffic light is presently in operation at the intersection with Md. Rt. 135 (Oak Street) and the possibility a traffic light at Old Deer Park Road should be considered. Sight distance should also be given special emphasis at these points due to the extra time involved in a school bus crossing the highway as opposed to passenger car traffic.

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Merging lanes should be considered at these intersections for safety of the school bus traffic entering the highway at these points.

3. Present county highway plans anticipate that Old Deer Park Road will be a major county highway sewing the public schools, the recreational facilities at Broad Ford Dam, the Bausch & Lomb plant, the development that is anticipated in that area, and the traffic generated between Oakland and the towns East of Oakland. Therefore, the intersection of the proposed by-pass with the Old Deer Park Road should be consistent with county specifications for a major arterial highway.

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Respectfully yours,

Paul W. DeWitt

Administrative Engineer

PWD:gr

See Section D(1) for additional information relative to these comments.





THE ASSISTANT SECRETARY OF COMMERCE

Washington, D.C. 20230

March 21, 1972

Mr. Roland M. Thompson, Chief Bureau of Location & Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland

Dear Mr. Thompson:

This is to acknowledge receipt of your letter transmitting a document entitled "Draft Environmental Impact Statement for Contract No. G 271-028-674 U.S. Route 219 Relocated from Md. Route 135 to U.S. 219 0.68 mi. north of Cherry Glade Run.

The National Environmental Policy Act, as implemented by the Council on Environmental Quality, requires each Federal agency contemplating a major action which may have a significant impact on the environment to prepare a draft environmental impact statement.

Full participation by the Federal "lead agency" in the preparation and/or review of each draft environmental impact statement prior to its release is essential to conform with the spirit and letter of the Act as required by the CEQ guidelines published in the Federal Register on April 23, 1971 (Vol. 36, No. 79). Therefore, it is the policy of this Department to refrain from commenting under the Act on any document, regardless of how titled, unless the lead agency has either prepared or reviewed and officially released the document as a Draft Environmental Impact Statement.

For this reason, we offer no comments on the report which you sent us. Undoubtedly, your comments will be most helpful to the lead agency in its preparation of the required draft environmental impact statement, which it will send to us for review and comment.

Sincerely.

Sidney R.

Deputy Assistant Secretary for Environmental Affairs

R. Guller



U.S. ENVIRONMENTAL PROTECTION AGENCY? MAY 20 AL 9 22

6th & Walnut Sts., Philadelphia, Pennsylvania 19106

March 15, 1972

Mr. Roland M. Thompson, Chief Bureau of Location and Surveys State Highway Administration 300 West Preston Street Baltimore, Maryland 21201

U. S. Route 219 Relocated Contract No. 271-028-674

Dear Mr. Thompson:

We thank you for your letter of March 8, 1972, communicating your Department's intent to file a draft environmental impact statement on the project referenced above.

We are reserving comment on the project until we have received the draft statement which we hope will contain sufficient information for meaningful review.

Advanced notification of the forthcoming impact statement on this project will enable this office to commit the necessary resources for review and timely response.

Thank you for the opportunity to comment.

Sincerely yours,

Robert J. Blanco, P. E.

Robert J. Blance

Environmental Impact Section

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Bureau of Relocation Assistance Office of Real Estate 300 West Preston Street - Room 402 Beltimore, Newsland 21201									AN IN THE BEAUTY OF THE PERSONS IN T) Thent (AY ADMINI OF THE OF TRANSP MARYLANT			S.H.A. 63.0-DP-1 (10-15-74) Page 1 Preliminary Relocation Studies Haryland Project: G-271-028-674 Pederal Aid Project: F906-1(11) Termini: U.S. 219 (Oakland By-Pass)															
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Bureeu of Ralocation Assistance
Office of Real Estate
300 West Preston Street - Room 400
Baltimore, Maryland 21201

STATE HIGHWAY AUMINISTRATION

OF THE

DEPARTMENT OF TRANSPORTATION

S.H.A. 63.0-DP-1 (10-15-74) Preliminary Relocation Studies

Maryland Project: <u>G-271-028-674</u>

Federal Aid Project: F906-1(11)

Termini: U.S. 219

(Oakland By-Pass)

Alternate Number: Α 63948

OF MARYLAND General File No.:

A narrative statement must be prepared for all preliminary relocation studies. Utilize the outline below and the data on the reverse side to prepare the applicable narrative statement.

I. Community Impact

- A. Describe tha community affected including type of neighborhood, income levels, land usage, etc.
- B. Doee the alternate divide or disrupt an established community?
- C. What ie the effect upon adjacent communities?
- D. What ie the general effect of business, farm, and non-profit dislocation on the economy of the existing community including
- E. Is there any adverea impact on particular groups such as the elderly and handicapped?
- F. How will the alternate affect the use of various community facilities and services such as hospitals, libraries, shopping areas, fire atetions, police stations, echoole, churches, and recrestional facilities?
- G. To what extent will the alternate produce adverse effect on residential, commercial, and industrial development that is existing or planned?
- H. Will there be a eignificant change in population density or distribution?
- Will the adjacent property values be altered? Discuss. i.e. (increased, decreased, zoning, development) Will '

II. Estimated displacement

- A. Give an estimate of the number of persons, families, and individuals to be displaced. Diecues their charecteristics such as occupancy status, minorities, economic level, age, large familiee, handicepped, etc.
- B. How many and what type of businesses will have to be relocated? How many of these firms may be expected to discontinue?
- C. How many and what type of farm operations will be relocated? How many of these may be expected to discontinue operations?
- D. How many and what type of non-profit organizations will be affected?
- E. Will functional replacement be necassary? If so, discuse any additional displecement that may result.

III. Minority displacement

- A. What is the racial character of the area affected, including the appropriate number by race of persons and familiea (affected meane all persons directly displeced or loceted in areas directly adjoining the road)?
- B. What is the social and economic character of the area affected, including levels of income, whether the area is commercial or residential, and the epproximate number of minority and non-minority owners of businesses and residences in the area?
- C. What is the racial charecter of the people employed in the aree affected by the elternate?
- Are there any foraseeable problem areas or adverse impacte, such ee rehoueing difficultiee, changee in income capebilitiee, mobility, or community cohesion? D.
- E. Will a minority area be by-passed or separated from contiguous areas by the alternative and, if so, what affect will thie have on the minority community? To what extent will it perpetuete patterne of segregation, if et all?
- F. How will the elternate affect the use of various community facilities and services such as hospitals, libreries, shooping areas, fire stetions, police installations, schools, churches, parks, and recreation centers by minority groupe in the area?
- 7. To what extent will the alternate produce an adverse effect on residential, commercial, and industrial development that is existing or planned within minority communities?

IV. Relocation Plan

- A. Stete the svailability of DS&S housing which is within the financial means of those to be displaced that is normally available in the area. Will the housing be sufficient to meet the needs of those being displaced at the time displacement occurs? If not, describe the actions proposed to remedy the situation including housing of last resort. State the courses of this information.
- B. What will be the impact on the neighborhood or communities into which the displeced persons are likely to move?
- Give a statement of svallebility of replacement sites for bueinssees, farms, and non-profit organizations. State cources of thie C. information.
- Give an analysis of Federal, State, and municipal programs that may affect the supply and demand for bousing et the time displacement occurs. D.
- State the leed time required to complete relocation on the project. (i.e. from the Initiation of Negotiations to the last person E.
- Give a fectual analysis showing that relocation can/cannot be recolved satisfectorily, and a statement that relocation can/cannot be accomplished in accordance with the requirements of the Uniform Relocation Assistance and Land Acquisition Policies Act of 1970 (P.L. 91-6h6).