In The

Supreme Court of the United States

COMMONWEALTH OF VIRGINIA,

Plaintiff,

v.

STATE OF MARYLAND,

Defendant.

REPORT OF THE SPECIAL MASTER APPENDICES

RALPH I. LANCASTER, JR. Special Master One Monument Square Portland, Maine 04101 (207) 791-1100 December 9, 2002

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APPENDIX A PROPOSED DECREE

COMMONWEALTH OF VIRGINIA

v. STATE OF MARYLAND No. 129, Original

Decided	
Decree Entered	
Decree effecting this Court's Opinion of _	
S. Ct (2002).	

DECREE

The Court having exercised original jurisdiction over this controversy between two sovereign States; the issues raised having been tried before the Special Master appointed by the Court; the Court having received briefs and heard oral argument on the parties' exceptions to the Report of the Special Master; and the Court having issued its Opinion on all issues announced in ___ S. Ct. ___ (2002),

IT IS HEREBY ORDERED, ADJUDGED, DE-CLARED, AND DECREED AS FOLLOWS:

1. Article Seventh of the Compact of 1785 between the Commonwealth of Virginia and the State of Maryland, which governs the rights of the Commonwealth of Virginia, its governmental subdivisions and its citizens to withdraw water from the Potomac River and to construct improvements appurtenant to the Virginia shore, applies to the entire length of the Potomac River, including its non-tidal reach.

- 2. Virginia, its governmental subdivisions, and its citizens may withdraw water from the Potomac River and construct improvements appurtenant to the Virginia shore of the Potomac River free of regulation by Maryland.
- 3. Any conditions attached to the construction/water appropriation permit granted by Maryland to the Fairfax County Water Authority on January 24, 2001 are null and void and the State of Maryland is enjoined from enforcing them.
- 4. The Court retains jurisdiction to entertain such further proceedings, enter such orders, and issue such writs as may from time to time be considered necessary or desirable to give proper force and effect to this Decree or to effectuate the rights of the parties.
- 5. The party States shall share equally in the compensation of the Special Master and his assistants, and in the expenses of this litigation incurred by the Special Master.

APPENDIX B

Compact of 1785

1786 Md. Laws c. 1

At a SESSION of the GENERAL ASSEMBLY of MARY-LAND, begun and held at the CITY of ANNAPOLIS, on Monday, the 7th of November, in the year of our Lord 1785, and ended the 12th day of March, 1786, the following laws were enacted.

WILLIAM SMALLWOOD, ESQUIRE, GOVERNOR. CHAP. I.

An ACT to approve, confirm and ratify, the compact made by the commissioners appointed by the general assembly of the commonwealth of Virginia, and the commissioners appointed by this state, to regulate and settle the jurisdiction and navigation of Patowmack and Pocomoke rivers, and that part of Chesapeake bay which lieth within the territory of Virginia. Lib. TBH. No. A. fol. 584.

Whereas, at a meeting of the commissioners appointed by the general assemblies of the commonwealth of Virginia and the state of Maryland, for forming a compact between the two states, to regulate and settle the jurisdiction and navigation of Patowmack, Pocomoke rivers, and that part of Chesapeake bay which lieth within the territory of Virginia, to wit: George Mason and Alexander Henderson, Esquires, on the part of the commonwealth of Virginia, and Daniel of Saint Thomas Jenifer, Thomas Stone and Samuel Chase, Esquires, on the part of the state of Maryland, at Mount Vernon, in Virginia, on the twenty-eighth day of March, in the year one thousand seven hundred and eighty-five, the following compact was mutually agreed to by the said commissioners. First, The commonwealth of

Virginia disclaims all right to impose any toll, duty or charge, prohibition or restraint, on any vessel whatever sailing through the capes of Chesapeake bay to the state of Maryland, or from the said state through the said capes outward bound, and agrees that the waters of Chesapeake Bay, and the river Pocomoke, within the limits of Virginia, be for ever considered as a common highway, free for the use and navigation of any vessel belonging to the said state of Maryland, or any of its citizens, or carrying on commerce to or from the said state, or with any of its citizens, and that any such vessel, inward or outward bound, may freely enter any of the rivers within the commonwealth of Virginia as a harbour, or for safety against an enemy, without the payment of port duties, or any other charge; and also that the before-mentioned parts of Chesapeake and Pocomoke river be free for the navigation of vessels from one port of the state of Maryland to another. Second, The state of Maryland agrees, that any vessel belonging to the commonwealth of Virginia, or any of its citizens, or carrying on commerce to or from the said commonwealth, or with any of its citizens, may freely enter any of the rivers of the said state of Maryland as a harbour, or for safety against an enemy, without the payment of any port duty, or any other charge. Third, Vessels of war, the property of either state, shall not be subject to the payment of any port duty, or other charge. Fourth, Vessels not exceeding forty feet keel, nor fifty tons burthen, the property of any citizen of Virginia or Maryland, or of citizens of both states, trading from one state to the other only, and having on board only the produce of the said states, may enter and trade in any part of either state, with a permit from the naval-officer of the district from which such vessel departs with her cargo, and shall be subject to no port charges. Fifth, All merchant vessels

(except such as are described in the fourth article) navigating the river Patowmack, shall enter and clear at some naval-office on the said river in one or both states, according to the laws of the state in which the entry shall be made; and where any vessel shall make an entry in both states, such vessel shall be subject to tonnage in each state, only in proportion to the commodities carried to or taken from such state. Sixth, The river Patowmack shall be considered as a common highway for the purpose of navigation and commerce to the citizens of Virginia and Maryland, and of the United States, and to all other persons in amity with the said states trading to or from Virginia or Maryland. Seventh, The citizens of each state respectively shall have full property in the shores of Patowmack river adjoining their lands, with all emoluments and advantages thereunto belonging, and the privilege of making and carrying out wharfs and other improvements, so as not to obstruct or injure the navigation of the river, but the right of fishing in the river shall be common to, and equally enjoyed by, the citizens of both states; provided, that such common right be not exercised by the citizens of the one state to the hindrance or disturbance of the fisheries on the shores of the other state, and that the citizens of neither state shall have a right to fish with nets or seans on the shores of the other. Eighth, All laws and regulations which may be necessary for the preservation of fish, or for the performance of quarantine, in the river Patowmack, or for preserving and keeping open the channel and navigation thereof, or of the river Pocomoke within the limits of Virginia, by preventing the throwing out ballast, or giving any other obstruction thereto, shall be made with the mutual consent and approbation of both states. Ninth, Light-houses, beacons, buoys or other necessary signals, shall be erected, fixed

and maintained, upon Chesapeake bay, between the sea and the mouths of the rivers Patowmack and Pocomoke, and upon the river Patowmack, at expence of both states; if upon Patowmack river, at the joint and equal charge of both states, and if upon the before-mentioned part of Chesapeake bay, Virginia shall defray five parts, and Maryland three parts, of such expence, and if this proportion shall in future times be found unequal, the same shall be corrected. And for ascertaining the proper places, mode and plans, for erecting and fixing light-houses, buoys, beacons, and other signals, as aforesaid, both states shall, upon the application of either to the other, appoint an equal number of commissioners, not less than three or more than five from each state, to meet at such times and places as the said commissioners, or a major part of them, shall judge fit, to fix upon the proper places, mode and plans, for erecting and fixing such light-houses, beacons, or other signals, and report the same, with an estimate of the expence, to the legislatures of both states, for their approbation. Tenth, All piracies, crimes or offences, committed on that part of Chesapeake bay which lies within the limits of Virginia, or that part of said bay where the line of division from the south point of Patowmack river (now called Smith's Point) to Watkins's Point, near the mouth of Pocomoke river, may be doubtful, and on that part of Pocomoke river within the limits of Virginia, or where the line of division between the two states upon the said river is doubtful, by any persons not citizens of the commonwealth of Virginia against the citizens of Maryland, shall be tried in the court of the state of Maryland which hath legal cognizance of such offences. And all piracies, crimes and offences, committed on the beforementioned parts of Chesapeake bay and Pocomoke river, by any persons not citizens of Maryland against any

citizen of Virginia, shall be tried in the court of the commonwealth of Virginia which hath legal cognizance of such offences. All piracies, crimes and offences, committed on the said parts of Chesapeake bay, and Pocomoke river, by persons not citizens of either state, against persons not citizens of either state, shall be tried in the court of the commonwealth of Virginia having legal cognizance of such offences. And all piracies, crimes and offences, committed on the said part of Chesapeake bay and Pocomoke river, by any citizen of the commonwealth of Virginia, or of the state of Maryland, either against the other, shall be tried in the court of that state of which the offender is a citizen. The jurisdiction of each state over the river Patowmack shall be exercised in the same manner as is prescribed for the before-mentioned parts of Chesapeake bay and Pocomoke river in every respect, except in the case of piracies, crimes and offences, committed by persons not citizens of either state, upon persons not citizens of either state, in which case the offense shall be tried by the court of the state to which they shall first be brought; and if the inhabitants of either state shall commit any violence, injury or trespass, to or upon the property or lands of the other, adjacent to the said bay or rivers, or to any person upon such lands, upon proof of due notice to the offender to appear and answer, any court of record, or civil magistrate, of the state where the offense shall have been committed, having jurisdiction thereof, may enter the appearance of such person, and proceed to trial and judgment in the same manner as if legal process had been served on such offender; and such judgment shall be valid and effectual against the person and property of such offender, both in the state where the offender shall have been committed, and also in the state where the said offender may reside, and execution may be issued by the

court, or magistrate, giving such judgment, in the same manner as upon judgments given in other cases; or upon a transcript of such judgment property authenticated being produced to any court of magistrate of the state where such offender may reside, having jurisdiction within the state or county where the offender may reside in cases of a similar nature, such court or magistrate shall order execution to issue upon such authenticated judgment, in the same manner and to the same extent, as if the judgment had been given by the court or magistrate to which such transcript shall be exhibited. Eleventh, Any vessel entering in any port on the river Patowmack, may be libelled or attached for debt by process from the state in which such vessel entered; and if the commercial regulations of either state shall be violated by any person carrying on commerce in Patowmack or Pocomoke rivers, the vessel owned or commanded by the person so offending, and the property on board, may be seized by process from the state whose laws are offended, in order for trial; and if any person shall fly from justice in a civil or criminal case, or shall attempt to defraud creditors, by removing his property, such person, or any property so removed, may be taken on any part of Chesapeake bay, or the rivers aforesaid, by process of the state from which such person shall fly, or property be removed; and process from the state of Virginia may be served on any part of the said rivers upon any person, or property of any person, not a citizen of Maryland, indebted to any citizen of Virginia, or charged with injury having been by him committed; and process from the state of Maryland may be served on any part of the said rivers upon any person, or property of any person, not a citizen of Virginia, indebted to a citizen of Maryland, or charged with injury having been by him committed. And in all cases of trial in pursuance of the jurisdiction

settled by this compact, citizens of either state shall attend as witnesses in the other, upon a summons from any court or magistrate having jurisdiction, being served by a proper officer of the county where such citizen shall reside. Twelfth, The citizens of either state having lands in the other, shall have full liberty to transport to their own state the produce of such lands, or to remove their effects, free from any duty, tax or charge whatsoever, for the liberty to remove such produce or effects. Thirteenth, These articles shall be laid before the legislatures of Virginia and Maryland, and their approbation being obtained, shall be confirmed and ratified by a law of each state, never to be repealed or altered by either without the consent of the other: And whereas this general assembly are of opinion, that the said compact is made on just and mutual principles, for the true interest of both governments, and if executed with good faith, will perpetuate harmony, friendship and good offices, between the two states, so essential to the prosperity and happiness of their people;

II. Be it enacted, by the General Assembly of Maryland, That the said compact is hereby approved, confirmed and ratified, and that as soon as the said compact shall be approved, confirmed and ratified, by the general assembly of the commonwealth of Virginia, thereupon, and immediately thereafter, every article, clause, matter and thing, in the same compact contained, shall be obligatory on this state and the citizens thereof, and shall be for ever faithfully and inviolably observed and kept by this government, and all its citizens, according to the true intent and meaning of the said compact; and the faith and honour of this state is hereby solemnly pledged and engaged to the general assembly of the commonwealth of Virginia, and the government and citizens thereof, that this law shall

never be repealed or altered by this legislature of this government, without the consent of the government of Virginia.

APPENDIX C

Black-Jenkins Award of 1877

Act of March 3, 1879, ch. 196, 20 Stat. 481

Chap. 196 – An act giving the consent of Congress to an agreement or compact entered into between the States of Virginia and Maryland respecting the boundary between said States.

Whereas arbitrators duly appointed on the part of the State of Virginia and on the part of the State of Maryland for the purpose of ascertaining and fixing the boundary between the States of Virginia and Maryland, did proceed in the premises to examine into and ascertain the true line of said boundary, and did award as to the same in words following, to wit:

"Award.

"And now, to wit, January sixteenth, anno Domini eighteen hundred and seventy-seven, the undersigned, being a majority of the arbitrators to whom the States of Virginia and Maryland, by acts of their respective legislatures, submitted the controversies concerning their territorial limits, with authority to ascertain and determine the true line of boundary between them, having heard the allegations of the said States, and examined the proofs on both sides, do find, declare, award, ascertain, and determine that the true line of boundary between the said States, so far as they are coterminous with one another, is as follows, to wit:

"Beginning at the point on the Potomac River where the line between Virginia and West Virginia strikes the said river at low-water mark, and thence, following the meanderings of said river, by the low-water mark, to

Smith's Point, at or near the mouth of the Potomac, in the latitude thirty-seven degrees fifty-three minutes eight seconds, and longitude seventy-six degrees thirteen minutes forty-six seconds; thence crossing the waters of the Chesapeake Bay, by a line running north sixty-five degrees thirty minutes east, about nine and a half nautical miles, to a point on the western shore of Smiths Island, at the north end of Sassafras Hammock, in latitude thirtyseven degrees fifty-seven minutes thirteen seconds, longitude seventy-six degrees two minutes fifty-two seconds; thence across Smith's Island south eighty-eight degrees thirty minutes east, five thousand six hundred and twenty yards, to the center of Horse Hammock, on the eastern shore of Smith's Island, in latitude thirty-seven degrees fifty-seven minutes eight seconds, longitude seventy-five degrees fifty-nine minutes twenty seconds; thence south seventy-nine degrees thirty minutes east, four thousand eight hundred and eighty yards, to a point marked A on the accompanying map, in the middle of Tangier Sound, in latitude thirty-seven degrees fifty-six minutes forty-two seconds, longitude seventy-five degrees fifty-six minutes twenty-three seconds, said point bearing from Janes Island light south fifty-four degrees west, and distant from that light three thousand five hundred and sixty yards; thence south ten degrees thirty minutes west, four thousand seven hundred and forty yards, by a line dividing the waters of Tangier Sound, to a point where it intersects the straight line from Smith's Point to Watkin's Point said point of intersection being in latitude thirtyseven degrees fifty-four minutes twenty-one seconds, longitude seventy-five degrees fifty-six minutes fifty-five seconds, bearing from Jane's Island light south twentynine degrees west, and from Horse Hammock south thirtyfour degrees thirty minutes east; this point of intersection

is marked B on the accompanying map; thence north eighty-five degrees fifteen minutes east, six thousand seven hundred and twenty yards, along the line above mentioned, which runs from Smith's Point to Watkin's Point until it reaches the latter spot, namely, Watkin's Point, which is in latitude thirty-seven degrees fifty-four minutes thirty-eight seconds, longitude seventy-five degrees fifty-two minutes forty-four seconds; from Watkin's Point the boundary line runs due east seven thousand eight hundred and eighty yards, to a point where it meets a line running through the middle of Pocomoke Sound, which is marked C on the accompanying map, and is in latitude thirty-seven degrees fifty-four minutes thirty-eight seconds, longitude seventy-five degrees fortyseven minutes fifty seconds; thence by a line dividing the waters of Pocomoke Sound, north forty-seven degrees thirty minutes east, five thousand two hundred and twenty yards, to a point in said sound marked D on the accompanying map, in latitude thirty-seven degrees fiftysix minutes twenty-five seconds, longitude seventy-five degrees forty-five minutes twenty-six seconds; thence following the middle of the Pocomoke River by a line of irregular curves, as laid down on the accompanying map, until it intersects the westward protraction of the boundary line marked by Scarborough and Calvert, May twentyeighth, eighteen hundred and sixty-eight, at a point in the middle of the Pocomoke River and in the latitude thirtyseven degrees fifty-nine minutes thirty-seven seconds, longitude seventy-five degrees thirty-seven minutes four seconds; thence by the Scarborough and Calvert line, which runs five degrees fifteen minutes north of east, to the Atlantic Ocean: the latitudes, longitudes, courses, and distances here given have been measured upon the Coast Chart, number thirty-three, of the United States Coast

Survey (sheet number three, Chesapeake Bay) which is herewith filed as part of this award and explanatory thereof; the original charter line is marked upon the said map and shaded in blue; the present line of boundary, as ascertained and determined, is also marked and shaded in red, while the yellow indicates the line referred to in the compact of seventeen hundred and eighty-five, between Smith's point and Watkins' point; in further explanation of this award, the arbitrators deem it proper to add that —

"First. The measurements being taken and places fixed according to the Coast Survey, we have come as near to a perfect mathematical accuracy as in the nature of things is possible; but in case of any inaccuracy in the described course or length of a line, or in the latitude or longitude of a place, the natural objects called for must govern.

"Second. The middle thread of Pocomoke River is equidistant as nearly as may be between the two shores without considering arms, inlets, creeks, or affluents as parts of the river, but measuring the shore lines from headland to headland.

"Third. The low-water mark on the Potomac, to which Virginia has a right in the soil, is to be measured by the same rule, that is to say, from low-water mark at one headland to low-water mark at another, without following indentations, bays, creeks, inlets, or affluent rivers.

"Fourth. Virginia is entitled not only to full dominion over the soil to low-water mark on the south shore of the Potomac, but has a right to such use of the river beyond the line of low-water mark as may be necessary to the full enjoyment of her riparian ownership, without impeding the navigation or otherwise interfering with the proper use of it by Maryland, agreeably to the compact of seventeen hundred and eighty-five.

"In testimony whereof we have hereunto set our hands the day and year aforesaid

"J. S. BLACK
"Of Pennsylvania
"CHARLES J. JENKINS
"Of Georgia

"A.W. GRAHAM "Secretary"

And whereas the said award has been ratified and confirmed by the legislatures of the States of Virginia and Maryland respectively:

Therefore,

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the consent of Congress of the United States is hereby given to the said agreement or award, and to each and every part and article thereof: Provided, That nothing therein contained shall be construed to impair or in any manner affect any right of jurisdiction of the United States in and over the islands and waters which form the subject of the said agreement or award.

Approved, March 3, 1879.

APPENDIX D

Black-Jenkins Opinion OPINION OF ARBITRATORS

The undersigned are requested by the States of Virginia and Maryland to ascertain and determine the true line of boundary between them. Having consented to do this in the capacity of arbitrators, we are about to make our award.

To examine the voluminous evidence, historical, documentary, and oral; to hear with due attention the able and elaborate arguments of counsel on both sides, and to confer fully on the merits and demerits of this ancient controversy, required all the time we bestowed on it.

The death of Governor Graham in the midst of our labors was a great loss to the whole country; but to us it was a special misfortune, for it deprived us suddenly of the industry, the talent, the wise judgment, and the scrupulous integrity upon which we had relied so much. Though these high qualities were fully supplied by his distinguished successor, the vacancy occurring when it did, set back our proceedings nearly to the place of beginning and caused a delay of almost a year.

Our first intention was to make a naked award, without any statement of the grounds upon which it rested; but after more reflection it seemed that the weight of the cause, the dignity of the parties, and the wide differences of opinion, grown inveterate by centuries of hostile discussion, made some explanation of our judgment desirable, if not necessary. The *charter* of Charles I to Cecilius, Baron of Baltimore, dated June 20th, 1632, gave to the grantee dominion over the territories described in it, and made him Governor of the colony afterwards planted there, with succession to his heirs at law. These rights, proprietory as well as political, became vested in the State of Maryland at the Revolution. Inasmuch as that State claims *under* the charter, she must claim *according* to it.

Virginia, by her first Constitution, as a free State (June 29th, 1776) disclaimed all rights of property, jurisdiction, and government over territories contained within the charters of Maryland and other adjoining colonies. The force of this solemn acknowledgment is not, in our opinion, diminished by the dissatisfaction which Maryland, as well as other States of the Confederation, afterwards expressed with Virginia's claim to a Northern and Western border, including all lands ceded by France to Great Britain at the pacification of 1763.

Insasmuch as both of the States are bound by the King's charter to Lord Baltimore, and both confess it to be the only original measure of their territory, it becomes a point of the first importance to ascertain what boundaries were assigned to Maryland by that instrument. By what lines was the colony of Maryland divided from those other possessions of the British Crown to which Virginia afterwards succeeded as a result of her independence?

The original patent delivered to Lord Baltimore by the King is irrecoverably lost, and it is denied – at least it is not admitted – that we have an accurate copy. It was registered in the High Court of Chancery when it passed the seal, and an attested transcript from the Rolls Office is produced. It is written in the law Latin of the period to

which it belongs, and many of the words are abbreviated. Another copy nearly, if not exactly, like that from the Rolls, was deposited in the Colonial Office, and thence removed to the British Museum. The latter copy was changed long subsequent to the date of the charter by a person who added some words, and extended others by interlining omitted terminations. This is alleged to have been done for the purpose of making it correspond with the original, which, according to the same allegation, was borrowed from a member of the Calvert family for that purpose. We reject this whole story as apocryphal. The interlineations were unauthorized except by the judgment of the person who wrote them that he was supplying elipses or giving in full the true words meant by the contracted orthography. We are obliged to believe that the patent was enrolled with perfect accuracy. The conclusive presumption of law is that the high and responsible officers charged with that duty did see it performed with all due fidelity. No doubt of this can justly be raised upon the fact that abbreviated words are found in the registry. Why should not these be in the original? Nay, why should we expect them not to be there? That mode of writing was the universal custom of the time. It was used in all legal papers and records as long as the law spoke Latin. A deed in which these abbreviations occurred was not thereby vitiated. What was the harm of writing A.D. for anno domini, fi. fa. for fieri facias, or ca. sa. for capias ad satisfaciendum? Hered. et assignat. was as good as heredibus et assignatus suis, if all legists understood that one as well as the other was a limitation of the fee to heirs and assigns. Adjectives and substantives without terminations to indicate gender, number, or case did not lose their meaning, and the omission of the concluding syllable might be some advantage to a conveyancer who was rusty in his syntax. This habit of contracting words, pervades, not only the deeds, but the criminal pleadings of that time. A public accuser, doubtful if the offense he was prosecuting violated two acts of Parliament or only one, charged it as contra formam statut., and read the last word statut or statutorum, as the state of the case might require. The defendant's averment of his innocence was recorded as a plea of $non\ cul$. When the Attorney General reasserted the guilt of the accused and declared his readiness to prove it, he took one Latin and one Norman-French word, truncated them both, and said $-cul.\ prit$. Even the last and most tragical part of the record in a capital case, the judge's order to hang the prisoner by the neck, was curtly, but very intelligibly written $-sus.\ per\ col$.

We are satisfied that the office copy is true; that it is exactly like the original; and that the use of abbreviated words does not impair the validity of the instrument. Moreover, that part of the charter which defines the boundaries of the province speaks, not equivocally, but in terms so clear and apt that the intent is readily perceived. It remains to be seen whether we can apply the description to the subject-matter by laying the lines on the ground. To that end it is necessary to ascertain how the geography of the country was understood by the King and Lord Baltimore at the time when the charter was made.

In the great litigation between Penn and Lord Baltimore, a bill drawn up by Mr. Murray, (afterwards Lord Mansfield,) or by some equity pleader under his immediate direction, avers in substance that Charles I and the ministers whom he consulted on Lord Baltimore's application had the map of Capt. John Smith before them when the boundaries of the colony were agreed on. This was neither denied nor admitted in the answer of the

defendant, who, being third in descent from the applicant, had no personal knowledge about it. But we take the fact to be certainly true, not only because we have the assertion of it by Penn and his very eminent counsel, but because it is well known that Smith's map was the only delineation then extant of that region, and his History of Virginia, to which the map was prefixed, had been before, and continued for a long time afterwards, to be the only source of information concerning its geography. Besides, a comparison of the map with the charter will show by the similarity of names, spelling, &c., that one must have been taken from the other.

The editions of Smith's History, published by himself in 1612 and 1629, have been produced, with the map thereto prefixed. Besides, we have one printed in 1819 by authority of Virginia from the same plate used by Smith himself two hundred years before, and found, by a curious accident, in a promiscuous heap of old metal which had been imported from England to some town in Pennsylvania.

With the charter in one hand and the map in the other it may seem an easy task to run these lines. But there are difficulties still. The map, though a marvellous production, considering how and when it was made, is not perfectly correct. Smith could not see and measure everything for himself, nor always depend upon the observations of others. With his defective instruments he could not get the latitude and longitude truly. He laid down some points and places in the wrong relation to each other, and some not unimportant to us he left out altogether. There are inaccuracies here and there in the configuration of a coast, the shape of an island, or the course of a river. Unfortunately the style of his *History* is so confused and obscure that it throws no light on the dark parts of the map. As a writer

he had great ambition and small capacity. He could give some interest to a narrative of his own adventures, but any kind of description was too much for his powers. There is another trouble: scarcely any of the places marked on Smith's map are now popularly known by the names he gave them. Not only the names, but the places themselves have been much changed. Considerable islands are believed to have been washed away or divided by the force of the waters. Headlands which stretched far out into the bay have disappeared, and the shore is deeply indented where in former times the water line was straight, or curved in the other direction. Add to this a certain amount of human perversity with which the subject was handled in colonial days, and it is not surprising that representatives of the two States have, with the most upright intentions, failed to agree in their views of it. We are to reach, if possible, the truth and very right of the case.

The boundaries of Maryland are described in the charter as beginning at Watkins' Point and running due east to the sea, up the shore of the ocean and the Delaware Bay, to the fortieth degree of latitude; thence westward along that degree to the longitude of the headwater of the Potomac; thence southward to that river, and by it, or one of its banks, to Cinquack on the Chesapeake, and from Cinquack straight across the Bay to the place of beginning. With the eastern and western borders we have nothing to do. Our interest in the description of the Maryland line begins at the northwest angle, where her territory becomes contiguous to that of Virginia.

That line, on the western side, has been run and marked along its whole course, and at both termini, in a way which commands the acquiescence of both States. No question is raised here about the location of it. But it is necessary to look somewhat narrowly into the call for it which the charter makes, because that may influence our judgment on the lines which run from the head of the river to the sea, every inch of which is contested.

The State of Virginia, through her Commissioners and other public authorities, adhered for many years to her claim for a boundary on the left bank of the Potomac. But the gentlemen who represent her before us expressed with great candor their own opinion that a true interpretation of the King's concession would divide the river between the States by a line running in the middle of it. This latter view they urged upon us with all proper earnestness, and it was opposed with equal zeal by the counsel for Maryland, who contended that the whole river was within the limits of the grant to Lord Baltimore.

When a river is called for as a boundary between two adjacent territories, (whether private property or public domains,) the line runs along the middle thread of the water. A concession of lands *to* a stream does not stop at one bank or cross over to the other, but finds its limit midway between them. But a river may be included or excluded, if the parties choose to have it so. If the intent is expressed that the line shall be upon one bank or another, the mere force of construction cannot put it anywhere else. The natural interpretation is the legal and proper one.

This is too obviously just to need the support of authority. But it was well illustrated by the Supreme Court of the United States, in the case of Ingersoll v. Howard, (13 How., 381.) Alabama claimed to the middle of the Chatahoochee by virtue of a boundary described in a concession from Georgia thus: "Beginning on the western bank of the Chatahoochee river, where the same crosses the boundary

line between the United States and Spain; running thence up the said river and *along the western bank* thereof," &c. The court held that these words established the line of boundary upon the western bank. There is some resemblance between that case and the one under consideration.

The northern boundary of Maryland is by the charter to run westward to the true meridian of the first fountain of the Potomac. That point being ascertained, it shall turn at right angles and run towards (literally against) the south - "vergendo versus meridiem" - where? "ad ulterioram predicti fluminis ripam" - to the further bank of the aforesaid river. Approaching the river from the north, the further bank is the south bank of course. The description proceeds, without a pause, thus: "et eam sequendo qua plaga occidentalis ad meridionalem spectat usque ad locum quendam appellatum Cinquack." Now, the words "eam sequendo" are a direction that something shall be followed in running the line between the point already fixed on the south bank of the Potomac, where it rises in the mountain and Cinquack, which is on the same side of the river, near to its mouth. What shall we follow? Clearly eam ripam and clearly not id flumen, if we take the grammatical sense of the phrase. Another consideration impresses us a good deal. Lawyers in the reign of Charles I wrote Latin in the idiom of the vernacular tongue. We would naturally expect to see the thought of these parties expressed by words arranged in the English order, thus: ad ulterioram ripam predicti fluminis et sequendo eam. The other and more classical collocation was not adopted for its euphony, but for the sake of precision. It brought ripam and eam into close juxtaposition, and made the antecession so immediate that it could not be mistaken.

The interjected phrase, "qua plaga occidentalis ad meridionalem spectat," has had its share of the minute verbal criticism bestowed upon the whole document; but we see nothing in it except an attempt (perhaps not very successful) to describe the aspect of the Western Shore, where it turns to the south. Certainly there is nothing there which requires the line to leave the river bank. Apart from all this, it looks utterly improbable that the two termini of this line should both have been fixed on the south side of the river without a purpose to put the line itself on the same side. The intent of the charter is manifest all through to include the whole river within Lord Baltimore's grant. It seems to us a clearer case than that decided in Ingersoll v. Howard.

For these reasons we conclude that the charter line was on the right bank of the Potomac, where the high-water mark is impressed upon it, and that line follows the bank along the whole course of the river, from its first fountain to its mouth and "usque ad locum quendam appellatum Cinquack."

Where is the place called Cinquack? It must have had a certain degree of importance in Smith's time as a landing place, a village, or the residence of some aboriginal chief. But there is now no visible vestige of it. Even its name has perished from the memory of living men. Nevertheless, the place where it once was can be easily found. The charter describes it as "prope fluminis ostium" – near the mouth of the river; and Smith has marked it on his map about six miles south of the place where the river joins the bay. This point was no doubt chosen as the terminus of the long river line, because it was the only place near the mouth of the Potomac, on that side, to which Smith's map gave a name; and it furnishes one among many circumstantial

proofs that no other map was consulted in drafting the charter. Having found this corner, it becomes our duty to trace the lines which lead us thence over the bay and across the eastern shore to the sea.

From Cinquack to the ocean the charter gives only two lines. One, starting at Cinquack, goes straight to Watkins' Point, the other runs from Watkins' Point due east to the seashore. There will be no possible mistake about these lines if we can but find out the precise situation of Watkins' Point.

This point being the commencement and closing place of the boundary is twice named, and once its locality is given with reference to other objects. It is described as lying "juxta sinum predictum prope flumen de Wighco;" that is to say, on (or close to) the aforesaid bay (the Chesapeake) and near the river Wighco. Looking at Smith's map we find a cape extending southwestwardly from the mainland of the eastern shore. This cape is called Watkins' Point by Smith himself on his map, and he has marked the waters on one side Chesapeack Bay, and on the other Wighco flumen. Turning to the modern maps, and especially to those of the Coast Survey, where everything is measured with fractional accuracy, we find the same point of land laid down, not quite in the same latitute nor delineated with exactly the same shape, but bordered by the same waters, and with no variance which makes its identity at all doubtful. It is at present the extreme southwestern point of Somerset county in Maryland at Cedar Straits, juxta the Chesapeake and prope the Pocomoke, which is now the name for Wighco. Being the Watkins' Point of Smith's map, it is the Watkins' Point of the charter.

This conclusion appears to be inevitable from the premises stated; but it does not receive universal assent. We must therefore notice the principal grounds on which its correctness is impugned.

In the first place, the fundamental fact is denied that Smith by his own map affixed the name of *Watkins' Point* to the headland in question. In other words, it is alleged, that though the point is laid down and the name written in proximity to it, the one does not apply to the other. Let the map speak for itself. An inspection of it will show that all the names of such points are written in the same way. Nor is there any other point to which it can with reasonable propriety be referred.

The map has been uniformly read as we read it. Lord Baltimore showed how he understood it. In 1635, only three years after the date of his charter, he printed what he called a "Relation of Maryland," and prefixed to it a map on which Watkins' Point is laid down at Cedar Straits, with the beginning and closing lines of his boundary running from and to it. It is not likely that he could be mistaken, nor is it supposed that he fraudulently misstated the fact, and he was not contradicted by the ministers of the Crown or by anybody interested in the Virginia plantation.

In 1670 Augustin Herrman, the Bohemian, published a map fuller than the previous ones, and there we have Watkins' Point at Cedar Straits very conspicuously marked, and the two lines closing at its southern end. What makes this stronger is that in 1668 the line between the colonies had been marked east of the Pocomoke by Calvert and Scarborough on a latitude considerably higher than an eastern line from Watkins' Point; but Herrman

considered Watkins' Point so definitely fixed, and the call for a straight eastern line thence to the ocean so overruling, that he assumed the coincidence of the Scarborough line with his own, and so laid it down.

In the map of Peter Jefferson and Joshua Fry, of which a French copy was engraved and printed at Paris in 1755 and a second English edition at London in 1775, dedicated by the publishers to the Lords Commissioners of Trade and Plantations, we find Watkins' Point unmistakably laid down at the mouth of the Pocomoke, with the Scarborough and Calvert line from the sea to the Pocomoke so drawn that a westward extension of it would strike exactly or very nearly that place.

Mr. Thomas Jefferson published his Notes on Virginia in 1787, with a map, on which the strongly-marked boundary runs to the ocean by an East line from Watkins' Point at Cedar Straits; and he, like Herrman and the others, took it for granted that this, and no other, was the line marked by Scarborough and Calvert.

Mitchell's map (1750-1755) bears similar testimony to the situation of Watkins' Point. So do several others of the last century and many of more recent times.

It is useless to particularize more authorities like these. Let it be enough to say that all geographers for two centuries and a half have understood Smith's map as calling what is now the Southern extremity of Somerset County Watkins' Point; nor is it known otherwise in the general speech of the country. Smith's designation has adhered to it through all changes. If that be not its true name, it never had any name at all.

But the fact rests on stronger proof than that. It is established by the uniform and universal consent of both States and all their people. Maryland steadily claimed it as her actual border, and Virginia never practically denied the claim by taking territory immediately above it. Eastward and Westward, where the lines were invisible, both parties made mistakes. But Watkins' Point or the territory near it was not debatable ground. All men, except perhaps Col. Scarborough, recognized and respected the great landmark when they came within sight of it.

But even that is not all. In 1785 some of the most eminent men of the two States came together at Mount Vernon to arrange the difficulties between them. Standing face to face, those commissioners concurred in saying that Watkins' Point was the boundary mark to which the line from the Western shore should run; and they described its situation very unequivocally when they spoke of it as "Watkins' Point, near the mouth of the Pocomoke river." Remembering that this compact was drawn up with most conscientious care, agreed to after cautious examination, ratified by the Legislatures of both States, rigidly adhered to by all parties ever since, and still regarded as of such sacred obligation that all power to touch it is withheld from us, we feel ourselves literally unable to fix the Watkins' Point of the charter anywhere else than at the place then referred to as the true one.

It is suggested that the charter could not have meant the point at Cedar Straits, because it is called a *promontory*, which implies high land, whereas this is a dead level, rising but slightly above the waters on either side. That argument is easily disposed of. The map did not indicate whether the land was high or low, and therefore care was taken to employ two alternative terms, of which one would

surely fit the case if the other would not. The charter says that the beginning line shall run east to the ocean "a promontorio SIVE CAPITE TERRE vocato Watkins' Point;" from the promontory or headland. The same abundant caution is observed again when the point comes to be mentioned as the terminus of the closing line, which is required to run "per lineam brevissimam usque ad predictum promontorium SIVE LOCUM vocatum Watkins' Point." Thus the controlling call of the charter is for Watkins' Point, by its given name, whether it be a high promontory or a low headland, or merely a place whose character is not properly signified by either word.

We proceed to another objection. Smith, in his account of the explorations made by himself and others with him, says, in effect, that they landed at divers places mentioned, (among others Watkins' Point,) and at all those places marked trees with crosses, as "a notice to any, Englishmen had been there." Now there are not, and probably never were, trees capable of being so marked on the Watkins' Point which lies at Cedar Straits; therefore it is argued that Watkins' Point is not Watkins' Point. Those who think this deduction legitimate would remove the point in question from the place where Smith puts it on his map, where all geographers have placed it, where the charter describes it to be, and where by the general consent it is, rather than believe that Smith, in his confused way of writing, exaggerated the truth or committed an error about so unimportant a matter as that of marking trees at *all* points where he landed.

It is alleged that another place, higher up the shore and near to the mouth of the Annamessex, is the true Watkins' Point of the charter. There is (or rather there was) a point there of considerable magnitude and some elevation,

which has now entirely disappeared. Smith noted it as a triangular extension of the mainland into the bay; in 1665 persons, who had then recently seen it, described it as "a small spiral point," whatever that may mean; and later evidence shows that there was a peach orchard upon it. In a sworn affidavit of Captain Jones, used in 1665 by Virginia, it is referred to as "a small point described on Capt. Smith's map without a name." Why should we suppose this to be the place called for in the charter as Watkins' Point? It was not so nominated on the map, or anywhere else. Smith, so far from ever speaking or writing about it as Watkins' Point, gave it another and a different name. Dr. Russell, who was with him when he made his explorations, says that it was called Point Ployer, "in honour of that most honorable house of Monsay, in Brittaine, that in an extreme extremity once relieved our Captaine." Can anything be more complete than the failure of this effort to substitute the place called Point Ployer for the place called Watkins Point?

But it said that Scarborough and Calvert agreed in 1668 that the line from the sea should run to the Annamessex, and not to the Pocomoke. That is not the point of the present question. We are now inquiring where the boundaries were originally fixed. A conventional arrangement of those Commissioners might bind their constituents for the after time, but it could not change the pre-existing facts of the case or make that a false, which before was a true, interpretation of the charter. Nor is any opinion or conclusion expressed or acted upon by them entitled to much consideration as evidence. If Philip Calvert thought that the charter limit was at Point Ployer, he was grossly deceived, and Col. Scarborough knew very well that it was not there, for he had previously declared on his corporal

oath that the "small spiral point" near the Annamessex was South of the charter call "about as far as a man could see on a clear day."

Some stress is laid upon another fact. In 1851 the Fashion, a vessel of which John Tyler, a Marylander, was owner and master, was arrested for dredging in Maryland waters. The justice of the peace before whom the proceeding was instituted condemned her, but on appeal to the County Court the judgment was reversed. The record does not show the grounds of the condemnation or the reasons of the reversal; but Tyler himself deposes from memory that he was finally cleared on the testimony of two old men, who swore to a State line running across Smith's Island about three-quarters of a mile above Horse Hammock, and over the Bay to the mouth of the Annamessex, which would throw the *locus in quo* of the offense within the jurisdiction of Virginia. If we assume that the issue, the evidence, and the legal reasons of the judgment, are correctly reported by an unlearned man a guarter of a century after the trial, the inference is a fair one that the court of Somerset county believed the line to be where the witnesses said it was, and not at Horse Hammock on one side of Tangier Sound, or at Watkins' Point on the other. But are we now bound to accept that evidence as infallibly true? If it were delivered before us in the pending cause by the witnesses themselves, we would take it at its worth. Its probative force is certainly not increased by being fished up from the oblivion of twenty-five years and produced to us at second hand. We do not understand that anybody supposes the judgment itself to be binding as a determination of the subject-matter between the two States. The traditionary line of Tyler's grandfather and old Mr. Lawson must stand or fall by the natural strength of the facts which support and oppose it. Now it is perfectly ascertained that Virginia in 1851 did not pretend to have any claim on Smith's Island above Horse Hammock, nor within the limits of Somerset county on the Bay shore above Watkins' Point. This record of the Fashion case, considered as evidence of a line at Annamessex, is illegal, insufficient, and unsatisfactory, while the proofs which show that in truth the line was at Watkins' Point are irresistible and overwhelming.

If we are right thus far, it follows that the original line as fixed and agreed by the King and Lord Baltimore runs from Cinquack by a straight line to the extreme southwestern part of Somerset county, Maryland, which we find to be the true Watkins' Point of the charter, and thence by a straight line to the Atlantic ocean. These lines will be seen on the accompanying map, marked and shaded in blue.

But this is not the present boundary. How firmly so-ever it may have been fixed originally, a compact could change it, and long occupation inconsistent with the charter is conclusive evidence of a concession which made it lawful.

Usucaption, prescription, or the acquisition of title founded on long possession, uninterrupted and undisputed, is made a rule of property between individuals by the law of nature and the municipal code of every civilized country. It ought to take place between independent States, and according to all authority it does. There is a supreme necessity for applying it to the dealings of nations with one another. Their safety, the tranquility of their peoples, and the general interests of the human race do not allow that their territorial rights should remain uncertain, subject to dispute, and forever ready to occasion

bloody wars. (See Vattel, Book II, chap. 11, and Wheaton, Part II, chap. 4, sec. 4, citing Grotius Puffendorf and Rutherforth.) The length of time which creates a right by prescription in a private party raises a presumption in favor of a State, that is to say, twenty years. (Knapp's Rep., 60 to 73.) It is scarcely necessary to add that the exercise of a privilege, the perception of a profit, or the enjoyment of what the common law calls an easement, has the same effect as the possession of corporeal property. It behooves us, then, to see whether the acts or omissions of these States have or have not materially changed their original rights and modified their boundaries, as described in the charter. We will look first at the Potomac.

The evidence is sufficient to show that Virginia, from the earliest period of her history, used the South bank of the Potomac as if the soil to low water-mark had been her own. She did not give this up by her Constitution of 1776, when she surrendered other claims within the charter limits of Maryland; but on the contrary, she expressly reserved "the property of the Virginia shores or strands bordering on either of said rivers, (Potomac and Pocomoke,) and all improvements which have or will be made thereon." By the compact of 1785, Maryland assented to this, and declared that "the citizens of each State respectively shall have full property on the shores of Potomac and adjoining their lands, with all emoluments and advantages thereunto belonging, and the privilege of making and carrying out wharves and other improvements." We are not authority for the construction of this compact, because nothing which concerns it is submitted to us; but we cannot help being influenced by our conviction (Chancellor Bland notwithstanding) that it applies to the whole course of the river above the Great Falls as well

as below. Taking all together, we consider it established that Virginia has a proprietory right on the south shore to low water-mark, and, appurtenant thereto, has a privilege to erect any structures connected with the shore which may be necessary to the full enjoyment of her riparian ownership, and which shall not impede the free navigation or other common use of the river as a public highway.

To that extent Virginia has shown her rights on the river so clearly as to make them indisputable. Her efforts to show that she acquired, or that Maryland lost, the islands or the bed of the river, in whole or in part, have been less successful.

To throw a cloud on the title of Maryland to the South half of the river, the fact is proved that in 1685 the King and Privy Council determined to issue a *Quo Warranto* against the Proprietary of Maryland, "whereby the powers of that charter and the government of that province might be seized into the King's hands" for insisting on "a pretended right to the *whole* river of Potowmack" and for other misdemeanors. This was a formidable threat, considering what a court the King's Bench was at that time; but it never was carried out, and we can infer from it only that the then Lord Baltimore was not in favor with the ministry of James II.

What is called the Hopton grant was confirmed to the Earl of St. Albans and others in 1667 by Charles II. It included all the land between the Rappahanock and the Potomac, together with the islands within the banks of those rivers and the rivers themselves. The rights of the original grantees became vested in Lord Fairfax and his heirs, who sold large portions of it, and as to the rest, the Commonwealth first took it by forfeiture and afterwards bought out the

Fairfax title from the alienees of his heirs. It is not pretended that this grant could, *proprio vigore*, transfer the title of the Potomac islands from Lord Baltimore to the Earl of St. Albans; but it is argued that, as Lord Baltimore must have known of it, and did not protest or take any measure to have it cancelled, his silence, if not conclusive against him by way of equitable estoppel, was at least an admission that he did not own the islands or the bed of the river in which they lay. We answer that he had a right to be silent if he chose; his elder and better title, which was a public act, seen and known of all men, spoke for him loudly enough. Besides that, his subsequent possession of the islands was the most emphatic contradiction he could give to any adverse claim, or pretense of claim, under the Hopton grant.

But these conflicting grants of the islands increased the importance of knowing how and by whom they had been occupied. The exclusive possession of Maryland was affirmed and denied upon evidence so uncertain that we thought it right to postpone our determination for several weeks, so as to give time for the collection of proper proofs. When these came forth they showed satisfactorily that Maryland had granted all the islands, taxed the owners, and otherwise exercised proprietary and political dominion over them. Three Virginia grants were produced which purported to be for islands in the Potomac, but on examination of the surveys it appeared that they were not in, but upon, the river. One is in Nomini Bay, and the other two are called islands only because they lie with one side on the shore, while the other sides are bounded by inland creeks. All are on the Virginia side of the low water-mark, which we have said was the boundary between the States.

It being thus shown that there is nothing to deflect the line from the low-water mark, we are next to see whether its eastern terminus has been changed. That it certainly has. Cinquack was quietly ignored so long ago that no recollection, nor even tradition, exists of any claim by Maryland on the Bay Shore below the Potomac. When the Compact of 1785 was made, Smith's Point, precisely at the mouth of the river, on the south side, was assumed by both States to be the starting place of the line across the bay.

Nor does the line now run from Smith's Point, per lineam brevissimam, to Watkins' Point. It holds a course far north of that, so as to strike Sassafras Hammock, on the western shore of Smith's Island, and take in Virginia's old possession there. It reaches Watkins' Point, not by the one straight line called for in the charter, but by a broken line, or rather by several lines uniting at angles more or less sharp. Before we explain how this came about it is necessary to observe some facts in the general history of the eastern-shore boundary.

While the situation of Watkins' Point at the mouth of Pocomoke was not doubted, nobody knew where the lines running to and from it would go, or what natural objects they would touch in their course. East and west, wherever the solitary landmark could not be seen, a search for the boundary was mere guess-work, and some of the conjectures were amazingly wild. The people there seem to have had none of that ready perception of courses and distances which an Indian possesses intuitively, and which a pioneer of the present day acquires with so much facility.

Almost immediately after the planting of the Maryland colony, some of its officers claimed jurisdiction on the Eastern Shore, nearly twelve miles south of a true east line from Watkins' Point. Sir John Harvey, then Governor and Captain-General of Virginia, with the advice of the council, conceded the claim, and on the 14th of October, 1638, issued a proclamation, declaring the boundary to be on the Anancock, and commanding the inhabitants of his colony not to trade with the Indians north of that river. We discredit the allegation that this was a fraudulent collusion between the Governor of Virginia and the agents of the Maryland proprietary. It was a mutual mistake – a very gross one to be sure – and not long persisted in. It serves now only to show how loose were the notions of that time about these lines.

Soon after this (but the time is not ascertained) a similar blunder was made westward of Watkins' Point. This was not a claim by Maryland below the true line, but by Virginia above it. Smith's Island lies out in the Chesapeake Bay, quite north of any possible line called for by the charter. But the relative situation of that island being misapprehended, Virginia took quiet and unopposed possession upon it, and holds a large part of it to this day.

No wilful [sic] transgression of the charter boundary took place before 1664. Then rose Col. Edmond Scarborough, the King's Surveyor General of Virginia. His remarkable ability and boldness made him a power in Virginia, and gave him great mental ascendency wherever he went. He had no respect for Lord Baltimore's rights, and, when he could not find an excuse for invading them, he did not scruple to make one. At the head of forty horsemen, "for pomp and safety," he made an irruption into the territory of Maryland, passing Watkins' Point and penetrating as far as Monoakin, where he arrested the officers of the Proprietory and harried the defenseless people.

To justify this proceeding he referred to an act of the Grand Assembly of Virginia, (passed without doubt by his influence,) which declares Watkins' Point to be above Manoakin, authorizes the Surveyor General to make publication commanding all persons south of Watkins' Point to render obedience to His Majesty's Government of Virginia, and requiring Col. Scarborough, with Mr. John Catlett and Mr. John Lawrence, or one of them, to meet the Maryland authorities upon due notice, (if they were not fully convinced of their intrusions,) and debate and determine the matter with them. Scarborough did none of these things. His conduct throughout violated the act of the Virginia assembly as grossly as it violated the Maryland charter.

To vindicate the claim for a boundary as high up as Manoakin, he put in his own affidavit and that of seven others that the place described in Capt. Smith's map for Watkins' Point, was not at the Pocomoke nor at the Annamessex, but as far above the small spiral point at the mouth of the latter river as a man could see in a clear day, and that the Pocomoke was never called or known by the name of Wighco. This was sworn to in the very face of the map itself, where Watkins's Point was described as lying on the Pocomoke, and where the Pocomoke was distinctly named the Wighco.

In June, 1664, Charles Calvert, Lieutenant Governor of Maryland, sent Philip, the Chancellor, on a special mission to Sir William Berkeley, then Governor of Virginia, to demand justice upon Scarborough for entering the Province of Maryland in a hostile manner, for outraging the inhabitants of Annamessex and Manoakin by blows and imprisonment, for attempting to mark a boundary thirty miles north of Watkins' Point, and for publishing a

proclamation at Manoakin wholly unauthorized. Col. Scarborough was too great a man to be punished, but his acts were repudiated, the claim for his spurious boundary was disavowed, Watkins' Point was again fully acknowledged to be where it always had been, and so the land had rest for a season.

But the quiet time did not last long. The very next year we find Colonel Scarborough on the east side of the Pocomoke, north of the boundary, cutting out a large body of Lord Baltimore's' land, and dividing it by surveys to himself and his friends. The necessity was manifest for having the true line traced and marked on the ground between Watkins' Point and the sea. To do this Colonel Scarborough was appointed a commissioner on one side, and Philip Calvert on the other. But, instead of closing the controversy as their respective constituents intended, their work was done so imperfectly that it has been a principal cause of error and misunderstanding ever since.

Their instructions, as recited by themselves, required them to "meet upon the place called Watkins' Point." That they did meet there does not appear, but they say that, "after a full and perfect view of the point of land made by the north side of Pocomoke Bay and the south side of Annamessex, we have and do conclude the same to be Watkins' Point, from which said point, so called, we have run an east line, agreeable with the extremest part of the western angle of said Watkins' Point, over the Pocomoke river, to the land near Robert Holston's, and there have marked certain trees which are continued by an east line to the sea," &c.; and they agreed that this should be received as the bounds of the two provinces "on the eastern shore of the Chesapeake Bay." Whosoever shall try to get at the sense of this document, will find himself

"perplexed in the extreme." What was it that they concluded to be Watkins' Point? Not the whole body of the territory between the Annamessex and the Pocomoke. Nobody understands it in that way. Not Point Ployer; for they both knew, and one of them swore, it was not there. Did they actually run any line west of the Pocomoke? If yes, they must have known with perfect certainty where the true line would cross the river; and in that case, what was the necessity for founding a mere conclusion about it upon the lay of the land between the two bays? If it was then ascertained by actual demonstration with the compass that a western extension of the marked line would strike Watkins' Point, why does it not strike that point now, instead of terminating, where it does, far above, at the Annamessex? Again, why was it not marked? Why was it never recognized, acknowledged, or claimed by either party afterwards? Our rendering may seem a strain upon the words, but we infer from the paper and the known facts of the case, that the commissioners, instead of meeting at Watkins' Point, came together on the east bank of the Pocomoke, from thence took a view of the country on the other side, and thereupon erroneously concluded that an east line running from Watkins' Point would cross the Pocomoke at the place near Holston's, where they marked certain trees. This being satisfactory to themselves, they proceeded, without further preliminary, to mark the eastern end of the line between the river and the sea.

Scarborough may have known that he was not on the true line, but if so, he kept his knowledge to himself. It is very certain that Calvert had full faith in the correctness of his work. No doubt he lived and died in the belief that the marks he assisted to make were on a due east line from the westernmost angle of Watkins' Point, properly so

called. If any one thinks this a blunder too gross to be credited, let him remember by whom it was shared. Herrman and all subsequent mapmakers place the marks on the straight line where Calvert thought it was. All the public men of the colonies had the same opinion. The error was not discovered, nor even suspected, for more than a hundred years.

But it is argued that the call of the charter is for a straight line; that commissioners were appointed to ascertain where it ran; that they did ascertain it, and marked a part of it; that their judgment being conclusive, the whole line is established as certainly as if it had been marked. So far as this is a geometrical proposition, it is undoubtedly true. But mathematics cannot determine this case against law and equity.

Their own description of the line they agreed upon is inconsistent with itself. They call it an east line from Watkins' Point, and give it an outcome by a course corresponding with Holston's tree. If this be a straight line, how shall we find it? If we begin at Watkins' Point and run east to the sea, we go far below the marked line; if we begin at the marks and run west to the bay, we reach the Annamessex, which is equally wide of the fixed terminus at that end. Yet by one way as much as by the other, we follow the agreed line of the commissioners. We reconcile these contradictions, and carry out the whole agreement, if we run the east line from Watkins' Point until it begins to conflict with the marked line, and from there to the ocean let the marked line be taken for the exclusively true one.

Plainly, it never was intended by the commissioners, or anybody else, that the territory west of the Pocomoke should be divided by a line extending westward from Holston's to the mouth of the Annamessex. If that was the technical effect of the agreement it was instantly repudiated by the common consent of both provinces. Maryland had held before, and continued afterwards to hold and possess, all the territory between the Pocomoke and the Bay down to the latitude of Watkins' Point, granting the lands, taxing them in the hands of her grantees, and ruling all the inhabitants according to her laws and customs. Her jurisdiction was not intermitted, nor any of her rights suspended, for a moment. Virginia never expressed a suspicion that this possession of Maryland was inconsistent with any right of hers under the agreement. Scarborough himself acquiesced in it to the day of his death as a true construction of his covenants with Calvert.

Our conclusion is that Virginia, by the agreement and her undisturbed occupancy, has an undoubted title to the land east of the Pocomoke, as far north as the Scarborough and Calvert line, while Maryland, by the charter and by her continued possession under it, has a perfect right to the territory west of the Pocomoke and north of Watkins' Point.

We must now go back to Smith's Island. That island is clearly north of the charter line, and all the rights which Virginia has there must depend on the proofs which she is able to give of her possession. The commissioners, agents, and counsel on both sides have, with infinite labor, collected a great volume of evidence on this part of the case, and discussed it at much length.

In early times Virginia granted lands high up on the island; and Maryland, without expressly denying the right of Virginia, made grants of her own in the same region. The lines of these grants are so imperfectly defined by the

surveys that it is not at all easy to tell where they are, and some of them are believed to lie afoul of others. The occupancy, like the titles, was mixed and doubtful. The inhabitants did not know which province they belonged to; at least that was a subject on which there were divers opinions.

A line running nearly across the middle of the island was at first claimed by Virginia as being the old boundary; but a subsequent personal examination and a more careful reconsideration of the evidence brought the counsel themselves to the opinion that a claim by that line could not be supported. They insisted, however, and do still insist, that another line, which runs about three-quarters of a mile above that from Sassafras Hammock to Horse Hammock was and is the true division. There is some evidence that this was once thought to be the boundary.

Two grants, one by Maryland and one by Virginia, each calling for the divisional line between the States, without describing where the divisional line was, were so located on the ground that they met on the line in question. It is inferred from this that a line had been previously run at that place, which was understood to be the division between the provinces or the States. But this argument a *priori* is all that supports the theory of a State line there. If it ever was actually run, it cannot now be told by whom, when, for what purpose, by what authority, or precisely where. All the evidence relating to it is very doubtful. It dates back to what may be called the prehistoric times of the island. Some witnesses affirm and others deny, on the authority of their forefathers, that this was the dividing line of the States. But none of them can give any substantial grounds for his belief.

Out of this contradictory evidence and above the obscurity of vague tradition there rises one clear and decisive fact, which is this: That for at least forty years last past Maryland has acknowledged the right of Virginia up to a line which, beginning at Sassafras Hammock, runs eastward across the island to Horse Hammock, and Virginia has claimed no higher. By that line alone both States have limited their occupancy for a time twice as long as the law requires to make title by prescription. By that line Maryland has bounded her election district and her county. North of it all the people vote and pay taxes in Maryland, obey her magistrates, and submit to the process of her courts. South of it lies, undisturbed and undisputed, the old dominion of Virginia. We have no doubt whatsoever that we are bound to regard that as being now the true boundary between the two States. There are not two adjoining farms in all the country whose limits are better settled by an occupancy of forty years, or whose owners have more carefully abstained from all intrusion upon one another within that time.

We have thus ascertained to our entire satisfaction the extent and situation of the territory which each State has held long enough to make a title by prescription, and the boundary now to be determined must conform to those possessions, no matter at what expense of change in the original lines. We know therefore how the land is to be divided. But how does prescriptive title to land affect the right of the parties in the adjacent waters?

It has been argued with great force and ingenuity that a title resulting merely from long possession can apply only to the ground which the claimant has had under his feet, together with its proper appurtenances; that a river, a lake, or a bay is land covered with water; that land cannot

be appurtenant to land; that therefore title by prescription stops at the shore. But this is unsound, because the water in such a case is not claimed as appurtenant to the dry land, but as *part* of it. One who owns land to a river owns to the middle of the channel. Upon the same principle, if one State has the territory on both sides the whole river belongs to her. Nor does it make any difference how large or how small the body of water is. The Romans called the Mediterranean Mare Nostrum, because her territory surrounded it on all sides. This construction applies with equal certainty to every kind of title, whether it be acquired by express concession, by lawful conquest, or by the long continuance of a possession which, at first, may have been but a naked trespass. In the last case the silent dereliction of the previous proprietor implies a grant of his whole right as fully as if it had been given by solemn treaty.

A few observations upon the several sections of the broken line which we adopt in place of the straight line of the charter will suffice to apply the principles we have endeavored to set forth.

We run to Sassafras Hammock and from that to Horse Hammock, because we cannot in any other possible way give Virginia the part of Smith's Island to which she shows her right by long possession.

We go thence to the middle of Tangier Sound and from thence downward we divide Tangier Sound equally between the two States, because the possession of Virginia to the shore is proof of a title whose proper boundary is the middle of the water. We give Maryland the other half of the sound for the same or exactly a similar reason, she being incontestibly the owner of the dry land on the opposite shore.

The south line dividing the waters stops where it intersects the straight line from Smith's Point to Watkins' Point, because this latter is the charter line, as modified by the compact, and Maryland has no rights south of it.

From that point of intersection to Watkins' Point we follow the straight line from Smith's Point, there being no possession or agreement which has changed it since 1785.

At Watkins' Point the charter line has stood unchanged since 1632, and the call for a due east line from thence must be followed until it meets the middle thread of the Pocomoke. At the place last mentioned the boundary turns up the Pocomoke, keeping the middle of the river until it crosses the Calvert and Scarborough line. It divides the river that far because the territory on one side belongs to Maryland and on the other to Virginia.

From the angle formed by the Scarborough and Calvert line with the line last described through the middle of the Pocomoke, the boundary follows the marked line of Scarborough and Calvert to the seashore.

It will be readily perceived that we have no faith in any straight-line theory which conflicts with the contracts of the parties, or gives to one what the other has peaceably and continuously occupied for a very long time. The broken line which we have adopted is vindicated by certain principles so simple, so plain, and so just, that we are compelled to adopt them. They are briefly as follows:

1. So far as the original charter boundary has been uniformly observed and the occupancy of both has

conformed thereto, it must be recognized as the boundary still.

- 2. Wherever one State has gone over the charter line taken territory which originally belonged to the other and kept it, without let or hindrance, for more than twenty years, the boundary must now be so run as to include such territory within the State that has it.
- 3. Where any compact or agreement has changed the charter line at a particular place, so as to make a new division of the territory, such agreement is binding if it has been followed by a corresponding occupancy.
- 4. But no agreement to transfer territory or change boundaries can count for anything now, if the actual possession was never changed. Continued occupancy of the granting State for centuries is conclusive proof that the agreement was extinguished and the parties remitted to their original rights.
- 5. The waters are divided by the charter line where that line has been undisturbed by the subsequent acts of the parties; but where acquisitions have been made by one from the other of territory bounded by bays and rivers, such acquisitions extend constructively to the middle of the water.

Maryland is by this award confined everywhere within the original limits of her charter. She is allowed to go to it nowhere except on the short line running east from Watkins' Point to the middle of the Pocomoke. At that place Virginia never crossed the charter to make a claim. What territory we adjudge to Virginia north of the charter line she has acquired either by compacts fairly made or else by a long and undisturbed possession. Her right to this

territory, so acquired, is as good as if the original charter had never cut it off to Lord Baltimore. We have nowhere given to one of these States anything which fairly or legally belongs to the other; but in dividing the land and the waters we have anxiously observed the Roman rule, suum cuique tribuere.

J.S. BLACK,

Pennsylvania.

CHAS. J. JENKINS.

Georgia.

A.W. GRAHAM,

Secretary.

OPINION OF JAMES B. BECK, OF KENTUCKY

I agree with my colleagues in the conclusion they have reached as to the rights of Maryland on the Potomac river. But I regret to be compelled to differ with them as to the location of the "Watkins Point" of Lord Baltimore's charter, and consequently to the true line of division between the States on the eastern shore of the Chesapeake Bay. . . .

[REMAINDER OF DISSENTING OPINION OF JAMES B. BECK DELETED AS IRRELEVANT TO THE PRESENT CASE.]

JAMES B. BECK,

Of Kentucky.

APPENDIX E

The Potomac River Compact of 1958

REPORT OF THE COMMISSIONERS TO THE GOVERNORS OF MARYLAND AND VIRGINIA, *THE POTOMAC RIVER COMPACT OF 1958*, REPRINTED IN VIRGINIA HOUSE DOCUMENT NO. 22 (1960)

Mount Vernon, Virginia
December 20, 1958

To

THE HONORABLE THEODORE R. MCKELDIN, Governor of Maryland

and

THE HONORABLE J. LINDSAY ALMOND, JR., Governor of Virginia

This report is respectfully submitted to perpetuate and improve the fisheries of the Potomac River to the mutual advantage and enjoyment of the citizens of the State of Maryland and the Commonwealth of Virginia.

The legislative proposals attached to this report are necessary and are brought about by the accidents of geography and history. When the colony of Maryland was formed, its southern boundary was the Potomac River. Virginia was given the Capes which form the entrance to the Chesapeake Bay and its tributaries.

When the colonies separated from England, each became to all intents and purposes a sovereign and independent nation. The rights which the citizens of the two new "nations" sought to exercise soon brought about conflict. Maryland controlled the Potomac River and Virginians could not enjoy the fisheries thereof while Virginia controlled the Capes and the Maryland citizens could not pass through the Capes without the payment of toll.

It was not long before those men who had the vision and courage to separate from England saw the need for a solution to the problems confronting the citizens of their two states.

The commissioners from the two states who were appointed to compose the differences, and who were successful in doing so, met at Mount Vernon on March 28, 1785, upon the invitation of that towering figure of American history – George Washington. The success of the conference is undoubtedly due in large measure to his wisdom, although each state was well represented by men of broad vision well endowed with capacities which had met the test of the dark days of the American Revolution. The work of these men in agreeing to the Compact of 1785 led directly to the call for the Constitutional Convention in Philadelphia and subsequently to the adoption of the Constitution of the United States.

The commissioners prepared a compact which was thereafter submitted to the respective legislatures and approved in 1785. The compact dealt with matters other than the fisheries and free passage of the Capes, for these were sovereign contracting parties intending to agree upon all subjects of possible dispute.

Many of the provisions of the original compact became obsolete with the adoption of the Federal Constitution in 1789 which gave the federal government sole jurisdiction over interstate trade and maritime matters. Notwithstanding this, the other provisions of the compact have long enjoyed unquestioned vitality and have been honored by the two states.

The means employed for regulation of the fisheries was the adoption by the two states of similar concurrent legislation. Over the years, it was the custom for the states to adopt the same legislation governing the fisheries upon the Potomac River. In the early years of the compact these fisheries were not sufficiently important to require the adoption of similar concurrent legislation concerning the Potomac River. This process went on and a striking degree of similarity was achieved and maintained in the laws of the two states dealing with the Potomac River fisheries.

All thinking citizens realize the adoption of laws does not insure their enforcement. The problems of enforcement may arise from honest difference of opinion as to the proper means for engaging in certain activities, or a calculated disregard of the law, or sympathy on the part of local juries sitting in the trial of cases of persons charged with violation of law. Whatever the reasons, enforcement of the Potomac River statutes became increasingly difficult. As the problems of enforcement increased, so did the expenditures for enforcement. Violation of the Potomac River statutes has not been the exclusive privilege of the citizens of either state.

In recent years attempts have been made from time to time to establish a bi-state commission to regulate the fisheries of the Potomac River. Differences of opinion have arisen as to the scope of the commission's jurisdiction and the method of appointment. Some bitterness has developed over alleged failure or refusal to enforce the Potomac River statutes and, after a long series of disagreements, the State of Maryland in 1957 adopted an act purporting to repeal the Compact of 1785. At the same session Maryland also repealed portions of her concurrent Potomac River statutes and assumed exclusive jurisdiction and

control over the Potomac River. There was further legislation at Annapolis following the repeal, which provided that the citizens of Virginia should receive the same treatment as to the issuance of licenses and other matters having to do with fisheries on the river as the citizens of Maryland.

Virginia also in 1957 instituted a proceeding to invoke the original jurisdiction of the Supreme Court of the United States and to have the court rule invalid the Maryland acts which were designed to repeal the compact and place exclusive jurisdiction of the Potomac River in Maryland. After taking jurisdiction of the case, the Supreme Court of the United States assigned Mr. Justice Stanley Reed to act as a Special Master in the taking of evidence and the preparation of a report for the Court. In discussions among Mr. Justice Reed and Messrs. C. Ferdinand Sybert, Attorney General of the State of Maryland, and A.S. Harrison, Jr., Attorney General of Virginia, it was suggested that the parties should attempt to resolve their differences by the appointment of commissioners from each state to meet and discuss the matters in dispute with a view to arriving at a satisfactory settlement of the controversy out of court if possible.

The appointment of the Commission arose from the situation in the Potomac River, and the jurisdiction of the Commission was restricted to that area.

Pursuant to this suggestion, Governor McKeldin appointed as commissioners to represent the State of Maryland the following: Carlyle Barton, Esquire, M. William Adelson, Esquire, Judge Stephen R. Collins, Judge Edward S. Delaplaine and William J. McWilliams, Esquire. Governor Almond appointed as commissioners to represent Virginia the following: Mills E. Godwin, Jr., Esquire, John

Warren Cooke, Esquire, Howard H. Adams, Esquire, Robert Y. Button, Esquire and Edward E. Lane, Esquire. The commissioners from each state were assisted by the respective officials in charge of the fisheries program, Attorneys General and staffs, and staffs of the legislative councils.

Following the organization of each commission, a joint meeting was held at Mount Vernon on May 19, 1958. A general discussion was had of the problems confronting the two groups and some tentative proposals were made for further consideration. Thereafter, on June 23-24, 1958, a joint meeting of the two commissions was held in Annapolis and testimony was received concerning the scientific aspects of the Potomac River fisheries. The commissioners from Virginia were the guests of Governor and Mrs. McKeldin. Subsequently the two commissions held joint hearings in LaPlata, Maryland, on the morning of July 12 and in Warsaw, Virginia, on that afternoon.

We were impressed by the desire of those dependent upon the Potomac fisheries for a living whereby some means might be found for improving the fisheries instead of seeing a constant decline in this production from the Potomac. There seemed to be no major differences of opinion among them as to what ought to be done.

We also heard the testimony of expert marine biologists who assured us that the Potomac River fisheries are on the decline, large areas of the river are barren, and a program is badly needed in which the two states might unite in jointly restoring the fisheries of the Potomac River. There also appeared no area of disagreement between the scientific personnel of Maryland and Virginia as to the problems of the Potomac River.

Upon the conclusion of the hearings, the two commissioners went to Williamsburg and held a joint meeting on the 14th day of July. While in Williamsburg Governor and Mrs. Almond entertained the commissioners and their wives. At the Williamsburg meeting agreement was reached upon many matters and it was then decided that a bi-state agency offered the most practical solution to the conservation and development of the Potomac River Fisheries. The staffs were directed to prepare drafts of measures to carry out the general agreements.

The respective commissions held frequent separate meetings after appointment, but the next joint meeting of the commission was held on November 14, 1958, at the Decatur House in Washington, D.C. Final agreement was reached upon all but a few minor matters and committees were appointed to reach satisfactory conclusions upon these. Mr. Justice Reed was present for luncheon and was informed of the progress being made.

The final meeting of the commission took place at Mount Vernon on December 20, 1958, at which time agreement was reached upon all matters which were entrusted to the two commissions. A new compact governing the Potomac River fisheries was unanimously approved by the members of the two commissions and a copy marked Appendix I is attached to this joint report, which is signed by all the members of each commission.

The solution proposed is a new compact entitled "The Potomac River Compact of 1958". It sets forth in general the reasons leading to the adoption of the Compact, the jurisdictional area of the Potomac River Fisheries Commission, creates the Commission and provides that it shall consist of six members with three each to be chosen from

the respective fisheries commissions of Maryland and Virginia. The Commission is vested with the necessary powers as to employment of personnel, establishment of offices, etc., to enable it to discharge its duties. The Commission is required to make a survey of the oyster bars, required to conduct research relative to the conservation and repletion of fisheries resources, and is empowered to regulate the taking of finfish, crabs, oysters and clams. It may issue licenses to the citizens of each state on the same terms for taking fish and shellfish, and may call upon the agencies of the respective states to assist it in its duties. It may impose a license tax on oysters taken within the limits of the Potomac River but not to exceed 25¢ per bushel. The Commission is authorized to adopt rules and regulations and provision is made for due notice thereof; judicial review is provided in case of appeal from any such rule or regulation.

It should be pointed out that the laws of Maryland in force on December 1, 1958, and applicable to the Potomac River will remain in force until changed by regulation of the Commission. No regulation may be adopted unless concurred in by at least four members of the Commission, which, it is felt, adequately protects both states. Regulations of the Commission may be amended, modified or rescinded by joint action of the General Assemblies of each of the states.

Enforcement of the regulations will be through the law enforcement agencies of each of the two states. Penalties are provided for violations of the regulations and violators may be taken to an appropriate court in either state in a county adjacent to that part of the Potomac River where the offense occurred. Fines imposed are to be paid to the state in which the case was tried.

Each state pledges that it will appropriate not less than \$25,000.00 a year for the expenses and other purposes of the Commission. Provision is made for auditing the expenditures of the Commission.

The new compact would take the place of the Compact of 1785 and would become effective at the expiration of sixty days after the completion of the last act necessary to make it legally effective. It would also provide that once the new Compact was adopted and ratified by each state, neither could repeal or alter the same without the consent of the other. Thus further litigation between the States before the Supreme Court would be unnecessary and the case would be dismissed.

Clause VII of the Compact of 1785 is reflected in Section 4 of Article 3 and in Section 1 of Article 7 of the new Compact and carries forward certain rights of the citizens of Maryland and Virginia which have not been in controversy. Clause XIII is contained in Article VIII of the new Compact and provides that once ratified, the Compact is not to be repealed or amended without the mutual consent of the two states.

We contemplate and respectfully suggest to Your Excellencies that the attached bill be introduced and enacted into law at the first session of your General Assemblies occurring after the making of this report. We further suggest that arrangements be made for the introduction of the Compact in the Congress of the United States, and that steps be taken to assure its adoption in the Congress. As soon as the Compact has been approved by the two states and the Congress, it will become effective upon the expiration of sixty days.

CONCLUSION

We have been impressed by the spirit of cooperation and good will which has prevailed in all of our meetings. In an undertaking of this kind there is seldom a winner or a loser. Those who have participated in the framing of the newly-proposed Compact have approached this task in a spirit which they hope is worthy of that exhibited by George Washington and the commissioners from the two states who first met at Mount Vernon and reconciled their differences. The shadow of this influence and the imprint of history have inspired us. We have sought to measure up to the responsibilities and trust conferred upon us and in a spirit of mutual confidence, we now submit to Your Excellencies, "The Potomac River Compact of 1958".

Respectfully submitted, For the State of Maryland:

CARLYLE BARTON
WILLIAM J. McWILLIAMS
M. WILLIAM ADELSON

STEPHEN R. COLLINS EDWARD S. DELAPLAINE

Commissioners

For the Commonwealth of Virginia:

MILES E. GODWIN, JR. HOWARD H. ADAMS EDWARD E. LANE ROBERT Y. BUTTON

JOHN WARREN COOKE

Commissioners

PREAMBLE

Whereas, Maryland and Virginia are both vitally interested in conserving and improving the valuable fishery resources of the tidewater portion of the Potomac River, and

Whereas, certain provisions of the Compact of 1785 between Maryland and Virginia having become obsolete, Maryland and Virginia each recognizing that Maryland is the owner of the Potomac River bed and waters to the low water mark of the southern shore thereof, as laid out on the Matthews-Nelson survey of 1927, and that Virginia is the owner of the Potomac River bed and waters southerly from said low water mark, as laid out, and the citizens of Virginia have certain riparian rights along the southern shore of the River as shown on said Matthews-Nelson survey, and in common with the citizens of Maryland, the right of fishing in said River. Maryland and Virginia have agreed that the necessary conservation and improvements of the tidewater portion of the Potomac fishery resources can be best achieved by a Commission comprised of representatives of both Maryland and Virginia, charged with the establishment and maintenance of a program to conserve and improve these resources, and

Whereas, at a meeting of the Commissioners appointed by the Governors of the State of Maryland and the Commonwealth of Virginia, to-wit: Carlyle Barton, M. William Adelson, Stephen R. Collins, Edward S. Delaplaine and William J. McWilliams, Esquires, on the part of the State of Maryland, and Mills E. Godwin, Jr., Howard H. Adams, Robert Y. Button, John Warren Cooke and Edward E. Lane, Esquires, on the part of the Commonwealth of Virginia, at Mount Vernon, in Virginia, on the

twentieth day of December, in the year one thousand nine hundred and fifty-eight, the following Potomac River Compact of 1958, between the Commonwealth of Virginia and the State of Maryland was mutually agreed to by the said Commissioners:

Now, Therefore, Be It Resolved by the Commissioners appointed by the Governors of the State of Maryland and the Commonwealth of Virginia, meeting in joint session, that they do unanimously recommend to the said respective Governors that there be a new Compact, to be designated as the "Potomac River Compact of 1958," and that the said new Compact be referred as promptly as possible to the Legislatures of the State of Maryland and the Commonwealth of Virginia for appropriate action, and to the end that after ratification and adoption by said Legislatures the same be submitted to the Congress of the United States for approval.

ARTICLE I. COMMISSION - MEMBERSHIP AND ORGANIZATION

Section 1. Commission Created

The Potomac River Fisheries Commission, hereinafter designated as "Commission," is hereby created.

Section 2. Members

The Commission shall consist of six members, three from Maryland and three from Virginia. The Maryland members shall be the members of the Tidewater Fisheries Commission of Maryland or its successor agency and the Virginia members shall be the members of the Virginia Fisheries Commission or its successor agency. If the membership of either of the respective State Commissions exceeds three, then the three Commission members from that state shall be selected by the Governor thereof from the members of the State Commission; and if the membership of either of the respective State Commissions is less than three, the three Commission members from that state shall be the member or members of the State Commission, and such additional person or persons who shall be appointed by the Governor, as may be necessary to constitute a total of three Commissioners.

Section 3. Term, Vacancies

The term of Commissioners who are members of their respective State Commissions shall be coterminous with their term on their State Commission. The term of Commissioners who are not members of their State Commission shall be four years. Vacancies on the Commission shall be filled by appointment of the Governor of the state entitled to fill the vacancy, except that where the State Commission has three members, the person filling a vacancy on the State Commission shall *ex officio* become a member of the Commission.

Section 4. Chairman

The Chairman of the Commission shall alternate from year to year between representatives of Maryland and Virginia. Subject to such alternation, the Chairman shall be elected by the Commissioners for a term of one year.

Section 5. Compensation, Expenses

Commissioners shall be entitled to receive from the General Fund of the Commission compensation of twenty-five dollars (\$25.00) for each day or portion thereof spent in the performance of their duties, and reimbursement for

reasonable expenses incident to the performance of their duties.

SECTION 6. Meetings, Quorum

Commission meetings shall be held at least once each quarter, and at such other times as the Commission may determine. Four members shall constitute a quorum for the transaction of business.

SECTION 7. Office and Employees

The Commission shall establish and maintain an office at such locations as it may select, and may employ an Executive Secretary who shall serve at the pleasure of the Commission, and such other administrative, clerical, scientific, and legal personnel as it deems necessary. The powers, duties and compensation of all employees shall be as prescribed by the Commission and the employees shall not be subject to the provisions of Article 64A of the Annotated Code of Maryland nor to the provisions of the Virginia Personnel Act, as the same may be from time to time in effect. The Commission may extend to any employee or employees membership in the Virginia Supplemental Retirement System or the Maryland Employees' Retirement System, whichever is applicable, subject to the laws relating to each such retirement system.

ARTICLE II. JURISDICTIONAL BOUNDARIES

The territory in which the Potomac River Fisheries Commission shall have jurisdiction shall be those waters of the Potomac River enclosed within the following described area:

Beginning at the intersection of mean low water mark at Point Lookout and an established line running from Smiths Point to Point Lookout, marking Chesapeake Bay waters; thence following the mean low water line of the shore northwesterly across the respective mouths of all creeks to Gray Point at the westerly entrance into Rowley Bay; thence in a straight line northwesterly to the southerly extremity of Kitts Point; thence along the mean low water line to the southwesterly point of St. Inigoes Neck; thence in a straight line westerly to the most easterly point of St. Georges Island; thence following the mean low water line in a general northwesterly direction, across the respective mouths of all creeks and inlets to the southwesterly point of Huggins Point; thence in a straight line southwesterly to the eastern extremity of the sand bar known as Heron Island; thence northwesterly following the ridge of Heron Island Bar to its westerly extremity; thence southwesterly in a straight line to the most southerly point of Blackiston Island; thence in a straight line northwesterly to the southern extremity of Colton's Point; thence following the mean low water line, westerly, excluding all creeks and inlets, to the point marking the southeasterly entrance into St. Catherine Sound; thence westerly in a straight line to the southern extremity of St. Catherine Island Sandbar; thence northwesterly, along the westerly edge of said sand bar continuing along the mean low water line of the southwesterly side of St. Catherine Island to the northwesterly point of said island; thence westerly in a straight line to Cobb Point Bar Lighthouse; thence northwesterly along the ridge of Cobb Point Sandbar to the southerly extremity of Cobb Point; thence following the mean low water line in general northwesterly and northerly directions across the respective mouths of all creeks and inlets to a point at the easterly entrance into Port Tobacco River, due east of Windmill Point; thence in a straight line westerly to Windmill Point; thence southwesterly following the mean low water line across the respective mouths of all creeks and inlets to Upper Cedar Point; thence southwesterly in a straight line across the mouth of Nanjemoy Creek to a point on shore at the village of Riverside; thence following the mean low water line, southwesterly, northwesterly and northerly, across the respective mouths of all creeks and inlets to Smith Point; thence northerly in a straight line to Liverpool Point; thence northerly in a straight line to Sandy Point; thence following the mean low water line northerly, across the respective mouths of all creeks and inlets to Moss Point; thence northerly in a straight line across Chicamuxen Creek to the southernmost point of Stump Neck; thence following the mean low water line northeasterly, across the respective mouths of all creeks and inlets, to a point at the southerly entrance into Mattawoman Creek; thence in a straight line northeasterly across the mouth of Mattawoman Creek to the southwesterly point of Cornwallis Neck; thence following the mean low water line northeasterly, across the respective mouths of all creeks and inlets, to Chapman Point; thence in a straight line northeasterly to Pomonkey or Hollis Point; thence following the mean low water line in a northerly direction across the respective mouths of all creeks and inlets, to a point on Marshall Hall shore, due south of Ferry Point; thence northeasterly in a straight line to Bryan Point; thence northeasterly in a straight line to the northwest extremity of Mockley Point; thence northeasterly in a straight line to Hatton Point; thence northerly in a straight line to the southwestern-most point of Indian Queen Bluff; thence following the mean low water line northerly across the respective mouths of all creeks and inlets, to Rosier Bluff Point; thence in a straight line northerly to the intersection with the District of Columbia Line at Fox Ferry Point; thence following the boundary line of the District of Columbia southwesterly to a point on the lower or southern shore of the Potomac River, said point being the intersection of the boundary line of the Commonwealth of Virginia with the boundary line of the District of Columbia; thence following the mean low water line of the Potomac River on the southern, or Virginia shore, as defined in the Black-Jenkins Award of 1877 and as laid out in the Matthews-Nelson Survey of 1927, beginning at the intersection of the Potomac River and the District of Columbia Line at Jones Point and running to Smiths Point; and thence in a straight line across the mouth of the Potomac River on the established line from Smiths Point to Point Lookout, to the mean low water mark at Point Lookout, the place of beginning.

ARTICLE III. COMMISSION POWERS AND DUTIES

Section 1. Oyster Bars

The Commission shall make a survey of the oyster bars within its jurisdiction and may reseed and replant said oyster bars as may from time to time be necessary.

Section 2. Fish and Seafood

The Commission may by regulation prescribe the type, size and description of all species of finfish, crabs, oysters, clams and other shellfish which may be taken or caught within its jurisdiction, the places where they may be taken or caught, and the manner of taking or catching.

Section 3. Research

The Commission shall maintain a program of research relating to the conservation and repletion of the fishery resources within its jurisdiction, and to that end may cooperate and contract with scientists and public and private scientific agencies engaged in similar work, and may purchase, construct, lease, borrow or otherwise acquire by any lawful method such property, structures, facilities, or equipment as it deems necessary.

Section 4. Licenses

- (a) The Commission shall issue such licenses as it may prescribe which shall thereupon be required for the taking of finfish, crabs, oysters, clams, or other shellfish from the waters within the jurisdiction of the Commission, and for boats, vessels and equipment used for such taking. Recognizing that the right of fishing in the territory over which the Commission shall have jurisdiction is and shall be common to and equally enjoyed by the citizens of Virginia and Maryland, the Commission shall make no distinction between the citizens of Virginia or Maryland in any rule, regulation or the granting of any licenses, privileges, or rights under this Compact.
- (b) Licenses for the taking of oysters and clams and the commercial taking of finfish and crabs within the jurisdiction of the Commission shall be granted only to citizens of Maryland or Virginia who have resided in either or both states for at least twelve months immediately preceding the application for the license. Within six months after the effective date of this Compact, the Commission shall adopt a schedule of licenses, the privileges granted thereby, and the fees therefor,

- which may be modified from time to time in the discretion of the Commission.
- (c) The licenses hereby authorized may be issued at such places, by such persons, and in accordance with such procedures as the Commission may determine.

Section 5. Expenditures

The Commission is authorized to expend funds for the purposes of general administration, repletion of the fish and shellfish in the Potomac River, and the conservation and research programs authorized under this Compact, subject to the limitations provided in this Compact.

Section 6. Grants, Contributions, Etc.

The Commission is authorized to receive and accept (or to refuse) from any and all public and private sources such grants, contributions, appropriations, donations, and gifts as may be given to it, which shall be paid into and become part of the General Fund of the Commission, except where the donor instructs that it shall be used for a specific project, study, purpose, or program, in which event it shall be placed in a special account, which shall be administered under the same procedure as that prescribed for the General Fund.

Section 7. Cooperation of State Agencies

The Commission may call upon the resources and assistance of the Virginia Fisheries Laboratory, the Maryland Department of Research and Education, and all other agencies, institutions, and departments of Maryland and Virginia which shall cooperate fully with the Commission upon such request.

Section 8. Regulations

The Commission shall have the power to make, adopt and publish such rules and regulations as may be necessary or desirable for the conduct of its meetings, such hearings as it may from time to time hold, and for the administration of its affairs.

Section 9. Inspection Tax

The Commission may impose an inspection tax, in an amount as fixed from time to time by the Commission, not exceeding 25¢ per bushel, upon all oysters caught within the limits of the Potomac River. The tax shall be paid by the buyer at the place in Maryland or Virginia where the oysters are unloaded from vessels and are to be shipped no further in bulk in vessel, to an agent of the Commission, or to such officer or employee of the Virginia Fisheries Commission or of the Maryland Department of Tidewater Fisheries, as may be designated by the Commission, and by him paid over to the Commission.

ARTICLE IV. COMMISSION REGULATIONS - PROCEDURES AND REVIEW

Section 1. Notice, Hearing, Vote

No regulation shall be adopted by the Commission unless: (a) a public hearing is held thereon, (b) prior to the hearing the Commission has given notice of the proposed regulation by publication thereof at least once a week for three successive weeks in at least one newspaper published, or having a general circulation in each county of Maryland and Virginia contiguous to the waters within the Commission's jurisdiction. The first such publication to be at least thirty days but not more than 45 days prior to

the date of the hearing; (c) a copy of the proposed regulation is mailed at least 30 days but not more than 45 days prior to the hearing, to the clerk of the court of each county of Maryland and Virginia contiguous to the waters within the Commission's jurisdiction, who shall post the same in a conspicuous plat at or in the courthouse; and (d) the regulation is approved by at least four members of the Commission.

SECTION 2. Recording, Effective Date

- Regulations of the Commission shall be exempt from the provisions of Chapter 1.1 of Title 9 of the Code of Virginia (1950 Edition, as amended from time to time), and of Section 9 of Article 41 of the Annotated Code of Maryland (1957 Edition, as amended from time to time). Copies of Commission regulations shall be kept on public file and available for public reference in the offices of the Commission, the office of the clerk of court in each county of Maryland and Virginia contiguous to the waters within the Commission's jurisdiction, the office of the Virginia Division of Statutory Research and Drafting, the office of the Maryland Department of Legislative Reference, the office of the Virginia Fisheries Commission, and the office of the Maryland Department of Tidewater Fisheries.
- (b) No regulation of the Commission shall become effective until thirty (30) days after the date of its adoption, or such later date as may be fixed by the Commission.

Section 3. Review

Any person aggrieved by any regulation or order of the Commission may at any time file a petition for declaratory judgment with respect to the validity or construction thereof, in the circuit court of any county in Maryland or Virginia contiguous to the waters within the Commission's jurisdiction. A review of the final judgment of the circuit court may be appealed to the court of highest appellate jurisdiction of the state in accordance with the rules or laws of procedure in such state.

Section 4. Revision by Legislative Action

Regulations of the Commission may be amended, modified, or rescinded by joint enactment of the General Assembly of Maryland and the General Assembly of Virginia.

ARTICLE V. ENFORCEMENT OF LAWS AND REGULATIONS: PENALTIES

Section 1. Responsibility for Enforcement

The regulations and orders of the Commission shall be enforced by the law enforcement agencies and officers of Maryland and Virginia.

Section 2. Penalties

The violation of any regulation of the Commission shall be a misdemeanor. Unless a lesser punishment is provided by the Commission, such violation shall be punishable by a fine not to exceed one thousand dollars (\$1,000.00) or confinement in a penal institution for not more than one (1) year, or both, in the discretion of the court, and any vessel, boat, or equipment used in the taking of finfish, crabs, oysters, clams, or other shellfish from the Potomac River in violation of any regulation of the Commission or of applicable laws may be confiscated

by the court, upon the abandonment thereof or the conviction of the owner or operator thereof.

Section 3. Jurisdiction of Court

The officer making an arrest or preferring a charge for violation of a regulation of the Commission or an applicable state law respecting the waters within the Commission's jurisdiction shall take the alleged offender to a court of competent jurisdiction in either State, in a county adjacent to the portion of the Potomac River where the alleged offense occurred, which shall thereupon have jurisdiction over the offense.

Section 4. Disposition of Fines and Forfeitures

All fines imposed for violation of regulations of the Commission or applicable state laws respecting the waters within the Commission's jurisdiction shall be paid into the court in which the case is prosecuted, and accounted for under the laws applicable to that court. Any property confiscated under the provisions of this Compact shall be turned over to the Commission, which may retain, use or dispose of as it deems best.

ARTICLE VI. COMMISSION FINANCES

SECTION 1. Budget

The Commission shall approve and adopt a proposed annual budget showing estimated income, revenues, appropriations, and grants from all sources, and estimated necessary expenditures and shall send a copy thereof to the Governors of Maryland and Virginia.

Section 2. Appropriations

The said Governors shall place in the proposed Budget of their respective states for each year the sum of not less than twenty-five thousand dollars (\$25,000.00) for the expenses and the other purposes of the Commission for that year; and the General Assembly of each of the two states agrees to appropriate annually not less than this sum to the Commission.

Section 3. General Fund

- (a) The General Fund shall consist of: (1) all income and revenue received from the issuance of licenses under this Compact; (2) the proceeds of the disposition of property confiscated pursuant to the provisions of this Compact; (3) the proceeds of the inspection tax upon oysters imposed pursuant to this Compact; and (4) the funds appropriated to the Commission by the two states.
- (b) The General Fund of the Commission shall be kept in such bank or depository as the Commission shall from time to time select. The General Fund shall be audited annually by the Auditor of Public Accounts of Virginia and the State Auditor of Maryland acting jointly, and at such other times as the Commission may request.

ARTICLE VII. EFFECT ON EXISTING LAWS AND PRIOR COMPACT

SECTION 1.

The rights, including the privilege of erecting and maintaining wharves and other improvements, of the citizens of each State along the shores of the Potomac River adjoining their lands shall be neither diminished, restricted, enlarged, increased nor otherwise altered by this Compact, and the decisions of the courts construing that portion of Article VII of the Compact of 1785 relating to the rights of riparian owners shall be given full force and effect.

SECTION 2. Existing Laws

The laws of the State of Maryland relating to finfish, crabs, oysters, and clams in the Potomac River, as set forth in Article 66C of the Annotated Code of Maryland and as in effect on December 1, 1958, shall be and remain applicable in the Potomac River except to the extent changed, amended, or modified by regulations of the Commission adopted in accordance with this Compact.

Section 3. Existing Licenses

The rights and privileges of licensees to take and catch finfish, crabs, oysters, clams, and other shellfish in the Potomac River, which are in effect at the time this Compact becomes effective, shall continue in force subsequent to the adoption of this Compact, subject to the power of the Commission, by regulation, to modify or abolish any class of licensees or the rights of any particular class of licensees.

ARTICLE VIII. EFFECT OF RATIFICATION

These articles shall be laid before the Legislatures of Virginia and Maryland, and their approbation being obtained, shall be confirmed and ratified by a law of each state, never to be repealed or altered by either, without the consent of the other.

ARTICLE IX. EFFECTIVE DATE

This Compact, which takes the place of the Compact of 1785 between Maryland and Virginia, shall take effect at the expiration of 60 days after the completion of the last act legally necessary to make it operative, and thereupon the said Compact of 1785 shall no longer have any force or effect.

IN TESTIMONY WHEREOF, the Commissioners, on the part of the State of Maryland and the Commonwealth of Virginia, evidence their agreement to the provisions of this Compact by becoming parties signatory this, the twentieth day of December, in the year one thousand, nine hundred and fifty-eight, at Mount Vernon, in Virginia; and now witnesseth:

Commissioners on the Part of Maryland Part of Virginia

CARLYLE BARTON MILES E. GODWIN, JR.

WILLIAM J. MCWILLIAMS HOWARD H. ADAMS

M. WILLIAM ADELSON EDWARD E. LANE

STEPHEN R. COLLINS ROBERT Y. BUTTON

EDWARD S. DELAPLAINE JOHN WARREN COOKE

APPENDIX F

Disposition of Preliminary Issues Presented by Motions Filed with the Special Master

I. Amicus Curiae

Early in the proceedings before the Special Master, the Audubon Naturalist Society ("ANS"), the Loudoun County Sanitation Authority (of Virginia), and Loudoun County, Virginia filed motions seeking to participate as *amicus curiae* in the proceedings before the Special Master. Each of those movants submitted a supporting brief, and the State parties submitted briefs supporting or opposing various of the *amicus* applications.

Rule 37 of the Rules of the Supreme Court of the United States governs the filing of amicus curiae briefs with the Court. In proceedings before a Special Master, however, the Federal Rules of Civil Procedure ("FRCP") are to be taken as guides. See Supreme Court Rule 17.2. The FRCP themselves do not contain any standard for granting or denying motions to participate as an amicus curiae during the trial of a case in federal court. However, by well-established case law, federal trial courts have broad discretion on the question of whether to grant or deny amicus curiae status to a nonparty. See Bryant v. Better Business Bureau, 923 F. Supp. 720, 728 (D. Md. 1996); Waste Management of Pennsylvania, Inc., v. City of York, 162 F.R.D. 34, 36 (M.D. Pa. 1995); Liberty Lincoln Mercury, Inc. v. Ford Marketing Corp., 149 F.R.D. 65, 82 (D.N.J. 1993).

Because the complaint raises legal issues that Virginia and Maryland, through competent counsel, could address adequately and completely and because both States were perfectly capable of evaluating and advancing

any arguments suggested to them by the three *amicus* movants, I began with a presumption that *amicus* motions should be granted only if the movants would provide some added value or net benefit to the resolution of this matter that the State parties would not provide.

By clear authority, a court may grant *amicus* status to those who, as traditional "friends of the court," can serve to provide helpful analysis of the law, protect their own special interests in the subject matter of the suit, contribute to the court's understanding, provide needed supplementary assistance to the parties' counsel, and insure a complete presentation of the issues. *See Bryant v. Better Business Bureau*, 923 F. Supp. at 728; *Liberty Lincoln Mercury, Inc. v. Ford Marketing Corp.*, 149 F.R.D. at 82; *United States v. Gotti*, 755 F. Supp. 1157, 1158 (E.D.N.Y. 1991). Here, no movant demonstrated that its participation as an *amicus* would provide a net benefit to these proceedings in serving any of those listed roles.

In addition, each movant focused on its own "special interests" in supporting the position of the party with which it is aligned. Although there is no rule that amici must be totally disinterested, case law is clear that amicus participation is disfavored where, as here, the motives of the applicants appeared to be primarily partisan. See Liberty Lincoln Mercury, Inc. v. Ford Marketing Corp., 149 F.R.D. at 82 (when party seeking to appear as amicus curiae is perceived to be an advocate of one of the parties, amicus status should be denied); Concerned Area Residents for the Environment v. Southview Farm, 834 F. Supp. 1410, 1413 (W.D.N.Y. 1993) (partiality of amicus is a factor to consider); United States v. Gotti, 755 F. Supp. at 1159 (amicus applicant did the court a disservice by coming only as an advocate for one side). An amicus

should be a friend of the court, not a friend of a particular party.

Because of those considerations, I denied each of the motions for *amicus* status, but explicitly left open the opportunity for any movant to renew its motion if new, compelling reasons developed to support its participation as an *amicus curiae*. No movant renewed its motion during the proceedings before me.

II. Case and Controversy

With its motion seeking *amicus* status, ANS submitted a motion to dismiss for lack of subject matter jurisdiction. I denied that motion and ANS submitted a motion for reconsideration of my denial. I denied the ANS motion to reconsider, with prejudice, on the grounds that an actual controversy existed to support Virginia's request for declaratory relief and that the Court had implicitly decided as much in granting Virginia's motion for leave to file this original action. ANS then filed with the Court a Motion for Review of the Special Master's Finding of Subject Matter Jurisdiction, to which each of the party States responded. In an Order dated February 20, 2001, the Court denied ANS's Motion, 531 U.S. 1140 (2001).

III. Mootness

On January 24, 2001, the Maryland Department of the Environment issued to the Fairfax County Water Authority ("Authority") a waterway construction permit (the "Permit") for the construction of an intake pipe to carry water from the Potomac River to Virginia, and the issuance of the Permit became final and nonappealable a few months later. See State of Maryland, Department of the Environment, Water Management Administration, Waterway Construction Permit No. 96-NT-0024/199661481 (MX 1024). Based upon that factual development, Maryland filed a Motion to Dismiss on the Basis of Mootness, contending that the final issuance of the construction permit for the drinking water intake resolved in Virginia's favor the actual controversy underlying the case.

For the reasons set forth below and on the basis of the judicial precedents discussed below, I ruled that the final issuance of the Maryland water intake construction permit to the Authority did not resolve the actual controversy supporting Virginia's request for declaratory relief. Because Maryland continues to insist that Virginia must comply with the conditions placed on the permit, the Court can still order effective relief that will affect the rights of the parties.

In making my decision, I was guided by the Court's test to determine whether a controversy between States is justiciable, as set forth in *Massachusetts v. Missouri*, 308 U.S. 1, 15 (1939), as follows:

To constitute such a controversy [a justiciable controversy between the states], it must appear that the complaining State has suffered a wrong through the action of the other State, furnishing ground for judicial redress, or is asserting a right against the other State which is susceptible of judicial enforcement according to the accepted principles of the common law or equity systems of jurisprudence.

Virginia's Complaint seeks a declaratory judgment of its rights under the Compact of 1785 and the Black-Jenkins Award of 1877, as well as injunctions to preserve those rights. In asserting that this case is moot, Maryland mischaracterized the right Virginia asserts and the injury about which Virginia complains. The predicate for Maryland's argument that the Permit issuance moots the case was its assumption that the "actual controversy" between Virginia and Maryland is limited to the Authority's permit application for the intake pipe. Maryland urges that, once the Permit issued and Maryland's appellate rights expired, the finality of that process ended the controversy, making Virginia's Complaint moot. What Maryland failed to recognize is that the issuance of the Permit has no bearing on the relief requested and no effect whatever on the justiciability of this case.

The Court has declared that a "case is moot when the issues presented are no longer 'live' or the parties lack a legally cognizable interest in the outcome." *Powell v. McCormack*, 395 U.S. 486, 496-97 (1969). In deciding a motion to dismiss on mootness grounds, "[t]he starting point for analysis is the familiar proposition that 'federal courts are without power to decide questions that cannot affect the rights of litigants in the case before them.'" *DeFunis v. Odegaard*, 416 U.S. 312, 316 (1974) (quoting *North Carolina v. Rice*, 404 U.S. 244, 246 (1971). Similarly,

[i]t has long been settled that a federal court has no authority "to give opinions upon moot questions or abstract propositions, or to declare principles or rules of law which cannot affect the matter in issue in the case before it." For that reason, if an event occurs while a case is pending on appeal that makes it *impossible for the court to grant "any effectual relief whatever"* to a prevailing party, the appeal must be dismissed.

Church of Scientology v. United States, 506 U.S. 9, 12 (1992) (quoting Mills v. Green, 159 U.S. 651, 653 (1895) (citations omitted) (emphasis added)); see also Los Angeles County v. Davis, 440 U.S. 625, 631 (1979) ("[J]urisdiction, properly acquired, may abate if the case becomes moot because . . . interim relief or events have completely and irrevocably eradicated the effects of the alleged violation.").

According to these principles and based on the behavior complained of and the nature of the relief requested, the issuance of a waterway construction permit to the Authority does not moot this case. Virginia has not asked the Court to order Maryland's Department of the Environment to issue a waterway construction permit to Virginia. If Virginia had requested such relief, and only that relief, this case would indeed be moot. However, Virginia's Complaint seeks both declaratory and injunctive relief to prevent Maryland from *requiring* any waterway construction permit *at all*.

A request for declaratory relief is not, in itself, sufficient grounds for the exercise of jurisdiction in the absence of an actual controversy. Here, that controversy is clearly still a live one, for Maryland has continued its insistence that Virginians apply for waterway construction permits,

¹ See 28 U.S.C. § 2201:

In a case of *actual controversy* within its jurisdiction . . . any court of the United States, upon the filing of an appropriate pleading, may declare the rights and other legal relations of any interested party seeking such declaration, whether or not further relief is or could be sought.

⁽emphasis added).

and has issued a Permit subject to conditions with which the Authority must continue to comply or face the threat of civil or criminal sanctions. See Permit, Condition 4 ("If [the Authority], its employees, agents or contractors fail to comply with Permit or Approved Plan, the Administration may, in its discretion, issue an administrative order requiring [the Authority], its employees, agents and contractors to cease and desist any activities which violate [the] Permit, or the Administration may take other enforcement action available to it by law, including filing civil or criminal charges.").

As the Court's precedents quoted above make clear, the controversy remains a live one if the Court can still order effective relief. Here, there can be no doubt that if the Court were to grant the relief Virginia has requested in its Complaint, the immediate impact would be to relieve the Authority from complying with the Permit and to remove the explicitly stated threat of sanctions for failure to comply. This concrete relief would result from the requested injunction and declaratory judgment, if granted. A declaratory judgment, if issued, would also make it clear that other Virginians, such as the Loudoun County Sanitation Authority, could build improvements appurtenant to the Virginia shore without seeking approval from Maryland. Virginia has asked the Court to relieve its citizens from the burden of Maryland's waterway construction and water appropriation permit requirements. Whether that relief comes during the application process or during the compliance and enforcement regime under the Permit as issued is not dispositive; the requested relief, and its effect if granted, would be the same.

This is not to suggest that a live controversy exists solely by virtue of Maryland's assertion of jurisdiction or solely by the existence of its statutes. Virginia has demonstrated since the inception of this suit, and continues to demonstrate, that the Authority "has sustained . . . some direct injury as a result of [the statute's] enforcement, and not merely that [it] suffers in some indefinite way in common with people generally." Massachusetts v. Mellon, 262 U.S. 447, 488 (1923). It is indeed the "acts of the official[s of Maryland]," id., and not its statute alone, of which Virginia complains. Maryland continues to require Virginians to apply for and comply with waterway construction permits and to insist that the Authority comply with its Permit conditions or face civil or criminal penalty. It is precisely these "official acts" from which Virginia seeks relief.

Finally, Maryland contended that the Maryland courts are an adequate alternative forum to resolve any recurrence of the dispute that underlies the Complaint in this action. The argument is that since Virginia obtained its Permit through the administrative and judicial avenues available in Maryland, the United States Supreme Court should not meddle in what is a state law issue. Again misconstruing the relief Virginia has requested, Maryland has mistakenly assumed that Virginia can obtain the relief it seeks in the Maryland courts. Although it is true that Virginia has at least conditionally succeeded in its current permit application, Maryland has overlooked: (1) the sole authority of United States Supreme Court to decide definitively issues of Compact interpretation in disputes between sovereign States, and (2) Maryland's continued insistence on Virginia's compliance with the terms of the Permit. Here, as noted, Virginia seeks a judgment declaring that the 1785 Compact gives it a right to construct improvements appurtenant to the Virginia shore upstream

of the tidal reach of the Potomac River – a right that, according to Virginia, exists free of any requirement to seek a Maryland permit and a right that Maryland continues to deny.

APPENDIX G-1

Index of Evidentiary Materials Submitted by Virginia (Prepared by Virginia)

NO.	DESCRIPTION	DATE FILED	VX NO.
	STATUTES, REGULATIONS AND LEGISLATIVE MATERIALS		
1	1755 Va. Acts ch. XII, reprinted in 6 Hening's Statutes at Large 494 (1819)	2/28/01	7
	Proceedings and Acts of the General Assembly of Maryland at a Session Held at Annapolis, February 22-March 26, 1755, 52 Md. Archives 280 (1935)	2/28/01	101
	1757 Va. Acts ch. X, reprinted in 7 Hening's Statutes at Large 125 (1820)	2/28/01	8
4	1761 Va. Acts ch. IX, reprinted in 7 Hening's Statutes at Large 401 (1820)	2/28/01	9
5	1765 Va. Acts ch. XXXII, reprinted in 8 Hening's Statutes at Large 146 (1821)	2/28/01	10
	1766 Va. Acts ch. XLIII, reprinted in 8 Hening's Statutes at Large 263 (1821)	2/28/01	11
7	Act of June 15, 1768, Proceedings and Acts of the General Assembly of Maryland 1766-1768, 61 Md. Archives 427 (1944)	2/28/01	12
	1769 Va. Acts ch. XXV, reprinted in 8 Hening's Statutes at Large 368 (1821)	2/28/01	13
9	1772 Va. Acts ch. XXVII, reprinted in 8 Hening's Statutes at Large 554 (1821)	2/28/01	14
10	1772 Va. Acts ch. XXXI, reprinted in 8 Hening's Statutes at Large 570 (1821)	2/28/01	15
	1776 Va. Const., reprinted in 9 Hening's Statutes at Large ch. II (1821)	2/28/01	16
	Journal of the House of Delegates of the Commonwealth of Virginia (1777)	2/28/01	85

NO.	DESCRIPTION	DATE	VX
		FILED	NO.
	(White ed. 1827)		
	1784-85 Md. Laws ch. XXXIII	2/28/01	17
14	1784-85 Va. Acts ch. XLIII, reprinted	2/28/01	18
	in 11 Hening's Statutes at Large 510		
	(1823)		
15	1784-85 Md. Laws, Resolution (ap-	2/28/01	19
	pointing Commissioners)		
16	1784-85 Va. Acts ch. XLIV, reprinted in	2/28/01	20
	11 Hening's Statutes at Large 525		
	(1823)		
17	Journal of the House of Delegates of	2/28/01	86
	the Commonwealth of Virginia (1784)		
	(White ed. 1828)		
18	Compact of 1785, 1785-86 Md. Laws	2/28/01	1
	ch. I, 1785-86 Va. Acts ch. XVII,		
	reprinted in 12 Hening's Statutes at		
	Large 50 (1823)		
	1785-86 Md. Laws ch. III	2/28/01	21
20	1785-86 Va. Acts ch. XI, reprinted in	2/28/01	22
	12 Hening's Statutes at Large 42		
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21	, 1	2/28/01	23
	in 12 Hening's Statutes at Large 68		
	(1823)		
	1786-87 Md. Laws ch. II	2/28/01	24
23	1787-88 Va. Acts ch. XXIV, reprinted	2/28/01	25
	in 12 Hening's Statutes at Large 508		
	(1823)		
24	1788 Md. Laws ch. XLVI, reprinted in	1/17/02	329
	2 William Kilty, The Laws of Mary-		
	land (1800)		
25	1789 Va. Acts ch. XXXII, reprinted in	2/28/01	27
	13 Hening's Statutes at Large 43		
	(1823)		
26	Act of July 16, 1790, ch. 28, 1 Stat.	1/17/02	282(A)

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		FILED	NO.
	130 (1790)		
27	1790 Md. Laws ch. XXXV	2/28/01	26
28	1790-91 Va. Acts ch. LVII, reprinted in	2/28/01	28
	13 Hening's Statutes at Large 187		
	(1823)		
29	1791-92 Va. Acts ch. XXXIV, reprinted	2/28/01	29
	in 13 Hening's Statutes at Large 275		
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31	Votes and Proceedings of the Senate of	4/24/02	336
	the State of Maryland, November		
	Session, 1795 (excerpts)		
32	1798 Va. Acts. ch. LX, 2 Va. Stat. 122	1/17/02	315
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	1797-98 Md. Laws ch. XCIII	2/28/01	31
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	1800 Va. Acts ch. 62	2/28/01	33
36	Act of Feb. 27, 1801, ch. 15, § 2, 2 Stat.	1/17/02	282(B)
	103, 105 (1801)		
	1802-03 Md. Laws ch. LXXXIV	2/28/01	34
	1802-03 Va. Acts ch. LXXV	2/28/01	35
	2 Code of Virginia ch. 237, § 8 (1819)	2/28/01	36
	1820-21 Va. Acts ch. 62	2/28/01	38
	1820-21 Md. Res. No. 26	2/28/01	37
	1823-24 Va. Acts ch. 38	2/28/01	39
	1824-25 Md. Laws ch. 79	2/28/01	40
44	Act of Mar. 3, 1825, ch. 25, 4 Stat. 802	2/28/01	42
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45	Chesapeake & Ohio Canal, H.R. Rep.	2/28/01	70
	No. 90, 19th Cong., 2d Sess. (1827)		
46	Sen. Doc. 610, 26th Cong., 1st Sess.	2/28/01	113
	(1840)		
47	Act of July 9, 1846, ch. 35, 9 Stat. 35	1/17/02	282(C)
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48	Senate Exec. Doc. 48, 32d Cong., 2d	1/17/02	271

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		FILED	NO.
	Sess. (1853)		
49	Act of March 3, 1853, ch. 97, 10 Stat.	1/17/02	283
	189, 206 (1853)		
50	1853 Md. Laws ch. 179	1/17/02	317
51	1854 Va. Acts ch. 5	1/17/02	294
52	Act of April 8, 1858, ch. 14, 11 Stat.	1/17/02	284
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53	1859-60 Va. Acts Res. No. 20	2/28/01	41
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55	1874 Va. Acts ch. 135	2/28/01	44
56	1874 Md. Laws ch. 247	2/28/01	43
57	Commission (Maryland) on Boundary	2/28/01	68
	Lines Between Virginia and Maryland		
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	Proceedings of the Joint Commission-		
	ers to Adjust the Boundary Line of the		
	States of Maryland and Virginia,		
	Authorized by the Act of 1872, chapter		
	210 (Annapolis 1874)		
58	Commission (Virginia) on Boundary	2/28/01	104
	Lines (1870-1874), The Report of the		
	Commissioners on Boundary Lines		
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	and Tennessee [microform]: read in the		
	Senate, Jan. 17, 1872		
59	1875 Va. Acts ch. 48	2/28/01	45
60	Board of Arbitrators to Adjust the	2/28/01	64
	Boundary Line Between Maryland and		
	Virginia: Opinions and Award of		
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	Virginia Boundary Line (M'Gill &		
	Witherow 1877)		

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61	Black-Jenkins Award, 1878 Md. Laws	2/28/01	2
01	ch. 274, 1878 Va. Acts ch. 246, Act of	2/20/01	4
	March 3, 1879, ch. 196, 20 Stat. 481		
	(1879)		
62	Act of July 15, 1882, ch. 294, 20 Stat.	1/17/02	285
	168 (1882)		
63	1894 Va. Acts ch. 564	2/28/01	47
64	1894 Md. Laws ch. 63	2/28/01	46
65	1896 Va. Acts ch. 627	2/28/01	48
66	1896 Md. Laws ch. 427	2/28/01	49
67	Potomac River from Washington, D.C.	2/28/01	100
	to Cumberland, Md., H.R. Doc. No.		
	893, 63rd Cong., 2d Sess. (1914)		
68	Act of April 14, 1926, ch. 140, Pub. L.	1/17/02	286
	No. 69-118, § 1, 44 Stat. 251 (1926)		
69	1933 Md. Laws ch. 526	1/17/02	318
70	Carl N. Everstine, Research Division,	2/28/01	73
	Maryland Legislative Council, Re-		
	search Report No. 26: The Compact of		
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71	Act of June 26, 1947, ch. 149, § 1, Pub.	1/17/02	287
	L. No. 80-118, 61 Stat. 181 (1947)		
	1949 Md. Laws ch. 484	2/28/01	50
73	Md. Code Ann. Art. 66C, § 669 (Michie	1/17/02	319
	1951)		
	1957 Md. Laws ch. 757	1/17/02	321
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	1957 Md. Laws ch. 770	2/28/01	53
78	Md. Code Ann. Art. 66C, § 720 (Michie	1/17/02	320
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79	Potomac River Compact of 1958, 1958	2/28/01	3
	Md. Laws ch. 269, 1959 Va. Acts ch.		
	28, Pub. L. No. 87-783, 76 Stat. 797		
	(1962)		

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80	Report of the Commissioners to the	2/28/01	105
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	The Potomac River Compact of 1958,		
	reprinted in Virginia House Document		
	No. 22 (1960)		
81	Potomac River Basin Advisory Com-	1/17/02	267
	mittee, Potomac River Basin Compact		
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82	Potomac River Basin Report, H.R. Doc.	2/28/01	99
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	1 United States Geological Survey, Water Resources Data, Maryland and Delaware, Water Year 2000 (Water Data Report MD-DE-00-1) (March 2001) (excerpts)	1/17/02	273
356	Virginia State Water Control Board, News Release (Aug. 5, 1976) [Sachs Dep. Ex. 10]	1/17/02	157
357	Virginia State Water Control Board, Memorandum for Agenda of Septem- ber 27-28, 1976 [VA-SRC-2756, 2764]	1/17/02	167
358	Virginia State Water Control Board, Excerpt from the Proceedings of the Board at its Meeting on September 27- 28, 1976 [VA-SRC-2405-07]	1/17/02	168
359	Virginia State Water Control Board, Press Release (Dec. 7, 1976) [MD- MDE-23457-58]	1/17/02	173
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APPENDIX G-2

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1	$69 \left(\mathrm{Opp} \right)^{1}$	Maryland Charter (1632)
2		Proceedings of the Council of Maryland, 1636 to 1667, at 17 to 22 (William Hand Browne Ed., 1885, reprinted 1965)
3	T KT FP	H.R. McIlwaine and John Pendleton Kennedy, eds., <i>Journals of the House of Burgesses of Virginia</i> , Vol. 4, 314-18, 322, 334, 337-38 [Dec. 10, 1769] (Richmond, 1905-15)

¹ Exhibits with parenthetical designation "Opp" were attached as exhibits to Maryland's Brief in Opposition to Virginia's Motion for Partial Summary Judgment (filed Feb. 6, 2001) and Maryland's Surrebuttal Brief in Opposition to Virginia's Motion for Partial Summary Judgment (filed March 23, 2001).

² Exhibits that have no parenthetical were attached as exhibits to the Brief in Support of Maryland's Motion for Summary Judgment (filed December 7, 2001) and the Reply Brief in Support of Maryland's Motion for Summary Judgment (filed February 14, 2002).

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4	10 (Opp)	"An act for opening and extending the navigation of the river Potowmack from Fort Cumber-
		land to tide water," February Session, 1772, reprinted in Hening, Statutes at Large, Vol. 8, 570-79 (Richmond, 1821)
5	12 (Opp)	John Ballendine, "Proposals for opening the navigation of the river Potomac," printed in London in 1773, by John Ballendine, in <i>Report of the Committee on Roads and Canals</i> (January 30, 1827), House Report No. 90, 19th Cong., 2d sess., 23-26.
6	17 (Opp)	Thomas Jefferson, Second Draft of the Virginia Constitution [c. June 1776], reprinted in Julian P. Boyd, ed., The Papers of Thomas Jefferson, Vol. 1, 347-55 (Prince- ton, 1950)
7	18 (Opp)	Thomas Jefferson, Third Draft of the Virginia Constitution [c. June 1776], reprinted in Julian P. Boyd, ed., The Papers of Thomas Jefferson, Vol. 1, 356-65 (Prince- ton, 1950)
8	19 (Opp)	Thomas Jefferson, The Virginia Constitution as Adopted [June 29, 1776], reprinted in Julian P. Boyd, ed., The Papers of Thomas Jefferson, Vol. 1, 377-86 (Prince- ton, 1950)

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9	20 (Opp)	Proceedings of the Conventions of
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		290-93 (Baltimore, 1836)
10	22 (Opp)	Votes and Proceedings of the
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14	28 (Opp)	Virginia resolutions, June 14,
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		Manuscripts from January 1,
		1782, to December 31, 1784, 192-
		93 (Richmond, Va., 1883; reprint,
		New York, 1968)

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
15	39 (Opp)	Resolutions Appointing Virginia Members of a Potomac River Commission (June 28, 1784), reprinted in Robert A. Rutland, ed., The Papers of James Madi- son, Vol. 8, 89-90 (Chicago 1973- present)
16	40 (Opp)	Journal of the House of Delegates of Virginia, June 28, 1784 (Richmond, 1828)
17	49 (Opp)	Journal of the House of Delegates of Virginia, October Session, 1784 [Dec. 4, 7, 9, 13, 1784], 58, 61, 63, 68
18	50 (Opp) 70 (Opp)	"An ACT for establishing a company for opening and extending the navigation of the river Patowmack," [Dec. 28, 1784] reprinted in Alexander Contee Hanson, ed., Laws of Maryland, November Session, 1784, chap. 33 (Annapolis, 1787)
19	51 (Opp)	Report of the Maryland and Virginia Commissioners, [Decem- ber 28, 1784], reprinted in W. W. Abbot, et al., eds., The Papers of George Washington: Confedera- tion Series, Vol. 2, 236-40 (Char- lottesville, Va., 1992-present)
20	52 (Opp)	Resolutions of the Maryland Legislature, [December 28, 1784], reprinted in W. W. Abbot, et al., eds., The Papers of George Wash- ington: Confederation Series, Vol. 2, 245-46 (Charlottesville, Va., 1992-present)

ORIGINAL	
EXH. NO.	DESCRIPTION
54 (Opp)	Resolutions Authorizing an
	Interstate Compact on Naviga-
	tion and Jurisdiction of the
	Potomac (December 28, 1784),
	reprinted in Robert A. Rutland,
	ed., The Papers of James Madi-
	son, Vol. 8, 206-07 (Chicago 1973-
	present)
	"An act for opening and extend-
71 (Opp)	ing the navigation of Potowmack
	river," October Session,1784,
	reprinted in Hening, Statutes at
	Large Vol. 11, 510-25 (1819-23;
	reprint, Charlottesville, Va.,
	1969)
59 (Opp)	Votes and Proceedings of the
	Maryland House of Delegates,
	November Session, 1784 [Jan.
22 (2)	1785], 103, 105,107,113, 121, 125
60 (Opp)	Votes and Proceedings of the
	Maryland Senate, November
	Session, 1784 [Jan. 1785], 42-
60 (0)	43,50, 52, 58, 64, 67
63 (Opp)	The Compact between Maryland
	and Virginia relating to the
	Jurisdiction and Navigation of
	the Potomac and Pokomoke
	Rivers [Mount Vernon Compact]
	(March 28, 1785), reprinted in
	Robert A. Rutland, ed., <i>The Papers of George Mason</i> , Vol. 2,
	816-21 (Chapel Hill, N.C., 1970)
DD 1	3 J. Elliot, <i>The Debates in the</i>
DD-1	Several State Conventions on the
	Adoption of the Federal Constitu-
	tion, Vol. 1 at 75 (2nd Ed. 1836)
	54 (Opp) 56 (Opp) 71 (Opp) 59 (Opp) 63 (Opp) DD-1

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
27	CC-7	1789 Laws of Virginia, Ch. 32
_,		(Dec. 3, 1789)
28	CC-1	1791 Laws of Maryland, Ch. 45
		(December 19, 1791)
29	Opp. 96 ³	"An act for regulating inland
		navigation on Patowmac river,
		above tide water," October Ses-
		sion,1793, reprinted in Shepherd,
		Statutes of Virginia, 1792 to 1806,
		Volume 1, pp. 239-240
30	84 (Opp)	Annals of Cong., 8th Cong., 2nd
		Sess., Nov. 28 and Dec. 11, 1804.
31	74 (Opp)	U.S. Congress, House Committee
		on Roads and Canals, Chesapeake
		and Ohio Canal, H. Rpt. 228, 19
		Cong., 1 sess., 1825, at 64.
32	DD-2	Congressional Globe (Feb. 28,
		1853), pp. 899-903
33	93 (Opp)	1859-60 Acts of the General
		Assembly of Virginia, Reso. 20
		(Mar. 26, 1860), reprinted in
		Williams' Index to Enrolled Bills,
		1776-1910

This Exhibit was attached to Maryland's April 20, 2001, letter responding to the written briefing materials and exhibits provided by Virginia at the April 16, 2001, oral argument on Virginia's Motion for Partial Summary Judgment.

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
34	88 (Opp)	Abstract of Maryland Statement,
		Report and Journal of Proceed-
		ings of the Joint Commissioners
		to Adjust the Boundary Line of
		the States of Maryland and
		Virginia Authorized by the Act of
		1872, Chap. 210 (Annapolis,
		1874)
35	87 (Opp)	Final Report of the Virginia
		Commissioners to the Governor
		of Virginia (Excerpt) (1874)
36	89 (Opp)	Report of the Maryland Commis-
		sioners to Settle and Adjust the
		Boundary Line between the
		States of Virginia & Maryland,
		Made to the General Assembly of
		Maryland at January Session
		1872 (Baltimore, 1876)
37	92 (Opp)	1874 Acts of Virginia, Ch. 135
		(March 25, 1874)
38	95 (Opp)	Synopsis of Argument made by
		Pinkney Whyte, Boundary Line
		Between the States of Maryland
		& Virginia, Before the Board of
	000	Arbitrators (August 26, 1876)
39	CC-2	1888 Laws of Maryland, Ch. 362
- 10	000	(April 4, 1888)
40	CC-3	1908 Laws of Maryland, Ch. 487
4.1	00.4	(April 8, 1908)
41	CC-4	1933 Laws of Maryland, Ch. 526
49	CC F	(April 21, 1933)
42	CC-5	1939 Laws of Maryland, Ch. 320
		(May 3, 1939)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION	
43	DD-4	1973 Md. Laws Ch. 4 (excerpt	
		showing re-codified definition of	
		"person")	
44	CC-20	Statement by Herbert M. Sachs,	
		Maryland Water Resources	
		Administration, before House	
		District Committee, Subcommit-	
		tee on the Bicentennial, the	
		Environment and the Interna-	
		tional Community (June 25,	
		1976)	
45	DD-12	Executive Order 13061, "Federal	
		Support of Community Efforts	
		Along American Heritage Rivers,"	
		(Sept. 11, 1997)	
46	DD-13	Presidential Proclamation,	
		"Designation of American Heri-	
		tage Rivers By the President of	
		the United States of America"	
		(July 30, 1998)	
47	$6 (Moot)^4$	2000 Md. Laws Ch. 557 (SB 729 –	
		"Potomac River Protection Act")	
Correspon	Correspondence		

⁴ Exhibits with parenthetical designation "Moot" were attached as exhibits to Maryland's Reply to Virginia's Opposition to Defendant's Motion to Dismiss on the Basis of Mootness (filed June 14, 2001).

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
48	1 (Opp)	Letter from George Washington to Charles Carter (c. Aug. 1754), reprinted in, W. W. Abbot, et al., eds., The Papers of George Washington: Colonial Series, Vol. 1, 196-98 (Charlottesville, Va., 1983-present)
49	2 (Opp)	Letter from Horatio Sharpe to Maj. Gen. Edward Braddock (Feb. 9, 1755), reprinted in Browne, ed., Correspondence of Horatio Sharpe, vol. 1, 6 Archives of Maryland 167-68 (Baltimore, 1888)
50	3 (Opp)	Letter from Horatio Sharpe to Lord Baltimore (Mar. 12, 1755), reprinted in Browne, ed., Corre- spondence of Horatio Sharpe, vol. 1, 6 Archives of Maryland 185-87 (Baltimore, 1888)
51	4 (Opp)	Letter from George Washington to a Participant in the Potomac River Enterprise [c.1762], reprinted in W. W. Abbot, et al., eds., The Papers of George Washington: Colonial Series, Vol. 7, 175-78 (Charlottesville, Va., 1992-present)
52	5 (Opp)	John Semple's Proposal for Potomac Navigation [1769], reprinted in W. W. Abbot, et al., eds., The Papers of George Wash- ington: Colonial Series, Vol. 8, 284-90 (Charlottesville, Va., 1992-present)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
53	7 (Opp)	Letter from John Semple to
99	(Opp)	George Washington (Jan. 8,
		1770), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Colonial Series, Vol.
		8, 291-94 (Charlottesville, Va.,
		1992-present)
54	8 (Opp)	Letter from Thomas Johnson to
	- \ - F F /	George Washington (June 18,
		1770), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Colonial Series, Vol.
		8, 349-53 (Charlottesville, Va.,
		1992-present)
55	9 (Opp)	Letter from George Washington
		to Thomas Johnson (July 20,
		1770), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Colonial Series, Vol.
		8, 357-60 (Charlottesville, Va.,
		1992-present)
56	11 (Opp)	Letter from Thomas Johnson to
		George Washington (May 10,
		1772), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Colonial Series, Vol.
		9, 43-44 (Charlottesville, Va.,
		1992-present)
57	13 (Opp)	Letter from Thomas Johnson to
		George Washington (January 24,
		1775), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Colonial Series, Vol.
		10, 242-44 (Charlottesville, Va.,
		1992-present)

EXHIBIT		DESCRIPTION
NO.	EXH. NO.	
58	14 (Opp)	Letter from George Mason to
		George Washington (February 17,
		1775), reprinted in Robert A.
		Rutland, ed., The Papers of
		George Mason, Vol. 1, 220-22
50	15 (0)	(Chapel Hill, N.C., 1970)
59	15 (Opp)	Letter from George Mason to
		George Washington (March [8],
		1775), reprinted in Robert A.
		Rutland, ed., The Papers of
		George Mason, Vol. 1, 224-26
	1.0 (0.)	(Chapel Hill, N.C., 1970)
60	16 (Opp)	Letter from George Mason to
		George Washington (March 9,
		1775), reprinted in Robert A.
		Rutland, ed., <i>The Papers of</i>
		George Mason, Vol. 1, 226-27
		(Chapel Hill, N.C., 1970)
61	21 (Opp)	Letter from Richard Henry Lee to
		Thomas Jefferson (August 25,
		1777), reprinted in Julian P.
		Boyd, ed., The Papers of Thomas
		Jefferson, Vol. 2, 29-31 (Prince-
		ton, 1950)
62	23 (Opp)	Letter from Richard Henry Lee to
		Patrick Henry (November 15,
		1778), reprinted in James Curtis
		Ballagh, ed., The Letters of
		Richard Henry Lee, Vol. 1, 451-53
		(New York, 1911)
63	26 (Opp)	Letter from Joseph Jones to
		Thomas Jefferson (June 30,
		1780), reprinted in Julian P.
		Boyd, ed., The Papers of Thomas
		Jefferson, Vol. 3, 472-75 (Prince-
		ton, 1950)

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
64	29 (Opp)	Letter from George Mason to
		Edmund Randolph (October 19,
		1782), reprinted in Robert A.
		Rutland, ed., <i>The Papers of</i>
		George Mason, Vol. 2, 746-56
		(Chapel Hill, N.C., 1970)
65	30 (Opp)	Letter from Virginia Delegates to
		Benjamin Harrison (April 10,
		1783), reprinted in Robert A.
		Rutland, ed., <i>The Papers of</i>
		James Madison, Vol. 6, 446-49
		(Chicago 1973-present)
66	31 (Opp)	Letter from Thomas Jefferson to
		Benjamin Harrison (November
		11, 1783), reprinted in Julian P.
		Boyd, ed., The Papers of Thomas
		Jefferson, Vol. 6, 351-53 (Prince-
		ton, 1950)
67	32 (Opp)	Letter from Thomas Jefferson to
		James Madison (February 20,
		1784), reprinted in Julian P.
		Boyd, ed., The Papers of Thomas
		Jefferson, Vol. 6, 544-51 (Prince-
		ton, 1950)
68	33 (Opp)	Letter from Thomas Jefferson to
		George Washington (March 15,
		1784), reprinted in Julian P.
		Boyd, ed., The Papers of Thomas
		Jefferson, Vol. 7, 25-27 (Prince-
20	0.4.(0)	ton, 1950)
69	34 (Opp)	James Madison to Thomas
		Jefferson (March 16, 1784),
		reprinted in Robert A. Rutland,
		ed., The Papers of James Madi-
		son, Vol. 8, 6-15 (Chicago, 1973-
	1	present)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
70	35 (Opp)	George Washington to Thomas
		Jefferson (March 29, 1784),
		reprinted in W. W. Abbot, et al.,
		eds., The Papers of George Wash-
		ington: Confederation Series, Vol.
		1, 237-41 (Charlottesville, Va.,
71	26 (0)	1992-present) Thomas Jefferson to James
71	36 (Opp)	
		Madison (April 25, 1784), re-
		printed in Julian P. Boyd, ed.,
		The Papers of Thomas Jefferson,
70	97 (0)	Vol. 7, 118-121 (Princeton, 1950)
72	37 (Opp)	James Madison to Thomas
		Jefferson (April 25, 1784), re-
		printed in Robert A. Rutland, ed.,
		The Papers of James Madison,
		Vol. 8, 19-22 (Chicago. 1973-
		present)
73	38 (Opp)	Thomas Jefferson to James
		Madison (May 25, 1784), re-
		printed in Julian P. Boyd, ed.,
		The Papers of Thomas Jefferson,
		Vol. 7, 288-90 (Princeton, 1950)
74	41 (Opp)	James Madison to Thomas
		Jefferson (July 3, 1784), reprinted
		in Robert A. Rutland, ed., The
		Papers of James Madison, Vol. 8,
		92-96 (Chicago 1973-present)
75	42 (Opp)	George Washington to Stephen
		Sayre (September 1, 1784),
		reprinted in W. W. Abbot, et al.,
		eds., The Papers of George Wash-
		ington: Confederation Series, Vol.
		2, 65-66 (Charlottesville, Va.,
		1992-present)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
76	43 (Opp)	George Washington to Benjamin
10	To (Opp)	Harrison (October 10, 1784),
		reprinted in W. W. Abbot, et al.,
		eds., The Papers of George Letter
		from Washington: Confederation
		Series, Vol. 2, 86-98 (Charlottes-
		ville, Va., 1992-present)
77	44 (Opp)	Letter from George Plater to
	(- FF)	George Washington (October 20,
		1784), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Confederation
		Series, Vol. 2, 102-03 (Charlottes-
		ville, Va., 1992-present)
78	45 (Opp)	Letter from George Washington
		to George Plater (October 25,
		1784), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Confederation
		Series, Vol. 2, 106-10 (Charlottes-
		ville, Va., 1992-present)
79	46 (Opp)	Letter from Benjamin Harrison
		to George Washington (November
		13, 1784), reprinted in W. W.
		Abbot, et al., eds., The Papers of
		George Washington: Confedera-
		tion Series, Vol. 2, 134-35 (Char-
		lottesville, Va., 1992-present)
80	47 (Opp)	Letter from Henry Lee, Jr., to
		George Washington (November
		18, 1784), reprinted in W. W.
		Abbot, et al., eds., The Papers of
		George Washington: Confedera-
		tion Series, Vol. 2, 139-41 (Char-
		lottesville, Va., 1992-present)

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
81	48 (Opp)	Letter from George Washington
		to James Madison and Joseph
		Jones (December 3, 1784), re-
		printed in W. W. Abbot, et al.,
		eds., The Papers of George Wash-
		ington: Confederation Series, Vol.
		2, 165-68 (Charlottesville, Va.,
		1992-present)
82	53 (Opp)	Letter from George Washington
		to James Madison (December 28,
		1784), reprinted in W. W. Abbot,
		et al., eds., The Papers of George
		Washington: Confederation
		Series, Vol. 2, 231-35 (Charlottes-
		ville, Va., 1992-present)
83	55 (Opp)	Letter from James Madison to
		George Washington (January 1,
		1785), reprinted in Robert A.
		Rutland, ed., <i>The Papers of</i>
		James Madison, Vol. 8, 208-10
		(Chicago 1973-present)
84	57 (Opp)	Letter from James Madison to
		Thomas Jefferson (January 9,
		1785), reprinted in Robert A.
		Rutland, ed., The Papers of
		James Madison, Vol. 8, 222-34
		(Chicago 1973-present)
85	58 (Opp)	Letter from James Madison to
		George Washington (January 9,
		1785), reprinted in Robert A.
		Rutland, ed., <i>The Papers of</i>
		James Madison, Vol. 8, 234-35
		(Chicago 1973-present)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
86	61 (Opp)	Letter from James Madison to
	or (Opp)	the Marquis de Lafayette (March
		20, 1785), reprinted in Robert A.
		Rutland, ed., The Papers of
		James Madison, Vol. 8, 250-55
		(Chicago 1973-present)
87	62 (Opp)	Letter from George Washington,
·	02 (Opp)	Diary Entries (March 20-29,
		1785), reprinted in, Donald
		Jackson et al., eds., The Diaries of
		George Washington, Vol. 4, 104-9
		(Charlottesville)
88	64 (Opp)	Letter from Maryland and
	- (- FF /	Virginia Commissioners to the
		President of the Executive
		Council of the Commonwealth of
		Pennsylvania (March 28, 1785),
		reprinted in Robert A. Rutland,
		ed., The Papers of George Mason,
		Vol. 2, 822-23 (Chapel Hill, N.C.,
		1970)
89	65 (Opp)	Letter from James Madison to
		Thomas Jefferson (April 27,
		1785), reprinted in Robert A.
		Rutland, ed., The Papers of
		James Madison, Vol. 8, 265-72
		(Chicago 1973-present)
90	66 (Opp)	Letter from George Mason to
		James Madison (August 9, 1785),
		reprinted in Robert A. Rutland,
		ed., The Papers of George Mason,
		Vol. 2, 826-28 (Chapel Hill, N.C.,
		1970)

EXHIBIT	ORIGINAL	DECCRIPTION
NO.	EXH. NO.	DESCRIPTION
91	67 (Opp)	Letter from George Mason to
		James Madison (December 7,
		1785), reprinted in Robert A.
		Rutland, ed., The Papers of
		George Mason, Vol. 2, 835-38
		(Chapel Hill, N.C., 1970)
92	78 (Opp)	Letter from Edward Colston to
		the Potomac Company (Nov. 6,
		1817)
93	80 (Opp)	Letter from James Mason to
		James K. Smith (Aug. 7, 1820)
94	94 (Opp)	Letter from John R. Saunders,
		Attorney General, Common-
		wealth of Virginia, to Swepson
		Earle, Commissioner, Maryland
		Conservation Department (June
		23, 1927)
95	CC-19	Letter from George H. Badger,
		Jr., Virginia Commission of
		Fisheries, to R.C. Rector (April
		20, 1967)
96	CC-21	Letter from Eugene J. Jensen,
		Virginia State Water Control
		Board, to Herbert M. Sachs,
		Maryland Water Resources
		Administration (July 8, 1976)
97	CC-22	Letter from Eugene Jensen,
		Virginia State Water Control
		Board, to Governor of Virginia
		(July 20, 1976)
98	CC-23	Memorandum by D.F. Jones,
		Virginia State Water Control
		Board (August 17, 1976)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
99	DD-5	Memorandum of Agreement
		Between Maryland Water Re-
		sources Administration and
		Virginia State Water Control
		Board Concerning Implementa-
		tion of a Water Supply Program
		for the Washington Metropolitan
		Area (Oct. 8, 1976)
100	CC-24	Letter from J. Leo Bourassa,
		Virginia State Water Control
		Board, to G.K. Withers, Army
		Corps of Engineers (June 9, 1977)
101	CC-25	Letter from J. Leo Bourassa,
		Virginia State Water Control
		Board, to Herbert M. Sachs,
		Maryland Water Resources
		Administration (August 5, 1977)
102	CC-26	Letter from Herbert M. Sachs,
		Maryland Water Resources
		Administration, to J. Leo
		Bourassa, Virginia State Water
		Control Board (August 23, 1977)
103	DD-7	Memorandum from R.V. Davis,
		State Water Control Board, to
		Members of the State Water
		Study Commission (Aug. 4, 1977)
		attaching Summary of July 27,
		1977 meeting of the State Water
		Study Commission

EXHIBIT	ORIGINAL	DECCRIPTION
NO.	EXH. NO.	DESCRIPTION
104	DD-8	"Water Supply and Allocation
		Problems in Virginia: Report of
		the Legal Study Subcommittee of
		the State Water Study Commis-
		sion" (Nov. 23, 1977), attached to
		State Water Control Board
		Memorandum from R.V. Davis to
		Members of the State Water
		Control Board (November 25,
		1977)
105	DD-9	Letter from Anthony F. Troy,
		Attorney General, Common-
		wealth of Virginia, to M. Robert
		V. Davis, Executive Secretary,
		State Water Control Board (Jan.
		11, 1978)
106	CC-27	Correspondence among William
		M. Haussmann, Virginia Marine
		Resources Comm'n, and Virginia
		State Water Control Board (April
		2, 1979 and May 3, 1979)
107	DD-10	Memorandum from J.P. Godfrey,
		Virginia State Water Control
		Board, to Subcommittee Mem-
		bers (Aug. 21, 1984)
108	DD-11	Memorandum from Dale F. Jones,
		Virginia State Water Control
		Board, to W.L. Woodfin, Jr. (Sept.
		20, 1984), attaching Draft Report
		of the Interjurisdictional, Inter-
		state and Interbasin Transfers of
		Water Subcommittee of the State
		Water Plan Advisory Committee

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
109	CC-28	Letter from Owen W. Bludau,
		Northern Virginia Planning
		District Commission, to Council-
		man Mitchel P. Raftalis (Febru-
		ary 6, 1991)
110	CC-29	Letter from Mel Bridgett, Charles
		County Administrator, to William
		F. Bruton, Jr., Town Manager for
		Colonial Beach (January 10,
		1990)
111	CC-30	Letter from Jack Green, King
		George County Land Use
		Administrator, and Jay M.
		Woodward, Virginia Marine
		Resources Commission, to Don
		MacGlashan (September 28, 1992
		and September 17, 1992)
112	DD-32	Letter from Hugh J. Eggborn,
		Engineering Field Director,
		Virginia Department of Health,
		to Fairfax County Water Author-
		ity (January 24, 1994)
113	DD-33	Letter from Jeffrey P. Madden,
		Environmental Engineer, Vir-
		ginia Marine Resources Commis-
		sion, to Fairfax County Water
		Authority (January 31, 1996)
114	DD-35	Letter from John E. Tyler, Town
		Attorney for Colonial Beach,
		Virginia, to Matthew A. Mathes
1		(October 15, 1998)

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRITTION
115	3 (Moot)	Letter from Mark L. Early,
		Attorney General, Common-
		wealth of Virginia, to the Honor-
		able Fred C. Morin, Chairman,
		Fairfax County Water Authority
		(July 27, 1999)
116	4 (Moot)	Letter from Charlie C. Crowder,
		General Manager, Fairfax County
		Water Authority, to Amanda
		Sigillito, Maryland Department
		of the Environment (January 31,
		2001)
117	5 (Moot)	Letter from Amanda Sigillito,
		Maryland Department of the
		Environment, to C. David
		Binning, Fairfax County Water
		Authority (April 30, 2001)
118	DD-36	Letter from Jeffrey R. B. Notz,
		Assistant County Attorney for
		Prince William County, to Russel
		Johnson, Chief Ranger (May 14,
		2001)
119	4 (Strike) ⁵	Letter from Stuart Raphael,
		Hunton & Williams, to Andrew
		H. Baida, Office of the Maryland
		Attorney General (September 21,
		2001)
Books, Periodicals, & Other Publications		

 $^{^{\}scriptscriptstyle 5}$ Exhibits with parenthetical designation "Strike" were attached as exhibits to Maryland's Opposition to Virginia's Motion to Strike the Penultimate Paragraph of the Declaration of Jack N. Rakove (filed Feb. 15, 2002).

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
120	68 (Opp)	Thomas Jefferson, <i>Notes on the</i>
		State of Virginia 12 (Philadel-
		phia, 1825)
121	DD-6	Evans, David E., Assistant
		Attorney General, Common-
		wealth of Virginia, "The Legal
		Issues – Possible Solutions,"
		attached to Program agenda,
		Virginia State Bar, Environ-
		mental Law Committee (June 10,
		1977)
122	DD-37	Fairfax County, Virginia, "Water
		Supply Issues," from county
		website (www.co.fairfax.va.us)
		(dated October 2, 2001)
Other Exh	ibits	
– Attorney	General Op	
123	CC-8	1906 Va. Op. Atty. Gen. 87 (June
		23, 1906)
124	CC-9	1935 Va. Op. Atty. Gen. 147 (June
		21, 1935)
125	CC-10	1944 Va. Op. Atty. Gen. 91
		(September 1, 1944)
126	91 (Opp)	1945 Va. Op. Atty. Gen. 90 (April
		26, 1945)
127	90 (Opp)	1948 Va. Op. Atty. Gen. 118 (July
	CC-11	13, 1948)
128	CC-12	1952 Va. Op. Atty. Gen. 116 (July
		30, 1952)
129	CC-6	1956 Md. Op. Atty. Gen. 335 (Feb.
		3, 1956)
130	CC-13	1967 Va. Op. Atty. Gen. 48 (April
		25, 1967)
– Proceedi	ngs of the Po	otomac Company

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
131	72 (Opp)	Proceedings of the General Meetings of the Potowmack Company, 1785-1796 (Aug. 6, 1792)
132	73 (Opp)	Proceedings of the General Meetings of the Potowmack Company, 1785-1796 (Aug. 3, 1795)
133	75 (Opp)	Proceedings of the Board of President and Directors of the Potowmack Company (Jan. 20, 1800)
134	76 (Opp)	Proceedings of the Board of President and Directors of the Potowmack Company (Oct. 19, 1791)
135	77 (Opp)	Proceedings of the Board of President and Directors of the Potowmack Company (Aug. 3, 1812)
136	79 (Opp)	Proceedings of the Board of President and Directors of the Potowmack Company (Dec. 22, 1819)
137	81 (Opp)	Proceedings of the Board of President and Directors of the Potowmack Company (March 6, 1813)
138	82 (Opp)	Proceedings of the Board of President and Directors of the Potowmack Company (Nov. 24, 1813)

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
139	83 (Opp)	Proceedings of the Board of
		President and Directors of the
		Potowmack Company (June 22,
		1822)
	shed Judicio	
140	85 (Opp)	Opinion, Circuit Court for Mont-
		gomery County, Maryland,
		United States v. Great Falls
		Manufacturing Co., reprinted as
		Sen. Doc. 42, 35th Cong., 2d Sess.
		(1859)
141	86 (Opp)	Opinion, Circuit Court for Wash-
		ington County, Maryland, <i>Mid</i> -
		dlekauff v. LeCompte (1925)
142	1 (Moot)	Memorandum Opinion, Circuit
		Court for Baltimore City, Mary-
		land, In re Fairfax County Water
		Authority Potomac River Intake
		(2001)
- Discover	y Materials	
143	CC-14	Stipulations Relating to Designee
		Depositions
144	CC-15	Virginia's Answers to Interroga-
		tories, Nos. 4, 5, 7, 8, 10, & 13
145	CC-16	Virginia's Responses to Requests
		for Admissions,
		Nos. 16, 17, 18, 19, 29, 88, 95, 162
146	CC-17	Deposition of Herbert M. Sachs,
		pp. 110 to 111
147	DD-3	Virginia's Responses to Requests
		for Admissions, Nos. 64-66, 68-70
148	2 (Strike)	Brief Summary of Expected
		Testimony of Jack N. Rakove
- Affidavits & Declarations (with supporting		
documen	tation)	

EXHIBIT		DESCRIPTION
NO.	EXH. NO.	A 00 1 1 0 D 1 1 1 A 11
149	BB	Affidavit of Richard J. Ayella,
		Chief of the Tidal Wetlands
		Division, Water Management
		Administration, Maryland
		Department of the Environment
150	BB-1	Maryland Wetlands License
		issued to Leona Dorsey (April 1,
		1971) authorizing dredging of
		material from Potomac River at
		Widewater, Virginia
151-153	BB-2-4	Maryland authorizations of work
		proposed to be completed on the
		Virginia shoreline of the Potomac
		River, including VMRC letters
		referring Virginia applicants to
		Maryland
154	BB-5	Maryland Wetlands License
		issued to the Mansion House
		Yacht Club (October 11, 1972)
		authorizing construction of a
		double-bulkheaded breakwater
		and dredging from the Potomac
		River, with related correspon-
		dence from the Virginia State
		Water Control Board regarding
		Maryland's jurisdiction over the
		Potomac
155-165	BB-6-16	Maryland authorizations of work
		proposed to be completed on the
		Virginia shoreline of the Potomac
		River, including VMRC letters
		referring Virginia applicants to
		Maryland

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
166	BB-17	Documents relating to Maryland authorization of the construction of a bulkhead in the Potomac by Henry T. H. Liem, including letter from Norman E. Larsen, VMRC, to Mr. Liem (July 11, 1983) copying Maryland Department of Natural Resources on letter informing applicant that Virginia does not have jurisdiction over Potomac River beyond low water mark
167-169	BB-18-20	Maryland authorizations of work proposed to be completed on the Virginia shoreline of the Potomac River, including VMRC letters referring Virginia applicants to Maryland
170	BB-21	Documents relating to application by S. E. Veazey for authorization of groins, breakwaters, and boat ramp in the Potomac, including letter from Norman E. Larsen, VMRC, to the King George County Wetlands Board (November 9, 1983) clarifying limits of Virginia's regulatory jurisdiction over the Potomac River and discussions with Maryland regarding Maryland's permitting process

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
171-173	BB-22-24	Maryland authorizations of work proposed to be completed on the Virginia shoreline of the Potomac River, including VMRC letters referring Virginia applicants to Maryland
174	BB-25	Documents relating to application by James M. Thomas for authorization of a private pier in the Potomac, including unsigned letter from Madeline Grulich, VMRC, to Mr. Thomas (March 27, 1984) stating that pier on Virginia shoreline is subject to the jurisdiction of the State of Maryland and recommending that the applicant contact the Maryland Department of Natural Resources
175-186	BB-26-37	Maryland authorizations of work proposed to be completed on the Virginia shoreline of the Potomac River, including VMRC letters referring Virginia applicants to Maryland (Exhibit number 34 is intentionally left blank)
187	BB-38	Documents relating to application by Mr. Jim Woodrow for authorization for groin and riprap project in the Potomac River, including letter from J. H. Lipscomb, Jr., VMRC, to Mr. Woodrow (May 6, 1988), advising him that groin portion of project is regulated by the State of Maryland

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
188-207	BB-39-58	Maryland authorizations of work
		proposed to be completed on the
		Virginia shoreline of the Potomac
		River, including VMRC letters
		referring Virginia applicants to
		Maryland
208	BB-59	Documents relating to applica-
		tion by Colonial Beach School
		Board for authorization to con-
		struct a pier in the Potomac
		River, including letters from Jay
		M. Woodward, VMRC, to Ms.
		Roberta Raines and Frederick
		and Beverly Jackson (April 12,
		1991) noting that Maryland has
		jurisdiction over the project and
		referring complaints to Maryland
		Department of Natural Resources
209-381	BB-60-232	Maryland authorizations of work
		proposed to be completed on the
		Virginia shoreline of the Potomac
		River, including VMRC letters
		referring Virginia applicants to
		Maryland

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
382	BB-233	Documents relating to applica-
		tion by Virginia Department of
		Conservation and Recreation for
		authorization to construct a pier
		in the Potomac River, including
		letters from Palmer N. Stearns,
		III, Department of Conservation
		and Recreation, to VMRC, noting
		that because pier extends beyond
		low water mark, the application
		is being forwarded to the Mary-
		land Department of the Envi-
		ronment, and to Maryland
		Department of the Environment,
		seeking to conform pier to re-
		quirements Maryland laws and
		regulations (Dec. 11, 1998)
383-417	BB-234-268	Maryland authorizations of work
		proposed to be completed on the
		Virginia shoreline of the Potomac
		River, including VMRC letters
		referring Virginia applicants to
		Maryland
418	BB-269	Documents relating to applica-
		tion by Mr. Richard H. Bickford
		for authorization to construct a
		pier platform in the Potomac
		River, including a letter from
		Jeffrey P. Madden, VMRC, to Mr.
		Bickford (August 1, 2001) ac-
		knowledging Maryland's jurisdic-
		tion over projects in the Potomac
		River

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EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
419-437	BB-270-288	Documents relating to Virginia
		shoreline projects for which
		Maryland asserted jurisdiction
		but for which no paper record of
		the issuance of a Maryland
		authorization exists
438	BB-289	Documents relating to groin and
		revetment project constructed by
		Mr. Dudley Staples in the Poto-
		mac River, including letter from
		Jay M. Woodward, VMRC, to Mr.
		Peter von Freiburg (May 7, 1996)
		referring complaint to the Mary-
		land Department of Natural
		Resources
439-440	BB-290-291	Documents relating to Virginia
		shoreline projects for which
		Maryland asserted jurisdiction
		but for which no paper record of
		the issuance of a Maryland
		authorization exists
441-466	BB-292-317	Documents relating to Virginia
		shoreline projects reflected in the
		Maryland Department of the
		Environment's Department's
		computer database for which the
		VMRC referred the applicant to
		Maryland, but for which no paper
		record of the issuance of a Mary-
		land authorization exists

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
467	BB-318	Documents relating to applica-
		tion by Vernon D. Gutjahir for
		authorization of riprap revetment
		in the Potomac River, including
		letter from Ben Stagg, VMRC, to
		Mr. Gutjahir (March 31, 2000)
		confirming results of investiga-
		tion to determine whether project
		will extend channelward of mean
		low water into Maryland waters
468-494	BB-319-345	Documents relating to Virginia
		shoreline projects reflected in the
		Maryland Department of the
		Environment's Department's
		computer database for which the
		VMRC referred the applicant to
		Maryland, but for which no paper
		record of the issuance of a Mary-
405	DD 046	land authorization exists
495	BB-346	Letters from the Commonwealth
		of Virginia, Marine Resources
		Commission to Virginia applicants referring them to Maryland
		for review and authorization of
		projects along the Virginia shoreline of the Potomac River
		for which a Maryland application
		or authorization does not exist,
		including Letter from Madeline
		Grulich, VMRC, to Mrs. Mary E.
		Mozinsky (April 4, 1984) indicat-
		ing that Maryland's jurisdiction
		over the Potomac River stems
		from the Compact of 1785 (VA-
		MRC-F-00354)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
496	BB-347	Documents relating to application by the City of Alexandria, Virginia, for a license to dredge material from the Potomac River in the area of the City's pier, including letter from Alexandria (March 4, 1975) withdrawing application because project is located on the Virginia side of the low water mark
497	BB-348	Documents relating to application by the Southern Marine & Salvage Company for dredging related to the proposed construction of the Dano Resource Recovery facility in King George County, Virginia, including a letter from R.V. Davis, Executive Secretary of the Virginia State Water Control Board, to the Honorable Calvin G. Sanford, Member, Virginia House of Delegates (January 25, 1979) noting that potential impacts on seafood would occur beyond low water mark and be subject to Maryland's jurisdiction
498	BB-349	Summary of Maryland authoriza- tions issued for work on the Virginia shoreline of the Potomac River reflected in Maryland Department of the Environment records
499	K	Declaration of Lisa Bailey, Clerk to Charles County Board of License Commissioners

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
500	K-1	Charles County Board of License
900	12-1	Commissioners meeting minutes
		(1951) reflecting investigations of
		establishments built on piers in
		the Potomac River off shore of
		Colonial Beach, Virginia
501	K-2	Charles County Board of License
331		Commissioners meeting minutes
		(1952) reflecting consideration of
		liquor license applications from
		entities operating on piers from
		the Virginia shoreline
502	K-3	Charles County Board of License
		Commissioners meeting minutes
		(1953) reflecting consideration of
		liquor license applications from
		entities operating on piers from
		the Virginia shoreline
503	K-4	Charles County Board of License
		Commissioners meeting minutes
		(1955) reflecting consideration of
		liquor license applications from
		entities operating on piers from
		the Virginia shoreline
504	K-5	Charles County Board of License
		Commissioners meeting minutes
		(1957) reflecting consideration of
		liquor license application from
		Belvedere Beach Pier, Inc.,
		Belvedere Beach Virginia
505	K-6	Charles County Board of License
		Commissioners meeting minutes
		(1959) reflecting consideration of
		liquor license applications from
		entities operating on piers from
		the Virginia shoreline

	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	
506	K-7	Charles County Board of License
		Commissioners meeting minutes
		(1962) reflecting consideration of
		liquor license applications from
		entities operating on piers from
		the Virginia shoreline
507	K-8	Charles County Board of License
		Commissioners meeting minutes
		(1965) reflecting consideration of
		liquor license application for a
		building to be constructed on the
		Monte Carlo Pier, off-shore
		Colonial Beach, Virginia
508	K-9	Charles County Board of License
		Commissioners meeting minutes
		(1966) reflecting investigation of
		claims that Little Reno, off-shore
		Colonial Beach, Virginia, was
		operating without proper drink-
		ing water and sewerage facilities
509	K-10	Charles County Board of License
		Commissioners meeting minutes
		(1967) reflecting consideration of
		liquor license application from
		Little Reno, Inc., Offshore Colo-
		nial Beach, Virginia
510	K-11	Charles County Board of License
		Commissioners meeting minutes
		(1974) reflecting preparation of
		order to show cause why liquor
		license issued to Little Reno, Inc.,
		Colonial Beach, Virginia should
		not be revoked

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
511	K-12	Charles County Board of License
		Commissioners meeting minutes
		(1982) regarding renewal of
		liquor license for Little Reno Pier
		and Restaurant
512	K-13	Charles County Board of License
		Commissioners meeting minutes
		(1983) regarding liquor license
		application from Starlight Pavil-
		ion, Offshore Fairview Beach,
		Virginia
513	K-14	Charles County Board of License
		Commissioners meeting minutes
		(1985) approving transfer of
		liquor license for Reno of Colonial
		Beach, Inc., Colonial Beach,
		Virginia
514	K-15	Charles County Board of License
		Commissioners meeting minutes
		(1987) regarding investigation of
		Reno of Colonial Beach, Colonial
		Beach, Virginia
515	K-16	Charles County Board of License
		Commissioners meeting minutes
		(1989) reflecting conditional
		approval of liquor license transfer
		for the Fairview Beach Crab
		House, Off-shore Fairview Beach,
		Virginia
516	K-17	Charles County Board of License
		Commissioners meeting minutes
		(1990) reflecting renewal of liquor
		license for Reno of Colonial
		Beach, Inc. pending payment of
		Maryland taxes

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
517	K-18	County Board of License Commissioners meeting minutes (1991) reflecting consideration of liquor license applications from
		entities operating on piers from the Virginia shoreline
518	K-19	Charles County Board of License Commissioners meeting minutes (April 14, 1992) reflecting re- newal of the liquor license for Fairview Beach Crab House pending payment of Maryland taxes
519	K-20	Charles County Board of License Commissioners meeting minutes (1993) reflecting consideration of liquor license applications from The Pier at Fairview Beach, on the Potomac River, Charles County, Maryland and the Fair- view Beach Crab House
520	K-21	Charles County Board of License Commissioners meeting minutes (1995) reflecting approval and later rescission of liquor license to the Fairview Beach Crabhouse Restaurant, Fairview Beach, Virginia
521	K-22	Charles County Board of License Commissioners meeting minutes (1998) reflecting conditional approval of transfer of liquor license for Jamaica Joe's Crab House

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
522	K-23	Charles County Board of License
		Commissioners meeting minutes
		(October 21, 1999) reflecting
		imposition of license suspension
		and fines on Fairview Beach
		Crabhouse Restaurant, Fairview
		Beach, Virginia, and Riverboat on
		the Potomac for selling alcohol to
		minors
523	K-24	Application for Maryland liquor
		license renewal for the Belvedere
		Beach Pier (1970)
524	K-25	Application for Maryland liquor
		license renewal for the Starlight
		Pavilion, Inc. (1983)
525	K-26	Applications for Maryland liquor
		license renewal for the Starlight
		Pavilion T/A Fairview Beach
		Crab House and Starlight Pavil-
		ion Offshore Fairview Beach,
		Virginia (1984-1989)
526	K-27	Plat showing location of the
		Fairview Beach Crab House
		(1983)
527	K-28	Application for Maryland liquor
		license for Starlight Pavilion t/a
		Fairview Beach Crabhouse (1991)
528	K-29	Applications for Maryland liquor
		license renewal for Fairview
		Beach Crab House (1994-1996)
529	K-30	Application for Maryland liquor
		license for Starlight Pavilion T/A
		Jamaica Joes (1998)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
530	K-31	Applications for Maryland liquor
		license renewal for Starlight
		Pavilion T/A Jamaica Joes (1999-
		2001)
531	K-32	Application for Maryland liquor
		license for Reno of Colonial
		Beach, Inc. (1984)
532	K-33	Applications for Maryland liquor
		license renewal for Reno of
		Colonial Beach, Inc. (1985-1990)
533	K-34	Permit allowing transfer of
		Maryland liquor license from
		Reno on the Potomac, Inc. to
		Reno of Colonial Beach, Inc.
		(1991)
534	K-35	Application for Maryland liquor
		license renewal for Reno on the
		Potomac, Inc. (1991)
535	K-36	Application for Maryland liquor
		license for Riverboat on the
		Potomac (1991)
536	K-37	Applications for Maryland liquor
		license renewal for Riverboat on
		the Potomac, Inc. (1992-2000)
537	K-38	Letter from the Charles County
		Board of License Commissioners
		to the Sheriff of Charles County
		(September 22, 1983) requesting
		background check on the owners
		of Starlight Pavilion, Inc.
538	K-39	Memorandum from Sergeant
		William Mancuso (February 15,
		1991) providing results of back-
		ground check for Reno on the
		Potomac, Inc.

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
539	K-40	Memorandum from Sergeant
		Mancuso (November 19, 1991)
		providing results of inquiry into
		the owners of Riverboat on the
		Potomac
540	K-41	Letter from the Comptroller of
		the Treasury to the Charles
		County Board of License Com-
		missioners (September 30, 1983)
		certifying that Starlight Pavilion,
		Inc. had paid all Maryland taxes
541	K-42	Letter from the Maryland Comp-
		troller of the Treasury to the
		Charles County Board of License
		Commissioners (Jan. 23, 1985)
		regarding failure to pay Mary-
		land taxes by Little Reno, Inc.
542	K-43	Letters from the Maryland
		Comptroller of the Treasury to
		the Charles County Board of
		License Commissioners (October
		14, October 3, 1986) regarding
		seizure of liquor license held by
		Little Reno, Inc. for failure to pay
7 40	TT 4.4	Maryland taxes
543	K-44	Letter from the Maryland Comp-
		troller of the Treasury to the
		Charles County Board of License
		Commissioners (March 7, 1991)
		regarding failure to pay Mary-
		land taxes by Reno of Colonial
		Beach, Inc.

EXHIBIT	ORIGINAL EXH. NO.	DESCRIPTION
NO. 544	K-45	Letter from the Charles County
544	K-40	Department of Health to the
		owner of the Starlight Pavilion
		(September 7, 1983) regarding
		issuance of food and drink permit
545	K-46	Permit issued by Maryland
040	11-40	Department of Health and
		Mental Hygiene to Starlight
		Pavilion, Inc. (August 31, 1983)
		authorizing operation of food
		service facility
546	K-47	Permit issued by Maryland
540	1147	Department of Health and
		Mental Hygiene to Fairview
		Beach Crab House (March 31,
		1989) authorizing operation of
		food service facility
547	K-48	Permit issued by Maryland
047	17-40	Department of Health and
		Mental Hygiene to Reno on the
		Potomac, Inc. (September 30,
		1991) authorizing operation of
		food service facility
548	K-49	Permit issued by Maryland
010		Department of Health and
		Mental Hygiene to Riverboat on
		the Potomac (February 14, 1992)
		authorizing operation of food
		service facility
549	K-50	Certificate of Use and Occupancy
	11 00	issued by the Charles County
		Department of Public Works for
		Reno on the Potomac, Inc. (Feb.
		6, 1991)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
550	K-51	Certificate of Use and Occupancy
		issued by the Charles County
		Department of Public Works for
		Jamaica Joe's Crab House,
		requiring that the deck around
		the restaurant be removed and
		replaced (July 2, 1998)
551	K-52	Certificate of Use and Occupancy
		issued by the Charles County
		Department of Public Works for
		for the Fairview Beach Crab
		House (February 6, 1989)
552	K-53	Articles of incorporation filed
		with the Charles County Board of
		License Commissioners by Reno
		on the Potomac (1988)
553	K-54	Articles of incorporation filed
		with the Charles County Board of
		License Commissioners by
		Starlight Pavilion, Inc. (1961)
554	K-55	Resolution and Corporate Bylaws
		filed with the Charles County
		Board of License Commissioners
		by Starlight Pavilion, Inc. (1988)
555	K-56	Corporate records received filed
		with the Charles County Board of
		License Commissioners by
		Starlight Pavilion, Inc. (1983)
556	K-57	Letter from the Charles County
		Board of License Commissioners
		to the owners of Reno of Colonial
		Beach, Inc. (Feb. 16, 1989)
		regarding change in ownership

EXHIBIT		DESCRIPTION
NO.	EXH. NO.	
557	K-58	Corporate minutes filed with the
		Charles County Board of License
		Commissioners by Starlight
		Pavilion, Inc. (1986) describing
		change in ownership
558	K-59	Lease between Reno of Colonial
		Beach, Inc. and Reno on the
		Potomac, Inc. (1991)
559	K-60	Lease between Riverboat on the
		Potomac, Inc. and Flanagan's of
		Colonial Beach, Inc. (1991)
560	K-61	Deed for sale of property to Reno
		of Colonial Beach, Inc. (1985)
561	K-62	Contract for sale of Little Reno to
		Reno of Colonial Beach (1984),
		making sale contingent upon the
		maintenance and transfer of
		Maryland liquor and lottery
		licenses
562	K-63	Letter from the Chairman of the
		King George County Service
		Authority to the Charles County
		Board of License Commissioners
		(June 10, 1998) expressing
		concerns of King George County,
		Virginia, regarding renewal of
		the liquor license for Jamaica
		Joe's Crab Shack
563	K-64	Petition signed by residents of
		Fairview Beach, Virginia, and
		submitted to the Charles County
		Board of License Commissioners
		supporting request to transfer
		liquor license to Jamaica Joe's
		Crab House (June 1998)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
564	K-65	Letter from the Charles County
904	11-00	Board of License Commissioners
		to Jamaica Joe's Crab House
		(June 16, 1998) granting request
		to serve alcoholic beverages on its
		outside deck
565	K-66	Letter from the Charles County
		Board of License Commissioners
		to Jamaica Joe's Crab House
		(July 29, 1998) authorizing live
		entertainment on the outside
		portion of restaurant
566	K-67	Report from the Sheriff of
		Charles County regarding com-
		pliance check at Riverboat on the
		Potomac (Aug. 5, 1999)
567	K-68	Order of the Charles County
		Board of License Commissioners
		(July 16, 1987) imposing suspen-
		sion of Reno of Colonial Beach's
		liquor license for violations of
		Maryland liquor laws
568	K-69	Letter from the Charles County
		Board of License Commissioners
		to the owner of Reno of Colonial
		Beach (1987) requiring surrender
		of license
569	K-70	Order by the Board (November 1,
		1999) imposing fine on Riverboat
		on the Potomac
570	В	Declaration of Frederick E.
		Davis, Sheriff, Charles County,
		Maryland

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
571	B-1	Town Manager of Colonial Beach,
		Virginia, to Charles County,
		Maryland (Sept. 26, 1989) re-
		questing permission for Colonial
		Beach police to exercise authority over activities on Colonial Beach
F70	D O	pier
572	B-2	Memorandum of Understanding
		between Charles County, Mary-
		land, and the Town of Colonial
		Beach, Virginia (May 19, 1998)
		granting permission for Colonial
		Beach police to exercise authority
		over activities on Colonial Beach
F70	D 0	pier
573	B-3	Memorandum of Understanding
		between Charles County, Mary-
		land, and King George County,
		Virginia (July 8, 1999) granting
		permission for Sheriff's Office of
		King George County, Virginia to
		patrol the pier and businesses
		located on the Fairview Beach
F 77 4	D 4	Pier
574	B-4	Offense Report (September 4,
		1970) reflecting investigation by
		the Charles County Sheriff's
		Office into Possession Of and
		Payoff On Slot Machines at the
		Reno Restaurant, Inc. at Colonial
		Beach, Virginia

EVHIDIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
575	B-5	Offense Report (June 20, 1974)
		reflecting investigation by the
		Charles County Sheriff's Office
		of Gambling and Possession of
		Slot Machines at the Little Reno,
		off shore, Colonial Beach, Vir-
		ginia
576	B-6	Offense Report (July 5, 1974)
		reflecting investigation by the
		Charles County Sheriff's Office
		of Gambling and Possession of
		Slot Machines at the Little Reno,
		off shore, Colonial Beach, Vir-
		ginia
577	B-7	Application For Statement of
		Charges and Statement of Prob-
		able Cause (August 20, 1978)
		reflecting investigation by the
		Charles County Sheriff's Office
		of a robbery with a handgun at
		the Little Reno Bar off shore,
25 0	D . 0	Virginia
578	B-8	Vice Complaint (August 31, 1979)
		reflecting investigation by the
		Charles County Sheriff's Office
		of illegal gambling occurring in
570	B-9	the Little Reno Restaurant
579	р-я	Investigation Report (August 5,
		1981) reflecting investigation by
		the Charles County Sheriff's
		Office of a murder at the Reno
		Pier, Colonial Beach, Virginia

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
580	B-10	Continuation of an Investigation Report (August 5, 1981) reflecting investigation by the Charles County Sheriff's Office of a murder at the Reno Pier, Colonial Beach, Virginia
581	B-11	Documents pertaining to an investigation by the Charles County Sheriff's Office of a July 20, 1992 military aircraft crash into the Potomac River.
582	B-12	Incident Report (March 29, 1994) reflecting investigation by the Charles County Sheriff's Office involving a burglary on the Town Pier at Colonial Beach, Virginia
583	B-13	Offense/Incident Report (August 12, 1995) reflecting investigation by the Charles County Sheriff's Office of a death/accidental drowning at Colonial Beach, Virginia
584	B-14	Offense/Incident Report (August 18, 1996) reflecting investigation by the Charles County Sheriff's Office at the Fairview Beach Crab House on Crain Highway, Fairview Beach on the Virginia Shoreline, Maryland
585	B-15	Offense/Incident Report (February 2, 1997) reflecting investigation by the Charles County Sheriff's Office of a theft at the Riverboat Restaurant, Colonial Beach, Virginia

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
586	B-16	Charles County Sheriff Of-
		fense/Incident Report (July 24,
		1998) describing recent history of
		burglaries at Jamaica Joe's
		Caribbean Crab Shack
587	B-17	Charles County Sheriff Of-
		fense/Incident Report (August 16,
		1998) detailing apprehension of
		people for acting disorderly on
		the Town Pier
588	B-18	Charles County Sheriff Of-
		fense/Incident Report (September
		26, 1998) detailing rock-throwing
		incident at the Riverboat Bar &
		Restaurant
589	B-19	Charles County Sheriff Of-
		fense/Incident Report (August 5,
		1999) detailing report of rape in
		the waters off the Colonial Beach,
		Virginia shore
590	B-20	Charles County Sheriff Of-
		fense/Incident Report (June 15,
		1999) describing intoxicated and
		disorderly subject on Colonial
		Beach pier
591	B-21	Charles County Sheriff Of-
		fense/Incident Report (May 7,
		2000) stating that victim and
		accused were involved in a verbal
		altercation at the end of the
		Colonial Beach Town Pier

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
592	B-22	Charles County Sheriff Of-
		fense/Incident Report (June 6,
		2001) detailing the discovery of a
		deceased victim in the Potomac
		River, in the area of Belvedere
		Beach, King George, Virginia
593	B-23	Charles County Sheriff Of-
		fense/Incident Report (July 15,
		2001) detailing assault on the
		Town Pier at Colonial Beach,
		Virginia
594	B-24	Charles County Sheriff Of-
		fense/Incident Report (August 2,
		2001) reporting that unknown
		suspects left restaurant off of
		Virginia shore without paying
		after eating there, and then fled
		area by way of water
595	\mathbf{T}	Declaration of Janice C. DeAtley,
		Supervisor of Land and License
		Records, Circuit Court for
		Charles County, Maryland
596	T-1	Charles County computerized
		license records reflecting that
		Riverboat on the Potomac, Inc.
		obtained traders licenses (1994-
		2000)
597	T-2	Charles County business license
		records indicating that Riverboat
		on the Potomac, Inc. obtained a
		Maryland traders license and a
		restaurant license (2001)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
598	T-3	Charles County license records
		indicating that Fairview Beach
		Crabhouse obtained Maryland
		traders licenses (1994-1998)
599	T-4	Application for a Maryland
		business license submitted by
		Fairview Beach Crabhouse, of
		offshore King George, Virginia,
		for traders license, cigarette,
		special cigarette and restaurant
		licenses (1998)
600	T-5	1998 Maryland business license
		issued to Fairview Beach Crab-
		house of offshore King George,
		Virginia, covering traders, ciga-
		rette, special cigarette and
		restaurant licenses
601	F	Declaration of Robert C. Farr,
		Supervisor of Assessments for
		Charles County office of the
		Maryland State Department of
		Assessments and Taxation
602	F-1	Maryland SDAT tax assessment
		documents for a restaurant and
		bar located at the end of a pier
		extending into the Potomac River
		off the Virginia shoreline known
		as the "Belvedere Beach Pier"
603	F-2	Maryland tax assessment form
		for the Belvedere restaurant
		(1962)
604	F-3	Maryland tax assessment work-
		sheet for the Belvedere restau-
		rant (1957)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
605	F-4	Maryland tax assessment record
		for the "Fairview Pier" (1953)
606	F-5	Maryland tax assessor work-
		sheets for the Fairview Beach
		property (1957-1962)
607	F-6	Maryland tax assessor work-
		sheets for the Fairview Beach
		property (1965-1979)
608	F-7	Maryland tax assessor work-
		sheets for the Fairview Beach
		property (1979-1981)
609	F-8	Maryland Field Card and tax
		assessor worksheets for the
		Fairview Beach property (1981-
		1996)
610	F-9	Maryland Field Card and tax
		assessor worksheets for the
		Fairview Beach property (1990-
		2001)
611	F-10	Maryland tax assessment work-
		sheets reflecting property tax
		assessments for the Colonial
		Beach restaurant (1957, 1962)
612	F-11	Maryland Field Card and tax
		assessment worksheet reflecting
		assessments for the Colonial
		Beach property (1968-1979)
613	F-12	Maryland tax assessment work-
		sheets reflecting assessments for
		the Colonial Beach property
		(1979-1988)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
614	F-13	Maryland Field Card and tax
		assessment worksheets reflecting
		property tax assessments for the
		Colonial Beach property (1982-
		1997)
615	F-14	Photographs of the Colonial
		Beach property and the Maryland
		Field Card and tax assessment
		worksheet (1999)
616	N	Declaration of Rick Forrester,
		Regional Manager for Maryland
		State Lottery Agency
617	\mathbf{C}	Declaration of Francis "Buddy"
		Garner, Former Sheriff of Charles
		County, Maryland
618	U	Declaration of Faye Gatton,
		Supervisor of Land and License
		Records, Circuit Court for St.
		Mary's County, Maryland
619	U-1	St. Mary's County Circuit Court
		licensing records indicating that
		Coles Point Tavern held Mary-
		land traders, cigarette, special
		cigarette, restaurant, music box,
		and billiards licenses (1980-2001)
620	P	Declaration of Patricia Herriman,
		Program Manager for the Charles
		County Health Department
621	P-1	Applications for Maryland food
		service permits filed by Little
		Reno, Inc. (1982-1984)
622	P-2	Void Maryland food service
		permits not issued to Little Reno,
		Inc. (1982, 1983) and permits
		issued to Little Reno (1983, 1984)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
623	P-3	Applications for Maryland food
		service permits filed by the
		owners of Reno of Colonial Beach
		(1985-1990)
624	P-4	Maryland food service permits
		issued to Reno of Colonial Beach
		(1985-1991)
625	P-5	Maryland food service permit
		applications and renewal applica-
		tions for Reno on the Potomac,
		Inc. (1990, 1991)
626	P-6	Maryland food service permits
		issued to Reno on the Potomac
		(1990, 1991)
627	P-7	Maryland food service permit
		applications for Riverboat on the
		Potomac (1992 to present)
628	P-8	Maryland food service permits
		issued to Riverboat on the Poto-
		mac (1992 to present)
629	P-9	Maryland food service permit
		applications Fairview Beach
		Restaurant and Fairview Beach
		Crabhouse, owned by Starlight
		Pavilion, Inc. (1983-1992)
630	P-10	Maryland food service permits
		issued to Starlight Pavilion, Inc.
		(1983-1992)
631	P-11	Maryland food service permit
		applications for Fairview Ven-
		tures, Inc. (1993)
632	P-12	Maryland food service permits
		issued to Fairview Ventures, Inc.
		(1993)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
633	P-13	Maryland food service permit applications for Fairview Beach, Inc. (1994-1998)
634	P-14	Maryland food service permits issued to Fairview Beach, Inc. (1994-1998)
635	P-15	Maryland food service permit applications for Jamaica Joe's (1999-2001)
636	P-16	Maryland food service permits issued to Jamaica Joe's (1999-2001)
637	P-17	Final Notice letter from Charles County Health Department to the owners of Jamaica Joe's regarding failure to apply for renewal of license
638-641	P-18-21	Maryland workers compensation certifications submitted by the owners of Riverboat on the Potomac, the Fairview Beach Restaurant, the Fairview Beach Crabhouse, and Jamaica Joe's
642	P-22	Charles County Health Department inspection report for Little Reno (May 10, 1967) reflecting that the pier had burned in 1958 and food service started again in 1966
643	P-23	Charles County Health Department inspection report for Little Reno (August 9, 1967)
644-648	P-24-28	Charles County Health Department inspection reports for Little Reno (1976-1980)

EXHIBIT		DESCRIPTION
NO.	EXH. NO.	T ++ C Cl 1 C
649	P-29	Letter from Charles County
		Health Department to the owners
		of Little Reno (March 11, 1982)
		regarding failure to have a valid
		food and drink permit
650-655	P-30-35	Documents relating to Charles
		County Health Department
		inspections conducted at Little
		Reno (1983-1984)
656-663	P-36-43	Charles County Health Depart-
		ment inspection reports for Reno
		of Colonial Beach (1985-1988)
664-666	P-44-46	Charles County Health Depart-
		ment inspection reports for Reno
		on the Potomac (1991)
667-684	P-47-64	Charles County Health Depart-
		ment inspection reports for
		Riverboat on the Potomac (1992-
		2001)
685-687	P-65-67	Charles County Health Depart-
		ment inspection reports for
		Starlight Pavilion/Fairview
		Beach Crabhouse (1977-1978)
688	P-68	Letter from Charles County
		Health Department to the owners
		of Starlight Pavilion (March 11,
		1982) regarding failure to have a
		valid food and drink permit
689-703	P-69-83	Charles County Health Depart-
		ment inspection reports for
		Starlight Pavilion/Fairview
		Beach Crabhouse (1983-1992)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
704-707	P-84-87	Charles County Health Depart-
101 101		ment inspection reports for The
		Pier at Fairview Beach (1993-
		1994)
708-711	P-88-91	Charles County Health Depart-
		ment inspection reports for
		Fairview Beach Crabhouse (1995-
		1997)
712-719	P-92-99	Charles County Health Depart-
		ment inspection reports for
		Jamaica Joe's (1998-1999)
720	P-100	Letter from Charles County
		Health Department to the owners
		of Starlight Pavilion (October 30,
		1985) regarding violations at the
		restaurant
721	P-101	Letter from Charles County
		Health Department to the owners
		of Little Reno (October 10, 1978)
		regarding violations
722	P-102	Letters from Charles County
		Health Department to the owner
		of the Fairview Beach Crabhouse
		(1992) regarding violations
723	P-103	Letters from Charles County
		Health Department to the River-
		boat on the Potomac (1995)
		regarding violations
724	P-104	Letter from Reno of Colonial
		Beach to Charles County Health
		Department (July 25, 1985)
		regarding resolution of violations

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
725	P-105	Letters from Fairview Beach
		Crabhouse to Charles County
		Health Department (April 1986,
		April 1988) regarding resolution
		of violations
726	P-106	Charles County Health Depart-
		ment inspection notes for Ja-
		maica Joe's (July 1999)
727	P-107	Letter from Charles County
		Health Department to Riverboat
		on the Potomac (July 29, 1996)
		regarding health violations
728	P-108	Letter from Charles County
		Health Department (October 23,
		1985) notifying restaurants
		located in the Potomac River of
		Maryland's prohibition on the use
		of phosphate detergents in order
		to protect the water quality of the
		State waters from nutrient
		pollution
729	P-109	Letter from Charles County
		Health Department to Starlight
		Pavilion (January 8, 1986)
		regarding health practices
730	P-110	Letter from Charles County
		Department of Public Works
		building inspector to Starlight
		Pavilion (April 3, 1978) requiring
		owner to repair unsafe pier
731	P-111	Letter from the Charles County
		Department of Public Works to
		Charles County Health Depart-
		ment (August 18, 1987) advising
		of conditions at Little Reno

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
732	P-112	Record of Complaint form docu-
		menting a complaint initially
		received by the King George
		County Health Department about
		a leaking sewer line at the
		Fairview Beach Restaurant and
		referred to Charles County
		Health Department because it
		was beyond the low water mark
733	P-113	Documents regarding complaint
		referred to Charles County
		Health Department from King
		George County (July 1985)
		regarding sewage being dis-
		charged into the Potomac by the
		Fairview Beach Restaurant
734	P-114	Letter from Charles County
		Department of Health to the King
		George County Health Depart-
		ment (July 29, 1985) regarding
		Charles County inspection of
		sewage discharge at Fairview
		Beach
735	P-115	Charles County Health Depart-
		ment Complaint Form document-
		ing an August 8, 1996 complaint
		regarding possible food poisoning
		at Fairview Beach Crabhouse,
		reflecting that the complaint was
		referred to Charles County
		Health Department by the King
		George County Health Depart-
		ment

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
736	P-116	King George County Health
		Department Complaint Form
		(September 19, 1996) reflecting
		the referral from King George
		County to Charles County Health
		Department of a complaint made
		by the King George County
		Director of Utilities regarding a
		possible sewer line break off of
		the Virginia shore
737	P-117	Maryland inspection notes
		reflecting conversation with
		Virginia officials regarding sewer
		line break
738	P-118	Maryland inspection report
		reflecting that Maryland in-
		spected the sewer main and
		found that the sewer line had
		been fixed (September 20, 1996)
739	P-119	Charles County Health Depart-
		ment Complaint Form reflecting
		sanitary violations at Jamaica
		Joe's (June 7, 1999)
740	P-120	Letter from Gary Switzer, Envi-
		ronmental Health Manager for
		the Rappahannock Area Health
		District, to Charles County
		Health Department (September
		20, 1996) acknowledging that
		sewage disposal system at the
		Fairview Beach restaurant was
		under the jurisdiction of the
		Charles County Health Depart-
		ment

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
741	P-121	Telephone message from Gary Switzer, Environmental Health
		Manager for the Rappahannock Area Health District (July 20, 1993) regarding sewage disposal
		system at the Fairview Beach restaurant
742	P-122	Letter from Mr. Switzer to Charles County Health Depart- ment (September 24, 1993) withdrawing Virginia's objection
		to the opening of the Fairview Beach restaurant
743	P-123	Bacteriological Reports on Swimming Water generated by the Maryland Department of Health and Mental Hygiene at Colonial Beach (July 25, 2001)
744	P-124	Letter from Charles County Health Department to the Mary- land Department of the Envi- ronment (June 4, 1998) regarding water quality at Colonial Beach, Virginia
745	P-125	Diagram of the sampling sites for the swimming waters off of Fairview Beach (June 6, 2001)
746	P-126	Letters sent to the Westmoreland County Health Department, King George County Health Depart- ment, and other Virginia agen- cies, informing them of the results of Maryland's water quality testing (1998-2001)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
747	P-127	Memorandum from the
141	1-12/	Rappahannock Area Health
		District to Charles County
		Health Department (July 16,
		1999) regarding closure of beach
		at Fairview Beach as a result of
		Maryland's water testing
748	P-128	Test reports reflecting that the
10	120	bacteriological content of the
		waters near the Fairview Beach
		and Colonial Beach restaurants
		has been periodically tested since
		at least 1992
749	P-129	Wastewater analyses for Fair-
		view Beach restaurant (1992-
		1997)
750	P-130	Tests performed by Charles
		County Health Department of the
		drinking water at Fairview Beach
		and Colonial Beach restaurants
		(1983)
751	P-131	Hazard Analysis reports for
		Riverboat on the Potomac (1996,
		1999) evaluating risk of contami-
		nation
752	P-132	Sanitation Surveys conducted by
		Charles County Health Depart-
		ment of Reno of Colonial Beach
		(1988) and Starlight Pavilion
		(1983)
753	A (Opp)	Affidavit of Prof. Ronald Hoff-
		man, "The Mount Vernon Com-
		pact of 1785"

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
754	L	Declaration of Patricia Insley, Alcoholic Beverage Administrator for St. Mary's County Alcoholic Beverage Board
755	L-1	Maryland Liquor license issued to the Coles Point Tavern (April 27, 2001), with application
756	L-2-14	Maryland liquor licenses issued annually to the Coles Point Tavern, with the corresponding applications (1988-2000)
757	L-15-20	Applications for annual liquor licenses for the Coles Point Tavern (1982-1987, in reverse chronological order)
758	L-21-22	Annual liquor licenses issued to the Coles Point Tavern, with the corresponding applications (1981, 1980)
759	L-23	Application for annual liquor license for the Coles Point Tavern (1979)
760	L-24	Liquor license issued to the Coles Point Tavern for the year 1975, with the corresponding applica- tion
761	L-25	Correspondence from Patricia Insley requiring Loren L. Landman, owner of Cole's Point Tavern, to become re-certified in an approved Alcohol Awareness Program in order to retain his liquor license

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
762	L-26	Alcoholic Beverage Inspection
		Report for the Coles Point Tavern
		noting discovery of violations of
		Maryland's fire safety regulations
763	L-27	Alcoholic Beverage Inspection
		Report for the Coles Point Tav-
		ern, August 1992
764	L-28	Correspondence dated September
		23, 1975 from Fire Inspector
		Charles Donaldson detailing the
		results of an inspection of the
		Coles Point Tavern
765	L-29	Correspondence dated August 13,
		1979 regarding subsequent
		inspection of Cole's Point Tavern
766	L-30	Report by the St. Mary's County
		Sheriff's Office regarding
		investigation of burglary at the
		Coles Point Tavern on July 6,
767	L-31	React by Loren L. Landman
		requesting permission from the
		alcoholic beverage Board to
		remain open beyond normal
		closing hours on New Years' Day,
	T 00	1999
768	L-32	August 8, 1979, newspaper
		article describing the closing of
		the Cole's Point Tavern by the
		Maryland State Police, the State
		Fire Marshal, and the St. Mary's
		Health Department

	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	
769	L-33	Letter from Robert E. Pogue,
		Alcoholic Beverage Board, to the
		personal representative of Loren
		L. Landman (December 5, 1974)
		informing her that license must
		be transferred to a resident of St.
		Mary's County for not less than
		two years
770	E	Declaration of Dennis W. Leland,
		Corporal, Maryland Natural
		Resources Police
771	E-1	Maryland Natural Resources
		Police report regarding drowning
		at Belvedere Beach, Virginia
		(June 6, 2001)
772	B (Opp)	Affidavit of Douglas R. Littlefield,
		Ph.D
773	J	Declaration of James Loftus,
		Assistant Director of the Compli-
		ance Division, Maryland Office of
		the Comptroller
774	J-1	Summary of the sales and use tax
		records for Starlight Pavilion,
		Inc., T/A Jamaica Joe's, generated
		from the Maryland Comptroller's
		computer system
755-776	J-2-3	Summaries of the sales and use
		tax records for Fairview Beach
		Crabhouse, generated from the
		Maryland Comptroller's com-
		puter system
777	J-4	Maryland sales and use tax
		filings for Fairview Beach Crab-
		house (1995-1997)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
778	J-5	Summaries of the admissions and
		amusement tax records for Reno
		on the Potomac Inc., Colonial
		Beach, Virginia, generated from
		the Comptroller's computer
		system
779	J-6	Admissions and Amusement Tax
		filings by Reno on the Potomac
		Inc. (1991)
780	J-7	Sales and use tax records for
		Cole's Point Tavern generated
		from the Comptroller's computer
701	TO	system (1970, 1991-2001)
781	J-8	Admissions and amusement tax records for Cole's Point Tavern
		generated from the Comptroller's computer system (1982, 1991-
		2000)
782	J-9	State sales and use tax and
102	5 -3	admissions and amusement tax
		filings by Cole's Point Tavern
		(1991-2001)
783	V	Declaration of Elinor A.
		Mattingly, Permits Technician,
		St. Mary's County Department of
		Planning and Zoning
784	V-1	St. Mary's County Department of
		Planning & Zoning records
		reflecting Coles Point Tavern's
		payment of \$100 annual nuisance
		tax for operation of a pool table
		from 1997 to 2001
785	${f Z}$	Declaration of Sheila McDonald,
		Executive Secretary, Maryland
		Board of Public Works

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
786	Z-1	Maryland Board of Public Works
		meeting minutes (June 5, 1907)
		reflecting request by the Norfolk
		and Western Railway Company, a
		Virginia corporation, to build a
		bridge over the Potomac River
787	Z-2	Maryland Board of Public Works
		meeting minutes excerpts (Au-
		gust 28, 1913, July 6, 1916, and
		July 19, 1916) reflecting the
		Board's grant of permission to the
		Cumberland Valley Railroad
		Company to build a bridge across
		the Potomac River
788	Z -3	Maryland Board of Public Works'
		meeting minutes (August 23,
		1930) reflecting the Board's
		approval of a request by the
		Western Maryland Railway
		Company to build a bridge across
		the Potomac River
789	Z-4	Maryland Board of Public Works
		meeting minutes (January 14,
		1966 and March 14, 1966) reflect-
		ing the Board's approval of
		request to dredge for sand and
		gravel in the Potomac River at
		Dyke Marsh, Fairfax County,
		Virginia and to string an aerial
		wire crossing over the Potomac
		River

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
790	Z-5	Maryland Board of Public Works meeting minutes (June 20, 1967
		and September 6, 1967) reflecting the Board's authorization of
		submarine cables and aerial wire
		crossings across the Potomac River
791	Z-6	Maryland Board of Public Works
		meeting minutes (February 27,
		1968) reflecting the Board's grant
		of a permit to the Town of Lees-
		burg, Virginia for use of the
		Potomac River as a water supply
792	Z-7	Maryland Board of Public Works
		meeting minutes (September 18,
		1969) reflecting the Board's
		authorization of bulkheads and
		dredging by the Fairview Beach
		Yacht Club, King George County, Virginia
793	Z -8	Board of Public Works meeting
		minutes (April 1, 1970) reflecting
		the Board's approval of a permit
		to the United States Marine
		Corps to dredge at Marine Corps
		Base, Quantico, Virginia
794	Z-9	Maryland Board of Public Works
		meeting minutes (November 5,
		1970) reflecting the Board's
		approval of Maryland licensing
		procedures

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
795	Z-10	Maryland Board of Public Works
		meeting minutes (February 8,
		1971) reflecting the Board's
		approval of a permit to the
		Potomac Electric Power Company
		for aerial electric transmission
		line across Potomac
796	Z-11	Board of Public Works meeting
		minutes (March 13, 1972) reflect-
		ing the Board's consideration of a
		request by the Mansion House
		Yacht Club of Fairfax, Virginia, to
		construct bulkhead on Virginia
		shoreline
797	Z-12	Board of Public Works meeting
		minutes (December 6, 1972)
		reflecting the Board's approval of
		the permit requested by the
70 0	7.10	Mansion House Yacht Club
798	Z-13	Maryland Board of Public Works
		meeting minutes (April 16, 1975)
		reflecting the Board's approval of
		a request to modify the location
		where a natural gas pipeline
700	7. 1.4	crossed the Potomac River
799	Z-14	Maryland Board of Public Works
		meeting minutes (June 4, 1975)
		reflecting the Board's approval of
		a permit to the Mansion House Yacht Club to construct breakwa-
		ters and dredge in accordance
		_
		with a revised plan

	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
800	Z-15	Maryland Board of Public Works
		meeting minutes (October 29,
		1986) reflecting the Board's
		authorization of communications
		cable across the Potomac between
		Charles County, Maryland and
		Fort Belvoir, Virginia, and
		imposing license fee
801	\mathbf{R}	Declaration of Walter Miles,
		Former Chief Sanitarian for St.
		Mary's County
802	AA	Affidavit of Doldon W. Moore, Jr.,
		Wetlands Administrator, Mary-
		land Board of Public Works
803	AA-1	Letter Thomas C. Andrews,
		Director of the Water Resources
		Administration, Maryland
		Department of Natural Resources
		to Lawrence B. Goldstein, Wet-
		lands Administrator for the
		Board of Public Works (August 5,
		1983) regarding discussions with
		Virginia officials about Mary-
		land's licensing of Virginia
		projects
804	AA-2	Letter from Norman E. Larsen,
		Assistant Commissioner for
		Environmental Affairs, Com-
		monwealth of Virginia, Marine
		Resources Commission, to Tom
		Andrews (December 29, 1983)
		regarding meeting with Mary-
		land officials

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
805	AA-3	Letter from Harold Cassell,
		Wetlands Permits Division,
		Maryland Water Resources
		Administration, to Mr. Norman
		E. Larsen, Virginia Marine
		Resources Commission (January
		3, 1984) regarding Maryland's
		licensing of projects within
		Maryland waters along the
		Virginia shore of the tidal portion
		of the Potomac River
806	AA-4	Letter from Harold Cassell,
		Wetlands Administrator, Mary-
		land Board of Public Works, to
		Norman E. Larsen, VMRC (May
		20, 1986) circulating for Vir-
		ginia's review draft policy regard-
		ing licensing requirements for
		projects along the Virginia shore
		of the tidal portion of the Poto-
		mac
807	AA-5	Letter from Norman Larsen to
		Frederick S. Fisher, Assistant
		Attorney General (June 23, 1986)
		describing arrangements with
		Maryland officials regarding
		Virginia shoreline projects and
		asking for legal advice
808	AA-6	Draft of Maryland "Policy Clarify-
		ing License Requirements for
		Projects in Maryland Waters
		Along the Virginia Shore of the
		Tidal Portion of the Potomac
		River"

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
809	AA-7	Letter from Frederick S. Fisher to Norman Larsen (July 9, 1986) suggesting no changes to Mary-
		land policy
810	AA-8	Letters from wetlands boards of King George County, Virginia, and Westmoreland County, Virginia, to Virginia Marine
		Resources Commission (July 1986) regarding Maryland licensing policy
811	AA-9	Letter from Michael G. Kelly, Environmental Engineer, Com- monwealth of Virginia, Marine Resources Commission to Harold M. Cassell, Wetlands Administra- tor for the Maryland Board of Public Works (September 16, 1986) enclosing comments of wetlands boards and Mr. Fisher and thanking Maryland for developing the policy
812	AA-10	Letter from Harold M. Cassell, Wetlands Administrator for the Maryland Board of Public Works, to Norman E. Larsen, Virginia Marine Resources Commission (August 13, 1987) enclosing the final policy
813	AA-11	Policy Clarifying Wetlands License Requirements for Projects in Maryland Waters Along the Virginia Shore of the Tidal Portion of the Potomac River (August 12, 1987)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
814	AA-12	Letter from Norman E. Larsen,
		VMRC, to representatives of
		Virginia counties along the
		Potomac River (August 28, 1987)
		enclosing policy
815	AA-13	Code of Maryland Regulations
		(COMAR) 23.02.04.21 (codifying
		1987 policy)
816	I	Declaration of Edward Muth,
		Program Manager of the Personal
		Property Division of the Mary-
		land State Department of As-
		sessments and Taxation
817	I-1	Summary of the property taxes
		and filing fees assessed against
		Riverboat on the Potomac, Inc.
		since 1995, generated from the
		Maryland State Department of
		Assessments and Taxation
		(SDAT) computer system
818	I-2	Tax Return and Amended Tax
		Return filed for Riverboat on the
		Potomac, Inc. (2001)
819	I-3	2000 personal property tax
		return filed by Riverboat on the
		Potomac, Inc., for business
		conducted in the year 1999
820	I-4	1999 personal property tax
		return filed by Riverboat on the
		Potomac, Inc., for business
		conducted in the year 1998
821	I-5	1997 personal property tax
		return filed by Riverboat on the
		Potomac, Inc., for business
		conducted in the year 1996

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
822	I-6	Summary of the property taxes and filing fees assessed against Starlight Pavilion, Inc. since 1997, generated from SDAT computer system
823	I-7	2000 Tax Return filed by Starlight Pavilion, Inc., for business operated under the name "Jamaica Joe's" on the Potomac River
824	I-8	1999 Tax Return filed by Starlight Pavilion, Inc., for "Jamaica Joe's."
825	I-9	Form filed by Starlight Pavilion, Inc., memorializing transfer of personal property from Ralph and Ruthann Bott
826	I-10	Summary of the property tax assessments and filing fees over the past five years for "Fairview Beach Crabhouse" owned by Ralph C. Bott, generated from SDAT computer system
827	I-11	Personal Property Entity Main- tenance screen for Fairview Beach Crabhouse
828	I-12	1997 personal property return filed by Ralph Bott for Starlight Pavilion, Inc. reflecting that the restaurant had been in operation since June 1, 1959

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
829	I-13	Summary of the personal property taxes and filing fees assessed to Loren Landman since 1997 for Cole's Point Tavern, generated from SDAT computer system
830	I-14	2001 tax return filed by Loren Landman reflecting that Cole's Point Tavern has been operated by Loren Landman in St. Mary's County, Maryland, since at least May 1973
831	I-15	Tax return for the Coles Point Tavern for 2000
832	I-16	Tax return for the Coles Point Tavern for 1997
833	I-17	Tax return for the Coles Point Tavern for 1996
834	EE	Declaration of Jane T. Nishida, Secretary, Maryland Department of the Environment
835	EE-1	Affidavit of Terrance W. Clark attaching and summarizing representative comment letters received in course of 1997 Fairfax County Water Authority permit application process
836	G	Declaration of Joseph W. Norris, Treasurer, Charles County, Maryland
837	G-1	Computer database print screens reflecting real property taxes paid 1991-2001 on improvements on Potomac owned by Fairview Beach, Inc.

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
838	G-2	Screen print-out from Charles
		County Treasurer's Office's
		"Property Tax" computer data-
		base reflecting payment of
		Maryland real property taxes
		between 1992 and 2001 on
		offshore improvements at Colo-
		nial Beach owned by Flanagans
		of Colonial Beach, Inc.
839	G-3	Summary of Charles County
		microfiche tax records reflecting
		real property taxes paid to
		Charles County, Maryland on the
		Fairview Beach property (1966-
		1990)
840	G-4	Charles County microfiche tax
		records reflecting real property
		taxes paid to Charles County,
		Maryland on the Fairview Beach
		property (1966-1990)
841	G-5	Summary of Charles County
		microfiche tax records reflecting
		real property taxes paid to
		Charles County, Maryland on the
		Colonial Beach property (1973-
		1991)
842	G-6	Charles County microfiche tax
		records reflecting real property
		taxes paid to Charles County,
		Maryland on the Colonial Beach
		property (1973-1991)
843	X	Affidavit of Matthew G. Pa-
		jerowski, Chief of the Water
		Rights Division, Water Manage-
		ment Administration, Maryland
		Department of the Environment

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
844	X-1	June 5, 1970, letter from the
		Director of the Maryland De-
		partment of Water Resources to
		Mr. Robert J. McLeod, Washing-
		ton Suburban Sanitation Com-
		mission (WSSC) indicating that a
		water appropriation permit was
		issued to WSSC on January 20,
		1938, authorizing the withdrawal
		of water from the Patuxent River
845	X-2	Signature page of the permit
		issued to WSSC on January 20,
		1938, and the amended permits
		issued in 1941 and 1949 authoriz-
		ing the withdrawal of water from
		the Patuxent River
846	X-3	September 23, 1955 correspon-
		dence between the U.S. Army
		Corps of Engineers and the
		Maryland Department of Geology,
		Mines, and Water Resources
		indicating that the Potomac
		Electric Power Company planned
		to apply to the Maryland De-
		partment of Geology to withdraw
		water from the Potomac in
		connection with the operation of a
0.47	V 4	power plant on the Virginia shore
847	X-4	Maryland water appropriation
		permit application submitted by
		PEPCO on March 14, 1956

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
848	X-5	Maryland water appropriation
		permit issued to PEPCO on May
		1, 1956, indicating that the
		PEPCO plant was eventually
		sited in Montgomery County,
		Maryland
849	X-6	Maryland water appropriation
		permit application submitted by
		Fairfax County, Virginia, to the
		Maryland Department of Geology
		(October 10, 1956)
850	X-7	Maryland water appropriation
		permit issued to Fairfax County,
		Virginia (February 25, 1957)
851	X-8	Letter from the Fairfax County
		Water Authority to the Maryland
		Department of Geology request-
		ing transfer of permit from
		Fairfax County to the Authority
		(January 24, 1958)
852	X-9	Amended Water Appropriation
		Permit substituting the Authority
		for Fairfax County as of April 10,
		1958
853	X-10	Correspondence between the
		Fairfax County Water Authority
		and the Maryland Department of
		Geology regarding the Authority's
		repeated requests to extend its
		Maryland water appropriation
		permit

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
854	X-11	Correspondence between the
		Fairfax County Water Authority
		and the Maryland Department of
		Geology regarding extension
		request
855	X-12	Letter from Fairfax County
		Water Authority to the Maryland
		Department of Geology indicating
		that it currently purchased water
		from the City of Falls Church,
		Virginia, but considered further
		extensions of its permit advisable
		so as to insure another source of
		supply whenever the need might
		arise."
856	X-13	Decision of the Maryland De-
		partment of Geology declining to
		extend the permit beyond 1964
		(February 17, 1964)
857	X-14	Letter from the Authority to
		Maryland Department of Geology
		(March 6, 1964) regarding Mary-
		land's decision not to extend its
250	** 4 =	permit further
858	X-15	Maryland water appropriation
		application and permit for the
		Great Eastern Utilities Corpora-
		tion's withdrawal of water from
		the Potomac River in connection
		with a large housing development
		and industrial park located in
		Loudoun County, Virginia (1964)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
859	X-16	Maryland water appropriation
		permit issued to the Potomac
		Electric Power Company for
		withdrawal of water from the
		Potomac for use in connection
		with the irrigation of a golf
		course at Loudoun County
		Employee Recreational Center
		(November 10, 1966)
860	X-17	Maryland water appropriation
		permit application (August 7,
		1967) and permit (April 1, 1968)
		issued to the Town of Leesburg,
		Loudoun County, Virginia,
		authorizing the withdrawal of
		water from the Potomac
861	X-18	"Town Ponders Bond Referen-
		dum," Loudoun Times, regarding
		Town of Leesburg's receipt of
		Maryland permit
862	X-19	Maryland water appropriation
		permit to the Fairfax County
		Water Authority authorizing the
		withdrawal of water from the
		Potomac River on the Virginia
		shoreline opposite the mouth of
		Seneca Creek, Montgomery
		County, Maryland, with permit
		application (June 14, 1974)
863	X-20	Maryland water appropriation
		permit to the Town of Leesburg,
		Virginia, authorizing the with-
		drawal of water from the Poto-
		mac River (June 20, 1975), with
		letter from Leesburg requesting
		renewal of permit

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
864	X-21	Maryland water appropriation
		permit to the Northern Virginia
		Regional Park Authority author-
		izing the withdrawal of water
		from the Potomac River from the
		Virginia bank for use at a golf
		course at the Potomac Electric
		Power Company' Employees'
		Recreational Center in Loudoun
		County, Virginia (March 30, 1976)
865	X-22	Maryland water appropriation
		permit to Consolidated System
		L.N.G. Company authorizing the
		withdrawal of water from the
		Potomac River from the Virginia
		shoreline for use in the hydro-
		static testing of a natural gas
		pipeline (April 15, 1976)
866	X-23	Maryland water appropriation
		permit to the Fairfax County
		Water Authority authorizing the
		withdrawal of water from the
		Potomac River on the Virginia
		shoreline (March 31, 1982) with
		September 1, 1981, letter from
		the Authority requesting
		amendment of its permit
867	X-24	Maryland water appropriation
		permit to the Northern Virginia
		Regional Park Authority author-
		izing the withdrawal of water
		from the Potomac River at Al-
		gonkian Regional Park, Loudoun
		County, Virginia, for irrigation of
		a golf course, with application
	1	(May 1, 1986)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
868	X-25	Maryland water appropriation
		permit to the Town of Leesburg,
		Virginia, authorizing the with-
		drawal of water from the Poto-
		mac River, with permit
		application (October 1, 1986)
869	X-26	Maryland water appropriation
		permit to the Fairfax County
		Water Authority authorizing the
		withdrawal of water from the
		Potomac River, with application
		(January 1, 1987)
870	X-27	Maryland water appropriation
		permit to the Town of Lovetts-
		ville, Virginia, authorizing the
		withdrawal of water from the
		Potomac River on the Virginia
		shoreline downstream of Harpers
		Ferry, opposite Brunswick,
		Frederick County, Maryland, for
		use as a municipal supply, with
		application and cover letter
		(February 1, 1988)
871	X-28	Maryland water appropriation
		permit to the Transcontinental
		Gas Pipeline Corporation author-
		izing the withdrawal of water
		from the Potomac River on the
		Virginia shoreline approximately
		two miles upstream from Great
		Falls Park, Montgomery County,
		Maryland, for use in the hydro-
		static testing of a natural gas
		pipeline, with application and
		cover letter (June 1, 1988)

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
872	X-29	Maryland water appropriation
		permit to P.D. Gravett authoriz-
		ing the withdrawal of water from
		the Potomac River at a point
		located on the Virginia shoreline
		in Fairfax County, Virginia, for
		use in maintaining water levels
		and filling a recreational pond
		(with application and cover
		letter) (October 1, 1988)
873	X-30	Maryland water appropriation
		permit to the Town of Lovetts-
		ville, Virginia, authorizing the
		withdrawal of water from the
		Potomac River at a point on the
		Virginia shoreline approximately
		3 miles downstream of Harpers
		Ferry for use as a municipal
		supply (with cover letter indicat-
		ing that the Town requested a
		renewal of its permit) (February
		1, 1990)
874	X-31	Maryland water appropriation
		permit to the Fairfax County
		Water Authority authorizing the
		withdrawal of water from the
		Potomac River on the Virginia
		shoreline for use as community
		water supplies (with April 5,
		1990, letter requesting amend-
		ment of permit) (April 1, 1990)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
875	X-32	Maryland water appropriation permit to the Town of Leesburg, Virginia, authorizing the withdrawal of water from the Potomac River for use as a municipal supply (with application with
876	X-33	cover letter) (August 1, 1991) Maryland water appropriation permit to the Xerox Realty Corporation authorizing the withdrawal of water from the Potomac River at Leesburg, Loudoun County, Virginia for the irrigation of turf and ornamental plants (with application) (October 1, 1991)
877	X-34	Maryland water appropriation permit to the Bondy Way Devel- opment Corporation authorizing the withdrawal of water from the Potomac River at Lowes Island across from Seneca Creek State Park for irrigation of the Cas- cades at Lowes Island Golf Course (with application) (July 1, 1992)
878	X-35	Maryland water appropriation permit to the River Creek Lim- ited Partnership authorizing the withdrawal of water from the Potomac River west of Goose Creek, Loudoun County, Virginia, for irrigation at the River Creek Golf Course (with application) (June 1, 1994)

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
879	X-36	Maryland water appropriation
		permit to the Fairfax County
		Water Authority authorizing the
		withdrawal of water from the
		Potomac River on the Virginia
		shoreline for use as a community
		water supply (with application
		and June 22, 1995, letter provid-
		ing information in support of
		request for permit amendment)
		(August 1, 1995)
880	X-37	Maryland water appropriation
		permit to the Fairfax County
		Water Authority authorizing the
		withdrawal of water from the
		Potomac River at an intake 725
		feet north of the Virginia shore-
		line opposite the mouth of Seneca
		Creek, Montgomery County,
		Maryland, for use as a commu-
		nity water supply (with applica-
		tion) (April 1, 1996)
881	X-38	Maryland water appropriation
		permit to University Develop-
		ment Co., LLC, authorizing the
		withdrawal of water from the
		Potomac River at a point on the
		Virginia shoreline 0.5 miles south
		of Goose Creek, 2.5 miles east of
		Leesburg for use as golf course
		and landscape irrigation (with
		application) (June 1, 1996)

	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	
882	X-39	Maryland water appropriation
		permit to the Northern Virginia
		Regional Park Authority author-
		izing the withdrawal of water
		from the Potomac River at Al-
		gonkian Regional Park, Loudoun
		County, Virginia, for irrigation of
		a golf course (with application)
		(July 1, 1998)
883	X-40	Maryland water appropriation
		permit to the Town of Leesburg,
		Virginia, authorizing the with-
		drawal of water from the Poto-
		mac River for use as a municipal
		supply (with application) (Sep-
		tember 1, 1999)
884	X-41	Maryland water appropriation
		permit to the Williams Gas
		Pipeline – Transco authorizing
		the withdrawal of water from the
		Potomac River on the Virginia
		shoreline approximately two
		miles upstream from Great Falls
		Park, Montgomery County,
		Maryland, for use as in the
		hydrostatic testing of a natural
		gas pipeline (with application)
		(September 1, 2000)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
885	X-42	Maryland water appropriation
		permit to Lansdowne Conser-
		vancy, Inc. authorizing the
		withdrawal of water from the
		Potomac River at a point on the
		Virginia shoreline 0.5 miles south
		of Goose Creek, 2.5 miles east of
		Leesburg for use as golf course
		and landscape irrigation (with
		application) (November 1, 2000)
886	X-43	Maryland water appropriation
		permit to the Town of Lovetts-
		ville, Virginia, authorizing the
		withdrawal of water from the
		Potomac River at a point on the
		Virginia shoreline approximately
		3 miles downstream of Harpers
		Ferry, for use as a municipal
		supply (with application and
		cover letter) (March 1, 2001)
887	X-44	Letter from Horace M. Hallett,
		Managing Director, Loudoun
		County Sanitation Authority, to
		Maryland Department of Water
		Resources (December 12, 1967)
		opposing application for Town of
		Leesburg, Virginia
888	X-45	"Summary Statement of Proceed-
		ings" from continued hearing on
		the Town of Leesburg's permit
		application indicating that the
		Loudoun County Sanitation
		Authority urging Maryland
		Department of Water Resources
		to limit Leesburg permit to 3 mgd
		(December 12, 1967)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
889	X-46	Letter from Stanley M. Franklin, counsel for the Loudoun County Sanitation Authority, to the
		Maryland Department of Water Resources (December 18, 1967) regarding Leesburg permit application
890	X-47	Letter from Executive Secretary of the Virginia State Water Control Board (SWCB) to Francis
		B. Francois, Metropolitan Washington Council of Governments (October 20, 1967) regarding Leesburg's application to withdraw water from the Potomac River
891	X-48	Draft letter from Maryland Governor Spiro T. Agnew to Virginia Governor Mills E. Godwin, Jr., (dated February 2, 1968) indicating that Governor Godwin had inquired about the Leesburg permit
892	X-49	Letter from Thomas P. Cradle of the Commonwealth of Virginia Governor's Office to Mr. James W. Ritter, Town Manager of Lees- burg, Virginia (June 17, 1970), regarding Leesburg's permit application
893	X-50	Letter from the Commonwealth of Virginia, Office of the Gover- nor, to Mr. James W. Ritter, Town Manager of Leesburg, Virginia (August 10, 1971) regarding Leesburg permit

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
894	X-51	Letter from Robert S. Noe, Jr., Town Manager of the Town of Herndon, Fairfax County, Vir- ginia, to the Maryland Water Resources Administration (July 11, 1973) requesting that Mary- land impose conditions on permit issued to Fairfax County Water Authority
895	X-52	"Proposed Statement" for the Town of Leesburg (dated July 11, 1973) indicating that the Town of Leesburg raised concerns about application of the Fairfax County Water Authority
896	X-53	Record of July 12, 1973, public hearing held on the Fairfax County Water Authority's application indicating Virginia State Water Control Board's support for the permit and concerns raised by the Towns of Herndon and Leesburg, Virginia
897	X-54	Letter from E.T. Jensen, Executive Secretary, Virginia State Water Control Board, to the Maryland Water Resources Administration (July 16, 1973) expressing Board's support for the Fairfax County Water Authority application and requesting that Maryland allocated withdrawals during times of low flow)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
898	X-55	Letter from R.K. Sheen, Chair-
090	A-99	man of the Loudoun County
		Sanitation Authority, to the
		Maryland Water Resources
		Administration (June 28, 1973)
		regarding Fairfax County Water
		Authority's Potomac River water
		supply plant)
899	X-56	11 0 1
099	A-90	Letter from the County of Fair-
		fax, Virginia, to the Maryland
		Water Resources Administration
		(August 7, 1973) enclosing a
		resolution of the Board of Super-
		visors of Fairfax County, Virginia,
		stating that the State of Mary-
		land has jurisdiction over the
		upper Potomac
900	X-57	Letter from Prince William
		County, Virginia, to Maryland
		Governor Marvin Mandel (Feb-
		ruary 27, 1974) enclosing a
		resolution of the Prince William
		County Board of Supervisors
		supporting Fairfax County Water
		Authority permit
901	X-58	Letter from William C.
		Bauknight, Counsel for the
		Fairfax County Water Authority,
		to the Maryland Water Resources
		Administration (September 28,
		1973) regarding the Administra-
		tion's permitting authority and
		low flows

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EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
902	X-59	Letter from James J. Corbalis,
		Engineer Director of the Fairfax
		County Water Authority, to
		Herbert M. Sachs, Director of the
		Maryland Water Resources
		Administration (November 7,
		1973), regarding processing of
		application
903	X-60	Letter from James J. Corbalis,
		Engineer Director of the Fairfax
		County Water Authority, to
		Herbert M. Sachs, Director of the
		Maryland Water Resources
		Administration (June 11, 1976)
		regarding permit extension
		request
904	X-61	Correspondence concerning water
		appropriation permit application
		submitted to the Maryland
		Department of Geology by Great
		Eastern indicating involvement
		of Virginia governmental entities
		in permit process (with transcrip-
		tion)
905	X-62	Letter from Paul Eastman,
		Executive Director of the Inter-
		state Commission on the Potomac
		River Basin, to the Maryland
		Water Resources Administration
		(July 1973) enclosing a "State-
		ment on Fairfax County Water
		Authority Request for Appropria-
		tion and Use of Potomac River
		Water"

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
906	X-63	Letter from Roland Steiner,
		Associate Director, Water Re-
		sources, ICPRB, to the Maryland
		Water Resources Administration
		(June 26, 1991) supporting
		Maryland permit conditions
		requiring water conservation
907	X-64	Letter from Roland Steiner,
		Associate Director, Water Re-
		sources, ICPRB, to the Director of
		the Maryland Water Resources
		Administration (August 6, 1991)
		supporting conditions requiring
		water conservation in Maryland
		permit to Leesburg, Virginia
908	X-65	Letter from the Government of
		the District of Columbia, De-
		partment of Environmental
		Services, to the Maryland Water
		Resources Administration (July
		1973) regarding Maryland's legal
l		control over Potomac
909	X-66	Memorandum from Mark W.
		Eisner, Maryland Department of
		the Environment, to the Town of
		Lovettsville water appropriation
		file (November 24, 1987) memori-
		alizing teleconference with
		Town's representative concerning
		Maryland policy of restricting
		permitted withdrawals to the
		amount needed

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
910	X-67	Letter from David Schultz, Water
910	A-01	Resources Administration, to Mr.
		David V. Brown, Northern Vir-
		ginia Regional Park Authority
		(March 1, 1976) informing Au-
		thority of new permit condition
		restricting withdrawals during
		times of low flow
911	X-68	Letter from David V. Brown,
911	X-0 0	Northern Virginia Regional Park
		Authority, to David Schultz,
		Water Resources Administration
		(March 12, 1976) objecting to low
		flow permit condition
912	X-69	Letter from David Schultz, Water
012		Resources Administration, to
		David Brown, Northern Virginia
		Regional Park Authority (March
		17, 1976) explaining why it was
		retaining the low flow condition
913	W	Declaration of Edward C. Papen-
		fuse, Archivist for the State of
		Maryland
914	W-1	Summary of Charles County
		traders, cigarette, special ciga-
		rette, restaurant, music box soda
		fountain, amusement device,
		billiard and dance license records
		issued from 1949 to 1976 and
		1980 and 1986 to establishments
		located offshore of Virginia.

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
915	W-2	Charles County traders, ciga-
		rette, special cigarette, restau-
		rant, music box soda fountain,
		amusement device, billiard and
		dance license records issued to
		establishments located offshore of
		Virginia (1949-1976, 1980, 1986)
916	W-3	Charles County Circuit Court
		Amusement Device Operators
		License [slot machines] records
		from 1958
917	W-4	Charles County Circuit Court
		liquor license records reflecting
		issuance of Maryland licenses to
		Virginia entities (1952-1986)
918	W-5	Complaint filed in <i>Miedzinski v</i> .
		Landman, 218 Md. 3 (1958)
		identifying the 1958 operators of
		casinos located in Charles County
		in waters offshore of Virginia
919	W-6	Stipulations and Circuit Court's
		opinion in Miedzinski v. Land-
		man
920	W-7	"Court Bans River Slot Ma-
		chines," The Baltimore Sun
		(October 15, 1958)
921	W-8	License records of the Circuit
		Court for St. Mary's County
		reflecting that Loren Landman or
		James V. Mattingly on his behalf
		obtained coin operated machine
		(slot) licenses (1954-1958)
922	W-9	1958 Maryland coin-machine
		[slot] license issued to Loren
		Landman

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
923	W-10	Summary chart of St. Mary's
020	10	Circuit Court license records
		showing references for licenses
		issued to Mr. Landman (1954-
		1980)
924	W-11	Articles of Incorporation formed
		under the laws of Maryland for
		Belvedere Beach Pier, Inc. (Au-
		gust 10, 1953)
925	W-12	Certificate of Incorporation
		formed under the laws of Mary-
		land for Freestone Yacht Club,
		Inc. (January 31, 1957)
926	W-13	Certificate of Incorporation
		formed under the laws of Mary-
		land for Freestone Amusement
		Company, Inc. (January 31, 1957)
927	W-14	Certificate of Incorporation
		formed under the laws of Mary-
		land for Aqua-Land, Inc. (August
		5, 1959)
928	W-15	Articles of Incorporation (October
		5, 1951), Stock Issuance State-
		ment (October 19, 1951), and
		Articles of Revival (June 22,
		1962) filed in Maryland for Little
		Reno, Inc.
929	W-16	Articles of Incorporation formed
		under the laws of Maryland for
		Starlight Pavilion, Inc. (May 15,
		1959)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
930	W-17	1960, 1964, and 1976 deeds for
		property known as "Loren's or
		Landman's restaurant, pier and
		Bar", recorded in the Circuit
		Court for St. Mary's County
931	W-18	Petition For Authorization to
		Convey Real and Personal Prop-
		erty and to Settle Claims of the
		Estate of Loren Lee Landman
		seeking authorization of the
		Orphans' Court of St. Mary's
		County, Maryland to convey the
		wharf and restaurant known as
		"Cole's Point Tavern"
932	W-19	Order of the Orphan's Court for
		St. Mary's County, Maryland
		(August 14, 1975) authorizing
		conveyance of Cole's Point Tavern
933	W-20	Agreement filed in the Orphan's
		Court for St. Mary's County,
		Maryland between the Personal
		Representative for the Estate of
		Loren Lee Landman and Loren
		Leo Landman for the purchase of
		the Cole's Point Tavern from the
		Estate
934	W-21	Deed recorded in the Circuit
		Court for St. Mary's County,
		Maryland conveying the Cole's
		Point Tavern property (March 11,
		1985)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
935	W-22	Quit claim deed recorded in the
		Circuit Court for Charles County
		conveying title to "Little Reno
		Pier" along with all associated
		riparian rights, including those
		arising under the "compact of
		1785 of the states of Maryland
		and Virginia, and any and all
		wharves, piers, pilings, struc-
		tures built on piers in the
		waters of the Potomac River,
		lying in Charles County, Mary-
		land."•(November 22, 1993)
936	W-23	Deeds recorded in the Circuit
		Court for Charles County convey-
		ing title to a parcel of land in
		Fairview Beach, Virginia, "includ-
		ing the pier extending into the
		Potomac River, and any and all
		other appurtenances assessed in
		Charles County, Maryland "
		(September 2, 1964, May 4, 1983)
937	W-24	Deeds recorded in the Circuit
		Court for Charles County, Mary-
		land conveying title to
		"[i]mprovements on Water –
		Fairview Beach - Starlight
		Pavilion located in the Third
		Election District of Charles
		County, Maryland " (May 12,
		1993, September 27, 1993)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
938 939	W-25 W-26	St. Mary's County real property tax assessment records for a commercial building constructed on a pier extending into the Potomac River from the Virginia shoreline off Cole's Point, Virginia (1963-1982) Charles County, Maryland tax assessment records for tangible
		personal property at the "Little Reno" (March 12, 1951)
940	W-27	Charles County tangible personal property tax assessment records for property owned by Bruce Shymansky, owner of the Monte Carlo, Colonial Beach, Virginia (1956-1958)
941	W-28	Charles County tangible personal property tax assessment records for "Monte Carlo" (1953)
942	W-29	Real property tax assessment for improvements constructed on the Starlight Pavilion pier extending into the Potomac River from Fairview Beach on the Virginia shoreline (1952-1986)
943	W-30	Washington County, Maryland tax assessment records for bridge over the Potomac River between Shepherdstown, West Virginia and Ferry Hall Plantation in Washington County, Maryland (1896 et seq.)

EXHIBIT	ORIGINAL	DEGCENERAL
NO.	EXH. NO.	DESCRIPTION
944	W-31	2001 Maryland SDAT Real
		Property System database
		account printout for the Cole's
		Point Tavern located in the
		Potomac River offshore of Vir-
		ginia
945	W-32	2001 Maryland SDAT Real
		Property System database
		account printout for the Fairview
		Beach Starlight Pavilion located
		on the Potomac River.
946	W-33	Excerpts from the Board of
		Natural Resources' annual
		reports from 1956, 1957, 1959 to
		1965, and 1968
947	W-34	Addendum to the minutes of the
		Board of Natural Resources
		(October 15, 1956)
948	A	Affidavit of Prof. Jack N. Rakove,
	1 (Strike)	W.R. Coe Professor of History and
		American Studies, Professor of
		Political Science, Stanford Uni-
		versity
949	\mathbf{S}	Declaration of Walter Raum,,
		Former Environmental Health
		Director for St. Mary's County
950	Q	Declaration of Ann Rose, Envi-
		ronmental Health Director for St.
		Mary's County

EXHIBIT	ORIGINAL	
NO.	EXH. NO.	DESCRIPTION
951-964	Q-1-14	St. Mary's County Health De-
		partment documents relating to
		Maryland licenses issued be-
		tween 1987 and 1995 for the
		operation of a food service facility
		at Cole's Point Tavern, off the
		Virginia shoreline.
965-974	Q-15-24	St. Mary's County Health De-
		partment documents relating to
		inspections of the food service
		facility at Cole's Point Tavern
		(August 1979-December 1999)
975-978	Q-25-28	St. Mary's County Health De-
		partment documents relating to
		water quality sampling conducted
		at Cole's Point Tavern (August
		1979-May 1998)
979	FF	Declaration of Herbert M. Sachs,
		Director of Special Projects,
		Maryland Department of the
		Environment
980	FF-1	Excerpts from Deposition of
		Herbert M. Sachs (September 26,
		2001)
981	FF-2	Letter from Herbert M. Sachs to
		Eugene T. Jensen, Executive
		Secretary, Virginia State Water
		Control Board (September 15,
		1976) concerning a draft agree-
		ment between the two states on
		Potomac River water supply
		issues

EXHIBIT		DESCRIPTION
NO.	EXH. NO.	
982	FF-3	Table of Contents and excerpts
		from Corps transmission to
		Congress of Interim Report on
		the North Branch of the Potomac
		River Bloomington (1962) rec-
		ommending the construction of a
		reservoir on the North Branch of
		the Potomac River, with Virginia
		comment letter
983	FF-4	Md. Code Ann., Envt. Art. • 5-
		401 et seq. (1996 Repl.)
984	FF-5	Herbert M. Sachs, "Payment of
		Non-Federal Costs for Water
		Storage in Federal Reservoirs –
		the Bloomington Example" (1969)
985	FF-6	Agreement Between the United
		States of America and the State
		of Maryland Department of
		Natural Resources for a Feasibil-
		ity Study of Storage Reallocation
		at Jennings Randolph Lake,
		Bloomington, Maryland (August
		30, 1998), reflecting Maryland's
		intention to serve as the non-
		Federal sponsor of a Corps study
		evaluating the possibility of
		shifting some of the reservoir's
		storage capacity from flood
		control to water supply
986	FF-7	MD. CODE ANN., ENVT. ART. • 5-
		501 et seq. (2001 Supp.) (Mary-
		land water appropriation permit-
		ting statute)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
987	FF-8	Code of Maryland Regulations
		(COMAR) 26.17.06 (Maryland
		water appropriation permit
		regulations)
988	FF-9	Code of Maryland Regulations
		(COMAR) 26.17.07 (Maryland
		consumptive use regulations)
989	О	Declaration of Kenneth A.
		Schertle, Executive Director,
		Maryland Racing Commission
990	O-1	Minutes for February 9, 1994,
		public hearing and meeting
		concerning proposed off-track
		betting permit at Riverboat on
		the Potomac
991-993	O-2-4	Maryland Racing Commission
		records relating to permit issued
		to Flanagan's of Colonial Beach,
		Inc., to engage in off-track betting
		at Riverboat on the Potomac,
		Colonial Beach, Virginia
994	O-5	November 12, 1993, Agreement
		between the Laurel Racing
		Association Limited Partnership
		and the Maryland Jockey Club of
		Baltimore City, Inc. and
		Flanagan's of Colonial Beach,
		Inc., authorizing Flanagan's of
		Colonial Beach, Inc., to use
		Riverboat on the Potomac as an
		off-track betting facility

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
995-997	O-6-8	Maryland Racing Commission
		records relating to permit issued
		to Flanagan's of Colonial Beach,
		Inc., to engage in off-track betting
		at Riverboat on the Potomac
998	O-9	Letter from the Charles County
		Maryland Planning Office to
		Kenneth Schertle, Maryland
		Racing Commission (December 3,
		1993) concluding that the use of
		Riverboat on the Potomac as an
		off-track betting facility was
		consistent with State and
		Charles County development
		policies
999	O-10	Maryland Racing Commission
		record relating to permit issued
		to Flanagan's of Colonial Beach,
		Inc., to engage in off-track betting
		at Riverboat on the Potomac
1000	O-11	Memorandum from Joseph Poag
		to Kenneth Schertle regarding
		information submitted to the
		MRC from Flanagan's of Colonial
		Beach, Inc. facility
1001-1005	O-12-16	Maryland Racing Commission
		records relating to background
		investigations into Flanagan's of
		Colonial Beach, Inc.
1006	Y	Affidavit of Amanda Sigillito,
		Chief of the Nontidal Wetlands
		and Waterways Division, Water
		Management Administration,
		Maryland Department of the
		Environment

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
1007	Y-1	Maryland waterway construction permit issued to the Town of Leesburg, Virginia (April 1, 1968) authorizing Leesburg to construct water intake structure in Poto- mac River
1008	Y-2	Maryland waterway construction permit issued to James K. and Joyce S. Rocks of McLean, Virginia (November 29, 1973) authorizing construction of a bridge from Virginia shoreline to Mason Island in the Potomac (with application)
1009	Y-3	Maryland waterway construction permit issued to the Potomac Electric Power Company (November 5, 1973) authorizing the construction of an aerial transmission line across the Potomac (with application and cover letter)
1010	Y-4	Maryland waterway construction permit issued to the Northern Virginia Regional Park Authority (December 1, 1975), authorizing installation of bank stabilization to control erosion and sedimenta- tion (with application)
1011	Y-5	Maryland waterway construction permit issued to James K. Rocks of McLean, Virginia (May 11, 1976) authorizing installation of riprap wingwall protection on the approaches of a bridge (with application letter)

	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	
1012	Y-6	Maryland waterway construction permit issued to the Fairfax County Water Authority (April
		27, 1977) authorizing construc- tion of water intake on the Virginia shore (with application and cover letter)
1013	Y-7	Maryland waterway construction permit dated November 17, 1977
		and issued to James K. Rocks of McLean, Virginia, authorizing Mr. Rocks to construct a 16" pipe 40' long under an existing bridge
		connecting the Virginia shoreline with Mason Island in Frederick County, Maryland
1014	Y-8	Maryland waterway construction permit issued to the Northern Virginia Regional Park Authority (August 2, 1979) authorizing replacement of boat ramp
1015	Y-9	Maryland waterway construction permit issued to the Colonial Pipeline Company of Richmond, Virginia (June 2, 1980) authorizing construction of pipeline across permit (with application)
1016	Y-10	Maryland Permit for Temporary Construction in a Waterway issued to the Town of Leesburg, Virginia (July 24, 1980) authoriz- ing installation of water intake structure (with application)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
	Y-11	N/ 1 1
1017	X-11	Maryland waterway construction
		permit issued to the Maryland
		State Highway Administration
		(June 11, 1984) authorizing various construction activities
		related to bridges across the
1010	77.10	Potomac River
1018	Y-12	Maryland waterway construction
		permit issued to AT&T Commu-
		nications (April 12, 1988) author-
		izing installation of fiber optic
		communications cable across the
1010	77.10	Potomac
1019	Y-13	Maryland Authorization to
		Proceed issued to the Colonial
		Pipeline Company of Herndon,
		Virginia (October 22, 1993)
		authorizing excavation in Poto-
		mac River from Virginia shore
1000		(with application)
1020	Y-14	Maryland Authorization to
		Proceed issued to the Town of
		Leesburg, Virginia (February 27,
		1995) authorizing the installation
		of water discharge pipe
1021	Y-15	Maryland Letter of Authorization
		After-the-Fact issued to the
		Columbia Gas Transmission
		Corporation (retroactive to
		October 8, 1997) authorizing
		repairs to gas transmission pipes
		in the Potomac River

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
1022	Y-16	Maryland Authorization to
		Proceed issued to Washington-
		Virginia Traditional Development
		Sites, Inc. of Great Falls, Virginia
		(January 28, 1999) authorizing
		construction of municipal waste-
		water treatment plant outfall
		pipe into the Potomac River (with
		modification of fees charged)
1023	Y-17	Maryland Authorization to
		Proceed issued to Mark R. Mill-
		sap of Potomac Falls, Virginia
		(July 16, 1999) authorizing
		construction of a boat ramp and
		pier
1024	Y-18	Maryland waterway construction
	2 (Moot)	Permit issued to the Fairfax
		County Water Authority (January
		24, 2001) authorizing construc-
		tion of a concrete water intake
		structure on the Potomac River
1025	Y-19	Letter from Town Manager of
		Leesburg, Virginia, to Maryland
		Department of the Environment
		(March 20, 1969) requesting
		extension of permit
1026	Y-20	Letter from the Fairfax County
		Water Authority to Maryland
		Water Resources Administration
		(December 4, 1978) requesting
		extension of waterway construc-
		tion permit

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
1027	Y-21	Letter from the Maryland De-
		partment of Natural Resources to
		the Northern Virginia Regional
		Park Authority (November 4,
		1982) regarding inspection of
		boat ramp on Virginia shoreline
1028	Y-22	Letter from the Northern Vir-
		ginia Regional Park Authority to
		the Maryland Department of
		Natural Resources (November 30,
		1982) regarding installation of rip
		rap to protect against erosion
1029	Y-23	Letter from the Maryland De-
		partment of Natural Resources to
		James K. Rocks of McLean,
		Virginia (June 6, 1973) initiating
		enforcement action for unpermit-
		ted construction of waterway
		obstruction between the Virginia
		shore of the Potomac and an
		island in the River
1030	Y-24	Order of the Maryland Depart-
		ment of Natural Resources (July
		3, 1973) requiring Mr. Rocks to
		remove the obstruction and
		restore the subject site
1031	Y-25	Permit application filed by Mr.
		Rocks (August 2, 1973)
1032	Y-26	Record of September 10, 1973,
		Public Hearing describing Mr.
		Rocks' presentation to the Mary-
		land Department of Natural
		Resources

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRII HON
1033	Y-27	Letter from the Maryland De-
		partment of Natural Resources to
		Mr. Rocks (September 24, 1973)
		regarding proposed work
1034	Y-28	Letter from William M. Hauss-
		mann, Northern Virginia Re-
		gional Park Authority, to
		Maryland Department of Natural
		Resources (May 6, 1979) regard-
		ing Maryland's permitting juris-
		diction over the Potomac River
1035	Y-29	Letter from the Chairman of the
		Fairfax County Board of Supervi-
		sors to the Maryland Water
		Resources Administration (Janu-
		ary 19, 1977) supporting Fairfax
		County Water Authority request
		for Maryland permit
1036	Y-30	Letter to the Maryland Depart-
		ment of Natural Resources from
		the Regional Representative of
		the Virginia Historic Landmarks
		Commission (January 10, 1977)
		regarding Fairfax County Water
		Authority application
1037	Y-31	Letter from the Virginia Gover-
		nor's Office to the Town Manager
		of Leesburg, Virginia (June 17,
		1970) concerning Leesburg's
		water supply

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
1038	Y-32	Letter from the Maryland De-
		partment of Natural Resources to
		the Executive Director of Vir-
		ginia's "Governors Council on the
		Environment" (September 10,
		1973) regarding Potomac Electric
		Power Company permit applica-
		tion
1039	Y-33	Letters from the Potomac Electric
		Power Company's Associate
		General Counsel to the Board of
		Supervisors of Prince William
		County and the Prince William
		County Executive (August 23,
		1973) informing them of hearing
1040	Y-34	Affidavit of Publication for
		Potomac Electric Power Company
		permit stating that notices
		regarding Maryland hearing were
		published in a Manassas, Vir-
		ginia newspaper
1041	H	Declaration of James W. Spence,
		Supervisor of Assessments for St.
		Mary's County office of the
		Maryland State Department of
		Assessments and Taxation
1042	H-1	Maryland tax assessment form
		for Coles Point restaurant (1961)
1043	H-2	Maryland tax assessment form
		for Coles Point restaurant reflect-
		ing assessed values (1967, 1975-
		1978)

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
1044	H-3	Maryland tax assessment form
1044	11-0	reflecting assessed value of Coles
		Point restaurant (1981-1984,
		1987-1988, 1990, 1993, and 1996)
1045	H-4	Maryland tax assessment form
1040	11-4	reflecting assessed value of Coles
		Point restaurant (1999-2001)
1046	D	Declaration of Richard Voorhaar,
1040		Sheriff of St. Mary's County,
		Maryland
1047	D-1	St. Mary's County Sheriff's
1011		Department case file reflecting
		investigation of breaking and
		entering at Cole's Point Tavern
1048	M	Declaration of Michael Williams,
1010	141	Sales/Agent Administration
		Manager for Maryland State
		Lottery Agency
1049	M-1	Application for designation as
1010	111	Maryland Lottery Agents for
		Riverboat on the Potomac, Inc.
		(1991)
1050	M-2	On-Line Terminal Survey for
1000		Riverboat on the Potomac (Janu-
		ary 1992) indicating that the
		facility had been a licensed
		Lottery location since 1976
1051	M-3	Maryland Lottery's requests for
1001	111 0	criminal background checks on
		the owners of Riverboat on the
		Potomac, Inc.
1052	M-4	Maryland Lottery check-off form
		for Riverboat on the Potomac,
		Inc., regarding licensing process

EXHIBIT	ORIGINAL	DESCRIPTION
NO.	EXH. NO.	DESCRIPTION
1053	M-5	Acknowledgement filed by River-
		boat on the Potomac, Inc. that
		they have received and will abide
		by the Maryland Lottery's rules
		and regulations
1054	M-6	Agreement by new owners of
		Riverboat on the Potomac, Inc.
		concerning payment of out-
		standing winning tickets
1055	M-7	Letter from Maryland Lottery to
		the new owners of Riverboat on
		the Potomac (February 6, 1992)
		requiring payment of \$20,000
		bond and other security
1056	M- 8	Personal guaranty filed by
		owners of Riverboat on the
		Potomac, Inc.
1057	M-9	Bond filed by Riverboat on the
		Potomac, Inc. (February 1992)
1058	M-10	Maryland Lottery inspection
		report for Riverboat on the
		Potomac, Inc.
1059	M-11	Maryland Lottery's checklists
		used to evaluate Riverboat on the
		Potomac's applications to operate
		Keno (December 1992 and March
		1993)
1060	M-12	Forms signed by the owners of
		Riverboat on the Potomac (De-
		cember 1992 and March 1993)
		agreeing to abide by Maryland
		Lottery rules and regulations

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
1061	M-13	Approval letters from the Mary-
		land Lottery (December 1992 and
		March 1993) appointing River-
		boat on the Potomac as a Special
		Agent licensed to sell Keno
1062	M-14	Bond provided by Riverboat on
		the Potomac in order to operate
		the "Keno" game (January 1993)
1063	M-15	Bond provided by Riverboat on
		the Potomac (March 1993)
1064	M-16	Personal guaranties provided by
		owners of Riverboat on the
		Potomac to operate Keno (Janu-
		ary 1993 and March 1993)
1065	M-17	Request by the Riverboat on the
		Potomac to place additional
		terminals on the location (No-
		vember and December 1993)
1066	M-18	On-Line Agent Surveys
		recommending that Riverboat on
		the Potomac be approved to
		operate seven lottery terminals
		(December 1993)
1067	M-19	Maryland Lottery check off forms
		reflecting receipt of Riverboat on
		the Potomac's financial informa-
		tion
1068	M-20	Maryland Lottery's approval
		letters for additional terminals at
		Riverboat on the Potomac (De-
		cember 23, 1993)
1069	M-21	Riverboat on the Potomac's
		application for designation as
		"Agent Plus" location (1997)

EXHIBIT	ORIGINAL			
NO.	EXH. NO.	DESCRIPTION		
1070	M-22	Maryland Lottery check-off form		
		reflecting receipt and evaluation		
		of financial statements for River-		
		boat on the Potomac		
1071	M-23	Maryland Lottery's review sheet		
		summarizing the results of		
		evaluation of Riverboat on the		
		Potomac application		
1072	M-24	Riverboat on the Potomac, Inc.'s		
		authorizations for criminal		
		background check (1997)		
1073	M-25	Maryland Lottery's approval of		
		Riverboat on the Potomac as an		
		Agent Plus Location (July 6,		
		1998)		
1074	M-26	Personal guaranty submitted by		
		the owners of Riverboat on the		
		Potomac (August 6, 1998)		
1075	M-27	Letter from the Maryland Lottery		
		informing Riverboat on the		
		Potomac regarding requirements		
		applicable to Agent Plus Location		
		(December 10, 1998)		
1076	M-28	Certification by the owners of		
		Riverboat on the Potomac that it		
		carries adequate workers' com-		
		pensation insurance as required		
		by Maryland State law (Decem-		
		ber 2, 1998)		
1077	M-29	Certification by the owners of		
		Riverboat on the Potomac that it		
		is accessible to people with		
		physical disabilities (December 2,		
0.1. 35	1998) - Other Miscellaneous Exhibits			
– Other Mi	scellaneous	Exhibits		

EXHIBIT NO.	ORIGINAL EXH. NO.	DESCRIPTION
1078	7 (Moot)	Application for Maryland Water
		Appropriation Permit submitted
		by Fairfax County Water Author-
		ity (requesting 2000 million
		gallon per day maximum with-
		drawal)
1079	CC-31	September 2, 1993 Regional
		Permit from U.S. Army Corps of
		Engineers
1080	CC-34	August 28, 1998 Regional Permit
		from U.S. Army Corps of Engi-
		neers
1081	CC-38	Westmoreland County Property
		Tax Assessments
1082	DD-14	Curriculum Vitae of Prof. Jack N.
	3 (Strike)	Rakove
1083	$\mathrm{EE} ext{-}1^{^{6}}$	Enlarged portion of map provided
		as Virginia Exhibit 339, depicting
		mouth of the Chesapeake Bay

⁶ The Exhibit denoted "EE" was attached to a May 1, 2002, letter from Maryland responding to exhibits offered by Virginia at the oral argument held on April 24, 2002.