73927

In The Circuit Court for Baltimore City

In the Matter of

DOMINGO HYEOK KIME

VS.

BOARD OF MUNICIPAL AND ZONING APPEALS



Date $\frac{7/25/94}{}$ Reference Slip—THIS	IS NOT A RECEIP	Ī	
Case No. 93 350027/CL173927	Clerk]
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DOMINGO HYEOK KIM

v.

MAYOR AND CITY COUNCIL OF BALTIMORE Case No. 93250027/CL173927

Vol. 1 of 1 Vol.

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MANDATE Court of Special Appeals

Maryland Relay Service 1-800-735-2258 TT/VOICE

No. 1336, September Term, 1994

Domingo Hyeok Kim

٧.

Mayor and City Council of Baltimore

JUDGMENT: April 25, 1995: Per Curiam filed.

Judgment affirmed. Costs to be paid by

appellant.

May 25, 1995: Mandate issued.

STATEMENT OF COSTS:

In Circuit Court: for BALTIMORE CITY 93350027 . CL173927

In Court of Special Appeals:

Filing Record on Appeal	50.00	
Printing Brief for Appellant	97.20	
Portion of Record ExtractAppellant	432.00	
* Total *	579.20	*
Printing Brief for Appellee	86.40	
* Total *	86.40	*

STATE OF MARYLAND, Sct:

I do hereby certify that the foregoing is truly taken from the records and proceedings of the said Court of Special Appeals. In testimony whereof, I have hereunto set my hand as Clerk and affixed the seal of the Court of Special Appeals, into exity — fifth day of May A.D. 1995

Clerk of the Court of Special Appeals

Court of Special Appeals

No. 1336, September Term, 1994

Domingo Hyeok Kim
v.
Mayor and City Council of Baltimore

DISPOSITION OF APPEAL IN COURT OF SPECIAL APPEALS:
April 25, 1995: Per Curiam filed.
Judgment affirmed. Costs to be paid by
appellant.

May 25, 1995: Mandate issued.

RECORD RETURNED TO CLERK OF CIRCUIT COURT FOR:
BALTIMORE CITY
BALTIMORE, MD 21202 DATE: 5/25/95

BY: HAND DELIVERED

REMARKS:

Ledie D. Gradet

UNREPORTED

IN THE COURT OF SPECIAL APPEALS

OF MARYLAND

No. 1336

September Term, 1994

DOMINGO HYEOK KIM

v.

MAYOR AND CITY COUNCIL OF BALTIMORE

Moylan, Davis, Harrell,

JJ.

PER CURIAM

Filed: April 25, 1995

The Zoning Administrator for Baltimore City revoked a use and occupancy permit issued to appellant that had authorized a commercial use of a building located in a residential zone. The Board of Municipal and Zoning Appeals thereafter denied appellant's request to continue the use as a non-conforming use. After the Circuit Court for Baltimore City affirmed the decision of the Board, appellant filed a timely appeal to this Court.

FACTS

Sometime in 1992, Domingo Hyeok Kim, appellant, discovered a parcel of real estate, improved by a vacant, three story rowhouse, located at 805 West Lexington Street in Baltimore City on a list of properties scheduled for a tax sale. Kim's interest in purchasing the building was to operate a neighborhood grocery store on the first floor there. Soon thereafter, he visited the Baltimore City Zoning Enforcement Office in order to ascertain the zoning designation of the parcel. The Zoning Administrator at the time, David Tanner, retrieved the parcel's zoning classification from the new computerized zoning information system that the City had

The lack of precision with which the dates of certain events are expressed can be traced to four reasons: (a) the record extract does not indicate more precisely when some of the significant events of 1992 occurred; (b) to the extent the extract supplies approximate time frames in 1992, it contains some inherent inconsistencies, e.g. although the Zoning Administrator's office allegedly did not commence using the computerized zoning retrieval system until December 1992, the Zoning Administrator provided the ultimately erroneous zoning information to Mr. Kim from this system prior to Mr. Kim's purchase of the subject property in June 1992; (c) appellant's counsel at oral argument was unable to provide any more detail; and (d) counsel for appellee did not attend oral argument, or indicate in advance they were submitting on brief, and thus were not available as a resource to us in clarifying such matters.

recently installed, and advised Mr. Kim that the subject property was located in a B-1 Zoning district (Neighborhood Business District). Appellant specifically asked the zoning authorities whether a grocery store would be a permitted use of the property. He was assured by Mr. Tanner that such a commercial use would be appropriate for that location.

In June 1992, acting in reliance on the zoning information provided to him by Mr. Tanner, Kim purchased the subject property for \$2000 at the tax sale. A building permit was issued to Kim by the City on 22 December 1992 to perform significant renovations to the property. At the time of Mr. Kim's purchase of the property, the structure was in a state of substantial disrepair. Kim ultimately expended approximately \$38,000 to make the necessary improvements and to comply with building code regulations. addition to performing extensive renovations to the premises, Kim purchased the appropriate equipment and stocked the property for use as a grocery store. He also obtained all the required permits from the Baltimore City Health Department, the Bureau of Food Control, and the Department of Housing and Community Development. On 18 May 1993, after Kim had completed the improvements, the Director of Construction and Building Inspection for Baltimore City issued a use and occupancy permit allowing him to operate the first floor of the building as a grocery store, with storage on the second floor (the third floor was left vacant).

After he acquired the use and occupancy permit, Kim sold an existing grocery store he had owned and operated at a different

location in Baltimore City and relocated to 805 West Lexington Street. The new grocery store was the principle means of support for Mr. Kim, his wife, and their two minor children.

On 16 August 1993, Kim received a letter from the then Acting Chief of Construction and Building Inspections for the City informing him that his use and occupancy permit had been revoked.² Promptly thereafter, Kim returned to the Zoning Enforcement Office to ascertain why the City had taken this action. Mr. Tanner informed appellant that he had made an error in advising Kim that the Lexington Street property was located in a B-1 zoning district. The City had subsequently discovered that the parcel was in fact zoned R-8 (General Residential District), having been placed in that zone in 1971. A grocery store was not a permitted use in the R-8 zone. Prior to 1971, the property had been zoned B-1.

On the advice of Tanner, Kim filed an application for a special exception with the Board of Municipal and Zoning Appeals seeking to continue his operation of the grocery store as a non-conforming use.³ A hearing was held in the matter on 7 December 1993, at which the Zoning Administrator admitted that he had provided appellant with incorrect information concerning the zoning of the property. The Zoning Administrator explained that the State

²The correspondence indicated that Kim's *building* permit was being revoked, but the letter clearly referenced the authorization number of his May 1993 use and occupancy permit.

³Although styled as an appeal from the decision of the Zoning Administrator, the Board considered Kim's request as one seeking permission to allow him to continue the use of the property as a grocery store, the actual zoning notwithstanding.

Department of Assessments and Taxation, the agency responsible for inputting the zoning district information into the "new" computerized zoning retrieval system, had erroneously entered certain data into the computer, causing him to provide Kim with the wrong zoning designation. Tanner testified that appellant's use and occupancy permit application had been approved based upon this inaccurate information, which had not been cross checked with the district zoning maps.⁴

In appellant's favor, the Board received testimony from various members of the community who supported Kim's use of the property as a grocery store. In addition, Kim presented evidence of the extreme financial hardship that would be imposed upon him if the revocation of his permit were upheld. Only Eugene Sismit spoke in opposition.

⁴The record does not clearly reflect the exact point in time when the Zoning Administrator discovered that he had given Kim bad Eugene Sismit, owner of a neighboring grocery store who appeared in opposition to Kim's application, testified at the hearing before the Board that Tanner had been advised of "what was going on in the building" between December 1992 and March 1993 and that Mr. Sismit and others ("we") "wanted to know how could this man come into an R-8 zone and build a grocery." Although we cannot be certain from this record who else the "we" referred to, Mr. Charles Purnell, another opposing grocery store owner in the neighborhood, and several citizens associations' presidents opposed Kim's request before the circuit court. Thus, although it is not clearly delineated in this record, Tanner may have been refocused by competitor and/or citizen complaints regarding Mr. Kim's store so as to reexamine the accuracy of his earlier determination of the zoning of the property. When this discovery occurred, prior to Tanner's advice to the Department of Construction and Building Inspections that led to the 16 August 1993 revocation letter, cannot be determined. Thus, we are unable to ascertain conclusively if Tanner and the City could have spared Mr. Kim any part of the consequences he suffered as a result of the bad information.

As a result of the hearing, three members of the Board felt that appellant's application to continue the use should have been approved. Two members, however, were of the opinion that the Board was without authority to permit Kim to maintain his grocery store in an R-8 zone because, under their interpretation of the applicable code provisions, a non-conforming use must have been lawfully established initially in order to be allowed to continue. Because the concurring vote of four members of the Board was required to approve such an application, a resolution was issued on 13 December 1993 denying appellant's petition.

Kim appealed the Board's decision to the Circuit Court for Baltimore City. At a hearing on 5 May 1994, appellant's counsel argued, inter alia, 6 that the City of Baltimore should be estopped from denying the validity of the improperly issued use and occupancy permit. Kim took the position that he was entitled to rely on the advice he received from Tanner based upon Tanner's authority as Zoning Administrator. Although the court was sympathetic to Kim's situation, it concluded that in Maryland the doctrine of equitable estoppel may not be invoked against a

⁵Baltimore City Code § 8.0 authorizes the Board to continue any non-conforming use of a structure. Code section 13.0-2(61) defines a non-conforming use as "any lawfully existing use of a building or other structure or of land which does not conform to the applicable use regulations of the district in which it is located."

⁶The issue of the required number of votes within the Board to recognize appellant's use as a legal non-conforming use, and to allow it to continue, was also considered by the court below. In its memorandum opinion, the circuit court affirmed the decision by the Board that it was unable to grant the relief requested under the Baltimore City Code's definition of non-conforming use. Kim does not challenge that aspect of the ruling on appeal.

municipality where a party detrimentally relies on the advice of a municipal agent or officer who has exceeded the scope of his authority. In a 21 June 1994 memorandum and order, the circuit court (Hollander, J.) affirmed the decision of the Board. Kim appealed that judgment to this Court.

DISCUSSION

In contrast to appellant's plight, we are reminded of English jurist and philosopher Jeremy Bentham's comment that: "lawyers are the only persons in whom ignorance of the law is not punished." Without having examined the official zoning district maps or having secured legal counsel to confirm the zoning designation of the property in question, Domingo Kim relied on the erroneous advice of the Baltimore City Zoning Administrator in purchasing and improving the property at 805 West Lexington Street for use as a grocery store. Only after he had made substantial expenditures for renovations to that property and sold his other grocery store, thereby putting virtually "all of his eggs in one basket," did the City notify him that his building was not zoned for commercial use. Confronted with this perceived injustice, appellant urges us to apply the doctrine of equitable estoppel in a context in which the appellate courts of this State have long declined to do. Despite the emotionally compelling facts of appellant's situation, we are not able to hold that estoppel operates to preclude a municipality from enforcing a valid zoning ordinance where one of its officers or agents has approved a permit application in violation of that law. If we are wrong, we hope the Court of Appeals will correct us. If we are right, we wonder aloud if Mr. Kim can find redress through another political or legal vehicle.

Equitable estoppel is a legal doctrine under which the voluntary conduct of a party absolutely precludes that party from asserting rights that it otherwise may have had, where another party has in good faith detrimentally changed his position in reliance on that conduct. See, e.g., Inlet Associates v. Assateague House, 313 Md. 413, 435 (1988). Under the view held by a number of jurisdictions, estoppel may be applied against a municipality under appropriate circumstances and where justice requires. In Maryland, municipal corporations are not immune from the application of equitable estoppel principles, but in practice the doctrine has been applied narrowly. Permanent Financial Corp. v. Montgomery County, 308 Md. 239, 249 (1986). The principles of estoppel may operate against a municipality where its officers or agents are acting within the scope of their authority. See, e.g., Berwyn Heights v. Rogers, 228 Md. 271, 279 (1962) and authorities cited therein; see also note 5, infra.

A survey of the Maryland cases confirms the notion, also recognized by the circuit court, that relief is not available to appellant under the circumstances of his case on the basis that he asserts. The seminal decision in Lipsitz v. Parr, 164 Md. 222 (1933), involved the issuance of a building permit authorizing the applicant to construct a building to manufacture ice in a zone

where such a structure was prohibited by law. After commencing construction, the applicant attempted to assert the defense of estoppel against the city's efforts to enjoin the erection of the building. In declining to allow the use of equitable estoppel as a shield to deflect the correct application of zoning regulations, the Court of Appeals explained:

A municipality may be estopped by the act of its officers if done within the scope and in the course of their authority or employment, but estoppel does not arise should the act be in violation of law. . . . If the provision of ordinance be constitutional, it was therefore unlawful for the officers and agents of the municipality to grant the permit, and it would be unlawful for the licensee to do permit apparently what the purporting A permit thus issued without the sanctioned. official power to grant does not, under any principle of estoppel, prevent the permit from being unlawful nor from being denounced by the municipality because of its illegality. [T]he doctrine of equitable estoppel cannot be here invoked to defeat the municipality in the enforcement of its ordinances, because of an error or mistake committed one of its officers or agents which has been relied upon by the third party to his detriment. Every one dealing with the officers and agents of a municipality is charged with knowledge of the nature of their duties and the extent of their powers, and therefore such a person cannot be considered to have been deceived or misled by their acts when done without legal authority.

164 Md. at 227-28.

The factual setting of Berwyn Heights v. Rogers, supra, 228 Md. at 271, also parallels that of the case at bar. In that case, the erection of a dwelling was begun only after the builder had received the requisite permits. The Town of Berwyn Heights subsequently issued a stop work order after it concluded that the

construction was not permitted under the applicable zoning ordinance. In a suit against the town, the builder argued, inter alia, that the doctrine of estoppel barred Berwyn Heights from rescinding the permits. Although the circuit court agreed with the builder, the Court of Appeals, in reversing, rejected the claim that the municipality was equitably estopped from asserting its own zoning laws. The fact that the permits were issued in violation of the zoning ordinance rendered them unlawful, allowing the municipality to enjoin the builder from completing the structure.

The Court of Appeals reaffirmed its adherence to previously espoused view of estoppel as applied to municipalities in City of Hagerstown v. Long Meadow, 264 Md. 481 (1972). the owner of a shopping center had complained about the failure of the Hagerstown Board of Zoning Appeals to grant it the authority to build a movie theater. Relying on the advice of a zoning official, who had informed it that it could proceed without a permit, the shopping center incurred significant demolition and construction expenses. Although the advice was an honest mistake on the part of the zoning official, the actual state of the law required the issuance of requisite permits. In reversing the circuit court's ruling that the Board of Zoning Appeals was estopped from denying the permit or the need for one, the Court of Appeals held that equitable estoppel did not bar the municipal officials from enforcing the requirements the law, notwithstanding "the hardship which [would] evolve on Long Meadow" and the "apparent harshness of this ruling." Long Meadow, 264 Md.

at 496.

In his brief, appellant concedes that Maryland law does not look favorably upon the application of the doctrine of equitable estoppel to municipalities where a municipal agent or officer acts in violation of a valid ordinance. Notwithstanding the holdings in the foregoing cases, appellant cites Kent County Planning Inspector v. Abel, 246 Md. 395 (1967) and a number of decisions in other jurisdictions for the proposition that, confronted with the appropriate circumstances such as those in appellant's case, our courts would apply estoppel against a municipality even where an official has erroneously issued a permit in contravention of an applicable zoning provision.

⁷Although equitable estoppel has not been accepted in Maryland as a theory to prevent a municipality from pleading the illegality of a permit issued, the doctrine has been applied to prevent a municipal entity from asserting its rights in cases where the action relied on was within the scope of the agent's or official's authority and justice required that the public be estopped. See, e.g., Permanent Financial Corp. v. Montgomery County, supra, 308 239 (precluding county from applying particular Md. at interpretation to a zoning provision to revoke a building permit where the ordinance was subject to two reasonable constructions and county had consistently applied the other interpretation for a significant period of time); see also Mayor and Council of Hagerstown v. Hagerstown Railway Co., 123 Md. 183 (1914) (using estoppel principles to preclude a city from denying the validity of a franchise contract, despite argument by the municipality that ordinance authorizing contract was illegal, where the city consented to the agreement and possessed the actual authority to grant a franchise).

In support of his position, appellant also refers us to Mayor and Council of Hagerstown v. Hagerstown Railway Co., supra n. 5, 123 Md. at 195, which quoted with approval the following reasoning in People v. City of Rock Island, 74 N.E. 437 (Ill. 1905):

Where a party acting in good faith under affirmative acts of a city has made such

In Abel, the owner of a riparian tract applied for and was granted a building permit to erect a bulkhead and covered boat slips on the property. Approximately two years after work had begun pursuant to the permit, the Kent County Planning Commission sent the property owner a letter informing him that his project was in violation of the zoning ordinance and advising him to stop work immediately. The owner refused to cease construction, and undertook the greater portion of the project after receiving the notice from the County. The Kent County Planning Inspector sought to enjoin the owner from completing the construction. In the lawsuit that followed, applying the doctrine of equitable estoppel, the trial court determined that the County was precluded from revoking the building permit. The Court of Appeals, however, applied the reasoning of Lipsitz and Berwyn Heights, supra, to reverse the lower court, having not been persuaded that the theory

expensive and permanent improvements that it would be highly inequitable and unjust to destroy the rights acquired, the doctrine of equitable estoppel will be applied. The hardships that would result from a contrary holding, and the necessity of raising an estoppel in particular cases to prevent fraud and injustice, have induced the establishment of the rule; and it has been said several times that there is neither danger to the public not injustice in the application of the doctrine.

Although it applied estoppel principles against a city in a situation where it had the authority to act as it did, see supra, n. 5, the Hagerstown Court recognized, in accordance with the line of reasoning later adopted in Lipsitz, supra, and its progeny, that a municipality may not be estopped under circumstances in which it had no power to act in the first instance. Hagerstown, 123 Md. at 192-93. Accordingly, that decision does not advance appellant's cause.

of equitable estoppel "applied to the facts of the [appellee's] case." Abel, 246 Md. at 403. The Court also found no "special circumstances" to justify the application of estoppel in pais. 9 Id.

From the above rationale, appellant infers that the Court of Appeals has manifested not a refusal to recognize equitable estoppel under any circumstances where a permit has been issued unlawfully, but, rather, would apply the doctrine in the appropriate factual setting. Kim maintains that, although the application of estoppel may not have been appropriate in Abel because the property owner undertook the majority of the construction after being placed on notice of the permit's illegality, the fact that Kim's improvements were completed and the use commenced well prior to his notification requires a different result.

The best we can say for appellant's argument is that we acknowledge that, based on the record before us, there is an innuendo that the Zoning Enforcement Office may have been on notice of queries about the zoning legality of appellant's efforts to operate a grocery store at 805 West Lexington Street at a time when, had it acted with reasonable promptness to reexamine its earlier advice and discover the error, Kim may have been saved from significant expenditures of labor and capital. Before the Board of Zoning Appeals, neighboring grocery store owner Eugene Sismit

⁹Under the doctrine of estoppel in pais, a person may be precluded by his act or conduct, or silence when it is his duty to speak, from asserting a right which he otherwise would have had. Blacks Law Dictionary, 551 (6th ed. 1990).

stated that in "December '92, January of '93, February of '93 Mr. David Tanner was advised of what was going on in this [Kim's] building." This testimony could be construed to indicate that the City was made aware acutely of a question as to the zoning of the property shortly after Kim was issued the building permit that allowed him to undertake the improvements.

Although we eschew holding that the failure of the Zoning Enforcement Office to apprise Kim of his zoning violation in a more timely fashion amounts to the type of conduct that would give rise to application of estoppel principles against a municipality, we do believe that the egregiousness of a city's actions in neglecting to discover, upon notice that a reasonable person would act on, and disclose zoning misinformation to a party who has detrimentally relied on the erroneous representation is an important factor to be considered in evaluating the appropriate circumstances under which the doctrine might be employed. As we recognized in note 7, supra, estoppel in pais can be asserted in situations where a party remains silent when it has a duty to speak. Nevertheless, if the Court of Appeals has not found yet the set of facts to support the use of equitable estoppel to frustrate a municipality's enforcement its zoning ordinances, we feel constrained to follow the unbroken chain of those prior decisions.

Overweighing the factual situation that militates in Mr. Kim's favor, we observe that he did not ascertain what the official zoning district maps specified as the zone of the subject property in 1992. One may argue that the maps, as opposed to the

convenience of a computer's advice, is the best and only evidence of the actual zoning. It may be argued also that it is unreasonable to expect that a lay person would even know of the existence of such maps, where to find them, or of their significance. It is not unreasonable, however, to expect that a lay person would seek non-governmental, professional advice and analysis, such as from an attorney, before entering into a series of real property and business transactions of the relatively significant magnitude contemplated by Mr. Kim. Such hindsight suggests an alternative that might have averted the current situation. In the final analysis, however, our conclusion is grounded upon the principle that we should not block or frustrate the correct application of the zoning ordinance because of the nonintentional, ministerial error of a municipal employee.

JUDGMENT AFFIRMED. COSTS TO BE PAID BY APPELLANT.





Court of Special Appeals

Courts of Appeal Building Annapolis, Md. 21401-1699

(410) 974-3646 WASHINGTON AREA (301) 261-2920 KATHARINE M. KNIGHT CHIEF DEPUTY

January 4, 1995

F. Vernon Boozer, Esquire Roger J. Sullivan, Esquire 614 Bosley Avenue Towson, Maryland 21204

Re: Domingo Hyeok Kim vs. Mayor and City Council of Baltimore
No. 1336, September Term, 1994

Dear Counsel:

Enclosed find a copy of an Order of this Court dated January 4, 1995, granting Appellant's Motion for Reconsideration of Dismissal. The Court's prior Order of December 14, 1994 dismissing the appeal has been vacated and the appeal is reinstated. Argument has been rescheduled for the March, 1995 session. The brief filed by Appellant on December 22, 1994 has been accepted. Appellee's brief is due February 3, 1995.

Very truly yours,

Leslie D. Gradet

Clerk

LDG:1s

Enclosure

cc: Neal M. Janey, Esquire

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La production CLERK

DOMINGO HYEOK KIM

* IN THE

Appellant

* COURT OF SPECIAL APPEALS

v.

* NO. 1336

MAYOR AND CITY COUNCIL OF BALTIMORE

* September Term, 1994

Appellee

* * * * 1

MOTION FOR RECONSIDERATION OF DISMISSAL

DOMINGO HYEOK KIM, Appellant, by his attorneys, F. Vernon Boozer, Roger J. Sullivan and Covahey & Boozer, P.A., pursuant to Maryland Rule 8-602(c), files this Motion for Reconsideration of this Court's Order of December 14th, 1994 dismissing this matter and in support thereof, states as follows:

- 1. That on December 14th, 1994, this Honorable Court, upon its own motion, dismissed Appellant's appeal pursuant to Maryland Rule 8-602(a)(7).
- 2. That the Appellant's brief in this case was originally due in this Honorable Court on or before November 23rd, 1994.
- 3. That on or about November 15th, 1994, counsel for Appellant and counsel for Appellee had a telephone conversation wherein it was agreed that the time within which to file Appellant's brief would be extended up to and including December 23rd, 1994 and the time within which to file

Appellee's brief would be extended up to and including January 23rd, 1995.

- 4. That pursuant to the aforestated telephone conversation, counsel for Appellant forwarded to counsel for Appellee a letter dated November 15th, 1994 and attached thereto was an original signed stipulation of extension of time to file the Appellant's and Appellee's briefs. (The letter and Stipulation are attached hereto and incorporated herein by reference as Exhibit A.)
- 5. That the dates stipulated by the parties were more than thirty (30) days before the scheduled argument and the extension will not affect the scheduled oral argument.
- 6. That the stipulation was inadvertently not forwarded to this Honorable Court.
- 7. That on December 16th, 1994, immediately upon receiving notice that this matter had been dismissed, counsel for Appellant contacted counsel for Appellee to discuss the status of this case. That during said telephone conversation of December 16th, 1994, counsel for Appellee advised counsel for Appellant that she did not recall receiving the November 15th, 1994 letter, but that she did recall the telephone conversation wherein the stipulation of extension of time within which to file was agreed to.

- 8. That counsel for Appellee advised counsel for Appellant that she was not opposed to the filing of the subject motion and did not oppose this Honorable Court's rescinding its December 14th, 1994 Order and having this case reinstated on the docket of this Honorable Court.
- 9. That in light of counsel for both parties' agreement that the time within which to file the briefs be extended for 30 days, it would serve the ends of justice to allow Appellant's appeal to move forward.
- 10. That a new original of the Stipulation has been filed simultaneously with this Motion.
- 11. That Appellant's brief and record extract will be filed on December 23, 1994.
- 12. That the affidavit of Roger J. Sullivan, Esquire is incorporated herein by reference and referred to as Exhibit
 B.

WHEREFORE, Appellant, DOMINGO HYEOK KIM, by his attorneys, F. Vernon Boozer, Roger J. Sullivan and Covahey & Boozer, P.A., pray that this Honorable Court:

- A. Rescind its December 14th, 1994 Order;
- B. Reinstate this case on the docket; and
- C. Grant unto him such other and further relief as the nature of his cause may require.

F. VERNON BOOZER

ROGER A SULLIVAN

Covaney and Boozer, P.A.
614 Bosley Avenue
Towson, Maryland 21204
(410) 828-9441
Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 6 day of December, 1994, a copy of the aforegoing Motion for Reconsideration was mailed, postage pre-paid to:

Neal M. Janey, Esquire Sandra R. Gutman, Esquire Offices of the City Solicitor 101 City Hall Baltimore, Maryland 21202

F. VERNON BOOZER

94-12-20.gab

COVAHEY & BOOZER, P. A. ATTORNEYS AT LAW 614 BOSLEY AVENUE TOWSON, MARYLAND 21204 AREA CODE 410 EDWARD C. COVAHEY, JR. 828-9441 F. VERNON BOOZER * MARK S. DEVAN FAX 410-823-7530 ANTHONY J. DIPAULA THOMAS P. DORE ROGER J. SULLIVAN November 15, 1994 * ALSO ADMITTED TO D. C. BAR Sandra R. Gutman, Esquire 101 City Hall Baltimore, Maryland 21202 RE: Domingo H. Kim v. Mayor and City County of Baltimore

Court of Special Appeals No. 1336 September Term, 1994

Dear Ms. Gutman:

This letter will confirm our telephone conversation of November 15, 1994 wherein you graciously agreed to stipulate to an extension of time within which to file the record extract and brief in the above captioned matter. Enclosed please find the aforementioned Stipulation for your signature. If you would kindly sign same and return to my office, I will see that the original is then filed with the Court of Special Appeals.

Many thanks for your continuing courtesies in this case.

Very truly yours,

ANNEX OFFICE

606 BALTIMORE AVE.

TOWSON, MD. 21204

SUITE IOI

ROGER/J. SULLIVAN

RJS/gab Enclosure

15 gab.07

IN THE COURT OF SPECIAL APPEALS

DOMINGO HYEOK KIM

*

v.

September Term, 1994

MAYOR AND CITY COUNCIL

No. 1336

STIPULATION

It is hereby stipulated, pursuant to Maryland Rule 8-502(b) by and between the attorneys for the respective parties hereto, that the time for the Appellant's brief in the above matter be, and the same hereby is, extended to and including December 23, 1994, and that the time for Appellee's brief be, and the same hereby is, extended to and including January 23, 1995. The aforesaid dates stipulated to hereby are more than thirty (30) days before the scheduled argument and the extension will not effect the spheduled oral argument.

F. VERNON BOOZER .

My phi

ROGER J SULLIVAN

Covaher and Boozer, P.A. 614 Bosley Avenue Towson, Maryland 21204 (410) 828-9441

Attorneys for Appellant

NEAL M. JANNEY

SANDRA R. GUTMAN

101 City Hall Baltimore, Maryland 21202 Attorneys for Appellee

94-11-24.gab

DOMINGO HYEOK KIM IN THE Appellant COURT OF SPECIAL APPEALS NO. 1336 MAYOR AND CITY COUNCIL OF BALTIMORE September Term, 1994 Appellee AFFIDAVIT OF ROGER J. SULLIVAN STATE OF MARYLAND, BALTIMORE COUNTY, TO WIT: I HEREBY CERTIFY, that on this 16th day of December, 1994, before me, the subscriber, a Notary Public of the State of Maryland, in and for the County of Baltimore, personally appeared ROGER J. SULLIVAN, who made oath in due form of law that the following facts are true: That he is the attorney for the Appellant in the above captioned action, is over 18 years of age and is competent to be a witness. That he has personal knowledge of the facts set forth in this Affidavit and in the Motion for reconsideration of dismissal. 3. That each and every fact as set forth in the Appellant's Motion for reconsideration of dismissal is incorporated by and made a part of this Affidavit. That the facts set forth in the Appellant's Motion for reconsideration of dismissal are true. EXHIBIT B

ROGER J. SULLIVAN

AS WITNESS, my hand and Notarial Seal the date and year first above written.

Molary Public

My Commission Expires:

1/1/96

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 6 day of December, 1994, a copy of the aforegoing Affidavit was mailed, postage pre-paid to:

Neal M. Janey, Esquire Sandra R. Gutman, Esquire Offices of the City Solicitor 101 City Hall Baltimore, Maryland 21202

F. VERNON BOOZER

94-12-21.gab

94 DEC 19 PM 12: 18

L.D. GRADET, CLERK

IN THE COURT OF SPECIAL APPEALS

DOMINGO HYEOK KIM

v.

* September Term, 1994

MAYOR AND CITY COUNCIL

* No. 1336

STIPULATION

It is hereby stipulated, pursuant to Maryland Rule 8-502(b) by and between the attorneys for the respective parties hereto, that the time for the Appellant's brief in the above matter be, and the same hereby is, extended to and including December 23, 1994, and that the time for Appellee's brief be, and the same hereby is, extended to and including January 23, 1995. The aforesaid dates stipulated to hereby are more than thirty (30) days before the scheduled argument and the extension will not effect the scheduled oral argument.

F. VERNEN BOOZER

ROGER J SULLIVAN

Covahey and Boozer, P.A.

614 Bosley Avenue Towson, Maryland 21204

(410) 828-9441

Attorneys for Appellant

NEAL M. JANNEY

SANDRA R CHITMAN

SANDRA R. GUTMAN

101 City Hall Baltimore, Maryland 21202 Attorneys for Appellee

DOMINGO HYEOK KIM IN THE Appellant COURT OF SPECIAL APPEALS NO. 1336 MAYOR AND CITY COUNCIL OF BALTIMORE September Term, 1994 Appellee ORDER Based upon the foregoing Motion For Reconsideration of Dismissal and there being no opposition to same by Appellee, it is this 4th day of fanuary , 1995, by the Court of Special Appeals, ORDERED, that the December 14th, 1994 Order of Dismissal be and the same hereby is RESCINDED and the Clerk of the Court of Special Appeals is directed to place this Appeal back on the docket. Argument is rescheduled in March, 1995. Appellants brief filed December 22, 1994 is accepted. Appellee's brief to due February 3, 1995. Chief Judge

94-12-22.gab

Ra



LESLIE D. GRADET CLERK

Court of Special Appeals

Courts of Appeal Building Annapolis, Md. 21401-1699

(410) 974-3646 WASHINGTON AREA (301) 261-2920 KATHARINE M. KNIGHT CHIEF DEPUTY

December 14, 1994

Roger J. Sullivan, Esquire 614 Bosley Avenue Towson, Maryland 21204

F. Vernon Boozer, Esquire 606 Baltimore Avenue Towson, Maryland 21204

Re: Domingo Hyeok Kim vs. Mayor and City Council

of Baltimore

No. 1336, September Term, 1994

Dear Counsel:

Enclosed find a copy of an Order of this Court dated December 14, 1994, dismissing the captioned appeal for the reason stated therein. The mandate of this Court will issue pursuant to Maryland Rule 8-606 (b).

Very truly yours

Leslie D. Gradet

Clerk

LDG:1s

Enclosure

cc: Neal M. Janey, Esquire

Domingo Hyeok Kim

In the

Appellant

Court of Special Appeals

v.

No. 1336

Mayor and City Council of

September Term, 1994

Baltimore

Appellee

ORDER

It appearing that appellant is in default of Maryland Rule 8-502, the brief due on November 23, 1994, not having been filed, it is this 14th day of December 1994, by the Court of Special Appeals, upon its own motion, pursuant to Maryland Rule 8-602(a)(7),

ORDERED that the captioned appeal be, and it is hereby dismissed.

. Ivol . I transe?

and appeal

No. 1336

SEPTEMBER TERM, 19

TRANSCRIPT OF RE	ECORD
FROM THE	
CIRCUIT COURT FOR BALTIMORE	CITY
Judge: THE HONORABLE ELLEN L. HOLL	ANDER
IN THE CASE OF	
✓ DOMINGO HYEOK KIM	
VS.	Appetiunt
✓ MAYOR AND CITY COUNCIL OF BALTIMO	RE
MO MILE	Appellee
TO THE	
COURT OF SPECIAL APPEAL	S
F. VERNON BOOZER, ESQUIRE - ROGER J. SULLIVAN, ESQ. COVAHEY AND BOOZER, P.A.	FOR APPELLANT
614 BOSLEY AVENUE	R=60
TOWSON, MARYLAND 21204 (410) 828-9441	5=137.50
NEAL M. JANNEY, ESQ., CITY SOLICITOR (101 City Hall GILBERT B. RUBIN 4101.396.3400.	
EXECUTIVE DIRECTOR	FOR APPELLEE
BOARD OF MUNICIPAL AND ZONING APPEALS	P841.338.815
14TH. PLOOR 417 EAST FAYETTE STREET BALTAMORE; MARYLAND 21202	10.13.94

Filed 10.14.04

3

11/23

#93350027 / CL 173927
PHC# 564/94 NC
Start 12.16.93
Quadgment 6.21.94
appeal 7.20.94



Clerk

CIRCUIT COURT FOR BALTIMORE CITY CIVIL DIVISION

Room 462 Court House East 111 N. Calvert Street Baitimore, Md. 21202

10/06/90

General Information (301) 65 Law (301) 65 Equity (301) 65:

Leslie D. Gradet, Clerk Court of Special Appeals Courts of Appeals Bldg. P.O. Box 431 Annapolis, Md 21401

Re: Kin vs. M+CC #93350027/CL173927

Dear Ms Gradet.

The above entitled case is an Appeal filed in the Circuit Court for Baltimore City.

Enclosed please find check no. 1223 in the amount of fifty (250.00) dollars to defray the costs in this case.

Attorney (s) for the appellant and/or appellee did not wish to peruse the record in this matter;

Very truly yours,

Jaundra E. Banks, Clerk

Domingo Hyeok Kim v. Mayor and City Council of Baltimore Case No. 93350027/CL173927

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Original papers forwarded to the Court of Special Appeals via Certified Mail #P842 338 815

CIRCUIT COURT FOR BALTIMORE CITY MSV534

TERMINAL: V149 EVENT DATA

DATE: 10/06/94 TIME: 10:54

CASE NUMBER: 93350027 KIM VS. ZONING BOARD CL173927

CATEGORY: APPAA

ORIG COURT: CL TRANSCRIPT PAGES: 48 TERMINATION DATE: 09/01/95

STATUS: P CONSOLIDATED: LAST CHANGE: 09/29/94

STATUS DATE: 07/20/94 PROTRACTED:

DATE: CODE: EVENT TEXT

092993 MEMO REPORTER'S OFFICIAL TRANSCRIPT OF PROCEEDINGS ON MAY 5, 1994 121693 FILE ORDER OF APPEAL AND PETITION ON BEHALF OF THE CLAIMANT FROM A DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS FD. (1) 121693 MOTH PLAINTIFF'S MOTION FOR STAY AND REQUEST FOR HEARING FD. (2)

122393 PLEA COPY OF APPEAL, PETITION AND MOTION TO STAY MAILED TO THE BOARD

OF MUNICIPAL AND ZONING APPEALS.

010494 PLEA PETITION FOR JUDICIAL REVIEW AND EXHIBIT FD.

012194 ANSW DEFT RESPONSE TO PETITION BY THE APP. OF SANDRA R. GUTMAN ATTY FD

012194 (4)

020194 PLEA TRANSCRIPT OF RECORD (5)

NOTICE SENT IN ACCORDANCE TO MD RULE 7-207 (6)

021794 ORDR CIVIL POSTPONEMENT APPROVED (J., ANGELETTI) (7)

PAGE 001

CIRCUIT COURT FOR BALTIMORE CITY MSV534 DATE: 10/06/94

TERMINAL: V149 EVENT DATA TIME: 10:55

CASE NUMBER: 93350027 KIM VS. ZONING BOARD CL173927

CATEGORY: APPAA

ORIG COURT: CL TRANSCRIPT PAGES: 48 TERMINATION DATE: 09/01/95

STATUS: Р CONSOLIDATED: LAST CHANGE: 09/29/94

STATUS DATE: 07/20/94 PROTRACTED:

DATE: CODE: EVENT TEXT

021894 CAL P03 09:30 428W MOT MOT POST PJ ANGELETTI, E. J 8838 021894 CAL P03 09:30 428W MOT MOT CANC CAN ADMINISTRATIVE 8800 031094 PLEA MEMORANDUM OF DOMINGO HYEOK KIM IN SUPPORT OF PETITION FOR

JUDICIAL REVIEW (8) 031094

050294 PLEA DEFT'S MEMORANDUM OF LAW (9)

09:30 219W CTF CANC CANC CAN ADMINISTRATIVE 8800 050594 CAL 062494 CLOS MEMORANDUM OPINION & ORDER OF COURT DATED JUNE 21, 1994

062494 AFFIRMING DECISION OF THE BOARD (HOLLANDER, J) (10)

072094 APPL NOTICE OF APPEAL TO THE COURT OF SPECIAL APPEALS ON BEHALF OF

THE APPELLANT, FD. (11).

081794 ORDR ORDER TO PROCEED WITHOUT A PREHEARING CONFERENCE, FD. (12).

090194 PLEA COPY OF ROGER J. SULLIVAN'S LETTER TO CT. REPORTER FD. (13)

PAGE 002

CIRCUIT COURT FOR BALTIMORE CITY MSV534 DATE: 10/06/94

TERMINAL: V149 EVENT DATA TIME: 10:55

CASE NUMBER: 93350027 KIM VS. ZONING BOARD CL173927

CATEGORY: APPAA

TRANSCRIPT PAGES: 48 TERMINATION DATE: 09/01/95 ORIG COURT: CL Р LAST CHANGE: 09/29/94 STATUS: CONSOLIDATED:

STATUS DATE: 07/20/94 PROTRACTED:

DATE: CODE: EVENT TEXT 092794 REPORTED BY JOHN T. TROWBRIDGE (14) 100694 MEMO ORIGINAL PAPELS FORWARDED TO THE COURT OF PECIAL APPEALS VIA

100694 CERTIFIED MAIL #P842 338 815, FD.

PAGE 003

DOMINGO HYEOK KIM

PLAINTIFF

VS.

MAYOR AND CITY COUNCIL OF BALTIMORE

DEFENDANT

NO. 93350027/CL173927

PAGE:

DOCKET:

IN THE CIRCUIT COURT FOR **BALTIMORE CITY**

Saundra E. Banks, Clerk

CERTIFICATE BY CLERK OF THE COURT, TO TRANSCRIPT OF RECORD.

State of Maryland, Baltimore City, Set.:

I, Saundra E. Banks, Clerk of the Circuit Court for Baltimore City, hereby certify that the foregoing is a true transcript, taken from the record and proceedings of the said Court, in the Therein entitled cause.

I further certify that all counsel of record, heretofore, have been notified to inspect the foregoing transcript of record, prior to its transmission, and that said counsel have had ample opportunity for such inspection.

> In testimony whereof, I hereunto set my hand and affix the seal of the Circuit Court for Baltimore City aforesaid, on this day of 31st. day of August . 19 94.

COSTS PAID IN THE CIRCUIT COURT FOR BALTIMORE CITY:

Transcript of Record \$60.00

Open Court Costs

Total Costs

\$ 60.00

Steno. Test.

\$137.50

Postage \$5.45

Court Reporter - John Trowbridge

Clerk of the Circuit Court for Baltimore City

SEAL OF

THE COURT

RECEIVED CIRCUIT COURT FOR BALTIMORE CITY

DOMINGO HYBOR 2534 2: 23

Appellant

CIVIL DIVISION

IN THE

93350027

CIRCUIT COURT

FOR

BALTIMORE CITY v.

BOARD OF MUNICIPAL AND ZONING APPEALS 14th Floor 417 E. Fayette Street

Baltimore, Maryland 21202

Appellee

ORDER OF APPEAL

Case 2024FM12/16/93 002#5969 A ****

#0933500

#0000027 CIVIL \$80.00 LIBRA \$10.00 ##TTL **\$90.**00' CHECK \$90.00

CHNG \$0.00

Mr. Clerk:

Please note an appeal to the Circuit Court for Baltimore City from the decision of the Board of Municipal and Zoning Appeals, Appeal No. 370-93X, (a copy of the written decision dated December 13, 1993 is attached hereto as an exhibit) disapproving Appellants application to use the first floor of the property at 805 W. Lexington Street as a grocery store.

> WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY 341 N. Calvert Street Baltimore, Maryland 21202 (410) 685-0111Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY, this copy of the aforegoing ORDER OF APPEAL was hand delivered to the Offices of Gilbert V. Rubin, Executive Director of the Board of Municipal and Zoning Appeals, 14th Floor, 417 E. Fayette Street, Baltimore, Maryland 21202...

s:\wp\mpeterso\dwq\kim.ord

Copy miles to people 12/23/93

DOMINGO HYEOK KIM 3509 Branch Court Road Baltimore, Maryland 21234

Appellant

v.

BOARD OF MUNICIPAL AND ZONING APPEALS 14th Floor 417 E. Fayette Street Baltimore, Maryland 21202

Appellee

* IN THE

* CIRCUIT COURT

* FOR

* BALTIMORE CITY

Case No.:

PETITION IN SUPPORT OF APPEAL

DOMINGO HYEOK KIM, Appellant, by Daniel W. Quasney and Wartzman, Omansky, Blibaum, Simons, Steinberg, Sachs & Sagal, P.A. his attorneys, pursuant to Maryland Rule B-2 files this Petition in support of the appeal taken in the above action and in support thereof says as follows:

- 1. On or about the 13th day of December, 1993, the Board of Municipal and Zoning Appeals (the "Board") issued an opinion disapproving the Appellant's application to use the first floor of the property known as 805 W. Lexington Street as a grocery store.
- 2. As is set forth in the written opinion of the Board, a copy of which is attached to the Order of Appeal filed by the Appellant, the Board found that the property was in an R-8 zoning district and that prior to April 20, 1971, the property was zoned residential use, B-1-1/2 height and area district. The Board further found that according to the files of the Zoning Enforcement Section of the Department of Housing and Community, the subject property had always been used as a residence, until Permit No. 73305 was issued

to the Appellant on May 1, 1993 for the use of the first floor of the property as a grocery store.

- 3. Testimony was taken at the hearing on December 7, 1993 from an official from the Department of Housing and Community Development who testified that the original permit to the Appellant issued for the use of these premises as a grocery store was issued in error due to an incorrect zoning designated on the computer system maintained by that office.
- 4. The testimony at hearing further evidenced that prior to the purchase of the subject property the Appellant went to the Zoning Enforcement Section of the Department of Housing and Community Development to verify the zoning at the property. At that visit the Appellant was instructed by David Tanner of the Zoning Enforcement Office that the property was located in a B-1 business district and that the operation of a grocery store was a permitted use within that district.
- 5. The testimony presented at the hearing further illustrated that in good faith reliance upon the information provided to him by the Zoning Enforcement Office the Appellant did proceed with his plans respecting the property and did expend considerable sums of money associated with extensive renovations to the building and interior of the premises and in the purchase of appropriate equipment and stock to operate the premises as a grocery store. The testimony further illustrated that the Appellant performed considerable work to the premises and expended sums in order to secure appropriate permits to operate the premises as a grocery store, including a permit from the Baltimore City Health

Department, the Bureau of Food Control and the use and occupancy permit from the Zoning Enforcement Office. As the decision of the Board indicates, the Appellant was issued that permit (No. 73305) on May 1, 1993, and did thereafter operate a grocery business out of the premises with the impression that his use fully complied with all the zoning regulations. Several Months later the Appellant received a letter revoking his use permit on the basis that the same had been issued in error due to the improper record keeping procedures of the Zoning Enforcement Office of the Department of Housing and Community Development.

- 6. The opinion of the Board further went on to indicate that numerous representatives of the community appeared at the hearing on December 7, 1993 to indicate their support for the use of the premises by the Appellant as a grocery store, on the basis that the business operated by the Appellant had in fact proved to be a benefit in numerous ways to the community in general.
- 7. Despite the wealth of testimony supporting the Appellant's use of the premises as a grocery and evidencing the benefit of the Appellant's business to the community, as well as the uncontroverted testimony about the extreme hardship that would be suffered by the Appellant if the requested use was disapproved, the Appellant's application was denied because of only three (3) affirmative votes were returned as opposed to the requisite four (4) out of five (5) necessary to grant the permit.
- 8. That the Board's decision in disapproving the Appellant's application results from an unfair procedure. In light of the representations made by the Zoning Enforcement Officer to the

Appellant concerning the zoning designation for the property, which representations induced Appellant to expend substantial sums to renovate the property and apply to use the same as a grocery, the Zoning Enforcement Section and Board should be estopped from denying the Appellant's application.

- 8. That the decision of the Board is unsupported by competent, material, and substantial evidence in light of the entire record of the proceedings.
- 9. That a reasoning mind could not have reached the facts and conclusions that the agency reached, especially in light of the prior action of the Zoning Enforcement Office, and therefore the decision of the Board was arbitrary and capricious.

WHEREFORE, the Appellant requests that this Honorable Court:

- A. Reverse the decision of the Board and order that the Appellant's application to use the premises as a grocery store shall be approved and shall remain in full force and effect.
- B. Grant such other and further relief as this Honorable Court deems appropriate.

WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY

341 N. Calvert Street

Baltimore, Maryland 21202

(410) 685-0111

Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY, this 16TM day of December, 1993, a copy of the aforegoing PETITION IN SUPPORT OF APPEAL was hand delivered to the Offices of Gilbert V. Rubin, Executive Director of the Board of Municipal and Zoning Appeals, 14th Floor, 417 E. Fayette Street, Baltimore, Maryland 21202..

DANIEL W. QUASNEY

s:\wp\mpeterso\dwq\kim.ord

DOMINGO HYEOK KIM 3509 Branch Court Road Baltimore, Maryland 21234

CIRCUIT COURT

Appellant

FOR

 \boldsymbol{v} .

BALTIMORE CITY

BOARD OF MUNICIPAL AND ZONING APPEALS 14th Floor 417 E. Fayette Street Baltimore, Maryland 21202

Case No.:

IN THE

Appellee

MOTION TO STAY ACTION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS

Domingo Kim, Appellant, by Daniel W. Quasney and Wartzman, Omansky, Blibaum, Simons, Steinberg, Sachs & Sagal, P.A., his attorneys, moves pursuant to Maryland Rule B6 for an Order staying the decision of the Board of Municipal and Zoning Appeals dated December 13, 1993 disapproving his application for use of the property known as 805 West Lexington Street as a grocery store, and in support thereof says as follows:

- That contemporaneously with the filing of this Motion to Stay, the Appellant has filed an Order of Appeal and a Petition in Support of Appeal relating to a decision of the Board of Municipal and Zoning Appeals dated December 13, 1993 disapproving the appeal and application of the Appellant to continue to use the property known as 805 West Lexington Street as a grocery store.
- As is set forth in the Petition in Support of Appeal, the Appellant, at all times with respect to his dealings with the Zoning Enforcement Office of the Baltimore City Department of

Housing and Urban Development was under the impression that he acted within full compliance of the law. Specifically, prior to purchasing the property in question, 805 West Lexington Street, the Appellant inquired of officials at the Zoning Enforcement Office as to the zoning for the subject property. In response to his inquiries, he was advised by David Tanner, of said office, that the subject property was located in a B-1 business district and that the operation of a grocery was a permitted use within said In reliance upon this information, the Appellant did purchase the property and did proceed to apply for a building permit to perform renovations to the property in order to open the Upon making application for the building same as a grocery. permit, the Appellant was required to perform extensive renovations to the property, both interior and exterior. Subsequent to the completion of the renovations, the Appellant did purchase trade equipment and fixtures as well as inventory in order to stock the premises for operation as a grocery store, all in reliance upon the information previously provided by the Zoning Enforcement Office that the premises could be operated as a grocery.

- 3. As a result, the Appellant expended in the neighborhood of \$40,000.00 in renovating the improvements and putting the same in the appropriate condition to open as a grocery. Thereafter, the Appellant did apply for and obtain a Use and Occupancy permit from the Zoning Enforcement Office to open the business as a grocery.
- 4. Some three months after said permit was obtained and the
 Appellant had begun operating his grocery business, the Zoning
 Enforcement Office discovered that in fact the information provided

to the Appellant concerning the zoning for the property was given in error and in fact the property was situated within a R-8 residential zoning district. Apparently as a result of this discovery, a correspondence was issued to the Appellant revoking the prior permit to use the premises as a grocery. From that directive, the Appellant took appeal to the Board of Municipal and Zoning Appeals pursuant to the suggestion of the Zoning Enforcement Office.

- 5. Following extensive testimony before the Board of Municipal and Zoning Appeals on December 7, 1993, at which numerous members of the community testified to the resulting benefit to the neighborhood by virtue of the Appellant's grocery store, the majority of the Zoning Board voted in favor of allowing the Appellant to continue to use the property as a grocery. However, because of the specific requirements of the Zoning Board mandating that four affirmative votes from the pool of five Board members are required in order to approve an application, the Appellant's application to continue to use the premises as a grocery was disapproved.
- 6. Clearly, in light of the prior directives of the Zoning Enforcement Office of the Baltimore City Department of Housing and Community Development, a grave injustice has been done to the Appellant by virtue of the decision of the Board of Municipal and Zoning Appeals. In good faith reliance upon the information provided by the Zoning Enforcement Office, the Appellant undertook to expend substantial sums of money (in the neighborhood of \$40,000.00) to renovate the subject premises. In light of that

instruction, the Board of Municipal and Zoning Appeals should be estopped from denying the Appellant the right to use the property as a grocery in order to avoid undue hardship and prejudice to the Appellant.

Based on all of the above, it is inequitable and unjust to require the Appellant to cease operation of the grocery store at the premises pending this appeal.

WHEREFORE, the Appellant respectfully requests that this Court enter an Order staying the decision of the Board of Municipal and Zoning Appeals pursuant to Maryland Rule B-6 pending disposition of the appeal filed in these proceedings. Further, given the unusual circumstances placing the Appellant in his present position (the poor record keeping practices of the Zoning Enforcement Office), he would further request that he be excused from posting any bond or other security as a condition of the stay requested. Clearly, no harm will result to any party by virtue of the Stay requested.

WARTZMAN, OMANSKY, BLIBAUM, SIMONS STEINBERG, SACHS & SAGAL, P.A.

BY:

Daniel W. Quasne

1414 Reisterstown Road Baltimore, Maryland 21208

(410) 484-5355

Attorneys for Appellant

CERTIFICATE OF SERVICE

Daniel W. Quasney

jkwarta\dwq\kim

DOMINGO HYEOK KIM	* IN THE	
3509 Branch Court Road Baltimore, Maryland 21234	* CIRCUIT COURT	
Appellant	* FOR	
v.	* BALTIMORE CITY	
BOARD OF MUNICIPAL AND ZONING APPEALS	*	
14th Floor	* Case No.:	
417 E. Fayette Street Baltimore, Maryland 21202	*	
Appellee	*	

REQUEST FOR HEARING

Domingo Kim, Appellant, respectfully requests an immediate hearing on the Motion to Stay the decision of the Board of Municipal and Zoning Appeals filed in these proceedings.

WARTZMAN, OMANSKY, BLIBAUM, SIMONS STEINBERG, SACHS & SAGAL, P.A.

BY:

Daniel W. Quasney

1414 Reisterstown Road

Baltimore, Maryland 21208

(410) 484-5355

Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY, this 16th day of December, 1993, a copy of the aforegoing Motion to Stay Action was mailed first class, postage prepaid, to Gilbert V. Rubin, Executive Director, Board of Municipal and Zoning Appeals, 14th Floor, 417 E. Fayette Street, Baltimore, Maryland 21202.

Daniel W. Quasnek

IN THE CIRCUIT COURT FOR
BALTIMORE CITY, THE PETITION OF
DOMINGO HYEOK KIM
3509 Branch Court Road
Baltimore, Maryland 21234

FOR JUDICIAL REVIEW OF THE *
DECISION OF THE BOARD OF
MUNICIPAL AND ZONING APPEALS *
OF BALTIMORE CITY
14th Flr., 417 E. Fayette Street*
Baltimore, Maryland 21202

IN THE CASE OF APPEAL OF DOMINGO KIM TO THE BOARD OF MUNICIPAL AND ZONING APPEALS APPEAL NUMBER 370-93X

Petitioner

CIRCUIT FOR

CIRCUIT COURT 12: 33

FOR

BALTIMORE CITY

93350027/CL173927

PETITION FOR JUDICIAL REVIEW

The Petitioner, DOMINGO HYEOK KIM, by and through Daniel W. Quasney and Wartzman, Omansky, Blibaum, Simons, Steinberg, Sachs & Sagal, P.A., his attorneys, seeks judicial review by the Circuit Court for Baltimore City of the decision of the Board of Municipal and Zoning Appeals, Appeal Number 370-93X (a copy of the written decision dated December 13, 1993 is attached hereto as an exhibit), disapproving Appellant's application to use the first floor of the property located at 805 W. Lexington Street as a grocery store. The Petitioner was a party to the agency proceeding.

WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY

1414 Reisterstown Road
Baltimore, Maryland 21208
(410)484-5355

Attorneys for Petitioner

I HEREBY CERTIFY, That on this ______ day of January, 1994, a copy of the foregoing Petition for Judicial Review was hand delivered to the Offices of Gilbert V. Rubin, Executive Director of the Board of Municipal and Zoning Appeals, 14th Floor, 417 E. Fayette Street, Baltimore, Maryland 21202.

DANIEL W. QUASNEY





BOARD OF MUNICIPAL AND ZONING APPEALS

14TH FLOOR
417 E. FAYETTE STREET
PHONE 301-398-4301
BALTIMORE, MARYLAND 21202

DEC 1 3 1993

THIS IS NOT A PERMIT

DO NOT START WORK OR USE THE PROPERTY IF THIS APPLICATION IS APPROVED UNTIL YOU GET A PERMIT OR CERTIFICATE OF OCCUPANCY FROM THE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT WITHIN ONE YEAR OF THE HEARING DATE.

At a meeting of the Board of Municipal and Zoning Appeals on Tuesday, December 7, 1993 the following resolution was adopted:

"Resolved, that in the matter of Appeal No.

Domingo Hyeok Kim, 3509 Branch Court Road	Appellant
to permit the use of first floor as a grocery store	
at805 W. Lexington Street	
the BOARD OF MUNICIPAL AND ZONING APPEALS, after giving pub	olic
notice, inspecting the premises, holding a public hearing,	
ing all data submitted, and by authority of Ordinance No. 105	•
approved April 20, 1971, known as the Zoning Ordinance, made a study	<i>r</i>

of the premises and neighborhood and finds that the property is

on the south side of Lexington Street, 90 feet west of Fremont

Avenue, in an R-8 Zoning District.

"The premises is improved by a three story, brick building, 14 feet by 65 feet. The first floor is used for a grocery store, the second floor is used for storage, and the third floor is vacant. It is proposed to use the first floor as a grocery store.

"Prior to April 20, 1971, the date of passage of the New Comprehensive Zoning Ordinance No. 1051, the property was zoned



Residential Use, B-1-1/2 Height and Area District.

"Under the provisions of Section 4.8-1-a and c, a grocery store is not listed as a permitted or conditional use in theR-8 Residence District.

"Under the provisions of Sections 8.0-1 and 13.0-2, any lawfully existing non-conforming use or structure may be continued.

"Under the provisions of Section 8.0-4-d, a Class III nonconforming use shall not be changed to any other non-conforming use, except that the Board in accordance with the authority and procedures established in Section 8.0-7, may authorize a change of a Class III non-conforming use to a use listed in the B-1 Neighborhood Business District.

"Under the provisions of Section 6.1-1-b, Item 15, a grocery store is listed among the permitted uses in the B-1 Business District.

"Under the provisions of Section 8.0-4-f, whenever any Class III non-conforming use, or part thereof, has been discontinued for a period of twelve consecutive months, such discontinued nonconforming use or part thereof, shall not thereafter be re-established, and any subsequent use of that land, structure or part thereof, shall conform to the regulations of the district in which the land or structure is located. Such discontinuance of the active and continuous operation of such non-conforming use, or any part thereof, for such period of twelve months shall constitute an abandonment of such non-conforming use, or part thereof, respectively,

regardless of any reservation of an intent not to abandon same or of an intent to resume active operations. If, within a period of less than twelve months, actual abandonment, in fact, is evidenced by removal of structure, machinery or equipment or by alterations indicating a change in the use of the land, structure or part thereof, the abandonment shall be completed at the time of such event and all rights to re-establish or continue such nonconforming use, or part thereof, shall terminate as of that time.

"The provisions of this Section concerning discontinuance and abandonment do not apply to Class III non-conforming uses in the R-6, R-7, R-8, R-9 and R-10 Districts, in which the Board may authorize a change to a new use at any time.

"According to the files in the Zoning Enforcement Section of Housing and Community Development, the subject property had always been used as a residence, until Permit No. 73305 was issued, in error, on May 1, 1993, for the continued use of the first floor as a grocery store.

"The testimony shows that this appeal presents a request for authorization to use the first floor of an attached structure as a grocery store, in the R-8 Residence District. The testimony indicates that this property was purchased at a Tax Sale for \$2000.

"The testimony of an official from the Department of Housing and Community Development related that the original permit was issued for the use of these premises in error due to the incorrect zoning on the card index file of that Agency. Based on

the fact that an error had occurred, the permit was revoked by the Department of Housing and Community Development, and the appellant was directed to file an appeal to the Board of Municipal and Zoning Appeals. Based on the incorrect information, the property was approved and a grocery store was established on this site. The appellant did extensive renovations to the building and expended considerable sums of money to but appropriate equipment and stock . the premises for use as a grocery store. The appellant further performed considerable work to the premises and expended additional sums in order to secure the appropriate permits in order to operate a grocery store from the premises, including a permit from the Baltimore City Health Department, Bureau of Food Control. testimony further reveals that presently the appellant has neighborhood support to continue to operate the grocery store at this The attorney, representing the appellant, indicated that it would be a severe, practical difficulty to the owner to cease the operation since it was due to no fault of the owner, but an error on the part of the City official.

"The Board heard testimony from representatives of the community, indicating their support of this proposal.

"The Board also was made aware of the fact that there are other grocery stores in the block, that have noted a decrease in their volume since this property has operated as a store.

"Subsequent to the public hearing, the Board received a letter, dated December 6, 1993 from the Department of Housing and Community Development, which states that they oppose the proposed

use at this location. In addition, based on their neighborhood planning strategies which are prepared in coordination with the neighborhood association, the participating residents have designated the 800 block of West Lexington Street for residential use. On July 12, 1993, the appellant met with the representatives of the community. At that time, some residents expressed support and others, the members of the Concerned Citizens of Poppleton and Project Area Committee, vehemently opposed the grocery store. Again, this Department opposes the proposed use.

"Three members of the Board felt that the application should be approved, and would, in fact, not have an adverse effect on the community. They were also aware of the large expenditure of funds that have been laid out for the use of the premises as a grocery store, based on the incorrect issuance of the permit. Two members of the Board felt, after reviewing the testimony, the facts and law in this case, that they are without authority to permit a grocery store in the R-8 District, especially, since there has been no prior commercial use of the site for a business or grocery at this location.

"In accordance with the above facts and findings, the Board disapproves the application.

"Two members of the Board voted in favor of adopting the resolution, three members of the Board voted against the adoption of resolution. Whereupon, the Chairman ruled that there not being the concurring vote of as many as four members of the Board in favor of granting the permit, the application stands as disapproved."

What I Kudin

DOMINGO HYEOK KIM 3509 Branch Court Road Baltimore, Maryland 21234

Appellant

v. * BA

BOARD OF MUNICIPAL AND ZONING APPEALS 14th Floor 417 E. Fayette Street Baltimore, Maryland 21202

Appellee *

* IN THE

* CIRCUIT COURT

FOR

BALTIMORE CITY

* Case No.:

PETITION IN SUPPORT OF APPEAL

DOMINGO HYEOK KIM, Appellant, by Daniel W. Quasney and Wartzman, Omansky, Blibaum, Simons, Steinberg, Sachs & Sagal, P.A. his attorneys, pursuant to Maryland Rule B-2 files this Petition in support of the appeal taken in the above action and in support thereof says as follows:

- 1. On or about the 13th day of December, 1993, the Board of Municipal and Zoning Appeals (the "Board") issued an opinion disapproving the Appellant's application to use the first floor of the property known as 805 W. Lexington Street as a grocery store.
- 2. As is set forth in the written opinion of the Board, a copy of which is attached to the Order of Appeal filed by the Appellant, the Board found that the property was in an R-8 zoning district and that prior to April 20, 1971, the property was zoned residential use, B-1-1/2 height and area district. The Board further found that according to the files of the Zoning Enforcement Section of the Department of Housing and Community, the subject property had always been used as a residence, until Permit No. 73305 was issued

to the Appellant on May 1, 1993 for the use of the first floor of the property as a grocery store.

- 3. Testimony was taken at the hearing on December 7, 1993 from an official from the Department of Housing and Community Development who testified that the original permit to the Appellant issued for the use of these premises as a grocery store was issued in error due to an incorrect zoning designated on the computer system maintained by that office.
- 4. The testimony at hearing further evidenced that prior to the purchase of the subject property the Appellant went to the Zoning Enforcement Section of the Department of Housing and Community Development to verify the zoning at the property. At that visit the Appellant was instructed by David Tanner of the Zoning Enforcement Office that the property was located in a B-1 business district and that the operation of a grocery store was a permitted use within that district.
- 5. The testimony presented at the hearing further illustrated that in good faith reliance upon the information provided to him by the Zoning Enforcement Office the Appellant did proceed with his plans respecting the property and did expend considerable sums of money associated with extensive renovations to the building and interior of the premises and in the purchase of appropriate equipment and stock to operate the premises as a grocery store. The testimony further illustrated that the Appellant performed considerable work to the premises and expended sums in order to secure appropriate permits to operate the premises as a grocery store, including a permit from the Baltimore City Health

Department, the Bureau of Food Control and the use and occupancy permit from the Zoning Enforcement Office. As the decision of the Board indicates, the Appellant was issued that permit (No. 73305) on May 1, 1993, and did thereafter operate a grocery business out of the premises with the impression that his use fully complied with all the zoning regulations. Several Months later the Appellant received a letter revoking his use permit on the basis that the same had been issued in error due to the improper record keeping procedures of the Zoning Enforcement Office of the Department of Housing and Community Development.

- 6. The opinion of the Board further went on to indicate that numerous representatives of the community appeared at the hearing on December 7, 1993 to indicate their support for the use of the premises by the Appellant as a grocery store, on the basis that the business operated by the Appellant had in fact proved to be a benefit in numerous ways to the community in general.
- 7. Despite the wealth of testimony supporting the Appellant's use of the premises as a grocery and evidencing the benefit of the Appellant's business to the community, as well as the uncontroverted testimony about the extreme hardship that would be suffered by the Appellant if the requested use was disapproved, the Appellant's application was denied because of only three (3) affirmative votes were returned as opposed to the requisite four (4)-out of five (5) necessary to grant the permit.
- 8. That the Board's decision in disapproving the Appellant's application results from an unfair procedure. In light of the representations made by the Zoning Enforcement Officer to the

Appellant concerning the zoning designation for the property, which representations induced Appellant to expend substantial sums to renovate the property and apply to use the same as a grocery, the Zoning Enforcement Section and Board should be estopped from denying the Appellant's application.

- 8. That the decision of the Board is unsupported by competent, material, and substantial evidence in light of the entire record of the proceedings.
- 9. That a reasoning mind could not have reached the facts and conclusions that the agency reached, especially in light of the prior action of the Zoning Enforcement Office, and therefore the decision of the Board was arbitrary and capricious.

WHEREFORE, the Appellant requests that this Honorable Court:

- A. Reverse the decision of the Board and order that the Appellant's application to use the premises as a grocery store shall be approved and shall remain in full force and effect.
- B. Grant such other and further relief as this Honorable Court deems appropriate.

WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY

341 N. Calvert Street

Baltimore, Maryland 21202

(410) 685-0111

Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY, this 164 day of Declube, 1993, a copy of the aforegoing PETITION IN SUPPORT OF APPEAL was hand delivered to the Offices of Gilbert V. Rubin, Executive Director of the Board of Municipal and Zoning Appeals, 14th Floor, 417 E. Fayette Street, Baltimore, Maryland 21202.

DANIEL W. QUASNEY

s:\wp\mpeterso\dwq\kim.ord

IN THE CIRCUIT COURT FOR BALTIMORE CITY, THE PETITION OF DOMINGO HYEOK KIM 3509 Branch Court Road Baltimore, Maryland 21234 FOR JUDICIAL REVIEW OF THE DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS

OF BALTIMORE CITY 14th Flr., 417 E. Fayette Street* Baltimore, Maryland 21202

IN THE CASE OF APPEAL OF DOMINGO KIM TO THE BOARD OF MUNICIPAL AND ZONING APPEALS APPEAL NUMBER 370-93X

IN THE

CIRCUIT COURT

FOR

BALTIMORE CITY

93350027/CL173927

Petitioner

PETITION FOR JUDICIAL REVIEW

The Petitioner, DOMINGO HYEOK KIM, by and through Daniel W. Quasney and Wartzman, Omansky, Blibaum, Simons, Steinberg, Sachs & Sagal, P.A., his attorneys, seeks judicial review by the Circuit Court for Baltimore City of the decision of the Board of Municipal and Zoning Appeals, Appeal Number 370-93X (a copy of the written decision dated December 13, 1993 is attached hereto as an exhibit), disapproving Appellant's application to use the first floor of the property located at 805 W. Lexington Street as a grocery store. The Petitioner was a party to the agency proceeding.

> WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY 1414 Reisterstown Road Baltimore, Maryland 21208 (410)484-5355Attorneys for Petitioner

25

I HEREBY CERTIFY, That on this ________ day of January, 1994, a copy of the foregoing Petition for Judicial Review was hand delivered to the Offices of Gilbert V. Rubin, Executive Director of the Board of Municipal and Zoning Appeals, 14th Floor, 417 E. Fayette Street, Baltimore, Maryland 21202.

DANIEL W. QUASNEY

GILBERT V. RUBIN EXECUTIVE DIRECTOR



BOARD OF MUNICIPAL AND ZONING APPEALS

14TH FLOOR
417 E. FAYETTE STREET
PHONE 301-396-4301
BALTIMORE, MARYLAND 21202

DEC 1 3 1993

THIS IS NOT A PERMIT

DO NOT START WORK OR USE THE PROPERTY IF THIS APPLICATION IS APPROVED UNTIL YOU GET A PERMIT OR CERTIFICATE OF OCCUPANCY FROM THE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT WITHIN ONE YEAR OF THE HEARING DATE.

At a meeting of the Board of Municipal and Zoning Appeals on Tuesday, December 7, 1993 the following resolution was adopted:

"Resolved, that in the matter of Appeal No. .

Domingo Hyeok Kim, 3509 Branch Court Road	Appellant.
to permit the use of first floor as a grocery store	
	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~
at805 W. Lexington Street	
the BOARD OF MUNICIPAL AND ZONING APPEALS, after giving publ	lic .
notice, inspecting the premises, holding a public hearing,	consider-
ing all data submitted, and by authority of Ordinance No. 105	1,
approved April 20, 1971, known as the Zoning Ordinance, made a study	

"The premises is improved by a three story, brick building, 14 feet by 65 feet. The first floor is used for a grocery
store, the second floor is used for storage, and the third floor
is vacant. It is proposed to use the first floor as a grocery
store.

of the premises and neighborhood and finds that the property is

on the south side of Lexington Street, 90 feet west of Fremont

Avenue, in an R-8 Zoning District.

"Prior to April 20, 1971, the date of passage of the New Comprehensive Zoning Ordinance No. 1051, the property was zoned



Appeal No. 370-93X

Residential Use, B-1-1/2 Height and Area District.

"Under the provisions of Section 4.8-1-a and c, a grocery store is not listed as a permitted or conditional use in the Residence District.

"Under the provisions of Sections 8.0-1 and 13.0-2, any lawfully existing non-conforming use or structure may be continued.

"Under the provisions of Section 8.0-4-d, a Class III nonconforming use shall not be changed to any other non-conforming use, except that the Board in accordance with the authority and procedures established in Section 8.0-7, may authorize a change of a Class III non-conforming use to a use listed in the B-1 Neighborhood Business District.

"Under the provisions of Section 6.1-1-b, Item 15, a grocery store is listed among the permitted uses in the B-1 Business District.

"Under the provisions of Section 8.0-4-f, whenever any Class III non-conforming use, or part thereof, has been discontinued for a period of twelve consecutive months, such discontinued nonconforming use or part thereof, shall not thereafter be re-established, and any subsequent use of that land, structure or part thereof, shall conform to the regulations of the district in which the land or structure is located. Such discontinuance of the active and continuous operation of such non-conforming use, or any part thereof, for such period of twelve months shall constitute an abandonment of such non-conforming use, or part thereof, respectively,

regardless of any reservation of an intent not to abandon same or of an intent to resume active operations. If, within a period of less than twelve months, actual abandonment, in fact, is evidenced by removal of structure, machinery or equipment or by alterations indicating a change in the use of the land, structure or part thereof, the abandonment shall be completed at the time of such event and all rights to re-establish or continue such nonconforming use, or part thereof, shall terminate as of that time.

"The provisions of this Section concerning discontinuance and abandonment do not apply to Class III non-conforming uses in the R-6, R-7, R-8, R-9 and R-10 Districts, in which the Board may authorize a change to a new use at any time.

"According to the files in the Zoning Enforcement Section of Housing and Community Development, the subject property had always been used as a residence, until Permit No. 73305 was issued, in error, on May 1, 1993, for the continued use of the first floor as a grocery store.

"The testimony shows that this appeal presents a request for authorization to use the first floor of an attached structure as a grocery store, in the R-8 Residence District. The testimony indicates that this property was purchased at a Tax Sale for \$2000.

"The testimony of an official from the Department of Housing and Community Development related that the original permit was issued for the use of these premises in error due to the incorrect zoning on the card index file of that Agency. Based on

the fact that an error had occurred, the permit was revoked by the Department of Housing and Community Development, and the appellant was directed to file an appeal to the Board of Municipal and Zoning Appeals. Based on the incorrect information, the property was approved and a grocery store was established on this site. The appellant did extensive renovations to the building and expended considerable sums of money to but appropriate equipment and stock . the premises for use as a grocery store. The appellant further performed considerable work to the premises and expended additional sums in order to secure the appropriate permits in order to operate a grocery store from the premises, including a permit from the Baltimore City Health Department, Bureau of Food Control. The testimony further reveals that presently the appellant has neighborhood support to continue to operate the grocery store at this The attorney, representing the appellant, indicated that it would be a severe, practical difficulty to the owner to cease the operation since it was due to no fault of the owner, but an error on the part of the City official.

"The Board heard testimony from representatives of the community, indicating their support of this proposal.

"The Board also was made aware of the fact that there are other grocery stores in the block, that have noted a decrease in their volume since this property has operated as a store.

"Subsequent to the public hearing, the Board received a letter, dated December 6, 1993 from the Department of Housing and Community Development, which states that they oppose the proposed

use at this location. In addition, based on their neighborhood planning strategies which are prepared in coordination with the neighborhood association, the participating residents have designated the 800 block of West Lexington Street for residential use. On July 12, 1993, the appellant met with the representatives of the community. At that time, some residents expressed support and others, the members of the Concerned Citizens of Poppleton and Project Area Committee, vehemently opposed the grocery store. Again, this Department opposes the proposed use.

"Three members of the Board felt that the application should be approved, and would, in fact, not have an adverse effect on the community. They were also aware of the large expenditure of funds that have been laid out for the use of the premises as a grocery store, based on the incorrect issuance of the permit. Two members of the Board felt, after reviewing the testimony, the facts and law in this case, that they are without authority to permit a grocery store in the R-8 District, especially, since there has been no prior commercial use of the site for a business or grocery at this location.

"In accordance with the above facts and findings, the Board disapproves the application.

"Two members of the Board voted in favor of adopting the resolution, three members of the Board voted against the adoption of resolution. Whereupon, the Chairman ruled that there not being the concurring vote of as many as four members of the Board in favor of granting the permit, the application stands as disapproved."

A-60.

DOMINGO HYEOK KIM 3509 Branch Court Road Baltimore, Maryland 21234

Appellant

**v.** 

BOARD OF MUNICIPAL AND ZONING APPEALS 14th Floor 417 E. Fayette Street Baltimore, Maryland 21202

*Appellee* 

* IN THE

* CIRCUIT COURT

* FOR

* BALTIMORE CITY

* Case No.:

#### PETITION IN SUPPORT OF APPEAL

DOMINGO HYEOK KIM, Appellant, by Daniel W. Quasney and Wartzman, Omansky, Blibaum, Simons, Steinberg, Sachs & Sagal, P.A. his attorneys, pursuant to Maryland Rule B-2 files this Petition in support of the appeal taken in the above action and in support thereof says as follows:

- 1. On or about the 13th day of December, 1993, the Board of Municipal and Zoning Appeals (the "Board") issued an opinion disapproving the Appellant's application to use the first floor of the property known as 805 W. Lexington Street as a grocery store.
- 2. As is set forth in the written opinion of the Board, a copy of which is attached to the Order of Appeal filed by the Appellant, the Board found that the property was in an R-8 zoning district and that prior to April 20, 1971, the property was zoned residential use, B-1-1/2 height and area district. The Board further found that according to the files of the Zoning Enforcement Section of the Department of Housing and Community, the subject property had always been used as a residence, until Permit No. 73305 was issued

to the Appellant on May 1, 1993 for the use of the first floor of the property as a grocery store.

- 3. Testimony was taken at the hearing on December 7, 1993 from an official from the Department of Housing and Community Development who testified that the original permit to the Appellant issued for the use of these premises as a grocery store was issued in error due to an incorrect zoning designated on the computer system maintained by that office.
- 4. The testimony at hearing further evidenced that prior to the purchase of the subject property the Appellant went to the Zoning Enforcement Section of the Department of Housing and Community Development to verify the zoning at the property. At that visit the Appellant was instructed by David Tanner of the Zoning Enforcement Office that the property was located in a B-1 business district and that the operation of a grocery store was a permitted use within that district.
- 5. The testimony presented at the hearing further illustrated that in good faith reliance upon the information provided to him by the Zoning Enforcement Office the Appellant did proceed with his plans respecting the property and did expend considerable sums of money associated with extensive renovations to the building and interior of the premises and in the purchase of appropriate equipment and stock to operate the premises as a grocery store. The testimony further illustrated that the Appellant performed considerable work to the premises and expended sums in order to secure appropriate permits to operate the premises as a grocery store, including a permit from the Baltimore City Health

Department, the Bureau of Food Control and the use and occupancy permit from the Zoning Enforcement Office. As the decision of the Board indicates, the Appellant was issued that permit (No. 73305) on May 1, 1993, and did thereafter operate a grocery business out of the premises with the impression that his use fully complied with all the zoning regulations. Several Months later the Appellant received a letter revoking his use permit on the basis that the same had been issued in error due to the improper record keeping procedures of the Zoning Enforcement Office of the Department of Housing and Community Development.

- 6. The opinion of the Board further went on to indicate that numerous representatives of the community appeared at the hearing on December 7, 1993 to indicate their support for the use of the premises by the Appellant as a grocery store, on the basis that the business operated by the Appellant had in fact proved to be a benefit in numerous ways to the community in general.
- 7. Despite the wealth of testimony supporting the Appellant's use of the premises as a grocery and evidencing the benefit of the Appellant's business to the community, as well as the uncontroverted testimony about the extreme hardship that would be suffered by the Appellant if the requested use was disapproved, the Appellant's application was denied because of only three (3) affirmative votes were returned as opposed to the requisite four (4)-out of five (5) necessary to grant the permit.
- 8. That the Board's decision in disapproving the Appellant's application results from an unfair procedure. In light of the representations made by the Zoning Enforcement Officer to the

Appellant concerning the zoning designation for the property, which representations induced Appellant to expend substantial sums to renovate the property and apply to use the same as a grocery, the Zoning Enforcement Section and Board should be estopped from denying the Appellant's application.

- 8. That the decision of the Board is unsupported by competent, material, and substantial evidence in light of the entire record of the proceedings.
- 9. That a reasoning mind could not have reached the facts and conclusions that the agency reached, especially in light of the prior action of the Zoning Enforcement Office, and therefore the decision of the Board was arbitrary and capricious.

WHEREFORE, the Appellant requests that this Honorable Court:

- A. Reverse the decision of the Board and order that the Appellant's application to use the premises as a grocery store shall be approved and shall remain in full force and effect.
- B. Grant such other and further relief as this Honorable Court deems appropriate.

WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY

341 N. Calvert Street

Baltimore, Maryland 21202

(410) 685-0111

Attorneys for Appellant

## CERTIFICATE OF SERVICE

DANIEL W. OUASNEY

s:\wp\mpeterso\dwq\kim.ord

PETITION OF DOMINGO HYEOK KIM 2509 Branch Court Road Baltimore, MD 21234

FOR JUDICIAL REVIEW OF THE DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS

IN THE CASE OF Domingo Hyeok Kim, 805 W. Lexington St. Appeal No. 370-93X

IN THE

* CIRCUIT COURT

FOR

BALTIMORE CITY

Case No. 93350027/CL173927

* * * * * * * *

#### RESPONSE TO PETITION

The Board of Municipal and Zoning Appeals, Appellee, by its attorney, Sandra R. Gutman, Principal Counsel, pursuant to Maryland Rule 7-204, intends to participate in the above captioned action for judicial review.

SANDRA R. GUTMAN Principal Counsel

Department of Law,
Housing Division,
Housing Litigation Unit

143 City Hall 100 Holliday Street Baltimore, MD 21202 Telephone: 410-396-3933

Attorney for Board of Municipal and Zoning Appeals

Certification of Mailing

I HEREBY CERTIFY that on this day of the foregoing a true and correct copy of the foregoing RESPONSE TO PETITION was sent by first class mail, postage pre-paid, to

Daniel W. Quasney, Esquire 341 North Calvert Street Baltimore, MD 21202

> SANDRA R. GUTMAN Principal Counsel

2

FEB 0 1 1994

93350027 CL-173927

APPEAL NO. 370-93X

Application of Domingo Hyeok Kim to use first floor as a grocery store at 805 W. Lexington St.

I HEREBY CERTIFY that the papers herein are true copies of those in the record of the Board of Municipal and Zoning Appeals in the above-entitled matter.

GILBERT V. RUBIN, EXECUTIVE DIRECTOR

January 13, 1994

## CERTIFICATE OF COMPLIANCE

I HEREBY CERTIFY THAT in accordance with Rule 7-202-(e) of the Maryland Rules of Procedure, all parties or their representatives have been notified of the filing of this appeal.

BY:

GILBERT V. RUBIN, EXECUTIVE DIRECTOR BOARD OF MUNICIPAL AND ZONING APPEALS





GILBERT V. RUBIN EXECUTIVE DIRECTOR

## BOARD OF MUNICIPAL AND ZONING APPEALS

14TH FLOOR
417 E. FAYETTE STREET
PHONE 301-396-4301
BALTIMORE, MARYLAND 21202

DEC 1 3 1993

#### THIS IS NOT A PERMIT

DO NOT START WORK OR USE THE PROPERTY IF THIS APPLICATION IS APPROVED UNTIL YOU GET A PERMIT OR CERTIFICATE OF OCCUPANCY FROM THE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT WITHIN ONE YEAR OF THE HEARING DATE.

At a meeting of the Board of Municipal and Zoning Appeals on Tuesday, December 7, 1993 the following resolution was adopted:

"Resolved, that in the matter of Appeal No	370-93X
Domingo Hyeok Kim, 3509 Branch Court Road	
to permit the use of first floor as a grocery store	
005 ** *	

805 W. Lexington Street

the BOARD OF MUNICIPAL AND ZONING APPEALS, after giving public notice, inspecting the premises, holding a public hearing, considering all data submitted, and by authority of Ordinance No. 1051, approved April 20, 1971, known as the Zoning Ordinance, made a study of the premises and neighborhood and finds that the property is on the south side of Lexington Street, 90 feet west of Fremont Avenue, in an R-8 Zoning District.

"The premises is improved by a three story, brick building, 14 feet by 65 feet. The first floor is used for a grocery store, the second floor is used for storage, and the third floor is vacant. It is proposed to use the first floor as a grocery store.

"Prior to April 20, 1971, the date of passage of the New Comprehensive Zoning Ordinance No. 1051, the property was zoned



Residential Use, B-1-1/2 Height and Area District.

*Under the provisions of Section 4.8-1-a and c, a grocery store is not listed as a permitted or conditional use in theR-8 Residence District.

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regardless of any reservation of an intent not to abandon same or of an intent to resume active operations. If, within a period of less than twelve months, actual abandonment, in fact, is evidenced by removal of structure, machinery or equipment or by alterations indicating a change in the use of the land, structure or part thereof, the abandonment shall be completed at the time of such event and all rights to re-establish or continue such nonconforming use, or part thereof, shall terminate as of that time.

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"Two members of the Board voted in favor of adopting the resolution, three members of the Board voted against the adoption of resolution. Whereupon, the Chairman ruled that there not being the concurring vote of as many as four members of the Board in favor of granting the permit, the application stands as disapproved."

EXECUTIVE DIRECTOR

Appeal No. 370-93X

Sent to:

Appellant

Eugene Snead 763 W. Fayette St. - 21201

John H. Deneck, Esq. 201 N. Charles St. - 21201

Charles Purnell
19 N. Fremont Ave. - 21201

Daniel Quasney, Esq. 341 N. Calvert St. - 21202

Robert Quille 800 W. Lexington St., #1 - 21201

Louise Hughes 806 W. Lexington St., Apt. 5 - 21201

Michelle Brown 834-B Vine St. - 21201

Ms. A. Cooper 811 W. Lexington St. - 21201

Dept. of HCD 13th floor 417 E. Fayette St.

Zoning Enforcement Section

#### CITY OF BALTIMORE



### BOARD OF MUNICIPAL AND ZONING APPEALS

# DATA SHEET — FOR OFFICE USE ONLY

COMPILED FROM THE RECORD PRIOR TO THE PUBLIC HEARING

7 1993 -1 30 PM DEC

APPEAL NO.

DATE FILED Sept. 27, 1993HEARING DATE

PURPOSE OF APPEAL

To use first floor as a grocery store

PREMISES

805 W. LEXINGTON STREET

LOCATION

s. side of Lexington St., 90' w. of Fremont Ave.

NAME OF APPELLANT

DOMINGO HYEOK KIM

ADDRESS OF APPELLANT

3509 Branch Court Rd. - 21234

NAME OF OWNER

SAME

ADDRESS OF OWNER

SAME

SIZE OF LOT

14' x 100'

DESCRIPTION OF EXISTING BLDG. OR USE

3-sty. brick bldg., 14' x 65'

1st fl. - grocery
2nd fl. - storage 3rd fl. - vacant

DESCRIPTION OF PROPOSED BLDG. OR USE

To use the first floor as a grocery

store

DECISION OF ZONING ADMINISTRATOR

Disap. under Sec. 4.8-1-a - Use

R-8 LOCATED IN A_

ZONING DISTRICT

#440-50:J.W.FISHER - To alter frt. & use 1st fl. as a confectionery store. DISAPPROVED BY BD. 5-16-50

PRIOR CASES

Prior to 4/20/71, the date of passage of the New Comprehensive Zon. Ord. No. 1051, the property was zoned Resi-STAFF REPORT: dential Use, B-1-1/2 Height and Area District.

"Under the provisions of Section 4.8-1-a and c, a grocery store is not listed as a permitted or conditional use in the R-8 Res. Dist.

"Under the provisions of Sections 8.0-1 and 13.0-2, any lawfully existing non-conforming use or structure may be continued.

"Under the provisions of Section 8.0-4-d, a Class III non-conforming use shall not be changed to any other non-conforming use, except that the Board in accordance with the authority and procedures established in Section 8.0-7, may authorize a change of a Class III non-conforming use to a use listed in the B-1 Neighborhood Business District.

(CONT. ON PAGE 2.)

Page 2.

Appeal No. 370-93X

"Under the provisions of Section 6.1-1-b, Item 15, a grocery store is listed among the permitted uses in the B-1 Business District.

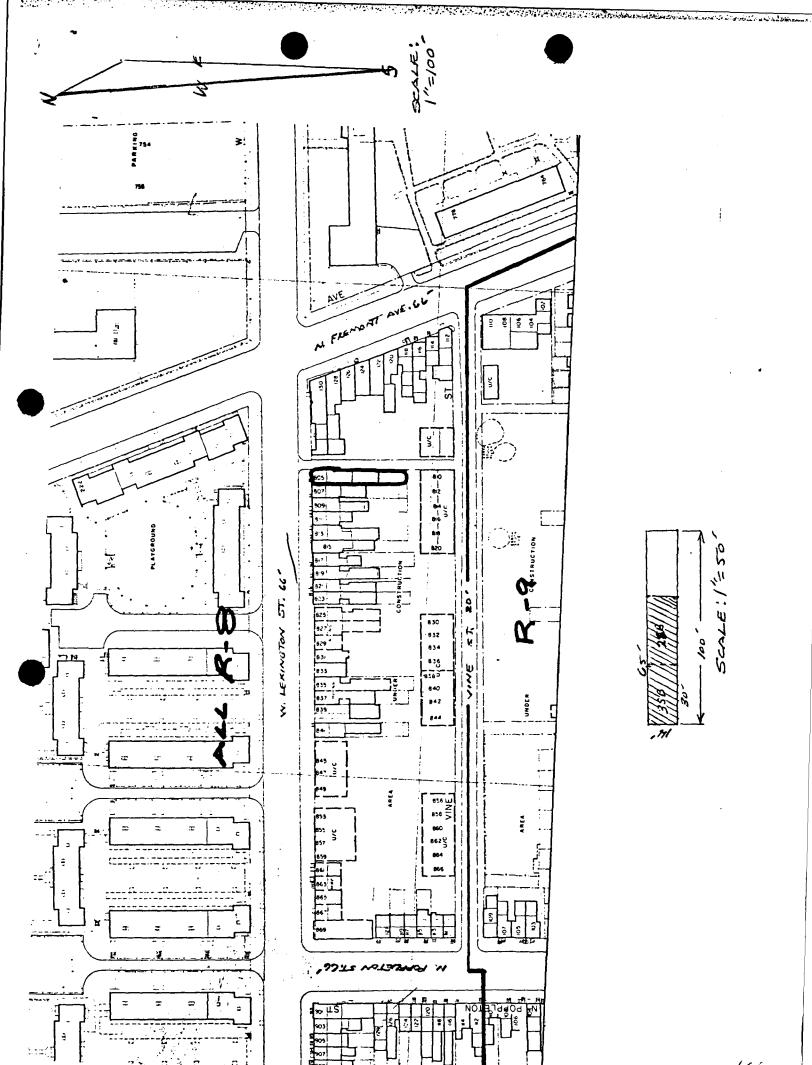
"Under the provisions of Section 8.0-4-f, whenever any Class III non-conforming use, or part thereof, has been discontinued for a period of twelve consecutive months, such discontinued nonconforming use or part thereof, shall not thereafter be re-established, and any subsequent use of that land, structure or part thereof, shall conform to the regulations of the district in which the land or structure is located. Such discontinuance of the active and continuous operation of such non-conforming use, or any part thereof, for such period of twelve months shall constitute an abandonment of such non-conforming use, or part thereof, respectively, regardless of any reservation of an intent not to abandon same or of an intent to resume active operations. If, within a period of less than twelve months, actual abandonment, in fact, is evidenced by removal of structure, machinery or equipment or by alterations indicating a change in the use of the land, structure or part thereof, the abandonment shall be completed at the time of such event and all rights to re-establish or continue such nonconforming use, or part thereof, shall terminate as of that time.

"The provisions of this Section concerning discontinuance and abandonment do not apply to Class III non-conforming uses in the R-6, R-7, R-8, R-9 and R-10 Districts, in which the Board may authorize a change to a new use at any time.

"The proposal in this case is to use the first floor of an attached structure as a grocery store, in the R-8 Residence District.

NOTE:

ACCORDING TO THE FILES IN THE ZONING ENFORCEMENT SECTION OF HOUSING AND COMMUNITY DEVELOPMENT, THE SUBJECT PROPERTY HAD ALWAYS BEEN USED AS A RESIDENCE, UNTIL PERMIT #73305 WAS ISSUED (IN ERROR) ON MAY 1, 1993, FOR THE CONTINUED USE OF THE FIRST FLOOR AS A GROCERY STORE. COPY OF PERMIT IS WITH FILE.



1	TRANSCRIPT OF	TESTIMONY
2	Appeal No. 370-93X	
3 4 5	Appeal of Domingo :  Hyeok Kim to use first :  floor as a grocery :	Before the BOARD OF MUNICIPAL AND ZONING APPEALS December 7, 1993
7 8 9	store at 805 West  Lexington Street  :	GIA BLATTERMAN M. SCOTT SMITH HERBERT BROWN BARBARA GREEN LALIT H. GADHIA, CHAIRMAN GILBERT RUBIN
10	8	
11	APPEARA	NCES
12	For the Appeal	Against the Appeal
13	Daniel Quasney, Esquire	Eugene Sismit
14	David Tanner	
15	Domingo Hyeok Kim	
16	Felicia Cooper	
17	Michelle Brown	•
18	Sidney Arnett	·
19	Ernest Sanders	
20	Louise Hughes	
21	Robert A. Quill	

1	FOR THE APPEAL
2	Leroy Price
3	John Denek, Esquire
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#### PROCEEDINGS

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2 CHAIRMAN GADHIA: 370-93X, premises at 805 3 West Lexington Street. Name of the Appellant is Domingo Hyeok Kim. Proposed use is to use first floor 4 as a grocery store. It's before the Board for use in 5 6 R-8 zoning district. All those who will testify, raise 7 your right hand. ' (Whereupon, all witnesses were duly sworn by 8 9 the Chairman.) 10 CHAIRMAN GADHIA: Those in support of the 11

appeal should be on this side, those opposed on that side. Okay. Those in support on this side, those opposed on that side. There still are sides dropping in. Okay. Now, has everyone been sworn in here?

UNIDENTIFIED SPEAKER: Yes.

CHAIRMAN GADHIA: Okay. Have you been sworn in, everybody here? Okay. Please identify yourself, sir.

MR. QUASNEY: Good afternoon, Mr. Chairman, ladies and gentlemen. My name is Daniel W. Quasney.

I'm the attorney for Domingo Kim who is to my right,

the Appellant in this case. Mr. Chairman, ladies and gentlemen, I would like to hope that this situation is an unusual one for you as a Board. We're here this afternoon taking the appeal of a decision of the Building Inspector's Office revoking a building permit of Mr. Kim to use the property --CHAIRMAN GADHIA: A building permit or zoning permit? MR. QUASNEY: No, it's actual, the letter

MR. QUASNEY: No, it's actual, the letter actually said the building permit. It's a letter dated August 16th, 1993 revoking his building permit. It was from the Building Inspector's Office and maybe I ought to give you a little procedural history so you can understand what happened.

Mr. Kim noticed that this property was listed for the tax sale properties and based on seeing the property listed as a tax sale property he went to the zoning enforcement office and did an investigation of the zoning for the property. He saw someone in that office and Mr. Tanner is here to testify and I'll yield to him in a moment.

CHAIRMAN GADHIA: All right.

MR. QUASNEY: Saw someone in that office and was advised -- they punched it into the computer and was advised that it was in a B-1 district. And as you all know, a grocery is a permitted use in a B-1 district.

He specifically requested at that time not knowing the districts himself whether or not a grocery could be used and was advised yes, a grocery is permitted in a B-1 district. Based on that he paid the taxes, bought the property from the City.

He sough a building permit, was granted one and as a condition of obtaining the building permit a number of renovations were required. And it's because the building was in a pretty dilapidated and collapsing condition.

The front wall was bowed and some structural members were missing and there were holes in the building where rats and other bad elements got in. As a result he did extensive renovations to the building, interior and exterior, bought trade fixtures,

1 everything necessary to open up a grocery business; 2 applied for a use and occupancy and on May 18th of 193 --CHAIRMAN GADHIA: How much did he spend to 5 renovate? 6 MR. QUASNEY: I have for each of the members, Mr. Chairman --7 8 CHAIRMAN GADHIA: Oh, okay. MR. QUASNEY: -- I have a list of his 9 10 expenses in getting the property ready to operate as a 11 grocery. You may want to circulate those. And he spent to the tune of \$38,000 in renovations, buying 12 13 inventory and trade fixtures, procuring the appropriate 14 licenses. 15 On May 18th of '93 he obtained a use and 16 occupancy permit to operate the business as a grocery. 17 He operated it for some three months until August 16th 18 when he received the letter and I have a copy of the 19 letter, Mr. Chairman. I don't know if it's in the file 20 or not.

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It's only the original so I maybe asked -- I

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expected it would be in the zoning file and if it's not
maybe I can just get a copy at a later date. It was a
letter dated August 16th from the Chief of Construction
and Building Inspection which indicated that his
building permit and thereby I guess his permit to use
the property as a grocery was revoked and it indicates
that a mistake was made.

After the fact we have discovered that what 8 9 happened was there was a -- and I'll yield to Mr. 10 Tanner on this point, I think he can describe it better 11 than I, but what happened was, when Mr. Kim went to investigate the zoning someone had inputted the wrong 12 13 information concerning the district and he was 14 improperly advised that this was a B-1 district as 15 opposed to an R-8 district. And maybe I'll let 16 Mr. Tanner take over at this point.

MR. TANNER: Yes, my name is David Tanner.

I'm the Zoning Administrator. And basically so far what has been said is true. I don't know when the input -- the incorrect zoning information occurred but it did occur and we approved an application based on

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incorrect information, that it was a B-1 district.

When I became aware of the error I wrote a memo to Rudy Jansen and this is a copy of that memo along with a copy of his permit. And that was the impetus that generated Mr. Jansen's letter revoking the permit.

This is hopefully the first and last time such an error will occur. I don't, you know, I don't know what to say.

MS. BLATTERMAN: It's happened before.

MR. TANNER: I'm not saying that errors have not happened before, but this kind of happened because of our efforts to modernize and computerize the permit process. We went on line with computer information in December of this year, '93.

December 1st we started using the computer system -- in '92, I'm sorry. The zoning district boundary information is on the computer screen and obviously we have to be assured that that information is correct is we're going to rely upon it in issuing permits. I guess the only thing I can say is we have

1 learned from this error.

We have gone through and backtracked zoning documentation on the computer system going back to 1971 when the ordinances first went into effect. What we found was that the State Department of Assessments was responsible for inputting zoning district information into the real property file.

We found that they had not done that. As amendments came through they were not updating the file. We found hundreds of errors as a result of this basically. They have been all corrected. Our staff has also been directed not to rely on the computer for zoning district information, to also cross check the district map so that this won't happen again.

But unfortunately it did happen. The applicant submitted an application. I'm the one that approved it. I'm the one who made the error, so I can't point to anyone on my staff. It was my mistake and based on his approval he went ahead and got a building permit to replace the front wall and did these improvements to the property. So --

1	MS. BLATTERMAN: Would they have they had
2	to be done anyway, right? The front wall was bowed.
3	Wouldn't that have to be done anyway?
4	MR. TANNER: Yeah, in order so the building
5	could be occupied for any reason.
6	MS. BLATTERMAN: Right, regardless of what
7	use
8	MR. TANNER: Yes.
9	MS. BLATTERMAN: would have been there.
10	CHAIRMAN GADHIA: Okay. And I gather that
11	then you found out that the applicable law is such that
12	if you issued a permit in error then you must withdraw
13	it. Is that correct?
14	MR. TANNER: Yes.
15	CHAIRMAN GADHIA: And that's when you
16	informed the Applicant that you were revoking the
17	permit because is was issued in error and therefore the
18	building permit
19	MR. TANNER: Yes.
20	CHAIRMAN GADHIA: So as a consequence now
21	they're taking an appeal to get conditional use

1	established. Is that the status that we are in?
2	MR. TANNER: Yes. Non-conforming use.
3	CHAIRMAN GADHIA: Non-conforming use,
4	correct. Okay. Any questions of Mr. Tanner from
5	anybody?
6	MR. QUASNEY: Not of Mr. Tanner,
7	Mr. Chairman. I'd simply like to resume my
8	discussion
9	CHAIRMAN GADHIA: Sure.
10	MR. QUASNEY: if the Board's
11	CHAIRMAN GADHIA: Go ahead.
12	MR. QUASNEY: To Mr. Tanner's credit, yes, a
13	mistake was made and he stepped up and said I made a
14	mistake and that's why we're here. Unfortunately for
15	my client, we're in the position of being in what I
16	would call an untenable position at this point because
17	of the mistake.
18	You know, Ms. Blatterman, you indicated that
19	yeah, the repairs would have had to have been made, but
20	my client's position is he'd have never purchased the
21	property. He purchased in reliance on

1	MS. BLATTERMAN: How much was the purchase
2	price?
3	MR. QUASNEY: I'd don't he can answer the
4	rest of that.
5	MR. KIM: It was about \$2,000.
6	MS. BLATTERMAN: \$2,000.
7	MR. QUASNEY: Yes, this is Mr. Kim. Was that
8	the amount of the open taxes, Mr. Kim?
9	MR. KIM: Yes.
10	CHAIRMAN GADHIA: Go ahead, sir. We want you
11	to know the thrust of this case as if you are coming
12	before the Board fresh
13	MR. QUASNEY: Correct, sure.
14	CHAIRMAN GADHIA: To establish use. So
15	let's
16	MR. QUASNEY: I think the Board is familiar
17	now with the procedural history of the case
18	CHAIRMAN GADHIA: Right.
19	MR. QUASNEY: and what I would like to do
20	is tell firstly just take a minute and tell the Board a
21	little bit about Mr. Kim. Mr. Kim is 30 years old.

1 He's married. He has two young boys. This is a family 2 business, ladies and gentlemen.

His wife works in the store with him. I think the members of the community that are here and I'm sure you're not going to want to hear from them at length, but briefly they would all say that that's the precise atmosphere that this store presents to the community, that of family.

When you go in there they treat you like you're part of their family, very friendly to the other individuals. A little bit about this property. You've heard Mr. Tanner indicate that the front wall was bowed.

At the time this property was purchased it was a vacant, abandoned property. The front door and windows were boarded up and the boards were torn away and individuals had gotten access into the property.

There were numerous holes in the unit where rats and cats and other animals had crawled in. When Mr. Kim came in there he found that the interior of the unit was full of needles and other related drug

paraphernalia. It was apparent that the property was being used as a shooting gallery or other form of drug use by the neighbor -- by the bad elements in the community.

As a result, in addition to the exterior

As a result, in addition to the exterior renovations that we've discussed, that had to all be cleaned up. The back yard was full of trash, a number of things. I say those things because what Mr. Kim has done to this property and admittedly he did it because he wanted to open a grocery. That was his intention all along.

But he's improved the property for the community. The community no longer has an abandoned vacant unit. It now has a clean business that they can allow their children to go into without fear.

CHAIRMAN GADHIA: Do you have any photographs of the business?

MR. QUASNEY: Mr. Kim has a couple of photographs of the exterior of the building. It sits on a corner as you can see from the maps that were placed in the file. Mr. Chairman, if I could point it

1 out to you -- right on the corner.

Here's also a picture of the side view. This is part of the exterior renovations that Mr. Kim had to do. That area of the building was collapsing and that was part of the exterior work that was performed. In addition to the renovations to the outside, naturally the interior had to be renovated in order -- so they could be -- aisles had to be put up, shelves, what have you, cold boxes, all the things that are associated with the operation of a grocery.

In addition to that, Mr. Kim has become a member of this community. He's involved in the community. I don't know if it was his prompting and maybe he can clarify that is you have any questions or at the prompting of neighbors, but there came a time when the neighborhood had a rat problem.

In an attempt to address that Mr. Kim donated I believe 150 bags of rat poison that was distributed and the members used that to solve that problem. In addition, Mr. Kim's become active in an association to try to fight the drug situation in the community.

He's made donations. He's been involved with the people on that score. He's also involved with the community associations, ladies and gentlemen. I have a letter here from an individual associated with the community association who couldn't be here.

It's actually the manager of the Poppleton
Place Apartments, Kimberly White, who couldn't be here
but wished to express her endorsement in writing and to
be placed in the file of the Board. I think when the
Board reviews all of the standards for a non-conforming
use or a variance or special exception, however we call
the animal, to allow Mr. Kim the continued use of this
property as a grocery, I think in terms of whether or
not this business is a benefit to the community it
meets that on all scores and I think you can hear from
me all day but I think the better people to tell you
that would be the members of the community that are
here and at this time I would simply yield to each of
them and let them say what they wish to.

CHAIRMAN GADHIA: Did you plan on telling all the factors that to into the decision making or --

1	MR. QUASNEY: Well, Mr. Chairman, I certainly
2	will address all the factors involved in the standards
3	for special exception. I think we do meet all those.
4	CHAIRMAN GADHIA: After
5	MR. QUASNEY: Yeah.
6	CHAIRMAN GADHIA: Fine. Okay. Go ahead.
7	Yes, ma'am?
8	MS. COOPER: Mr. Chairman and Board, I'd like
9	to offer testimony in behalf of Mr. Domingo Kim. As
10	far as convenience, as a resident of the Poppleton
11	Place Apartments
12	CHAIRMAN GADHIA: Just a little bit closer.
13	UNIDENTIFIED SPEAKER: Give your name.
14	MS. COOPER: Felicia Cooper. As a resident
15	of the Poppleton Place Apartment Complex, I personally
16	can appreciate the opening of the market, Poppleton
17	Food Market for the sake of the little ones travelling
18	back and forth across a busy streets. It's not like we
19	live in the safest neighborhood.
20	Anything that will help us to be a litle
21	worry free is a plus. This is how I feel about the

Poppleton Food Market. Our young ones are dying at such an early age at a great rate. If the opening of this store means a child will have a chance of longevity, then so be it.

The second point, availability. In the

The second point, availability. In the morning Mr. Kim -- in the beginning Mr. Kim had irregular hours of operation since his store was not properly stocked or stocked with satisfaction of his customers as well as other legalities.

Since Mr. Kim has changed the stock in his store and to accommodate his patrons, the store has been open and ready for business every day at the time specified. If there's going to be an early closing or a late opening there will be signs posted ahead of time so people can govern themselves accordingly. Thank you.

#### CHAIRMAN GADHIA: Miss?

MS. BROWN: My name is Michelle Brown and the attitude toward Mr. Kim, if you travel to Mr. Kim's 100 times a day he will always give the same cheerful attitude, not only from him, Mr. Kim, but his whole

1	staff. Mr. Kim's wife is also a gentle one, too.
2	His whole staff should be commended on their
3	public relations with respect to their store.
4	Throughout the whole legal battle they have never lost
5	their smile. Since the store has been in our
6	neighborhood you can see a change in the positive
7	attitude.
8	Mr. Kim has painted the front of abandoned
9	buildings so they wouldn't be such an eyesore. He has
10	also distributed rat poison throughout the area to try
11	to cut down on rodent problems that are encountering.
12	In closing, Poppleton Food Market has been nothing but
13	a plus since it opened. Thank you.
14	CHAIRMAN GADHIA: Thank you.
15	MR. ARNETT: My name is Sidney Arnett and I
16	live in the neighborhood of Mr. Kim's store.
17	CHAIRMAN GADHIA: Will you say your name
18	again for the record? I don't believe
19	MR. ARNETT: Sidney Arnett and I live in the
20	neighborhood, 808 Lexington, Apartment 4. And I think
21	Mr. Kim has done a beautiful thing on that store

because -- me and I'm a senior citizen, I just have to 1 walk -- for different things, items, groceries. 2 have to walk down the street about half a block and I 3 think he did a beautiful thing for the neighborhood 4 5 plus there's a lot of senior citizen's in the neighborhood, you know, deal with Mr. Kim. I think 6 7 they --Thank you. CHAIRMAN GADHIA: Yes, sir? 8 9 MR. SANDERS: I'm Ernest Sanders. I'd just 10 like to say Mr. Kim, after he bought the building in 11 the 800 block of Lexington Street, we live there and have low rises across the street. So the traffic is 12 13 not that heavy so the store's convenient for us as 14 parents if we don't want our children to cross Fayette 15 pr Baltimore Street and he fixes up and renovates the 16 interior and exterior and it's a nice, clean place and 17 it's in the right place because the children go over 18 there and we don't have to worry about them crossing

CHAIRMAN GADHIA: Thank you. Yes, ma'am?

MS. HUGHES: My name is Ms. Louise Hill. I

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the main streets.

just want to say that, you know, please stay there, you 1 know, and it's convenient -- and I would go directly 2 across the street, you know, and this place just paid 3 4 for itself. Thank you. CHAIRMAN GADHIA: Thank you. Yes, sir? 5 6 Okay. Do you want me to read this? 7 MR. QUASNEY: You might want to read it into 8 the record, Mr. Chairman. 9 CHAIRMAN GADHIA: Okay. I will let you do 10 that. MR. QUASNEY: Okay, sure. This is Mr. Robert 11 12 A. Quill. Apparently Mr. Quill has difficulty speaking and he -- Mr. Quill, do you have what you want to say 13 14 on here? It lists your address, 800 Lexington Street. 15 And I don't know what else -- well, let me ask you 16 this, Mr. Quill, maybe you can just nod affirmatively. 1.7 Are you here to testify in favor of Mr. Kim's use? 18 Okay. Thank you. 19 CHAIRMAN GADHIA: Well, we'll say for the 20 record that we saw an affirmative nod. 21

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MR. QUASNEY: Okay.

MR. PRICE: My name is Leroy Price. 1 2 employed with Mr. Kim and I would say I like the place, 3 the store. I see the children come home from school, 4 they ain't got to worry about dope -- all the stores around there have dope addicts around there, children 5 scared to go to school. But this store right there, 6 7 they walk in, people right there give them good manners 8 and all of that so I say I'd like the store to stay there and I don't care what nobody say. 10 MS. GREEN: You work there, sir? 11 MR. PRICE: Yeah, I work there. 12 employee. Thank you. 13 CHAIRMAN GADHIA: And did you want to present anyone else? 14 MR. QUASNEY: This is Mrs. Kim, Mr. Chairman. 15 Mr. Chairman getting to your point, I take a directive. 16 17 I'm sure the Board is familiar with the standards that are required for granting the special exception, those 18 19 is found at 11.05. 20 I believe under the circumstances this use 21 meets all those criteria and there are ten separate

I can certainly go down each but I'll --1 ones. 2 CHAIRMAN GADHIA: Please, do. MR. QUASNEY: The first one deals with 3 4 because of the particular physical surroundings, shape 5 or topographical conditions of a specific structure, land involved, a practical difficulty to the owner will 6 7 result as distinguished from mere inconvenience if the strict letter of the regulations were to be carried out. Now, this is probably the biggest stretch of all ten that we have to discuss admittedly to all of you in 10 11 order to meet the criteria, but I think given this situation we do. 12 13 And the reason is, this is a situation that 14 was created by acts beyond those of Mr. Kim. I think 15 Mr. Kim did what any reasonable prospective purchaser 16 or any reasonable applicant to a zoning board would do. 17 He went to the Zoning Office, saw the appropriate 18 person, said I want to investigate the zoning on this 19 property, what is it. 20 And the person who was charged with the duty 21 and the regs -- I think they're in 11.02 but I'm not

certain of the specific section -- but part of the
duties of the zoning administrator are to maintain the
records of the Zoning Board and specifically the zoning
maps and also to establish a procedure for public
information concerning those maps and the zoning
regulations. And I think Mr. Tanner testified that
that's precisely what they had attempted to do anyway
in good faith to establish a computer program that
would allow them better public access to those records.

My client availed himself of those records and was given information. We now know that it was false. But based on that and in total reliance on that he took action and he took action to the tune of spending the monies that we've all seen there, opened and operated and I would submit to you that his expenses are continuing because he continually is buying inventory.

He's continually buying insurance. He's continually paying an alarm system to keep the property protected. So he has on-going expenses. I'm certain that he has expenses with suppliers of trade fixtures

and all the associated things that one thinks about when one's involved in a grocery operation.

Because of that I think there is a special circumstance here that was created by that dilemma and it certainly is one of more than mere inconvenience, ladies and gentlemen. It's one to the tune of if this gentleman is denied his use he is essentially bankrupt. He has invested the money he had into this store.

He ultimately -- just by way of departure for a second, Mr. Kim started in the grocery business in 1988. He had a business. There was a fire. He virtually lost everything. Ultimately the landlord of that property was convicted of an arson-related offense associated with that.

He started over again. To his credit, in 1990 he opened another -- in '91 he opened another business on Madison Street, another grocery operation, started from the ground up. When he purchased this property, when he got his use and occupancy permit to run this as a grocery, he transferred everything and sold his business.

He has invested everything he has in this.

This is his endeavor. This is the principal means of support for his wife and his two children. So I think we are in the special circumstance, the kind of thing that's contemplated by the first element of the test and I think he meets it.

The second element is the condition upon which an application for a special exception is based are unique to the property for which the special exception is sought and are not applicable generally to other property within the same zoning classification. I think that's clearly the case here.

This is an extremely special circumstance.

Now, Ms. Blatterman said that you've had these kinds of things before. It's certainly my first experience with something like this and I hope it's my last and I'm sure everybody else does.

But certainly this is something extremely special to Mr. Kim. His property does not relate to the other properties. Number three, the practical difficulty is caused by this ordinance and has not been

created by intentional action of any person presently having an interest in the property.

Well, clearly I think all the facts from my discussion as well as what Mr. Tanner says this was not brought about by any intentional action of Mr. Kim to subvert or otherwise get around the zoning regulations. He thought at all times he was operating in accordance with the regulations.

The fourth criteria is the granting of the special exception will not be detrimental to or endanger the public health, safety or general welfare or morals. I think clearly we meet that one. As a matter of fact, from all the testimony that you've heard the operation by Mr. Kim supports all those elements.

It supports the public health and security because it's eliminated a potential drug location and it also uplifts the morale and welfare as you've heard from these other individuals who would not mind their children going into the place. Item 5, the purpose of the special exception is not based exclusively upon a

desire to increase the value or income potential of the property.

Well, that certainly wasn't Mr. Kim's exclusive desire. Mr. Kim was advised that it was a business district, thought he could operate a grocery and went about his venture based on that information.

So I don't think one could fairly argue that he is at all motivated simply by a desire to increase the value of the property. That may well be a benefit of his use. We would admit that.

Six, the special exception will not be injurious to the use and enjoyment of other property in the immediate vicinity nor substantially diminish and impair property values in the neighborhood. Well, I think it certainly doesn't do that and I think if it has any effect it will have the effect of increasing property values in the neighborhood.

Certainly we've eliminated an abandoned, dilapidated building and we've replaced it with something that's a part of this community now. He's a businessman who's taken an interest in the community.

He's involved in community activity.

Seven, the granting of the special exception will not impair an adequate supply of light and air to adjacent property or overcrowd the land or create an undue concentration of population or substantially increase the congestion of the streets or create hazardous traffic conditions or increase the danger of fire or otherwise endanger the public safety. Clearly we don't impair anybody's use or air or height restrictions.

The physical dimensions of the building haven't changed. As to the other criteria, I think you heard from one of the other gentleman who testified -- I don't recall his name -- but his testimony was this isn't a crowded street and certainly Mr. Kim's business hasn't increased the traffic and he trusts it enough that he allows his children to go to the store so that they don't have to cross busy streets like Baltimore Street and I forgot the other one. I think he said Fayette Street.

Number eight, the special exception will not

adversely affect transportation or unduly burden water, 1 2 sewer, school, park or other public facilities. think that's self-explanatory. I don't see any means 3 by which Mr. Kim's use will impact any of those areas 5 adversely. 6 Nine, the granting of the special exception will not adversely affect any urban renewal plan 7 8 approved by the Mayor and City Council or the master plan of the City approved by the Planning Commission. I don't want to flatter Mr. Kim or myself to think that 10 this particular use, this small family-owned 11 neighborhood grocery is going to have any serious 12 13 impacts on the future plan of the City. 14 I think all this thing is doing and I think 15 it's fair to say is benefiting that small segment of 16 the people in that neighborhood that have close access to grocery facilities. And the final one, within the 17 18 intent and purposes of this ordinance the special 19 exception is granted, is the minimum exception 20 necessary to afford relief.

Well, I think that's clear. I think in order

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to avoid an extremely undue hardship on Mr. Kim this is the only feasible solution, to allow him to have the use contemplated, the use he was represented he could make of the property at the time he sought information from the Zoning Board.

Just one final thing as to the legal aspect and then, Mr. Chairman, I'd like to yield to John Denek who's here to speak briefly. Mr. Denek represents one of the individuals who had originally expressed concern about this use.

One other legal point I'd like to bring to the Board's attention, this situation and again it is unusual but it certainly may raise what at least I believe is a legal theory called an estoppel whereby if one gives, makes representation to another person, understanding that that person is going to rely on that representation and take action, the law would state that that person later can't change its position. Now, one can seriously argue in this case that that would apply to the City.

Mr. Kim, although an innocent mistake and we

1	don't even want to infer that it was anything other			
2	than that, although an innocent mistake, Mr. Kim was			
3	given information by representatives of the City about			
4	the zoning on this property. He relied on it.			
5	They understood that he would rely on it			
6	because he asked the specific question can I have a			
7	grocery there and they said yes, it's a permitted use			
8	in a B-1 district. Based on that one could argue I			
9	hope we never get to that point and I hope that the			
10	Board sees fit to allow the use because it's a benefit			
11	to the community but one could argue that the City			
12	may be estopped from denying the use after Mr. Kim's			
13	already made this reliance. At this point,			
14	Mr. Chairman, I'll just yield to Mr. Denek briefly.			
15	CHAIRMAN GADHIA: Well, I decide that.			
16	MR. QUASNEY: Oh, I'm sorry. If you had some			
17	questions for me.			
18	CHAIRMAN GADHIA: Our procedures are not that			
19	you yield to Mr. Denek. It comes back to the Chair.			
20	MR. QUASNEY: Back to the Chair. Okay.			
21	Excuse me, Mr. Chairman. I didn't quite			

1	UNIDENTIFIED SPEAKER: to be heard,			
2	Mr. Chairman.			
3	CHAIRMAN GADHIA: Mr. Rubin?			
4	MR. RUBIN: I have no correspondence.			
5	CHAIRMAN GADHIA: Okay. Now we go to			
6	Mr. Denek.			
7	MR. DENEK: Mr. Chairman, my name is John			
8	Denek. I represent Mr. Charles Purnell who is seated			
9	in the front row. You may know Mr. Purnell because he			
10	was written up in the <u>Sun</u> papers over this very			
11	instance and I pass up for your information the article			
12	of October 12th, 1993.			
13	And I want to say that Mr. Quasney has very			
14	fairly represented the facts in this case to the Board,			
15	that a terrible mistake was made at the Zoning Office,			
16	that Mr. Kim has done nothing wrong, that Mr. Kim			
17	inquired and was told that he could have his grocery			
18	store there in a building that was zoned for			
19	residential use. He paid good money to the City.			
20	The then put in \$40,000 to fix up the			
21	building, stock it as a grocery store and then he's			

1	told you can't do it because it's not legal. And			
2	Mr. Purnell has been in his grocery business at that			
3	location since 1984 and when Mr. Kim opened his			
4	business two thirds of his sales dropped off			
5	immediately.			
6	Mr. Kim is closer to the bulk of the			
7	population and Mr. Purnell's business will eventually			
8	just dry up and go away and he'll be left with a			
9	building that he owns that won't have a grocery store.			
10	Nevertheless			
11	CHAIRMAN GADHIA: Let me ask, Mr. Denek			
12	MR. DENEK: Yes?			
13	CHAIRMAN GADHIA: just a little Is			
14	your theory here that a use that is being applied for			
15	by Mr. Kim should be denied by the Board because it			
16	would detrimentally impact			
17	MR. DENEK: Well, let me finish my thoughts,			
18	Mr. Chairman.			
19	CHAIRMAN GADHIA: Okay.			
20	MR. DENEK: I told him that I thought you			
21	would have to approve it, that I think that the Board			

1	is estopped from saying no to Mr. Kim. It was a City		
2	employee who made a mistake. Granted he did it in		
3	with no intention to hurt Mr. Purnell, but I think the		
4	five of you who are City Zoning Commissioners have to		
5	back up the Zoning Office on this. I think that you're		
6	estopped from saying that the person		
7	CHAIRMAN GADHIA: That's not the posture we		
8	are in.		
9	MR. DENEK: Certainly		
10	CHAIRMAN GADHIA: Listen to the question,		
11	Mr. Denek, so you can answer, focus very properly.		
12	What is before the Board is that the permit was issued		
13	in error which then was revoked and now we have an		
14	application to establish non-conforming use in support		
15	of which we have heard testimony.		
16	MR. DENEK: And this		
17	CHAIRMAN GADHIA: Now we are ready to hear		
18	any opposition.		
19	MR. DENEK: This Applicant put in over		
20	\$50,000		
21	CHAIRMAN GADHIA: Right.		

1 MR. DENEK: -- to open his grocery store. 2 It's true my client is hurt. My client spoke with Mr. Kim and negotiated a financial settlement to come 3 today and say he won't oppose it. But I think that the 5 bigger issue that this Board has to look at isn't 6 whether Mr. Kim gets his grocery store and whether 7 Mr. Purnell stays open. 8 The issue before this Board that you need to 9 think of in bigger terms for the City and the business 10 people of Baltimore is how do we prevent this from ever 11 happening again? When a businessman, an innocent 12 fellow like Mr. Kim comes in and says I want to open a grocery store and they say okay, you can do it, zoning 13 14 permits it and then subsequently it drives out another 15 businessman. 16 Now, my client has entered into an agreement 17 with Mr. Kim that involves money and we will not object 18 to Mr. Kim getting his grocery store at this location. 19 CHAIRMAN GADHIA: Mr. Denek, that's not a 20 matter before the Board.

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MR. DENEK: The ramifications for this are

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1 that my client may eventually lose his business and I'm 2 saying to you we need to think about a way that when somebody comes in that they can't have improper 3 information in the computer. 4 5 CHAIRMAN GADHIA: Mr. Denek, if you are 6 asking the Board how do we arrive at a system of no 7 possibility of human error, I would have to consult The Almighty and then give an answer to that. I don't know 9 how one can possibly structure a system that is operated by human beings in which occasionally mistakes 10 don't take place. 11 12 MR. DENEK: But the mistake here lasted over a year and it allowed him to buy --13 CHAIRMAN GADHIA: Until it was brought to the 14 attention to the issuing authority that there was a 15 16 mistake and when the mistake was discovered, 17 appropriate steps were taken to correct the mistake and that's all that can be done. 18 19 MR. DENEK: Mr. Chairman, I've been involved 20 in this case for a year and a half. I know that that

is not exactly what happened from first hand knowledge.

21

1	CHAIRMAN GADHIA: Let me ask you, did you				
2	come before the Board on this matter before?				
3	MR. DENEK: Your Honor, we brought this				
4	before the Zoning Appeal Board's information earlier,				
5	as soon as the permit was issued.				
6	CHAIRMAN GADHIA: Are you familiar with the				
7	procedures of the Zoning Board?				
8	MR. DENEK: Yes, and Mr				
9	CHAIRMAN GADHIA: Did you follow the				
10	procedures to bring this matter before the Board				
11	before				
12	MR. DENEK: Yes, we did, and Mr. Tanner said				
13	that as long as he was giving an opportunity for				
14	Mr. Kim to file an appeal				
15	CHAIRMAN GADHIA: I don't think you are				
16	listening to me.				
17	MR. DENEK: I'm telling you we wrote				
18	CHAIRMAN GADHIA: Did you come before the				
19	Board before? That's the question.				
20	MR. DENEK: Your question to me was did we				
21	take any action to bring this before the Board				

### 2 MR. DENEK: -- and the answer is yes. 3 contacted Mr. Tanner and he said so long as the man 4 said he was going to file an appeal he would not issue 5 a paper objecting and that we were just --6 CHAIRMAN GADHIA: (inaudible) 7 MR. DENEK: Until Mr. Kim saw Mr. Quasney we were in a state of limbo for several months and that's 8 an unfortunate situation which we ought to rectify in 10 the future. But my client's position is we do not 11 object to Mr. Kim. I have a question. You said 12 MS. BLATTERMAN: 13 you've been involved in this a year and a half. 14 CHAIRMAN GADHIA: I want to know how. 15 MS. BLATTERMAN: The permit was issued in May so how could you have been involved in this a year and 16 a half? 17 18 MR. DENEK: We have reason to --19 MS. BLATTERMAN: Was the permit issued after 20 knowledge that this was not a B-1 zoning 21 MR. DENEK: Yes.

To --

CHAIRMAN GADHIA:

1

1	MS. BLATTERMAN: Is that what you're saying?			
2	MR. DENEK: Yes.			
3	MS. BLATTERMAN: It was issued after			
4	knowledge			
5	MR. DENEK: Yes.			
6	MS. BLATTERMAN: Would you explain that to me			
7	because in other words the Zoning Department, the			
8	Permit Department knew before May the 19th which would			
9	have been approximately a year after you got involved,			
10	correct?			
11	CHAIRMAN GADHIA: Well, let's get			
12	MR. DENEK: I don't know that it's even			
13	relevant.			
14	MS. BLATTERMAN: Well, it is relevant because			
15	if you've been involved a year and a half and you've			
16	known that this was incorrect for a year and a half,			
17	how come you knew and the Zoning Department didn't			
18	know? So it's very pertinent.			
19	CHAIRMAN GADHIA: Ms. Blatterman, we really			
20	don't have here anyone under oath testifying.			
21	MS. BLATTERMAN: He			

1	MR. DENEK: I could have
2	CHAIRMAN GADHIA: Well he's not under oath.
3	MR. DENEK: I'm an attorney representing
4	Mr. Purnell and if you want Mr. Purnell under oath as
5	to when he first brought this to the zoning
6	administrator's
7	MS. BLATTERMAN: Okay. I'd like to hear it.
8	MR. DENEK: attention, we could do that.
9	But I don't think it's the issue at hand today.
10	MS. BLATTERMAN: It is the issue.
11	CHAIRMAN GADHIA: You've settled already.
12	MR. DENEK: We settled. We reached a
13	financial settlement, Ms. Blatterman.
14	CHAIRMAN GADHIA: Okay.
15	MS. BLATTERMAN: So well, it's a separate
16	issue but, you know, we've had this problem with the
17	Zoning Department before where they've given permission
18	to do something improperly and I think it's important
19	to know
20	CHAIRMAN GADHIA: Well, I don't think that's
21	an issue that this Board should be going into right

1	now. That's not the issue. We just, you know, there's			
2	no opposition to the application right now and that's			
3	the posture of the case. If there's any further			
4	inquiry that any member of this Board wants to make			
5	into the operation of the Zoning Office then of course			
6	they all entitled to do that. But this is not the			
7	appropriate time to do it even because we are not			
8	prepared for that type of hearing. Sir, are you being			
9	represented by Mr. Denek or			
10	MR. SISMIT: No, I'm in opposition.			
11	CHAIRMAN GADHIA: Okay. Come on. Are you in			
12	opposition?			
13	MS. SISMIT: Right.			
14	CHAIRMAN GADHIA: Okay. Come on up here.			
15	MR. SISMIT: My name is Eugene Sismit. I own			
16	a grocery at 763 West Gay Street. I've been there			
17	since 1973 which Mr. Rubin he well knows. Number one,			
18	I cannot speak so eloquently as the two lawyers			
19	preceding me.			
20	CHAIRMAN GADHIA: That's all right. You're			
21	doing quite well.			

1	MR. SISMIT: I want to give you a few truths.			
2	CHAIRMAN GADHIA: Okay.			
3	MR. SISMIT: December of '92, January of '93,			
4	February of '93 Mr. David Tanner was advised of what			
5	was going on in this building, okay. And we wanted to			
6	know how could this man come into an R-8 zone and build			
7	a grocery.			
8	CHAIRMAN GADHIA: We already heard from			
9	Mr. Tanner that the records show the error that it was			
10	a B-1 zone. That's how it happened.			
11	MR. SISMIT: In '92, December of '92?			
12	CHAIRMAN GADHIA: Well, we are all talking			
13	about roughly the same period.			
14	MR. SISMIT: I think you're talking mostly of			
15	′93.			
16	MS. BLATTERMAN: '93.			
17	MR. SISMIT: Yes, not '92.			
18	CHAIRMAN GADHIA: Well, December of '92 and			
19	'93 are not far apart.			
20	MS. BLATTERMAN: No, no, no. The permit			
21	MR. SISMIT: He was advised.			

1	MS. BLATTERMAN: was issued May 19th, '93.			
2	This was my question to Mr. Denek. Okay. If the			
3	Zoning Department who is represented by			
4	CHAIRMAN GADHIA: Is the permit before us			
5	right now? Are we deciding the question of the permit			
6	or are we deciding the question of nonconforming use?			
7	That's the issue I think we should be confined to right			
8	now instead of going far afield in areas that are not			
9	before us.			
10	MR. SISMIT: But Mr. Tanner was aware.			
11	CHAIRMAN GADHIA: That permit was taken back.			
12	MR. SISMIT: Right.			
13	CHAIRMAN GADHIA: Now, we are not here			
14	talking about that permit.			
15	MR. SISMIT: He did have another one?			
16	CHAIRMAN GADHIA: He's here to get the			
17	permit.			
18	MR. SISMIT: Oh, okay. May I ask for the			
19	health permit, the inspection permit? It was never			
20	filed until after the man had opened the store. Now,			
21	these are truths.			

CHAIRMAN GADHIA: Well, you should take that 1 2 up with the Health Department. MR. SISMIT: Now then, as for Mr. Kim owning 3 one store, he also owned 819 Madison Avenue and also an affiliation with another store on Baltimore Street. 5 Now, I've heard some of my friends so eloquently stated that they was glad he was in the neighborhood. You 7 8 have three stores that was less than a block from him, okay. So I understand that Mr. Kim made a monetary 10 settlement with Mr. Purnell or something like that. 11 Well, he said a monetary settlement. I call it 12 something else. Okay. But --13 CHAIRMAN GADHIA: Sir, will you tell us what is your objection? 14 MR. SISMIT: Oh, I have a store. 15 I've lost 16 quite a bit of money per week by this man opening up, 17 okay. Now, in the future for years back, certain 18 organizations has tried so hard to purchase my building 19 which I wouldn't sell, but I never thought it would 20 come to do anything like this, okay. So it's a whole 21 lot of -- Mr. Purnell, Mr. Purnell has a lot of papers

2 No. The lawyer said no. CHAIRMAN GADHIA: That's up to them. 3 MR. SISMIT: His lawyer said no, but he did 4 5 most of the leg work on this and he found out was a lot 6 of holes this man fell through, okay. And as Mr. Rubin 7 can tell you, the time I came down here I had to get 8 everything by the book as Mr. Rubin can tell you. 9 That's all I have to say. MR. QUASNEY: Mr. Chairman, just one other 10 11 point, just a point of clarification so the Board knows 12 and so we're all squared on the dates. The building 13 permit on the property is -- I have a copy of it -- was issued December 22, 1992. That was the building 14 permit. The use and occupancy permit was issued 5-18-15 93. Just so we know the dates and it seems --16 17 MS. BLATTERMAN: What was -- may I see the December building permit, please? This is just general 19 repairs. It doesn't say what the building was going to be used for. That's just general repairs. 20 21 MR. QUASNEY: Ms. Blatterman, I'm at a loss

which you should look at. If I may, may I have them?

1

1	because I don't know what the practice of the building			
2	inspector's office is.			
3	CHAIRMAN GADHIA: The building permit is			
4	issued without regard to zoning.			
5	MR. QUASNEY: Yes.			
6	CHAIRMAN GADHIA: So it would have no bearing			
7	on zoning.			
8	MR. QUASNEY: I didn't think so,			
9	Mr. Commissioner.			
10	CHAIRMAN GADHIA: That wouldn't take into			
11	account zoning issues. If there's nothing further,			
12	thank you.			
13	MR. QUASNEY: That's all we have. Thank you.			
14	CHAIRMAN GADHIA: Thank you.			
15	(Whereupon, the hearing was adjourned.)			
16				
17				
18				
19				
20				
21				

### CERTIFICATE 1 2 This is to certify that the foregoing transcript 3 In the matter of: 370-93X BOARD OF MUNICIPAL AND ZONING APPEALS **BEFORE:** 5 6 DATE: DECEMBER 7, 1993 7 PLACE: BALTIMORE, MARYLAND 8 represents the full and complete proceedings of the 9 aforementioned matter, as reported and reduced to 10 typewriting. 11 12 13 Court Reporter 14 15 Patricia Campbell Transcriber 16 17 18 19 20

21

# computer error nas 2 grocers seeing red

## A battle for sales in West Baltimore

By Norris P. West Stoff Writer

Erroneous information in the city zoning office's computer files has locked two mom-and-pop grocery stores in West Baltimore in a battle for profits and, maybe, survival.

Charles J. Purnell, owner of the Last Stop Confectionery on Fremont Avenue near Fayette Street, complains that the erroneous information allowed the competing Poppleton Food Market to open at a location that is not zoned for business but is more convenient to residents of the Lexington Terrace public housing complex.

The new store siphoned away business, and he is having problems paying his bills, said Mr. Purnell, 34. "My business is cut almost down to cero." he said, adding that he opened the store in 1984 only after being

assured by officials that zoning restrictions prohibited competitors from opening in a location closer to customers' homes than his store.

The existence of his competitor, who invested thousands of dollars to convert a vacant house into a food market, is also threatened now that zoning officials are aware of the problem.

Domingo H. Kim opened his store on Lexington Street in May. He was given the incorrect information in 1992

Records show that the building is zoned residential, meaning that a grocery store cannot exist there.

But Mr. Kim was already in business when city officials discovered the error. The city now says that the store cannot remain open unless it is granted a special exception by the

See GROCERS, 3B

TUESDAY, OCTOBER 12, 1993

THE SUN

### **BALTIMORE CITY**

### **GROCERS**

#### From 1B

Board of Municipal and Zoning Appeals, to which Mr. Kim has appealed. His store is being allowed to remain open until the issue is decided.

Zoning administrator David C. Tanner said that the mistake was made when someone in his office, or in another agency with access to the computer, entered information showing the property as being zoned commercial.

He said he's never before encounterrel such a problem.

#### 'There was a mistake'

"Basically, there was a mistake made," said Mr. Tanner, who Insisted that the problem cannot hapmen adain.

"I'm going through a series of spot checks," he said. "Until we are certain the information is correct, I've instructed our staff not to rely on information they see on the computer screen."

Mr. Tanner said employees are required to match computer data against zoning maps.

Mr. Kim said that he has spent 840,000 to renovate the building. Including replacing the facade and installing Plexiglas windows and turnatiles.

He said he owned another store in Baltimore but closed it to open the Poppleton Food Market.

"Whatever the zoning board says, I'll have to follow," he said.

Mr. Kim said he is not bitter that his business is in danger but believes he should be allowed to stay open because of the size of his investment.

In his appeal, he said he relied upon incorrect information from the coning office and did extensive renovation. Ills application says that "extreme hardship" will result if he is forced to close.

#### 'I feel sorry for him'

Mr. Kim, 30, said that the community benefits from his store's presence because of its convenience and efforts he's made to improve the area.

He said the site was an eyesore crawling with rats before he moved there. He said he is optimistic that things will work out for both him and Mr. Purnell, although the latter says it's impossible for both to thrive.

"I feel sorry for him. I didn't want to hurt anybody," Mr. Kim said.

Mr. Purnell says that the Poppleton Food Market should be closed because it operates in a location that never has been zoned for business. He pointed to city records showing that in 1950 a request was denied to operate a grocery store in the Lexington Street building.

He said he doesn't have any problems with two stores down the street from him because they are in areas zoned for busing

Mr. Purnell lis Last Stop Confectionery order and 8800 a day in sales before public housing offi-

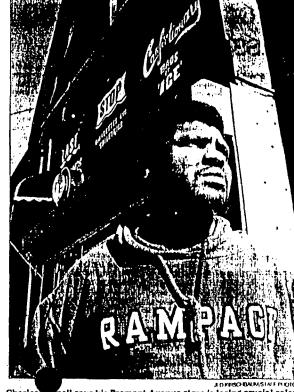


STAFF GRAPHIC

clais closed down a high-rise building at Lexington Terrace. He said he then was grossing about \$600 a day before the Poppleton Food Market opened. His daily gross sales are now down to about \$300. he said.

Mr. Purnell said he's also learned a hard lesson — that many of his former customers value convenience more than loyalty.

"It's my livelihood here," said the father of four. "A lot of my customers have moved. A lot of elderly people, they don't come down here any more. . . The way my business is going. I'm going to have to shut down, and there will be another vacant building in the neighborhood."



	ITEM		<i>EXPENSE</i>
1.	General Renovation (including of Buil	ng reconstruction ding's Front Wall)	\$ 15,000.00+
2.	Electrical Renovation		\$ 1,700.00
3.	Interior Renovations (shelvi	ng, etc.)	\$ 2,000.00
4.	Trade Fixtures (food cases,	ice boxes, etc.)	\$ 2,200.00
5.	Security Gate		\$ 300.00
6.	Alarm System		\$ 400.00
7.	HVAC		\$ 750.00
	SUB TOT	PAL .	\$ 22,350.00
8.	Inventory	approx.	\$ 15,000.00
9.	Misc. Expenses (food license, traders lic review fee, zoning permit	· •	\$ 656.00
	TOTAL		\$ 38,006.00

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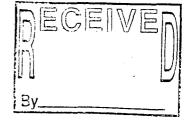


PAUL WARTZMAN SAMUEL BLIBAUM LEE N. SACHS HOWARD CASSIN ALVIN J. FILBERT, JR. DAVID W. COHEN * DANNY R. SEIDMAN * Admitted in MD & DC JOSEPH H. OMANSKY MICHAEL H. SIMONS STUART L. SAGAL ROBERT J. STEINBERG DANIEL W. QUASNEY MINDA F. GOLDBERG VICKIE L. GAUL

November 1, 1993

STANLEY I. MORSTEIN
OF COUNSEL
RONALD L. SCHREIBER
(1934-1980)

The Board of Municipal and Zoning Appeals 14th Floor, 417 E. Fayette Street Baltimore, Maryland 21202



Attn: Gilbert V. Rubin, Executive Director

RE: Appeal No. 370-93X re: 805 W. Lexington Street

Dear Mr. Rubin:

As you know, I represent the Appellant in the above captioned matter, Domingo Kim. Mr. Kim seeks to use the first floor of the above referenced property as a grocery store.

The purpose of this correspondence is to supplement the Notice of Appeal previously filed on behalf of Mr. Kim. In that original notice, Mr. Kim requests that he be granted a non-conforming use for the subject property in order to operate the same as a grocery. Through this correspondence we would amend the scope of Mr. Kim's request on appeal to include a request that he be granted a special exception to operate the property as a grocery or be provided with such other relief as may be necessary in order to allow him in the future to continue to make use of the property as a grocery store.

I thank you for your anticipated cooperation.

Sincerely yours,

Daniel W. Quasney

DWQ:dlt/62719.01

Misc\DWQ.Nov

# MAYOR AND CITY COMMUNITY DEVELOPMENT DIVISION OF CONSTRUCTION AND BUILDINGS INSPECTION

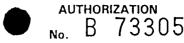
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THIS WRITTEN INSTRUMENT, WHEN PROPERLY VALIDATED, CONSTITUTES AUTHORITY FOR DOING OR RECEIVING THE THINGS INDICATED BY THE FEES OR CHARGES SHOWN IN THE APPROPRIATE SPACES BELOW. ANY AND ALL THINGS TO BE DONE OR RECEIVED UNDER THIS WRITTEN INSTRUMENT SHALL BE DONE OR RECEIVED IN STRICT COMPLIANCE WITH THE APPLICATION HERETOFORE FILED IN THIS DEPARTMENT FOR THE AUTHORITY CONTAINED HEREIN, INCLUDING ANY AND ALL APPROVED DRAWINGS AND OTHER DATA OR INFORMATION ATTACHED THERETO, AND SUBJECT TO ANY AND ALL LAWS, ORDINANCES, RULES AND REGULATIONS IN EFFECT IN THE CITY OF BALTIMORE AND THE STATE OF MARYLAND.

WARNING: IT IS UNLAWFUL TO CONCEAL ANY WORK UNTIL INSPECTED AND APPROVED BY THIS DEPARTMENT.

5^{PATE}18 93

DIST. NO. 18

	DOMINGO	KIM					
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ESSEE				Address			
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LECTRICAL CONTRA	CTOR		<del></del>	Address	i		Lic. No
LUMBING CONTRAC	TOR		·	Address	·		Lic. No
AS FITTER				Address			Lic. No
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A-001-138-260-00-000	A-001-1 PER. INSP. A-001-1 ADDITION	39-260-00-000	A-001-131-260-0 MISC. A-001-132-260-0	3-000	A-001-1 CH. OCC. A-001-1 REPAIRS	13	ZONING A-001-132-250-05-000
A-001-138-260-00-000 MOKE A-001-132-260-01-000 EW BLDG. A-001-132-260-06-000	A-001-1 PER. INSP. A-001-1 ADDITION A-001-1 ELECT.	39-260-00-000 32-260-02-000 S	A-001-131-260-0 MISC. A-001-132-260-0 ALTERATIONS	9-000 3-000	A-001-1 CH. OCC. A-001-1 REPAIRS	1 3 32-260-04-000 34-260-02-000	A.001-132-260-05-000 MISC. CONST.
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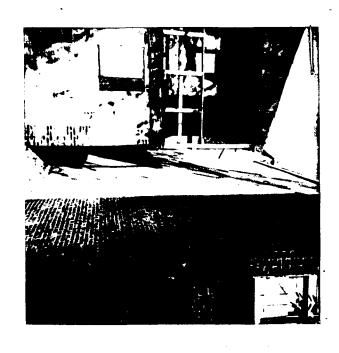
ISSUED: BY

DIRECTOR CONSTRUCTION AND BUILDINGS

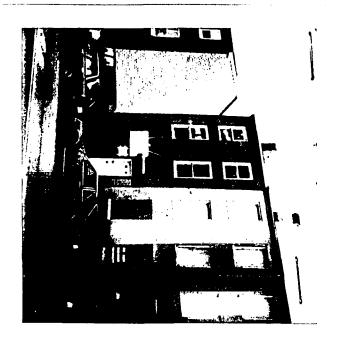
INSPECTION

J COLE

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FOL Please ADDRESS: 8" W <u>Pot</u> LEXIDGRAN ST.

. 196 ....

Residents of Lex-Poe Homes, Poppleton, & neighbors;

Print and Sign

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean g free store as a part of the community. gn below:
Charlotte Moon  Charlotte Moon  Print and Sign  Cal le Middlets	906 WLexington St Address
Carl Middloton  Print and Sign	808 W. Lexenyta Str. Address
Print and sign Parnes	S36 The St. Address
Print and sign WRight	221 N. Fremont ave 1210 Address
Print and sign Clica Sterling	23/11. Trenon for, Address
PITHT and Sign	725 Gullgu St 4F
BRITIEY COZART  Print and Sign )	725 George St 4F Address
Kimberly Kick.  Kimberly Kick.  Print and Sign  Authoria Hunt	725Geolge St4F
Print and Sign Jungson	739 George Standards
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Residents of Lex-Poe Homes, Popple	ton, & neighbors;
renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean .  If g free store as a part of the community.  If gn below:
Print and Sign	22111, fremont ave. Address
" ~	221. M. Francet AVE
Print and Sign	A 221 N. French Are, Address
SIALICI WINDAMAN Print and Sign	755W/ElissLooks
Print and Sign	Address N. LE fastens
Print and Sign	207 N Anity Stats
Robert Bultock  Print and Sign  YNHIA LIGHTON  Equipment and Sign	806 % Faythe St Address South St Address
Print and Sign	731 Lexuston Address

Address

Print and Sign

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Daphane Jones Print and Sign	901 W. Saratoga St. Address
Smoron Shoron Print and Sign	221. N. HEMONT
Howald Holloway Print and Sign	701 y Mulberry St, Address
Print and Sign	808 W. Lexington Street
Print and Sign	BOGW. Lexister A. Address
Print and Sign	844 W. Fayettest.
Print and Sign	So W. Fayette St.
Michelle 50hr/50n/ Print and Sign	221N. FRemout Ave.
Print and Sign	22/N Fremont HUE.
Jerry Teal	adi n. Exemont que.

Address

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if you support the idea, please si	gn below:
Mndy Dlyms Print and Sign	205 No Wmity St. 1" Address
mis Alva M Grach Print and Sign	205 N. DM: 15t, 111 Address
Print and Sign	Address ton 4
Steve Jackson Print and Sign	728 W. Saratoga St. Address
Print and Sign	726 W. Sprisons St.
Print and Sign	3324/2 Wood Card aut #5 A
Print and Sign Johnson	33262 mallan ant 20
Frint and Sign	18/W, SARATA 9451. Address
Print and Sign	3/ N Toppletar
755 W. Slextongin) Print and sign	Warne Johnson

Kevin Cook - Kevin Cook Print and Sign	904 w. Lexington St. Apt 2 Address
Print and Sign	221-N FOMOT Address
Town Cox John Conferent and Sign	Address
Print and Sign	Address
Ames in 5 mith Print and sign	18/W.SARATOGEST. Address
Print and Sign	221 N FREMONT AVE APT 410
Print and Sign	829 Jishofteyettl 2120/
NAHAWE STAW-Mallera Star Print and Sign	829 Jishofteyette 2120/ Address Att Att A
Brint and sign	Address
Thomas Reid	3112 Bethou SAMES PL.

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean ag free store as a part of the community.  gn below:
Sundra Rogers Print and Sign	70/ W. Mulberpy St Address
Print and Sign	SM Ne Vingon & J Address
Denita Minlon Print and Sign	755 W. Lexington Address
BRYUN MONTON Print and Sign	218 Moument
Lillie Harris Print and Sign	1185 Carlton St Address
Print/and Sign	1907 w Booth St Address
Debbie Harris Print and Sign	1947 w Booth St Address
Jawrenne Robert	817 INI SARAtosia STAPH # 2
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# Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 85 850 W. Faichest.

Print and Sign

Address

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renovated into a decent mini m	market with good merchandises and clean rug free store as a part of the community.
Charity Jurdan  Charity Josephan  Print and sign  Stanley Itarmon	70(W Mulberry St. 204
Manly Harmon Print and Sign	770 W Sorotogn S. Address
Tonya Green Print and sigh	2304 Mc Culfoh St. Address
TOUL MART, N Print and Sign	Address POTTETON St.
Print and sign Con	944 Abott Cto Address
Print and Sign	901 FREENMOUNT AVE. Address
Inthia Jung Print and Sign	233 W. SARATOGAST. #5
Print and Sign	22/ N. Tremont are.
JAMES MCFAdee ~	Address
Print and Sign	Address
TILL and Sign	Audi 699

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 701 W. Mulberry St. 900 1. Cexin (tan 81-191) akucia towell 5020 DENVIEW WAY # 2721 N. Merront AVENUE Harris Mi Bell Harris S13 W. Lexington St. ginio H Muller 3' 237 Dallaz, ct 733 N. Saratiya St. 808 frement ave Twon Spence

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N. Greniontaire & 1110

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: lins/ Eller flushing 815 W. Sarataga St#5 781 W. SARATOGAST. James Sm, Th Print and Sign Print and sign Bupot Address Deprount Aug 209 Nfremont Wre Address Print and Sign Address Mulbery St. My W. M. Welly J. CHANLUMS Address nt and Sign 701. w Mulberryst 831 W. Juling on St

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Address feethort Ave ndy Whigh int and Sign 815 Isratoga St MUZ w Teept St Address Trint and Sign YVONNE VASS Print and Sign 937 CEXINGTON CSI 701 w. Mulberry 5t, Address Print and Sign 71 N.M. Willery St. Print and Sign fint and Sign 221 N. Fremount 770 W Sanaty a)+
Address MARCI May ()
Print and Sign May Williams
Print and Sign 10/ Mulberry St. Moderatos and (18) Janny Shloon

DelceNiA LAWFAC C Print and sign Ducha Laurence	836.W. Lexingtonst Address
Print and Sign  Print and Sign  Praine West  Lovaine West	Address  APT. 1  835 W. Lexington ST
Print and Sign  Print and Sign  Print and Sign	Address  221 N FVEMont FUE #605  Address
Print and Sign  Print and Sign	Address  Address  Address
Print and Sign	Address
Shorvon Forker Print and Sign  Kappa Smappy	221. N. FREMONTAUZ. Address
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nd Sign	Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Raymond Ware Print and Sign 823 W. Saratoga St Apt 5 823W. Saratoga St. Apt. 10 Piosic Parkes
Print and Sign 432 Oxford court Nicole Standy 804 W. 1 exinction St Apt#2
Print and Sign Bessie, Hanzilin 755 W. Lexington St.

Print and Sign Address 755 W. Lexington St Address Print and Sign 120 S. Carlton St L'II' e Blown
Print and Sign 102 11 Fremont Avenue MARIE Blue Print and Sign Sol Vine St <u>Denise Pealson</u> Print and Sign 855 W. Legiston St.

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renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean g free store as a part of the community. gn below:
Roint and Sign	1015 Wordson & Address
Print and Sign	1015 W Lexington St Address
Print and Sign	804 W. Lexington St. Apt. #02 Address
Arkinia Smith Print and Sign	8/9 A. W. Lexington St. Address
Shall By Mark  Print and Sign	Address  Address
Print and Sign	221/2 Tremon + ove. 7102 Address
TREMMINE MURPHY Print and Sign	221 No Fremont Ave. # 901 Address
Print and Sign	3405 MAKY Auc Address
Sean ettle John Print and Sign	Lexengton St. Address
Sheldon James Woldonsom Print and Sign	S 9.19 Seventon St Address

Print and Sign	200 N FREMONTQUE Address
Mondo Sheppond Print and Sign	205 M. Amity A
SONNY KNIGHT Print and Sign	823 W. LEXING TON ST. Address
Jay Johnson Print and Sign	804 W. Lexington St. (9) Address
Charnel Hines Print and Sign	2174 Hulling Sti Address
Print and Sign	Address
Print and Sign	770 31 Saratog Ave Apt 408
Jehio Smith Print and Sign	781 W. Saratogl St Address
Mary Muse Print and Sign	821 W-Sexington ST. Address
Quyusta Ware Print and Sign	823 W. Saratoga St. Apt. 5 Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

(154 11 Levin for St.

Glenda WAKER Print and Sign	815 A W 'Lexington St. Address
Print and Sign	770 W. SAROKA 58 Address
Tamika Fill!  Print and Sign	Address
Print and Sign	Address Address
Theresa Rhodes  Print and Sign	806 W.LEXINGONST
Print and Sign	806 W, Lexing on &
TWILLH Heckstell  Print and Sign	772 W Fayeth St.  Address
Sharmar Harrod Print and Sign	742 W. Savatiga St.  Address
DICK EDWARDS Print and Sign	Address
Joyce Wimberl	205 N An: + ST

Address

Print and Sign

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 116 Fremunt Avertue Blidget Kelly 627 S. Homoner A Print and Sign 106 CHERRY HELL Rd Address LEMUEL BLAKE
Print and Sign PANTERIA B/ce Print and Sign 725 W. Lexingun St Address 125 W LGXING FON

Address

MUI Borny St

701 Apt 510  $\frac{\text{NEE - LIEC}}{\text{Print and Sign}}$ Print and Sign 625 NPace John Cornwell
Print and Sign Darrell Campbell 109 W. Monument Print and Sign 1054 Argyle Q1

802 W.LexiNgton St.

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 814 Unio Str. apt. A 755 W. Jeyinton Address 755 W. Lexington Address 806 Vine St. apt B 122. N. FREMONT AVE AND Bertryde Price Print and Sign 122 N. Frennst APT A Print and Sign 138 N. Fremont Ave C Fine Depro 810. W. Vine S/ 40TA 110 U. Tre Mont. AVE. Mohanza Pearson Print and Sign 107 N. Schreder St. Dyna Tuler
Print and Sign

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean gree store as a part of the community. gn below:
BEKN Kuight Print and Sign	823 W. / FYINGton St Address
PEARCIE Kuight Print and Sign	823 N. ZEXINGTON 57 Address  Syb Vine Street  Address
Print and Sign	846 Vine Street Address
Chlecko Anderson. Print and Sign	858W-TAYEHE St. Apt.C
Print and Sign	Gov ARGYLE AVE. Address
Print and Sign	n 905 W lexington St #8 Address
Print and Sign	76528xIngton #108 Address
Print and Sign  Print and Sign	Address Address
Melvin Bailey Melvin Baily	2217. Fremont Aul

Print and Sign	Address
Tred Brown Print and Sign	Address
Print and sign Richard O'neil	SYI W. Lexington M Address
Richard Oneil.  Print and Sign	905 W. Rexington St.
NURH Hoods Print and Sign	834 W. Vinc St.
Print and Sign	745 W Saratoga St Address
D John Son Print and Sign	719 WSArAtoga St Address
S.B. Aunett Print and Sign	808 W lexington 51. Address
Timothy Townsend Print and/Sign	221.2. Freemount
LIMIA KUIGHT	823 WilEXINGTON St.

Print and Sign	136 Vive St Address
JANTE GRANT  Print and Sign  Much Jount	221N. FreemonTADT48 Address
Print and Sign	755 W Lexington 1pt 20\$ Address
Print and Sign	2923 CALLOW AUG- Address
Hattel A. Stanfield Print and Sign	1214 W. Lombard St Address
Print and Sign	301 N. Gold St.
Wordty Gmarkali Print and Sign	332 & French any apply. Address
Print and Sign	2210 Sum A Duc Address
Elsubla Aska Print and Sign	806 a Loungant and
Bridget R. Scott	855 W Lexington of ART

Corl -5 Print and Sign	721 N. Fremont Address
Envald Hicks Print and Sign	170 Saratoga Address
Sharpn Reed Print and Sign	755 w Lexington St Address
Print and Sign	195 W Lexington At Address
Print and Sign	155W Lexington st Address
Print and Sign	108 W SALAHANN ST Address
Print and Sign	1108 W. SATAtogn St
youla white  Print and Sign	1114 W. Franklinst
Regginald white	1827 Whaltimorest
Print and Sign	Address Edsondson avenue
Print and Sign	Address

Marie Green	632 M. Aplington Are Address
Print and Sign	Address
Print and Sign	842 Vine St. AptB Address
Betty Jenes Print and Sign	821 W. Lexington St. Address
Danolla Carter. Print and Sign	827 Vine Street Address
Print and Sign	701 W. MULBERRY ST. Address
Print and Sign	205 N gimky 5++10 Address
Print and Sign	205 1/ Amily SIXIO Address
Print and Sign	122 N. FRCMONTHIC. Address
GLORIA JACKSON  Print and Sign	120 N. FREMONT AUE, Address
William LockeTT Print and Sign	755 W. Lexing Ton

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

II you support the idea, prease sign below.	
TRACEG ANDREA Wind MAN Print and Sign	735 M. Delinten St 707 Address
PETET MAYENS Print and Sign	3009 Segmonave Address
CHILL DIVEYS Print and Sign	837 VINE St. Address
Print and Sign	837 VINEST
Redy Sum  Print and Sign	234 Vine St.
Print and Sign	755 W. LEXINGTON ST. Address
Towanda Muse Print and Sign	821 W. Latington ST. Address
Shanon Waller Print and Sign	821 W. Le Kington St. Address
DORIS Macen Print and Sign	800 Wid Whatin St
moul musely	904 wo laiting

Address

Print and Sign

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805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please sig	gn below:
himberlytebert Kunleby Herbert Print and sign	833w. Lexington at 3rd Flan Address
Takiyah Johnson Jakiyah Johnson Print and Sign	833 W. Lexington st APT B Address
William Greenwood Print and Sign	Address Fallette St
hennie McElveen. Print and Sign	755 W. LEXING ton St Address
Print and Sign	2211 Fremont ave apt 207 Address
Print and Sign	838 w Zexiqton St Apt C Address
MÉRAN - LEWIS A WAN THURS Print and Sign	2019t Javaloga St Class 10 Address
Row MAYO Print and Sign	802 Lexington St. Apt. 2 Address
Kimberley fortune Print and Sign	125 leage St.
Janen Parker	7551) Lobinaton Hapt

Address

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Theresa Fulder
Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Molanda Fulton Print and Sign Address Address Yoland a
Print and Sign 2217 Fremont ane. 307 Print and Sign Print and Sign 22) N Fremont Ave. Larry Sentens 155 W. Lengton 5+ 4307 836 l. Vine Street Print and Sign Lula James 833 W. Lerlington St 929 Lemmon St Birdie Richards Sharon Christian 1033 W Lombard

202 N. Firemont all.

05 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Mary Hope May Hope Print and Sign	808 W. Legington St. Address
Denise Lee Aprise Lee Print and Sign	806 les Lexington St Address
hones her Showes Ter Print and Sign	806 W. Lexington St. Address
Print and Sign	217 N, Calhours St Address et,4
Damon Saffore	900 JE XING TOXST Address
Print and Sign	2910 Lakebruck Cirk Jol 36 Address
On Juan Shomas Print and Sign	901 W. Sarradoga 45 Address
Untonic Hart Print and Sign	755 West Lexigton St Address
Print and Sign	806W Lexington St. 10 Address
Kevin Brooks	gor Welexination st pitz

Address

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renovated into a decent mini m	a vacant for a long period of time and larket with good merchandises and clean ug free store as a part of the community. ign below:
Barbara Donsey Print and Sign	RO6 VINE St. Apt B Address
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Plurson John firman Print and Sign	803-Le-Xingon Address
Print and Sign	So3 Lexington  Address  Address
Amont Holoman Frint and Sign	95. Carey Address
Bernally Harry Frint and Sign	800 W. Leungton SA apt 2 Address
Print and Sign	814 Vin Stapt. A
Courtney Williams Print and Sign	814 Ving Staple A
Print and Sign	116 Um Stapf

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renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. gn below:
Cerche Culle Por Control of Print and Sign	361 Bowers Ave Address
Roscie Hell Print and Sign	Address
CHR'S FINE Gooden  Print and Sign	Address
Ben Ha Mills Print and Sign	Address
Graneline Bestrik Frint and Sign	845 W. Refunction H. Address
Print and Sign	SAJ W. Lexington St. Address
Print and Sign	Address South
Print and Sign	Address
Print and Sign	23/ N. FremonT Address
Louist Hughes Print and Sign	80 Gw. Lagington Stapt.5.

JAMES GRAY James Gray Print and Sign	327W27thst Address
Print and Sign	Address Street
Print and Sign	802 St. Lexington St. 10 Address
madeline fronks Print and Sign	802 N. Lexington ft. 10 Address
Tvy Dupree Print and Sign	755 W Lexington 57 303 Address
Print and Sign	818 Vine StaptA Address
Akthea Coleman Print and Sign Carolyn Dickerson.	M75 w. Mulberry Street Address
CArolyN Dickerson. Print and Sign	777 W. Mullerry Stret.
Michael BARNES Print and Sign	Address Mulberry Street.
Ohalles Humpheres Print and Sign	870 W. Fayette St Address

705 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:	
Print and Sign	124 N. Fremont Core. Cept 124A Address
Susil Planson  Print and Sign	Not Vine St Address
lating Rogers Print and Sign	155 W. Lexington St. Address
Kelly Sommerville Print and Sign	808 WLevington St. Address
Print and Sign	Bol. W. Lexington St. Address
Print and Sign	841 W. Lexington St. Address
Porting Alloward Print and Sign	22/N. Fermont Ale. Apt 48/ Address
ViAny/ Coyler Print and Sign	2211. FREMOVENT AUE. 1003 Address
Shallon Waller Print and Sign	821 W. Lexington St Address
Frint and Sign	821 W. Leymaton St. Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

DEANEHE JOHNSON Print and Sign	827 W LEXINGTON STA Address
TALCA WALLER Print and Sign	821 W. LEXINGTON ST Address
Rosalyn Crampton Rosalyn Crampton Print and Sign	837 Vine St. Address
Print and Sign	804 hexington St Address
Micole Handy Print and Sign	804 Lexington St Address
Print and Sign	725-herington St Address
Denise Matheus Print and Sign	814 //ne 5/B Address
Print and Sign	904W. (exington St. Address
Print and Sign	904 W. Rexington 81. Address
Anthony Walker Print and Sign	221 N Fermont Apt 1009 Address

905 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Rachel Wright Rack, Will Print and Sign	80 W. Defito St apt 13 Address
Print and Sign	755W LexTo Ning AFT 407 Address
Armela Jackson 3 Logela Tack Print and Sign	Address
Miketa Johnson Wiketa John Print and Sign	Address
Sherry Davenport Sherry Downport Print and Sign	35 Not hexington St Lpt Address
Print and Sign	155 W. LEXINGTON St #503 Address
Karon Williams Print and Sign	755 Wilexington St#507 Address
John Boone Print and Sign	770 W. SAVA + 05A 84 + 767 Address
Bohy GUI//= Print and Sign	800 LEXINGINTON Address
Authory Knoy Print and Sign	930 W. Jattor

№ Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: DERRICK Wilson 723 W. Sarataga St. 119 POPPLETON ST. Address STANLEY HARRIS
Print and Sign Lamell Dixon Print and Sign 221 N Fremaint AVE. Apt 1102 Delores Williams Ollows Williams Print and Sign 901 W. Saratoga St. 701 W Mulbelly 56 Print and Sign softe Hay MOI W. Mulberry st Sharon Reod Print and Sign 755 W Lexing Tonest Delores Hendersky Print and Sign 755W, hexington ST JAMES MASION 755 W Mulberry St.
Address 955 W LEXINGTON ST Address Kicky Proadung
Print and Sign

\$05 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Michelle DAvis	
Michelle Davis	755 W. Ldrington St. 909
Drint and Cirn	Address
brandon boardlei	
Drandon hearally Print and Sign	806 north Vine St
Print and Sign	Address
	-
Inniha Hunter	8338. FAUdle St
Print and Sign	Address
Weborah Fields	· ANT.
Deborah Fields	800 W levia star St API
Print and Sign	POD W. Lexington St. Apt. Address
	801 Sexendron A.
John Clore	801 Sylvator of "
Print and Sign	Address
Wahda Pearson	
Standa Panoin	803 Whungton St
Print and sign neil	Address
Sarah D'neid	
Darah () mil	905 W. Lexington St.
Print and Sign	Address
Plann 1 %	Dacon M. Ama La
Print and Sign	Address
Time and bign	1
Cakie tankor	755 Villexington St
Print and Sign	Address
1 1	
Carolyn Miliay	755W. Kerenaton H
Print and Sign	Address

\$05 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 320 W. Stick Chand Molley 7
Print and Sign Print and Sign Address 761. 4. Mulberry A(f) Peacock Print and Sign 776. W, fayettest Mildred Wheeler Mildred Wheeler Print and Sign 803 W Lexington St. Brandon Mason Print and Sign Print and Sign Address Address LEN COOPER 201 N FREMON PAIE Kennoston Print and Sign Calvin Nowl Print and Sign 867 Vinest

 $\Re$ 05 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 119N CARROLLTON AVE Chilforatine CHASE Print and Sign 119N CANKOLLTON MYE 12 LEONARD CHASE
Print and Sign 119N CARROLLTON AVE 1F Spanube Jordan
Print and Sign Denise Reusn 801 W Vare St Address Lamont Randall
Print and Sign 811 W Lexington St Fint and Sign 901 vine St Print and Sign Address Address Print and Sign Address Address Musha Williams 845 Lexistatos St.

Print and Sign Address MARIE B/4e Marie Slue 102 n. Framon & avenue Print and Sign

renovated into a decent mini m	n vacant for a long period of time and arket with good merchandises and clearing free store as a part of the communitying below:
Print and Sign	755 W. Lexing ton St Address
Print and Sign	701 W Mulberryst
Print and Sign	221 N. fremount Av. Address
Print and Sign	1613 11 flagson A. Address
Puth Watford Print and Sign	221 N. Fremont Aug.
Almira Watford  Hand Sign	221 N. Fremont aver Address
WALTER HOURED Print and Sign	208 U. FREMOUT AVE. APT. 1
Print and Sign	80)-Wlesington st Address
Print and Sign Blandford.	913 W Bulh St Address
JSADORA BLANDFORD Print and Sign	22/N. Fremont Que, apt. 1003 Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Print and Sign	845 Loxington St. DotA Address
Lisa Edwards Print and Sign	832 Um St. Address
Print and Sign	812 W. West. Address
Print and Sign	105 n. Roppletin St.
Month Davis Print and Sign	842 Or Carberry Jane Address
Polit and sign Lakeisha Tilghman	830 Vine St. Golfs Address
Print and Sign  Dominique Charl	S34 Kine St. April B Address
Dominique Chase Print and Sign BRISHU WHOLEN	834 Vine St. Apt B. Address
Print and Sign Hollis Copeland	2102 Rupp St. Address
Hollis Cipeland Print and Sign	830 Vine St. Apt A. Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Brendo Siles Print and Sign	11/N Poppleon St Address
Cynthia CARter Print and Sign	117 N Poppleton St Address
Juliner Lichardson Print and Sign	808 W. Lexington St.
Sherley Cooper Print and sign	808 W. Levenston St.
ROUALD HILL forable Hill Print and Sign	830 Vine Street
Sheray Snowden Print and sign Michelle Brown	840 Vine Greet
Michelle Brown  Print and Sign	834. BVIND STREET
DEHOLDH Thompson  Print and Sign	820 UNIC 51 Address
Jawana III Print and Sign	112 N Fremont Aug
Lina Backn Print and Sign	934 Vipe St Address

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean ug free store as a part of the community.gn below:
Juanifa Ware Juanifa Wan Print and Sign	853 W. Lexington Street Address
Charlent Agulf - Charlene Print and Sign	831 W. Loxington Street Address
Print and Sign	831 W. Leyster &f Address
Latica J. Monlyomery Print and sign	831 W. Legangton St. Address
Print and Sign	833 W huxmalin ST. Address
Print and Sign	821 W. Leangton St. Address
Idmura Sollers Print and Sign	128 N. Lumnt Ave
Curre Compbell Print and Sign	128N Fremont Are Address
Morah Campbell Print and Sign	830 Vine St.
Chimen ford Print and Sign	132 Vine St. Address

Print and Sign

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean g free store as a part of the community. gn below:
Shorum Dargis Print and Sign BARBARA MAHHRUS	138 Over St. Address
Darboura Anouthous, Print and Sign HHONLI FORREST	1603 Vanyau St Address
enthony Dovest Print and Sign Khyna FORRES	1344 Minston Aul Address
Phonda Dould.  Print and Sign  CREG GREEN	1344 Minston Aug. Address
Drie Drien Print and Sign STEVE LONG	1403 Jonewood Rd Address
Print and Sign	1401 Stone wood Rd Address
Silva Long Print and Sign WERRIN LAWON	14015tonsurod/Rd Address
ACTION DOWN  Print and Sign  DAVID WIOU	HOIY St. Gronges Mel. Address
Print and Sign Tony Lann	161 Smodoga V. Address
Dring Rayting Print and Sign	210 Memont Ave.

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please sign below:	
Mallace Novis	128 Flemont Are Address
Int and sign	130 Vine St. Address
Print and Sign	830 Ume St. Address
Annuth May Print and Sign	902 Whexing Ton Address
Regina Hahand Print and Sign	Obs Whexington Address
Print and Sign	818A Vine St Address
Print and Sign	12027 FREMONT AVE
Alicece Raikes Print and Sign	833 W. Lexington St apt B. Address
Print and Sign	8/1 Lexington St Address
Alul Herbert Print and Sign	1600 Spry 4 Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

DERLICK JUREATINE

Derrick Durrentine Print and sign Demetuus Mc Wayne	2003 Swanson Rd Address
Print and Sign MUXON	505 Junbridge Aug Address
Print and Sign Kelsha Gillyum	Address Communication
Print and Sign Max	1676 MonthbourneRo
Annylo Lomay Print and Sign Willis Whitaker	3833 Kimble Rd Address
Print and Sign Beverly Jett	2138 he Alaneda Address
Blussigh Print and sigh CHROT BEST	<u>608</u> 35 th 8f.  Address
Print and sign &	MOZ Burnwood ld
Print and SignSUN	4548 Marble HallRd Address
Print and Sign	1660 Sundon Luc Address

renovated into a decent mini	en vacant for a long period of time and market with good merchandises and clean rug free store as a part of the community. sign below:
James Clarton	
Print and Sign MyC/L Clarron	4501 Marlile Hall Rd Address
Anycle Clanson Print and Sign Caldwell	30 Mhelles Acc. Address
Print and Sign PRINT DAVIS	Hold Marble Ball Rd. Address
Print and Sign Vernon Floyd	1900 Nolfe St. Address
Print and Sign TERRY HOLLON	1609 25th St. Address
Print and Sign Michell Tones	823 Grenont Ave. Address
Michael Jones Print and Sign Denetten Glean	1719 Samont Aul. Address
Senietra Glenn Print and Sign AKON OKAN	1634 HOUHDOUNERd Address
Print and Sign	1034 Aunhlownerd Address
Brint and Sign	1403 Druid Still Ave.

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clear g free store as a part of the community gn below:
Michelle Jale  Print and Sign  Kender Tila HMAN	1211 Litmore Rd. Address
Hary Oh	1012 Nartuck Ave. Address
Print and sign KHA LOHIII	1102 Ashburton ful. Address
Print and Sign NICOLE KONDON	4123 Mrenwood Rd. Address
Micole Somon  Print and Sign  JERRY WYOLF	931 Bewan St. Address
Print and Sign	Hass St Georges We Address
Print and Sign Thomas Bernett	1901 St Alonges Lul. Address
Shomas Bennott Print and Sign DARRICK (have	2681 9Klot Park Druse Address
Dovuck Charles  Print and sign  Willie Covington	146 Adress
Millie Covingtin	533 Sheridan Ave.

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: JULIU MORRIS 514 Dringm Ave. Downd Morris Print and Sign Donyel Smith Doniel Smith Print and Sign FRIC Lyles Colo Stutman Lee Print and sign Fedd Emerin Hedd Print and Sign
MORL/ BURBESS Mary Burgeon Print and Sign 1339 Wynston Aug.
Address Kon Taylor 1329 Ormston fue. Print and sign Cunder Brown 213 Sterring Pourt Linder Coun Print and Sign LOSE MURRAY 134 Rossiter Ave Spt C. ROOL AMUSSOUM
Print and Sign
IPLP SULPRE 1666 Burnwood Na.
Address Carolyn Wingal 35/ 21/6-St.

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. In below:
Mina Williams Print and Sign Cooplos Rouse	1034 Pratt St. Address
Print and Sign Cheryl DIXON	1636 Small and St Address
Cherif Dism Print and Sign Washington	5911 Arnhem Rol Address
Print and sign Jackson	Address
Print and sign  PARTHER  PRINTER  PRINT	1333 Ohnston Ave. Address
Print and Sign Workins	1332 OVENSTON Aul. Address
Alicia Nottkins  Print and Sign  Line Odlins	B33 Olivator Sul. Address
Print and Sign Print Anderson	402 01th St. Address
Print and sign  Print and sign  Phile IR Shown	19 Sugar H. Address
Print and Sign	Address Sting St.

renovated into a decent mini m	vacant for a long period of time and arket with good merchandises and clean ug free store as a part of the community. ign below:
Shirley Gredenck  Print and Sign  PRIA FRECIERICK	222 Sorraine Luc Address
Shella Mederick Print and Sign Kall Cole Man	BOD Sorraine Sur. Address
Klum Coleman Print and Sign Sanille Pointer	Address
Jamuelle Pointer. Print and sign Viola Highes	838 Vine St. Apt 1. Address
Viola Thighes  Print and Sign () TREVOR Cheerum	Lolo 9 Etting St. Address
Print and Sign Drew Chelyum	153 Sombard St. Address
Print and Sign LEGIL RICHMOND	153 Lembord St. Address
Seslie Richmond  Print and Sign  MORY NEISON	7113 Yokkd Address
Mary John  Print and sign Bernice Wills	2741 Druid Hill Ave.
bernice Willis Print and Sign	1034 Pratt St.

renovated into a decent mini ma atmosphere. It will be a clean dru If you support the idea, please sign	vacant for a long period of time and arket with good merchandises and clean g free store as a part of the community.
Jackie Lievers  Print and sign Hill  EVET ENTITY HILL  PRINT AND SIGN HILL  EVET ENTITY HILL  FOR THE SIGN HILL  EVET ENTITY HILL  EVET EN	206 Gel more St Address
Print and Sign,  PAOISE COU	205 Genore St 3kg
Print and Sign  NICOL MOMOSON	29/12 Sakelnook anche Apt 303 Address
Print and Sign Coole	29/8 Sakebrook Arche fpt 30/ Address
Angel Local Print and Sign TAVON FREDERICK	2503 Calver St. Address
Print and Sign Detrol Campbell	322 Sinsaine Sue. Address
Delroy Campell  Print and Sign  DUA LURS	105 Soppleton St Address
Print and Sign	11/2 lakah Inn St. Address
Print and Sign HARQIS	SID Severgon St. Address
Melin Day Print and Sign	29/0 Lakebrook and Abt 303 Address

renovated into a decent mini m	vacant for a long period of time and arket with good merchandises and clean ug free store as a part of the community. ign below:
Debbie Michie Print and sign	808 Lexington Address
Brenda Green  Print and Sign	825 W. Leyington St. Address
Annabell Davis Print and Sign	816 Vine Street Address
Bonita Wabster Print and sign	NE Vin Street
print and sign	848 Carleery In Address
Print and Sign	860 Vink of Address
Print and Sign	Address  Address  Address
Melba Burley Print and Sign	867 W. Lexing Ton Sts Address
GERDON RICHARDS Print and Sign	225 N. Schrosogk St Address
AMN Davis / Karen Oavis Print and Sign	Address Jexington St

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:	
Ola Donna Sacks Print and Sign EVE JONES	1300 Kitmone Rd Address
Print and Signa Rogers	924 Carofle St. Address
Print and sign  OME WINDER	330 Motorwald Sel
Print and sign Corown	408 Marble Hell Rd
Print and Sign BEASWELL	1118 Franklin St. Address
Emmy braduell  Print and sign  CROGORY BECOM	5000 Storrest Park Lue. Address
Print and Sign Jamie King	1353 Stonewood Rd Address
Print and Sign Circle Lane	2200 Liken J. Address
Print and Sign DOZIER LINES	1717 Wadpworth Way
- Doing Compa	917 Simohunt

Address

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Bulan Johnson 2010 Suratuja St.
Address Bulah Johnson eslie Freeman Print and Sign 1700 Spring St.
Address Wayne FORDES Walth Felguson 1710 Hillenwood Rd. Walter Flyguson Print and Sign Carroll Evans 3722 Boakman Ave. Carroll duans Print and Sign 343/ Mashington Blud.
Address itin Dean Print and sign Checopoler Colbet 355 Calvert J 305 Wolf St.
Address 2013 Clefton Sur.

renovated into a decent mini matmosphere. It will be a clean dru If you support the idea, please si	vacant for a long period of time and arket with good merchandises and clean ug free store as a part of the community. gn below:
Willy Illghman  Print and sign  Robert Clarke	734 N. Vine Street Address
Print and Sign Prywood Bradley	NGO Guildford Ave Address
Deborah Bradley	1625 Milton Aue Address
Deborah Bradley.  Print and Sign  Jeffrey Marshall	1625 Milton Aug. Address
Seffey Anarchael Print and sign Drant Malshall	828 33° St. Address
Print and sign  Joanne Chapman	S28 3350 St Address
Print and Sign	Address
Print and Sign  Mary Rich Bi-	Address
print and sign	3001 Wayne St
Print and Sign	2019 Vince augue

renovated into a decent mini m	
MAVO Scott Print and Sign	755 WLexington ST 701 Address
Frehr & William Print and Sign	Address Address
Dorfaul Print and Sign	908 Sexing to apl 5 Address
Print and Sign	905 W. SAratogy St. #5
EARL BROWN Print and Sign	770 SMEALDGA & Apt. Address
Print and Sign	155 W. Lexington St 903 Address
Round McKenney Print and Sign	802. W. Lexington At 13.
Print and Sign	EZI W. Lexingh St. Address
Print and Sign	701 W. Mulberry St 118 Address
Molina n ninon	

Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Print and Sign	3821 Cranston Aul Address
HAROLD TURNER Print and Sign	3821 Cranston Due
Bunny Brown Print and Sign	857 W. Lexington St Address
Margaret Brown.  Print and Sign	515 Warner St.
Fatima Frewell Print and Sign	B/W. Selington st Address
Print and Sign	755 3V. defingtine F.
Bonita Welster Print and Sign	8/8 1/1 Vine St. Address
Evelyn Smith Print and Sign	174 W. Sayette St.
A(Hur leavoch Print and Sign	776 W. Fayette St.
Sharron Waller	821 W. Lexington St.

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Lisa Lopev Print and Sign 811 W. Keyington St. 128 N Frement Ave ACT FRANKSING Debro
Print and Sign 841. W Lexington of Address TaxMy Don Print and Sign Address Lexington & 841. W. Lexington It Print and Sign 851. W. Lexington St Thoris Davis 200 W. LEXINGTON early 406 W. Leringfor St Apt 4 846 Carberry Jane Apt A 701 W Milberry 5x Apt 210 Jugerse Whiting

Print and Sign

renovated into a decent mini m	vacant for a long period of time and arket with good merchandises and clean ug free store as a part of the community. ign below:
CHARRE Charles Print and Sign	831 W. Lexington St Address
Print and Sign	130 fram / ham Address
Timothy WHITIELD Print and Sign	Alb VINE ST Address
Print and Sign	155 W. Journation Part 701 Address
Print and sign	755 w. Lexington of apt/002 Address
Resum Insuffit Print and Sign	823 N Sexington Et
Lemuel Thomas Print and Sign	221 N. Fremont Aver Address
Print and Sign	317 N. Cakhrun St. Address
Applies Hunt Print and Sign	201 Mulberry J. HIO8 Address Aft.
	Day III 1 + CT

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: BRENDA PORTER
Print and Sign 842 FAYETTE ST. 755 E Layer ST TABitha Noble Print and Sign GILBERT SATTERWhite 806 Vine Print and Sign 910 SARATORA ST Print and Sign 410W FRANKLIN SE 764 W. Saratoga St. Jeborah Juckson Print and Sign 202N FREMONTAVE Shirley trotman
Print and Sign gwendolyn Sones 22, M. FREMONTAGE Washe white 800 WEXI gToh 221 N. FREMOUNT

	_
renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean ag free store as a part of the community. gn below:
Tarsha Rames Musha Bave Print and Sign	Address  Address
Antonio Thompson antino Thompson Print and Sign	Address  Address
Dandora Dand ford Print and Sign	251 A. Fremont 1003 Address
Charles Capter.  Print and Sign	2219. Inenat juis
Randy Curl	2214. Fremont 1004
Print and Sign	Address
Print and Sign	<u>N65 W 3070100</u> 94 Address
Print and Sign	806 Vine St. Address
Print and Sign	806 Vine St. Address
Print and Sign	627 I Homace D
Gerale Mc Fidden	6 Henley Cot

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

StepHanie JoHNSONC Print and Sign	770 W. Saratogast. Address
TYRONE CARTER  Print and Sign	3702 HARLEM AUG Address
Vaneta Lovden  Print and Sign	904 W. Lexington Apt #1
VCRHELL LOCK. Print and Sign	214 N. Am. 74 St. Address
Maurice Louder Print and Sign	Address Am. ty St.
Sarguidine Lowelth Print and Sign	Address Anity St.
Mi Robnson Print and Sign	2395 Seamon Aue Address
Danielle Robinson Print and Sign	1903 W. Baltinope St Address
Print and Sign	1606 W. Canvale St Address
Kelly TURNER  Print and Sign	1666. W. Lanvale St.

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Cornelius Marshall
Print and Sign 904 West Lexington St Address

Keny Chysull
Print and Sign 830 Une St Gpt. A. anessa Felsen

524 arthists ave.

Zeon Gelme St.
Address Frint and Sign

Natrie Pattiful Fint and sign 832 Vine St.

812 Vine St. Print and Sign

251 Fremont AVE

1613 Dles 50

2738 She Hameda

101 W. Mulberry Street
Address

Lisa Smith Print and Sign Mynera Whitaker Jamme Williams
Print and Sign

05 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Wayne A. Oliver (Wayne Oliver) Print land Sign	124 N. Fremont Ave Apt 124 Address
Chalt & Comoline  Print and Sign	Soy Flagotte St Ap 2 Address
Samue Brown Print and Sign	Solf W. Pajette Sf 3 Address
Print and Sign	733 & Savatoga St Address
Dekaldine Garris Shulline Sams	1367, Fremant avenue Address
Deborah Johnson Upboral Jhuse Print and Sign	
LINDA EPPS (Linda Epps) Print and Sign	aug M amily St.
Print and Sign	120-W. Fremont St.
Sean Powell Print and Sign	122 · N · Fremont St Address
JARUS Doostly Print and Sign	118 N FKEMONY ST Address

05 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Latricia Harmon Patricia Hurmon Print and Sign	106-A N. Fremont Acre Address
Sets Jugas Print and sign	4620 Masordense Rd Address
KEVIN hockhail  Print and Sign	317 N CALhoens ST Address
Print and Sign	1212 angy are
Print and sign	1026 bruce St- Address
Print and Sign	864 W Featleg St. Address
Eugene WHiting Print/and Sign	701 W molberry SF Address
Sharica Greenwood Print and Sign	834 W. Fayette St. Address
Briggett Vines Print and Sign	701 W. molberry st
Orm Day	1424 Preistman

Address

Print and Sign

172

05 W. Hextington acreet has be	en vacant for a rong porton or other and
renovated into a decent mini	market with good merchandises and clean
atmosphere. It will be a clean drug free store as a part of the community.	
If you support the idea, please	sign below:
181 A x 10 0 1 1 2 0 1 1 1 2	March I have
2 y (a) (a) (b) (c)	100 Habira Rue
Print and Sign	Address
	2//25 7
Of sauce of any Mill	2933 Jena Juna al.
Print and Sign	Address
Though la A	
/ Pyru // /	X 3 70X (0 X (M) V/ O) (1)
Print and Sign	Address
77 .	
$\cap$ $\cup$	
11 20 2000	22111. Jument ave apt 207
I MIDIMITE DILA	SXIII FUI MINTE (LOS XV)
Print and Sign	Address
K Lux and	236/Samon Clue
Bruan tunkney	DO / Johnson Chill
Print and Sign	Address
' -	
40	<u> </u>
Did. O 11- Jongs	612 W Lennalar 5A2
Print and Sign	Address
12110 4114 0191	
	751, 31 faith A.
(1) 11(X) +1 (/) ((I	196 VV. HULLUTO 40°
Print and Sign	Address
1	
No a B h	Nelle ) was De 1
MUNIMALI	SHG BINI W
Print and Sign	Address
/	
	· · · · · · · · · · · · · · · · · · ·
Wal of Buches	92/11. FRED SONT (IVE 207
K Weil Lorkes	10. 1841/1011 (NE 201
Print and Sign /	'Address
	1/100 // 1) : 0 //
I Kmald Barber	1400 Hollais St.
The said Gian	Address
Print and Sign	VART COD

Residents of Lex-Poe Homes, Popple	ton, & neighbors;
renovated into a decent mini m	
Donyell Brown Print and Sign Kevin Ben	896 Carberry In. Address
Print and sign forton	164 N. Poppleton St. Address
Print and Sign	Address
Coles.	2.2
Print and Sign  Manuel Sign  Print and Sign	Address Address
Print and Sign	126 N Pappleton St Address
Cynthia Bryaht Print and Sign	126 h pappleton- St Address
VENTING JONES  Print and Sign	846 CARBETTY-Ans. Address
Print and Sign	805W Lepington St Address
Print and Sign	Address Apt Apt

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:	
Brenda Kiles Print and Sign	11/ N Papleton St Address
Phyllis Fernandez  Phyllis Fernande  Print and sign  Padermore Collmore	104 N. Frement Ove Address
Sadermore Collmore Print and Sign	869 Lexington St Apt A Address
Experine Debro.  Print and Sign	128 N Fremont Are ACT Address
Mrs. Delores Mason  Print and Sign	806 VINE ST APT B Address
Print and Sign	Address Lane Rot A
Office And Sign	814 Uno Stapf-A
SAN ONA MAJON  Print and Sign	1/63 Carroll St. Address
Kenya Davis Print and Sign Cornella Ellis	863 w. Leding on St Address

Address

Print and Sign

805 W	1.	Lexing	gton	Street	has	been	vacan	t for	· a	long	perio	i of	time	e and
reno	vat	ed in	ito a	a dece	nt mi	ni ma	rket	with	good	i mer	chandi	ses	and	clean
	_						_		e as	a pa	rt of	the	Commi	inity.
If y	ou	suppor	rt th	e idea	, plea	se si	gn bel	ow:						

8232 Saratogs St # 6
Address Print and Sign Tammy David 841. W Lexin Pton St. FURMAN SCOWNY CETY Westwood AVE 1104 kb6011 Ct Address Shaila Powell Print and Sign PRILA J. PERRY land Jen 938 Vine St. Art. B 810 Whexinton St. Hames Jones
Print and Sign 901 W/0x116/00 51 Print and Sigh Otelher Coleman 205 w. Mulberry & 1320 www.Lexintonst Print and Sign 11021 Sbboth

8	renovated into a decent mini man atmosphere. It will be a clean drug If you support the idea, please sig	
(	Print and sign, me knight	701 W. Mylberrysfart Address
	Print and Sign	Address & Address
	ORNICO CORTER Print and Sign	Mal WSaletage St Address
	DORC WOLFOR.  Print and Sign	Address
	Janet Harrington Southarrington Print and Sign	843 Sexuiton S. Address
	Long Harrington Print and Sign	843 Sexuiton J.  Address
	Phyllis Fernandez Phyllis Fernandez Print and Sign	loy fremont ave.
	Manie Gilmore Manie Gelmore Print and Sign	869 W deputon 8f. #A Address
	Irvindones Alryford Print and Sign	749 W. Sacotoga St Address
	Marica America	755 1.1. Lagrantona H

Address

Print and Sign

Print and Sign

renovated into a decent mini ma	vacant for a long period of time anarket with good merchandises and cleas gree store as a part of the community
MARICRICHARDSON Print and Sign	131NA Equith St. 4D Address
William T. BAKER JR.  Print and Sign	13/ N. Aisquith ST. 4D Address
Milla Darron  Print and Sign	131N A: Squ. ALS+ BAP Address
CHARLES JOHNOW.  Print and Sign	1202 W. FAYETTE. ST.
Print and Sign	Address
Print and Sign	1203 R7995 AVE Address APT 808 221 N. fremmt
Print and Sign	Mary Chisaboro
Print and Sign	221 Fremont Ave. Address TONY LUCAS
Print and Sign	Address ~ Manty M
V Whish	aun 21/1/. 20 AP+B

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 221 N Gremont ave: Print and Sign Sherry Hurel
Print and Sign 108 W. Fremont Live MBZ W. SATTORY S Msd: BIZ WILE Kinefon
Address 618B.W. Fayettest. Print and Sign 898 Vine St. 823 W. Saratoga St. Falene Cox 771 W. Saratoza St. TIPL and Sign all Ntryette St Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 841. W Lexington Dayly Louis
Print and Sign 70/ W/ Me/boney Suphane Mass Mirel Agyo 201 W Mulberry Apt 205 Address CY W Softwar St 202 N. Fremant Ave #18 Mid Bantley 119 NDOPORTON ST 117 Npoppleton St Cynthia Cartel 824 June St. Print and Sign 135 W LOPINGEN ST KESA MCKRY Print and Sign MAXY West May West Print and Sign

2/16W Saratigast

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clear g free store as a part of the community.
Print and Sign	Address Address
Print and Sign	1137 SARA TOGA Address
Shawn Frank Print and Sign	1137 Saratoga Address
MAMIE 5 Waugh Print and Sign	DONN. Amily St M
LA Chelle laylor Print and Sign	757 W. Saratoga Street
Print and Sign	455 W. Leigenforn St 80/ Address
Print and Sign	155 W. Skirgen St 1103 Address
Print and Sign	Address Address
Print and Sign	Address Michael St.
Tarsha Barnes Vanha Barne	221 n. Fremont 1800

181

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. In below:
Robin Scott Print and Sign	806 N Actinoton St+6 Address
Antouetle Dutton Print and sign	839 W. VINE St. Address
Johnn Boone Print and Sign	770 W. Laratogg St. #707 Address
Print land sign ERNEST Maxwell	Address Man
Ernest Anauurll Print and Sign	2910 Sakebrook Ciecle Apt 806 Address
Print and Sign	221 N. frymont ave #805 Address
Cluy for Print (and sign	Address
Melrelah Jehnsond Meborah Davis Print and Sign	Address Rance
MANY THE Print and Sign	821 W. SANATOGA ST #7
pobin polling  Print and Sign	770 W. Saratoga 51 #/10/

Residents of Lex-Poe Homes, Poppleton, & neighbors;

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

G. M. (To) Pines

atmosphere. It will be a clean drug free store as a part of the communi- If you support the idea, please sign below:				
G-MILTON Pines D. Millor Sin	810 W. Lexi-9To~ 5T. ApT 5			
Print and Sign	Address			
Cynthia Mormick Print and Sign	Mow Saratogast,			
offint and Sign	237, Suemont. Address			
Eric Creushow.  Print and Sign	1806 Etting Street			
Print and Sign Paul LANGERT	806 Vial SY. Address			
Print and Sign VestURA Cockrell	806 W. Lexineton St. Address			
Vestura Cockrell Print and Sign (entral E. JENNINGS	8/DW Layington 58 Address			
entral & Jenning krint and sign	823 W. Saratoga St #8 Address			
Ruth JACKSON Print and Sign VAN DUPREE	723WSARATOGAST.  Address 755 WILLEXING TON ST			
	. **			

Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Print and Sign	757 W. SARM TOMA SI Address
Jill Jones Print and Sign	202 H. FREMONT AVE Address
Print and Sign	M V SELLOUT AYE. Address
Sheronda Horno_ Print and Sign	756 W FAYELLE Street
Horard A. Hooks Print and Sign	3013 Herbert Street
Print and Sign	221 FREMONTARE POT 404 Address
Print and Sign	290 NEvernon Aug Address
ERIK Thomas  Print and Sign	701 W. Mulberry St. #110 Address
Print and Sign	128 FRANKLIN St.
FRNESTING DUBRU Print and Sign	128 N. Frement Ave ACT. Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

II jou support the Idea, preuse s	
Scarlette R. Reed Print and Sign	844 West. Layette St. Address
PAHRICIA GAIHAR Print and Sign	808 West Lexington Aft 7
SEUNISE AHKINS Print and Sign	84/ Lexinston St Address
Katich Montgomery.	831 W. Leyington St.
	MI W. MWberry St. Address
Print and Sign	841. vlexington st Address
Lesnard Tennessee Print and Sign	Housing Police Lex. Sub-Station
Print and Sign	Address 24/1 Bail Boulding
Dorothy Broad-way	755 Seventon Street Address
D = 2	101 1 M. O) 22 50

2.

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

II you support the idea, prease sign	JII DETON .
CIORIA TYPEMAN Print and Sign	22/ IV. fremont AUE. #1208
Sale & Suree & Print and Sign	835 a Lefurfton St Address
Print and Sign	Address
Print and Sigh	Address Californ
ANCER TOCKSON Lingely frokur	Address Address
WHNDA Draper Print and Sign	755 W Lexington St Address
Shaudeu Deurs Print and Sign	751. Wlexington
Print and Sign	128 N Fremont Are Apt Address
Print and sign	Address Address
Print and Sign	912 Un Capyate Street.

805 W. Lexington Street has been vacant for a long period of time and

renovated into a decent mini ma atmosphere. It will be a clean dru If you support the idea, please si	arket with good merchandises and clean ng free store as a part of the community. gn below :
Sandra Brooks Print and Sign	209 W Serington Address
UKempo. Apollo int and Sign	802.31 Lexington, Address
Print and Sign	Address
Print and Sign	2224 GARKISON BLVd
Dous Sign Print and Sign	729 m Fulton Address
Anche Mest Print and Sign	831 W. LEXINGTON Address
Sherry TOWNSENC	524 HORMANDY AVE
Print and Sign  Print and Sign	Address Address Address
Dan	220 00.00 07

Residents of Lex-Poe Homes, Popple	ton, a neighbors,
renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean ag free store as a part of the community.  gn below:  812 Wheyhglow 54 4754 Address
FRANCINE HARRISBLY  Print and Sign  WILLIE LEE  Willie Lee  Print and Sign	70/W. Mulberryst.  Address  MALTO. Mil., 2/20/  1708 Enstreet.  Address  709 Lager St  Address
Print and sign  Print and sign	Address Address
Print and Sign	701 Mulbry St Address  Address  Address
Print and Sign	27/1/ Stremunt Av9/A/20, Address Cerngton St.
Alous Joursons Print and Sign	221 N. FREMONT Ave Apt 209 Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community.

If you support the idea, please sign below: 701 W Mulberry St # 905 Tisha Wilson Print and Sign Print and Sign Address Regina Buril S Print and Sign 155 W. Selfingtons of 709 821 W. Lexington St. Shanon Waller Print and Sign My W. Verington of Print and Sign 755 W. Lexing De S. 103 Ohia Pullilli Ams
Print and Sign Address Whexington St SOANN HANDY Print and Sign 734.W. Textington St.

870 W. fangete Sheet Address

kesidents of hex-roe nomes, roppi	eton, a neighbors,
renovated into a decent mini	n vacant for a long period of time and market with good merchandises and clean rug free store as a part of the community. sign below:
ALESTA PARKER Ulsur audis Print and Sign	10/ W. Mullery St. Address
MARY May() Print and Sign	770 VI Sandugg 51 Address
Elline Epps Print and Sign	86/ West Lexington St.
Print and Sign	Address
Bevery Chayten  Bevery Chayten  Print and Sign	Address Lexington Stapps.
Print and Sign	2966 CHIRLY (AD) ROD) Address
ERNES (TAW) Print and Sign	Address apartment Ove.
Daluan Feldel Print and Sign	15 Framont Out, Address
Constant Maliams Print and Sign	814 Nime St.
TYPA S. (le Print and Sign	155 W. LEXINGTON ST. 7903 Address

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rean Hart

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

II you support the idea, preuse si	igh beton .
Print and Sign	Mol W. Mul benyst Address
Kyn Hunfhrias Print and Sign	Address Sayetto St.
MUM Jenes Print and Sign	281 U. Fremontaus 1110 Address
Print and Sign	251 N. From or A ave
Print and Sign	Address Sayette Signal
Print and Sign	3316 hest Fagett St Address
Denise Sonts Print and Sign	101 W. Mulberry St Address
Treddie Sones Print and Sign	101 W. Mulberry St Address
HAY Wood Smith Print and Sign	101 W. Mulberry St. Address
(C) $(1)$ $($	$C(1) \vdash 0$

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clean ag free store as a part of the community.  gn below:
Ebony Wright  Ebony Wright  Print and Sign  Shelkon	155 W. Laington St. 40302 Address
Shorron Jackson Print and Sign	221 N. FREMONE ave. Address
hAKEN PAKKER Print and Sign	DIM. FREMONT AVE. Address
Print and Sign	916 W. Foyotte J.
Print and Sign	Address they to the
Print and Sign	841. W. Left gfon St. Address
Myeshid Williams Print and Sign	M5W. Lexington St#607
Sandra Hinnand Print and Sign	755 W Lexiston St Address
Print and Sign	755 W. Laxungton St. Address
Print and Sign	Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please si	ign below:
YOU MCDONIE! Print and Sign	RIBa Vine Street
Myica Chase Print and Sign	88a Vine Street Address
Print and Sign	814 () ine Street apt.
Men Joyner. Print and Sign	755 w lexington Address
May By May Print and Sign	110 N DDDDle for St Address Popple for St
Janessa Jamo Print and Sign	1507 W. Flerimount Address
Print and sign	128 N Fremont Au Atc.
Ammy Brittle Print and sign	830 W. Vine St.
Print and Sign	800-W Shyington St. Address
Livetta, Chaw	843 W. Vinc St.

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please s	igh below:
Shiley Robertson Print and Sign	849 W. Lexington St APT A Address
Print and Sign	Address
Print and Sign	2011. Fremont ave Address
Print and Sign	201 X Hemon Ale.
Print and Sign	940 W. MUSDERRY St. Address
CAROLYN 5 m 1th Print and Sign	101 N Poppleton St.
Print and Sign	850 W. Sayette St Address
Sharrou Naller Print and Sign	821 W. Lexington St.
Print and Sign	126 N POPPleton St Address
FARL EADS	231 N Fremont ave

Address

Print and Sign

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 4176 Spelmon ave Address | Jaytte St. Lisa HOLK LISA HOLL Print and Sign 1112718TOCK/Gar ST. DEICK SHITW 1/16 77 STOCKTON.ST Address E-Sco Print and Sign Robin Lipscomb 859 Lexington Address Print and Sign, 870 W. Hazette H. 202 N. Fremont Ave.

Print and Sign

155 W. Lexington St.

1600

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

II you support the idea, prease si	gn below:
Print and Sign	2215 Baltinores
Print and sign Sanut BROWN	307 West Lexingtone A.
Frint and sign	755 LCXINGFONS. Address
Print and Sign .	12/2/Massman
print and Sign	818 Vine At Address
Moses Jenning Print and Sign	809 W Jenene for 8t Address
Byon Glexunder Print and Sign	Address Lepington
Print and Sign	36/8 Hillim Rof. Address
Print and Sign	Address  Address

Address

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:	
Donald Kosh Print and Sign	2111 CARRISON BLVd Address
Rodney E. Wooder Print and Sign	755 W. Lexington of Address
Print and Sign	255 Lewington 762 Address
Refersha Brown.  Print and Sign	823 Jayette St. Address
Print and Sign	705 of Fremand Hore
Frint and Sign	S35W Lexington St Address
Print and Sign	221 N FREMONT APT Address ACT
Print and Sign	755 Le VINTON St. 306 Address
MAURICA HOWARD Print and Sign	22/ NFREMONT APTSOL Address Apt 4
Gloria Plantr Print and Sign	755W, lexington St, -307 Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 755 hexington 510 1999 Saratoga ST. Print and Righ 703 Spratage St. Briggett / mus 755 Lexington 7702 Fremant and 331 N fremont Print and Sign 120 5 Carton Willaut Havis Helesa Milleill Helen Miller gos a Lexenston Sty 8

Print and Sign

Address Mae Blackwell Mae Blackwell CV OD Wheyington St #9
Print and Sign

Monica Clayporn Monen Claypore 901 N Saranga SHT7

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please si	gn below:
Rhonda Jones Print and Sign	808 W. Lexington St #9 Address
Print and Sign	8124. Leyingtings AG Address
Print and Sign	Address Address
Print and Sign	812 believe (b) Address
Print and Sign	Address Address
Print and Sign	221 N francist Ave
Print and Sign	22/11. Fremont Ave #2
CALUÍN (OII) Print and Sign	432 axford court Address
Print and Sign, Washin Frukson	1035 FOLTON AUE
MAJET WHINKSONS Print and Sign	755 LEXINGTON

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: JAMILOWENS Print and Sign 755 Lexton tr Sheneg Webb Print and Sign 22) Frement Ave #4 Kind unfurios 1700 tetan Place #36 Chaples Kumplivies 870 W. Fallotte st. 770 W. Saratuga St. #209 Print and Sign 906 Lexington St. #1 Print and Sign 505 Half Mile ct. Print and Sign 5D5 Half Mile Ct Janerio Masol)
Print and Sign 70/ "Milberry St Shave GROEN
Print and Sign 204 N. Fremont Rie

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Shen Mir Wood 755 William Sandress

Address 201 w Roccuton St. Print and Sign 221 Frence + AUE.
Address Print and Sign Machin Hugare.
Print and Sign 33/1/ Gremant (no, Million While
Print and Sign 5502 Rugers AVE. Print and Sign Address 755, W. LFK. DS. Address Wille Mac Burroughs 73/ West Lexington St. 770 W. Saratoga St. Print and Sign KARENDAVIS Kow Wruis
Print and Sign goz w for ington H. 814 a. Myette At.

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. In below:
Print and Sign	770 Saratogy #303 Address
Print and Sign	200 FREMON AUF Address
Print and Sign	134 Sarutoga St.
Print and Sign	Address
Diphann Kohinson Robinson  Print and Sign	Address Street
Print and Sign	Address Jenster Jenster
Print and Sign  DARIGHE DRANDFORD  Parker Thurstord  Print and Sign	Address Wifayette Stapt)
Print and Sign	274 PRROIL STREET
EARL VANdiver For Jane Print and Sign	diver 1058 orgyfu Cve Address
Brandy RIANDING Print and Sign	Address

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Vernalis Estation 150 W Examples 900 W. Lexington Son. Print and Sign Prix Mirana Address ** Milling ANTHONY FAISON Address Lexington Faith McDonell Gatthy Whowell 755 W. Legungton St # 201
Address Print and Sign M. W. Mu & beingst.

Address 4209ha Thomas 185 W. MULBERRY ST ATT. ZB. 875. W. Lexinston St. Douta Sampson
Print and Sign 3935 Greenmount ANE

202 N. Fremont fre

THERESP MUSE

Tudm or

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clear g free store as a part of the community gn below:
Print and Sign	76/ W. Faughte St. Address
Print and Sign	764 SV. Frolmert Are, Address
Print and Sign	Address Address
· '/	755 Lexington St, Address Wington St,
Print and Sign	755 Williams Ton Address
Print and Sign	755 lexington Address
Barbar Molenny Print and Sign	Address ( XIII )
Frint and Sign	755 Wilckington Address
Print and Sign	Address (CKI)
Print and Sign	755 N. LExington Address

Jaka Kara

harron Waller at and Sign

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Print and Sign MG9 W. -) ayette: St Johala Manurac 755 W. hexington st 728 W. Saratogn St. 815 W. Saratoga St. tay 400 3/14 (tensos - M. 757 LW. SARATOMA SI Address Print and Sign 1005 LEXINGTON St. Josie Richardson Print and Sign Print and Sign

R21 Lexington St Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:	
Print and Sign	755 W. laxination bl Apl. &
DoroThy Broadway  Print and Sign	755 W PXING TON ST Apt 706 Address
Cicle gette CephAS Print and Sign	155 W Lexington Staptbo7
Haywood Bell 600 Print and Sign	755 Li. Lexingtonst 806 Address
Print and Sign	Address  755 W LEXINGTON ST 908  Address  Address
Dary C Boll KIN Print and Sign	755 Wilexington St. Col
Print and Sign	7550 EXNUGONS 906 Address
Print and Sign 1990	Address JAGTONST. 806
Print and Sign	755 W. (Exington St. 903) Address
MAN III MURDO	ME al lexington St. 703

Residents of Lex-Foe Hemes, Poppleton, & neighbors; 20% %, begington Street has been vacant for a long period of time and represed into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 221 FLEGITCUT AVE Address 910 Sgratoga St. eginal Mealy 221 N. Fermont AUE.
Address Sharun Saunders rint and Sign 770W. Saratuga St. 10/ Regna Bryant 20
Print and sign
Regna Bryant 126 Glynodon 2 Address Frint and Sign Bondia Cols Wdefensten Sp Print and Sign Address 809 W. Jun Crist Scotter Print and Sign 2501 Robert Stapter 929 W Samatan St int and Sign

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Aharon Johnson 181 W. Salatoga St. Print and Sign Address My 16 PRY POX 10; Terra Turner 901 n annity Street AP+9
Address Rumbay Austin Mulbery stape 10

Address Print and Sign Address Address Print and Sign Address Address Donis Brownle 2134 Moll Court Half Williams 19/ W Saratogast armda Courter My WS aratogast Hoursho Brydut 795 W Schotogy St

Residents of Lex-Poe Homes, Popple	ton, & neighbors;
renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. gn below:
Jammy Inend J Print and Sign	MS W. Lexington 81. 00/1) Address
	755 31. Salington St. left. 964
Print and Sign	Address Address
Brandy bell V DV.	755 W. Lexington St #806 Address
Barbara Mikinney U Print and Sign	155 W. Lexington St# 100?
Print and Sign	155W. Lexington St# 709V
Drielle Jones  Print and Sign	755WLexington St Apt 701 MADDERS
ROSINI Browdway Print and Sign	755W. Lexingtonst. 709
TORR' TODSON () Print and Sign	155 W. Lexington St 709
PAING BURNS (000)	755 W. Leunyon Staby

والمستعدد ويتطاع فالمعامسة يستك ويدارا

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

II you support the idea, prease sig	gn below.
MELUZW ColeMAN Melis Coleman Print and Sign	755 V-lexington 5+ Apt 708 Address
Marsha Countling Print and sign	755 W. Lexington Apt. 810 Address
Print and Sign	755 W Lexington 105 Address
Print and Sign	255 Wo Sthan CASS. Address
Cassandra Tonas Cassand Print and Sign	Address 755 W Laxington APT 807
Simla Process DN  Print and Sign	Address Aft 1106
Dim Hulams) Print and Sign	155 W lexington St Apt509
Frint and Sign WE Kn	765 W. Lexington St Apt 105. Address
Katherine Might - Migh	Address Address
Sharte Davis	Address

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. gn below:
Print and Sign meth	781 W. Baratega SEV
Print and Sign	78 W SARATES & SEV
Characa Southern Print and Sign Changle Jones	18/60, 50 Rates 56.
Print and sign howelf.	76365aratogast
SAKEONA RICHARDE Print and Sign Ruchards	S1720 W. Sal ratog A ST
Print and Sign Charlenger	193 W. Sakatoga + 1 Address
Babara Hunty Print and sign Campana Hunt	Maratoga St.  Address
Print and Sign Bednor	Madress Sandoga St
Print and Sign Longo anderson	Address Standage St
Charles RAPHOLAS	Maddress Saco Soja

renovated into a decent mini ma	
Miloshia Williams  Print and Sign Mchawill coms	755 W. Lexington of Apt 600 Address Mulberry Apt 110
Shown Ray  Pint and Sign	Address Address
Print and Sign Victor, 9 Harris	Address Salatoga St
Print and Sign Zallie Shas	SJB/J. Saralogs AR+1 Address
1 Molm Gamms  Print and Sign The/M9 Beams	1507 Poplation Address
Print and Sign Heal (Skon)	Moth Que.  Address
Print and Sign Travelocethas	156 Willington  Address
Print and Sign RANHERWILLIAMS	755W. 2ex, gron St. Apr 207 Address
Print and Sign	496 W. Saratuge St Address
Hakeem Moore Print and Sign	796 W. Saratoga St Address

A. Callin

Residents of Lex-Poe Homes, Popple	ton, & neighbors;
renovated into a decent mini ma atmosphere. It will be a clean dru If you support the idea please si	vacant for a long period of time and arket with good merchandises and clean g free store as a part of the community.
Béanca Watkins Print and Sign	783 W. Saratogg St Address
Print and Sign	701 W Malherry StIDD
Shawn Ray Print and Sign	101 W Mulbern 18+110.
Jama Mathews.  Print and Sign	70: W. Mulberryst405 Address
Print and Sign	205 M. Armity 31. Address
Print and Sign	791 W. Saratoga St. Address
- / / /	Mal W. Saratogast.  Address
Euglio Emmonglo Print and Sign	755 W. Lexington St 204 Address
Print and Sign	797 W. Saratogast Address
Joan Sneed Print and Sign	755 W. lexington St 208 Address

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Print and sign 755 LU, Lexingtins 1-208 Ericka Anderson

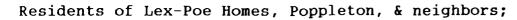
Mint and Sign 755 W. Cexinstons+108 221 N. Fremont Ave 60? Shoruse 90 275 Lexington It 207 Print and Sign 7 Ne Mulbrery Demotrice Inhoson)
Print and Sign 120 N. Fremont Print and sign 03/. (e) Lexington Charles Terent/ 8 W- LE KINGKE BIW. ECKINISTON

847 W. Lexination

DINCHA TAZEWA!

Towarda Ha Print and Sign

214



William Jackson William Jacksons Print and Sign	755 W. Langton St. 105 Address
Rosal Bore Print and Sign	24 1/ Temont AND 1410 Address
Print and Sign	1563/ Acytti St Address
Inclu D. Bun. Print and Sign	75% WASKING FONST ALOK
Sharon Reecl Print and Sign	3034 WastwoodAVC
nt and Sign	Address / lexington
Print and Sign	Nay Smaligh St.
Print and Sign	825 Vine St. Address
BULLICO holmnoon, Print and Sign	33/ 4 Fremont AVE. Address
Chthû Kasey Print and Sign	MDE HOLLMANS

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renovated into a decent mini ratmosphere. It will be a clean draw If you support the idea, please s	en vacant for a long period of time and market with good merchandises and clean rug free store as a part of the community. ign below:
Print and Sign	Address
Print and Sign	221 w. JEEM ont fire
Print and Sign	221 N. AMOINT-AIR) Address
Print and Sign	1918 Jamble vora Cold
What Logers Print and Sign	221, W. Framont age Address
Print and Sign	221 U FrEEmoch All E Address
Antonio Sones Print and Sign	755 W. Lixmylon Address
PAYMOND WISON Print and Sign	738 W SArataga St
Evelyn Milson Print and Sign	810 Ume St Address
Janus Maltheus Print and Sign	Sto Vine St Address

Mans Benfield Print and Sign	M9 NPOMPETOWST
White Blair Print and Sign	Address
Print and Sign	770 WEST Sardinga
DCSE RUNEIE	770 WEST Salatoga
Print and Sign	251 FREMONT LVE
Frint and Sign	135 Cheagle St 1811 Address
Drint and Sign	1008 Argyle Ave APTA)
Lorraine West Print and Sign D	235 W. Lexington ST Address
Printland Sign	755 W. Surryon Address

Print and Sign	Address
Print and Sign	221 N. Frement Avenue Address
Print and Sign	202 N. Free MONT. HU Address
Print and Sign	1203 RIGGS AVE Address
Vonne VASS Grune Vasa Print and Sign	139 N. Lynglind.
Print and Sign	Ch 5 loffle to 1 Address
Print and Sign	22/ Sromont Ave.
Print and Sign	816 Une Treet
Fature Mitather Print and Sign	770 W. Sarahaga St. Apl. 354 Address
Print and Sign	Address

If you support the idea, please s	ign below:
Mis Planda Brown Print and Sign	860 UINE ST APTB
Print and Sign	265 Witayette St
Print and Sign	628 Rieman of
Print and Sign	Address AR
Print and Sign	Address
Print and Sign	Address N. Gilmor St.
Cheryl Myles  Cheryl Myles  Print and Sign  Owens	755 W. Laxington St.
Diane Hates Print and Sign	79/WiSasatogast
Lawya Matthews Print and sign	8/0 Vinu St Address
Print and Sign	155 U. (QUANTO) St. Address

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 701 W. Mulberry St Apt 509 Address Jacqueline Brookse Print and Sign Victoria HARRIS
Print and Sign 78/W. Sarataga 50. 1736 E. Fayette Address Sto W Lefungton/St 802 W. Lexington St. AH. #7

Address

Sign

270

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

if you support the idea, prease si	igh boton .
Print and Sign	202 N. Frement Ave.
hoxanne Modelly ews Print and Sign	MTSULTEMON + AVE Address
Revue Moore Print and Sign	913 V. Saatoja st 8 Address
Kerska L. Brown Heicka Z. Brown Print and sign	220 M. Atmost Are.
Recip to Golds Print and Sign	Address John 5 MOCAddress
Print and Sign	78/SuratogaST. Address
Will CANTER Print and Sign	781SARATOGAST. Address
Linda Haukins Print and Sign	765 W. Lextoning 13 Address
Print and Sign SHERMAN ROBETTS	Address 8179W. SALATOGA ST.

Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please sign	gn below:
Chechashaur Print and Sign	4912 Lembrigs Dus. Address
AMESAN Hughes Print and sign	29 VINE Steet
Print and Sign	Address Mall berry St
Print and Sign	Address
Print and Sign	Address
Print and Sign	816 Vine St. Address
Print and Sign	Boy Woodenas St Address
Print and sign CAMEN Thompson	124 Min 14 Address
Current Mon possis	75 wherington St Apt Jack
Linder Bronen Print and Sign	755 Al Rejenctor St Appl Address

222/

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please si	gn below:
JAUNUAR SINKLER	5127 Pembride Ave.
Jaunya P. Juntler Print and Sign	5127 Templinge airnue.
Print and Sign	849 Lexington St Address
Tyra R Hopkins Print and Sign	779 W. Hulberry St.
Jonongue, Aryant Print and sign	777 W. Mulberryst.
Print and Sign	557 Hoffaldw 87-
Saundra Green Print and Sign	812 a Septengton St Address
Tonya Plaroon  Print and Sign	Address Stockton Street
Dernald Sign  Print and Sign	810 W Tayette St Al
Jonya King	1287 Sugarwood Circle Essex

Address

3

Print and Sign

12

Residents of Lex-Poe Homes, Poppleton, & neighbors;

11 100 Dappens one last, proube ba	
Print and Sign  MARINA Thins  Print and Sign	Address Mulberry St 219 Address Address
Print and Sign	Address Park Soleights
Frint and Sign	Molnie Kiklahon 9+ Address
Michelle Gardon  Michelle Kerdon  Print and Sign	Address
Print and Sign	Address
Print and Sign	Address
Print and Sign	Address Address
Print and Sign 7/CC/	778 W FREMUUAL Address
Print and Sign	Address
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Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 175 Wast Mulborry St. Sharonda h.

Print and sign Print and sign Illean August 136 N Fopplaton St. Amoria (aree) Angela Men Print and Sign 915 West Garatoga Avest #2 AUD I fromont Hus TSpenda Brigan Cecclin Bartwell
Print and Sign 2024 Fromount Pive 75 Elis Lexengton Lenish in mal roan 755 W. Segunda Seguntion St Briggett Vinas 819 w Sarataga 8+ 18+2 Sabe, na Wadspal 755 West Lexing In St Crinq Wob (Miky)
Print and Sign 755 Liether akn St MRSULA Stinderson

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 1509 W. Bretto St. apt.

Print and Sign
Uf/ma Rebelts 817 W. Saratoga St # 6

MIKETA JOMSON

Jamille Makinson Print and Sign Address

Print and Sign away Stophing 882 W. Flyette St.

258W. Fayett St Address

765 w Saratage St Address

LE SoulA TURNES Print and Sign

Print and sign

renovated into a decent mini m	n vacant for a long period of time and arket with good merchandises and clean ug free store as a part of the community. gn below:
SHOPON PETERSON' Sharon Peterson Print and Sign	806 w. Lepington St Address
Print and Sign	SIQ W. Derington St. ACH FIRM Address
Print and Sign	Address Dexington 2005/10
Print and Sign	839 VINE ST Address
Print and Sign	Address
Print and Sign	Address
Print and Sign	FRENDH AVE.
Print and Sign	Address
Print and Sign	904 St, Paul st, Address
Print and Sign	Address St

17

Angla Coss Print and Sign	221 N. Fremont Ave pt 800 Address
Marsha Frankling Print and Sign	755 W. Lerington Apt. 810 Address
Print and Sign	255 Lile (noton Address
Range (Suptine) Print and Sign	205 Anth Conty theel
Print and Sign	7// W. Monungy
Printy and Sign	Address Lexington ATOG
Print and/Sign	Address 155W. Lating Ton S1706
ERIC Jubilee Print and Sign	221 Fremon TAPT 205 Address
Print and Sign	Ny Fremont Ave
Charles Little Print and Sign	Address Aver

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 18 n FREMINT Ale 201 FREMONIT AVE APT 12 Jolanda Thomas Print and Sign My Wilder of Herry Address Hilly W. J. A. Print and Sign 126. N Topleton St 944 Apport CX nt and Sign Kevin Campbell
Print and Sign 2091. Monents 308 n. Cyilmon St. VIEHE Hill
Print and Sign 1/05 W. Mulberrell St-DO SRES JENNIS
Print and Sign

Coo Curyleave Sto

** 

SWAM Allen Print and Sign	Address
HUDIE JACKSON Print and Sign	755 LEXILETON ST. Address
Print and Sign	Address
NAHAWIE SHAW Print and Sign	904LEVINGTOW St Address
Peint and Sign Wine Brown	170 W. Saratoga St. Address
Rrint and Sign	755 W. Lefyton &. Address
Print and Sign	774 W. TAYETTS ST
ERNEST AND ERSD Print and Sign	750 SARATOGA Address
KENDED EGGLESTON Frint and Sign Silvin	701 WMullies Apt 51KE Address
Print and Sign	Address Hatchase St

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Ernest C. Smith JR 802 w Lewington St Address Ricki HAWKINS

Print and Sign and w. Cerington 51. 10451 Campus Way south Craeontay Collins

Crae intan Collins

Print and Sign 946 Sinnett &. 161 W. Mulberry St. 1609 733. W. Saratoga St. 808 W. Lexington St. Address TARA JackSon Print and Sign 3034- HARIEM AUE Address Flerson Wilson Print and Sign

Print and Sign

207-N Amyy St

BECKY MCCIOUD  Print and Sign	221 N. Fremont Aug Address
Mennett Chambers Print and Sign	221, N. Fremont ave Address
Sheronda Horne Print and Sign	759 W. Fayette
Tonga Brock Print and Sign	761 W. Fayette St.
Print and Sign	Address St.
Print and Sign	Address
Vernon Franch Print and Sign	761 W. Fayette St Address
Frint and Sign	870 W. Layette St.
KRAKALAWS Print and Sign	Address Milher
ROYCEWA AMSES	755 W. LEXINGTONST.

	·
Print and Sign	201 FREMONT AYE Address
Print and Sign	22/FREMONHAVE Address
Print and sign	100 Alquiz AUE Address
Print and Sign	Modress SARatogy St
LAbove SESSIONS Print and Sign	770W. Stratage I.
Erma Smith  Print and Sign	8/9 W. Saratogu St. 9
Gerrie BASS Gerrie Bass Print and Sign	765 W Mulberry Lt Address
William History Print and Sign	126 PoppleTignaddress
Print and Sign	315 IN. SARAtoga St. AST
Atthen Coleman Colonor	275w. Mulberry St.

renovated into a decent mini ma	vacant for a long period of time and arket with good merchandises and clearing free store as a part of the community.
Print and Sign	Address Hay Man St
Print and Sign	2015 Southland ave.
Print and Sign	4620 Manordan Rd. Address
Print and Sign	Address Address
Oncila Halland Sign	815 Santinga 49 Address
Print and Sign	755 N. Selington St 767
Print and Sign	Address
Print and Sign	Address
Alsa Mil paul Print and Sign	1553/5 Perengal 50 Address
Print and Sign	805W. Liftington St.

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Print and Sign	944Abbott, C.Y. Address
Frint and/Sign	944 Abbott Ct. Address
TYRONG CARTER Print and Sign	4612 PARKTON SI Address
Print and Sign	755 W. Lexington St. Address
Print and Sign	Address
Print and Sign	908 Themas 21201
disA Print and Sign	832 W. Vine St. Address
TONG SCOTT	842 W Vine 5
Shawstraw, hhighs Print and Sign	
Shoot as Harris Il 1: 1	3311 /2 4

Address

Residents of Lex-Poe Homes, Poppleton, & neighbors;

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Print and Sign

Address

Print and Sign

Address

Rrint and Sign

Address

Address

Mila Rogers 116A'-trementare.

Print and Sign Address

Print and Sign

Address

Print and Sign 755 W. Levington St. Address

Print and sign Address Address

201 Fremont tre.

If you support the idea, please s	sign below:
LOTERSIA STEVENS Print and Sign	MONVIEW RS Address
Print and Sign	Address
Print and sign	755 W Swington Street (yt. 905) Address
Print and Sign	Address Address
Sonya K. Tinnin Print and sign,	770 W. Saratoga St. apt#70
Print and Sign	Rayette St. Address
Errna Helly Print and Sign	Moliwitayeffest Address
Billy Bill Print and Sign	701 W. Mulberry Address
Print and Sign	Address Address
JAM ACTOR fam factor Print and Sign	145 EGER ST

If you support the idea, please s	ign below:
Print and Sign	155 WANGON 55-A
Print and Sign	170 Bailding
Janny Brite  Print and Sign	Kr 3V. Lexengton St.
Charles Coper Print and Sign	809 Fremont Ages
Arthony WRight Print and Sign	307 Frement Ave 21201 Address
Print and Sign &	831 W. Levington At Address
Tatina Taywell Print and Sign	851 w Leyy Ton Address
Print and Sign	FREMONT NE Address
Sharry Sherros	TREMONH A/E Address
RESE LAVIS  d sign	Address

Print and Sign	355 W. Lexington St.
Print and Sign	MOW. DIRACES
TROUBLE STATES OF PRINT and Sign	MOW. SARAGEST
Shone Wobb Print and Sign	221 N. Flemond
FUICIA Dargan Print and Sign	800 W. Clxington St. Address
Auntho Roles Print and Sign	755 W. LEXINGTON St.
Print and Sign	455Whexingtonst
Ina Seman Print and Sign	715 W. Mulberry St.
Print and sign Coleman	Address
Print and Sign	Bol w lexington of Address
*	

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community.

If you support the idea, please sign	gn below:
LACHER Taylor Lachelle Rylor Print and Sign	113N. Popleton Street Address Pleton
AddioNe Likes- Thrane Print and Sign	938 W. Saratogast.
MARGARETWEENS MOREOUTENS Print and Sign	812 Werkregton St Opt 4 oge 56
TYPA LEP Print and Sign	755 W. LEwington St. Address
Print and Sign	755 W. Lexington Dl. Apl. 20 Address
Print and Sign	Address
Jonesha Kisky Print and Sign	Address St. 1007
	781 W. Mulberry St.
DOUAL SOMES Down Jors Print and Sign	866 W, LEX, Hotor St. Art. 14 Address
Print and sign	800 LFX NGTONST#1 Address

Mary Clay May Clay Print and \$ign	
Print and Sign Colombia	
DINDER MEADEN Structe Madden Print and Sign	Address Address
Brordy Witter Berolus	Address 770 W SARATORA A.
KAWETH Kenneth R. Bacon Print and sign	755W. (wington of, Address
Pint and Sign	755 W. Lexingto H. Address
Knga Chemuell Printfand Sign	8/2 W. Vine Street Address
KENNETH BANKS  Finneth Banks  Print and Sign	221 N. FREMONT AUE.
Janielle A Taskee D'Amillo Saher Print and Sign Soller	770 3N. Bajatoga St. 1003 Address
Print and Sign	755 W. Lerangton At

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

867W Lepingson Address Print and Sign 22/N. Frement are. 806 W. LEXINGTON ST. Atomise Piel Print and Sign 755 Leringtion At Laula Surner 755 W. Lexington Untonio Jones 755 W Lexington St Address Dernita Smith \$63 U. Lewngton St. Panellage Politis Typa Pearson Print and Sign 701 W. Mulberry St. Address 766 W. Fayette 119 N Poppleton St

110

atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:		
Unine Matthews	762 W. fayette St. 539-6070 Address	
Contha Kannoal Print and Sign	181 W. Garataga St. Address	
Dinda Gackson  Print and Sygn	130 W. Garatoga St. Address	
Print and Sign	221 n fremont Aue Address	
Print and Sign	221 n fremont ave Address	
Shana Henderson Print and Sign	2210 fremontaue	
Sharkou Wallef Print and Sign	821 W. Lexington sh Address	
ANDE Liagin = Print and Sign	Address Address	
Print and Sign	Address  Address  Address  Address	
TORMH KED Print and Sign	Mow Sorrabota April 9 Address	

ASSANDIA Starle Jasanda Starke Print and Sign	136 Fayeth Sf. Address
Brint and Sign	III N Poppleton St Address
John Knight Print and Sign	823 W. LEXING TON ST. Address
Print and Sign	Address QUALITY FOOTS
Print and sign 755%. Repington Stapt 906	Address
Print and Sign	755 W. Loxington 51
Print and Sign	841W. Lexington St.
Tanum Javis Print and Sign	B41. W Lexinglue.
Joseph WATFORD Print and Sign	220 n FREEmont AVE Address
Print and Sign	2004 Troomant Oline Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

220 Free Montake

Aleys Varghan

128 CN Fremont Ave

Johns Deminds Frint and Sign

770W Sar A TOGA

Geralyk Borne
Print and Sign

871 Foyette St Address

Malon Hilon Fint and Sign

MATTICE ACCESEN

755 west Letington

821 W becurtan H.
Address

755 W Lextington St

Address St.

of K. FRELIOHT Sp. 10

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Anya Cy-newall Print and Sign	Oll W. Lexington St. 2 Address
Millamo Print and Sign	MJ W. Leyingtiz St &
R. Culdridge Print and Sign	221 M. Freemount EVE Address
MAMIRALAWIS Print and Sign	M. Mulberry St.
Print and Sign	\$29 George & Address
Print and sign By	810. W. Leyington St
Child Scurp Print and Sign	755 W Lewinston St Address
Print and sign	HOI W JEXTUGION?
Deser's Burrell Print and sign	770 W Saratoga St

Address

Print and Sign

113

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

	<b>_</b>
Print and Sign  Larry Morris  Print and Sign  Print and Sign	7/7 W. Surtogs St Address  M. Surelson  Address
Print and Sign	770 M. Sarologo St
George Milburn Print and Sign	755 W. Lexingta St. Address
Thomas Delberson Print and Sign	130 fremont st. Address
Print and Sign	765 W. LEXTHUMST Address
And DHOW Print and Sign	Address Major St.
Jawana Hull Print and Sign	112 N Frement Ave Address
Warda CROMWELL  3 Janda Cromwell  Print and Sign	835 W. Leyington St.B. Address
Print and Sign	Address Lexington st

241

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Print and Sign 304 M. arlington Que. 2029 Fremont and #8 Maline & Whate Print and Sign 755 Lexington St. Apt 15% Wilhemina EATON Print and Sign Print and Sign 755 Lexingtonst WANA Sign 755 Lexington 34 PANA Sign Address WL ex. nc. 7 6h Print and Sign Address Mb W. Lexington St Address 701 W Mullerry Street Fint and Sign Print and Sign 2619 Kent Street

200



Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

Michelle Thomas Print and Sign	Address St
Roosevellerse loverelfbere Print and Sign	121 And St. Aft. #302 Address
Print and Sign	SII Jeffrytor H. Address
Print and Sign	901 West Sara Loga Street Address
Print and Sign	901 W Saratoya St Aptle
Print and Sign	901 W Saratoga St Address
Mellin Williams Print and Sign	Address Southland
Print and Sign	155 W Leriongleston
Shawki Washingtoni Print and Sign	70' Address
Print and Sign	701 W mulberry

Address

renovated into a decent mini ma	vacant for a long period of time a rket with good merchandises and cle g free store as a part of the communitgn below:
CARY PAIMER NO Man Pelmu Print and sign	221 N. FREMONT AUZ AAQUZ Address
Print and Sign	Address Premont AUE
MARKS Nocks Print and Sign	SCH VINE ST- Address
Nellie Maddox Print and Sign	801 Vine St Address
Solve How Apport	221 MARCHONAQUE
Print and Sign	808 Woodward Sy Address
Thuce Copper Print and Sign	1105 Lexiconton Address
Morma Fleming Print and sign	755 Wi Ley St. Address
Print and Sign	755. W. Leifngton 87 Address
Print and Sign Johnson	SIAM. Jessington St.

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. gn below:
Darry Jones  Many Mass  Print and Sign	221 N. Fremont Ave. Address
LATIERA Bell  Latiera bell  Print and Sign	800 W. Fayette 5+-
Print and Sign	222-N-FREMONT AVE. Address
Print and Sign	739 PHRK PLACE Address
I Lara Edmard Print and Sign	802 w. Lexington St,#12 Address
Print and Sign	755. On Jennalon II, #30 Address
Ithany Ranting  Iffany fourth  Pringland sign  Darry enkins	830 Vine STREET APLB Address 755 W Lexington
Print and Sign	105 N. Hopplefon St. Address
Print and Sign	20/ 1 Fremon July Address
Marie Revins  Print and Sign	Address Letter

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 755 Levington of and 30/ TANYA JENKINS
Print and Sign DOLX FREHING IVE Print and sign 201 K. FREMONT ME Print and Sign Boby DullE 800 L FX ing towst Address Print and Sign

Address PATRAIC LEE SOUWLEXINITIONSTY 900 W. Lexingtonst og SGIVIA GOUDEN MAYNE L. MAHHEUS 762 W. Taptiest Print and Sign 618W. Monthin Start 2 Print and Sign

while 1

221 N. Fremont Ave Apr 1308

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 742 W. Swintoge St. Print and Sign 253 Whereafter H. Address Kim Carter rint and Sign Address 221 n Fremont Ave SAMES
Print and Sign 821 W. Raxington St Address 15W. Cefington St. 19.409 Address bin Horn Homsley 426 W. Bearge St Apt 3 TOWANDA Broden 7013/Hulberry St. 701. W. Mulherry SR. 12557 Broadway
Address

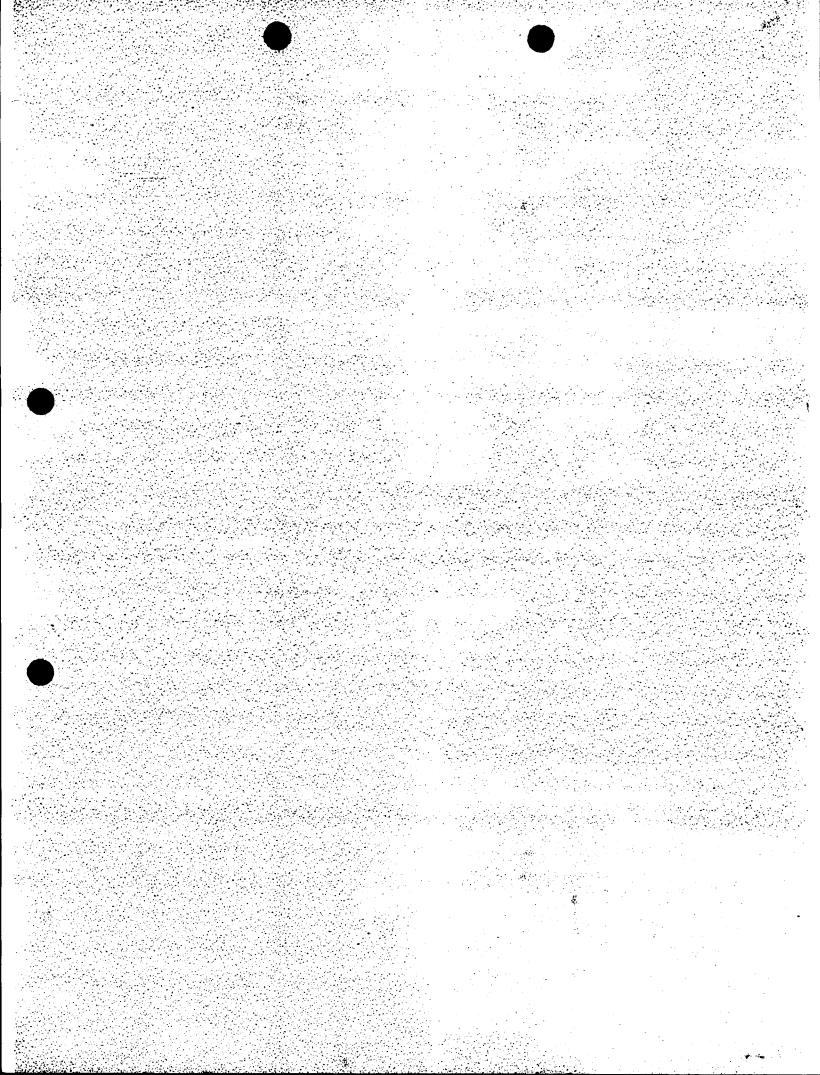
Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Micha-Alsha RAMBEY TOWN CHIMTHUS Address SCHIA-SANIA MCALLEY BON-ROYING Address Address Print and Sign Address 155N St. Limiton 8#60/ MENYENDE Lewis - Menugode Juin 810 N. Lexington STAJ #3 755 Wilexingtons Apt 1008 Karsandra Bluitt Print and sign Karsandra Blutt M. Meemont st. Il no Aromount the #49 404 S. Box 8/5 we Spentogn Address

Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 221 N. FrEMONT AOB. TORIA TYPE MAN 911 Barre St.
Address 1030 Cooth Etnort 933 JOPIER AUR. HAMELA YOUNG 222 N. FREMONT RUE. ALRONAETTE MOUNTEN
Print and Sign Inmes Lyons 810 W. Lexington St. 834 VINT 5+
Address nt and Sign.

Shellington

nt and Sign 969 Pappleton J. get F 755 M. Jesty De 320 755 W Lexingto A404 Print and Sign



305 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 833 W. Lexington St. TRACY BROWN
Print and Sign hands Ines 233 N. Schroeder Print and Sign Address Address shandsign Address Wington Print and Sign Address Print and Sign 944 Abbott Ct: 201 N. FARMONT AND METERS Print and Sign 841. W Lexington Frint and Sign 767 Saration St Address Stan Callocau
Print and Sign

Address

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 802 W. Sexington St #9 First and Sidn 507077 er Bein St Jimmis Suttow Fremoust Apt 204 906 W. Sarafug STITETT Address INTHINY MCKOY
Print and Sign Print and Sign 903 W. Sointoga, St. Apt 8 Print and Sign. 731 W Lexington 89 2016 Lamas Dong Print and Sign 126 N Poppletono St. 352418/masa ary

Print and Sign

Residents of Lex-Poe Homes, Poppleton, & neighbors;	
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Donnell Haams Print and Sign	202 Freemount Address	
Print and Sign	202 Freemount	
Shirley Irot Man Print and Sign	202 Freemount Address	
Print and sign	Address  apt 805  221 TREE MOUNTAVE	
Print and Sign	Address	
Print and Sign	JOE WERRELOW STANDER	
Print and sign	1110 W. Santon Street.	
Downer family Print and Sign	900 E. Fayette ST MPC) Address	

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Willie Hotevenson Hevenson 817 W. Sprentage APT, 221 FREMONT LUE AST Print and Sign Print and Sign 120 FREMINTAVE Print and Sign Series fiders W. Caralage St Aff MYISINA WILLIAMS
Print and Sign 755W LEXINGTON St908 Address Print and Sign Address Address Mye W. Fayettel hanta Buskern Print and Sign Sandra King 864 W. Fayotta Print and Sign Address 221 11 Fremount Selly Snith
Print and Sign

Revin Knight Kewin Knight 923 W Sexington DE Print and Sign Address

12 jou suppose one said, passes as	
Print and Sign	806 VINE 5+ Address
Print and Sign	Address Poppleton St
Malio Jalino Print and Sign	119 n perpeter St Address
Joseph M. ADDEN S. Print and Sign	22/ framon Talice.
Print and Sign	500E BALTO ST Address
Print and Sign	755 WLexington St. Address
Bonita Nemsom Print and Sign	755 W. hounglandt Address
Sign Shead	255 WLEXINGTON ST Address 155W, lexington St.
Print and Sign  Print and Sign	Address  Address  Address

Charles Kelly Print and Sign

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 755 W. Lexincton St. Challene Cooper Regina United Print and Sign Address Mulherry Mcs.C.Nalker Print and Sign 22/7 Fremont Ave. Apt. 702 Address Michael Manshall Print and Sign 907 - W. Suna logy St.
Address TONYA BROOKS
Print and Sign 901 WSaratora et ERAIG BNOCK 76/ Wr FAYETTE Print and Sign 187 Mulberry My Mullyny
Address Sandra halletean 7/2 Reed Bird AU TONY DAVIS
Print and Sign

743 4 Sacatogg St

MNAVWest Print and Sign	21/6 W. SACA toga st Address
Darren Fauntlerny Print and Sign	816 W. Lex. Address
Print and Sign	Address Lexing to 7
Print and Sign	221 FAFMONT ANIANL Address
Michelle Brown  Michelle Brown  Print and Sign	84-B W. Vine St. Address
Print and Sign	BALL WILKINGTON  Address
Print and Sign	2449, W. Malman St Address
GIORIA (TREEN) Print and Sign	GIS N. Culington Gu. Address
Print and Sign	Address Sanotaga 5
Marlene Butter  Darlene Butter  Print and Sign	438 Oxford C+. Address

renovated into a decent mini ma	vacant for a long period of time and rket with good merchandises and clean g free store as a part of the community. In below:
Sheray Snowder Shiray Snowder Print and Sign	846 N. Vine & Address
Allean Brigant Print and Sign	Hadress PoppletonSt
Print and Sign	814 dine, Dt Address
Print and sign Chowell	Address Legisnatan HAPTS
Print and Sign	35. Westlangton St. 201 Address
Miche Laton Print and Sign	755W. Lexyfor St. Apt 1006 Address
Wilheming Entry Print and Sign	755 W- Rexington St Apt 1006 Address
Kimular Carter Print and Sign	755 W. Lexunglan St. Apt. 1609 Address
Jacques BEN  Dacques Bon  Print and Sign	114 91 Poppleton St. Address
Horis Planters  More Inter  Print and Sign	755, W'Lefunton ST Address

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: Montous Jockson 755 W. Lexingtons.
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Print and Sign / Address polfremontae. Print and Sign CROIG BROCK. 76/W.FryETE 57.
Address Address Scriptora St. 23 N.Pulastist TURNER TAULA
Print and Sign 755 LEXINGTION St. Gloria Quince Maria Quince SON W Sexington St 808 W. Lexington ST #9 Address WANDA REOD Print and Sign CRAIG BROCK 759 K. FAYETTE SI

805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: BH. WLEXINGTON Print and sinn 119 N POPPLetonSt Heope Mandolph Print and Sign Print and Sign Address 755 w. Leizh St. Apt 11'05-810 W. Lexitigton St Apt 7
Address Control Chorces
Print and Sign 1625 TIVISON ST Place H. Deans Print and Sign 702 N. Frement Ave #12 Address DAUTA MED Print and Sign Jyllene Edwards Print and Sign 747 W. Scratogs St. LISA HOPNE 756 W. Fayttest. 756 W. Tayette St.

if you support the idea, prease s.	igh below.
Print and Sign	13531 Leangton St. Address
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Print and Sign	190 Hemon Flor Address
Print and Sign	7722 W. Swatzga St. Address
William Historian Print and Sign	12 1 Noggleton
Yara Julian Print and Sign	308 W. Lexington St. Address
Jean Sign	202N FREMONT AVE
Marie Inade	11,7w Lls/

Inga Wilson	755 Lexinaton A, Apt 2B Address
Print and Sign	Address
KENNEth BANKS	
Lenneth Bank	201 N. FREMONT AVE 1404
Print and Sign	Address
Michael Jones	
Mahre Cons	221 M. FREMONT AVE. 1484 Address
Print and Sign Open Typa Byrd	
Print and Sign	810 M. Alymaton St Apt 3 Address
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Shawh Bryant Print and Sign	200 Fromont Ave Address
Brenda Bryant Print and Sign	address Fromont Avo
MHRU MUU() Print and Sign	MUW-Schaft & D St Address
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Darry Harrston Darry Hunden Print and sign	221 N. Fremont fre Apt 505 Address
Lyw thig Hen Cynthia Allen Print and Sign	221 N. Juliant Ave 505 Address
Print and Sign	271 n Fremant AVR 901 Address
Print and Sign	904 W. Lexenston St Address
Ravdall Hyma N Print and Sign	243 M. Gilmore St Address
Print and Sign	1812 Whitmore AVE Address
Janda Thomas Print and Sign	221 FREMONT ANE Address
KURT LEWIS SLuctfews Print and Sign	755 U. LEXINLATOXIST. Address
Marlon Fortune. Print and Sign	812 W LEXING 8N ST Address
Lunch Front	468 0x500/ 0+

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805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below:

If you support the idea, please si	gn below:
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Print and Sign	907 MAMILIST Address
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Rosq Roone Print and Sign	831 Vine St Address
Athenra Kuske	101 Mulberry St

Address

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805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 1841 Carle St Print and Sign 701 w Nul Bekky ApT 210 BRYANT NOAKes Print and Sign VANGSPA MALSKALL
Print and Sign 76211 Fayote ST Address S96 W. Lombard
Address Print and Sign 904 W Levington St ALLEN Chison 904 W Lungh St Melvis Javis 909 W. Lexington 861 Lexington St Evelyn Kpps Print and Sign 861 Lexington St

> Ell W. Vine St Address

MARCI MICH ) Print and Sign	11/1 W. Congress ST 120
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Bene BOONE HA ROUSE Print and Sign	755W. Selfington St. 102 Address
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Print and Sign	775 W. Lexington St. Address				
Clarence Dixon Print and Sign	221 N. FremunTApT 905 Address				
Print and Sign	503 N. Loudon AR				
SINELLA THOMAS	905 W. Saratoga ST. F14.				
Harry Dorsey Print and Sign	Gos W. Saratogu St. #14				
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Print and Sign	765 West Sgratus a
Charisse Davis Print and Sign	1401 W. FAYETTE
Print and Sign	755 M & Slugter St 805 Address
Barbara Williamson Print and Sign	8/2 Wheringtonst
DERRICK Black Print and Sign	501 2J Stocktopist
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Print and Sign	PAFRICA LANGER Address
Print and Sign	Address PAJette Aft. DF.
Print and Sign	Address
John Handly Print and Sign	Address
Movel Mitchell Print and Sign	221 N. MEMONTAUE API803 Address
Print and Sign	9062). Lexing Stapty Address

Residents of Lex-Poe Homes, Poppleton, & neighbors; 805 W. Lexington Street has been vacant for a long period of time and renovated into a decent mini market with good merchandises and clean atmosphere. It will be a clean drug free store as a part of the community. If you support the idea, please sign below: 904 - W ZEXING TON Address 2HRZY BUSH Print and Sign Print and Sign Print and Sign Address 739 George 51 a Kuly 755 W. Lexington & MITT With 745 W. Cexington 51
Address Sharon Time Sharon Sof M.G./MOZSFE

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4	NAME & TITLE	Daniel P. Henson III, Commissioner
RON	AGENCY NAME & ADDRESS	Department of Housing and Community Development - 417 E. Fayette Street
L	SUBJECT	Poppleton: 805 W. Lexington Street

CITY of

BALTIMORE

**MEMO** 



TO

DATE:

December 6, 1993

Mr. Gilbert V. Rubin Board of Municipal & Zoning Appeals 310-93X



Mr. Domingo Hyeak Kim has submitted an application and site plan to use the first floor of 805 W. Lexington Street as a grocery. The property is located within an R-8 zoning district in the Poppleton Urban Renewal area.

According to the Zoning Ordinance, Section 4.8-1a, the proposed use is not permitted within the R-8 Zoning District. Therefore, this Department opposes the proposed use at this location. In addition, based on our neighborhood planning strategies which are prepared in coordination with the neighborhood association, the participating residents have designated the 800 block of West Lexington for residential use.

On July 12, 1993, the appellant met with representatives of the community. At that time, some residents expressed support and others (the members of Concerned Citizens of Poppleton and the Project Area Committee) vehemently opposed the grocery.

Again, this department opposes the proposed use.

The Concerned Citizens of Poppleton have been notified of this appeal and may communicate directly to the Board.

### DPH/RM/ll

cc: Mr. Domingo H. Kim
3509 Branch Court Road
Rockville, Maryland 21234

Ms. Jackie Brown, President Concerned Citizens of Poppleton 838 W. Fairmount Avenue 21201



NAME & TITLE David C. Tanner, Zoning Administrator

AGENCY Department of Housing and Community Development

Zoning Enforcement Section

417 E. Fayette Street, Room 101

805 W. Lexington Street

Permit No. B-73305

CILY of

BALTIMORE

MEMO



TO

Rudy Janssen, Director Construction and Building Inspection 417 E. Fayette Street Room 310 DATE:

August 12, 1993

This is in reference to permit No. B-73305 issued on May 19, 1993 authorizing the continued use of the first floor of 805 W. Lexington Street as a grocery store. This property is located in a R-8 General Residence Zoning District. Grocery stores are not permitted. The application was approved based on an error in the Zoning Office showing the property to be located in a B-1 Neighborhood Business District.

I am requesting that permit No. B-73305 be declared null and void because it was issued in error.

# MAYOR AND CITY COUNCIL OF BALTIMORE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT ENVISION OF CONSTRUCTION BUILDINGS INSPECTION

authorization 73305

THIS WRITTEN INSTRUMENT, WHEN PROPERLY VALIDATED, CONSTITUTES AUTHORITY FOR DDING OR RECEIVING THE THINGS INDICATED BY THE FEES OR CHARGES SHOWN IN THE APPROPRIATE SPACES BELOW. ANY AND ALL THINGS TO BE DONE OR RECEIVED UNDER THIS WRITTEN INSTRUMENT SHALL BE DONE OR RECEIVED IN STRICT COMPLIANCE WITH THE APPLICATION HERETOFORE FILED IN THIS DEPARTMENT FOR THE AUTHORITY CONTAINED HEREIN, INCLUDING ANY AND ALL APPROVED DRAWINGS AND OTHER DATA OR INFORMATION ATTACHED THERETO, AND SUBJECT TO ANY AND ALL LAWS, ORDINANCES, RULES AND REGULATIONS IN EFFECT IN THE CITY OF BALTIMORE AND THE STATE OF MARYLAND.

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### CONTINUE TO USE 1ST FLOOR AS A GROCERY STORE

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NEW BLDG.	ADDITIONS	ALTERATIONS	REPAIRS	MISC. CONST.
A-001-138-260-00-000	A-001-139-260-00-000	A-001-131-260-09-000	CH. OCC 13	A-001-623-583-00-000
SMOKE	PER, INSP,	MISC.		ZONING

THE AUTHORITY CONTAINED HEREIN DOES NOT AUTHORIZE THE PERFORMANCE OF ANY WORK IN, ON, UNDER OR OVER ANY STREET, HIGHWAY, ALLEY, SIDEWALK OR ANY OTHER PUBLIC WAY, UNLESS PERMISSION TO DO SO HAS BEEN FIRST SECURED FROM THE PROPER AUTHORITY.

THE AUTHORITY CONTAINED HEREIN MAY NOT BE VALIDLY EXERCISED UNTIL AND AFTER ALL OF THE FEES APPEARING HEREON HAVE BEEN PAID AND EVIDENCE THEREOF APPEARS IN THIS SPACE.

PER

COLLA COLLA

ISSUED: BY

LJanver DIRECTOR

B#01 PAID MACC BALTO T005 MAY.20/93 08:58AM

9693 MISC

14.00

CONSTRUCTION AND BUILDINGS

INSPECTION

J COLE

NUMERIC FILE

### CITY OF BALTIMORE

KURT L. SCHMOKE, Mayor



# DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

ROBERT W. HEARN, Commissioner 417 East Fayette Street Baltimore, Maryland 21202

August 16, 1993

Mr. Domingo Hyeok Kim 9417 Seven Courts Drive Baltimore, MD 21236

Re: 805 W. Lexington Street

Dear Mr. Kim:

This is to advise you that Building Permit No.B73305 issued on May 19, 1993, authorizing use of first floor at 805 W. Lexington Street as a grocery store was issued in error and is hereby revoked.

Authority for this action is set forth in the Baltimore City Building Code (1990) Paragraph 112.6, "Revocation of Permits" which states in part that such permits are null and void and that their status shall be the same as though they had never been issued.

The revocation is based on a report from our Zoning Enforcement Section that:

1. The Zoning Office showed the property to be located in a Bl Neighborhood Business District, when infact it is listed in an R8 District where grocery stores are not permitted.

Therefore, you are directed to cease all use at once.

Mr. David Tanner, who may be reached directly at 396-4185, is the person most familiar with this matter.

Sincerely,

Arthur A. Felicebus

Acting Chief Construction and

Buildings Inspection

RFJ/AAF/ma

NAME & David C. Tanner, Zoning Administrator TITLE Dept. of Housing & Community Development AGENCY Zoning Enforcement Section NAME & ADDRESS 417 East Fayette Street, Room 100 ZONING SUMMARIES

SUBJECT

TO

BALTIMORE

## MEMO



Board of Municipal and Zoning Appeals 417 East Fayette Street - Room 1432

DATE: December 7, 1993

The Zoning Administrator brings to your attention the following facts concerning the property noted below. suggested that this information be considered and made a part of the Hearing record. Department files will be made available upon request.

PROPERTY 805 W. Lexington Street APPEAL NO. 370-93X

- This appeal arises from:
  - ___an application disapproved or referred by the Ioning Administrator.
  - a Violation Notice issued by the Zoning Administrator.
- The Police Survey of 1931 records the use of the property as: 2. No Police Survey on film.
  - No Multiple Dwelling License on file. 3.
  - 4. The last permit issued was February 5, 1990, No. A36423 to continue to use as two (2) dwelling units. The last application on file was for same. The application was signed by Joyce Robinson. The application indicates building now used for two (2) dwelling units. The application further indicated building to be used for same.

David C. Tanne:

# PROTEST NTS:

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LAW OFFICES OF DENICK & HYMAN, P.A. 201 NORTH CHARLES STREET **SUITE 1702** BALTIMORE, MARYLAND 21201-4121 October 4, 1993

Mr. Gilbert Rubin Zoning Administrator Room 1432, Rivoli Building 417 E. Fayette Street Baltimore, Maryland 21202

> RE: 805 W. Lexington Street

Dear Mr. Rubin:

JOHN H. DENICK

GARY M. HYMAN

CASSIA W. PARSON ELISSA F. BORGES OF COUNSEL

THEODORE C. DENICK

Our office, counsel for Charles Purnell, is requesting that it be notified of any hearings schedule for 805 W. Lexington Street to have the zoning changed from a residential to a business purpose.

As you may be aware, the neighborhood where this property is located is primarily residential. The premises which is currently being used as a grocery store has been and currently remains zoned as a residential dwelling. The owner of the property was advised that the property was residential when he introduced a commercial purpose. To permit a citizen to take a residential premises and convert it for business purposes and then adopt a spot zoning change is a dangerous precedent for our city.

Mr. Purnell is adamantly opposed to the Board of Municipal and Zoning Appeals making any modification to the existing zoning of the premises. He wants to appear in person along with his neighbors to testify in opposition to the zoning appeal.

We appreciate your keeping us advise as this matter moves forward toward a hearing.

Daniel W. Quasney, Esquire

Mr. Charles Purnell Mr. David Tanner

hblpur.gen

Suk adused Ally Derick by Chore that appeal is Pladeng 10/6/92

TELEPHONE: (410) 727-6900

FAX: (410) 727-6904

Ward	DEPARTMEN	See inside AND CITY C IT OF HOUSING	ed Out in Black for instruction COUNCIL OF AND COMMUNI JILDINGS INSPECT	TIMORE TY DEVELOPMENT	D NT	ate Issue	ed
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Official					Γ	PL	ANS NO.
Designation:		DO NOT WRIT	E ABOVE THIS LINE				j
PROPERTY ADDRESS805	5.WLexingto	on Street					
K/A		· · · · · · · · · · · · · · · · · · ·					
OWNER Domingo . Hyeol	k.Kim		Address .3	509 Branch.	Court.Ro	oad, P	arkville,
LESSEE	• • • • • • • • • • • • • • • • • • • •		Address			Lic. N	No. 2123
PRIME CONTRACTOR							
ELECTRICAL CONTRACTOR			Phone			Lic. N	No
PLUMBING CONTRACTOR							
GAS FITTER	-						
ARCHITECT OR ENGINEER			Address			Lic. N	No
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Proposed Building							<del> </del>
Lot	<del></del>				<del>                                     </del>		

1151-21-1 REV. 6/91

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ELECTRICAL	<b>A</b>	<del></del>				
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	kw		No. to be inst	talled		
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1517110 4 5151 0101			Serial No		<i></i>	:
HEATING & FUEL BURN		-	PLUMBING			
No. Units	Туре	BTU Input	No. fixtures to	o be installed		
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Ventilation System		CFM			5% TAX	
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•	•				TOTAL	
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•			Fees Checked	By:	Date:	
The owner of the above to do no work not specifical			and agrees to comply	with all ordinances of the	Mayor and City Council of	Baltimore and
"I declare under pena	Ities of perjury that this ap	plication, including any ac	companying plans, spe-	cifications, etc. has been	examined by me and to the	ne best of my
knowledge and belief is a to of the owner to act as ager	rue, correct and complete:	statement of the work to be	covered by this applica	ation." "I also declare that	I am the owner or have spe	cific approval
1 (2 50	m.mal				23	93
SIGNED: Signature of ADDRESS: 3509. A	LOwer or Authorized Agent	Pypy Saryle			DATE: Sep. 23.	7.7.9
ADDRESS: 3509	Branch Court	Kol Parku	1le <u>M</u> 1)			32/2
Print Nur	nber and Name of Street	City	State	Zip Code P	hone	
ZONING DISTUR	nes	••••	APPROVALS	s	APPROVED	
		STRUCTUR	AL (DESIGN) (FEE) C	CHECKED	RUDOLPH F. JANSS	SEN
ву В А	00108-27-83	Rv	Date		Director-Construction	
					& Buildings Inspectio	n
REFERRALS APPROVED	)	ELECTRICA	L (DESIGN) (FEE) CH	HECKED	Per:	
Ву	Date	By	Date		Date:	
PRELIMINARY INSPECT	TION	MECHANIC	AL (DESIGN) (FEE) C	CHECKED		
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By		by	Date	• • • • • • • • • • • • • • • • • • • •		

BOARD OF MUNICIPAL AND ZONING APPEALS

TO: THE BOARD OF MUNICIPAL AND ZONING APPEALS Room 1432, Rivoli Building, 417 E. Fayette St. Baltimore, Maryland 21202

FROM: Domin	go Hyeok Kim, 3	509 Branch Co	urt Road, Baltim	ore, Marylan	d 21234	-::- 
<del></del>	(Name)		(Addres	s)		
GENTLEMEN:	REFE	RRING TO MY AI	PPLICATION DATED	September 2	<b>7</b> , 19 <b>93</b>	
FOR PERMIT TO	To continue t	o use the fir	st floor of 805	W. Lexington	Street	
as a Grocery			· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	·
AT PREMISES D	ESIGNATED AS	805 W. I	exing <b>ou</b> n Street			
	APPROVED) (ŘĚŤÍ		S <b>S</b> ptember 27	1 .	19 93	
UNDER SEC	4.8-1a		C	F THE ZONING	ORDINANCE	
FOR THE REAS	ON THAT IT VIOLA	TES THE ZONIN	G ORDINANCE IN TH	HE FOLLOWING	RESPECTS:	•
4.8-la: Use						
					N.C.	
Zoning Distri	ct: R-8					•

A copy of application is attached herewith.

Notice of an appeal from this decision is hereby given within ten days from date of the decision as required by the rules of the Board.

I will file, within the prescribed time limit, an appeal on proper form, a copy of the decision of the Zoning Commissioner and blueprints as required.

When you have set a date for hearing the appeal, I will post the premises as required by your Board.

	01 PAID M&CC BALTG 05 SEP.28'93 02:21PM 21 MISC .01
Signature of Applicant	

Copy 1 - Applicant's Copy

Form 1 BMZA 1410-14-1	
Appeal No	371193X

Notice of Appeal Filed_

9-27

19 7 3

APPEAL		CISION OF THE ZOI THE ZONING ORDIN		STRATOR	
TO: The Board of Municipal 14th floor — 417 E. Fay	and Zoning Appeals, vette St.	Baltimore, Md.			19
•	taken from the decis	ion of the Zoning Admian exception to the requirement, so as to permit the:	rements of the Zor	olication is here ning Ordinance	by made for or approving
Extension		gton Street, Firs			
Premises designated as	805 W. Lexingto	n Street			St., Rd.
North, East Located on the South, West	side of	JeninyTe.	м		St_Rd. Ave., and
distant	Remont	North, East feet South West St., Rd. Aye. and	of the corner fo	rmed by the in	tersection of Rd.
Name of Annellant Domi	ingo Hveok Kim	Address 35	09 Branch Cou	irt Road	( )
Name of OwnerSa	me	Address	rkville, Mary	land 21234	P. O. Zone
Size of Lot Map. Attache	dft.front X	UUft. deep (or i	f) irregular see pla	at.	P. O. Zone
		LL BUILDINGS AND UE SPACE IN REMARKS TO D			
	ſ	xisting	n	l (purpose of app	eal)
Size of Building	ft. from	t &ft. deep	ft.j	ront &	ft. deep
Height	ł	3stories	lì -	FIME	stories
Character of Const.	Frame Brick	Masonry Metal	Frame Brick	Masonry	Metal
No. of families housed	N/A				
Describe use of each floor of a building	lst Floor - Gro 2nd Floor - Sto 3rd Floor - Vac	orage	Same		
Date of Construction	Unknown				
REMARKS:					
		1 (1 : 0	No Tel		140-50
Has there been any previous	is appeal to this Boar	d on these premises?	_Mo/	Appeal No4	.7
Attached hereto a of instruction companying s	Appellant nd made a part of th	ffice originally a property was in a property was in a sister application, is submitted to the submitted and true.	a BI district ed all papers as real the above sta	required on the satements and the satements are	sheet e ac-
THE Barens	). Txisli	1			
	Notary.) My COA	MMISSION EXPIRES I		e must be execut <b>ed.</b>	N. M.

COMPLETE STATEMENT OF APPELLANT ON REVERSE SIDE

# A STATEMENT OF FACTS IN SUPPORT OF THE APPEAL MUST BE MADE IN THE SPACE BELOW BEFORE THE CASE CAN BE SCHEDULED FOR A HEARING.

TO: THE BOARD OF MUNICIPAL AND ZONING APPEALS:

Referring to the application on reverse side of this sheet, I submit the following reasons in support of the appeal: The Appellant purchased the subject property in approximately June 1992.with the intent of operating a grocery store in the first floor of the property. Pursuant to said intention, the applicant checked the zoning relating to the property and was advised by the Zoning Office that the property was in a Bl zoning district in which the operation of a grocery store is a permitted use. In reliance upon this information, the Appellant did extensive renovations to the property, expended considerable sums of money to buy appropriate equipment and to stock the property for use as a grocery. The Appellant further performed considerable work to the premises and expended additional sums in order to secure all of the appropriate permits in order to operate a grocery at the premises, including a permit from the Baltimore City Health Department, Bureau of Food Control and a permit from the Department of Housing and Community Development authorizing the use of the first floor of the property as a grocery store. Finally, in reliance on the prior information provided by the Zoning Office and the above Permit #B73305 from the Department of Housing and Community Development, the Appellant discontinued a grocery business he operated at another location to conduct business at the subject location. Given the appropriatness of Appellant's conduct in consulting the Zoning Office and obtaining all the required permits prior to operating, coupled with the extreme hardship which will result to the Appellant solely as a result, an error by the Zoning Office, Appellant requests that he be granted a non-corforming use for the subject property to operate as a grocery.

> Domingo Hyeak Bind Signature of Appellant.

Affidavit of Ownership (To be used in Positive Appeals if the Appellant is not the C	)wner.)
STATE OF MARYLAND, ss: Domingo Hyeok Kim CITY OF BALTIMORE,	_ being duly sworn
(Owner's name)	
deposes and says that he resides at	St., Ave.,
in the City of Parkville in the State of Maryland 21234, and	
(1st) That he is the owner of all that certain lot, piece or parcel of land situated, lying and be Baltimore aforesaid and known and designated as 805 W. Lexington Street	ing in the City of St. Ave., and
(2nd) That the statements of fact contained in the annexed application are true, and	
That he hereby authorizes Sommy (Appellant's name)	and .
to make said application in his behalf. (Appellant's name)	The state of the state of
NOTARY before me this 23RD	A 19: 702
TI PILATURA DE DE LA COMPANIA DEL COMPANIA DE LA COMPANIA DEL COMPANIA DE LA COMPANIA DEL COMPANIA DE LA COMPANIA DEL COMPANIA DE LA COMPANIA DEL COM	(Mar)
(Owner sign here)	
Owned sign here)	
(Notary.) my Commission Expires 10-1-97 (over)	Section 1

#### CITY OF BALTIMORE

KURT L. SCHMOKE, Mayor



## BOARD OF MUNICIPAL AND ZONING APPEALS

GILBERT V. RUBIN, Executive Director 14th Floor, 417 E. Fayette Street Baltimore, Maryland 21202

October 20, 1993

Mr. Charles Purnell
19 N. Fremont Avenue
Baltimore, Md. 21201

RE: Appeal No. 370-93X-Application of Domingo Hyeok Kim to use first floor as a grocery store at 805 W. Lexington Street

Dear Sir:

In accordance with your request, this is to advise you that the above cited case has been scheduled for public hearing before the Board of Municipal and Zoning Appeals on TUESDAY, DECEMBER 7, 1993 AT 1:30 P.M. IN ROOM 215, CITY HALL.

All parties in interest should be present on this date, and you are accordingly so notified.

Very truly yours,

GILBERT V. RUBIN EXECUTIVE DIRECTOR

GVR:png

CC - John H. Denick, Esquire 201 N. Charles St. 21201-4121

•	BOARD MUNICIPAL AND ZONING PPEALS
805 u	14th Floor 417 E. FAYETTE STREET – 21202
	14th Floor 417 E. FAYETTE STREET - 21202  57. Baltimore, Md., OCT. 70 19 93
To the Appellant:	
and scheduled for a	to the Board of Municipal and Zoning Appeals has been assigned Number 370-93. Public Hearing as indicated on the form below. Hereafter refer to this matter by Appeal g included within the heavy black lines is required to appear on the sign.
The certific Board prior to the F	eate of posting at bottom of this form shall be dated, signed and filed at the office of the Public Hearing.
Owner/appella at the public h	nt or an authorized representative, previously approved by the Executive Director, must be present nearing.
	be posted not later than $NoV$ , $27$ 19 9 3
-	By Order of the Board.
Rule of the	Board of Municipal and Zoning Appeals for posting:
В. С.	The sign shall be not less than four (4) feet long and three (3) feet high, with black lettering not less than two (2) inches high, on white background. The sign shall be posted in a conspicuous manner, not over ten feet above the ground level, and where it will be clearly visible and legible to the public. The sign shall be posted not later than ten (10) days prior to the date of the Public Hearing, and shall be maintained in good condition until after the Public Hearing. Where proposed structures or uses are to be on the rear of the lot, the sign shall nevertheless be posted on the front of the premises, unless otherwise directed.
POST	SIGN CONSPICUOUSLY ON FRONT OF PROPERTY WORDING OF SIGN TO BE POSTED ON PREMISES
public hearing Appeal No.	y Concern:  is hereby given by the Board of Municipal and Zoning Appeals that it will hold a  Tuesday DEC 7, at 1.30 P.M. in Room 215, City Hall on  370-93 X for a permit To use FIRIT Floor  9ROCERT 57012 C  on these premises  R-8 Zoning District.

To the Board of Municipal and Zoning Appeals

14th Floor

417 E. Fayette Street - 21202

I hereby certify that the sign was posted on the premises in question in accordance with the above instructions on

19

#### CITY OF BALTIMORE

KURT L. SCHMOKE, Mayor



## BOARD OF MUNICIPAL AND ZONING APPEALS

GILBERT V. RUBIN, Executive Director 14th Floor, 417 E. Fayette Street Baltimore, Maryland 21202

September 30, 1993

Mr. Domingo Hyeok Kim 3509 Branch Court Road Parkville, Maryland 21234 Diriel Dursky & 341 n. Callell 341 n. Callell 21232

Dear Sir:

This is to advise you that your application to use first floor as a grocery store at 805 W. Lexington Street is now ready for final processing.

If you will appear in person at this office between 8:30 A.M. and 4:30 P.M., this matter will be scheduled for public hearing.

In the event you no longer wish to pursue this appeal, please contact this office.

Very truly yours,

GILBERT V. RUBIN EXECUTIVE DIRECTOR

GVR:png

CC - Zoning Enforcement Section

Procespt from Menute

Meeting of 12-7-93.

Park Heights Avenue, was scheduled for public hearing today, but the property was not properly posted, and the appellant was advised to obtain a new hearing date and repost the premises in accordance with the rules of the Board.

22. Appeal No. 369-93X, application of Henry C. Brown to house a goose at 2219 E. North Avenue, was scheduled for public hearing today, but the property was not properly posted, and the appellant was advised to obtain a new hearing date and repost the premises in accordance with the rules of the Board.

23.* The following resolution was adopted by the Board:

RESOLVED, that in the matter of Appeal No. 370-93X, Domingo Hyeok Kim, 3509 Branch Court Road, Appellant, to permit the use of first floor as a grocery store at 805 W. Lexington Street, the Board of Municipal and Zoning Appeals, after giving public notice, inspecting the premises, holding a public hearing, considering all data submitted, and by authority of Ordinance No. 1051, approved April 20, 1971, known as the Zoning Ordinance, made a study of the premises and neighborhood and finds that the property is on the south side of Lexington Street, 90 feet west of Fremont Avenue in an R-8 Zoning District.

The premises is improved by a three story, brick building, 14 feet by 65 feet. The first floor is used for a grocery store, the second floor is used for storage, and the third floor is vacant. It is proposed to use the first floor as a grocery store.

Prior to April 20, 1971, the date of passage of the New Comprehensive Zoning Ordinance No. 1051. the property was zoned Residential Use, B-1-1/2 Height and Area District.

Under the provisions of Section 4.8-1-a and c, a grocery store is not listed as a permitted or conditional use in the R-8 Residence District.

Any lawfully existing non-conforming use or structure may be continued under Sections 8.0-1 and 13.0-2.

A Class III non-conforming use shall not be changed to any other non-conforming use except that the Board, in accordance with the authority and procedures established in Section 8.0-7, may authorize a change of a Class III non-conforming use to a use listed in the B-1 Neighborhood Business District under the provisions of Section 8.0-4-d

Under the provisions of Section 6.1-1-(b), Item 15, a grocery store is listed among the permitted uses in the B-1 District.

Under the provisions of Section 8.04-f, whenever any Class III non-conforming use or part thereof, has been discontinued for a period of twelve consecutive months, such discontinued non-conforming use or part thereof, shall not thereafter be re-established, any subsequent use of that land, structure or part thereof, shall conform to the regulations of the district in which the land or structure is located. Such discontinuance of the active and continuous operation of such non-conforming use, or any part thereof, for such period of twelve months, shall constitute an abandonment of such non-conforming use, or part thereof, respectively, regardless of any reservation of an intent not to abandon same or of an interest to resume active opera-If, within a period of less than twelve months, actual abandonment, in fact, is evidenced by the removal of structures, machinery or equipment or by alterations indicating a change in the use of the land, structure or part thereof, the abandonment shall be completed at the time of such event and all rights to re-establish or continue such non-conforming use, or part thereof, shall terminate as of that time.

The provisions of this Section concerning discontinuance and abandonment do not apply to Class III non-conforming uses in the R-6, R-7, R-8, R-9 and R-10 Districts, in which the Board may authorize a change to a new use at any time.

The testimony shows that this appeal presents a request for authorization to use the first floor of an attached structure as a grocery store in the R-8 Residence District. The testimony indicates that this property was purchased at a Tax Sale for \$2000.

The testimony of an official from the Department of Housing and Community Development related that the original permit was issued for the use of these premises in error due to the incorrect zoning on the Card Index File of that Agency. Based on the fact that an error had occurred, the permit was revoked by the Department of Housing and Community Development, and the appellant was directed to file an appeal to the Board of Municipal and Based on the incorrect information, the prop-Zoning Appeals. erty was approved and a grocery store was established on this site. The appellant did extensive renovations to the building and expended considerable sums of money to buy appropriate equipment and stock the premises for use as a grocery store. pellant further performed considerable work to the premises and expended additional sums in order to secure the appropriate permits in order to operate a grocery store from the premises, including a permit from the Baltimore City Health Department, Bureau of Food Control. The testimony further reveals that presently the appellant has neighborhood support to continue to operate the grocery store at this site. The attorney, representing the appellant, indicated that it would be a severe, practical difficulty to the owner to cease the operation since it was due to no fault of his, but an error on the part of the City official.

The Board heard testimony from representatives of the community, indicating their support of this proposal.

The Board was also made aware of the fact that there are other grocery stores in the block that have noted a decrease in their volume since this property has operated as a store.

Subsequent to the public hearing, the Board received a letter, dated December 6, 1993 from the Department of Housing and Community Development, which states that they oppose the proposed use at this location. In addition, based on their neighborhood planning strategies, which are prepared in coordination with the neighborhood association, the participating residents have designated the 800 block of West Lexington Street for residential use. On July 12, 1993, the appellant met with the representatives of the community. At that time, some residents expressed support and others, the members of the Concerned Citizens of Poppleton and Project Area Committee, vehemently opposed the grocery store. Again, this Department opposes the proposed use.

Three Members of the Board felt that the application should be approved and would, in fact, not have an adverse effect on the community. They were also aware of the large expenditure of funds that have been laid out for the use of the premises as a grocery store, based on the incorrect issuance of the permit. Two Members of the Board felt, after reviewing the testimony, the facts and law in this case, that they are without authority to permit a grocery store in the R-8 District, especially since there has been no prior commercial use of the site for a business or grocery at this location.

In accordance with the above facts and findings, the Board disapproves the application.

Mrs. Blattermann and Mr. Smith voted for the adoption of the resolution. Messrs. Gadhia, Brown and Mrs. Green voted against the adoption of the resolution. WHEREUPON, the Chairperson ruled that there not being the concurring vote of as many as four members of the Board in favor of granting the permit, the motion of approval was not carried, and the appeal was defeated.

24.* The following resolution was adopted by the Board:

RESOLVED, that in the matter of Appeal No. 377-93X, William J. Schmidt, Director, Division of Fiscal Operations -Housing Authority of Baltimore City, 417 E.Fayette Street, Appellant, to

Circuit Court for Balto. City 111 N. Calvert St. Rm. 462 21202

> Daniel W. Quasney, Esquire 341 North Calvert Street Baltimore, Maryland 21202

Circuit Court for Balto. City 111 N. Calvert St. Rm. 462 21202

Sandra R. Gutman
Dept. of Law
143 City Hall
100 Holliday Street
Baltimore, Maryland 21202

### NOTICE SENT IN ACCORDANCE WITH MARYLAND RULE 7-207

Doming	o Hyeok Kime	Docket:
	<b>VS.</b>	Folio:
Bd. of	f Municiapl and Zo	ning Fi%-3350027/CL17392
Appeal	IS	Date of Notice: 2-8-94
STATE OF	MARYLAND, ss:	
Nineteen H	undred and ninety-fo	1.s.tday of February ur, I received from the Administrative
Agency, the	e record, in the above captione	d case.
		SAUNDRA E. BANKS, Clerk
		Circuit Court for Baltimore City
CC-39	MARYLAND RELAY SERV	ICE VOICE 1-800-735-2258
	•	the state of the s

#### NOTICE SENT IN ACCORDANCE WITH MARYLAND RULE 7-207

Doming	Hyeok Kime	Docket:
Bd. of Appeals	<b>vs.</b> Municiapl and Zoning s	Folio: Fil@3350027/CL173927 Date of Notice: 2-8-94
I HEREI Nineteen Hu	MARYLAND, ss: BY CERTIFY, That on the1.s.t indred andninety-four record, in the above captioned cas	day of February, I received from the Administrative
		SAUNDRA E. BANKS, Clerk Circuit Court for Baltimore City
CC-39	MARYLAND RELAY SERVICE V	OICE 1-800-735-2258

COALITION OF SOUTHWEST BALTIMORE NEIGHBORHOODS
44 S CARROLTON AVE SUITE 110 BALTIMORE MD 21223

HOLLINS MARKET ROUNDHOUSE NEIGHBORHOODS COALITION

Concerned Citizens of Poppleton Neighborhoods

CIVIL DIVISION

Circuit Court of Baltimore 111 North Calvert Street Baltimore, Md 21202

January 25, 1994

RE: Civil Action Number 93350027/CL173927

Dear Honorable Members of the Court,

The community groups in the Poppleton Urban Renewal unanimously oppose the lition of Domingo Kim. The grocery store at 805 W. Lexington Street was opened illegaly. There are no zoning variances as needed for a store in a residential area, furthermore it is in an urban renewal area where all permits must go thru Housing and Community Development and the community, this was not the case.

The existance of this store is prohibited by the City Council Ordinances creating the Poppleton Urban Renewal Plan and the Zoning Regualtions of Baltimore City. It furthermore makes a farce of the countless hours spent by community people trying to improve their neighborhood within this framework. We do not wish to have another store in our community and ask that you deny this petition. Thank you for your attention in this matter.

Sincerely,

J ie Brown

President, Concerned Citizens of Poppleton

David Ramsay

David Ramsa

President, Coalition of Roundhouse Neighborhoods

Eugene Sneed 163 W FAYEHEST BA/TO-21201 Ph 685-1671

Warren Whipple

President, Hollins Market Neighborhood Association

Eugene Snead 763 Hest Flagette Strat Bettemow 100 21201





Circuit Court of Battemore 111 North Calvert Street Baltimore Maryland 21202

	CIVIL POST	PONEMENT FORM DATE: 2/17/5
MILOO KIM		(4
Plaintiff(s)		IN THE
<del></del>		CIRCUIT COURT (
		FOR
v.		BALTIMORE CITY
PARD OF MUNICIPAL ZUNING APPEARS	's and	Computer #: 93350027
	•	(11439)7
Defendant(s)		File #:
		Jury CT CTF MOT2-507
		1
		DOMESTIC JUDGE: DOMESTIC MASTER:
Postponement requested b	oy:	(aut) ff
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Approved: _____: _ Rey 2/17/94

WHITE-Court File • YELLO CAO

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(JUDGE'S SIGNATURE)

1	IN THE CIRCUIT COURT FOR BALTIMORE CITY, MAR
2	SEP 2 7 178
3	DOMINGO HYEOK KIM,
4	Appellant,
5	vs. Case No. 93350027/CL173927
6	BOARD OF MUNICIPAL AND . ZONING APPEALS,
7	Appellee.
8	
9	
10	REPORTER'S OFFICIAL TRANSCRIPT OF PROCEEDINGS
11	Baltimore, Maryland
12	Thursday, May 5, 1994
13	
14	BEFORE:
15	HONORABLE ELLEN L. HOLLANDER, JUDGE
16	APPEARANCES:
17	For the Appellant:
18	DANIEL W. QUASNUI, ESQ.
19	
20	For the Appellee:
21	SANDRA GUTMAN, ESQ.
22	
2 3	JOHN T. TROWBRIDGE Official Court Reporter
24	533 Courthouse East
25	lll North Calvert Street Baltimore, Maryland 21202

#### PROCEEDINGS

THE COURT: We have before the Court this morning the case of Kim versus Zoning Board, Case Number 93350027/

MR. QUASNUI: Good morning, Your Honor.

THE COURT: Good morning. Let me ask everyone to identify themselves.

MR. QUASNUI: For the record, Your Honor, Daniel W. Quasnui, Q-U-A-S-N-U-I, here on behalf of Mr. Kim. To my right is Domingo Kim, Your Honor.

MS. GUTMAN: Sandra Gutman on behalf of the Board of Municipal and Zoning Appeals.

THE COURT: You can have a seat, sir. Let me call on you, counsel, to begin since this is your appeal.

MR. QUASNUI: Thank you, Your Honor. Your Honor, this is certainly a case of first impression for me and I would hope that it is one of last impression for the Zoning Administrator and the --

THE COURT: Well, it doesn't seem like it's a case of first impression though.

MR. QUASNUI: Well, I think this particular factual scenario may be, Judge. Just briefly, I think a discussion of the facts is pertinent to the discussion of the relevant law, Your Honor. This is a case --

THE COURT: And I should tell you, counsel, I am

fully familiar. I have reviewed everything. I have read the transcript. You can summarize anything you would like.

MR. QUASNUI: Yes.

THE COURT: Okay.

MR. QUASNUI: I think I want to summarize certain facts, Your Honor, because they relate to the particular argument I am going to make.

THE COURT: This is clearly a very unfortunate situation.

MR. QUASNUI: No question, Your Honor.

THE COURT: And there is no question, it's undisputed that the whole mess is basically the result of misinformation provided to Mr. Kim by Mr. Tanner.

MR. QUASNUI: Correct, Your Honor, and I will accept the Court's characterization as unfortunate. I think I would take it a step further. I think it goes beyond that. I think there was ample opportunity in this case based on the facts for the Zoning Administrator, the Director of the Construction and Permit Department, or someone else to discover this situation before it went as far as it did.

THE COURT: Could you, before you get into your argument, explain to me exactly procedurally what your posture is? I was trying to figure out --

MR. QUASNUI: Well, Your Honor --

THE COURT: Well, let me tell you what is confusing

me. Basically, it appears to me that the Board treated this either as an application for a special exception or a nonconforming use, but it appeared that all that was noted was an appeal from the revocation of the various permits.

MR. QUASNUI: Correct.

THE COURT: And then the Board went on to analyze it. Am I right about that?

MR. QUASNUI: That's --

THE COURT: You haven't actually asked for -- I don't know whether you could prevail, but you haven't asked for, to be treated as a nonconforming use or a special exception or a variance or whatever else all those zoning terms might entail.

MR. QUASNUI: That's correct, Your Honor, and particularly we asked to be treated in any way that would properly afford my client the right to continue operating as a grocery. The appeal --

THE COURT: Is he still operating as we speak?

MR. QUASNUI: Today, yes, he is, Your Honor. The

City has taken no action. Essentially, there has been an

informal agreement to stay until there was an ultimate

resolution of this matter. That's nothing that has been

reduced to writing but they have taken no action to cease

operation of the business.

But, Your Honor, particularly when the appeal was

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filed, it did use the term "nonconforming use", but I supplemented that appeal with a letter to Mr. Rubin which was accepted which essentially said if a special exception is the appropriate mechanism to allow this continued use, we want that. If a variance is the appropriate avenue, we want that. We want whatever it takes.

So I think the subject --

THE COURT: Is that in the record anywhere?

MR. QUASNUI: Yes. It is a letter of November 1, Your Honor. It should be part of the records that I sent to Mr. Rubin. It's part of the appeal. It's November 1 of '93. It specifically says, "to amend the request for appeal to include a request that my client be granted a special exception to operate the property as a grocery or be provided with such other relief as may be necessary in order to allow him to further continue to make use of the property as a grocery store."

So it was clear that the intention was that we be afforded whatever relief was appropriate to allow the continued use. Now, the point is, Your Honor, the reason why I think it was categorized as the continuance of a non-conforming use was due to the specific direction that Mr. Tanner gave Mr. Kim. When Mr. Kim gets his letter in August, this shocking letter, saying you must close down, he goes to see Mr. Tanner. Mr. Tanner explains the

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unfortunate situation and specifically directs Mr. Kim --

THE COURT: Well, you mean -- you know what they say, counsel, once spurned, twice a fool, or something like that. He went to Mr. Tanner in the first place and was told by mistake it was a B-l when it was really an R-8 district, and then he went back to him for more advice.

MR. QUASNUI: Well, the point is, Your Honor, that is the avenue that he has to go to. I mean, there is no other place for Mr. Kim to go. Mr. Tanner is the Zoning Administrator.

THE COURT: Well, no, I'm talking about in terms of what to do once the notice came.

MR. QUASNUI: My point is, Your Honor, that's why
I supplemented and asked for everything under the sun.

THE COURT: Okay. So that's preserved as well on that.

MR. QUASNUI: Yes. So the Board has the latitude to provide whatever relief is appropriate.

THE COURT: And they treat it that way. I just wasn't sure because it appeared from the way the briefs are written that basically what had happened was this was an appeal of the decision to revoke all those permits, as opposed to actually -- I didn't remember seeing that letter you are talking about but I will go back and look for it.

MR. QUASNUI: Yes, it certainly should be in the

file, Your Honor.

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THE COURT: Okay.

MR. QUASNUI: Now, Your Honor, just briefly on the facts, and I understood the Court has read the memos, but I think the facts are important for at least one of the arguments I am going to make.

Your Honor, in 1992, late 1992, Mr. Kim discovers this property on the tax sale list and decides, hey, it's something I am interested in, and he goes and looks at the property. Its appearance is acceptable to him. Before he makes the decision to make a purchase, he goes to the Zoning Administrator, Mr. Tanner, and he inquires about the zoning because he is in the grocery business. He has an existing grocery at the time on Madison Street that he is operating. He is interested in transferring his operation to this new location.

He specifically asks Mr. Tanner as to the zoning for the property. Now, it's important, Judge, because Mr. Tanner is not just an employee of the office. Mr. Tanner is the Zoning Administrator. He has the function under the law, as set forth in our memorandum, to, number one, establish a practice of keeping the zoning records, and also to establish a public information system or network whereby that zoning information can be communicated to the public. So, clearly, Your Honor, Mr. Tanner is the sole means that a

guy like Mr. Kim has to determine the zoning on a particular property.

I would submit the district zoning maps, which is the end all/be all of what the zoning designation is, are not available because of this computerized practice to Mr. Kim.

He can't go to them. The place he goes to is the Zoning

Administrator who, at the time, looks on a computer and gets the zoning designation out of the computer and --

THE COURT: Well, it's egregious. You don't have to persuade me of that. It's egregious.

MR. QUASNUI: Well, here is the point in the timing, Your Honor. That happens in '92. Mr. Tanner gives him that information in December of '92. Now, based on that, Mr. Kim tells him he wants to operate a grocery, and Mr. Tanner sends him to the Building Inspector's office or where you would get a building permit.

At that time, Mr. Kim is advised that in order to get a building permit to operate a grocery, he has to do substantial renovations, including putting up, repairing a wall, to the tune of \$38,000, Your Honor, based on that instruction again. Now, we are now five months down the road from the initial statement that it is classified as B-1. He gets instruction from the construction supervisor that he has to do all these renovations May 18 of '93 and he gets a building permit May 18, 1993.

Again, a second opportunity for city officials,

Your Honor, to check the zoning and make sure it's right

before they send a person down the road to spending to the

tune of \$38,000 to do renovations. That's the second

opportunity.

Now, Your Honor, after that, Mr. Kim goes ahead and makes all these repairs, spends all this money, expends additional money to stock his grocery, get inventory, get suppliers worked up, buy trade fixtures such as cold boxes and what have you, and gets a use and occupancy permit on October 16th. Let me just check those dates, Your Honor. Excuse me, Your Honor, that use and occupancy permit I believe was May 18th of 1993. The building permit was in December of '93. Excuse me, December of '92.

THE COURT: Excuse me.

(Brief pause.)

THE COURT: Okay. Counsel, go ahead. You are up to the use and occupancy permit.

MR. QUASNUI: Yes, he gets the use and occupancy on May 18th of '93 after getting a building permit in December of '92. Now, at the time, it's curious, the use and occupancy permit indicates, and it's prepared by the zoning office, indicates, "to continue to operate the store as a grocery". Now, that's important.

Mr. Kim then goes, based on now he has got a use

and occupancy permit, and he sells his business on Madison Street because his intention all along was to move that operation to this location. So now he has sold a viable means of support for him and his family to put his eggs in one basket at this location, and he operates from May 18th to August 16th of 1993 when ultimately this error, according to Mr. Tanner, is discovered. He notifies the Director of Building and Construction Permits who issues the revocation notice.

Now, the important part of all that, Your Honor, between May 18th of 1993 and August 16th of 1993, Mr. Kim gets heavily involved in this community. He addresses a serious rodent problem that the community is facing. He helps fight a drug problem. He is active in the community association. It's important to note, Your Honor, that at this hearing we had a petition signed by over 600 individuals in support of Mr. Kim's use. Excuse me, that's 1,600. And in addition to that, Your Honor, everyone who testified, with one exception, was in favor of Mr. Kim's continued use. That one exception was a competing business owner whose testimony I would like to discuss later.

Now, Your Honor, the point is simple. I mean, the issue is --

THE COURT: Well, I don't think the other business owner's position is particularly salient to any issue.

MR. QUASNUI: Well, it's salient on one point, Your Honor, because it's testimony about the knowledge of the R-8 district of the zoning officer prior to when they sent their revocation, and I'll get to that because it's important, Your Honor.

The two issues I think that go hand in hand in this case and are the principal point of our appeal are the issues of estoppel and also latches. Now, Your Honor, the clear case and the principle upon which the doctrine of latches, or I mean the doctrine of estoppel is founded is I think eloquently set forth in the case of the Elgren (phonetic) case, on page seven of our memo, which says "Estoppel operates to prevent a party from asserting his rights under general technical rules of law when that party has so conducted himself that it would be contrary to equity and good conscience to allow him to prove a situation other than represented."

And that's clearly the case we have here, Judge.

It was represented to Mr. Kim that he had proper zoning, B-1, to operate a grocery store. His only avenue to get that information was at the time Mr. Tanner because he had no access to the district zoning maps.

Now, there are some cases cited by opposing counsel that a party is charged with knowledge of the scope of authority of a municipal officer with whom they deal. Well,

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clearly, the only knowledge Mr. Kim could have had of the scope of Mr. Tanner's authority was that he was the Zoning Administrator. Essentially, he ran the office. said concerning a zoning designation had to be right. There is no other knowledge Mr. Kim could have had or acquired from any other site or location.

THE COURT: Well, have you read Lipsitz versus Parr?

MR. QUASNUI: I sure have, Judge.

THE COURT: And Hagerstown versus Longmeadow?

MR. QUASNUI: I sure have, and I am getting to those. Now, Your Honor, I understand the principle that is cited by counsel in those cases and that is that a municipality cannot be estopped to assert the illegality of a permit once issued. However, Your Honor, that case and subsequent cases addressing that doctrine note that there are exceptions to the rule. Specifically, Judge, if you look at the case of Berwin Heights, the Berwin Heights case and the town of Berwin Heights that is cited. It's in the line of cases with Lipsitz versus Parr. It indicated in the holding that the court ultimately refused to grant a final injunction to the city. This is a case where a party wanted to build an addition onto the side of a property, I believe, and the city moved for an injunction to stop that because they said it wasn't a proper permit. The court refused in that case to

issue a final injunction because -- and it's important -because there was substantial improvements made to the
property. As a result, the court remanded the case to the
zoning authorities to see if there was another possible way
that appropriate relief could be granted to the movement by
way of special exception, variance, or whatever.

That's kind of precisely where we are in this case. The Zoning Board dealt with this case solely as a request to continue a nonconforming use. My request was other than that, Judge. I asked for everything under the sun that could afford Mr. Kim appropriate relief. Now, the point is the court in the town of Berwin, even though acknowledging the authority of Lipsitz, said, hey, but we have got a special circumstance here. We have got a situation where someone has made a substantial improvement and we are going to try to find an exception to the doctrine that estoppel wouldn't apply. That's important, Judge, because cases after the fact continue with that line of thought.

The principal case, Judge, and I think it's the seminal case on the point, is the case of <u>Kent County Planning Inspector versus Able</u>. This is a 1967 case. It's Court of Appeals of Maryland, Judge. It kind of reviewed the entire line of cases on this point. It reviewed the Lipsitz case. It reviewed the Hagerstown case. It reviewed the town of Berwin case. It cited all the authorities that counsel has

cited including the authority that a city may not be estopped from asserting the illegality of a permit.

However, after stating that, it went on to state the following principal: "While --

THE COURT: Is that reference in your brief, that case?

MR. QUASNUI: No, it isn't, Your Honor, and I apologize.

THE COURT: It's the seminal case and it's not in your brief.

MR. QUASNUI: I apologize. I found the case after.

I just got opposing counsel's memo. I found the case after that based on their memo.

THE COURT: What's the cite on that case?

MR. QUASNUI: The cite, Your Honor, is -- I only have an Atlantic Second cite, Your Honor. It's 228 A.2d 247. I'll be happy to furnish the court with a copy, however. It's a 1967 case, Your Honor. It's 228 A.2d 247. Now, Your Honor, reading from page 251 of that opinion, the court went on to state, after reviewing the line of cases, the Lipsitz case and all those cases, the court went on to state, "While ordinarily the doctrine of equitable estoppel is not invoked against a municipal corporation in the exercise of governmental functions, exceptions are sometime made where right and justice demand and where there have been positive

acts by municipal officers which have induced action of a party and it would be inequitable to permit a retraction of such rights."

Clearly, Judge, the court is acknowledging in that case that there are special exceptions where the harm done by the acts of municipal officers is so egregious that we have to make an exception to that rule.

Now, it went on after saying that, "We do not find authorities persuasive when the facts are applied to the instant case, nor do we find that special circumstances exist in this case to justify the application of estoppel."

And here is the reasoning why. "Our feeling in this regard is strengthened by the action of the appellees in disregarding notice given by Kent County Planning Commissioners in December of 1965, at which time the greater portion of the work remained to be done."

In this case, Judge, what had happened was the county put the movant on notice of the impropriety of the permit, which is a situation where they moved to extend a nonconforming use. They were put on notice of the impropriety of the permit by the county and, even after that fact, they went on to expend substantial expenses to continue with what they were doing. Now, that case is distinguished from our case, Judge, because clearly in our case, Mr. Kim expended all the sums, expended all the monies before he had

any knowledge whatsoever as to the lack of propriety of the permit that was given to him.

So, clearly, it's distinguishable. But, Judge, the important point is the court noticed an exception. Now, the court said, hey, it doesn't apply to this case because we have got a situation essentially where the party harmed is harmed at his own risk because he continued to do work after being put on notice of the situation. But, Judge, the important point is the court acknowledged that there are exceptions. I think that is the crucial element in this case, Judge. This case cries out to be an exception. Mr. Kim all along, all through his conduct, felt that he was acting under claim of right. That's the crucial point on the estoppel argument, Your Honor.

Now, the courts -- especially the Lipsitz case -the courts have found that one can't really reasonably review
the issue of estoppel without also looking at the issue of
latches. I think it's important in this case, Judge. I think
latches may well bar the city from revoking the permit to
Mr. Kim.

Here is the point, Judge. The cases in latches read, and I'll read directly from the Lipsitz opinion which was cited in opposing counsel's memo. "Latches is an equitable defense. It is an inexcusable delay without necessity, necessary reference to duration in the assertion

of the right. No basis is found for the application of that doctrine to the facts in this case." And the reason was that in Lipsitz they issue a permit and twenty-one days after the permit was issued, they revoke it. Now, that's not the case we have here. We have a case where Mr. Kim was given this information in 1992 about the zoning district and doesn't get a letter revoking his permit until August of '93. So it's almost nine or ten months after the fact. There is a big difference, Judge, because we have got a lot of performance on Mr. Kim's behalf in that interim period which is not present in the Lipsitz case.

The court went on there, however, to say, "Latches and estoppel possess elements in common and difficulty is encountered in clearly stating the distinction, particularly as the courts have studiously avoided a general inflexible definition of latches in order to be free to apply its principle to the particular circumstances of the instant case."

So it's clear, Judge, that even in a case based on the Lipsitz opinion, even in a case where the court says, okay, we are not going to apply the principle of equitable estoppel to prevent a city or a municipality from asserting the illegality of a permit, the court does in fact acknowledge that that issue can be raised, the issue of latches can be raised in that circumstance. There is no question that that is an acknowledgement. And that is

Montgomery County. The cite on that case is 308 Md. 239, 518
A.2d 123. It's a 1986 Court of Appeals case.

That case also stands for another proposition with respect to estoppel. That is, that there are again circumstances where, even in the case of a faulty permit, there are special circumstances which would merit the allowance of the use or the requested right. In that case there was some dispute concerning what the appropriate interpretation of a zoning characteristic or ordinance was. What the court found, that where there are these two conflicting interpretations, that's a special circumstance, even in a case where the permit was improperly issued because the moving party or the party requesting the permit was injured because of his innocent misinterpretation of what the zoning regulation meaned.

Now, Judge, here is why I think the testimony of the competing store owner is important in this case, and it really bears on the issue of latches, Judge. I will refer the Court's attention to page forty-three of the transcript. In that transcript, a Mr. Sismit -- that's S-I-S-M-I-T, I believe, Your Honor -- who was this competing business owner, testified -- well, let me back up a minute, Judge. The reason in the Lipsitz case and in the Permanent Financial Corp. case the Court found latches didn't apply, because in

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both cases the Court found that there was no improper delay or resting on the rights of the municipality once it learned of the error. That was the holding why latches didn't apply. Both cases said as soon as the city found out about its error it took action. And it's certainly clear in Lipsitz, it was done twenty-three days after the initial permit was issued.

Here is the distinction in our case: Mr. Sismit testified that he knew all along because he was familiar with the area, he had a store in the area, what the zoning designation was where the store was, R-8. He testified that in December of '92, January of '93, and February of '93, Mr. Tanner was advised of what was going on at this building, and we wanted to know how this man came into an R-8 zone and built a grocery. That's the specific testimony from Mr. Sismit on page forty-three of the transcript, Judge. Now, that's important because the city doesn't take action until August of 1993, when they know in December of '92, or at least they have reason to suspect in December of '92 that they have made this error.

Now, it's curious, after Mr. Sismit testified, and Mr. Tanner was there for the whole hearing, Mr. Tanner never got up and said, no, that discussion didn't take place, I never heard about that. So the point is, Judge, I think we do have -- I think in this case, as distinguished from Lipsitz and the other case, I think we do have an inexcusable delay

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on the part of the city. I think we have a situation where comething comes to the attention of Mr. Tanner in December of '93 to put him on notice of the fact that, hey, something is wrong here. And I think it is incumbent upon him, once given that information, to take action, to investigate and find out, hey, maybe this was issued in error. The point, Judge, is that if that was done in December of '92, Mr. Kim 8 hasn't expended \$40,000 to renovate this building, hasn't sold his other grocery store, hasn't put all of his eggs in 9 10 one basket in this store.

So, the point, Judge, is there are all the elements of latches in this case, as distinguished from the Lipsitz and the other case. We certainly do have an inexcusable delay on the part of the city and we certainly do have substantial harm, as Your Honor has acknowledged, occurring to Mr. Kim. Thank you.

THE COURT: Excuse me, please.

(Brief pause.)

THE COURT: All right. Why don't I give you a chance to rebut after I call on Ms. Gutman.

MR. QUASNUI: Thank you.

MS. GUTMAN: May it please the Court, I agree it is a very unfortunate situation. From reading the transcripts, I think it is easy to detect that all people involved thought it was unfortunate. Mr. Tanner was most apologetic and took

the entire blame on his shoulders. However, what happened is that, as the Zoning Administrator explained, the input into the computer as to the use of each zoning district was not done by the zoning office. It was done by, I think he said the --

THE COURT: The State Department of Assessments.

MS. GUTMAN: -- State Department of Assessments, yes. He was not aware that there was any error and was relying on the information that was in his computer. So when Mr. Kim came to him and said, can I open a grocery store in this neighborhood at this property, he checked and the computer indicated that it was located in a --

THE COURT: Well, how he made the mistake is --

MS. GUTMAN: It was in a B-1.

THE COURT: -- clear in the record.

MS. GUTMAN: Yes.

THE COURT: The question is, now that the mistake we know was made, made by the Zoning Administrator himself, and there is no dispute I gather from everything I have read, and Mr. Tanner does candidly assume all the responsibility, and he even says he can't blame anyone in his office, he did it himself, and months go by before Mr. Kim is ever notified that, indeed, it isn't a B-l district, and he spends almost \$40,000 in renovations, closes up his other store -- I mean, I can't think of a more justifiable case in which if there

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1 is anything that could be done it should be done. are we? MS. GUTMAN: Where we are --THE COURT: What authority did the Zoning Board have 5 to make an exception to this man, based on the fact that all 6 of the equities are in his favor since this is clearly the 7 mistake of the city and months go by before they correct it? 8 I mean, I read the cases that you cite. They are persuasive. I haven't read what counsel just presented to the court today. 10 Lipsitz, I did note only about twenty days or so went by 11 between the time he got his permit in the Lipsitz case and 12 the time he was notified that it was a mistake. This is quite 13 a different situation. 14 MS. GUTMAN: Yes, but as soon -- but the testimony 15 is that as soon as Mr. Tanner became aware of the error, then 16 he wrote to Mr. Janson to revoke the permit. 17 THE COURT: Right. 18 MS. GUTMAN: Latches isn't applicable here because 19 he acted as soon as he knew. 20 THE COURT: Well, what about Mr. --21 MS. GUTMAN: Well, that --22 THE COURT: What about counsel's argument from the businessman that really Mr. Tanner was made aware as early 23

MS. GUTMAN: Yes. Mr. Sismit said we wanted to

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as months before?

know how this man could come into an R-8 and build a grocery store, but at that time --

THE COURT: Could I remand for the Zoning Board to consider the latches issue? I mean, they don't even really address that. They don't make any findings on that.

MS. GUTMAN: Because obviously at the time in 1992 when this businessman came in, Mr. Tanner would go back to the computer and check and it was in B-1. He believed it was in B-1 until he became aware that -- he believed it was in B-1 until he became aware. He went back again, obviously there was another complaint, and he went back again and discovered that it was not B-1, that it was R-8. He obviously checked other records.

THE COURT: But that's the point though. He relied on the computer and we understand a mistake was made. Mistakes are made, that's life, that's reality, but he had access to other information. He didn't go and pursue it. And it's not a criticism of Mr. Tanner but the point is, when I look at who should be left holding the bag here, Mr. Tanner, who could have explored other avenues to verify what the complaining competing grocery stores were saying, or Mr. Kim, who spent \$40,000, closed up his other shop, has two little kids he supports, all of that is in the record, and was just a little businessman trying to make a living, why isn't it the responsibility of the city to have done a more thorough

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investigation once these competing businessmen bring it to his attention?

MS. GUTMAN: But there was nothing to indicate that he didn't but he went back to the computer on which he relied and on which he believed that reliable information had been placed.

THE COURT: Well, let me ask you this, because you practice in this field and you, I know, have a great deal of familiarity and expertise with the Zoning Board. They don't reach the issue, it seems to me in looking at their ruling, and whether it was argued in the same way I really don't know because these cases counsel says he has just found, but on the latches issue, for example, they don't address whether that somehow alters or could be found to have altered the outcome. They don't make any findings of fact of what the city, whether or not what the businessman made known to Mr. Tanner was information on which they then sat.

Moreover, I guess my other question to you would be what -- apart from the decision strictly it's not B-1, you can't have a grocery store, this grocery store wasn't in that location when the zoning ordinance went into effect in 1971, therefore, you can't be a nonconforming use -- if the Zoning Board had wanted, and they voted three to two, didn't they? I think that's what the vote was.

MS. GUTMAN: Yes, they did.

THE COURT: If they wanted to let him continue to operate, what would they have to rule to do it? In other words, what ground would there be?

MS. GUTMAN: I, frankly, don't know because -
THE COURT: There can't be a special exception
because it doesn't -- I don't think.

MS. GUTMAN: No, it can't be, and it can't be a conditional use because that is clearly not the kind of use that is contemplated under the conditional use provisions.

The Board, if four members of that Board had voted to continue this use as a nonconforming use, and no one had appealed, we wouldn't be in court. However, if someone had appealed, and I picked up that decision, I would have thought that they were clearly wrong in their action because they cannot in 1994 establish a nonconforming use, not under the zoning ordinance. That use would have had to have been established prior to 1971. The Board has absolutely no authority to establish a nonconforming use. That is the point. I believe the Board thought, as I thought, that this was a case where they were requesting a nonconforming use.

THE COURT: It didn't seem that it could meet the definition of a nonconforming use. It didn't seem that it could meet the definition of a special exception. And I don't believe it would be a variance. I mean, that has to do with --

1 MS. GUTMAN: No, that has to do with square footage. 2 THE COURT: Right. 3 MS. GUTMAN: Yes. THE COURT: So I quess what I'm asking is what's left? 6 I, frankly, don't know the answer to MS. GUTMAN: 7 that. 8 THE COURT: Other than some kind of latches or 9 estoppel argument? 10 MS. GUTMAN: Well, the estoppel argument is not 11 applicable. I think the cases are really very clear. 12 think the Kent County case which counsel just cited, that's 13 a 1967 case, and the case which I cited, the City of 14 Hagerstown case, was a 1972 case, and those cases say that 15 when a permit has been issued, although the permitee may 16 have acted on it, and it may be unfortunate, if the permit is 17 in violation of the law, then the city may not be estopped 18 from revoking. 19 THE COURT: Well, they are very harsh but they do 20 seem to say that, and I haven't studied the cases that were 21 just presented today, and I will. In addition, the other case, the name 22 MS. GUTMAN: 23 of which I did not catch, 308 Md. 239, which was just cited, 24 that --25 MR. QUASNUI: Permanent Financial Corp.

THE COURT: That's the Permanent Financial Corp. versus Montgomery County.

MS. GUTMAN: Yes. That concerned a city, if there are conflicting provisions, if the provisions are somehow ambivalent. There are no conflicting -- excuse me, interpretations -- and there are no conflicting interpretations. There was a mistake. If I could think of a way to remand it to the Board and get some relief for Mr. Kim, I would suggest that. But if we remand it --

THE COURT: That's basically what I'm asking.

MS. GUTMAN: -- I don't know what the Board's authority at that point would be. They would have no authority to grant a nonconforming use. It is not a conditional use. It is not a variance. I don't know where they would get the authority to grant this use. I believe that, you know, when Mr. Tanner suggested they go to the Board for a nonconforming use, that was the only -- he does know the zoning ordinance backwards and forwards and he is the most honest of public servants that I have ever met, and I believe that he was trying to assist Mr. Kim when he told him to go back to the Board for a nonconforming use. But I don't believe that he really held out much hope for that.

I just don't know the answer, Your Honor. I think the cases are clear that the city did have the authority to revoke the permit. But the solution for Mr. Kim, I don't know

the answer to that.

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THE COURT: All right. Any rebuttal?

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MR. QUASNUI: Yes, briefly, Your Honor. Your Honor,

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firstly, I am in total agreement with Ms. Gutman concerning

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Mr. Tanner. There is not even the allegation that Mr. Tanner

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did anything improper.

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THE COURT: No, this was a mistake.

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MR. QUASNUI: Yes, absolutely, Judge.

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THE COURT: I don't think anyone would characterize

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it any other way.

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MR. QUASNUI: No question. Your Honor, I do take

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issue with a couple points that Ms. Gutman makes. Firstly,

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Judge, I agree with her in a sense that I don't know if --

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I guess you could send it back to Zoning for rehearing on

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latches, but my point is, Judge, I don't think that you have

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to. I think it's clear that the cases say you are not

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entitled to substitute your opinion for that of the Zoning

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Board, and we acknowledge those cases. They are in counsel's

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memo. I don't think you have to do that here.

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I think the testimony is clear and unrefuted here,

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based on Mr. Sismit's testimony, about the knowledge --

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under the facts that the Board had, there is no way these

THE COURT: But do you agree with Ms. Gutman that

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facts would establish any grounds for the Board to have

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deemed this, approved this as a nonconforming use or

conditional use?

MR. QUASNUI: Well, Judge, the first thing I would say is I am not -- I wouldn't present to the Court that I am as familiar with the zoning regulations as Ms. Gutman is. I mean, she deals with them every day. I have read all the provisions, Judge. There are very narrow boxes that each one of these things has to fit into to be a special exception, to be a variance, to be a conditional use. It's possible that our action doesn't fit squarely into those boxes but the point, Judge, is even if that's the case, the case is still clear, and Ms. Gutman can't refute them because it's clear from the Lipsitz case and the other cases that latches would apply to this situation.

THE COURT: Well, I am going to take a look at those cases. I really do understand the issues. I don't really think you have to say much more.

MR. QUASNUI: Well, there is just one other point

I want to make, Judge, about that Ms. Gutman did make a point

of excusing Mr. Tanner's conduct by saying that when the

business owner came back to him and told him in '92 that,

hey, this is an R-8 and this shouldn't be going on here, it

was excusable that he went back to the same computer and saw

B-1 and dismissed it.

Now, number one, there was no testimony to that, that he did that. But, secondly, even if he did, I would

submit, Judge, that's negligent, that's not right, because why --

THE COURT: Well, these are the kind of issues that weren't explored at the hearing. I mean, there was nothing elicited from Mr. Tanner about what he could have done to verify the actual district, characterization, or whatever classification.

MR. QUASNUI: Well, Judge, it's easy enough for you to discern what he could have done because he did it in August of '93 when Mr. Purnell, the other business owner who made the paper about all of this, came in and said, no, this is an R-8. At that point, Mr. Tanner went to the zoning map, the district zoning map, and found the mistake. He should have done it in December of '92 and, had he done it, Mr. Kim wouldn't have suffered all these damages.

That's the point, Judge. That's why I'm saying that I don't think you have to substitute your opinion for that of the Zoning Board. You have got ample evidence here to say there should be a latches application here and Mr. Kim should be allowed to continue with his use. Thank you, Your Honor.

THE COURT: I will say this, counsel. Ms. Gutman has indicated, and I appreciate your saying you really aren't as familiar with the procedures perhaps, but, if the Board could not authorize the operation of the store as a nonconforming use or a conditional use, and it certainly

wouldn't be a situation of a variance, whether or not latches or estoppel applies I certainly will be taking a very close look, but it sounds to me like this is a situation where everybody agrees that Mr. Kim is in a very unfortunate situation through absolutely no fault of his own, and I don't think there are any sinister suggestions that Mr. Tanner did anything but make a mistake, as happens.

MS. QUASNUI: Not implied, Your Honor.

to computers. And it may be a perfect case for the court above to take a look and decide whether they want to create some exceptions in circumstances like this. But I am only a trial judge and I have to apply the law as it presently exists, and whether I can fashion some relief remains to be seen, even though, if there were a way to do it, I would certainly like to. I can tell you that right now. I think Ms. Gutman even is sort of saying the same thing, notwithstanding her duty to her client. Everybody could look at the facts of this case and say that it appears that a wrong was done to Mr. Kim.

But if I don't have the power to change the law as a trial judge, and I only apply the existing law, you might have to take it one step further.

MR. QUASNUI: Your Honor, I agree with all that. I think your position is correct. With all due respect, I think the Kent case and those cases on the latches give you --

1 THE COURT: Well, I will look at them. MR. QUASNUI: -- give you the tool you need to do 2 3 just that, Judge. 4 THE COURT: I can tell you, I have a sense of how I would like the case to end up but whether I can -- I can't 6 make rulings based on sympathy. I can only follow the law. 7 So I will do the best I can. If it isn't the result you want, 8 I'm not sure, I guess you would have to apply for certiorari 9 to the Court of Appeals because this is your appeal of right. 10 MR. QUASNUI: I'm not certain, Judge. Actually in 11 other cases, and now it's a home improvement commission case, 12 but I have taken direct appeals to the Court of Special 13 Appeals. I, frankly, would have to look at the rules again. THE COURT: I'm not sure. 14 15 MR. QUASNUI: Thank you, Your Honor. THE COURT: But I'll keep this under advisement and 16 read the cases you have provided today and sort it out as soon 17 as I can. 18 MR. QUASNUI: Thank you, Your Honor. 19 20 THE COURT: And actually I guess this is a case in 21 which you just as soon --MR. QUASNUI: It would never happen, Judge, as long 22 as this --23 THE COURT: You probably wouldn't care if this got 24 listed on my sub curia report for the next couple of months. 25

1	MR. QUASNUI: That's correct, Your Honor. Your
2	Honor, just one note I would make for the file. I don't know
3	if my change of address has made it into the file. My new
4	address is 1414 Reisterstown Road.
5	THE COURT: Did you get that down?
6	THE CLERK: Yes.
7	THE COURT: Okay.
8	MR. QUASNUI: And that is Baltimore, Maryland 21208.
9	THE COURT: Okay. Thank you.
10	MS. GUTMAN: Thank you.
11	MR. QUASNUI: Thank you, Your Honor.
12	(Recess.)
13	AFTERNOON SESSION (2:25 p.m.)
14	(2.23 p.m.)
15	THE CLERK: All rise.
16	The Circuit Court for Baltimore City, Part 20,
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	resumes in its afternoon session, the Honorable Ellen L.
18	resumes in its afternoon session, the Honorable Ellen L.  Hollander presiding.
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	Hollander presiding.
19	Hollander presiding.  THE COURT: Please be seated. All right. We are
19	Hollander presiding.  THE COURT: Please be seated. All right. We are resuming on the Kim versus Zoning Board case, 93350027. At
19 20 21	Hollander presiding.  THE COURT: Please be seated. All right. We are resuming on the Kim versus Zoning Board case, 93350027. At the end of what I would characterize as a lengthly oral
19 20 21 22	Hollander presiding.  THE COURT: Please be seated. All right. We are resuming on the Kim versus Zoning Board case, 93350027. At the end of what I would characterize as a lengthly oral argument on the issues in the case, a man named Mr. Purnell

excused counsel. Because, frankly, the Court was not familiar with what rights, if any, people such as Mr. Purnell have to participate in these proceedings, we had a dialogue about it that went on for sometime. I had a courtroom full of other people for other cases and I just felt I had to move on to those cases and asked counsel and everyone else to come back. So I am sorry you all had to wait but, quite frankly, I had no choice. It took until about 1:30 to complete the docket as it was and I just couldn't allow this case to take up the whole morning, and I didn't want to rush anybody either.

Mr. Purnell represented to the Court -- counsel had mentioned that if he were to participate in this appeal that he would have had to have filed something with the clerk. Mr. Purnell said he did file something with the clerk. I certainly didn't have it in the court file. The last pleading I had was that of Ms. Gutman from May 2nd. Accordingly, I directed my law clerk to contact the clerk's office to find out if there were any other pleadings that had been filed by anybody and the answer, according to my clerk, was, no, there are no other pleadings after Ms. Gutman's.

So that is basically where we are. Now, everybody has had more time, I gather, during the recess to reflect on exactly where we are and what this is all about. I do believe or hope, at least, that I was correct in saying to Mr. Purnell this was not the forum to take new evidence. There are

administrative proceedings where that happens but I am not aware that is the case in an appeal from a decision of the Zoning Board.

Counsel, I am going to call on you, Ms. Gutman, as we all agree you are the one with the most familiarity with zoning appeals, to tell me procedurally what you understand Mr. Purnell's posture to be at this point. Excuse me.

(Brief pause.)

THE COURT: Do you want to address the Court on this issue, Ms. Gutman?

MS. GUTMAN: Yes. To the best of my knowledge, the only procedure that I know that is set forth in the Maryland Rules under Rule -- under old Maryland Rule B(9) -- and I don't know where it is --

THE COURT: I think that is 7-204 now but I'm not sure.

MS. GUTMAN: And that is that where an appeal is filed that anyone wishing to respond to the appeal, including the agency, must file responsive pleadings within thirty days.

THE COURT: How would he know though if Mr. Kim's attorney didn't send -- I mean, in other words, how can he respond to a petition he may not have gotten?

MS. GUTMAN: Because when an appeal is filed, the Zoning Board is under an obligation to notify all those who were parties before the Zoning Board. There is usually a

list of names that the Board has that it has sent a notice to. The Board has a printed notice on a post card that it sends out. It states that an appeal has been taken. It quotes from Rule B(9) what the requirements are for anyone wishing to remain a party to the appeal in the Circuit Court, and then gives my name and telephone number in the event they have questions. Frequently people call me and want to know how they can remain a party in the appeal, and I explain that to them.

As to Mr. Purnell, I did not hear from him. I did hear from Mr. Snead, his friend, who is not here now, who did not address the Court this morning. I never received any pleadings from Mr. Purnell. So I mean, as far as I am concerned, he is not a party to this appeal because he didn't follow the directive of the Maryland Rules.

THE COURT: If he were a party, what would he be entitled to do, argue?

MS. GUTMAN: Yes, he would be entitled to argue but not to present any additional evidence because additional evidence, and there is a substantial amount of case law on this, is not permitted in these appeals because if it were, if new evidence were to be permitted, then the court would be substituting its judgment for that of the Board, so no new evidence.

THE COURT: But there are administrative matters

1 where new evidence can be presented. 2 MS. GUTMAN: Only if it --THE COURT: So that's why I don't know whether that 4 would be the case in this, like in insurance matters. MS. GUTMAN: Well, in zoning cases --THE COURT: Workers Comp, sometimes. 7 MS. GUTMAN: No, only if it's a matter of public 8 record, then that can be submitted. But evidence as to things 9 that happened or were not raised before the Zoning Board --10 THE COURT: In fact, in the Liquor Board case that 11 followed you, there was new evidence presented and each side 12 agreed I could consider it. So that's why I wasn't sure here, 13 if he could participate, what he would be entitled to, and 14 your position is there is no provision here in a case of 15 this nature for him to present new evidence. 16 MS. GUTMAN: No, and I will be happy to supply the 17 Court with the citations that say that. 18 THE COURT: All right. Who do you have with you 19 here now? 20 MS. GUTMAN: I have with me David Tanner, the 21 Zoning Administrator. 22 THE COURT: Whose name was bandied about this 23 morning. MS. GUTMAN: Yes. 25 THE COURT: Okay. I thought I would ask since I

knew he wasn't here this morning.

MS. GUTMAN: Sorry.

THE COURT: It was my educated guess that is who he was. Okay. And, counsel, I will ask you if you want to add anything?

MR. QUASNUI: Your Honor, my position is the same as Ms. Gutman's, that Mr. Purnell isn't a proper party to these proceedings. My position goes a little bit further than that. I don't think he was a party to the prior proceedings before the Zoning Board. He was not a protestant. In fact, his attorney testified in favor of the use. And, therefore, I don't see how he is a party. He certainly didn't at the time of the zoning appeal take a position in opposition to that of Mr. Kim. His chance to do that was at that time.

The only thing I think the gentleman could add today would be what would be considered by the Court new evidence. So, therefore, I don't think he has the right to make any argument today.

THE COURT: Ms. Gutman, if it were to turn out that Mr. Purnell had filed a response to the petition, would that satisfy you that he met the criteria of a party?

MS. GUTMAN: I am not sure about that. He did appear in favor of the permit. That's when he appeared before the Zoning Board. I don't know, the fact that he now is

1 protesting the issuance of a permit, whether that would 2 change things if he were to have complied with the rule, since 3 he was a party. He was a party before the Board. I mean, I 4 don't think the rules state that he would have to be an opposing party before the Board. He was a party before the 6 Board. 7 THE COURT: What made him a party before the Board 8 though? 9 MS. GUTMAN: Well, he was represented by counsel 10 before the Board. 11 THE COURT: Well, I sensed he was there with counsel 12 as a witness. I mean, what made him a party? 13 MS. GUTMAN: Well, I think anybody that appears 14 before the Board and testifies is considered a party. I mean, 15 I think the courts have even ruled where a person comes in 16 and signs in on some kind of sign-in sheet, as long as they 17 are there, but sometimes they have --18 THE COURT: It wouldn't meet the definition of a 19 party in a court of law --20 MS. GUTMAN: No. 21 THE COURT: -- just because you show up, that you are deemed a party. 22 23 MS. GUTMAN: That's true. THE COURT: Agencies may have some different 24 25 definition. I'm unaware of it and that's why I was asking.

I could understand why someone opposing the permit might even be construed as a party, but in his case he wasn't. His counsel was there and he was there and, indeed, were there to specifically say they weren't opposing the issuance of the permit.

MS. GUTMAN: I just don't think that that -frequently people will call me and they are in agreement with
what the Board has decided and will say I want to be a party
in court because an appeal has been taken. I don't think
that that means that they don't have a right to appear and
to address the court. He was represented by counsel and he
did address the Board through his counsel. I think that he
was a party before the Board, in my opinion.

THE COURT: So then it all turns on whether he can substantiate that he filed a --

MS. GUTMAN: But he did not file anything.

THE COURT: Excuse me one minute, counsel.

(Brief pause.)

THE COURT: Okay. Sir, let me call on you. You said this morning that you had filed a response to the petition with the clerk. And, as you heard me say, I attempted to verify that because nothing was in my official court file. They don't show any such filing. Do you have a copy that you can show me?

MR. PURNELL: It was only on one piece of paper.

1 It was a piece of paper from the zoning office saying that 2 you had thirty days from the date of the appeal. 3 THE COURT: Well, what did your pleading say? MR. PURNELL: I'm sorry. 5 THE COURT: In other words, the rule that I'm 6 looking at, if it applies here, is Rule 7-204, and it says 7 that any person who is entitled by law to be a party, so I 8 am now assuming that you fit that definition -- I don't know 9 if you really do but for the sake of this discussion I'll 10 assume that you do -- any person who is entitled by law to 11 be a party and wishes to participate as a party shall file a 12 response to the petition. The response shall state the 13 intent to participate in the action for judicial review. 14 So did you file that? 15 MR. PURNELL: The paper, I filled the paper out to the best of my knowledge and put a stamp on it, put a stamp 16 17 on the envelope, and sent it in. 18 THE COURT: Excuse me. (Brief pause.) 19 20 THE COURT: I don't remember seeing it but that doesn't mean it isn't in here. What date did you file it, sir? 21 MR. PURNELL: It was around about two weeks before 22 the deadline on the letter or the timing on it. 23 24 THE COURT: Two weeks before when?

MR. PURNELL: Before the thirty days was up.

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have a printout from the clerk's office, which is the computer printout as of April 26, and as of April 26, and this I am going to ask, Madam Clerk, to be made a part of the record, and I know Ms. Gutman's brief came in after that. It was dated May 2nd and it did arrive in the court file. But my printout was as of April 26, when we got the case to get ready for today's hearing. This is what it shows. 12/16/93, file order of appeal and petition on behalf of the claimant from the decision of the Board of Municipal and Zoning Appeals filed. 12/16/93, claimant's motion for stay and request for hearing. 12/23/93, copy of appeal, petition, and motion to stay mailed to the Board of Municipal and Zoning Appeals. 1/4/94, plea, petition for judicial review and exhibit filed. I don't know what that is.

MR. QUASNUI: Judge, I can explain that to you.
THE COURT: Yes.

MR. QUASNUI: When I originally filed this appeal I was under the impression that the old "B" rules still applied and I complied with the "B" rules, and I was quickly informed by the --

THE COURT: So that's your filing?

MR. QUASNUI: Yes, and I was quickly informed by the clerk that I was not apprised of the new rule, the 700 rule, so I had to do it all over again.

THE COURT: Okay.

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MR. QUASNUI: So it's not a petition for appeal anymore, it's a petition for judicial review and that's what I had to file.

THE COURT: Okay. Then on 1/21/94, responsive petition by appellee Sandra Gutman, attorney. 2/1/94, transcript of record. 2/8/94, notice sent in accordance with Maryland Rule 7-207(6). That's pleading six. Then there are matters relating to postponements. Then 3/10/94, memo of Mr. Kim in support of petition. And 3/10/94 is the last entry.

So when do you think you filed it? This is as of April 26th, '94 and it doesn't show you filed anything.

Madam Clerk, I am going to ask that this be marked for the record.

(Court Exhibit Number 1 was marked for purposes of identification and received into evidence.)

THE COURT: I don't know what the definition for an agency is of a party and whether or not you were a party by virtue of having appeared there. At the time you were not opposed to the request filed by Mr. Kim. So, quite frankly, I mean, I just don't understand what you are doing here.

MR. PURNELL: Well, the councilman wasn't agreeing with me. He didn't agree with me filing it. He said to let the thing die, you know, and I told him -- I even told him that he didn't represent me to my best interests, you know, and that he misled me, and even in the agreement that he had me, that I ended up making. So he left me with no choice, either I took it or I got nothing or they could rule in his favor and the man still would have been there and you still wouldn't have got nothing.

I was talking to Melvin Stokes also -- MR. QUASNUI: Objection, Your Honor.

MR. PURNELL: -- and, you know, he also made the same or similar comment. Melvin sued the city councilman from my district. When the problem came down I confronted him first with it. That's where the problem had already been made. The city councilman must have changed the zoning. So that's why I went to him.

MR. QUASNUI: Objection, Your Honor, and move to strike.

THE COURT: Overruled. Do you have, sir, a copy of what you filed with the clerk's office just so I can be sure one way or the other since I can't verify what you are telling me. In fact, when I try to verify it, I show that you never filed anything according to the information I have referred to already. It seems, as I am looking at these

rules and reading them, properly that you are not a party or you haven't made yourself a party by virtue of your failure to timely file a response. That begs the question, as far as I am concerned, of whether you ever really were a party. But assuming you were a party, I don't think you have a right to participate here. But, sir, even if you had a right to participate, you would be confined to arguing the record. 8 In other words, you can't present -- this is my understanding 9 of these proceedings -- you could not give me new evidence. 10 You would have to make arguments limited to what the record 11 shows. The record would be the transcript of the testimony. 12 The arguments that were made there you could make again or 13 make arguments based on the testimony. You could talk about 14 the exhibits that were received in evidence. You could challenge by way of a challenge here any issues that were 15 16 preserved at the zoning hearing. For example, if an objection 17 was made but the Zoning Board overruled the objection and you 18 think it was a good objection, you could tell me today why 19 the Zoning Board was wrong. Those are the kinds of things 20 you could address. But you could not tell me -- it wouldn't 21 be pertinent to tell me why your lawyer let you down. may have legal recourse but that would be a separate matter 22 not germane to the limited issue this court must resolve today 23 24 about whether or not the Zoning Board erred in upholding the

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revocation of Mr. Kim's permit.

So basically I may entertain listening to what you have to say limited to the record and the kinds of things that are said on an appeal since we have gone to the trouble of bringing everybody back. Do you want to address anything?

MR. PURNELL: When you say address anything, are you saying that I can't bring in no evidence, no new evidence?

THE COURT: No new evidence. As far as I am aware, this is not an evidentiary procedure. The evidentiary procedure was the hearing before the Zoning Board. But I gather that you want to uphold the decision of the Zoning Board.

MR. PURNELL: Yes.

THE COURT: I am aware of that.

MR. PURNELL: Well, I did have a couple of questions
I wanted to ask Mr. Tanner or even Mr. Domingo because
originally no one wanted to talk to me at all until after
the article came out, you know, with the report about the
department. I was totally ignored by Mr. David Tanner and,
you know, he didn't talk to me much at all.

Like I said, I had did research on this property
because I saw what was happening and I saw that I was going
to end up in the street which that is what would have
happened. And the question was, I went to Zoning Enforcement
in September of '92, you know --

MR. QUASNUI: Objection, Your Honor.

1 MS. GUTMAN: I am going to object just because this 2 is not in the record. 3 MR. QUASNUI: It's not in the record, Your Honor. Here we qo. MR. PURNELL: Well, the question is -- can I -- I 6 spoke to Mr. Tanner prior to Mr. Domingo opening up. 7 new evidence? THE COURT: Well, you never testified at the 9 hearing, as far as I am aware. I did review this transcript 10 and I remember Mr. Dennick (phonetic) alluding to a settlement 11 agreement and, as a result of that agreement, you are not 12 opposing Mr. Kim's position. Am I right, counsel? 13 your memory? 14 MR. QUASNUI: That's exactly right, Your Honor. 15 MS. GUTMAN: Yes, it is. No, he didn't. 16 MR. PURNELL: Okay. 17 THE COURT: So he never testified. 18 testifies now or offers anything to the Court about what he did or didn't do, then it wouldn't have been in the record. 19 20 MS. GUTMAN: Yes. 21 MR. PURNELL: Okay. The question is, the lawyer, and the lawyer's testimony was that, yes, I would be forced 22 out of business eventually, yes, and what do we do to prevent 23 these things from happening to someone else like myself. the question was, the chances are it hadn't happened before 25

and it won't happen again, which the lady who voted against it said but, Mr. Tanner, it had happened before.

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THE COURT: Well, what you are telling me, whether or not I can consider it, what you are telling me is that this unfortunate situation had ramifications for several people, not just Mr. Kim.

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MR. PURNELL: The bottom line is that there was

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wrongdoing or the people didn't do their job in the Zoning

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Department and they let this thing go on and this is where

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it ended up. They said let the Zoning Board and the Court

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do the dirty work, you know, and straighten it out, you know.

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That's why it has ended up at this point. But still that

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don't stop me from, you know, being in my predicament.

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So at this point, like I say, I might not get much

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satisfaction out of this situation but I just have to go another step further to try to get someone to at least get

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into the root of this situation.

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THE COURT: Well, I don't know how I will rule, sir,

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but when I do, I certainly would like to send you a copy in

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case you are a party. So could you make sure before you

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leave that you give my clerk your name and address so that

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the court will be sure that a copy of the decision, whatever

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MR. PURNELL: Yes.

it might be, goes out to you.

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THE COURT: Are you telling me you are already out

of business?

on the first of the month. You know, I filed bankruptcy last month, a day before the sale of one property, to try to stop the sale, which it did. Meanwhile, I'm still going to have to give up everything because my business is not bringing in enough money to make the payments or even the bankruptcy. You know, that's where I'm standing. That's where I'm at at this particular time. So I will end up with nothing as a result of this embezzlement in the city system dealing with this zoning problem, you know.

MR. QUASNUI: Objection, Your Honor.

THE COURT: Overruled.

MR. PURNELL: Well, like I said, I don't know what kind of results I will get or will come out of this situation here but I'll just have to take it a step further to at least let the people know that, yes, I might end up in the street but I want someone to know that this, you know, wasn't right. It wasn't right for this man here. He said he had some kids too. Well, I have some kids too. When I went into business down here I checked with zoning and I checked with the clerk, which is the planner, and I asked was there any businesses permitted in the area and she said no because they had lost, because they had spent 4.9 million dollars in the town, a block of Baltimore Street, and they would not endorse no more

business because it was a failure up in that area. So being in the area, where I lived before I moved from the 1100 block of Whitelock Street in 1982, I checked to see whether any business was permitted, and they said no, and Clara Fenwick was saying no, it was basically residential. If anything, she said any property that would become available down there would be put into the --MS. GUTMAN: I am going to make a blanket objection to all this testimony. MR. QUASNUI: Yes, me too, Your Honor, so I don't have to keep interrupting. MS. GUTMAN: None of which is in the record, and 13 this is an appeal on the record. an objection to all this, and I won't say another word.

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MR. QUASNUI: Just for the record, Judge, I make

THE COURT: All right. I want to give the man an opportunity to say his piece.

MR. PURNELL: Okay. So basically even the building directly across the street from me, which is the old casket company, I spoke to Ms. Clara Fenwick about purchasing that building, and she said we are not endorsing any more commercial activities, that we are not accepting any more businesses by it being an urban renewal area in that particular area and they were not endorsing it.

So it was a situation that they didn't need no more

additional traffic. The businesses, the area where I am at has got three stores, yes, and the rest of the area is basically low income, subsidized newly renovated homes and some freshly built homes. I mean, I wouldn't have put myself into that position to be wiped off the map. I mean, I had a couple of oriental business people come and offer me \$100,000 for my business and I turned it down because I knew within myself that the planner said that there was no more businesses permitted in the area, and I was doing a good income and I was living and paying my mortgage, so why should I sell, you know. But this way, on the other hand, I didn't sell my business for \$100,000 and now someone else is coming in and cutting my throat and, you know, now we want to take it out of your hands, you know, like stealing candy from a baby and steal it, you know.

THE COURT: Just out of curiosity, where is your store in relation to Mr. Kim's store?

MR. PURNELL: My store is located down on the corner. This is my store where this desk is down on this end (indicating), and Mr. Kim's store is like a block and a half up Fremont Avenue, I would say thirty feet from going up Lexington Street.

The problem is, first, the city came through and shut down a number of high rise buildings because they said they were in bad shape or bad living conditions. So business

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dropped then. Now, the buildings that are occupied now is across Fayette Street, which would be Lexington, Saratoga, Marberry. So now, what is happening is that the people just don't bother now -- they had no choice at that time but to come down in this, Your Honor, the 900 block or the 1100 block of Fremont Avenue. But now that they have a place directly across from them, they don't have to walk that block to support me. So, therefore, my business has suffered as a result of that. Like I said, I can't pay my mortgages. A bunch of people did work with me and my attorneys worked with me as long as they could because I had like six mortgages. I am also in the house business, the real estate business, buying and selling houses that I fix up, you know. But now that my business has fell to nothing, I have no income to make my mortgages because I was depending on my store to help me fix the properties up. A couple of them I did buy and sell. But by me falling so far behind, I was so far behind in my mortgage payments that when I did sell a couple of them, because the economy had fell, that was just enough to -- that was like a spit in the ocean. It didn't even touch where I had fell behind. Then I started recuperating because what happened was my mother had passed and I was taking care of her, so my store was closed a lot then. So after I started gaining recovery, she died, and I didn't have no insurance on her but I put her away. Then I started recuperating and

paying my bills but then when Mr. Domingo opened up, I came right back down to zero. So at this particular time I haven't even recovered, and it's just a matter -- it has been a year now. He opened up around May the 14th and within a year I have been forced to file bankruptcy. And I have been in this business since -- I came in there August the 10th of 1984. That's when I came to this on Fremont Avenue. Then in one year he came in and wiped me off the map, in one year, and I have been down there since 1984, August the 10th, 1984. It isn't fair to me to go onto the street. How am I going to live? I mean, he did have another store.

of very great passion on all sides. Make sure, sir, that you leave your address so I can have a copy of my decision mailed to you. While what you tell me is of course very unfortunate, no matter how I look at it, I have one and possibly two losers here in terms of businessmen. It sounds like you have some genuine problems. Whether they are Mr. Kim's fault or not, I really can't say. Whether they have really anything to do with what are the issues before me, sir, I need you to understand most of what you have said is really not a matter that has been presented at the Zoning Board and is probably not going to be anything I can really consider even though I have a great deal of sympathy for your position, just as I had said I had a great deal of sympathy for Mr. Kim's position.

MR. PURNELL: I understand that. THE COURT: Whatever ruling I make will be my best shot at interpreting the law and trying to make the correct decision. Okay. Counsel, it's sub curia, and in the case of the participant, we will send you a copy when the decision is ready. Good luck to everybody. MR. QUASNUI: Thank you, Your Honor. MS. GUTMAN: Thank you, Your Honor. THE COURT: We will stand in recess. (Whereupon, the proceedings were concluded.) 

## REPORTER'S CERTIFICATE

I, John T. Trowbridge, an Official Court Reporter of the Supreme Bench of Baltimore City, do hereby certify that I stenographically recorded the proceedings in the matter of Domingo Hyeok Kim vs. Board of Municipal and Zoning Appeals, in the Circuit Court for Baltimore City, Case No. 93350027/CL173927, on May 5, 1994, before the Honorable Ellen Hollander, Judge.

I further certify that the page numbers one through fifty-four constitute the official transcript of the proceedings as transcribed by me from my stenographic notes to the within typewritten matter in a complete and accurate manner.

In Witness Whereof, I have affixed my signature this 24th day of September, 1994.

John T. Trowbridge

Official Court Reporter

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IN THE CIRCUIT COURT FOR BALTIMORE CITY PETITION OF DOMINGO HYEOK KIM

FOR JUDICIAL REVIEW OF THE DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS OF BALTIMORE CITY

IN THE CASE OF DOMINGO HYEOK KIM, 805 W. LEXINGTON STREET APPEAL NUMBER 370-93X

IN THE

CIRCUIT COURT 94 MAR 10 PM 4: 18

FOR

CIVIL DIVISION

BALTIMORE CITY

CASE NO: 93350027/

CL173927

VENCENTER OF BOVENCE WITHOUT WAY

# MEMORANDUM OF DOMINGO HYEOK KIM IN SUPPORT OF PETITION FOR JUDICIAL REVIEW

Domingo Hyeok Kim, Petitioner, by and through his undersigned attorneys, pursuant to Maryland Rule 7-207 submits this Memorandum in support of the Petition for Judicial Review filed in these proceedings.

## I. QUESTIONS PRESENTED FOR REVIEW

A. Should the Chief of Construction and Building Inspection of Baltimore City be estopped from revoking the building permit issued to Petitioner; and should the Board of Municipal and Zoning Appeals be estopped from denying Petitioner the right to use the first floor of 805 W. Lexington Street (the "property") as a grocery in light of the conduct of the Zoning Administrator in misrepresenting to the Petitioner prior to his purchase of the property that it was zoned for use as a grocery; the conduct of the Director of Construction and Buildings Inspection of Baltimore City in requiring the Petitioner to perform substantial improvements to the property in order to acquire building and use and occupancy permits to use the property as a grocery; and in light of the considerable expenses incurred by the Petitioner in renovating the

property and in preparing the same for operation as a grocery in justifiable reliance upon the misrepresentations of the zoning officials of the City of Baltimore?

B. Does the Board of Municipal and Zoning Appeals of Baltimore City have the authority to permit the Petitioner to operate a grocery store at the property given it is located in an R-8 zoning district?

## II. STATEMENT OF MATERIAL FACTS

Sometime during the year 1992 the Petitioner, Domingo Hyeok Kim ("Kim") discovered that the property was included on the list of Baltimore City properties scheduled for tax sale. Kim was looking for a new location from which to operate his grocery After making a visual inspection of the property Kim went to the Zoning Enforcement Office of Baltimore City to inquire about the zoning for the property. (See, Transcript of December 7, 1993 at page 4, hereinafter referred to as "T, page"). the Zoning Enforcement Office Kim spoke directly with the Zoning Administrator, David Tanner, who personally advised Kim that the property was located in a B-1 zoning district. Being unfamiliar with district zoning designations Kim asked Mr. Tanner specifically whether a grocery could be operated at the property and was advised by Mr. Tanner that a grocery was in fact a permitted use within a B-1 district. (T, pgs. 5, 7 and 8). Based on this information Kim purchased the property at a tax sale for approximately Two Thousand Dollars (\$2,000.00). (T, p-12).

After acquiring the property Kim sought the appropriate permits to improve and operate a grocery business on the first floor of the property. In order to acquire a use and occupancy permit to operate a grocery at the property Kim was in fact required by the Office of Construction and Buildings Inspection of Baltimore City to make substantial improvements to the property, including major structural renovations at a considerable expense. (T, pgs. 5-6).

A building permit concerning the necessary renovations and improvements to the property was issued by the Director of Construction and Building Inspection on December 22, 1992. Building Permit No. B-67894). Thereafter, in continued reliance upon the representations of the Zoning Administrator concerning the zoning applicable to the property Kim expended an additional Thirty Eight Thousand Dollars (\$38,000.00) in preparing the property to accommodate his grocery business. (T, p. 6). Expenditures included the renovation of both the exterior and interior of the building, the purchase of inventory, the purchase of trade fixtures, and fees associated with the procurement of necessary permits and licenses. (See, List of Expenses introduced as an exhibit before the Board of Municipal and Zoning Appeals).

On May 18, 1993, the Director of Construction and Building Inspection issued a use and occupancy permit to Kim to use the first floor of the property as a grocery store. (See, Permit No. B-73305). After acquiring this permit, and in continued reliance upon both the representations of the Zoning Administrator

and the Director of Building Inspection Kim sold the grocery business he was previously operating on Madison Street in Baltimore and transferred all items not sold to the property. (T, p. 25). Thereafter, the operation of a grocery business at the property became the principal means of support for Mr. Kim, his wife and two small children. (T, p. 26).

Upon the receipt of the use and occupancy permit Mr. Kim began operating his grocery business at the property, and Kim and his family became active members of the community. (T, p. 15). To address a rodent problem in the community he donated and distributed 150 bags of rat poison (T, p.15); he became active in association with community leaders in combatting the drug situation in the community (T, p. 15); and he became involved with the community association (T, p. 16).

At the time Kim purchased the property it was abandoned and vacant. The boards previously across the windows and doors were torn away and vagrants and drug addicts were making use of the property. The property was infested with rats and trash and used drug paraphernalia was everywhere. (T, pgs. 13-14).

As a result of Mr. Kim's purchase and renovation of the property for use as a grocery the community has benefited. It now has a clean property at which a family atmosphere is apparent, allowing residents to permit their children to frequent the store without fear. (T. p.14).

From May 18, 1993 until on or about August 16, 1993 Kim operated his grocery business at the property believing he was in

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complete compliance with all appropriate regulations, including zoning ordinances. In reliance upon the representations of the Zoning Administrator and the Office of Construction and Building Inspections, concerning the property's zoning he entered into contracts with suppliers, procured long term insurance and security coverages respecting the property; and increased his connections with the community. Following these actions, however, on or about August 16, 1993 Mr. Kim received a letter from the Chief of Construction and Building Inspection of Baltimore City indicating that his building permit, (and presumably therefore his use and occupancy permit), for the property was revoked apparently as a result of an error made by the Zoning Administrator. (T. p.7). After receiving this letter Mr. Kim again visited the Zoning Administrator who indicated that he made an error in advising Mr. Kim that the property was located in a B-1 zoning district and that in fact the property was zoned R-8. Mr. Tanner then instructed Mr. Kim to take an appeal to the Board of Municipal and Zoning Appeals (the "Board") to request a continuance of his non-conforming use of the property as a grocery. (T, p. 11). Based on the instructions of Mr. Tanner, Kim filed an appeal with the Board seeking the authority to continue his operation of a grocery at the property given the circumstances surrounding the revocation of his right to conduct business.

Pursuant to Kim's appeal a hearing was conducted before the Board on December 7, 1993. At the hearing Mr. Tanner testified that in an effort to modernize and computerize the permit process,

his office, in December of 1992, utilized a computer screen to call up zoning district information for members of the public. (T, p.8). Mr. Tanner stated that the State Department of Assessments was responsible for inputting zoning district information into the real property file (T. p.9); and that since the error concerning the property was discovered his office had uncovered hundreds of other errors in zoning designations inputted into the computer. (T, p.9).

Mr. Tanner admitted that he personally made the misrepresentation to Mr. Kim concerning the zoning designation for the property; and that as a result of that misrepresentation Mr. Kim was required to replace the front wall of the property and do other substantial renovations. (T, p.9).

At the hearing the Board also received testimony from numerous members of the community supporting Mr. Kim's continued use of the property as a grocery. (T, pgs. 16-20). (See, also the decision of the Board dated December 13, 1993, at page 4). Evidence was also presented as to the extreme hardship which would be imposed upon Mr. Kim should he be unable to continue the operation of his business at the property. Essentially should said event occur he would go bankrupt. (T, p.25).

At the conclusion of the hearing three members of the Board felt that the application should be approved while two members voted to disapprove the application of the Petitioner. As a result, Mr. Kim's application was denied in accordance with the Maryland Annotated Code, Article 66B, § 2.08(b) which requires the

concurring vote of four members of the Board to decide in favor of an applicant. (See, Decision of December 13, 1993, at page 5).

#### III. ARGUMENT

A. The Chief of Construction and Buildings Inspection of Baltimore City, the Zoning Administrator, and the Board of Municipal and Zoning Appeals are barred from revoking Kim's building permit and use and occupancy permit and from refusing to permit the operation of a grocery on the first floor of the property pursuant to the doctrine of estoppel.

Equitable estoppel is the effect of the voluntary conduct of a party whereby he is absolutely precluded, both at law and in equity, from asserting rights which may have otherwise existed, either of property, of contract, or of remedy, against another person who has in good faith relied on such conduct to change his position for the worse. Estoppel operates to prevent a party from asserting his rights under general technical rules of law when that party has so conducted himself that it would be contrary to equity and good conscience to allow him to prove a situation other than as represented. See, 10 M.L.E. § 21, at p. 54; Elgin v. Housing Authority of City of Frederick, 52 F.Supp. 250 (D.C. Md. 1943).

The doctrine is based upon grounds of public policy and good faith, and is interposed to prevent injustice by denying a party the right to repudiate his admissions when they have been acted upon by persons to whom they were directed, and whose conduct they were intended to influence. See, Carroll Springs Distilling Co. of Baltimore City v. Schnepfe, 111 Md. 420, 74 A. 828 (1909).

Given the undisputed facts surrounding Kim's purchase of the property, his acquisition of building and use and occupancy permits, and their subsequent revocation the instant case presents a circumstance which cries out for the application of the doctrine of estoppel. Acting in good faith and with prudence before purchasing the property Kim approached the Zoning Administrator to inquire as to the applicable zoning. Mr. Kim acted reasonably in relying on representations made by Mr. Tanner that the property was zoned B-1 and that a grocery could be operated. In providing this information, Mr. Tanner was operating directly within the scope of this authority as Zoning Administrator. Specifically, Section 11.0-2(b) of the Zoning Ordinances of Baltimore City provides:

- "b. <u>Duties</u>. The Zoning Administrator shall administer and enforce this ordinance and, in addition thereto and in furtherance of said authority, he shall: . . .
- maintain permanent and current records of this ordinance, including, but not limited maps, amendments, the rules practice and procedure of the Board, conditional uses, special exceptions, variances, appeals, and applications therefor--including the recording district amendments planned and developments on the zoning maps; . . .
- provide and maintain a public information service relative to matters arising out of this ordinance;

Further, given his above duties, Mr. Tanner knew that the information he relayed to Kim would be relied upon, especially in light of Kim's specific question concerning whether or not a grocery could be operated on the premises.

Mr. Tanner's testimony further makes clear that he understood at the time of advising Kim that the property was in fact in a B-1 District that Mr. Tanner understood that Kim contemplated expending substantial sums of money to renovate the property to operate a grocery on the first floor. It is also undisputed that Mr. Tanner knew or should have known that if his representations proved to be incorrect Kim, in good faith reliance upon Tanner's statements, intended to change his position dramatically for the worse.

In fact, that is precisely what happened. In reliance upon the Zoning Administrator's misrepresentations, Mr. expended Thirty Eight Thousand Dollars (\$38,000.00) in renovating the property; he sold his existing grocery business in order to open a business at the property and in so doing entrusted his entire family's financial future upon the understanding that he would be entitled to operate a grocery at the property. face of these facts and after granting Kim building and use and occupancy permit, and after allowing him to operate his grocery business for some three months, the Director of Construction and Building Inspection, the Zoning Administrator, and the Board now seek to assert, or more appropriately hide behind, the technical provisions of the zoning ordinances in denying Kim the right to continue his grocery business. Public policy, good faith and fair play will not allow such conduct.

There can be no dispute that the doctrine of estoppel in proper cases, such as the present one, may be applied to a

municipality or an administrative agency of a municipality such as the Board. See, Mayor, etc., City of Hagerstown v. Hagerstown Ry Co., 91 A. 170 (Md. 1941); City of Baltimore v. Chesapeake Marine Ry. Co., 233 Md. 559, 197 A2d 821 (1964). In circumstances where great injustice and loss would otherwise result, a municipality which had the power to act and did act by officials authorized to do so, so as to induce another to expend efforts and monies, may be estopped to deny its official and bending consent. City of Baltimore v. Chesapeake Marine Ry. Co., 197 A2d at 830. This is especially true where a municipal official, such as Mr. Tanner in this case, engaged in affirmative action while acting within the scope of his specific authority. Id., at 831.

The issuance of permits to Kim and the conduct of the Zoning Administrator and the Board in allowing the operation of his grocery business over a three (3) month period mandate the application of the doctrine of estoppel in the present action. See, Mayor and City Council of Baltimore v. Shapiro, 51 A2d 273 (Md. 1947) (where the Court of Appeals of Maryland infered that such conduct may create vested rights in the permit holder estopping municipal authorities from revoking the permit). These conditions or circumstances coupled with the substantial expenses incurred by Kim in reliance upon the misrepresentations of the Zoning Administrator extinguish any ability by the Board in the present case to assert the illegality of the issuance of the building and use and occupancy permits to Mr. Kim.

Given the above authority, the Director of Construction and Building Inspection of Baltimore City had no right on August 16, 1993 to revoke Kim's building permit and in fact should be estopped from doing so. Likewise, the Board is estopped to deny Kim the right to continue his non-conforming use of the property as a grocery.

B. The Board does in fact have the authority to authorize a non-conforming use to Petitioner to permit him to operate a grocery store at the property.

The minority of the Board which voted to deny Mr. Kim's application to continue his non-conforming use at the property base their denial on the mistaken impression that the Board would be required to establish a non-conforming use in an R-8 zoning district where no prior commercial use had been made of the location in order to grant Kim's application. (See, Decision dated December 13, 1993, at p. 5). In arriving at this conclusion these Board members improperly examined the Petitioner's application as a matter of first impression in total ignorance of the facts and circumstances giving rise to Kim's request for relief from the Board. Although clearly acknowledging the Board's authority pursuant to Section 8.0-1 of the Zoning Ordinances to continue any non-conforming use or structure or to change a Class non-conforming use in an R-8 district to any use listed in the B-1 Neighborhood Business District pursuant to 8.0-4-d, said members use ill-fated logic to argue that the Board can't in this case establish a new non-conforming use. The simple answer is

that in granting the Petitioner's application to use the property as a grocery the Board would not be establishing a new use, but would simply be continuing an existing non-conforming use pursuant to its authority under Section 8.0-1 of the Zoning Ordinances.

If the preceding discussion concerning the application of the principle of estoppel to this action illustrates anything it is that public policy and good faith will not allow the Board Kim's application absent the examine Mr. eggregeons circumstances giving rise to that application. Clearly, the Zoning Administrator's misrepresentation was the impetus of Kim's decision to purchase the property, to expend substantial sums on its renovation, to acquire building and use and occupancy permits, and to operate a grocery business at the property for three (3) months prior to the improper attempt to revoke his building Clearly, as a result of the conduct of the Zoning Administrator and other Baltimore City officials a non-conforming use was in fact made of the property by Mr. Kim from May 18, 1993 to August 16, 1993 with the authority and consent of the Zoning Enforcement Office and the Department of Construction Buildings Inspection. The Board is without question estopped from denying the existence of this use. Therefore, in that such nonconforming use was made of the property prior to Mr. Kim's appeal on September 23, 1993 seeking the right to continue to use the first floor of the property as a grocery the Board must consider the Appeal as one requesting the right to continue an existing non-conforming use as opposed to one requesting the establishment

of a new use. Although a mere intention to make a certain use of a property is not enough to establish a non-conforming use, the actual use of the property under authority granted by government officials acting within the scope of their appointed office certainly must establish such a use. See, Board of County Commissioners v. Snyder, 46 A2d 689 (Md. 1946). Given the Board has clear authority under Section 8.0-1 to continue any non-conforming use or structure it did in fact have the authority to grant and in that should have granted Petitioner's application in the present action.

For the above reasons, the Decision of the Board of Municipal and Zoning Appeals dated December 13, 1993 should be reversed and the Petitioner should be allowed to continue his operation of a grocery at the first floor of the property.

Respectfully submitted,

WARTZMAN, OMANSKY, BLIBAUM, SIMONS, STEINBERG, SACHS & SAGAL, P.A.

BY:

DANIEL W. QUASNEY, ESQUIRE 341 N. Calvert Street Baltimore, Maryland 21202 (410) 685-0111 Attorneys for Petitioner, Domingo Hyeok Kim

# CERTIFICATE OF SERVICE

I HEREBY CERTIFY, this 10th day of March, 1994, a copy of the aforegoing Memorandum was mailed first class, postage prepaid, to Sandra R. Gutman, Esquire, Department of Law, 143, City Hall, 100 Holliday Street, Baltimore, Maryland 21202, Attorney for Board of Municipal and Zoning Appeals..

Daniel W. Quasney

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PETITION OF DOMINGO HYEOK KIM 2509 Branch Court Road Baltimore, MD 21234

FOR JUDICIAL REVIEW OF THE DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS

IN THE CASE OF Domingo Hyeok Kim, 805 W. Lexington St. Appeal No. 370-93X

IN THE

BALTIMORE CITY
94 MAY -2 PM 3: 26

CIRCUIT COURT

RECEIVED CIRCUIT COURT FOR

FOR

CIVIL DIVISION

BALTIMORE CITY

Case No. 93350027/CL173927

MEMORANDUM OF LAW

Statement of the Case

This case is before the Court on an appeal from Domingo

Hyeok Kim, hereafter the "Appellant", from a final decision of

the Board of Municipal and Zoning Appeals, hereafter the "Board",

denying Appellant's application to permit the use of the first

floor of property known as 805 West Lexington Street, Baltimore,

Maryland, as a grocery store.

Question Presented

Whether the decision of the Board is supported by substantial evidence and is therefore correct.

Statement of Facts

The subject property is located at 805 West Lexington Street in an R-8 residential zoning district. The premises is improved by an three story brick building, the first floor of which is presently being used for a grocery store.

According to the City's files, the property had always been

used as a residence. In 1992, Appellant purchased the property at a tax sale. Prior to his purchase, he was informed by David Tanner, the City's Zoning Administrator, that the property was zoned for commercial use and that Appellant could operate a grocery store on the premises.

Subsequent to his purchase of the property, Appellant was issued a building permit, pursuant to which, he commenced alterations at the property.

On May 19, 1993, Appellant was issued a use and occupancy permit authorizing the use of the first floor of 805 West

Lexington Street as a grocery store. However, upon discovering that due to an error in computer programming, the property was actually located in an R-8 residential zoning district and not the B-1 business zoning district originally believed, the Zoning Administrator recommended that the permit be revoked. In accordance with these instructions, on August 12, 1993, Rudolph Janssen, Director of Construction and Building Inspection, revoked the permit. Exhibit A.

Thereupon, Appellant filed an application with the Board requesting that the use be approved as a non-conforming use.

The Board's hearing on the application was held on December 7, 1993. The circumstances surrounding the application were fully explained to the Board. The Zoning Administrator testified that, although sympathetic with Appellant's situation, when he realized that the permit had been issued in error, he was bound to revoke it. T.10.

Several times during the course of the hearing, the Board's chairman stated that the application concerned the establishment of a non-conforming use, the only avenue by which Appellant could continue the use. T.11,12,35,44. Nonetheless, for inexplicable reasons, Appellant's counsel attempted to show that the request was for a special exception and that all of the standards applicable to the granting of a special exception had been met. T.22-30.

After weighing the evidence, the Board disapproved the application, determining that it was without authority to permit the establishment of a non-conforming commercial use in a residential zoning district.

## Discussion

#### I. ESTOPPEL

Appellant argues that the doctrine of equitable estoppel is applicable and the City is thus barred from revoking the permit. While all parties are in agreement that an unfortunate error occurred when the incorrect zoning district was inserted in the computer used by the Zoning Administrator, the cases clearly support the City's action.

In <u>Lipsitz v. Parr</u>, 164 Md. 222 (1932), a case almost identical to the present case, a permit was issued to erect an ice manufacturing plant. The permit stated that the use of the property was in conformity with the provisions of the Baltimore City zoning ordinance. After the plant had been erected, the

City learned that the zoning district where it was located prohibited ice factories. Accordingly, the City notified the property owner that the permit was revoked.

When considering the issue of estoppel that was raised by the appellant, the Court of Appeals ruled that while a municipality may be estopped by the acts of its officers if done within the scope of their employment, estoppel does not arise should the act be in violation of law.

The <u>Lipsitz</u> Court reasoned that where the provision of the ordinance in question was constitutional, it was unlawful for the officers of the municipality to grant the permit and it would be equally unlawful for the permitee to act on such a permit. The Court stated:

A permit thus issued without the official power to grant does not, under any principle of estoppel, prevent the permit from being unlawful nor from being denounced by the municipality because of its illegality. 164 Md. at 227.

The Court also held that where the city was discharging a governmental function, the doctrine of equitable estoppel could not be invoked to defeat the municipality in the enforcement of its ordinance because of an error committed by one of its officers which had been relied on by a third party to his detriment. The Court further reasoned:

Everyone dealing with the officers and agents of a municipality is charged with knowledge of the nature of their duties and the extent of their powers, and therefore such a person cannot be considered to have been deceived or misled by their acts when done without legal authority. 164 Md. at 227-28.

Thus, the Court determined that a municipality is not estopped by wrongful acts of its officers in issuing a permit that is forbidden by the explicit terms of the ordinance. Where, in <a href="Lipsitz">Lipsitz</a>, the ordinance prohibited the use of the premises for an ice manufacturing plant, the Court found that the permit issued was void and the person receiving the permit would derive no benefit from its issuance.

Not only are the facts of <u>Lipsitz</u> similar to this case, but the law of the case is applicable and must be applied by this Honorable Court.

Also applicable is <u>City of Hagerstown v. Long Meadow</u>, 264 Md. 481 (1972), where the facts are also similar. In 1956, Long Meadow acquired a permit from the City of Hagerstown to build a shopping center. In 1969, Long Meadow desired to demolish a store in the shopping center and construct a twin movie theater. The City Building Inspector informed the construction company that a building permit was not required since most of the proposed structure would be outside of the City limits. reliance, Long Meadow employed an architect and commenced demolition of the existing store. Demolition work was halted when Long Meadow was told that a demolition permit and a building permit should be acquired. After expending \$25,950.00 on the project and after entering into a lease agreement with a tenant for the theater space, the permit applications were denied because it was found that a motion picture theater was not an allowable use in that district under the Hagerstown Zoning Ordinance. The Court of Appeals cited <u>Lipsitz v. Parr</u>, <u>supra</u>, as standing for the basic principles of law applicable to situations where a property owner proceeds with plans or construction after receiving a permit which has been invalidly or mistakenly issued. The Court also cited <u>Berwyn Heights v. Rogers</u>, 228 Md. 271 (1962), where it was stated:

[T]he cases and text-writers very generally state that a municipality is not estopped to set up the illegality of a permit. (citations omitted). And the issuance of an illegal permit creates no 'vested rights' in the premises. (citations omitted). We have held above that the permits issued to the appellee were in violation of the zoning ordinance; consequently, they were unlawful and did not estop the appellant from prosecuting this suit. 264 Md. at 495.

See also, Nat'l Inst. of Health Fed. Credit Union v. Hawk,
47 Md.App. 189, 201 (1981), where the Court stated that "estoppel cannot successfully be invoked against municipal authorities based on zoning actions."

Based on the foregoing, although the City understands and is sympathetic to the hardship which Appellant will bear, Maryland law necessitates upholding the revocation of the permit.

#### II. THE BOARD'S AUTHORITY

Appellant's argument that he has established a lawful non-conforming use is without merit. The zoning district in which Appellant's property is located is R-8 residential. Grocery stores are neither permitted nor conditional uses in the R-8 zoning district. Under the provisions of §8.0-1 of the Zoning

Ordinance, any <u>lawfully existing</u> non-conforming use may be continued. Section 13.0-2(61) of the Zoning Ordinance defines a non-conforming use as "any lawfully existing use of a building or other structure or of land which does not conform to the applicable use regulations of the district in which it is In Board of Zoning Appeals of Howard County v. Mever, 207 Md. 389 (1955), the Court said that where the evidence conclusively established that a property owner before and at the time of the adoption of the zoning ordinance was using the property for a lawful use which by legislative action became nonpermitted, the owner had established a lawful non-conforming use. This means, in relation to the case at bar, that had Appellant been using the property for a grocery store prior to 1971 when the Baltimore City Zoning Ordinance was adopted, and such use at that time was lawfully established, and such use continued uninterrupted until the present, a lawful non-conforming use would have been established.

Appellant argues that the issuance of the erroneous permit on May 1, 1993, established a lawful non-conforming use.

However, by its definition, a non-conforming use must be <u>lawfully</u> established and thus the grocery store would have had to have been in effect at the time of passage of the 1971 Zoning

Ordinance. Since this use cannot satisfy those requirements, it is not a non-conforming use and the Board was correct in stating that it had no authority to establish the use.

It is often stated that non-conforming uses pose a

formidable threat to the success of zoning and should be reduced to conformance as speedily as possible. County Council of Prince George's County v. Gardner, 293 Md. 259 (1982); County Comm'rs of Carroll County v. Uhler, 78 Md.App 140 (1989). The burden of establishing a non-conforming use is on the claimant of the use and it is held that this burden necessarily includes the burden of establishing the existence of a non-conforming use at the time of the passage of the prohibiting ordinance. Calhoun v. County Board of Appeals, 262 Md. 265 (1971).

Where Appellant argues that the establishing date of the use in question is May 1993, he is clearly unable to satisfy the standards set forth by the Court of Appeals. The Board was thus correct in determining that a non-conforming use had not been established and that it was without authority to do so.

The weighing of the evidence is left to the Board's expertise, and it is the duty of the Board to decide the application of the Ordinance to the facts at hand. Prince George's County v. Meininger, 263 Md. 148 (1978). It is well settled that the Court cannot substitute its judgment for that of the Zoning Board so long as the question before the agency is fairly debatable and is supported by substantial evidence.

Sembly v. County Board of Appeals, 2698 Md. 177 (1983).

In this case, the Board applied the facts and the relevant case law and correctly determined that it was without authority to grant the use. No grounds exist for a reversal of the Board's decision.

## Conclusion

For the reasons stated herein, the Board's decision should be affirmed.

Sandra R. Gutman
Principal Counsel
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100 Holliday Street
Baltimore, MD 21202
Telephone: 410-396-3933

Attorney for Board of Municipal and Zoning Appeals

# Certification of Hand Delivery

I HEREBY CERTIFY that on this _____ day of ______, 1994, a true and correct copy of the foregoing MEMORANDUM OF LAW

was HAND DELIVERED to

Daniel W. Quasney, Esquire 341 North Calvert Street

Baltimore, MD 21202

SANDRA R. GUTMAN Principal Counsel PETITION OF DOMINGO HYEOK KIM 2509 Branch Court Road Baltimore, MD 21234

FOR JUDICIAL REVIEW OF THE DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS

IN THE CASE OF Domingo Hyeok Kim, 805 W. Lexington St. Appeal No. 370-93X

IN THE

* CIRCUIT COURT

* FOR

* BALTIMORE CITY

Ca

Case No. 93350027/CL173927

* * * * * * * *

#### MEMORANDUM OF LAW

# Statement of the Case

This case is before the Court on an appeal from Domingo

Hyeok Kim, hereafter the "Appellant", from a final decision of

the Board of Municipal and Zoning Appeals, hereafter the "Board",

denying Appellant's application to permit the use of the first

floor of property known as 805 West Lexington Street, Baltimore,

Maryland, as a grocery store.

## Question Presented

Whether the decision of the Board is supported by substantial evidence and is therefore correct.

## Statement of Facts

The subject property is located at 805 West Lexington Street in an R-8 residential zoning district. The premises is improved by an three story brick building, the first floor of which is presently being used for a grocery store.

According to the City's files, the property had always been

used as a residence. In 1992, Appellant purchased the property at a tax sale. Prior to his purchase, he was informed by David Tanner, the City's Zoning Administrator, that the property was zoned for commercial use and that Appellant could operate a grocery store on the premises.

Subsequent to his purchase of the property, Appellant was issued a building permit, pursuant to which, he commenced alterations at the property.

On May 19, 1993, Appellant was issued a use and occupancy permit authorizing the use of the first floor of 805 West Lexington Street as a grocery store. However, upon discovering that due to an error in computer programming, the property was actually located in an R-8 residential zoning district and not the B-1 business zoning district originally believed, the Zoning Administrator recommended that the permit be revoked. In accordance with these instructions, on August 12, 1993, Rudolph Janssen, Director of Construction and Building Inspection, revoked the permit. Exhibit A.

Thereupon, Appellant filed an application with the Board requesting that the use be approved as a non-conforming use.

The Board's hearing on the application was held on December 7, 1993. The circumstances surrounding the application were fully explained to the Board. The Zoning Administrator testified that, although sympathetic with Appellant's situation, when he realized that the permit had been issued in error, he was bound to revoke it. T.10.

Several times during the course of the hearing, the Board's chairman stated that the application concerned the establishment of a non-conforming use, the only avenue by which Appellant could continue the use. T.11,12,35,44. Nonetheless, for inexplicable reasons, Appellant's counsel attempted to show that the request was for a special exception and that all of the standards applicable to the granting of a special exception had been met. T.22-30.

After weighing the evidence, the Board disapproved the application, determining that it was without authority to permit the establishment of a non-conforming commercial use in a residential zoning district.

## Discussion

#### I. ESTOPPEL

Appellant argues that the doctrine of equitable estoppel is applicable and the City is thus barred from revoking the permit. While all parties are in agreement that an unfortunate error occurred when the incorrect zoning district was inserted in the computer used by the Zoning Administrator, the cases clearly support the City's action.

In <u>Lipsitz v. Parr</u>, 164 Md. 222 (1932), a case almost identical to the present case, a permit was issued to erect an ice manufacturing plant. The permit stated that the use of the property was in conformity with the provisions of the Baltimore City zoning ordinance. After the plant had been erected, the

City learned that the zoning district where it was located prohibited ice factories. Accordingly, the City notified the property owner that the permit was revoked.

When considering the issue of estoppel that was raised by the appellant, the Court of Appeals ruled that while a municipality may be estopped by the acts of its officers if done within the scope of their employment, estoppel does not arise should the act be in violation of law.

The <u>Lipsitz</u> Court reasoned that where the provision of the ordinance in question was constitutional, it was unlawful for the officers of the municipality to grant the permit and it would be equally unlawful for the permitee to act on such a permit. The Court stated:

A permit thus issued without the official power to grant does not, under any principle of estoppel, prevent the permit from being unlawful nor from being denounced by the municipality because of its illegality. 164 Md. at 227.

The Court also held that where the city was discharging a governmental function, the doctrine of equitable estoppel could not be invoked to defeat the municipality in the enforcement of its ordinance because of an error committed by one of its officers which had been relied on by a third party to his detriment. The Court further reasoned:

Everyone dealing with the officers and agents of a municipality is charged with knowledge of the nature of their duties and the extent of their powers, and therefore such a person cannot be considered to have been deceived or misled by their acts when done without legal authority. 164 Md. at 227-28.

Thus, the Court determined that a municipality is not estopped by wrongful acts of its officers in issuing a permit that is forbidden by the explicit terms of the ordinance. Where, in <a href="Lipsitz">Lipsitz</a>, the ordinance prohibited the use of the premises for an ice manufacturing plant, the Court found that the permit issued was void and the person receiving the permit would derive no benefit from its issuance.

Not only are the facts of <u>Lipsitz</u> similar to this case, but the law of the case is applicable and must be applied by this Honorable Court.

Also applicable is <u>City of Hagerstown v. Long Meadow</u>, 264 Md. 481 (1972), where the facts are also similar. In 1956, Long Meadow acquired a permit from the City of Hagerstown to build a shopping center. In 1969, Long Meadow desired to demolish a store in the shopping center and construct a twin movie theater. The City Building Inspector informed the construction company that a building permit was not required since most of the proposed structure would be outside of the City limits. In reliance, Long Meadow employed an architect and commenced demolition of the existing store. Demolition work was halted when Long Meadow was told that a demolition permit and a building permit should be acquired. After expending \$25,950.00 on the project and after entering into a lease agreement with a tenant for the theater space, the permit applications were denied because it was found that a motion picture theater was not an allowable use in that district under the Hagerstown Zoning Ordinance. The Court of Appeals cited <u>Lipsitz v. Parr</u>, <u>supra</u>, as standing for the basic principles of law applicable to situations where a property owner proceeds with plans or construction after receiving a permit which has been invalidly or mistakenly issued. The Court also cited <u>Berwyn Heights v. Rogers</u>, 228 Md. 271 (1962), where it was stated:

[T]he cases and text-writers very generally state that a municipality is not estopped to set up the illegality of a permit. (citations omitted). And the issuance of an illegal permit creates no 'vested rights' in the premises. (citations omitted). We have held above that the permits issued to the appellee were in violation of the zoning ordinance; consequently, they were unlawful and did not estop the appellant from prosecuting this suit. 264 Md. at 495.

See also, Nat'l Inst. of Health Fed. Credit Union v. Hawk,
47 Md.App. 189, 201 (1981), where the Court stated that "estoppel
cannot successfully be invoked against municipal authorities
based on zoning actions."

Based on the foregoing, although the City understands and is sympathetic to the hardship which Appellant will bear, Maryland law necessitates upholding the revocation of the permit.

#### II. THE BOARD'S AUTHORITY

Appellant's argument that he has established a lawful non-conforming use is without merit. The zoning district in which Appellant's property is located is R-8 residential. Grocery stores are neither permitted nor conditional uses in the R-8 zoning district. Under the provisions of §8.0-1 of the Zoning

Ordinance, any lawfully existing non-conforming use may be Section 13.0-2(61) of the Zoning Ordinance defines a non-conforming use as "any lawfully existing use of a building or other structure or of land which does not conform to the applicable use regulations of the district in which it is located." In Board of Zoning Appeals of Howard County v. Meyer, 207 Md. 389 (1955), the Court said that where the evidence conclusively established that a property owner before and at the time of the adoption of the zoning ordinance was using the property for a lawful use which by legislative action became nonpermitted, the owner had established a lawful non-conforming use. This means, in relation to the case at bar, that had Appellant been using the property for a grocery store prior to 1971 when the Baltimore City Zoning Ordinance was adopted, and such use at that time was lawfully established, and such use continued uninterrupted until the present, a lawful non-conforming use would have been established.

V

Appellant argues that the issuance of the erroneous permit on May 1, 1993, established a lawful non-conforming use.

However, by its definition, a non-conforming use must be <u>lawfully</u> established and thus the grocery store would have had to have been in effect at the time of passage of the 1971 Zoning Ordinance. Since this use cannot satisfy those requirements, it is not a non-conforming use and the Board was correct in stating that it had no authority to establish the use.

It is often stated that non-conforming uses pose a

formidable threat to the success of zoning and should be reduced to conformance as speedily as possible. County Council of Prince George's County v. Gardner, 293 Md. 259 (1982); County Comm'rs of Carroll County v. Uhler, 78 Md.App 140 (1989). The burden of establishing a non-conforming use is on the claimant of the use and it is held that this burden necessarily includes the burden of establishing the existence of a non-conforming use at the time of the passage of the prohibiting ordinance. Calhoun v. County Board of Appeals, 262 Md. 265 (1971).

Where Appellant argues that the establishing date of the use in question is May 1993, he is clearly unable to satisfy the standards set forth by the Court of Appeals. The Board was thus correct in determining that a non-conforming use had not been established and that it was without authority to do so.

The weighing of the evidence is left to the Board's expertise, and it is the duty of the Board to decide the application of the Ordinance to the facts at hand. Prince George's County v. Meininger, 263 Md. 148 (1978). It is well settled that the Court cannot substitute its judgment for that of the Zoning Board so long as the question before the agency is fairly debatable and is supported by substantial evidence.

Sembly v. County Board of Appeals, 2698 Md. 177 (1983).

In this case, the Board applied the facts and the relevant case law and correctly determined that it was without authority to grant the use. No grounds exist for a reversal of the Board's decision.

## Conclusion

For the reasons stated herein, the Board's decision should be affirmed.

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# Certification of Hand Delivery

I HEREBY CERTIFY that on this 2 day of May, 1994, a true and correct copy of the foregoing

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Daniel W. Quasney, Esquire 341 North Calvert Street Baltimore, MD 21202

SANDRA R. GUTMAN
Principal Counsel

Internally Clare Consults

#### DOMINGO HYEOK KIM

Appellant

v.

* CIRCUIT COURT

IN THE

* FOR

***** BALTIMORE CITY

* CASE NO. 93350027/CL173927

Appellee

* * * * *

AND ZONING APPEALS

**BOARD OF MUNICIPAL** 

# **MEMORANDUM OPINION AND ORDER**

# Factual Background

This is an appeal by Petitioner Domingo Hyeok Kim ("Petitioner" or "Kim") from the decision of the Board of Municipal Zoning Appeals (the "Board")¹ denying him a non-conforming use or special exception.² The relevant facts are undisputed.

Kim, who operated a small grocery store on Madison Street, wanted to relocate his

Applications for continuations of non-conforming uses are governed by Baltimore City Code of 1976, Art. 30, §§ 8.0-1 (continuations generally), 8.0-4 (regulation of non-conforming uses of conforming structures), and 8.0-7 (procedure) (1983 & Supp. 1993). Applications for conditional uses are governed by Baltimore City Code of 1976, Art. 30, §§ 4.8-1(c) (authorized conditional uses), 11.0-3(c) (procedure), and 11.0-5(a) (standards for conditional uses) (1983 & Supp. 1993). Applications for special exceptions are governed by Baltimore City Code of 1976, Art. 30, §§ 11.0-3(d)(3) (authorized special exceptions) and 11.0-5(b) (standards for special exceptions) (1983 & Supp. 1993).

¹The administrative record has not been sequentially numbered. Accordingly, documents in the record will be described herein by name, so as to permit their identification. References to the transcript of the Board's hearing held on December 7, 1993 are abbreviated by "T", along with the particular page number of the transcript.

²Kim never actually filed a formal application for a conditional use or special exception, but the Board effectively treated his appeal as an application for a non-conforming use or special exception. Several times during the course of the zoning hearing, the Board's chairman stated that posture of the case concerned the establishment of a non-conforming use (T.11, 12, 35, 44), but invited counsel to address the ten conditions for granting a special exception (T.16-17, 22-31).

store. When he learned that the property located at 805 West Lexington Street (the "Property") was listed for tax sale, he consulted with David Tanner ("Tanner"), the Zoning Administrator for Baltimore City, to determine if the Property could be used for a grocery store. Tanner advised Kim that the Property was located in a B-1 district, so that the Property could be used as a grocery store. In reliance on Tanner's statements, Kim bought the Property for \$2,000, sold his Madison Street store, and acquired the necessary building and zoning permits from the City of Baltimore (the "City"). Thereafter, he invested nearly \$40,000 to renovate the Property. On May 18, 1993, Kim obtained a use and occupancy permit and began to operate a grocery store out of the first floor of the Property.

In December of 1993, after Kim had purchased the Property, the owners of nearby stores complained to Tanner that Kim was building a commercial unit in a residential zone. Nevertheless, Tanner advised them that Kim's property was, in fact, in a B-1 zone. T.38-40. In August, 1993, it was discovered that the zoning computer file for the Property erroneously indicated that it was located in a B-1 zone, when in fact it was located in an R-8 zone.³ As a result, Kim's permits had been improperly issued, based on the incorrect

T.8-9.

1 3 4

³The Zoning Administration had installed a new computer system to modernize and expedite the permit process. R.8. After the error in issue, Tanner discovered hundreds of other errors in the files which had been entered in the computer by the State Department of Assessments and Taxation. R.8-9. With regard to Kim's permit, Tanner said, in pertinent part:

This is hopefully the first and last time such an error will occur.

I'm not saying that errors have not happened before, but this kind of [sic] happened because of our efforts to modernize and computerize the permit process.

I guess the only thing I can say is we have learned from this error. . . .

information. T.7-8. Tanner candidly acknowledged responsibility for the mistake.⁴ Because of this mistake, Kim's zoning and building permits were revoked on August 12, 1993. Thereafter, Kim appealed the decision of the Zoning Administrator to the Board under Baltimore City Code of 1976, Art. 30, § 11.0-3 (1983).⁵

On December 7, 1993, the Board heard testimony from Kim and eleven witnesses concerning the proposed use.⁶ In a certificate dated December 13, 1993, the Board issued a resolution that stated in pertinent part as follows:

Three members of the Board felt that the application should be approved, and would, in fact, not have an adverse effect on the community. They were also aware of the large expenditure of funds that have been laid out for the use of the premises as a grocery store, based on the incorrect issuance of the permit. Two members of the Board felt, after reviewing the testimony, the facts and law in this case, that they are without authority to permit a grocery store in the R-8 District, especially, since there has been no prior commercial use of the site for a business or grocery at this location.

In accordance with the above facts and findings, the Board disapproves the application.

Two members of the Board voted in favor of adopting the resolution, three members of the Board voted against the adoption of [the] resolution. Whereupon, the Chairman ruled that there not being the concurring vote of as

⁴Tanner said, in pertinent part:

I'm the one that approved [Kim's application]. I'm the one who made the error . . . . It was my mistake and based on his approval he went ahead and got a building permit . . . and did these improvements to the property.

T.9. In his testimony at the hearing before this court, Tanner again acknowledged the mistake was his responsibility.

⁵Hereinafter, all references to Code shall refer to Baltimore City Code of 1976, Art. 30, (1983 & Supp. 1993). See footnote 1, supra.

⁶Nine witnesses were members of the community supporting Kim's use; the tenth was Tanner himself. Only one witness, Eugene Sismit, testified against the use. The Board also received a letter dated December 6, 1993 from the Department of Housing and Community Development stating its opposition to the proposed use.

many as four members of the Board in favor of granting the permit, the application stands as disapproved.

Decision of the Board, at 3.

On appeal to this court, Kim asserts that it was Tanner's mistake which led to the issuance of the original permits and that he reasonably relied, to his detriment, on the City's permission to use. Kim contends that he will suffer great hardship if he is denied the proposed use, and he argues that the City is estopped from denying him his use.

#### Scope of Review

The Board's decisions concerning factual issues must be supported by "substantial evidence" on the record. A scintilla of evidence is not enough. Prince George's Co. v. Meininger, 264 Md. 148, 152 (1972). Moreover, this court may not engage in judicial fact-finding. Findings of fact made by the Board are binding upon the reviewing court, if supported by substantial evidence. See Board of County Comm'rs v. Holbrook, 314 Md. 210, 218 (1988). Any inference that can reasonably be drawn from the facts is also to be left to the Board. Snowden v. Mayor & City Council of Baltimore, 224 Md. 443, 448 (1961). "The Court may not substitute its judgment on the question whether the inference drawn is the right one or whether a different inference would be better supported. The test is reasonableness, not rightness." Id. Cf. Eger v. Stone, 253 Md. 533, 542 (1969) (court may not substitute judgment for that of the administrative body when a question is "fairly debatable"); Floyd v. County Council of P.G. Co., 55 Md. App. 246, 258 (1983) (court must give due deference to zoning agency, having particular expertise).

But the Board's authority is not unchecked. Where the action of the Board is arbitrary, capricious, or discriminatory, or if the Board has made an erroneous interpretation of law, the decision will not stand. See, e.g., Hardesty v. Zoning Board, 211 Md. 172, 177 (1956); Heath v. Mayor & City Council of Baltimore, 187 Md. 296, 304 (1946). On review, then, this court must consider whether a reasoning mind could have reached the decision made by the Board, Holbrook, 314 Md. at 218, and whether the Board properly applied the law.

#### **Discussion**

#### A. Estoppel

Kim argues that the City (and, presumably, the Board as agent of the City) is estopped from "asserting its rights under general technical rules of law," because the City's Zoning Administrator indisputably made an erroneous representation upon which Kim relied to his detriment. The doctrine of equitable estoppel may be applied against an administrative agency of a municipality, such as the Board, for actions by agents of the municipality when the agent was acting within the scope of the agency. See, e.g., Berwyn Heights v. Rogers, 228 Md. 271, 279 (1961); Mayor & City Council of Hagerstown v. Hagerstown Ry. Co., 123 Md. 183, 195 (1914). The Board argues, however, that notwithsanding the harshness of the result, the doctrine of estoppel does not apply here because Tanner's conduct was not authorized by law, and therefore was outside the scope of

⁷Memorandum of Kim in Support of Petition for Judicial Review, at 7-8 (hereinafter "Kim Memorandum").

the agency.

In <u>Inlet Associates v. Assateague House</u>, 313 Md. 413 (1988), the Court acknowledged that "[t]here is no settled rule in this country as to when, and under what circumstances, equitable estoppel is available against a municipal corporation." <u>Id.</u> at 434.8 Nonetheless, Maryland courts have generally "applied the doctrine more narrowly," <u>Id.</u> at 435; the courts have consistently held that a municipality cannot be estopped by the action of an official that was illegal. A discussion of some of the relevant cases follows.

In <u>Lipsitz v. Parr</u>, 164 Md. 222 (1932), Lipsitz obtained the necessary permits to build a business in a district where it was not permitted, based upon an erroneous representation by the zoning clerk. Lipsitz immediately commenced building. Shortly thereafter, the error was discovered and the permit was revoked. On the grounds of estoppel, Lipsitz sought an injunction to enjoin interference with the nascent construction and use. What the Court of Appeals said is apposite here:

A municipality may be estopped by the act of its officers if done within the scope and in the course of their authority or employment, but estoppel does not arise should the act be in violation of law. . . .

If the provision of the [zoning] ordinance be constitutional, it was therefore unlawful for the officers and agents of the municipality to grant the permit, and it would be unlawful for the licensee to do what the purporting permit apparently sanctioned. A permit thus issued without the official power to grant does not, under any principle of estoppel, prevent the permit from being unlawful nor from being denounced by the municipality because of its illegality. . . . [T]he doctrine of estoppel cannot be here invoked to defeat the municipality in the enforcement of its ordinances, because of an error or mistake committed by one of its officers or agents which has been relied on by the third party to his detriment. Everyone dealing with the officers and agents of a municipality is charged with knowledge of the nature of their duties and

⁸See note 13, infra.

the extent of their powers, and therefore such a person cannot be considered to have been deceived or misled by their acts when done without legal authority.

Id. at 227-28 (italics added).

In <u>City of Hagerstown v. Long Meadow Shopping Center</u>, 264 Md. 481 (1972), Long Meadow began demolition of a building, based on the mistaken representation by the City Building Inspector that no demolition or building permit was necessary. In spite of the great hardship to Long Meadow, the Court held that Hagerstown was not estopped from prohibiting Long Meadow to use its land without a valid zoning permit. The Court there said:

This rule [of estoppel], when applicable, must be bottomed on the need for interpretation or clarification of an ambiguous statute or ordinance, which latter element is not here present.

The Board which originally heard the request for the permit, noted that this was a hard case, with sympathy flowing toward Long Meadow, because of its reliance upon faulty advice from a source from which it should have expected better and that it did so at substantial detriment to itself. We also recognize the hardship presented by this case, however, we are faced with the realization that to affirm the decision of the chancellor below would unsettle a principle of law which has become stabilized in this jurisdiction by application in many cases.

Although the City issued no permit in the case at bar, nonetheless, the contractor and Long Meadow were told that it was all right for them to proceed without a permit. Accordingly, we view their position as being at least as well off as one who has been issued a permit. . . .

The above cases and authorities are apposite to the case at bar and persuade us, that despite the hardship which will evolve on Long Meadow, we

⁹During the pendency of the litigation, Long Meadow was permitted, by the Circuit Court chancellor, to complete the demolition and begin construction. Pending the appeal, Long Meadow spent some \$200,000 in the construction of the theater. <u>Id.</u> at 490.

must reverse the decision of the chancellor below.

<u>Id.</u> at 493-96 (italics added). ¹⁰ <u>See also, Berwyn Heights, 228 Md. at 280.</u>

The case of Mayor & Council of Hagerstown v. Hagerstown Ry. Co., 123 Md. 183 (1914) is also illuminating. There, the City Council contracted with an electric company to construct electric poles for municipal purposes. After Hagerstown Ry. acquired assignment of the contract, the Council passed an ordinance adopting the assignment. Some twelve years later, after the City had built its own power plant, the City Council demanded that Hagerstown Ry. remove its poles and cease supplying electricity. Although the Council argued that the ordinance authorizing the contract was illegal, and thus the contract was void, the Court disagreed. It held that the City was estopped from denying the contract because the City had the power to grant a franchise, and to consent. Id. at 192. The Court distinguished circumstances where the municipality has the power to act from those where it does not. It also restated, as settled law, that a municipality cannot be estopped where it had no power to grant the franchise at all. Id.

More recently, in <u>Inlet Assoc. v. Assateague House</u>, 313 Md. 413 (1988), a developer sought an injunction forcing Ocean City to convey public land in accordance with a resolution passed by the City Council, although the city charter clearly required an ordinance for the City to convey public land. After an analysis of many Maryland cases discussing the use of the doctrine of estoppel against a municipality, the Court observed:

¹⁰The Court observed that the hardship was ameliorated by the fact that most of the expenses were incurred during the pendency of the appeal, and that therefore the hardship resulted from a calculated risk. <u>Id.</u> at 496.

[T]he present case does not turn on the ambiguity *vel non* of a county ordinance which was subject to two reasonable interpretations. Rather, we are now considering whether a municipality may be estopped when its city council, in clear violation of a fundamental charter requirement that it act by ordinance, . . . purports to bind the municipality through the passage or a simple resolution which is neither subject to executive approval nor veto nor the public right of referendum. Of course, no principle is better settled than that persons dealing with a municipality are bound to take notice of limitations upon its charter powers. . . . When, as here, it is a patent violation of one of the most fundamental provisions of a municipal charter . . . it cannot matter that a party relies upon erroneous official advice to its detriment.

Id. at 436-37 (citations omitted).

The lessons of the foregoing cases are clear. Here, as in <u>Lipsitz</u>, an erroneous representation culminating in the issuance of an unlawful permit, even where combined with detrimental reliance, does not create estoppel against a municipality. Moreover, if the City of Hagerstown was not bound by a contract that it lacked the power to enter, then the City here cannot permit operation of Kim's store on the basis of authority it did not have the power to give. Similarly, as in <u>Assateague</u>, no interpretation of the City zoning ordinances would have given Tanner the lawful authority to issue a permit to Kim. Accordingly, Kim's claim of estoppel must fail.

#### B. Authority

Kim also contends that, contrary to the assertions by the Board, the Board has the authority to grant him a non-conforming use.¹¹ Under the Board's interpretation of Code §§ 8.0-1 through 8.0-7, it cannot authorize a new non-conforming use to be introduced to

¹¹Kim Memorandum, at 11-13.

an R-8 district. Clearly, Code § 8.0-1 authorizes the Board to continue any non-conforming use or structure; Kim argues that this is precisely what he is asking the Board to do. Code § 13.0-2(61) defines a "non-conforming use" as, "any *lawfully* existing use of a building or other structure or of land which does not conform to the applicable use regulations of the district in which it is located." (Italics added). Thus, in order for the Board to be able to apply § 8.0-1, the use in question must be both lawfully existing and non-conforming.

The burden of establishing a lawful non-conforming use is on the claimant of the use. Calhoun v. County Bd. of Appeals, 262 Md. 265 (1971). In Bd. of Zoning Appeals of Howard Co. v. Meyer, 207 Md. 389 (1955), the Court said that where the evidence established that a property owner was using the property for a lawful use at the time of the adoption of a zoning ordinance rendering the use unlawful, the property owner had established a lawful non-conforming use. Even assuming Petitioner's analysis is correct, the Board could not have found as a matter of law that Kim's use was lawful, and thus could not have authorized its continuation under § 8.0-1.

#### Conclusion

This court is not unmindful of Petitioner's unfortunate situation. Kim took every step necessary to protect himself; he went "right to the top" in speaking with Tanner. The City

¹²Respondent argues that in order to constitute a lawful non-conforming use, the use must comport with Meyer. Board's Memorandum of Law, at 7-8. However, in at least one appellate case, the Court of Special Appeals declined to consider whether an "unlawful" use can provide the basis for a continuation of a non-conforming use. See Newman v. Mayor & City Council of Baltimore, 23 Md. App. 13, 17-18 (1974) (property owner did not have a certificate of occupancy, rendering the use statutorily unlawful; question of whether appellant was entitled to continue his non-conforming use was not properly preserved).

mistakenly advised Kim as to the zoning district for the Property, and Kim relied on Tanner's representations, to his detriment. Thereafter, the City had several opportunities to correct the mistake that had been brought to the attention of the zoning administrator by the neighboring store owners. Moreover, Kim gave up an existing, viable store and spent thousands to renovate the Property. Indeed, it was the City that required Kim to renovate the Property before it would actually issue a building permit to him.

Nevertheless, this court is obliged to follow and apply the law of Maryland--not to create new law. Under the pertinent case law, this State does not provide relief for Kim's reliance on an invalid permit.¹³ Zoning laws are understandably harsh and unbending in

The general rule is that a city cannot be estopped by an act of its agent beyond the authority conferred upon him. It has been stated that anyone dealing with

¹³In contrast, at least three states have effectuated an exception to the harsh general rule barring application of estoppel to a municipality where its agent's actions are illegal. See generally, 9A McQuillin, §§ 26.213-14 (3d ed. 1990).

In <u>Marziani v. Lake City Zoning Bd. of Appeals</u>, 409 N.E.2d 118 (III. App. 1980), plaintiffs purchased a small island upon which they wanted to build a house. The Zoning director advised plaintiffs that they had to construct a bridge to the island before they could acquire a building permit. They proceeded to construct a 60 foot bridge, at considerable expense. When the bridge was built, a building permit was issued, and plaintiffs began construction. Several years and thousands of dollars after the original permit was issued, the permit was revoked, because it violated a statute prohibiting construction of a residence on a flood plain.

On appeal, the defendants argued that the official who issued the permit exceeded his authority and the permit was a nullity. They claimed, too, that a government agency cannot be estopped because of an agent's unauthorized action. The Illinois Court of Appeals held that the affirmative acts by the zoning board supported application of the doctrine of equitable estoppel. <u>Id.</u> at 122. The court said: "Plaintiffs in apparent good faith made substantial expenditures in reliance upon a series of official acts amounting to inducement by agents of the county." <u>Id.</u>

In discussing the exception, the <u>Marziani</u> Court also relied on <u>Cities Service Oil Co.</u> v. <u>City of Des Plaines</u>, 171 N.E.2d 605, 607-08 (Ill. 1961). <u>Cities Service</u> involved the revocation of a permit, on the grounds that the permit violated an ordinance governing construction near churches. There the court said:

intolerance of uses not explicitly authorized for a particular zone. The Zoning Administrator was therefore correct in revoking the permit, and the Board properly concluded that it lacks the authority to permit Kim to operate a grocery store at the Property.

a governmental body takes the risk of having accurately ascertained that he who purports to act for it stays within the bounds of his authority, and that this is so even though the agent himself may have been unaware of the limitations on his authority. . . . The general rule is qualified, however, to enable a party to invoke the doctrine where his action was induced by the conduct of municipal officers, and where in the absence of such relief he would suffer a substantial loss and the municipality would be permitted to stultify itself by retracting what its agents had done.

<u>Id.</u>, 171 N.E.2d at 607-08. (emphasis added; citations omitted). <u>See also, Pioneer Processing, Inc. v. Ill. Environmental Protection Agency</u>, 444 N.E.2d 211, 216-18 (Ill. App. 1982); <u>City of Marseilles v. Hustis</u>, 325 N.E.2d 767 (Ill. App. 1975).

In Abbeville Arms v. City of Abbeville, 257 S.E.2d 716 (S.C. 1979), the developer checked the official zoning maps, read the zoning statutes, and acquired a letter from the City Zoning Administrator confirming that the developer could build his complex on the land. After the developer had expended nearly \$100,000, he was denied a building permit because, in the interim, "the City Council adopted a resolution declaring that through 'inadvertence, mistake, or oversight' the 'Official Zoning Map . . . was made up defectively and that the subject property is now and always has been zoned [in a way that] would not allow the proposed multi-family housing project.[']" Id. at 717. Although the South Carolina Supreme Court recognized that estoppel does not apply when the underlying actions were not authorized by law, it found that the City Council had the authority to adopt the map, and in addition, that the Zoning Administrator had the power to issue the letter confirming the zoning, no matter how erroneous the map might have been. Id. at 718.

In Anderson v. City Of La Mesa, 118 Cal.App.3d 657, 173 Cal.Rptr. 572 (1981), the California Court of Appeals affirmed the application of estoppel against a municipality. There, the builder received a building permit for a house, which required a setback of five feet from the lot lines. After construction had been completed and after the city had conducted at least six inspections of the property, the city refused to issue an occupancy permit because the zoning statute actually required a setback of at least ten feet, and the building permit was therefore invalid. The City argued that a municipality cannot be estopped from denying the validity of a building permit issued in violation of a zoning ordinance. Rejecting this argument, the court said: "A government entity may be estopped, however, where, as here, 'the injustice which would result from a failure to uphold an estoppel is of sufficient dimension to justify any effect upon public interest of policy which would result from the raising of an estoppel.'" Id., 118 Cal.App.3d at 661.

Accordingly, it is, this 21 day of June, 1994, by the Circuit Court for Baltimore City, ORDERED that the decision of the Board be, and the same hereby is, AFFIRMED. Costs to be paid by Petitioner.

Judge Ellen L. Hollander

cc: Mr. Charles J. Purnell

All counsel

RECEIVED CIRCUIT COURT FOR BALTIM

DOMINGO HYEOK KIM

Appellant

94 JUL 21N PHE: 51

.

* CIVILCIRCUIT COURT

v.

* FOR

BOARD OF MUNICIPAL AND

* BALTIMORE CITY

ZONING APPEALS

*

Appellant

* Case #93350027\CL173927

#### NOTICE OF APPEAL

Dear Mr. Clerk:

Please enter an appeal to the Court of Special Appeals on behalf of the Appellant, DOMINGO HYEOK KIM, from the Memorandum Opinion and Order by the Honorable Ellen L. Hollander on June 21, 1994 in the above captioned case.

F. VERNON BOOZER
Covahey and Boozer, P.A.
614 Bosley Avenue
Towson, Maryland 21204

(410) 828-9441

ROGER J SULLIVAN
Covahey and Boozer, P.A.
614 Bosley Avenue

Towson, Maryland 21204

(410) 828-9441

Attorneys for Appellant

PHC Info Report

4 report mailed

(1590)

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this  $\frac{1}{2}$  day of July, 1994, a copy of the aforegoing Notice of Appeal was mailed, postage pre-paid to:

Gilbert B. Rubin
Executive Director
Board of Municipal and Zoning Appeals
14th Floor
417 East Fayette Street
Baltimore, Maryland 21202

ROGER J. SULLIVAN

94-07-18.gab

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FILED

AUG 1 7 1994

CSA/PHC Form No. 2

Mailed: August 15, 1994

IN THE COURT OF SPECIAL APPEALS

DOMINGO HYEOK KIM

(12)

100 7-20-94

vs.

PHC No. 564

September Term, 1994

MAYOR AND CITY COUNCIL OF BALTIMORE

#### ORDER

The Court of Special Appeals, pursuant to Maryland Rule 8-206(a)(1), orders and directs that the above captioned appeal proceed without a Prehearing Conference.

BY THE COURT

JUDGE

Date: August 15, 1994

cc:* Saundra E. Banks, Clerk
 Circuit Court for Baltimore City
 F. Vernon Boozer, Esquire
 Roger J. Sullivan, Esquire
 Neal M. Janney, Esquire

*Mr./Ms. Clerk: Will you kindly place this Order with the record in this cause (Your 93350027/CL173927). The date of this Order establishes commencement of the 10 day period under Md. Rule 8-411(b) and the 60 day period for transmittal of the record under Md. Rule 8-412(a).

Leslie D. Gradet, Clerk

#### COVAHEY & BOOZER, P. A.

ATTORNEYS AT LAW

614 BOSLEY AVENUE

TOWSON, MARYLAND 21204

AREA CODE 410

828-9441

FAX 410-823-7530

ANNEX OFFICE SUITE IOI

606 BALTIMORE AVE. TOWSON, MD. 21204

* ALSO ADMITTED TO D. C. BAR

EDWARD C. COVAHEY, JR.

F. VERNON BOOZER *

ANTHONY J. DIPAULA *

MARK S. DEVAN

THOMAS P. DORE ROGER J. SULLIVAN

August 30, 1994

Clerk, Circuit Court for Baltimore City 111 North Calvert Street Baltimore, Maryland 21202

RE: Domingo Hyeok Kim v. Board of Municipal

and Zoning Appeals

Case No. 93350027/CL173927

Dear Sir/Madam:

Enclosed for filing please find a copy of my 8/19/94 letter to the Court Reporter in this case. Pursuant to Maryland Rule 8-411, the attached 8/19/94 should be included in the record in this matter.

Thank you for your attention to this matter.

ery truly yours

OGER J. SULLIVAN

RJS/gab

cc: Neal M. Janney, Esq.

City Solicitor

29 gab.01

#### COVAHEY & BOOZER, P. A.

ATTORNEYS AT LAW

614 BOSLEY AVENUE

TOWSON, MARYLAND 21204

AREA CODE 410 828-9441

EDWARD C. COVAHEY, JR.
F. VERNON BOOZER *
MARK S. DEVAN
ANTHONY J. DIPAULA *
THOMAS P. DORE
ROGER J. SULLIVAN

FAX 410-823-7530

ANNEX OFFICE SUITE IOI 606 BALTIMORE AVE. TOWSON, MD. 21204

ALSO ADMITTED TO D. C. BAR

August 19, 1994

Mr. John Trowbridge Court Reporter Room 533 111 North Calvert Street Baltimore, MD 21202

RE: Domingo Hyeok Kim v. Board of Municipal

and Zoning Appeals

Case No. 93350027/CL173927

Judge Hollander

Date of Hearing - 5/5/94

Dear Mr. Trowbridge:

Please be advised that I represent Mr. Kim in his appeal of the above referenced case to the Court of Special Appeals. Please treat this letter as a formal request pursuant to Maryland Rule 8-411 to have the transcript of the above captioned hearing prepared. Please forward one copy of the completed transcript to my office and cause the original transcript to be filed promptly with the Clerk of the Circuit Court for Baltimore City for inclusion in the record in this matter.

Your immediate attention to this matter is greatly appreciated. If you have any questions with respect to this matter, do not hesitate to give me a call.

Very truly yours,

ROGER Ø. SULLIVAN

RJS/gab

cc: Neal M. Janney, Esquire

City Solicitor

19 gab.01

No	SEPTEMBER	TERM,	19	
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# TRANSCRIPT OF RECORD

### FROM THE

CIRCUIT COURT FOR BALTIMON	RE CITY
Judge: THE HONORABLE ELLEN L. HO	LLANDER
IN THE CASE OF	
DOMINGO HYEOK KIM	
······································	
VS.	
<b>V</b> 5.	
MAYOR AND CITY COUNCIL OF BALTIM	ORE
<b>MO MYTH</b>	Appellee
TO THE	
COURT OF SPECIAL APPEA	LS
F. VERNON BOOZER, ESQUIRE - ROGER J. SULLIVAN, ESQ. COVAHEY AND BOOZER, P.A.	FOR APPELLANT
614 BOSLEY AVENUE	}
TOWSON, MARYLAND 21204 (410) 828-9441	
NEAL M. JANNEY, ESQ., CITY SOLICITOR GILBERT B. RUBIN	
EXECUTIVE DIRECTOR BOARD OF MUNICIPAL AND ZONING APPEALS 14TH. FLOOR	FOR APPELLEE
417 EAST FAYETTE STREET BALTIMORE, MARYLAND 21202	
T7:1 - J	,

(LEAVE BLANK)

## Domingo Hyeok Kim v. Mayor and City Council of Baltimore Case No. 93350027/CL173927

#### INDEX

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Original papers forwarded to the Court of Special Appeals via Certified Mail #P842 338 815

CIRCUIT COURT FOR BALTIMORE CITY MSV534

DATE: 10/06/94 EVENT DATA TIME: 10:54 TERMINAL: V149

CASE NUMBER: 93350027 KIM VS. ZONING BOARD CL173927

CATEGORY: APPAA

ORIG COURT: CL TRANSCRIPT PAGES: 48 TERMINATION DATE: 09/01/95 LAST CHANGE: 09/29/94 STATUS: Р CONSOLIDATED:

STATUS DATE: 07/20/94 PROTRACTED:

DATE: CODE: EVENT TEXT

092993 MEMO REPORTER'S OFFICIAL TRANSCRIPT OF PROCEEDINGS ON MAY 5, 1994 121693 FILE ORDER OF APPEAL AND PETITION ON BEHALF OF THE CLAIMANT FROM

A DECISION OF THE BOARD OF MUNICIPAL AND ZONING APPEALS FD. (1)

693 MOTN PLAINTIFF'S MOTION FOR STAY AND REQUEST FOR HEARING FD. (2) 393 PLEA COPY OF APPEAL, PETITION AND MOTION TO STAY MAILED TO THE BOARD

OF MUNICIPAL AND ZONING APPEALS.

010494 PLEA PETITION FOR JUDICIAL REVIEW AND EXHIBIT FD. (3)

012194 ANSW DEFT RESPONSE TO PETITION BY THE APP. OF SANDRA R. GUTMAN ATTY FD

(4) 012194

020194 PLEA TRANSCRIPT OF RECORD (5)

NOTICE SENT IN ACCORDANCE TO MD RULE 7-207 (6)

021794 ORDR CIVIL POSTPONEMENT APPROVED (J., ANGELETTI) (7)

PAGE 001

DATE: 10/06/94

CIRCUIT COURT FOR BALTIMORE CITY MSV534

TERMINAL: V149 EVENT DATA TIME: 10:55

CASE NUMBER: 93350027 KIM VS. ZONING BOARD CL173927

CATEGORY: APPAA

TRANSCRIPT PAGES: 48 TERMINATION DATE: ₽RIG COURT: CL 09/01/95

ATUS: P LAST CHANGE: 09/29/94 CONSOLIDATED:

STATUS DATE: 07/20/94 PROTRACTED:

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JUDICIAL REVIEW (8)

050294 PLEA DEFT'S MEMORANDUM OF LAW (9)

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062494 CLOS MEMORANDUM OPINION & ORDER OF COURT DATED JUNE 21, 1994

AFFIRMING DECISION OF THE BOARD (HOLLANDER, J) (10)

072094 APPL NOTICE OF APPEAL TO THE COURT OF SPECIAL APPEALS ON BEHALF OF

THE APPELLANT, FD. (11).

©81794 ORDR ORDER TO PROCEED WITHOUT A PREHEARING CONFERENCE, FD. (12). 090194 PLEA COPY OF ROGER J. SULLIVAN'S LETTER TO CT. REPORTER FD. (13)

PAGE 002

DATE: 10/06/94 CIRCUIT COURT FOR BALTIMORE CITY MSV534

EVENT DATA TERMINAL: V149 10:55 TIME:

CASE NUMBER: 93350027 KIM VS. ZONING BOARD CL173927

CATEGORY: APPAA

TRANSCRIPT PAGES: 48 TERMINATION DATE: 09/01/95 ORIG COURT: CL Р STATUS:

09/29/94 LAST CHANGE: CONSOLIDATED:

DATE: CODE: EVENT TEXT

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092794 REPORTED BY JC 'T. TROWBRIDGE (14)
100694 MEMO ORIGINAL PAPELS FORWARDED TO THE COURT OF SPECIAL APPEALS VIA

100694 CERTIFIED MAIL #P842 338 815, FD.

PAGE 003

DOMINGO HYEOK KIM

PLAINTIFF

VS.

MAYOR AND CITY COUNCIL OF BALTIMORE

DEFENDANT

**NO.** 93350027/CL173927

PAGE:

DOCKET:

IN THE CIRCUIT COURT FOR BALTIMORE CITY

Saundra E. Banks, Clerk

CERTIFICATE BY CLERK OF THE COURT, TO TRANSCRIPT OF RECORD.

State of Maryland, Baltimore City, Set.:

I, Saundra E. Banks, Clerk of the Circuit Court for Baltimore City, hereby certify that the foregoing is a true transcript, taken from the record and proceedings of the said Court, in the Therein entitled cause.

I further certify that all counsel of record, heretofore, have been notified to inspect the foregoing transcript of record, prior to its transmission, and that said counsel have had ample opportunity for such inspection.

In testimony whereof, I hereunto set my hand and affix the seal of the Circuit Court for Baltimore City aforesaid, on this day of 31st. day of August , 19 94.

COSTS PAID IN THE CIRCUIT COURT FOR BALTIMORE CITY:

Transcript of Record \$60.00

Open Court Costs

Total Costs

\$60.00

Steno. Test.

\$137.50

Postage \$5.45

Court Reporter - John Trowbridge

Clerk of the Circuit Court for Baltimore City

CC-192

SEAL OF

THE COURT

MECELYED CIRCUIT COURT FOR BALTHER SECRET

DOMINGO HYEOK KIM

Appellant

v.

BOARD OF MUNICIPAL AND

ZONING APPEALS

Appellant

94 JUL 20 PHIZ: 51

* CIRCUIT COURT

* FOR

BALTIMORE CITY

*

Case #93350027\CL173927

#### NOTICE OF APPEAL

Dear Mr. Clerk:

Please enter an appeal to the Court of Special Appeals on behalf of the Appellant, DOMINGO HYEOK KIM, from the Memorandum Opinion and Order by the Honorable Ellen L. Hollander on June 21, 1994 in the above captioned case.

F. VERNON POOZER
Covahey and Boozer, P.A.
614 Bosley Avenue
Towson, Maryland 21204
(410) 828-9441

ROGER J / SULLIVAN

Covancy and Boozer, P.A.

614 Bosley Avenue

Towson, Maryland 21204

(410) 828-9441

Attorneys for Appellant

PHC Sufo Report

4 remo mailed
(150)

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this  $\frac{1}{2}$  day of July, 1994, a copy of the aforegoing Notice of Appeal was mailed, postage pre-paid to:

Gilbert B. Rubin
Executive Director
Board of Municipal and Zoning Appeals
14th Floor
417 East Fayette Street
Baltimore, Maryland 21202

ROGER S. SULLIVAN

94-07-18.gab

PRESIDING JUDGE ••••••			
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LAW OFFICES

#### WARTZMAN, OMANSKY, BLIBAUM,

#### SIMONS, STEINBERG, SACHS & SAGAL, P.A.

341 NORTH CALVERT STREET BALTIMORE, MARYLAND 21202

Telephone (410) 685-0111 FAX (410) 685-4729

PAUL WARTZMAN SAMUEL BLIBAUM LEE N. SACHS HOWARD CASSIN ALVIN J. FILBERT, JR. MINDA F. GOLDBERG VICKIE L. GAUIL JOSEPH H. OMANSKY MICHAEL H. SIMONS STUART L. SAGAL ROBERT J. STEINBERG DANIEL W. QUASNEY DANNY R. SEIDMAN STANLEY I. MORSTEIN
OF COUNSEL
RONALD L. SCHREIBER
(1934-1980)

December 16, 1993

Clerk
Circuit Court for Baltimore City
Court House East
111 N. Calvert Street
Baltimore, Maryland 21202

RE: Domingo Hyeok Kim vs. Bd of Municipal and Zoning Appeals

Dear Mr. /Ms. Clerk:

Enclosed herewith please find an Order of Appeal for filing with the Court concerning the above captioned matter. Also enclosed please find our check in the appropriate amount to cover the cost of filing this item. In addition, please find a Petition in Support of the Appeal pursuant to Maryland Rule B-2, as well as a Motion to Stay the Action of the Board of Municipal and Zoning Appeals and corresponding Request for Hearing and Order. You will note that a copy of each of these documents have been hand delivered to the Board of Municipal and Zoning Appeals pursuant to the Maryland "B" Rules.

I thank you for your anticipated cooperation in properly filing this item.

Sincerely yours,

Daniel W Quasnev

DWQ:mp

cc: Gilbert B. Rubin, Executive Director
Board of Municipal and Zoning Appeals

461 Images

DISC. DAYS CHILD CARE V NUTRITION & TRANS Box 481 Case No. 93258067 [MSA T2691-5556, OR/22/10/31]

YATES VS MD INSURANCE COMMISSIONER, ET Box 499 Case No. 93270059 [MSA T2691-5574, OR/22/11/1]

BOARMAN VS LITTON SYSTEM INC Box 551 Case No. 93308008 [MSA T2691-5627, OR/22/12/6]

KINZIE VS.MD DEPT OF ECON.& EMP. DEV. Box 599 Case No. 93337061 [MSA T2691-5675, OR/22/13/7]

KIM VS. ZONING BOARD Box 614 Case No. 93350027 [MSA T2691-5690, OR/22/13/22] 7.2

2-4-10 46) Images