Part _____ of ____ Part

In The Circuit Court for Baltimore City CIVIL

In the Matter of

DANIEL THOMPSON

VS.

DEPARTMENT OF PUBLIC SAFETY
& CORRECTIONAL SERVICES

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CASE NO. 1340071/CL141323PAGE 1 of _____ of ___

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DANIEL THOMPSON

HOWARD AVRUM MILIMAN

VS.

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

Le N3085 Richard B. Rosenblatt

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DANIEL THOMPSON

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

Appellee

IN THE

CIRCUIT COURT

FOR

BALTIMORE CITY

Case No. 91340071/CL141323

MEMORANDUM OPINION AND ORDER

Hollander, J.

Introduction and Background I.

Daniel Thompson ("Thompson") is a Correctional Officer IV assigned to the Jessup Pre-Release Unit within the Division of Correction. The Department of Public Safety and Correctional Services (the "Department") charged Thompson with a violation of Division of Correction Regulation ("DCR") 50-2, "indifference, carelessness, or negligence in performance of duties" relating to losing his institutional keys. The Department imposed a three day suspension, without Thompson appealed the decision to the Office of Administrative Hearings.

Thereafter, a hearing was held on July 31, 1991 (the "Hearing") before Administrative Law Judge James P. Klima, Jr. "ALJ"). Αt the Hearing, Thompson contended that a (the mechanical defect in the clip on his security belt must have caused the keys to fall, and that he was not negligent. August 23, 1991, the ALJ affirmed the Department's proposed three day suspension.

Appellant

V.

On September 9, 1991, Thompson filed exceptions to the ALJ's findings of fact and conclusions of law with the Secretary of Personnel (the "Secretary"). After an Exceptions Hearing, the Secretary sustained the ALJ's decision on November 8, 1991. On December 6, 1991, Thompson filed an Order for Appeal which is the subject of this Memorandum Opinion.

II. Factual Summary

On May 23, 1991, Thompson was the Shift Commander at the Jessup Pre-Release Unit, assigned to the 10:00 P.M. to 6:00 A.M. shift. He had in his possession supervisor keys which were carried on a key ring attached by a clip to his belt. R.13,14,39, The key ring contained four keys, one of which was to the security box where other keys are secured and stored. R.14,39.

Approximately one hour into his shift, Thompson was taking some paperwork to other officers located outside Jessup's main vehicle gate. R.34,35. When he re-entered the institution, he reached for his key set, but noticed "it was gone." R.35. Thompson promptly notified his duty sergeant, Sergeant Clark. R.35. Due to the obvious security threat, an immediate and thorough search of the grounds was conducted. R.13,14,35. At approximately 12:30 A.M., the keys were found on the ground

l. "R" stands for reference to the Record which has been sequentially numbered for the instant appeal.

^{2.} Thompson testified: "After searching the building and not turning them up, searching the inmates and not finding them, I notified Captain Lilley.... The building was again searched. The trash cans were searched. The inmates were again searched." R.36.

outside the vehicle gate, in the area where Thompson earlier had delivered paperwork. R.5,16,17.

Thomas Passaro ("Passaro"), the Facility Administrator of the Jessup Pre-Release Unit, testified at the Hearing that he was aware of Thompson's contention that the keys were lost due to a mechanical defect in the clip on his belt. R.22. stated that Thompson "didn't show [him] anything to support" his claim of mechanical failure. R.15. On the contrary, Passaro testified that Thompson showed him the key clip on the Thompson claimed was faulty (R.23) which examination of the key clip revealed no defects. Although Passaro did not personally inspect the belt (R.22,23), he testified that nothing seemed to be wrong with it. He added that no repairs were ever made to the belt, and Thompson was never issued a new belt. R.24,25.

While Passaro acknowledged that it was "possible" that there was a mechanical defect in Thompson's key clip, he attributed the incident to Thompson's negligence. R.23,25. He testified that "if you snap [the keys] on properly they stay" (R.15), and the keys would come off if they were "not [secured] firmly," or if "the clasp was [not] clasped real solidly." R.25.

When Thompson testified, he denied any negligence. He wore the same belt he had worn on the day of the incident, and said that he had worn that same belt for "about 9 years." R.34.

^{3.} Passaro said: "Anything is possible." R.22. According to Passaro and Captain Lilley, during their tenure, no other keys have been lost at the institution in a way similar to that which occurred here. R.6,77,80.

Thompson further testified as to the nature of the key clip on his belt, on which the key ring was hooked. He stated that the key clip was spring loaded, and that it required two hands to operate it. R.39-41. He asserted that because the spring in the clip was "a little bit out of line," it would slide up if "hit just right." R.41. The following colloquy is illuminating:

Thompson: Since the incident because of the suspension and not being able to trust this key hook, I have gone to a different design that has a positive lock. Okay? I haven't lost a key since.

ALJ: That is just an addition that you made to the belt or was that on there....

Thompson: That was on there at the time [of the incident]. But like I said it is a positive lock. It is a pain to use.

R.41-42.

Thompson reasoned that because of the difficulty involved in retaining keys on his old key hook, and no other incidents of loss after his change to a positive lock, that a mechanical failure in the key clip must have caused the loss. However, Thompson readily admitted that he had "no idea" as to how the keys were lost. R.39. Thus he said: "I honest to God I don't know. I mean I would agree with Mr. Passaro in the sense that it is very unlikely that such a mechanical failure would occur. The odds of it happening would have to be less than winning the Lotto and people win the Lotto every weekend." R.45.

III. Scope of Review

Decisions of administrative agencies, such as those of the

Department, are <u>prima facie</u> correct, and carry with them the presumption of validity. Thus, on appeal, the agency's decision must be viewed in the light most favorable to the agency. <u>Maryland State Police v. Lindsey</u>, 318 Md. 325, 334 (1990). <u>See generally</u>, <u>Bulluck v. Pelham Woods Apts.</u>, 283 Md. 505 (1978). As a reviewing court, this court may not "substitute [its] judgment for the expertise of the agency." Lindsey, supra, 318 Md. at 333.

The substantial evidence test applies to the judicial review of decisions of the Department. See, e.g., Greene v. Secretary of Pub. Safety, 68 Md. App. 147, 159 (1986); Hewitt v. Dept. of Pub. Safety, 38 Md. App. 710, 715 (1978). This test is satisfied when, upon review of the record, there is found to exist "such relevant evidence as a reasonable mind might accept as adequate to support a conclusion." Greene, supra, 68 Md. App. at 149 (citation omitted).

In <u>Commissioner</u>, <u>Baltimore City Police Dep't. v. Cason</u>, 34 Md. App. 487 (1977), the Court discussed the role of the reviewing court in an appeal of an administrative agency's decision. What was said is instructive here:

A reviewing court may, and should examine any inference, drawn by an agency, of the existence of a fact now shown by direct proof, to see if that inference reasonably follows from other facts which are shown by direct proof. If it does, even though the agency might reasonably have drawn a different inference, the court has no power to disagree with the fact so inferred.

A reviewing court may, and should examine any conclusion reached by an agency, to see whether reasoning minds could reasonably reach that conclusion from facts in the record before the agency, by direct proof, or by permissible inference. If the conclusion could be so reached, then it is based upon substantial evidence, and the court has no power to reject that conclusion.

A reviewing court may, and should examine facts found by an agency, to see if there was evidence to support each fact found. If there was evidence of the fact in the record before the agency, no matter how conflicting, or how questionable the credibility of the source of the evidence, the court has no power to substitute its assessment of credibility for that made by the agency, and by doing so, reject the fact.

Id. at 518. The validity of these general principles has been reaffirmed numerous times. See, e.g., Maryland State Police v. Lindsey, supra; Terranova v. Board, 81 Md. App. 1 (1989); Kade v. Hickey School, 80 Md. App. 721 (1989).

IV. Discussion

On appeal, Thompson claims as follows:

- (1) The Department acted illegally and in excess of its authority and jurisdiction, in that Petitioner was not given a disciplinary suspension form as specified in COMAR 06.01.01.46B;
- (2) The conclusions of law and order of the ALJ were not supported by competent, material and substantial evidence, were arbitrary and capricious, and were made upon unlawful procedure.
- (3) The regulation upon which the charge against Petitioner was based could not support a valid charge.
- (4) The ALJ acted arbitrarily, capriciously, and in violation of Petitioner's rights in imposing the penalty of suspension.

It is undisputed that, prior to the Hearing, Thompson did not receive a Disciplinary Suspension Form, as specified in COMAR 06.01.01.46(B). Thompson thus argues that the suspension was never properly effectuated.

This section of COMAR provides:

Written Notice; Form. The appointing authority shall file with the Secretary the original written notice of suspension on a form provided by the Secretary. The notice shall state the reasons for and duration of the suspension, and shall inform the employee of the appropriate appeal route.

is uncontroverted that Thompson did learn of proposed suspension through the Matter of Record, dated June 3, 1991, filed by Passaro. Although the Matter of Record R.18. accurately stated for and duration the reason οf suspension, it lacked information as to appeal procedures. Nevertheless, Thompson also learned, through other channels, of his rights of appeal. Thus the ALJ concluded that Thompson "did timely file for an appeal and any irregularity because of the improper form or lack of stated appeal rights was cured when he, in fact, accessed the appeal procedure." ALJ Decision Accordingly, he determined that Thompson was not prejudiced by his failure to receive written notice; he had an evidentiary hearing and an appeal.

This court agrees with the ALJ's conclusion. The substance of the rights COMAR is designed to protect were secured, and a reversal of Thompson's suspension based on a procedural technicality is unwarranted. See, e.g., Motor Vehicle Administration v. Shrader, 324 Md. 454, 463 (1991), and cases cited therein. (Dismissal is not necessarily required when an agency fails to comply with a rule that is dictated as mandatory. "The purpose and policy of the statute or rule must be considered in determining the appropriate sanction.").

Thompson also contends that he was improperly charged with the wrong offense. He was charged with negligence in the performance of his duties, but claims that he "should have been charged under the separate section concerning control of keys." Petitioner's B12 Memorandum at 4.

One's conduct may give rise to violations of several civil and/or penal statutes. Thompson has cited no reason or authority to support his claim that the conduct complained of had to be brought under the section concerning control of keys. This court finds no reversible error because Thompson was charged with "negligence in performance of duties" rather than "mishandling keys." R.82-84.

Thompson also complains that the ALJ's decision was arbitrary and capricious. He argues that the evidence was legally insufficient to support a finding of negligence.

"Negligence" is defined as the failure to exercise ordinary care. Dominion Construction, Inc. v. First National Bank of Maryland, 271 Md. 154, 160 (1974). The test as to whether the evidence is legally sufficient to establish negligence is whether the evidence serves to prove a fact, or permits an inference of fact, that would enable an ordinarily intelligent mind to draw a rational conclusion therefrom that such party has been guilty of negligence. See, Beahm v. Shortall, 279 Md. 321 (1977); Curley v. General Valet Service, 270 Md. 248 (1973); Dalmo Sales of Wheaton, Inc. v. Steinberg, 43 Md. App. 659 (1979). An individual's negligence may be

shown by either direct or circumstantial evidence and may be inferred from the facts of the particular case. Pearson v. Wiltrout, 17 Md. App. 497 (1973).

The ALJ determined from the facts and evidence in the record that Thompson's loss of the keys and key ring was due to his negligence. Even if there was no direct evidence of a breach of Thompson's duties, applying the appropriate standard of review, circumstantial evidence supported the ALJ's decision.

Thompson clearly had the duty to control the custody and care of his keys. Moreover, there was no actual evidence of mechanical defect in the key ring or belt loop. Rather, Appellant's testimony amounted to speculation. It was the ALJ's responsibility to assess and weigh the credibility of the testimony, including Appellant's bald assertion that the key ring must have malfunctioned. To the extent the evidence was conflicting, it was the fact finder's function to resolve the conflict. See, e.g., Leidenfrost v. Atlantic Masonry, Inc., 235 Md. 244 (1964); Yellow Cab Co. v. Hicks, 224 Md. 563 (1961).

Accordingly, under the standards of review which govern this proceeding, this court will not disturb the ALJ's factual findings and legal conclusion.

Based on the foregoing, it is this 200 day of September, 1992, by the Circuit Court for Baltimore City.

ORDERED that the ALJ's Proposed Decision of August 23, 1991 and the Secretary's Order of November 8, 1991 be, and the same hereby are, AFFIRMED.

Costs to be paid by Appellant.

Allen L. Hollander, Judge

cc: Mr. Daniel Thompson, Appellant Howard A. Miliman, Esquire Richard B. Rosenblatt, Esquire

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DANIEL THOMPSON

IN THE

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Plaintiff

CIRCUIT COURT FOR

vs.

FOR

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

BALTIMORE CITY

Defendant

Case No.: 91340071/CL141323

PETITIONER'S RULE B12 MEMORANDUM IN SUPPORT OF ORDER FOR APPEAL

Now comes the Petitioner, Daniel Thompson, by Howard Avrum Miliman and D'Alesandro, Miliman and Yerman, filing this Rule B12 Memorandum in Support of order for appeal and states that:

- 1. Petitioner was charged by the Department of Public Safety and Correctional Serviced ("the Department") with a violation of Division of Correction Regulation (DCR) 50-2 for loosing certain keys on May 23, 1991. He was suspended for three days.
- 2. As a result of said suspension, Petitioner appealed to the Office of Administrative Hearings where the suspension was upheld. copy of the decision is attached hereto. This appeal follows.
- 3. The Petitioner contends that the findings, conclusions and Order of the Administrative Law Judge are unlawful, not fairly within the scope of his delegated power, arbitrary, capricious discriminatory, illegal, unreasonable and unconstitutional and for reasons says:
 - A. THE DEPARTMENT ACTED ILLEGALLY AND IN EXCESS OF ITS

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

AUTHORITY AND JURISDICTION, IN THAT PETITIONER WAS NOT GIVEN A DISCIPLINARY SUSPENSION FORM AS SPECIFIED IN COMAR 06.01.01.46 (B).

- B. THE MERE FACT THAT PETITIONER LOST POSSESSION OF THE KEYS IS NOT IN AND OF ITSELF SUFFICIENT TO PROVE NEGLIGENCE.
 - C. PETITIONER WAS INCORRECTLY CHARGED.

ARGUMENT

A. THE DEPARTMENT ACTED ILLEGALLY AND IN EXCESS OF ITS AUTHORITY AND JURISDICTION, IN THAT PETITIONER WAS NOT GIVEN A DISCIPLINARY SUSPENSION FORM AS SPECIFIED IN COMAR 06.01.01.46 (B).

Code of Maryland Regulations (COMAR) 06.01.01.46 B provides:

Written Notice; Form. The appointing authority shall file with the Secretary the original written notice of the suspension on a form provided by the Secretary. The notice shall state the reason for and the duration of the suspension, and shall inform the employee of the 3 appropriate appeal route.

In the case at bar, it is undisputed that petitioner did not receive a copy of the notice required by COMAR (page 2-3 of transcript). Since the instant suspension was never properly perfected by the agency, the action must be voided.

COMAR uses the mandatory language "shall" in directing the appointing authority to provide written notice to the Secretary. No discretion is permitted. Hence, the failure of the appointing authority to provide the written notice requires reversal. Bright v. Unsate C&J Fund Bd., 2765 Md 165, 169-70, 338 A.2d 248 (1975); Md. State Bar Assn. v. Frank, 272 Md. 528, 533, 325 A.2d 718 (1974); Ginnavon v. Silverstone, 246 Md. 500, 55, 229 A.2d 124 (1967).

COMAR does not provide a remedy for an authority's failure to

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provide notice to an employee. However, it must be assumed that a specific procedure was set forth to ensure all employees are treated equally and informed of their rights and obligation in these types of matters. If an authority is permitted to ignore their obligations under COMAR and still succeed in issuing suspensions and other forms of discipline, the very purpose of COMAR is defeated. Therefore, the suspension in this case must be vacated.

Finally, it should be noted this very issue has been decided before, in favor of Petitioner's position. A copy of a decision of the Department of Personnel is attached hereto. As can be seen the Appellant's suspension was vacated as a result of the department's failure to provide the notice require by COMAR. In the interest of fairness and consistency, the suspension in this case must be vacated.

B. PETITIONER'S CONDUCT, IN AND OF ITSELF, IS NOT EVIDENCE OF NEGLIGENCE.

The Department of Public Safety alleged, and the Administrative Law Judge found that Petitioner's loosing the keys was an act of negligence, warranting suspension. This finding is clearly erroneous, with justification in law or fact, and must be reversed.

First, page 23 of the transcript indicates that the department's witness could not state with certainty that the loss of the key was caused by the negligence of the petitioner. If the agency's own witness could not conclude that negligence was

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involved, the finder of fact had no basis to reach that conclusion, and therefor, the decision must be reversed.

In addition, Petitioner testified that the key hook which he was using in this was poorly designed and since the incident, he has switched types of hooks.(Transcript,pages 39-41). The key hook had been provided by the State and was over ten (10) years old. Finally, Mr. Passaro, the supervisor at the scene testified that he failed to inspect the key hook and that it was possible that a mechanical defect caused the keys to fall off the hook (pages 22-23). Since petitioner also testified that he had "no reason at all" to remove the keys from the hook at the point where they were found (Page 43), it must be concluded that the key hook was defective and that Petitioner was not negligent.

The agency present no evidence of <u>negligence</u>. The only evidence presented was that Petitioner had possession of the keys and that the keys were lost. Mere loosing of the keys is not evidence of negligence. Since the agency failed to provide evidence of negligence, in addition to the loss of the keys, the decision of the Administrative Law Judge must be reversed.

C. PETITIONER WAS INCORRECTLY CHARGED

Petitioner was charged with negligence in the performance of his duties. As indicated above, the agency provided no evidence of Petitioner's negligence. If Petitioner is guilty of any violation, and no such admission is made, Petitioner should have been charged under the separate section concerning control of keys. Since Petitioner was not charged with the correct violation, he cannot be

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suspended for that violation of that section, and the suspension must be reversed.

CONCLUSION

Based on the above argument, it is respectfully requested that this Honorable Court reverse the decision of the Administrative Law Judge.

HOWARD XYRUM MILIMAN, ESQUIRE D'Alesandro, Miliman & Yerman 5 Light Street 11th Floor Baltimore, MD 21202 (410) 727-0114

CERTIFICATE OF MAILING

I hereby certify that on this 1992, a copy of the foregoing was mailed, postage prepaid to:

RICHARD B. ROSENBLATT, ESQUIRE
ASSISTANT ATTORNEY GENERAL
DEPARTMENT OF SAFETY AND CORRECTIONAL SERVICES
SUITE 312
6776 REISTERSTOWN ROAD
BALTIMORE, MD 21215

HOWARD AVRUM MILIMAN

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

IN THE MATTER OF AN APPEAL OF A DISCIPLINARY SUSPENSION

IMPOSED UPON GEORGE WASHINGTON CORRECTIONAL MAINTENANCE OFFICER I

BY THE MARYLAND HOUSE OF CORRECTION (MHOC) DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES BEFORE MARGARET T. EMBARDINO

A REPRESENTATIVE OF THE

SECRETARY OF THE

DEPARTMENT OF PERSONNEL

CASE NO. 5-5775

PROPOSAL FOR DECISION

November 9, 1988

DATE OF INCIDENT: August 3, 1988

DATE(S) AND LENGTH OF SUSPENSION: August 4, 1988 (One day)

INCREMENT DENIED: No

APPEAL ROUTE: Directly to the Department of Personnel

DATE OF APPEAL TO

Department of Personnel: August 4, 1988

DATE OF HEARING: November 2, 1988

Management Representative: Lois Gatewood

Employee Relations Officer

Division of Correction

Employee Representative: Raymond Lenzi

Labor Relations Representative Maryland Classified Employees

Association

FINAL RECEIPT OF DOCUMENTS: November 2, 1988

REASON FOR SUSPENSION: Violation of DCR 50-2, Section IV.A.5 (contraband) and 25 (reports)

At the outset of the hearing, Ms. Gatewood was asked to produce the suspension form. She advised that the form had

SENT BY: DBS SALISBURY

never actually been prepared and was not available for the record in this case.

PROPOSED FINDINGS OF FACT

- MHOC officials intended to suspend Mr. George Washington, Correctional Maintenance Officer I, for one day on August 4. 1988 for an incident which occurred on August 3, 1988.
- The agency has not as yet prepared a suspension form to effectuate the disciplinary action.

PROPOSED CONCLUSION OF LAW

Code of Maryland Regulation (COMAR) 06.01.01.46.B, concerning written notice for disciplinary suspensions, specifies, in pertinent part:

В. Written Notice; Form. The appointing authority shall file with the Secretary the original written notice of the suspension on a form provided by the Secretary. The notice shall state the reasons for and duration of the suspension, and shall inform the employee of the appropriate appeal route.

Since the agency failed to submit the original notice of the. suspension to the Secretary as required. I find that the instant suspension was never properly effectuated by the agenc, and that the action must be voided.

- 3 -

PROPOSED ORDER

IT, THEREFORE, IS ORDERED that Mr. George Washington, Correctional Maintenance Officer I at MHOC, be reimbursed with one day of back pay and benefits for August 3, 1988.

Margaret T. Embardino
Hearing Officer
Employee Relations

Reviewed by:

Cleonin A: Wilkinson

Assistant Director of

Employer-Employee Relations

Distribution:
Bishop Robinson
John G. Sybert
Lois Gatewood
Raymond Lenzi
Viola Byrd
George Washington
Jeanne M. Zarnoch

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DANIEL THOMSON

APPELLANT

v.

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

APPELLEE

* IN THE

CIRCUIT COURT

FOR

BALTIMORE

CIRCUIT COURT FOR BALTIMORE CITY

CITY

* CASE NO. 91340071/CL141323

MEMORANDUM OF LAW IN SUPPORT OF ADMINISTRATIVE AGENCY DECISION

The Department of Public Safety and Correctional Services, Appellee, by its attorneys, J. Joseph Curran, Jr., Attorney General of Maryland, and Richard B. Rosenblatt, Assistant Attorney General, pursuant to Maryland Rule B12, submits the following Memorandum in Support of the Administrative Agency Decision rendered in the within case.

Statement of the Case

Appellant, an employee of the Maryland Division of Correction, was charged by Appellee with a violation of Division of Correction Regulation 50-2 for losing certain keys on May 23, 1991. He was suspended for three days. An appeal to the Office of Administrative Hearings resulted in an affirmance of the suspension. An appeal was noted to this Court.

Questions Presented

- 1. Whether the Appellant's admission that he was not prejudiced by the deviation from the form for notice promulgated by the Secretary obviates the need for reversal?
- 2. Whether evidence of the circumstances under which Appellant lost his keys was sufficient upon which to draw an inference of negligence?

3. Whether Appellant was properly charged?
Statement of Facts

Lt. Thomson, Appellant, was the Supervisor on the 10:00 p.m. to 6:00 a.m. shift at the Jessup Pre-Release Unit on May 23, 1991, when he lost the supervisory key set off of his belt. Following 1 1/2 hours of searching and taking precautionary measures, the keys were found laying on the ground in an area in front of the vehicle gate. Thomson was charged with having lost the keys and a three day suspension resulted.

Argument

I. THE FAILURE TO ADVISE APPELLANT OF HIS SUSPENSION ON THE FORM DIRECTED BY THE SECRETARY OF PERSONNEL DOES NOT NECESSITATE REVERSAL OF THE SUSPENSION.

Law Judge, Appellant's representative preliminarily moved for dismissal of the case based on the agency's failure to utilize the disciplinary form provided by the Secretary of Personnel. (T.2). When the Administrative Law Judge asked whether Thomson was familiar with the specifics of the charges, his representative replied, "Now we know why we are here but I think it is incumbent upon the agency to give him what they are required to give him according to COMAR regulations." (T.3). The admission made on behalf of Appellant confirms that this allegation is an attempt to exalt form over substance.

In <u>Motor Vehicle Administration v. Shrader</u>, 324 Md. 454, 597 A.2d 939 (1991), the Maryland Court of Appeals held that while a rule may dictate a mandatory on the part of an agency, the noncompliance with that rule does not necessarily require

dismissal of the case. In determining whether dismissal is required for the noncompliance, the Court of Appeals set forth a tripartite analysis: (1) Is dismissal required in order to achieve the purpose and policy of the rule?; (2) Is dismissal specifically required by the rule as a sanction for noncompliance?; and (3) Is dismissal required to preclude prejudice to the other party?

Under this analysis, dismissal is clearly not warranted in the instant case. The purpose of the regulation is not furthered by a sanction of dismissal inasmuch as Appellant had notice of the charges against him and perfected an appeal of the suspension through appropriate administrative channels. The sanction of dismissal is not specified anywhere in the regulations for the failure to utilize the specific form promulgated by the Secretary of Personnel. Appellant's representative admitted there was no prejudice to Appellant from the failure to utilize the form. Under these circumstances, there was no error in refusing to dismiss the charges for the failure to utilize the forms specified in COMAR.

II. THE FINDING OF NEGLIGENCE WAS SUPPORTED BY SUBSTANTIAL EVIDENCE APPEARING IN THE RECORD.

Appellant seeks refuge in the fact that no one observed him mishandle his keys. It is apparently his position that no inference of negligence can be drawn from the loss of the master set of keys by the supervisor while on duty. Clearly, the record in the instant case supports the inference of negligence drawn by the Administrative Law Judge in the instant case.

The only incident of lost or misplaced keys at the institution was the incident involving Lt. Thomson. (T.68). Even Thomson admitted that he had never had any problems in maintaining control over keys rings on the key hook, with the exception of one other occasion when one key ring fell to the ground as he attempted to take another key ring off of the hook. (T.44-45). Indeed, while Thomson himself testified to the possibility that the keys fell off the key hook due to a mechanical defect, he testified that the "odds of [a mechanical failure] happening would have to be less than winning the lotto." (T.45).

A person's negligence may be shown by either direct or circumstantial evidence, and may be inferred from all facts in the case. Pearson v. Wiltrout, 17 Md.App. 497, 302 A.2d 678 (1973). If unknowns exist, an inference of negligence, deducible from facts and circumstances, may be considered by the fact finder in determining whether a person was negligent. Armstrong v. Johnson Motor Lines, Inc., 12 Md.App. 492, 280 A.2d 24 (1971). Included in the reasonableness of an inference of negligence are whether the subject of the negligence is within the exclusive control of the person charged with such conduct, and whether damage is such as, in the ordinary course of things, does not occur if the one having such control uses proper care. See U.S. v. Chesapeake and Delaware Shipyard, Inc., 369 F.Supp. 714 (D.Md. 1974) (applying doctrine of res ipsa loquitur).

In this case, this Court is constrained to determine whether there was sufficient evidence to support the conclusion

of the Administrative Law Judge -- that is, whether there appeared substantial evidence on the record to support the inference drawn of negligence. It is not for this Court to determine whether it would have drawn such an inference, but rather whether such an inference could be drawn reasonably. Under the circumstances of this case, the conclusion reached by the Administrative Law Judge was appropriate.

III. APPELLANT WAS PROPERLY CHARGED.

Appellant was not separately charged with mishandling keys. Thus, his suspension was not imposed for that offense. Rather, Appellant was charged with negligence in the performance of his duties. As discussed above, that charge was sustained by the evidence. There was no error in charging Appellant with "negligence" as opposed to charging him specifically with the "mishandling of keys" offense.

WHEREFORE, Appellee respectfully requests that the decision of the administrative agency be affirmed.

Respectfully submitted,

J. JOSEPH CURRAN, JR

RICHARD B. ROSENBLATT

Assistant Attorney General
Department of Public Safety and
Correctional Services

Attorney Seneral of Maryland

Suite 312

6776 Reisterstown Road

Baltimore, Maryland 21215-2341

Tel: 764-4072

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of July, 1992, a copy of the foregoing Memorandum of Law in Support of Administrative Agency Decision was mailed, first class, postage prepaid to Howard Avrum Miliman, Esquire, D'Alesandro, Miliman & Yerman, 5 Light Street, 11th Floor, Baltimore, Maryland 21202.

RICHARD B. ROSENBLATI

Assistant Attorney General

Hollande

DANIEL THOMPSON

٧.

: In The

: Circuit Court

: For

DEPARTMENT OF PUBLIC SAFETY
AND CORRECTIONAL SERVICES

Baltimore City

Case No.: 9134007176101323

ANSWER TO MOTION TO DISMISS

Now comes the Petitioner, Daniel Thompson, by Howard Avrum Miliman and D'Alesandro, Miliman and Yerman, filing this Answer to Motion to Dismiss, and in support states that:

- 1. A copy of the memorandum required to filed pursuant to Maryland Rule B12 is attached hereto and filed simultaneously herewith.
- 2. Respondent has not been prejudiced and as such dismissal is not an appropriate sanction.

WHEREFORE, it is respectfully requested that this Honorable Court:

- ${\tt A.}$ Deny Respondent's Motion to Dismiss; and
- B. Grant such other and further relief as the nature of this case may require.

HOWARD AVRUM MILIMAN, ESQUIRE D'Alesandro, Miliman & Yerman

5 Light Street

11th Floor

Baltimore, MD 21202

(410) 727-0114

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET. 11TH FLOOR BALTIMORE, MD. 21202

CERTIFICATE OF MAILING

I hereby certify that on this find day of 1992, a copy of the foregoing was mailed, postage prepaid to:

RICHARD B. ROSENBLATT, ESQUIRE ASSISTANT ATTORNEY GENERAL DEPARTMENT OF SAFETY AND CORRECTIONAL SERVICES SUITE 312 6776 REISTERSTOWN ROAD BALTIMORE, MD 21215

HOWARD AVRUM MILIMAN

O'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

DANIEL THOMPSON

In The

: Circuit Court

٧.

: For

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

Baltimore Cit

Case No.: 8213 00717CL141323

PETITIONER'S RULE B12 MEMORANDUM IN SUPPORT

OF

ORDER FOR APPEAL

Now comes the Petitioner, Daniel Thompson, by Howard Avrum Miliman and D'Alesandro, Miliman and Yerman, filing this Rule B12 Memorandum in Support of order for appeal and states that:

- 1. Petitioner was charged by the Department of Public Safety and Correctional Serviced ("the Department") with a violation of Division of Correction Regulation (DCR) 50-2 for loosing certain keys on May 23, 1991. He was suspended for three days.
- 2. As a result of said suspension, Petitioner appealed to the Office of Administrative Hearings where the suspension was upheld. A copy of the decision is attached hereto. This appeal follows.
- 3. The Petitioner contends that the findings, conclusions and Order of the Administrative Law Judge are unlawful, not fairly within the scope of his delegated power, arbitrary, capricious, discriminatory, illegal, unreasonable and unconstitutional and for reasons says:

A. THE DEPARTMENT ACTED ILLEGALLY AND IN EXCESS OF ITS AUTHORITY AND JURISDICTION, IN THAT PETITIONER WAS NOT GIVEN A DISCIPLINARY SUSPENSION FORM AS SPECIFIED IN COMAR 06.01.01.46 (B). (Page 2 of transcript).

D'ALESANDRO, MILIMAN
& YERMAN
ATTORNEYS AT LAW
5 LIGHT STREET. 11TH FLOOR
BALTIMORE, MD. 21202

- B. THAT CONCLUSIONS OF LAW AND ORDER OF THE ADMINISTRATIVE LAW JUDGE WERE NOT SUPPORTED BY COMPETENT, MATERIAL AND SUBSTANTIAL EVIDENCE; WERE ARBITRARY AND CAPRICIOUS, AND WERE MADE UPON UNLAWFUL PROCEDURE.
- C. THE REGULATION UPON WHICH THE CHARGE AGAINST PETITIONER WAS BASED COULD NOT SUPPORT A VALID CHARGE.
- D. THE ADMINISTRATIVE LAW JUDGE ACTED ARBITRARILY, CAPRICIOUSLY, AND IN VIOLATION OF PETITIONER'S RIGHTS IN IMPOSING THE PENALTY OF SUSPENSION.

WHEREFORE, it is respectfully requested that this Honorable Court:

- A. Reverse and Vacate the Order of the Administrative Law Judge; and
- B. Grant such other and further relief as the nature of this case may require.

HOWARD AVRUM MILIMAN, ESQUIRE D'Alesandro, Miliman & Yerman 5 Light Street 11th Floor Baltimore, MD 21202 (410) 727-0114

CERTIFICATE OF MAILING

I hereby certify that on this day of Jove 1992, a copy of the foregoing was mailed, postage prepaid to:

RICHARD B. ROSENBLATT, ESQUIRE ASSISTANT ATTORNEY GENERAL DEPARTMENT OF SAFETY AND CORRECTIONAL SERVICES SUITE 312 6776 REISTERSTOWN ROAD BALTIMORE, MD 21215

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD, 21202

SARATOGA 7-0114

HOWARD AVRUM MILIMAN

CERTIFICATE OF MAILING

I hereby certify that on this day of June 1992, a copy of the foregoing was mailed, postage prepaid to:

RICHARD B. ROSENBLATT, ESQUIRE ASSISTANT ATTORNEY GENERAL DEPARTMENT OF SAFETY AND CORRECTIONAL SERVICES SUITE 312 6776 REISTERSTOWN ROAD BALTIMORE, MD 21215

HOWARD AVRUM MILIMAN

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET. 11TH FLOOR BALTIMORE, MD. 21202



John W. Hardwicke Chief Administrative Law Judge

James G. Klair
Deputy Chief Administrative
Law Judge

OFFICE OF ADMINISTRATIVE HEARINGS

ADMINISTRATIVE LAW BUILDING GREEN SPRING STATION 10753 FALLS ROAD LUTHERVILLE, MARYLAND 21093 (301) 321-3993 FAX 301-321-2040 WRITER'S DIRECT DIAL NO.

August 23, 1991

Lieutenant Daniel L. Thomson Route 6, Box 418 Salisbury, Maryland 21801 Steven J. Lorenzet Personnel Officer Maryland Correctional Pre-Release System Administration 7931 Brock Bridge Road Jessup, Maryland 20794

RE: OAH #91-DOP-CORC-002-1194

Dear Lt. Thomson and Mr. Lorenzet:

Enclosed is the Proposal for Decision with findings of fact and conclusions of law in accordance with State Government Article, Section 10-212 of the Annotated Code of Maryland.

You will be given 15 days from the date of this letter to file written exceptions and to request an opportunity to present oral argument to Hilda E. Ford, Secretary of Personnel, or her designee at 301 W. Preston Street, Baltimore, Maryland 21201. Should you wish to present oral argument, you will be notified as to when argument will be heard by that office. Each party will be given 15 minutes to present its argument.

If no exceptions are filed, the decision will become final.

Very truly yours,

James P. Klima, Jt/ Administrative Law Judge

JPK/kc

cc: Ricardo R. Silva

John Udris John Sybert

Margaret Embardino

DANIEL L. THOMSON

* BEFORE JAMES P. KLIMA, JR.

* ADMINISTRATIVE LAW JUDGE

* OF THE MARYLAND OFFICE OF

* ADMINISTRATIVE HEARINGS

DEPARTMENT OF PUBLIC SAFETY

AND CORRECTIONAL SERVICES

* CASE NO: 91-DOP-CORC-002-1194

PROPOSED DECISION

STATEMENT OF THE CASE
ISSUE
SUMMARY OF THE EVIDENCE
FINDINGS OF FACT
DISCUSSION
PROPOSED CONCLUSIONS OF LAW

STATEMENT OF THE CASE

Lieutenant Daniel Thomson is a Correctional Officer IV assigned to the Jessup Pre-Release Unit. He was charged with violation of Division of Correction Regulation (DCR) 50-2 for losing certain keys on May 23, 1991. He was suspended for three days and appeals.

A hearing was held on July 31, 1991. Management was represented by Steven Lorenzet, Personnel Officer, Pre-Release System; Lieutenant Thomson was represented by Ricardo R. Silva, Director, Field Services, Maryland Correctional Union.

Thomas Passaro, Facility Administrator, Jessup Pre-Release Unit, testified for Management.

Appellant Lieutenant Thomson testified in his own behalf. Captain Deborah Lilley, who is assigned as Key Control Supervisor at the Jessup Pre-Release Unit was subpoensed to testify for the Appellant.

MANAGEMENT'S EXHIBITS

- 1. Memo, Daniel Thomson to Thomas Passaro, re Lost Supervisor Key Set, dated May 24, 1991.
- 2. Memo, Myrick Clark to Thomas Passaro, re Misplaced Keys, dated May 25, 1991.
 - 3. Matter of Record from Thomas Passaro dated June 3, 1991.

EMPLOYEE'S EXHIBITS

- 1. Security Cabinet Key Log, May, 1991.
- 2. Copies of fifteen pages of Supervisor's Journal chronicling occurrences on shifts.
 - 3. List of authorized recipients of security cabinet keys.
- 4. Page 333 of Supervisor's Journal showing occurrences on 2:00 p.m. to 10:00 p.m. shift on June 13, 1991.

ISSUE

Whether the Department of Public Safety and Correctional Services properly suspended Appellant for three days.

SUMMARY OF THE EVIDENCE

On May 23, 1991, Lieutenant Thomson was working as Shift Commander on the 10:00 p.m. - 6:00 a.m. shift at the Jessup Pre-Release Unit. He had possession of the supervisor's key ring which

he carried on a holder attached to a belt. At approximately 11:00 p.m. Lieutenant Thomson noticed that the keys were missing from his belt. He advised his supervisor of the situation. A search was undertaken and inmate sanitation workers who were out of their cells were strip-searched. At approximately 12:30 a.m. the keys were found on the ground outside the front gate, in an area where Lieutenant Thomson earlier had delivered some paperwork to a vehicle transferring an inmate to another facility.

As a result of his losing the keys, Appellant was suspended for three days for violation of DCR 50-2 (19): indifference, carelessness, or negligence in performance of duties. A three day suspension was imposed under the progressive discipline provisions of DCR 50-6, because it was the third violation of DCR 50-2 by Lieutenant Thomson in the current reckoning period.

Appellant does not dispute that he lost the keys, but claimed that key regulations are consistently violated and no one else has been penalized. He suggested that he was singled out because he has an outstanding grievance with regard to his work assignment, which is 120 miles from his home. He presented evidence that employees had taken keys home by mistake, and that unauthorized persons were given access to keys, and no penalties were assessed.

Captain Lilley, the Key Control Supervisor, testified that at times keys are issued to personnel who are not on the authorized list, but this was for reasons of expediency due to staff being short-handed; that employees who took keys home by mistake were reprimanded; and that she knew of no other instance where keys have been lost.

FINDINGS OF FACT

- 1. As shift supervisor, Appellant Lieutenant Thomson was responsible for custody of the supervisor's key ring on May 23, 1991.
- 2. The keys were discovered to be missing from their holder on Lieutenant Thomson's belt at approximately 11:00 p.m.
- 3. The keys were found at approximately 12:30 a.m. in an area where Lieutenant Thomson had traveled earlier on the shift.
- 4. Lieutenant Thomson had received a reprimand and a one day suspension for prior violations of DCR 50-2 in the reckoning period.

DISCUSSION

Mr. Silva moved to dismiss on grounds that a Disciplinary Suspension Form had not been given to Appellant as specified in COMAR 06.01.01.46 (B):

The appointing authority shall file with the Secretary the original written notice of suspension on a form provided by the Secretary. The notice shall state the reasons for and duration of the suspension, and shall inform the employee of the appropriate appeal route. The appointing authority shall:

(1) Give a copy of the notice to the suspended employee....

The "form provided by the Secretary" is SEC Form #4A (REV.1-86), and such was not given to Appellant prior to the hearing.

A copy of a Matter of Record dated June 3, 1991, which accurately states "the reason for and duration of the suspension"

here under consideration was received by Lieutenant Thomson on June 5, 1991. This did constitute notice of the suspension, but it did not contain information as to appeal procedure and, of course, was not on "a form provided by the Secretary".

In a letter addressed to the Office of Administrative Hearings dated June 6, 1991, Lieutenant Thomson requested to be advised of the "scheduled hearing date", and in a Notice of Hearing sent to Lieutenant Thomson dated June 19, 1991, the "Date appealed" is designated as June 10, 1991.

Thus, Lieutenant Thomson did timely file for an appeal and any irregularity because of the improper form or lack of stated appeal rights was cured when he, in fact, accessed the appeal procedure.

The Motion for Dismissal is DENIED.

There is little dispute in the facts of this case. There is no question that Lieutenant Thomson was charged with custody of certain important keys and that the keys were lost for a time on his watch. The essence of Lieutenant Thomson's defense is that his act was not willful and that others have violated regulations with regard to the custody of keys and were not penalized.

Lieutenant Thomson is charged with violation of DCR-50-2 (19)(a), which provides in part "Indifference, carelessness, or negligence will constitute grounds for disciplinary action". It has not been shown that the Lieutenant was "indifferent". "Carelessness" and negligence" are generally regarded as being synonymous.

"Negligence" is failure to exercise ordinary care. <u>Dominion</u>
<u>Construction, Inc. v. First National Bank of Maryland</u>, 271 Md. 154,
315 A.2d 69. "Negligence" without qualification in its ordinary sense, is the failure of a responsible person, either by omission

or by action, to exercise that degree of care, vigilance, and forethought which, in the discharge of the duty then resting on him, the person of ordinary caution and prudence might exercise under the particular circumstances; it is a want of diligence commensurate with the requirement of the duty at the moment...Winslow v.Tebbetts, 131 Me 785, 162 A.785.

Lieutenant Thomson was in the position of the "responsible person" in the <u>Winslow</u> case, and the fact that he lost the keys entrusted to him constituted "negligence". He is thus subject to disciplinary action for violation of DCR-2 (19)(a).

A penalty is warranted because of the serious nature of the violation as compared to other violations noted by Lieutenant Thomson. During the time the supervisor's key ring was lost, the institution was imperiled. There could have been dire consequences if the keys had been found by an inmate who chose to take advantage of the situation.

While it might be argued that a three day penalty is too severe for an admittedly unintentional violation which ultimately cause no harm, it was shown that this was the third violation of DCR 50-2 by Lieutenant Thomson in the current reckoning period. DCR 50-6 (c) provides that a three day suspension is the proper sanction for such. The three day suspension is mandatory in that Section D of DCR 50-6 provides that any exception requires the approval of the Commission of Correction.

In light of the above, Lieutenant Thomson's claim that the penalty was in retaliation for an outstanding grievance is not persuasive.

PROPOSED CONCLUSIONS OF LAW

Management has shown by a preponderance of evidence that its action in suspending Appellant for three days for his third violation of DCR 50-2 in the current reckoning period was appropriate. It is, therefore, proposed that the suspension be sustained.

James P. Klima, Jr.

Administrative Law Judge

August 23, 1991 Date

JPK/kc

cc: Stephen Lorenzet
Ricardo R. Silva

John Udris John Sybert

Margaret Embardino Daniel Thomson

lala Z

Hollander

DANIEL THOMSON

APPELLANT

٧.

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

APPELLEE

IN THE

FOR

CIRCUIT COURT

.IIIN 2 199

CIRCUIT COURT, FOR

BALTIMORE

CITY

* CASE NO. 91340071/CL41323

MOTION TO DISMISS

The Department of Public Safety and Correctional Services, Appellee, by its attorneys, J. Joseph Curran, Jr., Attorney General of Maryland, and Richard B. Rosenblatt, Assistant Attorney General, pursuant to Maryland Rule B5, moves to dismiss the above-captioned appeal from a decision of the Secretary of Personnel. In support, Appellee submits:

- l. The within case is an appeal from a decision rendered on behalf of the Secretary of Personnel in conjunction with a challenge to an employment suspension.
- 2. On February 11, 1992, the record from the administrative agency was filed with this Court. On February 14, 1992 notice was sent by the clerk in accordance with Maryland Rule Bl2 advising the parties that the record had been received.
- 3. Maryland Rule B12 requires that a memorandum setting forth a concise statement of all issues raised on appeal and argument on each issue, including citations of legal authorities and references to pages of the transcript and exhibits relied on be filed within 30 days after being notified by the Clerk of the filing of the Record.

- 4. To date, no memorandum in accordance with Maryland .
 Rule Bl2 has been filed on behalf of Appellant.
- 5. Dismissal of the administrative appeal is an appropriate sanction for failure to comply with this Rule.

 Gaetano v. Calvert County, 310 Md. 121, 527 A.2d 46 (1987).

WHEREFORE, Appellee respectfully requests that the within appeal from the decision rendered on behalf of the Secretary of Personnel be dismissed with prejudice.

Respectfully submitted,

J. JOSEPH CURRAN, JR. Attorney General of Maryland

RICHARD B. ROSENBLATT

Assistant Attorney General
Department of Public Safety
and Correctional Services
Suite 312
6776 Reisterstown Road
Baltimore, Maryland 21215-2341
Tel: (410) 764-4072

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of June, 1992, a copy of the foregoing Motion to Dismiss was mailed, first class, postage prepaid to Howard Avrum Miliman, Esquire, D'Alesandro, Miliman & Yerman, Attorneys at Law, 5 Light Street, 11th Floor, Baltimore, Maryland 21202-1295, Attorney for Appellant.

RICHARD B. ROSENBLATT

Assistant Attorney General

	DANIEL THOMSON	*	IN THE		
	APPELLANT	*	CIRCUIT	COURT	
	v.	*	FOR		
	DEPARTMENT OF PUBLIC SAFETY	*	BALTIMOR	Е	
	AND CORRECTIONAL SERVICES	*	CITY		
	APPELLEE	*	CASE NO.	9134007	L/CL41323
	* *	*	*	*	
		ORDER			
-	The Motion to Dismi	ss file	d on behal	lf of App	ellee
•	having been considered, it is	this _	da	ay of	
	1992,				
	ORDERED that the ab	ove-cap	tioned cas	se be and	d is hereby
	DISMISSED.				
				W-121100	
			JUDO	GE	

_

DANIEL THOMPSON

: In The

: Circuit Court

V.

For

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

Baltimore City

Case No.: 91340071/CL141323

PETITIONER'S RULE B12 MEMORANDUM IN SUPPORT OF ORDER FOR APPEAL

Now comes the Petitioner, Daniel Thompson, by Howard Avrum Miliman and D'Alesandro, Miliman and Yerman, filing this Rule B12 Memorandum in Support of order for appeal and states that:

- 1. Petitioner was charged by the Department of Public Safety and Correctional Serviced ("the Department") with a violation of Division of Correction Regulation (DCR) 50-2 for loosing certain keys on May 23, 1991. He was suspended for three days.
- 2. As a result of said suspension, Petitioner appealed to the Office of Administrative Hearings where the suspension was upheld. A copy of the decision is attached hereto. This appeal follows.
- 3. The Petitioner contends that the findings, conclusions and Order of the Administrative Law Judge are unlawful, not fairly within the scope of his delegated power, arbitrary, capricious, discriminatory, illegal, unreasonable and unconstitutional and for reasons says:

A. THE DEPARTMENT ACTED ILLEGALLY AND IN EXCESS OF ITS AUTHORITY AND JURISDICTION, IN THAT PETITIONER WAS NOT GIVEN A DISCIPLINARY SUSPENSION FORM AS SPECIFIED IN COMAR 06.01.01.45 (B). (Page 2 of transcript).

I'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, JITH PLOOR 3ALTIMORE, MD. 21202

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B. THAT CONCLUSIONS OF LAW AND ORDER OF THE ADMINISTRATIVE LAW JUDGE WERE NOT SUPPORTED BY COMPETENT, MATERIAL AND SUBSTANTIAL EVIDENCE; WERE ARBITRARY AND CAPRICIOUS, AND WERE MADE UPON UNLAWFUL PROCEDURE.

- C. THE REGULATION UPON WHICH THE CHARGE AGAINST PETITIONER WAS BASED COULD NOT SUPPORT A VALID CHARGE.
- D. THE ADMINISTRATIVE LAW JUDGE ACTED ARBITRARILY, CAPRICIOUSLY, AND IN VIOLATION OF PETITIONER'S RIGHTS IN IMPOSING THE PENALTY OF SUSPENSION.

WHEREFORE, it is respectfully requested that this Honorable Court;

- A. Reverse and Vacate the Order of the Administrative Law Judge; and
- B. Grant such other and further relief as the nature of this case may require.

HOWARD AVRUM MILIMAN, ESQUIRE D'Alesandro, Miliman & Yerman 5 Light Street 11th Floor Baltimore, MD 21202 (410) 727-0114

CERTIFICATE OF MAILING

I hereby certify that on this to day of June 1992, a copy of the foregoing was mailed, postage prepaid to:

RICHARD B. ROSENBLATT, ESQUIRE ASSISTANT ATTORNEY GENERAL DEPARTMENT OF SAFETY AND CORRECTIONAL SERVICES SUITE 312 6776 REISTERSTOWN ROAD BALTIMORE, MD 21215

ISANDRO, MILIMAN & YERMAN TTORNEYS AT LAW 4T STREET, 11TH FLOOR 'IMORE, MD. 21202

SARATOGA 7-0114

HOWARD AVRUM MILIMAN

CERTIFICATE OF MAILING

I hereby certify that on this was day of June 1992, a copy of the foregoing was mailed, postage prepaid to:

RICHARD B. ROSENBLATT, ESQUIRE
ASSISTANT ATTORNEY GENERAL
DEPARTMENT OF SAFETY
AND CORRECTIONAL SERVICES
SUITE 312
6776 REISTERSTOWN ROAD
BALTIMORE, MD 21215

HOWARD AVRUM MILIMAN

LESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW IGHT STREET. IITH FLOOR LTIMORE, MD. 21202

SANATOGA 7-0114

S ys

D'ALESANDRO, MILIMAN & YERMAN

ATTORNEYS AT LAW

5 LIGHT STREET, 11TH FLOOR

BALTIMORE, MARYLAND 21202-1295

5 RECEIVED 410 727-0114

THOMAS J. D'ALESANDRO, III JACOB YOSEF MILIMAN ROBERT JAY YERMAN HOWARD AVRUM MILIMAN*

BRIAN S. BROWN* SUSAN N. MILIMAN JOAN S. BROWN *MEMBER MD. & DC. BARS April 14, 1992

APR 15 1992

CIRCUIT COURT FOR BALTIMORE CITY

Saundra E. Banks, Clerk Circuit Court for Baltimore City Room 462 - Court House East 111 North Calvert Street Baltimore, MD 21202

Re:

Case No.: 91340071/CL41323

Thomson vs. Dept. of

Public Safety

Dear Madam Clerk:

Please accept the enclosed copy of a transcript regarding the above-referenced case for filing in the court file.

Very truly yours,

Doward avrum Milinan

Howard Avrum Miliman

HAM/ndh Enclosure

1	IN THE MATTER OF * BEFORE JAMES P. KLIMA, JR. *
2	* ADMINISTRATIVE LAW JUDGE
3	FILED BY DANIEL THOMSON *
	CORRECTIONAL OFFICER IV * OF THE OFFICE OF *
4	* ADMINISTRATIVE HEARINGS
5	DEPARTMENT OF PUBLIC * SAFETY AND CORRECTIONAL * CASE 91-DOP-COCR-002-1194
6	SERVICES *
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15	On Behalf of the Employee
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17	STEVE LORENZET, On Behalf of Management
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NOTE

Within this transcript of proceedings, some of the names and/or medical terms are spelled phonetically inasmuch as exhibits, files, and support documentation were not made available to us for reference.

JAMES KLIMA:

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This hearing is for a disciplinary suspension for Lieutenant Daniel L. Thomson. My name is James Klima. I am the Administrative Law Judge assigned to this matter. We are at the Office of Administrative Hearings on today, July 31, 1991 at 1:00 p.m.

Lieutenant Thomson is here and is represented by Ricardo Silva of the Maryland Correctional Union. Is that correct?

RICARDO SILVA:

That is right.

JAMES KLIMA:

And Management is represented by Steven Lorenzet, Personnel Officer, Pre-Release System.

In the appeal of the disciplinary suspension

Management has the burden of showing that the suspension is

justified. Are there any preliminary matters?

RICARDO SILVA:

Yes Your Honor. First can I have a copy of the disciplinary suspension?

STEVEN LORENZET:

It hasn't been processed.

RICARDO SILVA:

It has not been processed yet?

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STEVEN LORENZET:

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No, due to a staff shortage with one vacancy and

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JAMES KLIMA:

Okay. This is an appeal of a suspension which was

do it very soon.

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imposed on Lieutenant Thomson on May 28th, May 29th and

another person out sick we got a little behind. But we will

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June 3, 1991 for a violation of DCR 50-2. Do you have

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RICARDO SILVA:

opening statements?

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Your Honor I have preliminary matters.

I don't have COMAR with me. But I move for a

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JAMES KLIMA:

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Okay.

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RICARDO SILVA:

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is provided by the Secretary of Personnel which outlines the specific charges that the employee has been charged with. Without that it is very, not impossible, prejudicial to our presentation if we do not know the specifics as to the charge.

dismissal in this case in that the agency is required to

submit to the employee a copy of the disciplinary form that

JAMES KLIMA:

Are you saying that Lieutenant Thomson doesn't know the specifics that have been charges?

RICARDO SILVA:

Well first and foremost, the agency is required to file that disciplinary suspension from with the employee.

Now we know why we are here but I think it is incumbent upon the agency to give him what they are required to give him according to COMAR Regulations.

JAMES KLIMA:

All right. I don't have my COMAR with me either.

I am going to take your motion under advisement and will consider it. But I will not dismiss the procedure we are here gathered for and will hold the hearing. But I will see if your motion for dismissal does have merit.

RICARDO SILVA:

I believe it is 06.01.01.46 Your Honor.

Secondly, on July 11, 1991 Mr. Thomson sent a letter to the Office of Administrative Hearings requesting the presence of Captain Deborah Lilley who I understand is here. The 2 Sergeants, Nick Hurshan and Myrick Clark are not present. I would like to have an explanation as to whether or not they received a summons. I think it was sent

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out and why are they not here.

JAMES KLIMA:

I haven't any idea. Does Management?

STEVEN LORENZET:

We never received the summons. I knew that
Captain Lilley was summonsed even though I didn't have paper
I told her to be here. I did not know until today that
Sergeants Hurshan and Clark were supposed to be here. So
without paper to tell me I took no action. I have been told
verbally from (inaudible) about Captain Lilley's required
presence. So even without the paper I just told her to be
here.

JAMES KLIMA:

I do have in the file of the case copies of subpoenaes to Sergeant Clark, Captain Lilley and Sergeant Hurshan. Captain Lilley did you receive a copy of this?

DEBORAH LILLEY:

No I did not.

JAMES KLIMA:

You did not.

RICARDO SILVA:

I am not questioning that they went out.

JAMES KLIMA:

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1 Are these people crucial to your case? 2 RICARDO SILVA: 3 They could be Your Honor. They could be. 4 JAMES KLIMA: 5 I guess would Management have any problem with postponing this hearing? 7 RICARDO SILVA: 8 I don't want to postpone it. I would like to know 9 why they were not -- I assume that the Office of 10 Administrative Hearings sent it to the Personnel Office. 11 JAMES KLIMA: 12 I would assume that too. But I don't know. 13 STEVEN LORENZET: 14 I received the subpoenaes and send a copy over to 15 the unit (inaudible). 16 JAMES KLIMA: 17 When did you receive the subpoenaes? 18 STEVEN LORENZET: 19 Somewhere around July 23rd. 20 JAMES KLIMA: 21 Did you send it to Mr. Passaro? 22 STEVEN LORENZET: 23 Yes.

JAMES KLIMA:

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What day was that sent to him?

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STEVEN LORENZET:

Excuse me. I can't even read by own writing.

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July 22nd.

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JAMES KLIMA:

This is a memorandum here in the file dated July 18th, subject subpoenaes. It says please distribute the attached subpoenaes. The thing that bothers me is that there are 2 copies of these subpoenaes. Maybe one of them is supposed to go out.

RICARDO SILVA:

Well we do know that Mr. Lorenzet, Personnel
Officer of the Maryland Pre-Release System, did receive
them. It is a little odd. Mr. Lorenzet you said that on
July 23rd you received in your office.

STEVEN LORENZET:

I was mistaken, July 22nd.

RICARDO SILVA:

You received them July 22nd and what did you do with them?

STEVEN LORENZET:

I made a copy of them and sent them over Mr.

1 Passaro. 2 RICARDO SILVA: 3 On 7/23? 4 STEVEN LORENZET: 5 On 7/22. 6 RICARDO SILVA: 7 The same day? 8 STEVEN LORENZET: 9 Yes. 10 RICARDO SILVA: 11 Mr. Passaro I assume you didn't receive the 12 copies. 13 THOMAS PASSARO: 14 Correct. 15 JAMES KLIMA: 16 They were not subpoenaed them obviously. 17 RICARDO SILVA: 18 Well they were subpoenaed but they were not 19 delivered by the person. 20 JAMES KLIMA: 21 Then the person did not know they were subpoenaed. 22 RICARDO SILVA: 23 Well Your Honor normal course of business with the

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Department of Personnel is that once it goes out it is the

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responsibility of the Personnel Officer to make sure that those subpoenaes are handed to those persons.

So I ask for -- and this is an additional motion for dismissal in that the Personnel office or someone in the Maryland Pre-Release System did not deliver the appropriate summonses for these people. That will be prejudicial to our case but we are ready to proceed. If we ask for a continuance we reserve that right.

JAMES KLIMA:

Well you tell me if you have to ask for a continuance. If these people are critical to your case I would say that we would have to.

STEVEN LORENZET:

(Inaudible) aside where does your part come into in notifying the people that you wanted to be here? RICARDO SILVA:

We are only required to submit the request which we did on July 22th to the Office of Administrative Hearings. Sometimes they are even hostile witnesses and we don't necessarily talk to people.

STEVEN LORENZET:

My normal method of operation is we provide

personnel for 10 different locations throughout the State.

I am there and when I get the notices that come in that way

I make copies and send them out to the units. Normally they

get distributed. Sometimes there is a mess up like this

case.

JAMES KLIMA:

Well if you want to get a fair hearing with the witnesses that he thinks is crucial to his side I don't know how we can proceed.

STEVEN LORENZET:

There is a report from Sergeant Clark that could be introduced. That is the only thing I see. I don't see anything from Sergeant Hurshan that would require him to be here.

RICARDO SILVA:

Your Honor we will go through the hearing but we reserve the right just in case to call these witnesses if we deem it is crucial.

JAMES KLIMA:

Okay. Any more preliminary matters?

RICARDO SILVA:

Just a motion for sequestration of the witness.

JAMES KLIMA:

2 RICARDO SILVA: 3 I will just make the motion any way. 4 JAMES KLIMA: 5 Is there any objection to that? It is a perfectly 6 reasonable motion. 7 STEVEN LORENZET: 8 Sequestering the... 9 RICARDO SILVA: 10 Just in case for the record when you have to 11 continue with the case. Just for the record. 12 JAMES KLIMA: 13 Do you have any objection to that? 14 STEVEN LORENZET: 15 No. 16 JAMES KLIMA: 17 All right. We will sequester the witness then. 18 Who is going to testify first? 19 STEVEN LORENZET: 20 Mr. Passaro might as well stay here. 21 RICARDO SILVA: 22 Just for the record Your Honor. 23 JAMES KLIMA:

Not many people to sequester.

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Any opening statements?

STEVEN LORENZET:

RICARDO SILVA:

No.

I do Your Honor.

JAMES KLIMA:

Mr. Silva go ahead.

RICARDO SILVA:

Your Honor you will see before you today a situation of a very diligent employee, Mr. Daniel Thomson a Lieutenant, who is in a supervisory position at JPRU who on the day in question was doing his job. Unfortunately there was a mechanical problem of his belt. Security belt that he is wearing today that is acquiesced and approved as proper equipment by the Division of Correction. You will see that it was a mechanical flaw that occurred and that Management has been arbitrary and capricious in giving this employee a suspension on negligence. You will see that at no time was Lieutenant Thomson negligent but that a mechanical defect occurred and an unfortunate situation occurred.

As soon as he found out what occurred he immediately took steps to find the missing key. Thank you Your Honor.

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JAMES KLIMA:

Okay.

STEVEN LORENZET:

Mr. Passaro.

JAMES KLIMA:

Have a seat please. Would you raise your right-hand. Do you solemnly swear or affirm under the penalty of perjury that the testimony you will give at this hearing will be the whole truth and nothing but the truth?

THOMAS PASSARO

THOMAS PASSARO:

I do.

JAMES KLIMA:

Would you state your name and position with the State please.

THOMAS PASSARO:

JAMES KLIMA:

Pardon. What is it?

THOMAS PASSARO:

The Facility Administrator of the Jessup Pre-Release Unit.

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JAMES KLIMA:

Thank you. How long have you been with the State?
THOMAS PASSARO:

Two (2) years and some days.

JAMES KLIMA:

Thank you. Mr. Lorenzet.

STEVEN LORENZET:

On may 23rd did something unusual happen concerning Lieutenant Thomson?

THOMAS PASSARO:

Yes sir.

STEVEN LORENZET:

Did Sergeant Myrick Clark report to you?

THOMAS PASSARO:

No. Lieutenant Thomson -- no. Captain Deborah Lilley called me at home at night. Sergeant Clark did not contact me.

STEVEN LORENZET:

What did Captain Lilley have to say?

THOMAS PASSARO:

Captain Lilley told me that she had received a call from Lieutenant Thomson who was the Supervisor during the 10:00 to 6:00 shift that night. Some of his keys were

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missing off his belt. There was a search in progress to try to find them. It was the key ring that was lost. Among other things it had on it was the key that would have gotten us into the security box where our other keys and that a search was in place trying to find it. They were trying to locate them.

I talked to William Filbert who was at that time the Assistant Warden to whom I answered. We decided that we needed to try to get a locksmith in there to try to get into the box with the other keys in it. So we got Captain Lilley who was still at home on the phone calling to try to get a locksmith. I think Lieutenant Thomson may have been looking too. By that time one of Lieutenant Thomson's officers found the keys out on the compound.

STEVEN LORENZET:

So the keys (inaudible).

THOMAS PASSARO:

It was a ring.

STEVEN LORENZET:

Approximately how many keys were on that ring? THOMAS PASSARO:

I am not sure off the top of my head but ${\bf 4}$ or ${\bf 5}$. Maybe more. I am not sure.

STEVEN LORENZET:

In follow up to that did you have a conference with Lieutenant Thomson?

THOMAS PASSARO:

Yes and I informed him that Assistant Warden
Filbert and I had discussed this. That the keys that were
lost were extremely important; that Custody Supervisors need
to keep track of the keys and that we were compromised. I
mean those keys could have been picked up by an inmate. We
almost had to incur an expense with a locksmith. In
accordance with DCR 50-2 a suspension was in order.

Lieutenant Thomson told me during the conference that he thought it was a mechanical failure. But he didn't show me anything to support that. I have never had an officer, lieutenant or a captain off their belt in over 2 years. You snap them on and if you snap them on properly they stay there.

STEVEN LORENZET:

What part did Sergeant Clark play in this incident?

THOMAS PASSARO:

Without the paperwork in front of me I can't recall for certain. I believe he was one of the Sergeants

on duty that night. He may have, in fact, been the Duty Sergeant though I am not going to swear to that at this moment.

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STEVEN LORENZET:

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Can we go off the record for a moment to obtain the written report?

JAMES KLIMA:

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Go off the record.

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(WHEREUPON, THERE WAS A BREAK IN THE RECORD)

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JAMES KLIMA:

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Back on the record. Go ahead.

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STEVEN LORENZET:

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What part did Sergeant Clark play in this?

Sergeant Clark helped to search for the keys.

Also strip searched some of the inmates who were in the area

to make sure that they didn't get access to the keys. Also

was one of the officers looking for the keys. Eventually as

he says in his memo to me -- Sergeant Clark says in his memo

to me, Officer Irving found the keys by the front vehicle

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THOMAS PASSARO:

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STEVEN LORENZET:

gate. The front vehicle gate entrance.

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Did that lead you to any conclusions as to how the

keys got lost?

THOMAS PASSARO:

Well his memorandum confirmed what Lieutenant
Thomson told me in that Lieutenant Thomson had to go out -I am going to confirm part of what Lieutenant Thomson told
me. That he had to go out of the compound out toward the
front entrance to drop off some paperwork to an officer who
was going up to Brockridge, another institution in the
immediate vicinity.

Lieutenant Thomson thought that his keys had been lost somewhere around there. But he also told me over the phone that night that he had officers out there looking. He himself had looked and they couldn't find them. This started around 11:00. Around 12:30 people were continuing to look and started to retread the same ground or at least retread ground that other people had tried. That is when Officer Irving found the keys by the front vehicle gate entrance.

STEVEN LORENZET:

In that area where they were found would that normally be an area where someone would use those keys?

THOMAS PASSARO:

Well no. They are supposed to be on his belt.

1 2 not anything unusual. 3 STEVEN LORENZET: 4 5 THOMAS PASSARO: 6 7 STEVEN LORENZET: 8 9 this incident? 10 THOMAS PASSARO: 11 12 13 suspension. 14 STEVEN LORENZET: 15 16 THOMAS PASSARO: 17 18 STEVEN LORENZET: 19 20 THOMAS PASSARO: 21 Yes.

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The fact that he had gone out there with them on his belt is

The unusual part is that they came off his belt.

Yes. Real unusual.

Did you write up a Matter of Record concerning

Sure to confirm the conference that he and I had the day that I informed that we were issuing a 3 day

Did you copy Lieutenant Thomson on that?

I served it on him. Yes. He got a copy of it.

Is this a copy of that?

STEVEN LORENZET:

For the record I would like to introduce a report

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submitted since then from Sergeant Clark who was subpoenaed,
Lieutenant Thomson's report and Mr. Passaro's report. We
will have to make copies of the 2 reports that are stapled
together, Sergeant Clark's and Lieutenant Thomson's.

JAMES KLIMA:

Lets go off the record.

(WHEREUPON, THERE WAS A BREAK IN THE RECORD)

JAMES KLIMA:

Back on the record now. Any objection to these? RICARDO SILVA:

No objection to Mr. Passaro's report of June 3,

1991. No objection to Lieutenant's Thomson's report of May

24, 1991. I have to read Clark's.

JAMES KLIMA:

Does it make any difference what order these come in as exhibits?

STEVEN LORENZET:

As a collective exhibit.

JAMES KLIMA:

Well I will make them three.

STEVEN LORENZET:

Then I would think in order of Lieutenant Thomson, Sergeant Clark, and Mr. Passaro.

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RICARDO SILVA:

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No objection Your Honor.

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JAMES KLIMA:

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Lieutenant Thomson's memo will be Management Exhibit #1. You say Sergeant Clark would be Management #2?

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Is that proper sequence?

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STEVEN LORENZET:

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Yes.

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JAMES KLIMA:

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Memo dated May 25, 1991 by Sergeant Myrick Clark will be Management Exhibit #2. The Matter of Record from Thomas Passaro dated June 3, 1991 will be Management Exhibit

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#3.

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(WHEREUPON, MANAGEMENT EXHIBIT #1, #2 AND #3 WAS INTRODUCED INTO EVIDENCE.)

STEVEN LORENZET:

No further questions.

JAMES KLIMA:

Mr. Silva?

RICARDO SILVA:

Yes. Mr. Passaro you have had 2 and a half years working with the Pre-Release System?

THOMAS PASSARO:

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With that particular one. I have much more than that with other units. But yes with that unit a little over 2 years. That unit and the preceding. You know we moved at some point.

RICARDO SILVA:

Lieutenant Thomson would you stand up for a minute please. Is this the belt that is approved by the Division of Correction?

THOMAS PASSARO:

I believe it to be.

RICARDO SILVA:

On the day in question when you brought Mr. Thomson into the conference, Mr. Thomson told you that the keys fell off the ring did he not or the part of the belt.

THOMAS PASSARO:

Yes.

RICARDO SILVA:

Have you ever had a situation where Lieutenant Thomson had lost keys before?

THOMAS PASSARO:

No.

RICARDO SILVA:

And Lieutenant Thomson told you it was a

mechanical defect, correct?

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THOMAS PASSARO:

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Very generally he said that. Yes.

RICARDO SILVA:

Did you inspect the belt?

THOMAS PASSARO:

No I did not.

RICARDO SILVA:

Is it a possibility that it was a mechanical defect?

THOMAS PASSARO:

No I don't think so. I guess anything is possible. In direct answer to your question yes. Anything is possible. So sure I guess it is.

RICARDO SILVA:

Isn't it a fact that Lieutenant Thomson had the keys on his possession and on the belt for approximately an hour before the keys were found to be missing?

THOMAS PASSARO:

Probably not. I wasn't there remember. It is more likely that he was taking them on and off for various reasons but then again I wasn't there. It was when I was off duty.

RICARDO SILVA:

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Do you know for sure whether or not it was a question of negligence or a question of a mechanical defect of the belt? Do you know for sure which one it was?

I don't know for certain. I don't think you can know.

RICARDO SILVA:

THOMAS PASSARO:

No further questions.

JAMES KLIMA:

Any redirect?

THOMAS PASSARO:

Can I respond further to one question? I think I gave an inaccurate answer.

JAMES KLIMA:

Sure.

THOMAS PASSARO:

I didn't inspect the belt in terms of having him take the belt off and so forth. But he did show me with his hands as I recall the clip, the clip that was at fault. I did do that much as I recall. I just wanted to clarify that.

JAMES KLIMA:

What was your finding?
THOMAS PASSARO:

I saw and I see no reason to believe the clip was in error. I mean it has not happened since. Not to Lieutenant Thomson and as I said before not to anyone. This has simply not happened before or since in the 2 years and some days that I have been there.

JAMES KLIMA:

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Any recross?

STEVEN LORENZET:

Along those lines, when you looked at the belt that day it appeared to you that there wasn't anything wrong with it?

THOMAS PASSARO:

Not that I could see. Exactly right.

STEVEN LORENZET:

To your knowledge has Lieutenant Thomson had to be given another belt?

THOMAS PASSARO:

Not to my knowledge. No.

STEVEN LORENZET:

Or had any repairs made to it?

THOMAS PASSARO:

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Not to my knowledge.

STEVEN LORENZET:

What would account in your mind then for the keys coming off?

THOMAS PASSARO:

Not securing the keys in there firmly. Not making sure the clasp was clasped real solidly when you put them back.

STEVEN LORENZET:

So it would be like half on and then they could fall off?

THOMAS PASSARO:

Yes. Something like that sure.

STEVEN LORENZET:

So basically your examination led you to believe it was negligence and not something mechanical?

THOMAS PASSARO:

Correct.

STEVEN LORENZET:

I have no further questions.

THOMAS PASSARO:

That and the fact that we have had no complaints from him since.

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JAMES KLIMA:

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Redirect.

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RICARDO SILVA:

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Yes. Where the keys were found, they were found in a place where no inmates were around. Is that correct? Or basically had been around, correct.

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THOMAS PASSARO:

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No that is not correct. Certainly inmates could

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have been depending on the time, depending on where the sanitation crew was working and depending on who was going in and out. They could have been not necessarily standing right on top of the keys but very much in that area. Yes.

RICARDO SILVA:

No other questions.

JAMES KLIMA:

Any re-redirect?

STEVEN LORENZET:

No.

JAMES KLIMA:

Okay. Thank you.

STEVEN LORENZET:

That basically is our case.

JAMES KLIMA:

1 Okay. Mr. Silva? 2 RICARDO SILVA: 3 Your Honor could I have 5 minutes with the 4 employee? 5 JAMES KLIMA: 6 We will go off the record. 7 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 8 JAMES KLIMA: 9 Back on the record now in the hearing for 10 Lieutenant Thomson. 11 RICARDO SILVA: 12 The witnesses are sequestered and we respectfully 13 request that Mr. Passaro be excused because we might call 14 him for a recall. 15 JAMES KLIMA: 16 Any objection to that? 17 STEVEN LORENZET: 18 No. You might want to call him? 19 RICARDO SILVA: 20 Yes. I might want to call him again. 21 STEVEN LORENZET: 22 How about sticking around the waiting room. 23

RICARDO SILVA:

1 I would like to call Lieutenant Thomson to the 2 stand. 3 DANIEL THOMSON JAMES KLIMA: 5 You can stay where you are. Would you raise your 6 right-hand please. Do you solemnly swear or affirm under 7 the penalty of perjury that the testimony you give at this 8 hearing will be the whole truth and nothing but the truth? 9 DANIEL THOMSON 10 I do sir. 11 JAMES KLIMA: 12 State your name and your position please. 13 DANIEL THOMSON 14 Daniel E. Thomson, Correctional Officer IV, 10:00 15 to 6:00 shift Supervisor at JPRU. 16 JAMES KLIMA: 17 Thank you. 18 RICARDO SILVA: 19 Lieutenant Thomson how long have you been in the 20 Correctional Officer ranks? 21 DANIEL THOMSON 22 Since November, 1981.

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RICARDO SILVA:

	1	Just for the record where did you begin working
	2	November, 1981?
	3	DANIEL THOMSON
	4	Maryland House of Correction.
	5	RICARDO SILVA:
C	6	How long did you stay there?
	7	DANIEL THOMSON
	8	Until May of July of 1987.
	9	RICARDO SILVA:
	10	Where did you go?
	11	DANIEL THOMSON
	12	ECI.
	13	RICARDO SILVA:
	14	How long did you work there?
	15	DANIEL THOMSON
	16	Until November of 1990.
	17	RICARDO SILVA:
	18	Then where did you go?
	19	DANIEL THOMSON
	20	To the Pre-Release Unit.
	21	RICARDO SILVA:
	22	Lieutenant Thomson you live in Salisbury right
	23	now?
-Marin	1	

1 DANIEL THOMSON 2 Yes I do. 3 RICARDO SILVA: 4 How long have you been living in Salisbury? 5 DANIEL THOMSON 6 Since my transfer to ECI. 7 RICARDO SILVA: 8 Transfer to ECI? 9 DANIEL THOMSON 10 Yes sir. 11 RICARDO SILVA: 12 Where did you live before? 13 DANIEL THOMSON 14 Anne Arundel County. 15 RICARDO SILVA: 16 So when you were working at the House of 17 Corrections you worked in Anne Arundel County and then you 18 went to ECI and you moved down to Salisbury? 19 DANIEL THOMSON 20 Yes sir. 21 RICARDO SILVA: 22Do you still live in Salisbury? 23 DANIEL THOMSON

1 Yes I do. 2 RICARDO SILVA: 3 Yet you work in Jessup? 4 DANIEL THOMSON 5 Yes sir I do. 6 STEVEN LORENZET: 7 Objection. Why? 8 JAMES KLIMA: 9 On relevance. 10 STEVEN LORENZET: 11 What does it have to do with the incident? 12 JAMES KLIMA: 13 I don't know. Maybe it does or maybe it doesn't. 14 But we are not bound by the strike rules of evidence as in a 15 court. I would just as soon let it in and give it whatever 16 worth it deserves. If it is not relevant it won't be 17 relevant. 18 RICARDO SILVA: 19 Thank you Your Honor. Why did you transfer to 20 JPRU from ECI if you live in Salisbury? How many miles is 21

that from Salisbury, your home?

It is about 120 one way.

DANIEL THOMSON

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1 RICARDO SILVA: 2 Why did you do that? 3 DANIEL THOMSON 4 Because I couldn't work at ECI any longer. 5 RICARDO SILVA: Why not? 7 DANIEL THOMSON 8 ECI had been (inaudible) campaign (inaudible) 9 created by my fellow supervisors and endorsed my Management 10 (inaudible) reaction after I reported it. It reached a 11 point where the State Medical Director recommend that I be 12 transferred for my own health. 13 At that point I had requested a transfer to Poplar 14 Hill but I was... 15 RICARDO SILVA: 16 Where is Poplar Hill? 17 DANIEL THOMSON 18 It is adjacent to Salisbury? I was sent here to 19 JPRU. 20 RICARDO SILVA: 21 By whom? 22 DANIEL THOMSON 23 Commissioner (inaudible).

1 RICARDO SILVA: 2 Did you agree to that transfer? 3 DANIEL THOMSON Not to JPRU. No. 5 RICARDO SILVA: 6 Is that the subject of a grievance right now? 7 DANIEL THOMSON 8 Yes sir. 9 RICARDO SILVA: 10 So you commute about 200 and some miles a day? 11 DANIEL THOMSON 12 My round trip is a little over 240 miles daily. 13 RICARDO SILVA: 14 And that is the subject of a grievance right now? 15 DANIEL THOMSON 16 It is sir. 17 RICARDO SILVA: 18 All right. On the day in question were you 19 wearing the belt that you are wearing today? 20 DANIEL THOMSON 21 I was sir. 22 RICARDO SILVA: 23 Could you stand up a minute. Is that the same

1 belt that you wore that day? 2 DANIEL THOMSON The piece of equipment is exactly the same sir. RICARDO SILVA: 5 How long have you been wearing that belt? 6 DANIEL THOMSON 7 Well it has been about 9 years. 8 RICARDO SILVA: 9 I assume that Management knew that you were 10 wearing that belt? 11 DANIEL THOMSON 12 Yes sir. 13 RICARDO SILVA: 14 Now do you have a set of keys that are similar to 15 the set of keys you had on the night in question? 16 DANIEL THOMSON 17 I have my personal key ring. (Inaudible) 18 approximately the same size. 19 RICARDO SILVA: 20 Can you tell the Judge what happened on the night 21 in question. 22 DANIEL THOMSON 23 We were checking a man into Brockridge

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(inaudible). The transporting officers were getting ready to leave the institution as well as the man and I had some paperwork to go up to (inaudible) at Brockridge. I xeroxed it and took it up to the officers waiting in the vehicle outside the vehicle gate of the institution.

RICARDO SILVA:

Is that outside the institution?

DANIEL THOMSON

Yes sir. It is outside the institution. I handed the officer the paperwork and double checked with them that they had everything they needed. I came back inside the institution and walked through the door and reached for my key set and it was gone. I immediately instituted a search procedure.

RICARDO SILVA:

Immediately?

DANIEL THOMSON

Immediately. I notified my duty sergeant. First I went and checked myself.

RICARDO SILVA:

Who was your duty sergeant?

DANIEL THOMSON

Sergeant Clark. First we checked to make sure

 that I had the Duty Keys and I hadn't left them. I had locked the file cabinet as I was leaving my office because it isn't supposed to be left unsecured without supervision. At first I thought I may have locked them in there. But I notified Sergeant Clark so we could get the sanitation inmates. We had 4 of them in the area and sat them in the lobby until we identified where the keys were.

After searching the building and not turning them up, searching the inmates and not finding them, I notified Captain Lilley and told her that I thought I probably locked them in the file cabinet. When we got the file cabinet open I found the keys weren't in there. I again call Captain Lilley and told her that I had to report the keys lost and do you have any idea where I could find them (inaudible).

The building was again searched. The trash cans were searched. The inmates were again searched.

RICARDO SILVA:

I assume that you took the precautions to make sure the inmates were secured while you were looking?

DANIEL THOMSON

They sat in the lobby on a couch under the supervision of Sergeant Hurshan of the Control Center the entire time from the time I knew the keys were missing until

we strip searched them and sent them back to their housing unit.

And they were the only inmates who were out of

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RICARDO SILVA:

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their bunks at that time?

DANIEL THOMSON

They were the only ones around that time out in the area where I lost the keys.

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RICARDO SILVA:

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So you immediately secured them while you looked around for these keys.

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DANIEL THOMSON

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Immediately secured. Yes sir.

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RICARDO SILVA:

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Mr. Passaro has already testified basically that the keys were found outside the facility. Tell the Judge exactly where outside the facility.

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DANIEL THOMSON

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institution is adjacent to the main vehicle gate. It is a double winged gate that vans and such go back and forth. They were found laying in front of that gate where the vehicle had been.

If you have ever been to JPRU the entrance to the

JAMES KLIMA:

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Is the gate normally locked?

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DANIEL THOMSON

The gate is always locked.

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JAMES KLIMA:

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Did you have to use your keys to open it?

except to let a vehicle through. On the night in question,

vehicle inside the compound. We parked it there and walked

the inmate that we were checking in, we didn't bring the

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DANIEL THOMSON

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No sir. We don't go in and out of that gate

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JAMES KLIMA:

How did you get to the vehicle?

DANIEL THOMSON

the inmate to the vehicle.

I went out the pedestrian gate adjacent to it.

JAMES KLIMA:

Do you have to unlock that?

DANIEL THOMSON

That is controlled by a buzzer from the Control Center.

JAMES KLIMA:

So you didn't need to use your key for that one?

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DANIEL THOMSON

No. The only thing those supervisor keys were for is for the door knobs, the file cabinets in the office and the security key box that hangs on the wall. That is the only that are on there. There are 4 keys.

RICARDO SILVA:

Now how did the fall off?

DANIEL THOMSON

I have no idea. I don't carry the keys around with me as a habit. I have got 3 key hooks.

RICARDO SILVA:

What key hook did you put the keys on?

DANIEL THOMSON

I most normally hooked them on this first hook right here.

RICARDO SILVA:

Just show the Judge how you hook them on. Is that the exact hook?

DANIEL THOMSON

This is the hook. It is a 2 handed operation.

You have to hook them like that. I can't hook them one handed because it won't slide. I can't catch it. So I have to do a 2 handed operation. Okay?

RICARDO SILVA:

Now what is the probability that you would have clipped them in the manner that they would easily fall off? In other words what is the probability that you would hook them in a manner that they would not fall completely through?

DANIEL THOMSON

The only way I could do it would be if I did it deliberately. I would have to like balance them here.

RICARDO SILVA:

You would have to do what now?

DANIEL THOMSON

I would have to like balance them here against the pressure of the thing to let them stay and even that...

JAMES KLIMA:

Does that spring close far enough so that you can't pull them off without...

DANIEL THOMSON

It is spring loaded and they don't normally get pulled off even running around the compound or something of this nature. But sometimes if have extra keys on there more then 1 key set will come off. That is another reason why I have to use 2 hands to get them off. As you can see it has

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got to be forced.

JAMES KLIMA:

So the spring is not quite...

DANIEL THOMSON

Well the thing is a little bit out of line.

JAMES KLIMA:

But you still have to depress the spring board to get the keys off.

DANIEL THOMSON

Unless it was hit just right. If this was out of line and it was hit just right it will slide up.

JAMES KLIMA:

Okay.

DANIEL THOMSON

Since the incident because of the suspension and not being able to trust this key hook, I have gone to a different design that has a positive lock. Okay? I haven't lost a key since.

JAMES KLIMA:

That is just an addition that you made to the belt or was that on there...

DANIEL THOMSON

That was on there at the time. But like I said it

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1 is a positive lock. It is a pain to use. 2 JAMES KLIMA: 3 Okay. 4 RICARDO SILVA: 5 So you explained this to the Warden. What did the 6 Warden say about you losing it in the manner that you did? 7 DANIEL THOMSON 8 You mean Mr. Passaro? 9 RICARDO SILVA: 10 Yes. 11 DANIEL THOMSON 12 He said there was no way that it was a mechanical 13 failure. In his experience in corrections he has never had 14 an officer lose keys by mechanical failure and he didn't buy 15 it. 16 RICARDO SILVA: 17 What time did you report for duty? 18 DANIEL THOMSON 19 At approximately 9:10. 20 RICARDO SILVA: 21 Is this your normal reporting time? 22 DANIEL THOMSON

Yes sir it is.

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RICARDO SILVA:

Did you carry the keys on that clip from 9:00 until the time that you lost them?

DANIEL THOMSON

I carried the keys from approximately 10:00 p.m when I relieved the 2:00 to 10:00 shift. When I wasn't using them they were on that clip.

RICARDO SILVA:

Did you have any reason to use the keys on the outside where they were eventually found?

DANIEL THOMSON

No sir. There is no lock out there or a device which they would operate out there.

RICARDO SILVA:

So on the night in question you did not take those keys -- when you were on the outside near this van you did not bother with these keys at all?

DANIEL THOMSON

No sir. I had no reason to.

RICARDO SILVA:

No reason at all?

DANIEL THOMSON

No reason at all.

RICARDO SILVA:

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Tell the Judge exactly what you were doing at that

DANIEL THOMSON

I was carrying what I call a shot gun envelope, an intragency routing envelope with some paperwork in it. Four (4) or 5 sheets of paper. I walked out to the officers in the van, handed it in to the officer through the window, looked to see if the inmate was secure, if they had the property and told them to take him up to Brockridge and walked back into the institution.

RICARDO SILVA:

And in almost 10 years of working you have never had a situation like this before?

DANIEL THOMSON

I had lost -- well I didn't lose. I had a key fall off of my key hook on a previous occasion but I noted it right away. I mean I heard it fall.

JAMES KLIMA:

How did it fall?

DANIEL THOMSON

Sir?

JAMES KLIMA:

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How did it fall? Do you have any idea?

DANIEL THOMSON

The first time?

JAMES KLIMA:

Any time. Yes.

DANIEL THOMSON

The first time I had about 5 or 6 different key rings on the key hook. I was taking 1 off and another fell off with it.

JAMES KLIMA:

Okay.

DANIEL THOMSON

The second time, honesty to God sir I don't know.

JAMES KLIMA:

Which is this time.

DANIEL THOMSON

Which is this time. I honest to God I don't know. I mean I could agree with Mr. Passaro in the sense that it is very unlikely that such a mechanical failure would occur. The odds of it happening would have to be less than winning the Lotto and people win the Lotto every weekend.

JAMES KLIMA:

Okay.

1 RICARDO SILVA: 2 Officer Thomson you have been in JPRU since 3 November of 1990, correct? 4 DANIEL THOMSON 5 Yes I have. 6 RICARDO SILVA: 7 8 institution? 9 DANIEL THOMSON 10 11 on my job. 12 RICARDO SILVA: 13 Who is the Key Control Officer? 14 DANIEL THOMSON 15 16 17 Lilley. 18 RICARDO SILVA: 19 20

Are you familiar with the Key Control of that

I am familiar with the Directive of how it impacts

The Key Control Officer is Sergeant Eps on the 6:00 to 2:00 shift. The Key Control Supervisor is Captain

Now tell the Judge why you feel it was unfair that you were suspended in this matter.

DANIEL THOMSON

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The biggest reason I feel it was unfair is that I am a very conscientious employee. I take my duties and

responsibilities thereof quite seriously. I feel it is unfair to be disciplined for one incident when, in fact, it is known to myself and Captain Lilley that there are literally hundreds of incidents of failure to properly control keys in the institution each month.

RICARDO SILVA:

How do you know that?

DANIEL THOMSON

The Supervisor's office keeps a journal. That journal is a record of events that transpired during the shifts. It also keeps a log of the issue and return of all keys out of that security cabinet which isn't necessarily accomplished, many of those things listed in the journal. All you have to do is read the journal and compare it to the key log and find the spare or not. Where they have logged such and such a thing happening. The key set necessary on that function is not logged out.

RICARDO SILVA:

What happens to the employees who don't log it out? Are they required to log it out?

DANIEL THOMSON

The lieutenants, supervisors and captains are required to log any key that comes out of that cabinet

1 whether I take it out for my own use or I take it out to 2 issue it to somebody. That key must be logged out of that 3 box. 4 RICARDO SILVA: 5 Do you have any evidence that this was happening 6 and other employees were not being disciplined for it? 7 DANIEL THOMSON: 8 I do sir. 9 RICARDO SILVA: 10 Do you have it with you right now? 11 THOMSON 12 I do. 13 RICARDO SILVA: 14 Is this a copy of some of these things that you 15 have found during the month of May? 16 DANIEL THOMSON: 17 It is sir. 18 RICARDO SILVA: 19 I have to explain this. But I want to submit this 20 as Employee Exhibit #1. I will let Mr. Thomson explain it. 21 JAMES KLIMA: 22Any objection?

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STEVE LORENZET:

1 No. 2 JAMES KLIMA: 3 We have a copy of the log for the security cabinet 4 Is that correct? key. 5 DANIEL THOMSON: 6 Yes sir it is. 7 JAMES KLIMA: 8 That is for May, 1991? 9 DANIEL THOMSON: 10 Yes sir it is. The month in which the incident 11 occurred. 12 JAMES KLIMA: 13 These are pages 333. There are a whole bunch of 14 pages. 15 DANIEL THOMSON: 16 There are approximately 15 pages from the 17 supervisor's journal. 18 JAMES KLIMA: 19 This is from the supervisor's journal? 20 DANIEL THOMSON: 21 Yes. At the front page you will find that there

are a series of supervisor's journal and a copy out of the

key lock stapled together. You will also find in there...

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1 STEVE LORENZET: 2 This one here, what is this one? 3 DANIEL THOMSON: 4 That is a complete copy of the key log for the 5 month of May. 6 JAMES KLIMA: 7 The security cabinet key log. 8 DANIEL THOMSON: 9 Security key log. 10 JAMES KLIMA: 11 All right. I will mark that as Employee Exhibit 12 #1. 13 (WHEREUPON, EMPLOYEE EXHIBIT #1 WAS INTRODUCED INTO 14 EVIDENCE.) 15 JAMES KLIMA: 16 It seems to be that the pages are out of order. 17 DANIEL THOMSON: 18 Well they are in descending order sir starting 19 about June 13th and going up until late during the month of 20 April. 21 JAMES KLIMA: 22 Okay. I have 2 copies of page 333 here. 23 DANIEL THOMSON:

Yes sir. That is correct.

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JAMES KLIMA:

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All right. So they are in descending order from 233 to 254 and then there is another page 340 here.

DANIEL THOMSON:

You should also have...

JAMES KLIMA:

So these are copies of what?

DANIEL THOMSON:

These are copies of the supervisor's journal for the supervisor that keeps a running record of the occurrences on that supervisor's post during the shift.

Attached to them is a copy of the key log for that period.

JAMES KLIMA:

Is is the key lock.

DANIEL THOMSON:

Well yes but what I am talking is what is stapled to that individual journal sheet which is a copy of the individual's key log sheet for that particular time.

JAMES KLIMA:

Okay. This pack of papers will be Employee Exhibit #2.

RICARDO SILVA:

1 Just for the record here I think the top sheet 2 should be identified as Employee Exhibit #3 because I am 3 going to ask something specific with this. DANIEL THOMSON: 5 This also should be separate. This is the journal 6 and this is the log sheet. 7 JAMES KLIMA: 8 Are they the same pages as these? 9 DANIEL THOMSON: 10 Yes sir they are. But they are separated like 11 this because they pertain to this specific page. These 2 12 should be separate. 13 JAMES KLIMA: 14 So the supervisor's journal sheets with the 15 attached log pages? 16 DANIEL THOMSON: 17 Correct sir. 18 JAMES KLIMA: 19 This would be Employee Exhibit #2. 20 (WHEREUPON, EMPLOYEE EXHIBIT #2 WAS INTRODUCED INTO 21 EVIDENCE.)

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RICARDO SILVA:

For the record Your Honor this is a journal of who

is supposed to issue the keys.

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DANIEL THOMSON:

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It identifies who were authorized to give a specific keys in the supervisor's restrictive key cabinet to. For instance this number 2 set, other than the person that works in that office, can only be issued to the captain. What is not shown on here is the lieutenants can take any key out. That goes without speaking because we are the ones that issue them.

JAMES KLIMA:

This is a list of authorized recipients for keys from the security cabinet. Is that right?

DANIEL THOMSON:

Right.

JAMES KLIMA:

This will be Employee Exhibit #3. Any objection? (WHEREUPON, EMPLOYEE EXHIBIT #3 WAS INTRODUCED INTO EVIDENCE.)

RICARDO SILVA:

Mr. Thomson why do you have a different 333? DANIEL THOMSON:

The one with the log page attached to it is to highlight the area to document failure to properly control

1 2 3 the institution. 4 RICARDO SILVA: 5 6 employee took the keys home. A Mr. Lawson? 7 DANIEL THOMSON: 8 9 did depart the institution and returned them. 10 JAMES KLIMA: 11 12 RICARDO SILVA: 13 Same page. 14 DANIEL THOMSON: 15 16 different. 17 RICARDO SILVA: 18 We will get into that. 19 JAMES KLIMA: 20 2122

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keys by the supervisors. The one by itself documents the instance in which an employee took a set of keys and left

That is Employee Exhibit #4 which shows that an

Yes sir. He didn't actually take them home.

Wait a minute. This purports to be the same page.

The same page but the highlighted areas are

Okay. This will be Employee Exhibit #4. This is the page 333 highlighted at 20:40 and 20:50 hours. will be #4. Okay.

(WHEREUPON, EMPLOYEE EXHIBIT #4 WAS INTRODUCED INTO

EVIDENCE.)

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RICARDO SILVA:

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Mr. Thomson looking at Employee Exhibit #4 where it is highlighted 20:40. Employee Larson took his keys Tell the Judge why you wanted this submitted into evidence to show what.

DANIEL THOMSON:

To show that there is an incident of an employee departing the institution with a set of keys which is not authorized. This key set is like all other key sets in the institution. It is a controlled set. He departed the institution with it. It was noticed (inaudible) he brought them back to the institution.

RICARDO SILVA:

Was he disciplined?

DANIEL THOMSON:

Not that I am aware of.

RICARDO SILVA:

Who wrote this on 6/13?

DANIEL THOMSON:

The supervisor on the 2:00 to 10:00 shift who was working that night which I believe was Lieutenant Marshall.

RICARDO SILVA:

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All right. Now look at Employee Exhibit #2 which is the same sheet 333 that has an accompanying document which you testified as the security key log sheets.

DANIEL THOMSON:

Yes sir.

RICARDO SILVA:

Explain to the Judge Employee Exhibit #2. Take for instance the 20:30. Remember using Employee Exhibit # and compare it with Employee Exhibit #2. Explain to the Judge what you see as to disparate treatment.

DANIEL THOMSON:

There are 2 entries highlighted on there. At 20:30 hours an Officer Davis reports that he found during a dietary storage room open. That area is controlled by key set #20 which on Employee Exhibit #3 is highlighted in red. It says dietary storage and it is to be issued only CSO which is Correctional Supply Officers. Officer Davis is not a Correctional Supply Officer.

RICARDO SILVA:

Go down to 22:00.

DANIEL THOMSON:

At 22:00 hours the institution received an inmate from the reception center as a transfer. Institution policy

requires that the files that come within the property be placed in certain areas. Each of those areas are the base room, base file room, medical file room and the property storage area. Key set #4 is the base file room which can be issued to anybody as necessary. Key set #26 is the medical key set which isn't even listed on here and key set #24 is the main property room where the property is stored. That is to be issued only to Correctional Supply Officers. Their Supervisor Mary Shappel, captains and lieutenants.

RICARDO SILVA:

In this case what happened?

DANIEL THOMSON:

In this case you are talking 3 key sets. Key set #4 and key set #9 or #26 and key set #24. If you look on the key log sheet on the second page.

RICARDO SILVA:

333.

DANIEL THOMSON:

You will see in the margins where I wrote the key sets that were necessary to be issued. But yet that shift made no log entries reflecting the issue of those keys.

None at all.

RICARDO SILVA:

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So Employee Exhibit #2 in total will show the Judge that in the month of May, correct me if I am wrong, that there were serious problems with key control in the entire institution. Is that correct?

DANIEL THOMSON:

Exhibit #2 shows at least 15 instances in which key sets were documented as being used and yet there was no documentation for the issue or control of those key sets at all.

RICARDO SILVA:

And you testified earlier that Captain Lilley is basically in charge of key control, correct?

DANIEL THOMSON:

She is.

RICARDO SILVA:

Does she know that these problems exist?

DANIEL THOMSON:

She does.

RICARDO SILVA:

How do you know that?

DANIEL THOMSON:

We have discussed it on many occasions.

RICARDO SILVA:

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And what has she done to correct the situation?

DANIEL THOMSON:

She has reiterated the order to the supervisors that they must document the issue of all keys. By her assertion to me she has reported these violations to Mr. Passaro and the continuing problem.

RICARDO SILVA:

Are these people disciplined for not following procedure?

DANIEL THOMSON:

No sir.

RICARDO SILVA:

I have no other questions. I'm sorry. One other thing here. Explain to the Judge security key log Employee Exhibit #1.

DANIEL THOMSON:

This is a xerox copy of the key control log for the entire month of May, the month in which the incident happened. In that there are 63 occurrences highlighted in blue. There being no entry as to who issued key sets out of that box which is in violation of both the Post Order, Supervisor's Key Control Directive for the institution, and key control DCR for the division.

There are 72 occurrences of the supervisors' not logging a key set back into the box which again is in violation of those articles. There are 106 documented occurrences of the key sets being issued to somebody who they are not authorized to be issued to by Exhibit #3.

JAMES KLIMA:

Which color?

DANIEL THOMSON:

where they didn't log anything at all, the issuer, who they gave them to, who gave them out, time they went out or the time they came back in. With those 15 added that is 256 occurrences of failure to properly follow -- failure to perform duties relative to key control by the supervisors of the institution in the month of May.

RICARDO SILVA:

No other questions.

JAMES KLIMA:

Cross-examination?

STEVE LORENZET:

How can you make that conclusion based on what is here in front of you?

DANIEL THOMSON:

1 I can add. 2 STEVE LORENZET: 3 Shoe me one for example. DANIEL THOMSON: 5 Pick one. STEVE LORENZET: 7 If I am understanding you correctly you are 8 looking at the security key log, right? 9 DANIEL THOMSON: 10 Yes sir I am. 11 STEVE LORENZET: 12 What are the pink ones? 13 DANIEL THOMSON: 14 The pink ones are cases of the keys being issued 15 to somebody that is not authorized to receive them. 16 STEVE LORENZET: 17 How do you know that? 18 DANIEL THOMSON: 19 By Exhibit #3 which is a document that reflects 20 who you are authorized to give these restrictive key sets 21 to. **22** STEVE LORENZET: 23 The following restrictive keys will be issued to

designated individuals?

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DANIEL THOMSON:

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That is correct sir.

STEVE LORENZET:

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All right. Lets take that through. Number 20.

DANIEL THOMSON:

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Officer Parkston.

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JAMES KLIMA:

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Wait a minute. Let me follow you, #20?

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DANIEL THOMSON:

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Officer Parkston is on the 2:00 to 10:00 shift. #20 key set is issued to -- it is supposed to be Correctional Dietary Officers (inaudible) it says Correctional Supply Officers. Officer Parkston is not a Correctional Dietary Officer. She is a CO I.

JAMES KLIMA:

Why would she want the key?

DANIEL THOMSON:

Because they were (inaudible) for the work release inmates who returned to the institution rather than the lieutenant going down there and doing it himself. normally give the keys out to another officer to go down there and get a (inaudible) inmate otherwise.

1 STEVE LORENZET: 2 It shows she got the key. 3 DANIEL THOMSON: 4 She got the key. She is not authorized to have 5 the key by our key control record of the institution. 6 STEVE LORENZET: 7 Did she lose that key? 8 DANIEL THOMSON: 9 No sir. Apparently not. It is logged as being 10 returned. 11 STEVE LORENZET: 12 No further questions. Thank you. 13 JAMES KLIMA: 14 Any redirect? 15 RICARDO SILVA: 16 No other questions. 17 STEVE LORENZET: 18 I would like to -- well go ahead. 19 RICARDO SILVA: 20 I would like to call Captain Lilley to the stand. 21 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 22 DEBORAH LILLEY 23 JAMES KLIMA:

1 Back on the record. Captain Lilley would you 2 raise your right-hand please. Do you solemnly swear or 3 affirm under the penalty of perjury that the testimony you 4 give at this hearing will be the whole truth and nothing but 5 the truth? 6 LILLEY: I do. 8 JAMES KLIMA: 9 Could you state your name and your position with 10 the State please. 11 LILLEY: 12 Deborah Lilley, Captain, Jessup Pre-Release Unit. 13 JAMES KLIMA: 14 I never know how to spell Deborah. 15 LILLEY: 16 D-e-b-o-r-a-h. 17 JAMES KLIMA: 18 Okay. What is that position. 19 LILLEY: 20 Captain. 21 JAMES KLIMA: 22 Mr. Silva? 23

RICARDO SILVA:

Captain Lilley could you tell the Judge how you 2 worked at JPRU? 3 LILLEY: Since February of 1989. 5 RICARDO SILVA: 6 Could you tell the Judge what responsibilities you 7 have with regard to key control. 8 LILLEY: 9 I am the supervisor who oversees key control. 10 RICARDO SILVA: 11 Now have you ever been charged with a violation of 12DCR 50-2 (19), performance of duties? 13 LILLEY: 14 Have I ever been charges with it? No sir. 15 RICARDO SILVA: 16 Since you have come to JPRU. 17 LILLEY: 18 No sir. 19 RICARDO SILVA: 20 Could you tell the Judge, do you have problems in 21 general with key control at the Institution? 22 LILLEY: 23 We have problems with officers handling keys.

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1 Yes. 2 RICARDO SILVA: 3 Could you tell the Judge and be more specific? LILLEY: 5 Many times officers fail to log keys out and log 6 keys back in. Just basically some type of unaccountability 7 in the officers' performance. 8 RICARDO SILVA: 9 Have you told that to Mr. Passaro? 10 LILLEY: 11 Yes I have. 12 RICARDO SILVA: 13 And has Mr. Passro disciplined officers for not 14 following the requirements? 15 LILLEY: 16 Yes. 17 RICARDO SILVA: 18 How many times has he disciplined officers to your 19 knowledge? 20 LILLEY: 21 I know of several officers who have received 22 reprimands. I don't know exactly sir. 23 RICARDO SILVA:

How about the supervisors?

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LILLEY:

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I don't know of any supervisors that have been disciplined other than Lieutenant Thomson.

With regard to performance of duties with regard

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RICARDO SILVA:

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to the keys?

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LILLEY:

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Correct.

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RICARDO SILVA:

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I would like you to look at what is identified as Employee Exhibit #1. It is a security key log. Generally there are some codes here where it says none authorized access of 106 occurrences in May of 1991. Not logged back in. Green is 72 occurrences as not logged. Who issued is

that there are many supervisors who had different employees

under their responsibilities in the month of May where these

employees did not properly file procedures. Is that

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blue with 63 occurrences.

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LILLEY:

correct?

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There are certain instances where procedures have

Looking through this if you could, I would assume

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been verbally changed which would account for some of these but not all of these.

RICARDO SILVA:

Can you tell the Judge why supervisors then were not disciplined for making sure their employees follow the rules and regulations with regard to key control?

LILLEY:

I can't answer that sir.

RICARDO SILVA:

And that has to do with the performance of their duties does it not?

LILLEY:

That is correct.

RICARDO SILVA:

No other questions.

STEVE LORENZET:

In concurrence of key control has there been any cases of lost or missing keys reports involving employees (inaudible) where they didn't receive any discipline?

LILLEY:

The only incident of lost keys has been with Lieutenant Thomson or misplaced.

STEVE LORENZET:

In terms of this log -- I believe this is the same log?

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LILLEY:

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Yes. I assume.

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STEVE LORENZET:

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When you look at #20, Parkston, not authorized access. Would that indicate to you that some kind of discipline is possible?

dietary key. The 2:00 to 10:00 shift does dietary

I would have to -- the #20 key I believe is the

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LILLEY:

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So by looking at that and reviewing that would something appear to be out of order there to you? LILLEY:

inspections. That key is issued to whoever the supervisor

authorizes to have that key to do that inspection or to be

able to open the access cabinets for the evening meals.

I would not have utilized that younger officer, however that is up to the lieutenant's discretion.

STEVE LORENZET:

STEVE LORENZET:

Would you feel that any kind of discipline is called for in this case?

1 LILLEY: 2 No. I wouldn't say any disciplinary action was 3 called for. 4 STEVE LORENZET: 5 Has Lieutenant Thomson reported any key control 6 irregularities to you? LILLEY: 8 A few days prior to the grievance, Yes. He has 9 brought it up to me. 10 STEVE LORENZET: 11 Did you review those matters? 12 LILLEY: 13 Off handedly yes very quickly. 14 STEVE LORENZET: 15 Did you feel any discipline was called for? 16 LILLEY: 17 I am not in a position to discipline those people. 18 That is up to Mr. Passaro. 19 STEVE LORENZET: 20 Did you recommend any discipline by way of Mr. 21 Passro? 22 LILLEY: 23 I informed him of the irregularities, yes. I did

1 not recommend any discipline. That is his decision. 2 STEVE LORENZET: 3 Well in your judgment (inaudible)? 4 RICARDO SILVA: 5 Objection. I think she has been rather explicit. 6 She testified that she said there were problems of 7 irregularities and she is not in a position to basically say 8 why the people were not disciplined. 9 JAMES KLIMA: 10 What is the question? 11 STEVE LORENZET: 12 I was trying to get her to give her feeling as to 13 whether discipline was called for or not. Basically in her 14 judgment she said she does recommend discipline. 15 JAMES KLIMA: 16 I will overrule the objection. Go ahead. 17 STEVE LORENZET: 18 In your judgment was discipline called for? 19 RICARDO SILVA: 20 In which case? 21 STEVE LORENZET: 22 In any of them. 23 RICARDO SILVA:

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STEVE LORENZET:

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In any of these?

Yes.

LILLEY:

I would say keys, although this is not -- of these 3 issues?

STEVE LORENZET:

Yes.

LILLEY:

Not authorized access, not logged back in or not logged as to who issued?

STEVE LORENZET:

Yes.

LILLEY:

Without going through and reading each one and having to know each circumstance of what happened, I can't necessarily say. However, when supervisors come into the unit and are on duty they must account for all keys when they take over the position. In doing so they must review the logs and count the keys that are in the box to the key that are out. Now if that be the case and there were keys actually missing then they would have determined at that point that there were keys missing.

STEVE LORENZET:

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You mentioned recently that Lieutenant Thomson brought a couple of matters to your attention?

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LILLEY:

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Yes he did.

STEVE LORENZET:

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Did any of those matters in your judgment call for

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disciplinary action? LILLEY:

If we were at full capacity with staff under ideal situations I would say yes that some of those situations would have called for disciplinary action. However, being very short staffed we just do not have people to go by ideal rules and regulations.

STEVE LORENZET:

Can you recall any specifics?

LILLEY:

Specifics of not having keys logged out at all. Of course that is not what Lieutenant Thomson refers to in this here.

STEVE LORENZET:

There wasn't -- they weren't -- so they weren't logged out. Lets get into some specifics. We won't name

names. The key wasn't logged out when it should have been. What would be the sanction in your own judgment for that?

LILLEY:

I would say that according 50-2 under category (i), first infractions, a written counseling and then progressive discipline. Depending of course on the seriousness of the key.

STEVE LORENZET:

I have no other questions.

RICARDO SILVA:

Captain Lilley you testified, looking at Employee Exhibit #1, that if at the end of the shift supervisors are required to make sure they have all the keys.

LILLEY:

The oncoming supervisor.

RICARDO SILVA:

The oncoming supervisor. correct me if I am wrong. Doesn't this sheet show you that there are some problems with regard to key control during the shift?

LILLEY:

No doubt all 3 shifts.

RICARDO SILVA:

All 3 shifts?

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LILLEY:

Yes.

RICARDO SILVA:

And isn't it a fact that you told Mr. Passaro that that is a problem with your supervisors not making sure that these people log in and out these security keys and whether or not supervisors have given permission to junior officers to use these security keys throughout their shift and that Mr. Passaro hasn't done anything about it?

LILLEY:

Yes I have informed him of that. There was a memo issued out concerning filling out the logs appropriately.

RICARDO SILVA:

How long ago did you tell Mr. Passaro this?

I have discussed it twice with him. The first time was when the memo was issued out.

RICARDO SILVA:

When was that?

LILLEY:

Five (5) months ago. That is an approximation. RICARDO SILVA:

Isn't it a fact that it is a possibility that with

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on during the shift and turned into the supervisor of the shift who would return them to the oncoming supervisor.

Isn't that a possibility or a probability?

LILLEY:

Well anything is possible. If supervision does not have knowledge of it how can you deal with it? We don't have E.S.P.

not having good control of these keys throughout the tour of

any shift that possibly keys can be lost at any given time

during the tour of the shift by any officer and found later

RICARDO SILVA:

Well supervision is supposed to issue out keys and are supposed to make sure the keys are logged in and logged out.

LILLEY:

Right.

RICARDO SILVA:

And they haven't been doing that in a lot of cases. Isn't that correct?

LILLEY:

Well depending on -- yes. In some cases yes.

RICARDO SILVA:

And by not being right on top of the situation

these supervisors don't know whether keys are lost by the subordinate officers through the shift and found later on in the shift, correct?

LILLEY:

Understand that some of these keys are signed out on one shift and when the oncoming supervisor inventories that set they may not be there. They may be with somebody else. That does not mean it is unaccountable.

RICARDO SILVA:

Just for the record would you say that the key control problems at JPRU have to be tightened up to have better accountability of the use of the keys throughout the tour of the shifts?

LILLEY:

I think the accountability is fine. I think the problem is with the logging of the keys. We have had no lost keys at all.

RICARDO SILVA:

No other questions.

JAMES KLIMA:

Anything else?

STEVE LORENZET:

No.

1 JAMES KLIMA: 2 Okay. Thank you Captain. 3 RICARDO SILVA: 4 Thank you. 5 LILLEY: 6 Will I be needed any more? Can I return to work? 7 STEVE LORENZET: 8 Fine with me. 9 JAMES KLIMA: 10 Will you be needing Captain Lilley? 11 RICARDO SILVA: 12 No. No. 13 JAMES KLIMA: 14 Thank you. 15 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 16 RICARDO SILVA: 17 Your Honor that concludes our case except for 18 closing. 19 JAMES KLIMA: 20 Okay. I will hear closing arguments. 21 STEVE LORENZET: 22 Just for the record I would like to recall Mr. 23 Passaro. Can I do that?

1 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 2 THOMAS PASSARO 3 JAMES KLIMA: 4 Back on the record with Mr. Passaro. You have 5 been sworn Mr. Passaro and recalled by Management. Go ahead. 7 STEVE LORENZET: 8 Are you aware of key control problems at JPRU? 9 PASSARO: 10 Am I aware of what? 11 STEVE LORENZET: 12 Key control problems at JPRU? 13 PASSARO: 14 I am aware that when we first opened up we had 15 some key control problems because we didn't have the proper 16 equipment. 17 STEVE LORENZET: 18 Have any incidents of employees taking keys home 19 or not properly controlling keys brought to your attention? 20 PASSARO: 21 Yes in a couple of occasions. Sure. 22 STEVE LORENZET: 23 (Inaudible).

1 PASSARO: 2 On the ones where the keys were taken home they 3 were reprimanded in accordance with progressive discipline. 4 Sure. 5 STEVE LORENZET: 6 Had there been any other incidents to your 7 knowledge where they were lost? 8 PASSARO: 9 Lost for an hour and a half? No, not to my 10 knowledge. 11 STEVE LORENZET: 12 Nothing further. 13 JAMES KLIMA: 14 Mr. Silva anything? 15 RICARDO SILVA: 16 No. 17 JAMES KLIMA: 18 Thank you. 19 PASSARO: 20 Can I go now? 21 STEVE LORENZET: 22 Yes. I think so. 23 JAMES KLIMA:

Sure. Ready for closing?

STEVE LORENZET:

Lieutenant Thomson when he was demonstrating to you how he secured the keys mentioned that he had the positive lock available. But he didn't use it. Now he uses it. It is unfortunate that it took this incident for him to (inaudible).

I think by his own testimony he was negligent that lay. Therefore, we had to suspend him for that negligence.

JAMES KLIMA:

Anything else?

STEVE LORENZET:

No.

JAMES KLIMA:

Mr. Silva?

RICARDO SILVA:

Your Honor there is no standard State equipment given to Correctional Officers with regard to how they control the keys. Management surely would have brought that to your attention.

So what we have here is a dedicated employee who has a belt that is approved by the Division of Correction.

Mr. Passaro testified that this belt was approved by the

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Division of Correction including the key holders.

Now if State felt there was a problem that Mr. Thomson used on the day in question then they should have told Mr. Thomson that you shouldn't use that key holder. was Mr. Thomson's own initiative that he got another type of key holder. Again the most important thing is that this is equipment that the State said is okay.

Now remember this employee is charged with not questions of lost keys which is Section (16) of the old DCR Incidentally Your Honor the Division of Correction Regulations had been submitted to you. Is that correct?

JAMES KLIMA:

Not officially. I have got copies here. think I can take notice of the regulations. I don't think there is any point in introducing these. Quite frankly I want to keep them because they come up all the time. I could make copies if you want to keep them.

RICARDO SILVA:

I just wanted to make sure. He is charged with performance of duties. He is not charged with questions of key control Your Honor and that is very important. Because as you see today there are a lot of problems with key control in JPRU. So we must narrow it to

the question of performance of one's duties.

Now I think we have shown be a preponderance of evidence that a mishap occurred. But clearly that the employee was not negligent with regard to the performance of his duties. He would have had to do a clear balancing act and if the employee took the keys and had missed the hook the keys would have fallen. If the employee did miss the hook it is all likelihood that they would have gone through entirely. It is a very finite improbability that he could have put the keys in the situation for the keys to be falling off but they did. So a logical conclusion is that it did not fall down initially on the ground because he had it for an hour; that it was on secure; that it wasn't in the balancing spectrum for lack of another way to say it, it was clearly secured. Possibly he hit something at the same time that the keys fell off. That is a possibility.

But what is clear is that the employee is not negligence with regard to the performance of his duties if the State says this is a belt that is okay. Again performance of duties. Again a pattern has been shown that at JPRU there is a problem with keys in general and that no supervisor has been disciplined. That is Captain Lilley's testimony. Only Lieutenant Thomson who incidentally has a

grievance for being involuntarily transferred 240 miles to JPRU and he wanted to be at Poplar Hill right outside his home. That is still subject to a grievance now. It just so happens to be there.

Again I think we have shown be a preponderance of the evidence that it is a mishap but not a question of performance of duties. To discipline this supervisor when under these circumstances no other supervisor has been disciplined. I think it has been clearly shown that without properly logging in and logging out JPRU knew that there was a problem, i.e. by Captain Lilley's testimony who told Mr. Passaro but Mr. Passaro believes that the problem has been resolved. I think we have shown by a preponderance of the evidence that in May of 1991, 5 months after Captain Lilley told Mr. Passaro that the problem wasn't resolved then, nobody has been disciplined. Only Lieutenant Thomson.

I think we have shown by a preponderance of the evidence that the State has been arbitrary and capricious. We ask that the suspension be rescinded. Thank you.

JAMES KLIMA:

All right. That will conclude this hearing. Thank you.

(CONCLUSION OF HEARING)

STATE OF MARYLAND: I, the undersigned, a Notary Public in and for the State of Maryland, do hereby certify that the within transcript was transcribed from tapes supplied to me to the within typewritten transcript in a true and accurate manner. I FURTHER CERTIFY that I am not of counsel to any of the parties, nor am I an employee of counsel or any relation to any of the parties, nor in any way interested in the outcome of this action. AS WITNESS my hand and Notarial Seal, this 3aday of __ to DOUALY_, 1992. Notary Public My Commission expires 11/1/95.

Richard B. Rosenblatt
Assistant Attorney General
Departmaent of Public safety And
Correctional services
6776 Reisterstown Road
Suite 312
BAlto.Md. 21215-2341

Howard Avrum Miliman 5 Light Street 11th Floor BAlto.MD. 21202

NOTICE SENT IN ACCORDANCE WITH MARYLAND RULE B-12

Daniel Thompson	Docket:
VS.	Folio:
Department Of Public Safety and Correctional Services	File: 91340071/CL141323
	Date of Notice: 2/14/92
STATE OF MARYLAND, ss: I HEREBY CERTIFY, That on the .11th Nineteen Hundred and ninety-two Agency, the record, in the above captioned	day ofFeb.,
	SAUNDRA E. BANKS, Clerk Circuit Court for Baltimore City
CC-39	
And the second s	

NOTICE SENT IN ACCORDANCE WITH MARYLAND RULE B-12

Daniel Inompson	DOCKEI:
Department Of Public Safety and	Folio:
Correctional Services STATE OF MARYLAND, ss:	Date of Notice:2/14/92
I HEREBY CERTIFY, That on the11t Nineteen Hundred and ninety-two	., I received from the Administrative
Agency, the record, in the above captioned co	15 6.

SAUNDRA E. BANKS, Clerk Circuit Court for Baltimore City

CC-39

OFFICES OF THE ATTORNEY GENERAL

J. JOSEPH CURRAN, JR. ATTORNEY GENERAL RALPH S. TYLER DEPUTY ATTORNEY GENERAL



STATE OF MARYLAND

DEPARTMENT OF PERSONNEL

STATE OFFICE BUILDING 301 WEST PRESTON STREET BALTIMORE, MARYLAND 21201

February 6, 1992

FILED

JAMES F. TRUITT, JR.

PRINCIPAL COUNSEL
DEPARTMENT OF PERSONNEL

410-225-4725

DAVID R. DURFEE, JR. ASSISTANT ATTORNEY GENERAL 410-225-4726 MICHAEL N. GAMBRILL

ASSISTANT ATTORNEY GENERAL 410-225-4726

FEB 11 1992

CIRCUIT COURT FOR BALTIMORE CITY

Saundra Banks Clerk of the Circuit Court for Baltimore City 111 N. Calvert Street, Room 462 Baltimore, Maryland 21202

e: Daniel Thomson v. Department of Public

Safety and Correctional Services Circuit Court for Baltimore City

Case No. 91340071/CL141323

Dear Ms. Banks:

Please file the enclosed Certificate of Record in reference to the above-captioned case.

Thank you for your attention to this matter.

Very truly yours,

James F. Truitt Jr. Principal Counsel

JFT:dsd

Enclosures

cc: Howard Avrum Miliman, Esq. Stuart M. Nathan, Esq.

DANIEL THOMSON

IN THE

Appellant

CIRCUIT COURT

٧.

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES FOR

BALTIMORE CITY

Appellees

Case No. 91340071/CL141323

CERTIFICATE OF RECORD

I HEREBY CERTIFY that the attached documents consisting of (a) Exhibits; (b) Transcript of Proceedings dated July 31, 1991;

- (c) Proposal for Decision dated August 23, 1991 and
- (d) Order of the Secretary dated November 8, 1991 is the full, complete and official record of these proceedings.

MARGARET EMBARDINO

Personnel Administrator

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of February, 1992, a copy of the foregoing Certificate of Record was mailed postage prepaid to Howard Avrum Miliman, Esq. D'Alesandro, Miliman and Yerman, 5 Light Street, 11th Floor, Baltimore, Maryland 21202 and to Stuart M. Nathan, Principal Counsel, Department of Public Safety and Correctional Services, 6776 Reisterstown Road, Suite 310, Baltimore, Maryland 21215-2341.

IAMES F. TRUITT,

William Donald Schaefer Governor



John W. Hardwicke Chief Administrative Law Judge

James G. Klair
Deputy Chief Administrative
Law Judge

OFFICE OF ADMINISTRATIVE HEARINGS

ADMINISTRATIVE LAW BUILDING GREEN SPRING STATION 10753 FALLS ROAD LUTHERVILLE, MARYLAND 21093 (301) 321-3993 FAX 301-321-2040 WRITER'S DIRECT DIAL NO.

August 23, 1991

Lieutenant Daniel L. Thomson Route 6, Box 418 Salisbury, Maryland 21801 Steven J. Lorenzet Personnel Officer Maryland Correctional Pre-Release System Administration 7931 Brock Bridge Road Jessup, Maryland 20794

RE: OAH #91-DOP-CORC-002-1194

Dear Lt. Thomson and Mr. Lorenzet:

Enclosed is the Proposal for Decision with findings of fact and conclusions of law in accordance with State Government Article, Section 10-212 of the Annotated Code of Maryland.

You will be given 15 days from the date of this letter to file written exceptions and to request an opportunity to present oral argument to Hilda E. Ford, Secretary of Personnel, or her designee at 301 W. Preston Street, Baltimore, Maryland 21201. Should you wish to present oral argument, you will be notified as to when argument will be heard by that office. Each party will be given 15 minutes to present its argument.

If no exceptions are filed, the decision will become final.

Very truly yours,

James P. Klima, Jr./ Administrative Law Judge

JPK/kc

cc: Ricardo R. Silva

John Udris John Sybert Margaret Embardino DANIEL L. THOMSON

* BEFORE JAMES P. KLIMA, JR.

* ADMINISTRATIVE LAW JUDGE

* OF THE MARYLAND OFFICE OF

* ADMINISTRATIVE HEARINGS

DEPARTMENT OF PUBLIC SAFETY

AND CORRECTIONAL SERVICES

* CASE NO: 91-DOP-CORC-002-1194

PROPOSED DECISION

STATEMENT OF THE CASE
ISSUE
SUMMARY OF THE EVIDENCE
FINDINGS OF FACT
DISCUSSION
PROPOSED CONCLUSIONS OF LAW

STATEMENT OF THE CASE

Lieutenant Daniel Thomson is a Correctional Officer IV assigned to the Jessup Pre-Release Unit. He was charged with violation of Division of Correction Regulation (DCR) 50-2 for losing certain keys on May 23, 1991. He was suspended for three days and appeals.

A hearing was held on July 31, 1991. Management was represented by Steven Lorenzet, Personnel Officer, Pre-Release System; Lieutenant Thomson was represented by Ricardo R. Silva, Director, Field Services, Maryland Correctional Union.

Thomas Passaro, Facility Administrator, Jessup Pre-Release Unit, testified for Management.

Appellant Lieutenant Thomson testified in his own behalf. Captain Deborah Lilley, who is assigned as Key Control Supervisor at the Jessup Pre-Release Unit was subpoenaed to testify for the Appellant.

MANAGEMENT'S EXHIBITS

- 1. Memo, Daniel Thomson to Thomas Passaro, re Lost Supervisor Key Set, dated May 24, 1991.
- 2. Memo, Myrick Clark to Thomas Passaro, re Misplaced Keys, dated May 25, 1991.
 - 3. Matter of Record from Thomas Passaro dated June 3, 1991.

EMPLOYEE'S EXHIBITS

- 1. Security Cabinet Key Log, May, 1991.
- 2. Copies of fifteen pages of Supervisor's Journal chronicling occurrences on shifts.
 - 3. List of authorized recipients of security cabinet keys.
- 4. Page 333 of Supervisor's Journal showing occurrences on 2:00 p.m. to 10:00 p.m. shift on June 13, 1991.

ISSUE

Whether the Department of Public Safety and Correctional Services properly suspended Appellant for three days.

SUMMARY OF THE EVIDENCE

On May 23, 1991, Lieutenant Thomson was working as Shift Commander on the 10:00 p.m. - 6:00 a.m. shift at the Jessup Pre-Release Unit. He had possession of the supervisor's key ring which

he carried on a holder attached to a belt. At approximately 11:00 p.m. Lieutenant Thomson noticed that the keys were missing from his belt. He advised his supervisor of the situation. A search was undertaken and inmate sanitation workers who were out of their cells were strip-searched. At approximately 12:30 a.m. the keys were found on the ground outside the front gate, in an area where Lieutenant Thomson earlier had delivered some paperwork to a vehicle transferring an inmate to another facility.

As a result of his losing the keys, Appellant was suspended for three days for violation of DCR 50-2 (19): indifference, carelessness, or negligence in performance of duties. A three day suspension was imposed under the progressive discipline provisions of DCR 50-6, because it was the third violation of DCR 50-2 by Lieutenant Thomson in the current reckoning period.

Appellant does not dispute that he lost the keys, but claimed that key regulations are consistently violated and no one else has been penalized. He suggested that he was singled out because he has an outstanding grievance with regard to his work assignment, which is 120 miles from his home. He presented evidence that employees had taken keys home by mistake, and that unauthorized persons were given access to keys, and no penalties were assessed.

Captain Lilley, the Key Control Supervisor, testified that at times keys are issued to personnel who are not on the authorized list, but this was for reasons of expediency due to staff being short-handed; that employees who took keys home by mistake were reprimanded; and that she knew of no other instance where keys have been lost.

FINDINGS OF FACT

- 1. As shift supervisor, Appellant Lieutenant Thomson was responsible for custody of the supervisor's key ring on May 23, 1991.
- 2. The keys were discovered to be missing from their holder on Lieutenant Thomson's belt at approximately 11:00 p.m.
- 3. The keys were found at approximately 12:30 a.m. in an area where Lieutenant Thomson had traveled earlier on the shift.
- 4. Lieutenant Thomson had received a reprimand and a one day suspension for prior violations of DCR 50-2 in the reckoning period.

DISCUSSION

Mr. Silva moved to dismiss on grounds that a Disciplinary Suspension Form had not been given to Appellant as specified in COMAR 06.01.01.46 (B):

The appointing authority shall file with the Secretary the original written notice of suspension on a form provided by the Secretary. The notice shall state the reasons for and duration of the suspension, and shall inform the employee of the appropriate appeal route. The appointing authority shall:

(1) Give a copy of the notice to the suspended employee....

The "form provided by the Secretary" is SEC Form #4A (REV.1-86), and such was not given to Appellant prior to the hearing.

A copy of a Matter of Record dated June 3, 1991, which accurately states "the reason for and duration of the suspension"

here under consideration was received by Lieutenant Thomson on June 5, 1991. This did constitute notice of the suspension, but it did not contain information as to appeal procedure and, of course, was not on "a form provided by the Secretary".

In a letter addressed to the Office of Administrative Hearings dated June 6, 1991, Lieutenant Thomson requested to be advised of the "scheduled hearing date", and in a Notice of Hearing sent to Lieutenant Thomson dated June 19, 1991, the "Date appealed" is designated as June 10, 1991.

Thus, Lieutenant Thomson did timely file for an appeal and any irregularity because of the improper form or lack of stated appeal rights was cured when he, in fact, accessed the appeal procedure.

The Motion for Dismissal is DENIED.

There is little dispute in the facts of this case. There is no question that Lieutenant Thomson was charged with custody of certain important keys and that the keys were lost for a time on his watch. The essence of Lieutenant Thomson's defense is that his act was not willful and that others have violated regulations with regard to the custody of keys and were not penalized.

Lieutenant Thomson is charged with violation of DCR-50-2 (19)(a), which provides in part "Indifference, carelessness, or negligence will constitute grounds for disciplinary action". It has not been shown that the Lieutenant was "indifferent". "Carelessness" and negligence" are generally regarded as being synonymous.

"Negligence" is failure to exercise ordinary care. <u>Dominion</u>
<u>Construction, Inc. v. First National Bank of Maryland</u>, 271 Md. 154,
315 A.2d 69. "Negligence" without qualification in its ordinary
sense, is the failure of a responsible person, either by omission

or by action, to exercise that degree of care, vigilance, and forethought which, in the discharge of the duty then resting on him, the person of ordinary caution and prudence might exercise under the particular circumstances; it is a want of diligence commensurate with the requirement of the duty at the moment...Winslow v.Tebbetts, 131 Me 785, 162 A.785.

Lieutenant Thomson was in the position of the "responsible person" in the <u>Winslow</u> case, and the fact that he lost the keys entrusted to him constituted "negligence". He is thus subject to disciplinary action for violation of DCR-2 (19)(a).

A penalty is warranted because of the serious nature of the violation as compared to other violations noted by Lieutenant Thomson. During the time the supervisor's key ring was lost, the institution was imperiled. There could have been dire consequences if the keys had been found by an inmate who chose to take advantage of the situation.

While it might be argued that a three day penalty is too severe for an admittedly unintentional violation which ultimately cause no harm, it was shown that this was the third violation of DCR 50-2 by Lieutenant Thomson in the current reckoning period. DCR 50-6 (c) provides that a three day suspension is the proper sanction for such. The three day suspension is mandatory in that Section D of DCR 50-6 provides that any exception requires the approval of the Commission of Correction.

In light of the above, Lieutenant Thomson's claim that the penalty was in retaliation for an outstanding grievance is not persuasive.

PROPOSED CONCLUSIONS OF LAW

Management has shown by a preponderance of evidence that its action in suspending Appellant for three days for his third violation of DCR 50-2 in the current reckoning period was appropriate. It is, therefore, proposed that the suspension be sustained.

Administrative Law Judge

August 23, 1991 Date

JPK/kc

cc: Stephen Lorenzet
Ricardo R. Silva

John Udris John Sybert

Margaret Embardino Daniel Thomson

May 91 (Elect)

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15 NOT LOGGED AT ALL

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CIRCUIT COURT FOR
BALTIMORE CITY

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d- 6/1/2/	25	nederlein	Pendell	1000Am		 	3	Set Neul		2210	30 Au
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5-30-91 5 pritis South 0605 0616 53091 2 Passars Pill 1130 27 Porter Smith 0605 0616 25 Blockyten Male 1545 24 1605 1614 4 1200 Ameth 0609 0621 26 Blockyten Male 1545 22/30 3 traus Ameth 06031 0624 25 Blockyten 1605 1614 25 Block							
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3 Knaws Amith 0631 0634 25 forter Amith 0631 0763 25 forter Amith 0631 0763 3 forter Amith 0727 20	<u>i</u> .					÷ ;2,3	130 2130
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25 forter Ameth 0631 0703 8/3/9/ 7 35/ terringle 1/2m 1/2m 1/2m 1/2m 1/2m 1/2m 1/2m 1/2m		24 Cpps Smith 0630 0637	1/ /2		39 arninger	vampos	140 7 12
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3 Porter Ameth 0727 0736 4 Porter Ameth 0727 0736 4 Porter Ameth 0727 0736 4 Porter Ameth 0805 1614 20 too Porter 3° m 1045 4 Corcoran Ameth 0805 0835 5 Clark Willing 5° m 1045 7 Parsons Ameth 0815 1106 5 Clark Willing 5° m 5° m 10 Owns Ameth 0821 0828 11 When 55° m 5° m 16 Regnare Ameth 0832 1800 3 Sof Varneyges 5° m 5° m 25 Duen Ameth 0834 3 Sof Varneyges 5° m 5° m 26 Passaro Ameth 0845 1035 5/31/91 le Dreiford Pondel 0635 7 18 Martin Ameth 0845 1035 5/31/91 le Dreiford Pondel 0635 7 18 Martin Ameth 0845 7 20 Too 1853		21. Bolling Smith 0727		121	Jeff		1 AM / M
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5-28-91	2	passaro	Parall	0845	1635	5-29-41	23	notin	1 Pendell	0830	1445
· • (4	Dowling	1	0905			19	maninski	C. C. S. S.	0830	1550
4	17	Dowling	Prodel	0905	13.50		<u>)</u> 0	OWENS	Marie Company	1833	1500
5-28-41	18+ 24	MARTIN	Pudel	0838	1232		25-	GREAN	Section 1	0835	1815
- u "	7	Parsona	Podell	0830	***		2	D IASSARO	P ers 1	1147	1650
. · · · · · · · · · · · · · · · · · · ·	10	owers	Prodell	1340	1805		16	Legendre	Markell	1545	2300
**	9-26	Armstrong	Markell	1405:	1530		12_	Blackiston	6.7	1730	2150
	25	martin		1500 -			24	Self	Crampton	2230	2300
	7	Parson	•	1515	1635	·	20	SofNeal		2400	2415
· · · · · · · · · · · · · · · · · · ·	12	Blacks		1. 1935	.21∞	5/30/91	4	Self		2 30	23=
A Z	20	Wnfield	1	2000.	2040		26	Self		2 30	235
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· · · · · · · · · · · · · · · · · · ·	24	Blackuton		2105:	2125		4	Saf Neal		3 30	400
1 Sup ac	et for	Cso Porter	Smith	0254	1980		9	Sat Neal		3 30	3 50
	De	Neal	Smith	0416	0550		26	Sof Neal		3 30	4 Am
·	g	Neal	Smith	053/	0530		24	Self		5 mm	5 pm
5-29-91	6	Junstall	Smith	0600			5	Capt Liller		5 30M	<u></u>
	9+260	Dell'a	Pendelly	0740	1600		6	Sof Duelist	L	5 Am	**
	15+11	trous	Pendell	0805			4	Of Presto		5 AM	5-42m
	7.	Paran	Padel	08/5	1650	h	4	Set objetut	<u> </u>	5 43m	5 70
*	4	CORCORA	Pindell	0818	0830	Rus 5-80-9	acct	Saw	Smith	0600	1405
5-29.91	18+24	MARTIN	Pendell	0830	1445		21	Traus	Smith	0600	1405
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7	5/3/91 Rup 10	cct for	Ley	Thomson	05/0	0516	5-27.41	11+21	Kraw	Pendel	0623	BSP
	5-26-91			Amach	0600	1050	5-27-91	18	Sof. Dosa	<u> </u>	0823	10 pm
-		4	lpps	Ameth	-1049	1208	5-27-91	3+4/	PARSONS	Pondell	0840	0850
F.		26	Epps	Amith.	1049	1208		26	Madin	Martall	1530	1545
,	-	25	Mullegan	Smith	1115	1208		12	Green	in and	1815	1945
		25	Self ()	Tromson	2200	2225		20	Hampler	14 (A + 12 pages)	2000	2100
		4	Self		2230	2231		26	Martin	Housan	2101	2110
2.		3	Self	- 5 - 1	2231	2232		3	Lell		2315	2320
		6	SIG		2232	2234		<i>:20</i>	Sulter		2320	0300
		5	Lely		2334	2235		20	Bellany		0300	1900
		10	agest		2235	060		26	Sell of		0415	0540
	·	13	Strett		2238	0120		2	Set		0435	0436
		4	Strutt		2235	0120		6	Istuce	V	0535	166T
		17	Drut		2235	0130		3	Tell	Thousage	0545	0544
7 de		20	Maus		2248	2300	5-28-91	4+26	St. Porter	Pondell	0612	0640
		24	Defut		2248	2350	\	iv	Jan Social		0655	1615
1		め	III		2330	2350		3	Leady		0655	0705
	•	20.	Vinestall		0310	No.		9826			.0704	1345
		26:	Descutt	- X. 15 x	0405	41.A		127_	Sat. Poster		0805	
1	•	9	Deett	,	0405	0451	528-91		traus	Pall	0810	1352
ੀ। ਨੂੰ	T *	4	Quelett.		0405	0451		3	Dowling		08/2	0850
3 rat	• • •	2	Lill	Thomson	0535	0534		4	u i		08/2	0850
. 3				- revivery								0030

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- 5-24-91	<i>2</i> 2	martin	Smith	0811	0954	5/24/4)	4.	Jely.	Thomas	2310	23/2
	23	martin	Smith	0811	0954		20	Witett		2325	0230
	84	martin	Smuto	0811	1244		24	Writt		0045	0110
-	7	Parsons	Smith	0820			27	Lens	<u> </u>	0135	0147
	11	Robinson	Smith	0830	0835_		20	Loucau		0230	1900
-	21	Robinson	Smith	0830	0835		4	Left -		0340	0345
-	2	Passaro	Smith	0833	1149		9	Lely	V	0340	0345
-	11	Robinson	Smith	0913	1324	-bol-a-	26	Desett	Thomson	0415	0445
-	21	Robinson	Smith	0913	1324	-Rup as 5-25-91	ca for	mc Daniel	Smith	0710	0716
:	19	Zebron	Smith	1017	1600	i sir mi	26.	Sgt. Epps	Amich	0844	0846
	23	martin	Smith	1110	1245		21	Sgt. Epps	Smith -	1045	1400
	24	martin	Smith	1250	1337		26	Self	Vallai -	1545	1600
	27.	Martin	Smith	1251	1324		12	Buen	Vallain	1740.	1810
	2	Passaro	Smoth	1338	1820		'ZO	M.Davis	Vallai .	2000	2032
	26:1	Bolding	Smith	1340	1350	:	24	Self	Vallar	:2010	2026
	25	Mulliyan	Marshell	1415	1430		4/26	Self	Vallai	2017	2045
	9	Thomas		1445	1550		26	Sof Martin	Vallain	2110	2127
	26	Belling		1445	1550		20-	Jell	. Promsa	2325	2335
	7	Douling		1535	1710		20	Stucousu	Houson	0230	## 5m .
	20	Holland	Vellai	2000	2630		24	Lell		0400	0405
,	126	Battle	Vallair	2110	2135		3	Lell	1	0400	0405
	24	Lawson	Vallair	2117	2129		120	West	housen	0900	0535
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5/22/91	14	Legendre	Clamptin	2300	232	5-23-91	25	nieberlien	Smith	0835	0850
5/23/91	9	St Clark		24 20	100		16	Leandre	Smith	0840	•
	.26	Syt "		24 20	1 ou		10	Owens	Smith	0846	1640
	4	Set 1	·	2420	1 Avn		19	Zebron	Smith	1214	2115
· ,	20	CDO Gauson	· · · · · · · · · · · · · · · · · · ·	23/			Seglica of	thornas	Smith	1249	1515
	26	Sof Clark		4250	45m		F.01	mas	Smith	1249	1511
<i>े</i> ह	5	Capt Lilley	:	52m			7	Owens	Marshall	1540	1550
	6	Soft Dreifort		J AM 1	_38)	Douting		1551	1612
*	26	Self	Cramp	S son	530		26	Majac	Valfai	2003	2020
N.	/(Copien		5 24			24	dark	Thousan	2240	2245
Rupaco	2(f	Cohen	- 0	5 m			4	Silf		2245	2250
5-23-91	04	Dreifort	Smith	0604	0605		(JO	Clauk	·	<i>0</i> 030	0055
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	9	Coldina		0704	1218	·	20	Laucara		0230	1845
ē	26-	Bolling		0764	1218		4	Clouk		0345	0445
i la de la companya d	24	Syt. Glass		0712	0714		9	Clark		0345	0445
A. A.	24	St. Glass		0806-	0807		2	Clark	V	0348	0445
		Dowling		0825	1153	Rup as	16 to	Leudie	Hawon	0510	1425
	4	Dowling		0827	0842	5-24-91	The same	The result	Smith	0722	1315
5	/	Dowling		0831	1153		a 5	the as	Amithy	0722	1315
	2	Passaro!		0835	W20		1_7_	Dowling	Smith	0809	0815
N.	18	martin	1	0835	1430		17	Dowling	Smith	0809	0903
h	24	martin	Smoth	0122	1430		18	martin	Smith	0810	1244
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:										
	9 Bolling	Smith	0727	1630		5	Capt tilley	Crampto	5 AM	1410
	26 Balling	Amith	0727	1630		11	Cohen) /	6 AM	1305
<u>.</u>	6 Dreifort	Smith	0728	1400		21	Cohen		1 GAM	1355
	4 Agt. Glass	Smith	0730	0746		3	Self -		6 xn	6 00h
	4 Corcoran	Smill	0805	0808.	5-22-91	6	G Spencer	Cartilly	0648	1430
	17 Dowling	Smide	0805	1340		1824	MARTIN	It Pandle	0815.	1/55
	13 Corcoran	Smith	0805	1545		472	Dowling HUASE	It-Parlel	0820	17-1150
	18 martin	Amith	0826	1043		9+26	Thomas	It Findel	0820	1600
ş 	24 Martin	Smith	0826	1043	-	13-7	CORCORAN		0825	7-0932
	23 Mertin	Smuth	0834	1043		10	24360		0830	1640
/	19 Sebron	Smith	0838	1635		25	NEILBERLEIN		0835	0843
	7. Parsons	Smith	0848	1630		7	CERCERAN		1/30	
	"02 Cohen	Smoth	0849	1405		25	MALONEY	1	13/5	1332
	18. Martin	Amah	1185.	1460	5-22-91	2	Pasano	It. Pull	1330	
	23: Martin	Smith.	1125.	1400		7	Dowling	It. Panfel	1332	1640
	24 - Martin	Smith	1125	1400		74	Silon	1t. Stall	1333	1350
4 A A A	10 Olivens	Smith.	1137	1400	5-22-91	16	Legender	Marriell	1650	
	20 Major	Vallan	2002	Z1045		1	Douling		1720	
	4 St Clark	Crample	2230	23/50		*20	Mejney	Valla	2010	Ü
	26 Set Clark	1 1	2230	33		11	Sit Meal	Crampt	2240	2245
3	20 000 Gausan.	Camp	23 pm 43 sm	440		2	Syl Neal	Crange	2240	22 45
	26 Sof Aershan	<u> </u>	43 pm	42		24	Self		22 40	27
			75. 60.		a conservation of the cons					

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5-20-91	25	Porter .	Smith	0750	08/2	5/20/91	20	Sill	Thouwan	2210	2215
5	_3	SEVE	Captificher	0751	0752		24	1		2255	2300
5	17	Dowling	Smith	0807	0925		24	V		2318	2340
	4	Dowling	Smith	0807	0819		4	Clark		2340	2346
	9	Thomas	Smith	0819	1430		24	Clark		2340	2345
-1		Thomas	Smith	0819	1630		17	Clark		2345	2350
N.	25	Diberlien	Smith	0823	0835		2	Self		2345	2350
	7	Parsons	Smith	0824	1700	5/21/91	20	Since		0015	0230
ja	18	Martin	Smith	0824	1310	ļ	4	dock		0120	0145
	24	martin	Smich	0824	1310		9	Clark		0120	0145
) /	10	Owens	Smith	0835	1510		26	Clark		6/20	0500
()	19	Thebrow	Smith	0835	1630		20	Duaco		0230	1900
() •	25	Cotten	Capt Titley	1012	1030		5	Jel		0335	0340
	\$	Passaro	Smith	1011	1400		5 ,	Letter		0520	.1500
	27	martin	Smith	1149	1232		1/	Chert	V	0555	1407
	5	Cpt. Lilley	Smith	1258	1345	Rupace 5-21-91	2/	Chen	Hauron	0555	1407
	24	Martin	Valla	1420	1400	5-21-91	124	Sgt. Porter	Smith	0644	0645
1	14	Pason	Valfain	1445	1620		3	Sgt. Glass		0644	.0644
<u> </u>	13	Coporage	Valla	1447	1730		4	Agt. Blass		0644	0651
1	20	G. Davis	Valla	2010	2035		9	Soft. Hass		0651	0701
\$ 	126	Pallet	Valle	2105	2/15	<u> </u>	04	Sext. Blass		0451	0701
	24	Self	Thouse	2200	2215		16	Legendre	Smith	0654	1530
	L			·				- 0	Ì		

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	6-2	Shift			1. A. T. T.	J. Tapes					
5-17-91	11	Cohen	Spith	1130		5-18-91	20	Brown	Martall	2000	2030
	21	Cohen	Smith	1130	To be a second		26	Mastin		2100	2115
<u>()</u>	7	Parsons	Smith	1130			3	Rice	Crampton	2230	2231
-	12 .	Blackston	Marshall	140	1420		"20	Nice "	. []	23 7	23 Fm
) 	25	Blacking		1400	1420	5-19.91	20	CDO Porte		3 00	
;	27	Martin coo	<i>₹</i>	1420	1510	- (26	5gt Weal		4 30 4 Am	4 Am
	25	Martin St.		1425	1440		11	Cohen		5-55 5-55 5-55 5-50	Marks 3
, ————————————————————————————————————	17	Dowling	Vallain	1810	2145	<u> </u>	21	lohen		55	\$
	<u> </u>	Dowling	:	1845	1904	5-19-91	6	Set. Porter	Pondell	0703	0830
	20	Batter	Vallair	2000	2100		He.		Maulet	1545	1000
/	4	Douling		2145	1200		20	Winfield		2000	2070
5/18/91	24	Selb!	Crample	2 5	2 m		26	Batte		2/30	213)
	20	CDO Bellamy	Cranja	25%			24	Self	Crampton	2230	2234
	4,26	Self		255	300m	5/20/94	20	CPO Coausan		230	1
		Cohin		5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	130		26	Sof Neal	-	# 200	4 om
	21	lohen		5 200	130m		3_	Egt Neal		430 h	434 Jun
5/18/9/	9+26	Bolling	Padell	6 13 6 Am			5	Capt Lilly		520 Am 550	1110 551 5714
10 7 8	25 4/2	Blockiston	0111	1035	11 och	Lunger	3	Set Glass	<u> </u>	5 som	S AM
	12	Set Mass	Pomolel	1235	12 gm	5-20-91	011	Cohen	Smith-	0610	
	12	Blackiston	Marilal	1405	(600		21	Cohen	/	0610	
	26	Marti		1545	1500		4	Porter	1	0620	1 to 1'
	24	Self		1950	2000		6	4-SPENCER	Cart Liter	0703	
	'			N					7		

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-		-					6.3	Coxt.	ļ		 :
5-16-91	26	Suf Tuzicks	- Vallani	1535	1732	5-17-91	26	Dorn	Amith	0610	0614
	4	Set Carnageio	Crampton	22 25	2236		4	Portercoo	Sprich	0610	
		Set Carneyjo] / .	2223	22 30		9	Sgt. Dorn	Amith	0614	0618
	26	St larnage is		27.25	27 30		25	Sat. Dorn	Smith	0620	0633
· \	5	Lt Marshall		1220	2230		3	Legendre	Smith	0653	0758
,	24	L+ Crampt		122 30	2300		4	Legendre_	Smith	0653	0758
	27	adams		2255	2256		26	Lamdre	Smith.	0653	
5/17/91	5	LtMarshall		115 1 Am	117 1 om		12	Blackiston	Smith	0658	0727
	2			123m	126		\$5	Cohen shornas Braispage Braispage	Smith	0658	0707.
		Sgt larraggio		3 /5m	5 29 AM		9	Brishan	Smich	0717	***
	26	1 monaggio		35	52 m		24	Agano Batto	Smith	0717	*
	4			3 Am	435m	-	13	Corcoran	Smith	0802	
3		CDO Belling		3 pm	1847		4	Corcoran	Smith	0802	0807
	25.	S.M		330	3 35 3 Am		18	martin	Smith	0807	1234
	2	Self Oshie		330	4 30 4 Am		22	martin	Smith	0807	1234
	. 5	To The		3 30	430 Am		23	martin	Smith	0807	1234
	(e			730	H 500		24	martin	Smith	0807	.1234-
	7			3 320	4 3000		10_	Owens	Smith	0825	1054
	25	Self	Cramp		430m		25	Nieberlun	Smith	0832	0925
	4	Self	Vempton	4/20 530m	555W		2	Passaro	Smit	0835	1835
Rupace 5-17-91	tofor	Cohen	Smith	0600	0758		25	Cohen	Smith	1006	1018
5-11-91	<i>P1</i>	Cohen	Smich	0600	0759		19	nuobii	Smith		
	<i>W1</i>	wiw	FILLIO	0000	~ (3 /				7		
										Section 1	

			1			Date	Key lim	1554ed TO	Yd	Time out	tané
5/15/91	18	martin	Pudel	01/0	1350	5/16/91	126	Gunter	Crampton	4 30 Am	4 45 7m
<i>3</i>	24	matin		0810	1350		5	Capt silley		5-20 5 AM	1830
-	23	mater		08/0	1350		6	Sgt Druford		5 30 5 mm 5 m	1435
	7	Pauson		0840	1635		3	Lt Pindell		5 40 m	5-53-
	27	martin		0847	0912		3	Syt Dugat		0605	0703
<u></u>	19	ZEBRON		0900	1120		9+26	Thom son		0705	1530
	ją	marlin		1158	1350		(4)+17	Doubling		0805	77555
3 20	16	Legendre	1	1/2 may	2100		7	Parson		0825	1 ·
	9+24	Thomas		1242	1615		16	LEGENDRE		0830	1645
·	12	Bunch	Marshall	1430	1443	'	10	OWENS		0830	1645
<i>f</i>	24	Self	1	1630	1640		13	CORCORAN		0835	1558
(基) (基)	20	Davis	Capt theel	2015	2100	1	24 18	MARTIN		0843	1205
	12	Sof. Blackiston	Capt Street	2045	12100		2	PASARRO		0855	1820
	2	OKehie	Cappton	2300	2100 150 15an 15an		25	m carthy		0950	1100
	3	Okehie	Crampto	2300	13 Am		11 1	ST- BLACKISTON		1/13	1220
	5	Okehie		23 00	15 m	'	25	m carthy		1150	1201
¥	le	Okehie		2300	150m		11,2/	SOT. BLACKISTON		1201pm	1250
4 10	7	OKehie:		2300	15 Am		19	ZEBRON		1720	1340
######################################	£9	Gunter		2300	2415	5-16-91	25	mccathy			1658
<u> </u>	14	Gunter	1	2300	2415	5-16-91	19	Zebron	Vallair	1405	2145
	12 G	1000		2300	246		12	Blockiston	Jalain	1580	1810
5/16/91	20	CDO Bellamy	1 1	25	1840	'	25	Blackister	Vallaka	1500	1730
	1		1			,					

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5/14/	91	4	Durte	Thou	non	0400	0540	5/14	1 3	PASSARIO	Gudel	1145	1530
*		26	thite			0400	0540	5/14	6	LT. Spencer	Pendell	205pm	1500
v T		9	Laute			0400	0540	, ,	10	Owens	Markell	1440	1815
† 		5	Lelly	Thou	wow	0525	2205		Z	Passaro		1700	1825
). 		26	Self	Tho	wei	0550	0600		24	Self	Production of the second	1825	1826
5-14	91	9	U Bauns	lan	Whites	0710	1615		10	Owens	#1000 Mark	1900	2015
-		26	Bounce			0710	1615		20	Bunch	Marie Carlos	2020	2045
#		6	LT Spencen			0710	1314		26	Albertin	\$ A. C.	2115	2125
		4	SEF			0715	0725		4	Counter	Crampton	1 22	2255
	11	16	LEGENOME			0728	1815		126	Courter	1/	2225	2255
/	-	4	Davino			0807	0819		19	Gunter		77 30	12755
#		_17_	Davino			0807	1705		20	Gunter		2330	2430
		12	Stot Epps			0810	1120	5/15	24	Self	Crampot	24 400	2430
14.34	11	21	SET EPPS			0810	1/20	,	20	C Do Portor	Crampto	2 30 2 sm	-
		23	SGT ERRS			0810	1/20		26	Counter	Crampton	4 500	4 sm
<i>t</i>			SOT EVES			0816	1120		3	Seff	Crango	<i>59</i>	5 m 2200
		22	SUTTERS		•	0816	1/20	5/15/	1915	Caset Lille		5 30 m	22
		25	SELF			0817	1010	1	<u>le</u>	coo Arter	Pindell	0645	1900
J. C. S.	į	_19	n ZERBRON			0822	1760		. 17	Dowling	**	0803	0840
		7	M PANSONS	.,		0827_	1705		4	Dowling	e de la companya de l	0803	0830
5		18	MARUN		\$	0845	1214		9	Thomas	¥75	0805	1140
<u> </u>		24	MARION			0845	1214	1	24	NUASE Thomas	Consultation (Consultation)	0805	1140
		·											

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5/11/91	3	Self	Phomson	2215	2317	5-13-91	17	- Dowling	Pull	08/5	1040
	20	Ntal		2340	0250	1	19	Denise		9820	1205
	20	Tuystall		0250	1800		18-24	motion	Pengell	0820	Zopm
-1	3	Lely		0344	0345		10	Ower		0828 .	1610
	26	stal		0425.	のりのひ		25			1045	1425
	24	Lel		0450	0455	5-13-91	2	Passoo		1157.	1700
	2	Sett		0500	0502		19+24	Thomas	rudul	0825	1530
-	3	St.	Thomson	0500	0502	5-13-41		Parous	Pudel	0830	1635
5-12-91	June	TheLanul	Smith	0720	0734	5-13.91		Capt- Lilley	Perdel	1045	2200
	11	Priston	Smith	0720	0905	5-13-91	19	Windel	Markell	1410	1615
	2	Preston	Smith	0720	0905		1	Dulery	:	1800	1802
	4	Sgt Porter	Smith	1205	1220		1	Douling	6.	1832	1837
	04	Self	Thomas	010	2225		20	Bunch	.:	2600	2040
	3	Lely		2225	2228		,30	Battle	\$1.	2105	2125
	120	Nae		2330	0255		4	Marshall	Thoms	2200	3215
	20	Bellany		0255	1900		25	Markall		2200	2015
	26	Neal		0420	0500		24	Self		2300	2245
	4	ileal	V	0400	0500		20	Self		2215	2220
<u> </u>	5	Lilley	Thousan,	0515	6758		26	Sett		2245	2248
5-13-91	14	Legedie	Padell,	0655		}	20	Thute		2325	0300
	9924	Sut Eggs	Pull	0703	0730		3	Lelf	12/	2350	0100
	6	St. Spine	Pridle	0710	1510		20	Bellow	Themson	0300	\$200 m
		'						0			

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5/9/91	4	Camaggio	Prouson	XXXO	0305	5-10-91	27	4 Smith	Can thitter	0900	1400
	26	Campigio		2250	2305	. ~ ,	27	capt. theet	of Green	1410	.2100
)	25	anaffir		2325	00/5		10	Owens	Capt. Street	1440	1500
) S	20	Seylo		0012	0256		7	Parsons	Capt. Street	1440	1500
) 	4	Camagio		0200	0330		12	Ist. Blackuton	, 11 4	1530	1700
) . 	9	Camagio	·	0200	0330		7	Barson	10 4	1536	1640
· ************************************	26	Camagio		0200	0500		20	Sof Ruzicko	Tt Vallain	2000	2030
, , , , , , , , , , , , , , , , , , , , 	20	Tuytell		0255	1630		26	Sof. Ruzicka	54 Vallai	2100	21.15
· <i>y</i>	5	Lilly	<i>/</i>	0500	200		کلا	Real	Thomse	2200	2300
Rup	acct	Quefut	- V	0525	1540		20	Mal		2330	0246
5-10-91	26 6	Belling	Amith	0709	1630		25	Neal		0228	0300
	1 9	Colling		0709	1630		20	Tempstall	1	0245	1900
	4	Dowling	<u> </u>	0742	0811	- bimio	26 1s	Jour	Thousan	0420	0530
		Dowling		0742	2'0	Kup a 5-11-91	98		mah	0710	1/50
	18	Martin		0811	4546		26	Bolling	mith	0710	1203
	22	martin		0811	1545	· · · · · · · · · · · · · · · · · · ·	3	Blass	Smith	0740	0743
	23	Martin		0811	1545		φ	Parter ca	Smith	0913	0915
	24	martin		0811	1545	· · · · · · · · · · · · · · · · · · ·		Preston	Smith	1007	1115
	25	Maloney	(100)	083/	220		21	Preston	Smith	1007	1115
-	19	MAMINSKI	Ceyestatles	०० ००	1540		ZO	Winfield	Vallair	2000	2045
1	て	RIPENOUR	· A	0900	1330		26	Sof Tuzieka	Valla	2/05	2200
5-10-91	171	Owens	Capt flow	0900	200		25	Nea!	Gaouson	2200	J300

. . .

62 Cont. 5-8-91 Thomas. Martin Smith Smith 23 1525 1400 5-9-91 1005 0720 Street Smith 1215 1525 Thomas 26 1236 0720 mc Carthy, Smith Darrett Much 1236 1400 0730 0736 Traw Parsons Smith 1725 Amith 1330 1400 0805 Krais 21 Amith 330 1400 Smith martin 0837 1116 Haderton Marlell 2140 1500 martin 24 0837 1116 00= Gamble Epps Smith 2000 2040 12 0900 0914 Ant Clackiston Cost Aust 2140 Amuch. 2110 martin 1017 1116 Mc Carthy Amich 2123 2140 1017 1130 25 2123 Kraus 2140 mith 1116 1104 22 35 24 Crampton 22 30 Corcoran mick 1635 1106 Set Carnagio 2330 23 45 20 Cramp Corcoran 1700 1106 45 AM 5/9/91 24 hamp MARIN 1245 1227 20 CDO Tunstall 1845 Maminski Smith 1241 2000 Sof Carnagios 3 10 Martin Market 1515 24 1435 Set Carnoggia 3 Am 255 pm 17 Doutra 1500 2145 Sqt Carriagó 3 40m 26 255 AM Blackiston 1505 12. 2145 4 30 M 26 25 Blackiston 1508 1515 Steer Caro huten Blackyton 0520 26 2200 1545 2145 SOT DEGIFORT 16 0520 530 M 2145 0600 Dowling Valla 2/15 Kup acet 13 18 5-9-91 Sof Dreifert 532m Thomas 24 2045 2280 Porter coo Smith Kushan Plane 2345 27 2230 1400 0600

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											25
5-7-91	2	Passaro	Crampto	5 35 5 AM	0938	5-8-91	6	Self	Gand	2420	21 24 Am
	6	Portino	Smith	0616	1600	5-8-91	3	Syt, Carneggu	1	2 20	221
	<u> </u>	Traus	Smit	0803	1020		20	COO TUNSTAL	. /	250 25m	1845
	21	Frais	Smith	0803	1020		3	Self		12 ALC	306
	18	Martin	Smith	0803	1600		4	Sgt Hershan		3 4m	4 am
	24.	martin	Smith	0803	1600	7 (4)	9	Sat Hershan		3 45 3 45	400 4 Am
* :	12	Dattin	Smith	0820	09/0	,	26	Set Hershon		1770	4 Am
	22	Frais	Smith	0826	0844		4	Presto	-(5 9	545
	19	Maminski	Amith	0827	1900	1 20 m 0	1000	SytDrufut		5 AM	5600
5	27	Epps	Smith	0847	0912	72up a 5-8-91	cit for 6	coo Porter	Smith	0603	7
	/	Tarsons	Smith	0848	1600		4	Epps		0628	
	9	Bolling	Amich	0848	1600		11	Traus		0729	0841
	26	Bolling 1	Amith	0848	1640		21	Kraus		0729	0841
-	5	Cot Lillay	Smith	1020	1400	:	9	Bolling		0736	1600
	85 20	Nieberlien	Smith	1020	1300		26	Bolling		0736	1600
		Sof Backiston	Capte theef	2660	2050		17	Dowling		0808	
	20		Capt Accel	2000	2020		4	Doroling		0808	1050
	26	Holland Self	Valla	2/00 2107	2115 2119	÷.	7	Parsons		0809	1050
4	28	Cuf Street	Valla		2200	-	18	Martin		0809	1400
5-7-91	3	Crampton	l'acception de l'acce	22 20 22 DM	2221		24	Martin	4.	 	1600
,	20	S. J. p.	11	22 20 23 20 23 20	2325		19	mamino		0824	1700
		Silfo		0.3	ON J-	-	2	Passaro	Smith	0836	1

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		-						10-	2 Cont.	·		
5/6/91	5	Cost Lilly	Cran	L	5-39	2200	5-6-91	-	Kraus	Smith	1330	1406
	6	Sif Andert	Cral		5 Am	0600		21	Braus	Smith	1330	1400
5-6-91	24	Sur	Copy	WAY	0630	0631		19	Maningli	Vallair	1502	1538
[6	Porter CDO	Pmi	the_	0641	1/600		25	Thomson	Cramph	2205	2210
	3	Legendre	Ami	ch_	0655	0711		24	Self	ι(/	2210	2213
	16	Legendre	Ami	th,	0655	1500		5	Thousen	Thomsen	2210	2211
	4	Ridinour	- 1	ith		0809		26	Thomson	Cramp	23/5	2320
	18	Martin		nith	0809	1257		20	Sell	Gampton	2400	24 20
	24	Martin	Sme	W	0809	1257		Н.	Self	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	2415	24 20
· ·	7	THOMAS			0825	1695	- 1 1	26	Self	. (•	24/1	29 =
,——————————————————————————————————————	26	THOMPS			0825	1645	5/7/91	3	Sof Carnaggio	/(2 5 2 Am	2 87 sm
	21	Knows			0830	1003		20	CDO Junstall		3 Am	650
;	2	Kapus Parana			0830	1003		4	Sgt Hershen	ų	410	0430
	.7	Parsons		1.	0840	1)18		/	Sif Hershan	<u>\</u>	410	or ok
	10	Owins	Smi	. 0	0840	1630		26 5	Sof Herstan	Thomson	0445	0450
	23	martin	Smil		0840	1630		3	1.60	Thomson	0450	0455
	25	Nuberlien	Sm		1147	1257	-	3	Landre	9 mmo	0455	8616
:		Braus	Smi		1217	1257		4	Square)		0455	0901
i	21	traus !	Smi		1217	1257		16	Lunde		0455	Contract of
	2	Passaro	Smi		1218	11,30			Capt. Liller	Carpt	5 An	0850
	05	Frans_	Smil		1305	1326		6	Sgt. Orufut		5 25 Am	13600
								;	, , ,	,	,	

										30	2330
5-3-91	24	self	Markel	1700	1701	54-91.	5		V	2230	2330
·	20	Gamble		2000	2040		6	M'Danul	11,	2230	2330
; 	26	Blackistan		2115	2135		7	M'Daniel	n	130	131
-	24	Self	Crampto	2215	2230	5/5/91	3	Self	Crampto	10-	131 131 24m
·	4	Self		22 15	2230		3	Sof larraggio	/ (35-	dn
:	26	Self	-	2215	1 June 2		£00 d0	CDO Causa	13	2 m	5 Fm
	20	Sgt Clark	 	23 5m	2355		26	Sgt Clark	Cramp	75m	452 Am
5/4/91	24	Self		1 Am 2 Am	1 m	el-1,	,	Self	P Int	0650	S. J.
·	3	Sof Carneggie		1 5	20 m	5/5/91	9	Parson	Marifall	1635	1710
	20.	Wo Gausan		235 gm	1530		20	Gamble	/ Varian	2000	2005
	 `	Sytlarrayja	-	4 am	\$ 15m		26	Blackiton	8.	7/00	7/20
: }	24	Self		430 4 Am	435m		24	Seff	Crampton	2015	2235
	26	Sgt Clark	H. Parkell 1	430	45Am		3	5.11	Sump	1235	1232
;	9+24	Bollma	It. Pendelf A	4 Fin	1425		16,17	Syt Clark	vanp	2330	2430
5-49/	2	Passar	Kartell	1203	1430		13	Sal Clark		23	2430
	25	Self Blackistan	Manael	1570	1545		20	St Clark		2330	2400
	26 12	Blackithan		1610	2145	5/6/91	2	Selfo	Campter	2330 135M	136 1 AM
	180	Blackyton		2015		10/11	3	Set larnaggie		1 m 255 m	142m
:	26	Blackerton		2100	2110		20	CDO Tunstall		25 m	
<u>}</u> ;	26	Self	Crampto	2139	2122		4,3	Sgt Clark		33	325 Am
	24	Self	Via mys V	2130	21 40		26	Sof Clark		3/5	oR
				AI C	0"	1 1/	X	X	X		
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I					- International Control						
	17	Parson	Marshall	1550	1845	5-3-91	26	Set GLASS	Capat hetery	1 کما ۲	0709
	25	Pallett		1610	1725		9	Bours		0710	1830
	25	self	Frankling y	1955	2005		26	Boune		0110	1830
-	20:	Parson	Frank High	2010	2100		4	CORCORAN		0813	
·	In I	Doutny	\$100 March 1980 1980 1980 1980 1980 1980 1980 1980	2015	2200		13	(orcoem)		0813	1620
<i></i>	26	Willam	#J. The Ferrica	2101	2125		7	PARSONS		0814	11 Am
<i></i> _	4	Dowleng	Cramption	2200	2210		19	MAMINISILI		0822	1610
	24	Self	Crampton	2215	22 30		17	DOWLING		0823	2045
^	20	5gt Clark	Campter	230	23 350		16	LEGENDRE		0845	П20
5/3/91	2	Self	Crampto	1 25 1 Am	129m		18	MARIN		0850	13/0
· 2	4	Sof Peal	Cramp	2 Am	255m		24	MARTIN	 	0850	1310
: 1	26	Sof Neal		2 15 Am	126 255 255 445m		23	MARION	 	0850	1310
	9	Sqf Neal		2 An	2 AM		22	MARIN		0850	1310
<u> </u>	20	Cpo Causan		2 30 sur	the first of the		10	24360	Parkell	0927	1845
		Kraus		6 m	11 am		25	MEIBERLEIN	 	1013	1025
; } 	21	Kraus		6 2m	1V° 2m		25	MICARTHY		1035	1445
· •	5	Capt Lilly		5 30	1400	1	1	PASSARO	Pull	1325	1327
5-3-91	122	Knaus	Capt Fully	0605	0850.		21	Green	Marshall	1410	1420
	6	STOT DREFFORT		0610	1520		7	Parson	** 1 1 1	1415	1515
	24	SEUF		6627	0628	<u></u>	27	Green	f 2 1.5	1420	1425
	3	SOT DESIFURT.		0640	∞43 ±		12	Bladenton	to switch in the	1433	1545
5-3-91	9	SET GUAS	Capt buton	0657	0709			Parton		1600	1720 -
		Λ.,				1				1 1	

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-								Marinia at 1 Santa at 1 Santa				
	DATE	KEY #	ISSUED TO	ISSUZD BY	71 HE	T175						
	5 -1-91	4	SET DREWERT	Gent little	0140	0743	5-1-91	24	Self	Crampton	2245	2250
	5-1-91	4	DownHe		OP) 0	0825		269	Sot Weal	u u	2300	2430
		17	PARSONS		0815	1608	5-2-91	20	Rice	Crampat	2444	24 30
		2:	PASSANO		0837	1330		20	CDO Causan	Crampton	230m	1830
		24	Sex		0850	085)		26	Sot Neal	Cramston	4/5m	445
		9	Bouns		0945	1700		5	Capt filler	Climp	1 5 and	1440
	1	24	Baunco		0945	1200		6	Sof Dufat	((5 30 5 AM	1200
wayeshiring!		17	Davino		0945	1608		11	Cohen	((600 pm	155
		18	MARIN		0947	1250		21'	lohen	i t	6 m	155m
	.	24	MARTIN		0947		5-2-91	14	Sit. DREISORT	Pundell	0615.	0720
		19	MAMINSHY		1220	2100	1	9+26	Thomas	u .	0720	1120
		9	THOMAS		1750	1615		18+24	MARTIN	<u> </u>	17/5	105m
***		26	THOMAS	 	1250	1615	-	4	CORCORAN		0817	0820
		10	OWENS	<u> </u>	1255	1330	1	13	CURCORAN		0817	1645
		10	Owens	Marshall	1425	1555		19	m Ami NSKI	ı,	0825	1550
	1 ——	2	Passaro		1500	755		2	Passaro	· · ·	0832	1018
	<u> </u>	16	Legendre	 	1555	F		14	LEGEN ORK	u	0902	1635
		17	Parson		1620	1640		25	m'conthy	ι	0945	1450
		20	Dans, M.		2000	2040		7	PARSON	N	1032	1520
		124_	Self		2050	2028	5-2-91	9426	ThimAs	ψt	1240	1230
		70	Willais	1	2055	2100	5.291	2	Passaro	υ	1500	1745
	<u> </u>	13,4	Legendre	Crampt	22 m	4320		10	Owens	Marshall	1540	1635

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The Following Restricted Keys Will be Issued to Designated Individuals:

6	#3
(e)	

DOOR #	RING #	LOCATION	ISSUED TO:
11	1	Lieutenants Office	•
*12	12 ₁₁	Facility Administrator	Captains
13	3	Clerical	
15	4	Base Files	
* 19	\$5	Captains	Facility Administrator
20	6	Dietary Supv./Admin Sgt.	
*21	17.	Classification Supervisor	
*30	#8 ⊁	Commissary Storage	C.S.O.'s; Mary Schaffle
31	19,	Medical	Sergeants
*34	19	Commissary	C.S.O.'s; Mary Schaffle
*40	20:	Dietary Storage	C.S.O.'s
*14	124,	Main Property	C.S.O.'s; Mary Schaffle; Cpts.;
			Lieutenants ONLY
1H2	10	Classification Counselor	
1H3	11	Sanitation	
1H4	21	Dirty Linen	Sergeants
1H18	12	Holding Room	∞ Staff
2H2	13	Classification Counselor	
2H3	14	Recreation	
*2H18	15	Inmate Clothing Storage	C.S.O.'s; Mary Schaffle
3H2	16	Classification Counselor	
3H3	17	Classification Counselor	
3H18	18	Property Packing	
*34	119	Commissary	C.S.O.'s; Mary Schaffle
1H4	21	Dirty Linen	Sergeants
2H4	2 3,	Inmate Clothing	C.S.O.'s; Mary Schaffle
3H4	23	Property Packing	
16, 17	25	Electrical/Mech. Access	Maintenance - NO INMATES ALLOWED
	27	V-56	IN THIS AREA!!
	28	EMERCENCY BOX & CAPT OFFI	•

All supervisors (Lts. and Capts.) are designated access to all areas except where noted by *

Facility Administrator is designated access to all areas.

Sergeants are designated, as noted, in other areas.

Under emergency situations, contact the Captains or Facility Administrator.

For approval however, if contact cannot be made, use sound judgement and document the incident in writing to the Facility Administrator.

2-10 6-13-91 Received Family Leave Papers for inneiter David Lowery #113-45 1545 and Northaniel Rome # 109-265. Leave Papers placed in Lite cabinet. Yad closed for feedy. 1555 Ful up in progres. 1600 1730 Security count in progress. Security count is clear. (41) 1800 1805 Yad is open-Visiting Rom open for quests. 1830 Security wurds rate. 1930 Office M. Davis reported that he found Door \$40 (Dietary 2030 Storage Room) open Visiting Room + Your dovel. 2100 Contacted Mr. Dombrok, P.A A MHC Hospital about 12125 innite Clay Roscoe 194-704. Per Mr Dombrosy he will see the innote at MHC. Security count in progress. 2130 Informal Hot M. Lauren took his office key home. 2040 Mr. Lauson roidince cros contacted but there was no onsure Incident report was submitted. Mr Lawon reheal his office Key. Incident report was 2050 concell. Somity count clear (411) Received winde Stephen Ray # 215-230 from MRUCC-2200 Commitment placed in file cabout All other files placed in Hair assignal area. 10-6 Shift 6/13/91 LY Crampton relieved LY Marshall of duty, Keys Occounted for, Log revewed 2 Man Rosioe 194704 esconted to MHC Hospital with Softenhan,

STATE OF MARYLAND DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES DIVISION OF CORRECTION

MAX*

NILLIAM DONALD SCHAEFER

MELVIN A. STEINBERG

BISHOP L. ROBINSON SECRETARY

F	JESSUP PRE-RÉLEASE UNIT P.O. BOX 536 JESSUP, MARYLAND 20794	AGENCY NAME & ADDRESS
R	LT DANIEL L. THOMSON, 10-6 Shift	NAME &
M	Logt Supervisor Key Set	SUBJECT

RICHARD A. LANHAM, Sr.

MERRY COPLIN

THOMAS R. CORCORAN

THOMAS PASSARO

To: Mr. Passaro, Facility Administrator

Date: 24 May 1991

Sir:

On 05/23/91 at approximately 2300 hrs I discovered that I was missing the Supervisory Key Set. After approximately 15 minutes of searching by both SGT Clark and I, I contacted CPT Lilley for guidance. I had thought that I may have locked them into one of the file cabinets in the supervisor's office.

At CPT Lilley's direction, I broke into the file cabinet and discovered that the missing keys were not there. I again contacted CPT Lilley, who directed that I contact BCF Maintenance to see if they could be of assistance. I called the pager number for the on-call maintenance staff and Mr. Mulligan responded. He advised that he could be of no assistance and to call a 24-hour locksmith.

At this time I again contacted CPT Lilley and advised her of Mr. Mulligan's response. She instructed me to wait while she got authorization for the locksmith and to continue searching.

The night time sanitation crew were gathered into the lobby and shaken down, without result.

After approximately one hour had passed without finding the keys, the sanitation crew was strip searched and returned to their housing units. At this time the support building was thoroughly searched again.

At approximately 0030 hrs, a search of the area immediately in front of and around the vehicle gate was organized because it was the last place I had been before I discovered the keys missing. Almost immediately, Officer Irving discovered the keys laying on the ground. It is assumed that the keys some how came loose from my key holder while I was giving Officer Rice some materials requested by MAJ Helmcamp, BCF.

cc: file

Please note, Have is no way to go to the spare lays if you boase the Superious set,

STATE OF MARYLAND DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES DIVISION OF CORRECTION

WILLIAM DONALD SCHAEFER GOVERNOR

MELVIN A. STEINBERG LT. GOVERNOR

BISHOP L. ROBINSON SECRETARY

F	JESSUP PRE-RÉLEASE UNIT P.O. BOX 536 JESSUP, MARYLAND 20794	AGENCY NAME & ADDRESS
R	SGT MYRICK CLARK, CO III	NAME & TITLE
M	Misplaced Keys	SUBJECT

RICHARD A. LANHAM, Sr. COMMISSIONER

'MERRY COPLIN

DEPUTY COMMISSIONER

THOMAS R. CORCORAN

THOMAS PASSARO **FACILITY ADMINISTRATOR**

To: Mr. Passaro Date:

05/25/91

Sir:

At approximately 11:00 PM on 05/23/91, LT Thomson informed me that he had misplaced his supervisory key set. Upon this notice the night time sanitation crew were ordered to the lobby area until further notice. Each of the sanitation crew was frisk searched. The support building was searched, including all trash cans.

At approximately 12:00 AM Officer Beckett and I strip searched the night sanitation crew. Nothing was found.

At approximately 12:30 AM in a last effort to recover the keys, Officers Irving, Okehie, Beckett, SGT Hershan and I searched the outside front area. After moments into the search, Officer Irving found the keys by the front vehicle entrance gate.

My assessment of this incident is as follows:

During the process of transporting Inmate Ronald Drain, #208-276, ticket #189-91 to BCF LT Thomson had gone outside the front gate to pass on to the transporting officers (K. Rice and K. Beckett) information requested by MAJ Helmcamp. While outside the gate the keys apparently worked their way loose from LT Thomson's key holder.

LT Thomson ∞ :

file

STATE OF MARYLAND DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES DIVISION OF CORRECTION

WILLIAM DONALD SCHAEFER
GOVERNOR

MELVIN A. STEINBERG LT. GOVERNOR

BISHOP L. ROBINSON SECRETARY

F	JESSUP PRE-RELEASE UNIT P.O. BOX 536 JESSUP, MARYLAND 20794	AGENCY NAME & ADDRESS
R O	Thomas M. Passaro T & Y	NAME & TITLE
M	Lieutenant Thomson - 3 day Suspensio	BUBLECT

Matas

Richard A. Lanham, S

Merry Coplin

THOMAS R. CORCORAN

THOMAS PASSARO FACILITY ADMINISTRATOR

To: Matter of Record

Date: June 3, 1991

This letter will serve as written notice of disciplinary action taken against Lieutenant Daniel Thomson.

Specifically, on May 23, 1991, Lieutenant Thomson, 10-6 Shift Commander was responsible for controlling the Supervisor's key ring and issuing the restricted keys from the Supervisor's box to Officers assigned to the 10-6 shift as needed.

At approximately 2300 hours, Lieutenant Thomson, discovered that the keys were missing and he could not account for them. After approximately one and one half hours Officer M. Irving located the keys on the gound, outside the unit.

OnMay 26, 1991, at approximately 0600 hours, a conference was held. In attendance were Lieutenant Thomson and Mr. Passaro, Facility Administrator. Mr. Passaro informed Lieutenant Thomson that he was in violation of DCR 50-2, #19 Performance of Duties, that this was his third violation of DCR 50-2 and in accordance with DCR 50-6, Section V1,C.3. Lieutenant Thomson, would be receiving a three day suspension for his actions.

Lieutenant Thomson was informed that Assistant Warden Filbert was consulted prior to this action.

CHRONOLOGY OF EVENTS:

May 23, 1991 - worked - day of incident

May 24, 1991 - worked

May 25, 1991 - worked

May 26, 1991 - worked - conference held

May 27, 1991 - worked

May 28, 1991 - suspension - day one

May 29, 1991 - suspension - day two

May 30, 1991 - work off

May 31, 1991 - work off

June 1, 1991 - work off

June 2, 1991 - work off

June 3, 1991 - suspension - day three

June 4, 1991 - return to duty - regularly scheduled day

A review of Lieutenant Thomson's file indicates the following actions:

- Lieutenant Thomson began duty at JPRU on November 2, 1990

- January 7, 1991 - Reprimand/Violation DCR 50-2, #4

- May 7, 1991, Suspension/Violation DCR 50-2, #19, a,b - 1 day

- May 28, 1991 - Suspension/Violation DCR 50-2 #19, a - 3 days current

Thank you.

TMP:SS:afr

c: William O. Filbert, Jr.

_Steve_Lorenzet_ Payroll Department Personnel File Unit File

Lieutenant Thomson

File

SIGNATURE IGNATURE DOES NOT IMPLY AGREEMENT OF MEMENT; ONLY INDICATES RECEIFT

STATE OF MARYLAND DEPARTMENT OF PERSONNEL

William Donald Schaefer Governor



Hilda E. Ford Secretary Donna B. Price Deputy Secretary

301 West Preston Street Baltimore, Maryland 21201-2370 Area Code 301 • 225- 4477

November 8, 1991

Lieutenant Daniel L. Thomson Route 6, Box 418 Salisbury, Maryland 21801

Re: Case #91-DOP-CORC-02-1194

Dear Lieutenant Thomson:

Enclosed please find the Order of the Secretary in the above referenced matter.

This is to advise you that in accordance with Chapter 1100, Rule 4-B, Maryland Rules, Annotated Code of Maryland, you have thirty days from the date of this letter in which to file an appeal in the appropriate Circuit Court.

Sincerely,

Margaret T. Embardino

Assistant to the Secretary

MTE:di

Enclosure

cc: Bishop Robinson
John Sybert
Steven Lorenzet
John Udris
Ricardo Silva
Madeline Lewis
Jeanne M. Zarnoch

IN THE MATTER OF AN APPEAL OF : BEFORE JAMES KLIMA

A DISCIPLINARY SUSPENSION

ADMINISTRATIVE LAW JUDGE :

IMPOSED UPON DANIEL THOMSON CORRECTIONAL OFFICER IV

OFFICE OF

BY THE JESSUP PRE-RELEASE UNIT/: ADMINISTRATIVE HEARINGS

DEPARTMENT OF PUBLIC

SAFETY & CORRECTIONAL SERVICES : CASE #91-DOP-CORC-02-1194

ORDER OF THE SECRETARY

November 8, 1991

The attached Proposal for Decision, including findings of fact and conclusions of law, was served upon the parties on August 23, 1991.

In a letter dated September 9, 1991 from his representative, Mr. Thomson filed exceptions to the proposed decision with the Secretary of Personnel. On October 7, 1991, an exceptions hearing was held by this designee of the Secretary. Argument was presented that day by Mr. Ricardo Silva, Director of Field Services, Maryland Correctional Union, who represented Mr. Thomson and by Mr. Steven Lorenzet, Personnel Officer for the Pre-Release System, who appeared on behalf of the Jessup Pre-Release Unit.

Having heard oral argument and having reviewed the record in this case, I adopt all of the attached proposed findings of fact and all of the attached proposed conclusions of law as final findings and conclusions.

Mr. Silva filed exceptions to the proposed decision for three basic reasons:

The agency violated Code of Maryland Regulation (COMAR) 06.01.01.48 by failing to provide Mr.

. .

Thomson with a copy of the suspension form until well after the suspension was imposed. Mr. Silva explained that he made a motion to dismiss the suspension on this basis, but the Administrative Law Judge considered it inconsequential.

- The Administrative Law Judge ignored Division of Correction Regulation (DCR) 20-2 which requires that employees receive correspondence at least ten days after an incident. Mr. Silva argued that management's failure to comply with this regulation violated Mr. Thomson's appeal rights.
- Administrative Law Judge failed to consider Mr.
 Thomson's contention that his key ring malfunctioned. As soon as he lost the keys, Mr.
 Thomson took steps to secure the facility.
 Consequently, no breach of security occurred.

For these reasons, Mr. Silva requested that the instant suspension be overturned and that Mr. Thomson be reimbursed for all back pay and benefits due him.

I have carefully evaluated the written and oral arguments proffered by Mr. Silva on behalf of Mr. Thomson. However, I conclude that the Administrative Law Judge considered all of the evidence presented to him before deciding that the instant suspension was warranted and should be upheld.

COMAR 06.01.01.46B specifies:

B. Written Notice; Form. The appointing authority shall file with the Secretary the original

written notice of the suspension on a form provided by the Secretary. The notice shall state the reasons for and duration of the suspension, and shall inform the employee of the appropriate appeal route. The appointing authority shall:

- (1) Give a copy of the notice to the suspended employee; or
- (2) Mail a copy of the notice to the last known address of the employee.

The record reveals that a copy of the suspension form was mailed to Mr. Thomson on August 1, 1991, which was after the May 28 suspension and the July 31 hearing. It also reflects that Mr. Thomson received a copy of Mr. Passaro's matter of record on the May 23 incident on June 5, 1991 and that he appealed the suspension to the Office of Administrative Hearings in a letter dated June 6. Consequently, I conclude with the Administrative Law Judge that Mr. Thomson was aware of the reasons for and duration of the suspension, as well as the appropriate appeal route. I do not believe that the agency violated COMAR .46B as Mr. Silva alleged.

Mr. Silva also contended that the agency abridged Mr. Thomson's appeal rights in contravention of DCR 20-2. There is no indication in the record that DCR 20-2 was entered into evidence at the hearing. It is, therefore, difficult to determine what, if any, rights Mr. Thomson was denied and what relevance the regulation has to the instant case.

As to Mr. Silva's assertions about Mr. Thomson's inadvertent loss of the keys, the Administrative Law Judge addressed this issue on pages five and six of the proposal.

I find no error of fact or law that would warrant rescinding

the action recommended by the Administrative Law Judge. I adopt the proposal to uphold Mr. Thomson's suspension.

ORDER

IT, THEREFORE, IS ORDERED that the three day suspension imposed upon Mr. Daniel Thomson, Correctional Officer IV at the Jessup Pre-Release Unit on May 28, 1991, be sustained.

MARGARET T. EMBARDINO
SECRETARY OF PERSONNEL DESIGNEE

DISTRIBUTION:

Bishop Robinson
John Sybert
Steven Lorenzet
John Udris
Ricardo Silva
Daniel L. Thomson
Madeline Lewis
Jeanne M. Zarnoch

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NOTE Within this transcript of proceedings, some of the names and/or medical terms are spelled phonetically inasmuch as exhibits, files, and support documenta-tion were not made available to us for reference. Conference Reporting Service • 301-768-5918

800-445-7452

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JAMES KLIMA:

This hearing is for a disciplinary suspension for Lieutenant Daniel L. Thomson. My name is James Klima. I am the Administrative Law Judge assigned to this matter. are at the Office of Administrative Hearings on today, July 31, 1991 at 1:00 p.m.

Lieutenant Thomson is here and is represented by Ricardo Silva of the Maryland Correctional Union. Is that correct?

RICARDO SILVA:

That is right.

JAMES KLIMA:

And Management is represented by Steven Lorenzet, Personnel Officer, Pre-Release System.

In the appeal of the disciplinary suspension Management has the burden of showing that the suspension is justified. Are there any preliminary matters?

RICARDO SILVA:

Yes Your Honor. First can I have a copy of the disciplinary suspension?

STEVEN LORENZET:

It hasn't been processed.

RICARDO SILVA:

It has not been processed yet?

STEVEN LORENZET:

No, due to a staff shortage with one vacancy and another person out sick we got a little behind. But we will do it very soon.

JAMES KLIMA:

Okay. This is an appeal of a suspension which was imposed on Lieutenant Thomson on May 28th, May 29th and June 3, 1991 for a violation of DCR 50-2. Do you have opening statements?

RICARDO SILVA:

Your Honor I have preliminary matters.

JAMES KLIMA:

Okay.

RICARDO SILVA:

I don't have COMAR with me. But I move for a dismissal in this case in that the agency is required to submit to the employee a copy of the disciplinary form that is provided by the Secretary of Personnel which outlines the specific charges that the employee has been charged with. Without that it is very, not impossible, prejudicial to our presentation if we do not know the specifics as to the charge.

JAMES KLIMA:

RICARDO SILVA:

Are you saying that Lieutenant Thomson doesn't know the specifics that have been charges?

Well first and foremost, the agency is required to file that disciplinary suspension from with the employee.

Now we know why we are here but I think it is incumbent upon the agency to give him what they are required to give him according to COMAR Regulations.

JAMES KLIMA:

All right. I don't have my COMAR with me either.

I am going to take your motion under advisement and will consider it. But I will not dismiss the procedure we are here gathered for and will hold the hearing. But I will see if your motion for dismissal does have merit.

RICARDO SILVA:

I believe it is 06.01.01.46 Your Honor.

Secondly, on July 11, 1991 Mr. Thomson sent a letter to the Office of Administrative Hearings requesting the presence of Captain Deborah Lilley who I understand is here. The 2 Sergeants, Nick Hurshan and Myrick Clark are not present. I would like to have an explanation as to whether or not they received a summons. I think it was sent

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out and why are they not here.

JAMES KLIMA:

I haven't any idea. Does Management? STEVEN LORENZET:

We never received the summons. I knew that
Captain Lilley was summonsed even though I didn't have paper
I told her to be here. I did not know until today that
Sergeants Hurshan and Clark were supposed to be here. So
without paper to tell me I took no action. I have been told
verbally from (inaudible) about Captain Lilley's required
presence. So even without the paper I just told her to be
here.

JAMES KLIMA:

I do have in the file of the case copies of subpoenaes to Sergeant Clark, Captain Lilley and Sergeant Hurshan. Captain Lilley did you receive a copy of this?

No I did not.

JAMES KLIMA:

You did not.

RICARDO SILVA:

I am not questioning that they went out.

JAMES KLIMA:

1 Are these people crucial to your case? 2 RICARDO SILVA: 3 They could be Your Honor. They could be. 4 JAMES KLIMA: 5 I guess would Management have any problem with 6 postponing this hearing? 7 RICARDO SILVA: 8 I don't want to postpone it. I would like to know 9 why they were not -- I assume that the Office of 10 Administrative Hearings sent it to the Personnel Office. 11 JAMES KLIMA: 12 I would assume that too. But I don't know. 13 STEVEN LORENZET: 14 I received the subpoenaes and send a copy over to 15 the unit (inaudible). 16 JAMES KLIMA: 17 When did you receive the subpoenaes? 18 STEVEN LORENZET: 19 Somewhere around July 23rd. 20 JAMES KLIMA: 21 Did you send it to Mr. Passaro?

22

23

STEVEN LORENZET:

Yes.

Conference Reporting Service • 301-768-5918 800-445-7452

JAMES KLIMA:

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STEVEN LORENZET:

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What day was that sent to him?

Excuse me. I can't even read by own writing. July 22nd.

JAMES KLIMA:

This is a memorandum here in the file dated July 18th, subject subpoenaes. It says please distribute the attached subpoenaes. The thing that bothers me is that there are 2 copies of these subpoenaes. Maybe one of them is supposed to go out.

RICARDO SILVA:

Well we do know that Mr. Lorenzet, Personnel Officer of the Maryland Pre-Release System, did receive them. It is a little odd. Mr. Lorenzet you said that on July 23rd you received in your office.

STEVEN LORENZET:

I was mistaken, July 22nd.

RICARDO SILVA:

You received them July 22nd and what did you do with them?

STEVEN LORENZET:

I made a copy of them and sent them over Mr.

1 Passaro. 2 RICARDO SILVA: 3 On 7/23? 4 STEVEN LORENZET: 5 On 7/22. 6 RICARDO SILVA: 7The same day? 8 STEVEN LORENZET: 9 Yes. 10 RICARDO SILVA: 11 Mr. Passaro I assume you didn't receive the 12 copies. 13 THOMAS PASSARO: 14 Correct. 15 JAMES KLIMA: 16 They were not subpoenaed them obviously. 17 RICARDO SILVA: 18 Well they were subpoenaed but they were not 19 delivered by the person. 20JAMES KLIMA: 21 Then the person did not know they were subpoenaed. |22|RICARDO SILVA: 23 Well Your Honor normal course of business with the

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Department of Personnel is that once it goes out it is the responsibility of the Personnel Officer to make sure that those subpoenaes are handed to those persons.

So I ask for -- and this is an additional motion for dismissal in that the Personnel office or someone in the Maryland Pre-Release System did not deliver the appropriate summonses for these people. That will be prejudicial to our case but we are ready to proceed. If we ask for a continuance we reserve that right.

JAMES KLIMA:

Well you tell me if you have to ask for a continuance. If these people are critical to your case I would say that we would have to.

STEVEN LORENZET:

(Inaudible) aside where does your part come into in notifying the people that you wanted to be here? RICARDO SILVA:

We are only required to submit the request which we did on July 22th to the Office of Administrative Hearings. Sometimes they are even hostile witnesses and we don't necessarily talk to people.

STEVEN LORENZET:

My normal method of operation is we provide

personnel for 10 different locations throughout the State.

I am there and when I get the notices that come in that way
I make copies and send them out to the units. Normally they
get distributed. Sometimes there is a mess up like this
case.

JAMES KLIMA:

Well if you want to get a fair hearing with the witnesses that he thinks is crucial to his side I don't know how we can proceed.

STEVEN LORENZET:

There is a report from Sergeant Clark that could be introduced. That is the only thing I see. I don't see anything from Sergeant Hurshan that would require him to be here.

RICARDO SILVA:

Your Honor we will go through the hearing but we reserve the right just in case to call these witnesses if we deem it is crucial.

JAMES KLIMA:

Okay. Any more preliminary matters?

RICARDO SILVA:

Just a motion for sequestration of the witness. JAMES KLIMA:

1 Not many people to sequester. 2 RICARDO SILVA: 3 I will just make the motion any way. 4 JAMES KLIMA: 5 Is there any objection to that? It is a perfectly 6 reasonable motion. 7 STEVEN LORENZET: Sequestering the... 9 RICARDO SILVA: 10 Just in case for the record when you have to 11 continue with the case. Just for the record. 12 JAMES KLIMA: 13 Do you have any objection to that? 14 STEVEN LORENZET: 15 No. 16 JAMES KLIMA: 17 All right. We will sequester the witness then. 18 Who is going to testify first? 19 STEVEN LORENZET: 20 Mr. Passaro might as well stay here. 21 RICARDO SILVA: 22Just for the record Your Honor. 23 JAMES KLIMA:

Any opening statements?

STEVEN LORENZET:

No.

RICARDO SILVA:

I do Your Honor.

JAMES KLIMA:

Mr. Silva go ahead.

RICARDO SILVA:

Your Honor you will see before you today a situation of a very diligent employee, Mr. Daniel Thomson a Lieutenant, who is in a supervisory position at JPRU who on the day in question was doing his job. Unfortunately there was a mechanical problem of his belt. Security belt that he is wearing today that is acquiesced and approved as proper equipment by the Division of Correction. You will see that it was a mechanical flaw that occurred and that Management has been arbitrary and capricious in giving this employee a suspension on negligence. You will see that at no time was Lieutenant Thomson negligent but that a mechanical defect occurred and an unfortunate situation occurred.

As soon as he found out what occurred he immediately took steps to find the missing key. Thank you Your Honor.

JAMES KLIMA:

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Okay.

STEVEN LORENZET:

Mr. Passaro.

THOMAS PASSARO

JAMES KLIMA:

Have a seat please. Would you raise your right-hand. Do you solemnly swear or affirm under the penalty of perjury that the testimony you will give at this hearing will be the whole truth and nothing but the truth?

THOMAS PASSARO:

I do.

JAMES KLIMA:

Would you state your name and position with the State please.

THOMAS PASSARO:

Thomas Passaro. I am the Facility Administrator of the Jessup Pre-Release Unit.

JAMES KLIMA:

Pardon. What is it?

THOMAS PASSARO:

The Facility Administrator of the Jessup Pre-Release Unit.

JAMES KLIMA:

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Thank you. How long have you been with the State?

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THOMAS PASSARO:

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Two (2) years and some days.

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JAMES KLIMA:

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Thank you. Mr. Lorenzet.

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STEVEN LORENZET:

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On may 23rd did something unusual happen

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concerning Lieutenant Thomson?

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THOMAS PASSARO:

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Yes sir.

STEVEN LORENZET:

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Did Sergeant Myrick Clark report to you?

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THOMAS PASSARO:

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No. Lieutenant Thomson -- no. Captain Deborah

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Lilley called me at home at night. Sergeant Clark did not

contact me.

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STEVEN LORENZET:

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What did Captain Lilley have to say?

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THOMAS PASSARO:

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Captain Lilley told me that she had received a call from Lieutenant Thomson who was the Supervisor during

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the 10:00 to 6:00 shift that night. Some of his keys were

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missing off his belt. There was a search in progress to try to find them. It was the key ring that was lost. Among other things it had on it was the key that would have gotten us into the security box where our other keys and that a search was in place trying to find it. They were trying to locate them.

I talked to William Filbert who was at that time the Assistant Warden to whom I answered. We decided that we needed to try to get a locksmith in there to try to get into the box with the other keys in it. So we got Captain Lilley who was still at home on the phone calling to try to get a locksmith. I think Lieutenant Thomson may have been looking too. By that time one of Lieutenant Thomson's officers found the keys out on the compound.

STEVEN LORENZET:

So the keys (inaudible).

THOMAS PASSARO:

It was a ring.

STEVEN LORENZET:

Approximately how many keys were on that ring? THOMAS PASSARO:

I am not sure off the top of my head but 4 or 5. Maybe more. I am not sure.

STEVEN LORENZET:

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In follow up to that did you have a conference with Lieutenant Thomson?

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THOMAS PASSARO:

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Yes and I informed him that Assistant Warden Filbert and I had discussed this. That the keys that were lost were extremely important; that Custody Supervisors need to keep track of the keys and that we were compromised. mean those keys could have been picked up by an inmate. almost had to incur an expense with a locksmith. In accordance with DCR 50-2 a suspension was in order.

Lieutenant Thomson told me during the conference that he thought it was a mechanical failure. But he didn't show me anything to support that. I have never had an officer, lieutenant or a captain off their belt in over 2 years. You snap them on and if you snap them on properly they stay there.

STEVEN LORENZET:

What part did Sergeant Clark play in this incident?

THOMAS PASSARO:

Without the paperwork in front of me I can't recall for certain. I believe he was one of the Sergeants

on duty that night. He may have, in fact, been the Duty Sergeant though I am not going to swear to that at this moment.

STEVEN LORENZET:

Can we go off the record for a moment to obtain the written report?

JAMES KLIMA:

Go off the record.

(WHEREUPON, THERE WAS A BREAK IN THE RECORD)

JAMES KLIMA:

Back on the record. Go ahead.

STEVEN LORENZET:

What part did Sergeant Clark play in this? THOMAS PASSARO:

Sergeant Clark helped to search for the keys.

Also strip searched some of the inmates who were in the area to make sure that they didn't get access to the keys. Also was one of the officers looking for the keys. Eventually as he says in his memo to me -- Sergeant Clark says in his memo to me, Officer Irving found the keys by the front vehicle gate. The front vehicle gate entrance.

STEVEN LORENZET:

Did that lead you to any conclusions as to how the

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keys got lost?

THOMAS PASSARO:

Well his memorandum confirmed what Lieutenant Thomson told me in that Lieutenant Thomson had to go out --I am going to confirm part of what Lieutenant Thomson told That he had to go out of the compound out toward the front entrance to drop off some paperwork to an officer who was going up to Brockridge, another institution in the immediate vicinity.

Lieutenant Thomson thought that his keys had been lost somewhere around there. But he also told me over the phone that night that he had officers out there looking. Нe himself had looked and they couldn't find them. started around 11:00. Around 12:30 people were continuing to look and started to retread the same ground or at least retread ground that other people had tried. That is when Officer Irving found the keys by the front vehicle gate entrance.

STEVEN LORENZET:

In that area where they were found would that normally be an area where someone would use those keys? THOMAS PASSARO:

Well no. They are supposed to be on his belt.

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The fact that he had gone out there with them on his belt is not anything unusual.

STEVEN LORENZET:

The unusual part is that they came off his belt.

THOMAS PASSARO:

Yes. Real unusual.

STEVEN LORENZET:

Did you write up a Matter of Record concerning this incident?

THOMAS PASSARO:

Sure to confirm the conference that he and I had the day that I informed that we were issuing a 3 day suspension.

STEVEN LORENZET:

Did you copy Lieutenant Thomson on that? THOMAS PASSARO:

I served it on him. Yes. He got a copy of it. STEVEN LORENZET:

Is this a copy of that?

THOMAS PASSARO:

Yes.

STEVEN LORENZET:

For the record I would like to introduce a report

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submitted since then from Sergeant Clark who was subpoenaed,
Lieutenant Thomson's report and Mr. Passaro's report. We
will have to make copies of the 2 reports that are stapled
together, Sergeant Clark's and Lieutenant Thomson's.

JAMES KLIMA:

Lets go off the record.

(WHEREUPON, THERE WAS A BREAK IN THE RECORD)

JAMES KLIMA:

Back on the record now. Any objection to these? RICARDO SILVA:

No objection to Mr. Passaro's report of June 3, 1991. No objection to Lieutenant's Thomson's report of May 24, 1991. I have to read Clark's.

JAMES KLIMA:

Does it make any difference what order these come in as exhibits?

STEVEN LORENZET:

As a collective exhibit.

JAMES KLIMA:

Well I will make them three.

STEVEN LORENZET:

Then I would think in order of Lieutenant Thomson, Sergeant Clark, and Mr. Passaro.

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RICARDO SILVA:

No objection Your Honor.

JAMES KLIMA:

Lieutenant Thomson's memo will be Management

Exhibit #1. You say Sergeant Clark would be Management #2?

Is that proper sequence?

STEVEN LORENZET:

Yes.

JAMES KLIMA:

Memo dated May 25, 1991 by Sergeant Myrick Clark will be Management Exhibit #2. The Matter of Record from Thomas Passaro dated June 3, 1991 will be Management Exhibit #3.

(WHEREUPON, MANAGEMENT EXHIBIT #1, #2 AND #3 WAS INTRODUCED INTO EVIDENCE.)

STEVEN LORENZET:

No further questions.

JAMES KLIMA:

Mr. Silva?

RICARDO SILVA:

Yes. Mr. Passaro you have had 2 and a half years working with the Pre-Release System?

THOMAS PASSARO:

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With that particular one. I have much more than that with other units. But yes with that unit a little over 2 years. That unit and the preceding. You know we moved at some point.

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RICARDO SILVA:

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Lieutenant Thomson would you stand up for a minute please. Is this the belt that is approved by the Division of Correction?

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THOMAS PASSARO:

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I believe it to be.

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RICARDO SILVA:

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On the day in question when you brought Mr.

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Thomson into the conference, Mr. Thomson told you that the keys fell off the ring did he not or the part of the belt.

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THOMAS PASSARO:

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Yes.

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RICARDO SILVA:

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Have you ever had a situation where Lieutenant Thomson had lost keys before?

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THOMAS PASSARO:

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No.

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RICARDO SILVA:

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And Lieutenant Thomson told you it was a

mechanical defect, correct?

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THOMAS PASSARO:

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Very generally he said that. Yes.

RICARDO SILVA:

Did you inspect the belt?

THOMAS PASSARO:

No I did not.

RICARDO SILVA:

Is it a possibility that it was a mechanical defect?

THOMAS PASSARO:

No I don't think so. I guess anything is possible. In direct answer to your question yes. Anything is possible. So sure I guess it is.

RICARDO SILVA:

Isn't it a fact that Lieutenant Thomson had the keys on his possession and on the belt for approximately an hour before the keys were found to be missing?

THOMAS PASSARO:

Probably not. I wasn't there remember. It is more likely that he was taking them on and off for various reasons but then again I wasn't there. It was when I was off duty.

RICARDO SILVA:

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THOMAS PASSARO:

Do you know for sure whether or not it was a question of negligence or a question of a mechanical defect of the belt? Do you know for sure which one it was?

I don't know for certain. I don't think you can

RICARDO SILVA:

No further questions.

JAMES KLIMA:

Any redirect?

THOMAS PASSARO:

Can I respond further to one question? I think I gave an inaccurate answer.

JAMES KLIMA:

Sure.

THOMAS PASSARO:

I didn't inspect the belt in terms of having him take the belt off and so forth. But he did show me with his hands as I recall the clip, the clip that was at fault. I did do that much as I recall. I just wanted to clarify that.

JAMES KLIMA:

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What was your finding?

THOMAS PASSARO:

I saw and I see no reason to believe the clip was in error. I mean it has not happened since. Not to Lieutenant Thomson and as I said before not to anyone. This has simply not happened before or since in the 2 years and some days that I have been there.

JAMES KLIMA:

Any recross?

STEVEN LORENZET:

Along those lines, when you looked at the belt that day it appeared to you that there wasn't anything wrong with it?

THOMAS PASSARO:

Not that I could see. Exactly right.

STEVEN LORENZET:

To your knowledge has Lieutenant Thomson had to be given another belt?

THOMAS PASSARO:

Not to my knowledge. No.

STEVEN LORENZET:

Or had any repairs made to it?

THOMAS PASSARO:

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Not to my knowledge.

STEVEN LORENZET:

What would account in your mind then for the keys coming off?

THOMAS PASSARO:

Not securing the keys in there firmly. Not making sure the clasp was clasped real solidly when you put them back.

STEVEN LORENZET:

So it would be like half on and then they could fall off?

THOMAS PASSARO:

Yes. Something like that sure.

STEVEN LORENZET:

So basically your examination led you to believe it was negligence and not something mechanical?

THOMAS PASSARO:

Correct.

STEVEN LORENZET:

I have no further questions.

THOMAS PASSARO:

That and the fact that we have had no complaints from him since.

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JAMES KLIMA:

Redirect.

RICARDO SILVA:

Where the keys were found, they were found in a place where no inmates were around. Is that correct? Or basically had been around, correct.

THOMAS PASSARO:

No that is not correct. Certainly inmates could have been depending on the time, depending on where the sanitation crew was working and depending on who was going in and out. They could have been not necessarily standing right on top of the keys but very much in that area. Yes.

RICARDO SILVA:

No other questions.

JAMES KLIMA:

Any re-redirect?

STEVEN LORENZET:

No.

JAMES KLIMA:

Okay. Thank you.

STEVEN LORENZET:

That basically is our case.

JAMES KLIMA:

1 Okay. Mr. Silva? 2 RICARDO SILVA: 3 Your Honor could I have 5 minutes with the 4 employee? 5 JAMES KLIMA: 6 We will go off the record. 7 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 8 JAMES KLIMA: 9 Back on the record now in the hearing for 10 Lieutenant Thomson. 11 RICARDO SILVA: 12 The witnesses are sequestered and we respectfully 13 request that Mr. Passaro be excused because we might call 14 him for a recall. 15 JAMES KLIMA: 16 Any objection to that? 17 STEVEN LORENZET: 18 No. You might want to call him? 19 RICARDO SILVA: 20 Yes. I might want to call him again. 21 STEVEN LORENZET: 22How about sticking around the waiting room.

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RICARDO SILVA:

I would like to call Lieutenant Thomson to the stand.

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DANIEL THOMSON

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JAMES KLIMA:

You can stay where you are. Would you raise your right-hand please. Do you solemnly swear or affirm under the penalty of perjury that the testimony you give at this hearing will be the whole truth and nothing but the truth?

DANIEL THOMSON

I do sir.

JAMES KLIMA:

State your name and your position please.

DANIEL THOMSON

Daniel E. Thomson, Correctional Officer IV, 10:00 to 6:00 shift Supervisor at JPRU.

JAMES KLIMA:

Thank you.

RICARDO SILVA:

Lieutenant Thomson how long have you been in the Correctional Officer ranks?

DANIEL THOMSON

Since November, 1981.

RICARDO SILVA:

1 Just for the record where did you begin working 2 November, 1981? 3 DANIEL THOMSON 4 Maryland House of Correction. 5 RICARDO SILVA: 6 How long did you stay there? 7 DANIEL THOMSON 8 Until May of -- July of 1987. 9 RICARDO SILVA: 10 Where did you go? 11 DANIEL THOMSON 12ECI. 13 RICARDO SILVA: 14 How long did you work there? 15 DANIEL THOMSON 16 Until November of 1990. 17 RICARDO SILVA: 18 Then where did you go? 19 DANIEL THOMSON 20 To the Pre-Release Unit. 21 RICARDO SILVA: 22Lieutenant Thomson you live in Salisbury right 23 now?

1 DANIEL THOMSON 2 Yes I do. 3 RICARDO SILVA: 4 How long have you been living in Salisbury? 5 DANIEL THOMSON 6 Since my transfer to ECI. 7 RICARDO SILVA: 8 Transfer to ECI? 9 DANIEL THOMSON 10 Yes sir. 11RICARDO SILVA: 12 Where did you live before? 13 DANIEL THOMSON 14 Anne Arundel County. 15 RICARDO SILVA: 16 So when you were working at the House of 17 Corrections you worked in Anne Arundel County and then you 18 went to ECI and you moved down to Salisbury? 19 DANIEL THOMSON 20 Yes sir. 21RICARDO SILVA: 22Do you still live in Salisbury? 23 DANIEL THOMSON

Yes I do.

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RICARDO SILVA:

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Yet you work in Jessup?

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DANIEL THOMSON

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Yes sir I do.

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STEVEN LORENZET:

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Objection. Why?

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JAMES KLIMA:

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On relevance.

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STEVEN LORENZET:

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What does it have to do with the incident?

But we are not bound by the strike rules of evidence as in a

court. I would just as soon let it in and give it whatever

worth it deserves. If it is not relevant it won't be

I don't know. Maybe it does or maybe it doesn't.

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JAMES KLIMA:

relevant.

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RICARDO SILVA:

Thank you Your Honor. Why did you transfer to JPRU from ECI if you live in Salisbury? How many miles is that from Salisbury, your home?

DANIEL THOMSON

It is about 120 one way.

1 RICARDO SILVA: 2 Why did you do that? 3 DANIEL THOMSON 4 Because I couldn't work at ECI any longer. 5 RICARDO SILVA: 6 Why not? 7 DANIEL THOMSON 8 ECI had been (inaudible) campaign (inaudible) 9 created by my fellow supervisors and endorsed my Management 10 (inaudible) reaction after I reported it. It reached a 11 point where the State Medical Director recommend that I be 12 transferred for my own health. 13 At that point I had requested a transfer to Poplar 14 Hill but I was... 15 RICARDO SILVA: 16 Where is Poplar Hill? 17 DANIEL THOMSON 18 It is adjacent to Salisbury? I was sent here to 19 JPRU. 20 RICARDO SILVA: 21

Commissioner (inaudible).

By whom?

DANIEL THOMSON

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1 RICARDO SILVA: 2 Did you agree to that transfer? 3 DANIEL THOMSON 4 Not to JPRU. No. 5 RICARDO SILVA: 6 Is that the subject of a grievance right now? 7 DANIEL THOMSON 8 Yes sir. 9 RICARDO SILVA: 10 So you commute about 200 and some miles a day? 11 DANIEL THOMSON 12 My round trip is a little over 240 miles daily. 13 RICARDO SILVA: 14 And that is the subject of a grievance right now? 15 DANIEL THOMSON 16 It is sir. 17 RICARDO SILVA: 18 All right. On the day in question were you 19 wearing the belt that you are wearing today? 20 DANIEL THOMSON 21 I was sir. 22 RICARDO SILVA: 23

Could you stand up a minute. Is that the same

1 belt that you wore that day? 2 DANIEL THOMSON 3 The piece of equipment is exactly the same sir. 4 RICARDO SILVA: 5 How long have you been wearing that belt? 6 DANIEL THOMSON 7 Well it has been about 9 years. 8 RICARDO SILVA: 9 I assume that Management knew that you were 10 wearing that belt? 11 DANIEL THOMSON 12 Yes sir. 13 RICARDO SILVA: 14 Now do you have a set of keys that are similar to 15 the set of keys you had on the night in question? 16 DANIEL THOMSON 17 I have my personal key ring. (Inaudible) 18 approximately the same size. 19 RICARDO SILVA: 20 Can you tell the Judge what happened on the night 21 in question. 22DANIEL THOMSON

We were checking a man into Brockridge

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(inaudible). The transporting officers were getting ready to leave the institution as well as the man and I had some paperwork to go up to (inaudible) at Brockridge. I xeroxed it and took it up to the officers waiting in the vehicle outside the vehicle gate of the institution.

RICARDO SILVA:

Is that outside the institution?

DANIEL THOMSON

Yes sir. It is outside the institution. I handed the officer the paperwork and double checked with them that they had everything they needed. I came back inside the institution and walked through the door and reached for my key set and it was gone. I immediately instituted a search procedure.

RICARDO SILVA:

Immediately?

DANIEL THOMSON

Immediately. I notified my duty sergeant. First I went and checked myself.

RICARDO SILVA:

Who was your duty sergeant?

DANIEL THOMSON

Sergeant Clark. First we checked to make sure

that I had the Duty Keys and I hadn't left them. I had locked the file cabinet as I was leaving my office because it isn't supposed to be left unsecured without supervision. At first I thought I may have locked them in there. But I notified Sergeant Clark so we could get the sanitation inmates. We had 4 of them in the area and sat them in the lobby until we identified where the keys were.

After searching the building and not turning them up, searching the inmates and not finding them. I notified Captain Lilley and told her that I thought I probably locked them in the file cabinet. When we got the file cabinet open I found the keys weren't in there. I again call Captain Lilley and told her that I had to report the keys lost and do you have any idea where I could find them (inaudible).

The building was again searched. The trash cans were searched. The inmates were again searched.

RICARDO SILVA:

I assume that you took the precautions to make sure the inmates were secured while you were looking?

DANIEL THOMSON

They sat in the lobby on a couch under the supervision of Sergeant Hurshan of the Control Center the entire time from the time I knew the keys were missing until

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we strip searched them and sent them back to their housing unit.

And they were the only inmates who were out of

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RICARDO SILVA:

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their bunks at that time?

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DANIEL THOMSON

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They were the only ones around that time out in the area where I lost the keys.

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RICARDO SILVA:

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So you immediately secured them while you looked around for these keys.

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DANIEL THOMSON

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Immediately secured. Yes sir.

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* RICARDO SILVA:

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Mr. Passaro has already testified basically that the keys were found outside the facility. Tell the Judge

DANIEL THOMSON

exactly where outside the facility.

If you have ever been to JPRU the entrance to the institution is adjacent to the main vehicle gate. It is a double winged gate that vans and such go back and forth. They were found laying in front of that gate where the vehicle had been.

JAMES KLIMA:

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DANIEL THOMSON

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Is the gate normally locked?

The gate is always locked.

JAMES KLIMA:

Did you have to use your keys to open it?

DANIEL THOMSON

No sir. We don't go in and out of that gate except to let a vehicle through. On the night in question, the inmate that we were checking in, we didn't bring the vehicle inside the compound. We parked it there and walked the inmate to the vehicle.

JAMES KLIMA:

How did you get to the vehicle?

DANIEL THOMSON

I went out the pedestrian gate adjacent to it.

JAMES KLIMA:

Do you have to unlock that?

DANIEL THOMSON

That is controlled by a buzzer from the Control Center.

JAMES KLIMA:

So you didn't need to use your key for that one?

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DANIEL THOMSON

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No. The only thing those supervisor keys were for is for the door knobs, the file cabinets in the office and the security key box that hangs on the wall. That is the only that are on there. There are 4 keys.

RICARDO SILVA:

Now how did the fall off?

DANIEL THOMSON

I have no idea. I don't carry the keys around with me as a habit. I have got 3 key hooks.

RICARDO SILVA:

What key hook did you put the keys on?

DANIEL THOMSON

I most normally hooked them on this first hook right here.

RICARDO SILVA:

Just show the Judge how you hook them on. Is that the exact hook?

DANIEL THOMSON

This is the hook. It is a 2 handed operation.

You have to hook them like that. I can't hook them one handed because it won't slide. I can't catch it. So I have to do a 2 handed operation. Okay?

RICARDO SILVA:

Now what is the probability that you would have clipped them in the manner that they would easily fall off? In other words what is the probability that you would hook them in a manner that they would not fall completely through?

DANIEL THOMSON

The only way I could do it would be if I did it deliberately. I would have to like balance them here.

RICARDO SILVA:

You would have to do what now?

DANIEL THOMSON

I would have to like balance them here against the pressure of the thing to let them stay and even that...

JAMES KLIMA:

Does that spring close far enough so that you can't pull them off without...

DANIEL THOMSON

It is spring loaded and they don't normally get pulled off even running around the compound or something of this nature. But sometimes if have extra keys on there more then 1 key set will come off. That is another reason why I have to use 2 hands to get them off. As you can see it has

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got to be forced.

JAMES KLIMA:

So the spring is not quite...

DANIEL THOMSON

Well the thing is a little bit out of line.

JAMES KLIMA:

But you still have to depress the spring board to get the keys off.

DANIEL THOMSON

Unless it was hit just right. If this was out of line and it was hit just right it will slide up.

JAMES KLIMA:

Okay.

DANIEL THOMSON

Since the incident because of the suspension and not being able to trust this key hook, I have gone to a different design that has a positive lock. Okay? I haven't lost a key since.

JAMES KLIMA:

That is just an addition that you made to the belt or was that on there...

DANIEL THOMSON

That was on there at the time. But like I said it

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is a positive lock. It is a pain to use.

JAMES KLIMA:

Okay.

RICARDO SILVA:

So you explained this to the Warden. What did the Warden say about you losing it in the manner that you did?

DANIEL THOMSON

You mean Mr. Passaro?

RICARDO SILVA:

Yes.

DANIEL THOMSON

He said there was no way that it was a mechanical failure. In his experience in corrections he has never had an officer lose keys by mechanical failure and he didn't buy it.

RICARDO SILVA:

What time did you report for duty?

DANIEL THOMSON

At approximately 9:10.

RICARDO SILVA:

Is this your normal reporting time?

DANIEL THOMSON

Yes sir it is.

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RICARDO SILVA:

Did you carry the keys on that clip from 9:00 until the time that you lost them?

DANIEL THOMSON

I carried the keys from approximately 10:00 p.m when I relieved the 2:00 to 10:00 shift. When I wasn't using them they were on that clip.

RICARDO SILVA:

Did you have any reason to use the keys on the outside where they were eventually found?

DANIEL THOMSON

No sir. There is no lock out there or a device which they would operate out there.

RICARDO SILVA:

So on the night in question you did not take those keys -- when you were on the outside near this van you did not bother with these keys at all?

DANIEL THOMSON

No sir. I had no reason to.

RICARDO SILVA:

No reason at all?

DANIEL THOMSON

No reason at all.

RICARDO SILVA:

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Tell the Judge exactly what you were doing at that van?

DANIEL THOMSON

I was carrying what I call a shot gun envelope, an intragency routing envelope with some paperwork in it. Four (4) or 5 sheets of paper. I walked out to the officers in the van, handed it in to the officer through the window. looked to see if the inmate was secure, if they had the property and told them to take him up to Brockridge and walked back into the institution.

RICARDO SILVA:

And in almost 10 years of working you have never had a situation like this before?

DANIEL THOMSON

I had lost -- well I didn't lose. I had a key fall off of my key hook on a previous occasion but I noted it right away. I mean I heard it fall.

JAMES KLIMA:

How did it fall?

DANIEL THOMSON

Sir?

JAMES KLIMA:

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How did it fall? Do you have any idea?

DANIEL THOMSON

The first time?

JAMES KLIMA:

Any time. Yes.

DANIEL THOMSON

The first time I had about 5 or 6 different key rings on the key hook. I was taking 1 off and another fell off with it.

JAMES KLIMA:

Okay.

DANIEL THOMSON

The second time, honesty to God sir I don't know.

JAMES KLIMA:

Which is this time.

DANIEL THOMSON

Which is this time. I honest to God I don't know. I mean I could agree with Mr. Passaro in the sense that it is very unlikely that such a mechanical failure would occur. The odds of it happening would have to be less than winning the Lotto and people win the Lotto every weekend.

JAMES KLIMA:

Okay.

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RICARDO SILVA:

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Officer Thomson you have been in JPRU since

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November of 1990, correct?

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DANIEL THOMSON

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Yes I have.

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RICARDO SILVA:

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Are you familiar with the Key Control of that

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institution?

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DANIEL THOMSON

I am familiar with the Directive of how it impacts on my job.

RICARDO SILVA:

Who is the Key Control Officer?

DANIEL THOMSON

The Key Control Officer is Sergeant Eps on the 6:00 to 2:00 shift. The Key Control Supervisor is Captain Lilley.

RICARDO SILVA:

Now tell the Judge why you feel it was unfair that you were suspended in this matter.

DANIEL THOMSON

The biggest reason I feel it was unfair is that I am a very conscientious employee. I take my duties and

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responsibilities thereof quite seriously. I feel it is unfair to be disciplined for one incident when, in fact, it is known to myself and Captain Lilley that there are literally hundreds of incidents of failure to properly control keys in the institution each month.

RICARDO SILVA:

How do you know that?

DANIEL THOMSON

The Supervisor's office keeps a journal. That journal is a record of events that transpired during the shifts. It also keeps a log of the issue and return of all keys out of that security cabinet which isn't necessarily accomplished, many of those things listed in the journal. All you have to do is read the journal and compare it to the key log and find the spare or not. Where they have logged such and such a thing happening. The key set necessary on that function is not logged out.

RICARDO SILVA:

What happens to the employees who don't log it out? Are they required to log it out?

DANIEL THOMSON

The lieutenants, supervisors and captains are required to log any key that comes out of that cabinet

1 whether I take it out for my own use or I take it out to 2 issue it to somebody. That key must be logged out of that 3 box. 4 RICARDO SILVA: 5 Do you have any evidence that this was happening 6 and other employees were not being disciplined for it? 7 DANIEL THOMSON: 8 I do sir. 9 RICARDO SILVA: 10 Do you have it with you right now? 11 THOMSON 12 I do. 13 RICARDO SILVA: 14 Is this a copy of some of these things that you 15 have found during the month of May? 16 DANIEL THOMSON: 17 It is sir. 18 RICARDO SILVA: 19 I have to explain this. But I want to submit this 20 as Employee Exhibit #1. I will let Mr. Thomson explain it. 21 JAMES KLIMA: 22

Any objection?

STEVE LORENZET:

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No.

JAMES KLIMA:

We have a copy of the log for the security cabinet key. Is that correct?

DANIEL THOMSON:

Yes sir it is.

JAMES KLIMA:

That is for May, 1991?

DANIEL THOMSON:

Yes sir it is. The month in which the incident occurred.

JAMES KLIMA:

These are pages 333. There are a whole bunch of pages.

DANIEL THOMSON:

There are approximately 15 pages from the supervisor's journal.

JAMES KLIMA:

This is from the supervisor's journal?

DANIEL THOMSON:

Yes. At the front page you will find that there are a series of supervisor's journal and a copy out of the key lock stapled together. You will also find in there...

1 STEVE LORENZET: 2 This one here, what is this one? 3 DANIEL THOMSON: 4 That is a complete copy of the key log for the 5 month of May. 6 JAMES KLIMA: 7 The security cabinet key log. 8 DANIEL THOMSON: 9 Security key log. 10 JAMES KLIMA: 11 All right. I will mark that as Employee Exhibit 12 #1. 13 (WHEREUPON, EMPLOYEE EXHIBIT #1 WAS INTRODUCED INTO 14 EVIDENCE.) 15 JAMES KLIMA: 16 It seems to be that the pages are out of order. 17 DANIEL THOMSON: 18 Well they are in descending order sir starting 19 about June 13th and going up until late during the month of 20 April. 21JAMES KLIMA: 22 Okay. I have 2 copies of page 333 here. 23 DANIEL THOMSON:

Yes sir. That is correct.

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JAMES KLIMA:

All right. So they are in descending order from 233 to 254 and then there is another page 340 here.

DANIEL THOMSON:

You should also have...

JAMES KLIMA:

So these are copies of what?

DANIEL THOMSON:

These are copies of the supervisor's journal for the supervisor that keeps a running record of the occurrences on that supervisor's post during the shift. Attached to them is a copy of the key log for that period.

JAMES KLIMA:

Is is the key lock.

DANIEL THOMSON:

Well yes but what I am talking is what is stapled to that individual journal sheet which is a copy of the individual's key log sheet for that particular time.

JAMES KLIMA:

Okay. This pack of papers will be Employee Exhibit #2.

RICARDO SILVA:

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Just for the record here I think the top sheet should be identified as Employee Exhibit #3 because I am going to ask something specific with this.

DANIEL THOMSON:

This also should be separate. This is the journal and this is the log sheet.

JAMES KLIMA:

Are they the same pages as these?

DANIEL THOMSON:

Yes sir they are. But they are separated like this because they pertain to this specific page. These 2 should be separate.

JAMES KLIMA:

So the supervisor's journal sheets with the attached log pages?

DANIEL THOMSON:

Correct sir.

JAMES KLIMA:

This would be Employee Exhibit #2.

(WHEREUPON, EMPLOYEE EXHIBIT #2 WAS INTRODUCED INTO EVIDENCE.)

RICARDO SILVA:

For the record Your Honor this is a journal of who

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is supposed to issue the keys.

DANIEL THOMSON:

It identifies who were authorized to give a specific keys in the supervisor's restrictive key cabinet to. For instance this number 2 set, other than the person that works in that office, can only be issued to the captain. What is not shown on here is the lieutenants can take any key out. That goes without speaking because we are the ones that issue them.

JAMES KLIMA:

This is a list of authorized recipients for keys from the security cabinet. Is that right?

DANIEL THOMSON:

Right.

JAMES KLIMA:

This will be Employee Exhibit #3. Any objection? (WHEREUPON, EMPLOYEE EXHIBIT #3 WAS INTRODUCED INTO EVIDENCE.)

RICARDO SILVA:

Mr. Thomson why do you have a different 333? DANIEL THOMSON:

The one with the log page attached to it is to highlight the area to document failure to properly control

keys by the supervisors. The one by itself documents the instance in which an employee took a set of keys and left

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RICARDO SILVA:

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the institution.

That is Employee Exhibit #4 which shows that an employee took the keys home. A Mr. Lawson?

DANIEL THOMSON:

Yes sir. He didn't actually take them home. did depart the institution and returned them.

JAMES KLIMA:

Wait a minute. This purports to be the same page.

RICARDO SILVA:

Same page.

DANIEL THOMSON:

The same page but the highlighted areas are different.

RICARDO SILVA:

We will get into that.

JAMES KLIMA:

Okay. This will be Employee Exhibit #4. This is the page 333 highlighted at 20:40 and 20:50 hours. That will be #4. Okay.

(WHEREUPON, EMPLOYEE EXHIBIT #4 WAS INTRODUCED INTO

EVIDENCE.)

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RICARDO SILVA:

Mr. Thomson looking at Employee Exhibit #4 where it is highlighted 20:40. Employee Larson took his keys home. Tell the Judge why you wanted this submitted into evidence to show what.

DANIEL THOMSON:

To show that there is an incident of an employee departing the institution with a set of keys which is not authorized. This key set is like all other key sets in the institution. It is a controlled set. He departed the institution with it. It was noticed (inaudible) he brought them back to the institution.

RICARDO SILVA:

Was he disciplined?

DANIEL THOMSON:

Not that I am aware of.

RICARDO SILVA:

Who wrote this on 6/13?

DANIEL THOMSON:

The supervisor on the 2:00 to 10:00 shift who was working that night which I believe was Lieutenant Marshall.

RICARDO SILVA:

All right. Now look at Employee Exhibit #2 which is the same sheet 333 that has an accompanying document

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DANIEL THOMSON:

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which you testified as the security key log sheets.

Yes sir.

RICARDO SILVA:

Explain to the Judge Employee Exhibit #2. for instance the 20:30. Remember using Employee Exhibit # and compare it with Employee Exhibit #2. Explain to the Judge what you see as to disparate treatment.

DANIEL THOMSON:

There are 2 entries highlighted on there. At 20:30 hours an Officer Davis reports that he found during a dietary storage room open. That area is controlled by key set #20 which on Employee Exhibit #3 is highlighted in red. It says dietary storage and it is to be issued only CSO which is Correctional Supply Officers. Officer Davis is not a Correctional Supply Officer.

RICARDO SILVA:

Go down to 22:00.

DANIEL THOMSON:

At 22:00 hours the institution received an inmate from the reception center as a transfer. Institution policy

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requires that the files that come within the property be placed in certain areas. Each of those areas are the base room, base file room, medical file room and the property storage area. Key set #4 is the base file room which can be issued to anybody as necessary. Key set #26 is the medical key set which isn't even listed on here and key set #24 is the main property room where the property is stored. That is to be issued only to Correctional Supply Officers. Their Supervisor Mary Shappel, captains and lieutenants.

RICARDO SILVA:

In this case what happened?

DANIEL THOMSON:

In this case you are talking 3 key sets. Key set #4 and key set #9 or #26 and key set #24. If you look on the key log sheet on the second page.

RICARDO SILVA:

333.

DANIEL THOMSON:

You will see in the margins where I wrote the key sets that were necessary to be issued. But yet that shift made no log entries reflecting the issue of those keys.

None at all.

RICARDO SILVA:

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So Employee Exhibit #2 in total will show the Judge that in the month of May, correct me if I am wrong, that there were serious problems with key control in the entire institution. Is that correct?

DANIEL THOMSON:

Exhibit #2 shows at least 15 instances in which key sets were documented as being used and yet there was no documentation for the issue or control of those key sets at all.

RICARDO SILVA:

And you testified earlier that Captain Lilley is basically in charge of key control, correct?

DANIEL THOMSON:

She is.

RICARDO SILVA:

Does she know that these problems exist?

DANIEL THOMSON:

She does.

RICARDO SILVA:

How do you know that?

DANIEL THOMSON:

We have discussed it on many occasions.

RICARDO SILVA:

And what has she done to correct the situation?

DANIEL THOMSON:

She has reiterated the order to the supervisors that they must document the issue of all keys. By her assertion to me she has reported these violations to Mr. Passaro and the continuing problem.

RICARDO SILVA:

Are these people disciplined for not following procedure?

DANIEL THOMSON:

No sir.

RICARDO SILVA:

I have no other questions. I'm sorry. One other thing here. Explain to the Judge security key log Employee Exhibit #1.

DANIEL THOMSON:

This is a xerox copy of the key control log for the entire month of May, the month in which the incident happened. In that there are 63 occurrences highlighted in blue. There being no entry as to who issued key sets out of that box which is in violation of both the Post Order, Supervisor's Key Control Directive for the institution, and key control DCR for the division.

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There are 72 occurrences of the supervisors' not logging a key set back into the box which again is in violation of those articles. There are 106 documented occurrences of the key sets being issued to somebody who they are not authorized to be issued to by Exhibit #3.

JAMES KLIMA:

Which color?

DANIEL THOMSON:

Colored coded in the red. Which gives us plus 15 where they didn't log anything at all, the issuer, who they gave them to, who gave them out, time they went out or the time they came back in. With those 15 added that is 256 occurrences of failure to properly follow -- failure to perform duties relative to key control by the supervisors of the institution in the month of May.

RICARDO SILVA:

No other questions.

JAMES KLIMA:

Cross-examination?

STEVE LORENZET:

How can you make that conclusion based on what is here in front of you?

DANIEL THOMSON:

1 I can add. 2 STEVE LORENZET: 3 Shoe me one for example. 4 DANIEL THOMSON: 5 Pick one. 6 STEVE LORENZET: 7 If I am understanding you correctly you are 8 looking at the security key log, right? 9 DANIEL THOMSON: 10 Yes sir I am. 11 STEVE LORENZET: 12 What are the pink ones? 13 DANIEL THOMSON: 14 The pink ones are cases of the keys being issued 15 to somebody that is not authorized to receive them. 16 STEVE LORENZET: 17 How do you know that? 18 DANIEL THOMSON: 19 By Exhibit #3 which is a document that reflects 20 who you are authorized to give these restrictive key sets 21 to. 22STEVE LORENZET: 23 The following restrictive keys will be issued to

designated individuals?

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DANIEL THOMSON:

That is correct sir.

STEVE LORENZET:

All right. Lets take that through. Number 20.

DANIEL THOMSON:

Officer Parkston.

JAMES KLIMA:

Wait a minute. Let me follow you, #20?

DANIEL THOMSON:

Officer Parkston is on the 2:00 to 10:00 shift. #20 key set is issued to -- it is supposed to be Correctional Dietary Officers (inaudible) it says Correctional Supply Officers. Officer Parkston is not a

JAMES KLIMA:

Why would she want the key?

Correctional Dietary Officer. She is a CO I.

DANIEL THOMSON:

Because they were (inaudible) for the work release inmates who returned to the institution rather than the lieutenant going down there and doing it himself. normally give the keys out to another officer to go down there and get a (inaudible) inmate otherwise.

1 STEVE LORENZET: 2 It shows she got the key. 3 DANIEL THOMSON: 4 She got the key. She is not authorized to have 5 the key by our key control record of the institution. 6 STEVE LORENZET: Did she lose that key? 8 DANIEL THOMSON: 9 No sir. Apparently not. It is logged as being 10 returned. 11 STEVE LORENZET: 12 No further questions. Thank you. 13 JAMES KLIMA: 14 Any redirect? 15 RICARDO SILVA: 16 No other questions. 17 STEVE LORENZET: 18 I would like to -- well go ahead. 19 RICARDO SILVA: 20I would like to call Captain Lilley to the stand. 21(WHEREUPON, THERE WAS A BREAK IN THE RECORD) 22 DEBORAH LILLEY 23 JAMES KLIMA:

1 Back on the record. Captain Lilley would you 2 raise your right-hand please. Do you solemnly swear or 3 affirm under the penalty of perjury that the testimony you 4 give at this hearing will be the whole truth and nothing but 5 the truth? 6 LILLEY: 7 I do. 8 JAMES KLIMA: 9 Could you state your name and your position with 10 the State please. 11 LILLEY: 12 Deborah Lilley, Captain, Jessup Pre-Release Unit. 13 JAMES KLIMA: 14 I never know how to spell Deborah. 15 LILLEY: 16 D-e-b-o-r-a-h. 17 JAMES KLIMA: 18 Okay. What is that position. 19 LILLEY: 20 Captain. 21JAMES KLIMA: 22Mr. Silva?

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RICARDO SILVA:

1 Captain Lilley could you tell the Judge how you 2 worked at JPRU? 3 LILLEY: Since February of 1989. 5 RICARDO SILVA: 6 Could you tell the Judge what responsibilities you 7 have with regard to key control. 8 LILLEY: 9 I am the supervisor who oversees key control. 10 RICARDO SILVA: 11 Now have you ever been charged with a violation of 12 DCR 50-2 (19), performance of duties? 13 LILLEY: 14 Have I ever been charges with it? No sir. 15 RICARDO SILVA: 16 Since you have come to JPRU. 17 LILLEY: 18 No sir. 19 RICARDO SILVA: 20 Could you tell the Judge, do you have problems in 21 general with key control at the Institution? 22 LILLEY: 23 We have problems with officers handling keys.

1 Yes. 2 RICARDO SILVA: 3 Could you tell the Judge and be more specific? 4 LILLEY: 5 Many times officers fail to log keys out and log 6 keys back in. Just basically some type of unaccountability in the officers' performance. 8 RICARDO SILVA: 9 Have you told that to Mr. Passaro? 10 LILLEY: 11 Yes I have. 12 RICARDO SILVA: 13 And has Mr. Passro disciplined officers for not 14 following the requirements? 15 LILLEY: 16 Yes. 17 RICARDO SILVA: 18 How many times has he disciplined officers to your 19 knowledge? 20 LILLEY: 21 I know of several officers who have received 22

reprimands. I don't know exactly sir.

RICARDO SILVA:

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How about the supervisors?

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LILLEY:

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I don't know of any supervisors that have been disciplined other than Lieutenant Thomson.

RICARDO SILVA:

With regard to performance of duties with regard to the keys?

LILLEY:

Correct.

RICARDO SILVA:

I would like you to look at what is identified as Employee Exhibit #1. It is a security key log. Generally there are some codes here where it says none authorized access of 106 occurrences in May of 1991. Not logged back Green is 72 occurrences as not logged. Who issued is blue with 63 occurrences.

Looking through this if you could, I would assume that there are many supervisors who had different employees under their responsibilities in the month of May where these employees did not properly file procedures. Is that correct?

LILLEY:

There are certain instances where procedures have

been verbally changed which would account for some of these

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RICARDO SILVA:

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but not all of these.

Can you tell the Judge why supervisors then were not disciplined for making sure their employees follow the rules and regulations with regard to key control?

LILLEY:

I can't answer that sir.

RICARDO SILVA:

And that has to do with the performance of their duties does it not?

LILLEY:

That is correct.

RICARDO SILVA:

No other questions.

STEVE LORENZET:

In concurrence of key control has there been any cases of lost or missing keys reports involving employees (inaudible) where they didn't receive any discipline?

LILLEY:

The only incident of lost keys has been with Lieutenant Thomson or misplaced.

STEVE LORENZET:

In terms of this log -- I believe this is the same log?

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LILLEY:

LILLEY:

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Yes. I assume.

5 6 STEVE LORENZET:

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When you look at #20, Parkston, not authorized access. Would that indicate to you that some kind of discipline is possible?

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I would have to -- the #20 key I believe is the dietary key. The 2:00 to 10:00 shift does dietary inspections. That key is issued to whoever the supervisor authorizes to have that key to do that inspection or to be able to open the access cabinets for the evening meals.

STEVE LORENZET:

So by looking at that and reviewing that would something appear to be out of order there to you?

LILLEY:

I would not have utilized that younger officer, however that is up to the lieutenant's discretion.

STEVE LORENZET:

Would you feel that any kind of discipline is called for in this case?

1 LILLEY: 2 No. I wouldn't say any disciplinary action was 3 called for. STEVE LORENZET: 5 Has Lieutenant Thomson reported any key control 6 irregularities to you? 7 LILLEY: 8 A few days prior to the grievance, Yes. He has 9 brought it up to me. 10 STEVE LORENZET: 11 Did you review those matters? 12 LILLEY: 13 Off handedly yes very quickly. 14 STEVE LORENZET: 15 Did you feel any discipline was called for? 16 LILLEY: 17 I am not in a position to discipline those people. 18 That is up to Mr. Passaro. 19 STEVE LORENZET: 20 Did you recommend any discipline by way of Mr. 21 Passro? 22 LILLEY: 23 I informed him of the irregularities, yes. I did

1 not recommend any discipline. That is his decision. 2 STEVE LORENZET: 3 Well in your judgment (inaudible)? 4 RICARDO SILVA: 5 Objection. I think she has been rather explicit. 6 She testified that she said there were problems of 7 irregularities and she is not in a position to basically say 8 why the people were not disciplined. 9 JAMES KLIMA: 10 What is the question? 11 STEVE LORENZET: 12 I was trying to get her to give her feeling as to 13 whether discipline was called for or not. Basically in her 14 judgment she said she does recommend discipline. 15JAMES KLIMA: 16 I will overrule the objection. Go ahead. 17 STEVE LORENZET: 18 In your judgment was discipline called for? 19 RICARDO SILVA: 20 In which case? 21 STEVE LORENZET: 22In any of them. 23

RICARDO SILVA:

In any of these?

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STEVE LORENZET:

Yes.

LILLEY:

I would say keys, although this is not -- of these 3 issues?

STEVE LORENZET:

Yes.

LILLEY:

Not authorized access, not logged back in or not logged as to who issued?

STEVE LORENZET:

Yes.

LILLEY:

Without going through and reading each one and having to know each circumstance of what happened, I can't necessarily say. However, when supervisors come into the unit and are on duty they must account for all keys when they take over the position. In doing so they must review the logs and count the keys that are in the box to the key that are out. Now if that be the case and there were keys actually missing then they would have determined at that point that there were keys missing.

STEVE LORENZET:

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You mentioned recently that Lieutenant Thomson brought a couple of matters to your attention?

Yes he did.

STEVE LORENZET:

Did any of those matters in your judgment call for disciplinary action?

LILLEY:

LILLEY:

If we were at full capacity with staff under ideal situations I would say yes that some of those situations would have called for disciplinary action. However, being very short staffed we just do not have people to go by ideal rules and regulations.

STEVE LORENZET:

Can you recall any specifics?

LILLEY:

Specifics of not having keys logged out at all. Of course that is not what Lieutenant Thomson refers to in this here.

STEVE LORENZET:

There wasn't -- they weren't -- so they weren't logged out. Lets get into some specifics. We won't name

The key wasn't logged out when it should have been. What would be the sanction in your own judgment for that?

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No doubt all 3 shifts.

RICARDO SILVA:

All 3 shifts?

LILLEY:

I would say that according 50-2 under category (i), first infractions, a written counseling and then progressive discipline. Depending of course on the seriousness of the key.

STEVE LORENZET:

I have no other questions.

RICARDO SILVA:

Captain Lilley you testified, looking at Employee Exhibit #1, that if at the end of the shift supervisors are required to make sure they have all the keys.

LILLEY:

LILLEY:

The oncoming supervisor.

RICARDO SILVA:

The oncoming supervisor. correct me if I am wrong. Doesn't this sheet show you that there are some problems with regard to key control during the shift?

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LILLEY:

Yes.

RICARDO SILVA:

And isn't it a fact that you told Mr. Passaro that that is a problem with your supervisors not making sure that these people log in and out these security keys and whether or not supervisors have given permission to junior officers to use these security keys throughout their shift and that Mr. Passaro hasn't done anything about it?

LILLEY:

Yes I have informed him of that. There was a memo issued out concerning filling out the logs appropriately.

RICARDO SILVA:

How long ago did you tell Mr. Passaro this? LILLEY:

I have discussed it twice with him. The first time was when the memo was issued out.

RICARDO SILVA:

When was that?

LILLEY:

Five (5) months ago. That is an approximation. RICARDO SILVA:

Isn't it a fact that it is a possibility that with

not having good control of these keys throughout the tour of any shift that possibly keys can be lost at any given time during the tour of the shift by any officer and found later on during the shift and turned into the supervisor of the shift who would return them to the oncoming supervisor.

Isn't that a possibility or a probability?

LILLEY:

Well anything is possible. If supervision does not have knowledge of it how can you deal with it? We don't have E.S.P.

RICARDO SILVA:

Well supervision is supposed to issue out keys and are supposed to make sure the keys are logged in and logged out.

LILLEY:

Right.

RICARDO SILVA:

And they haven't been doing that in a lot of cases. Isn't that correct?

LILLEY:

Well depending on -- yes. In some cases yes.

RICARDO SILVA:

And by not being right on top of the situation

these supervisors don't know whether keys are lost by the subordinate officers through the shift and found later on in the shift, correct?

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LILLEY: Understand that some of these keys are signed out on one shift and when the oncoming supervisor inventories

that set they may not be there. They may be with somebody That does not mean it is unaccountable.

RICARDO SILVA:

Just for the record would you say that the key control problems at JPRU have to be tightened up to have better accountability of the use of the keys throughout the tour of the shifts?

LILLEY:

I think the accountability is fine. I think the problem is with the logging of the keys. We have had no lost keys at all.

RICARDO SILVA:

No other questions.

JAMES KLIMA:

Anything else?

STEVE LORENZET:

No.

1 JAMES KLIMA: 2 Okay. Thank you Captain. 3 RICARDO SILVA: 4 Thank you. 5 LILLEY: 6 Will I be needed any more? Can I return to work? 7 STEVE LORENZET: 8 Fine with me. 9 JAMES KLIMA: 10 Will you be needing Captain Lilley? 11 RICARDO SILVA: 12 No. No. 13 JAMES KLIMA: 14 Thank you. 15 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 16 RICARDO SILVA: 17 Your Honor that concludes our case except for 18 closing. 19 JAMES KLIMA: 20 Okay. I will hear closing arguments. 21 STEVE LORENZET: 22Just for the record I would like to recall Mr. 23 Passaro. Can I do that?

1 (WHEREUPON, THERE WAS A BREAK IN THE RECORD) 2 THOMAS PASSARO 3 JAMES KLIMA: 4 Back on the record with Mr. Passaro. You have 5 been sworn Mr. Passaro and recalled by Management. Go 6 ahead. STEVE LORENZET: Are you aware of key control problems at JPRU? 9 PASSARO: 10 Am I aware of what? 11 STEVE LORENZET: 12 Key control problems at JPRU? 13 PASSARO: 14 I am aware that when we first opened up we had 15 some key control problems because we didn't have the proper 16 equipment. 17 STEVE LORENZET: 18 Have any incidents of employees taking keys home 19 or not properly controlling keys brought to your attention? 20 PASSARO: 21 Yes in a couple of occasions. Sure. 22 STEVE LORENZET:

(Inaudible).

23

1 PASSARO: 2 On the ones where the keys were taken home they 3 were reprimanded in accordance with progressive discipline. 4 Sure. 5 STEVE LORENZET: 6 Had there been any other incidents to your 7 knowledge where they were lost? 8 PASSARO: 9 Lost for an hour and a half? No, not to my 10 knowledge. 11 STEVE LORENZET: 12 Nothing further. 13 JAMES KLIMA: 14 Mr. Silva anything? 15 RICARDO SILVA: 16 No. 17 JAMES KLIMA: 18 Thank you. 19 PASSARO: 20 Can I go now? 21 STEVE LORENZET: 22Yes. I think so. 23

JAMES KLIMA:

Sure. Ready for closing?

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STEVE LORENZET:

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Lieutenant Thomson when he was demonstrating to you how he secured the keys mentioned that he had the positive lock available. But he didn't use it. Now he uses it. It is unfortunate that it took this incident for him to (inaudible).

I think by his own testimony he was negligent that day. Therefore, we had to suspend him for that negligence.

JAMES KLIMA:

Anything else?

STEVE LORENZET:

No.

JAMES KLIMA:

Mr. Silva?

RICARDO SILVA:

Your Honor there is no standard State equipment given to Correctional Officers with regard to how they control the keys. Management surely would have brought that to your attention.

So what we have here is a dedicated employee who has a belt that is approved by the Division of Correction.

Mr. Passaro testified that this belt was approved by the

Division of Correction including the key holders.

Now if State felt there was a problem that Mr.

Thomson used on the day in question then they should have told Mr. Thomson that you shouldn't use that key holder. It was Mr. Thomson's own initiative that he got another type of key holder. Again the most important thing is that this is equipment that the State said is okay.

Now remember this employee is charged with not questions of lost keys which is Section (16) of the old DCR 50-2. Incidentally Your Honor the Division of Correction Regulations had been submitted to you. Is that correct?

JAMES KLIMA:

Not officially. I have got copies here. But I think I can take notice of the regulations. I don't think there is any point in introducing these. Quite frankly I want to keep them because they come up all the time. I could make copies if you want to keep them.

RICARDO SILVA:

No. I just wanted to make sure. He is charged with performance of duties. He is not charged with questions of key control Your Honor and that is very important. Because as you see today there are a lot of problems with key control in JPRU. So we must narrow it to

the question of performance of one's duties.

Now I think we have shown be a preponderance of evidence that a mishap occurred. But clearly that the employee was not negligent with regard to the performance of his duties. He would have had to do a clear balancing act and if the employee took the keys and had missed the hook the keys would have fallen. If the employee did miss the hook it is all likelihood that they would have gone through entirely. It is a very finite improbability that he could have put the keys in the situation for the keys to be falling off but they did. So a logical conclusion is that it did not fall down initially on the ground because he had it for an hour; that it was on secure; that it wasn't in the balancing spectrum for lack of another way to say it, it was clearly secured. Possibly he hit something at the same time that the keys fell off. That is a possibility.

But what is clear is that the employee is not negligence with regard to the performance of his duties if the State says this is a belt that is okay. Again performance of duties. Again a pattern has been shown that at JPRU there is a problem with keys in general and that no supervisor has been disciplined. That is Captain Lilley's testimony. Only Lieutenant Thomson who incidentally has a

grievance for being involuntarily transferred 240 miles to JPRU and he wanted to be at Poplar Hill right outside his home. That is still subject to a grievance now. It just so happens to be there.

Again I think we have shown be a preponderance of the evidence that it is a mishap but not a question of performance of duties. To discipline this supervisor when under these circumstances no other supervisor has been disciplined. I think it has been clearly shown that without properly logging in and logging out JPRU knew that there was a problem, i.e. by Captain Lilley's testimony who told Mr. Passaro but Mr. Passaro believes that the problem has been resolved. I think we have shown by a preponderance of the evidence that in May of 1991, 5 months after Captain Lilley told Mr. Passaro that the problem wasn't resolved then, nobody has been disciplined. Only Lieutenant Thomson.

I think we have shown by a preponderance of the evidence that the State has been arbitrary and capricious. We ask that the suspension be rescinded. Thank you.

JAMES KLIMA:

All right. That will conclude this hearing. Thank you.

(CONCLUSION OF HEARING)

STATE OF MARYLAND:

I, the undersigned, a Notary Public in and for the State of Maryland, do hereby certify that the within transcript was transcribed from tapes supplied to me to the within typewritten transcript in a true and accurate manner.

I FURTHER CERTIFY that I am not of counsel to any of the parties, nor am I an employee of counsel or any relation to any of the parties, nor in any way interested in the outcome of this action.

AS WITNESS my hand and Notarial Seal, this 320 day of Follow, 1992.

Notary Public

My Commission expires 11/1/95.

DANIEL THOMSON,

IN THE

Appellant

CIRCUIT COURT

vs.

FOR

DEPARTMENT OF PUBLIC SAFETY

BALTIMORE CITY

AND CORRECTIONAL SERVICES,

Appellee

Case:91340071/CL141323

OAH No: 91-DOP-CORC-02-1194

ORDER

With regard to the foregoing Request for Extension, it is this day of January, 1992, ORDERED that a dikty (60) day extension be granted regarding the filing of the transcript with this Honorable Court.

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

FILED

JAN 16 1992

IN THE

Appellant

CIRCUIT COURT FOR CIRCUIT COURT BALTIMORE CITY

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES,

DANIEL THOMSON,

vs.

BALTIMORE CITY

Appellee

Case: 91340071/CL141323

OAH No: 91-DOP-CORC-02-1194

REQUEST FOR EXTENSION

DANIEL THOMSON, Appellant, by his attorneys, Howard Avrum Miliman and D'Alesandro, Miliman & Yerman, respectfully file this Motion for Extension and state as follows:

- That this office filed a Petition of Appeal on December 1. 16, 1991, before this Honorable Court.
- That the undersigned spoke with the Attorney General's 2. Office and an extension was mutually agreed to.
- That we have also requested a copy of the transcript of the July 31, 1991, hearing before the Honorable James P. Klima; however, have not received same to date.
- That the transcribing service of C.R.S. has indicated a backlog of at least two (2) weeks in processing transcripts to be forwarded to this office.

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

THEREFORE, the Appellant respectfully requests that this Court grant a sixty (60) day extension regarding this case.

Howard Avrum Miliman
D'ALESANDRO, MILIMAN & YERMAN
5 Light Street, 11th fl.
Baltimore, Md., 21202
(410) 727-0114

Attorneys for Appellant

CERTIFICATE OF MAILING

I HEREBY CERTIFY that a copy of the foregoing Motion was mailed, postage prepaid, this day of January, 1992, to, Ms. Linda Berge, Chief Clerk, Office of Administrative Hearings, Administrative Law Building, Green Spring Station, 10753 Falls Road, Lutherville, Maryland, 21093; and to Mr. Steven G. Hildebrand, Assistant Attorney General, Department of Public Safety and Correctional Services, 6776 Reisterstown Road, Suite 310, Baltimore, Maryland, 21215.

Howard Avrum Miliman

D'ALESANDRO, MILIMAN
& YERMAN
ATTORNEYS AT LAW
5 LIGHT STREET, 11TH FLOOR
BALTIMORE, MD. 21202

SARATOGA 7-0114

DANIEL THOMSON,

FILED

IN THE

Appellant

JAN 16 1992)

CIRCUIT COURT

vs.

CARCUIT COURT FOR

FOR

DEPARTMENT OF PUBLIC SAFETY **CITY AND CORRECTIONAL SERVICES,

BALTIMORE CITY

Appellee

Case: 91340071/CL141323

OAH No: 91-DOP-CORC-02-1194

.

REQUEST FOR EXTENSION

DANIEL THOMSON, Appellant, by his attorneys, Howard Avrum Miliman and D'Alesandro, Miliman & Yerman, respectfully file this Motion for Extension and state as follows:

- That this office filed a Petition of Appeal on December
 16, 1991, before this Honorable Court.
- 2. That the undersigned spoke with the Attorney General's Office and an extension was mutually agreed to for Appellant to obtain the transcript of the Administrative Hearing.
- 3. That we have also requested a copy of the transcript of the July 31, 1991, hearing before the Honorable James P. Klima; however, have not received same to date.
- 4. That the transcribing service of C.R.S. has indicated a backlog of at least two (2) weeks in processing transcripts to be forwarded to this office.

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT-STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

WHEREFORE, the Appellant respectfully requests that this Court qrant a sixty (60) day extension regarding the filing of the

transcript with the Honorable Court.

Howard Avrum Miliman
D'ALESANDRO, MILIMAN & YERMAN
5 Light Street, 11th fl.
Baltimore, Md., 21202
(410) 727-0114

Attorneys for Appellant

CERTIFICATE OF MAILING

I HEREBY CERTIFY that a copy of the foregoing Motion was mailed, postage prepaid, this day of January, 1992, to, Ms. Linda Berge, Chief Clerk, Office of Administrative Hearings, Administrative Law Building, Green Spring Station, 10753 Falls Road, Lutherville, Maryland, 21093; and to Mr. Steven G. Hildebrand, Assistant Attorney General, Department of Public Safety and Correctional Services, 6776 Reisterstown Road, Suite 310, Baltimore, Maryland, 21215.

Howard Avrum Miliman

D'ALESANDRO, MILIMAN
& YERMAN
ATTORNEYS AT LAW
5 LIGHT STREET, 11TH FLOOR
BALTIMORE, MD. 21202

SARATOGA 7-0114

DANIEL THOMPSON

v.

IN THE

SIRCUIT COURT FOR CIRCUIT COUR BALTIMORE CITY

Appellant

FOR

BALTIMORE

CITY

Appellee

AND CORRECTIONAL SERVICES

DEPARTMENT OF PUBLIC SAFETY

OAH NO. 91-DOP-CORC-02-1194

CASE NO. 91340071/CL141323

ANSWER TO PETITION FOR REVIEW OF ADMINISTRATIVE AGENCY DECISION

The Department of Public Safety and Correctional Services, by its attorneys, J. Joseph Curran, Jr., Attorney General of Maryland, and Richard B. Rosenblatt, Assistant Attorney General, pursuant to Maryland Rule B2, states in answer to the petition of appeal, the following:

- Appellee denies that the Administrative Law Judge failed to take into account critical facts, and denies that the State failed to satisfy any burden of proof.
- Appellee denies that the testimony of the State's witness was insufficient to demonstrate the propriety of Appellant's suspension.
- Appellee denies that the decision of the Administrative Law Judge, is arbitrary and capricious, denies that the decision is the result of an unlawful procedure, denies that the decision is unsupported by competent, material and substantial evidence in light of the entire record, and denies that the decision is affected by other errors of law.

WHEREFORE, Appellee respectfully requests that the decision of the Administrative Law Judge be affirmed.

J. JOSEPH CURRAN, JR. ATTORNEY GENERAL OF MARYLAND

RICHARD B. ROSENBLATT
ASSISTANT ATTORNEY GENERAL
Department of Public Safety and
Correctional Services
6776 Reisterstown Road
Suite 312
Baltimore, Maryland 21215-2341
(410) 764-4071

CERTIFICATE OF SERVICE

I hereby certify that on this 30th day of December, 1991, a copy of the foregoing Answer to Petition for Appeal of Administrative Agency Decision was mailed, postage prepaid, to Howard Avrum Miliman, D'Alesandro, Miliman and Yerman, 5 Light Street, 11th Floor, Baltimore, Maryland 21202-1295.

Richard B. Rosenblatt RICHARD B. ROSENBLATT

ASSISTANT ATTORNEY GENERAL

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DANIEL THOMPSON

ACUIT COURT FOR

IN THE

Appellant BALTIMORE CITY

CIRCUIT COURT

ν.

FOR

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

BALTIMORE CITY

CASE NO. 91340071/CL141323

SERVICES

Appellee

CERTIFICATE OF COMPLIANCE

I HEREBY CERTIFY that notice of the filing of the appeal has been given to every party to the proceeding in conformity with Maryland Rule B.2(d).

JAMES F. TRUITT, JR.

Principal Counsel

Department of Personnel

301 West Preston St., Rm. 1009

Baltimore, Maryland 21201 (301) 225-4725

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of December, 1991, a copy of the foregoing Certificate of Compliance was mailed, postage prepaid to Howard Avrum Miliman, D'ALESANDRO, MILIMAN & YERMAN, 5 Light Street, 11th Floor, Baltimore, Maryland 21202 and to Stuart M. Nathan, Principal Counsel, Department of Public Safety and Correctional Services, 6776 Reisterstown Road, Baltimore, Maryland 21215-2341.

James F. Truitl () (dod)

DANIEL THOMSON,

IN THE

Appellant

CIRCUIT COUR

vs.

FOR

DEPARTMENT OF PUBLIC SAFETY

AND CORRECTIONAL SERVICES

BALTIMORE CITY 1998

Appellee

9/340071/CEET41327

OAH No: 91-DOP-CORC-02-1194

PETITION OF APPEAL

DANIEL THOMSON, Appellant, by his attorneys, Howard Avrum Miliman and D'Alesandro, Miliman & Yerman, pursuant to Maryland Rule B2 files this Petition of Appeal and states as follows:

- 1. That the Administrative Court failed to take into account critical facts that clearly indicate that the burden of proof has not been met by the State.
- The testimony of the State's witness alone was not sufficient to demonstrate by a preponderance of the evidence that he was suspended for an illegal or unconstitutional reason.
- 3. The decision of the Administrative Law Judge is arbitrary and capricious, is the result of an unlawful procedure, unsupported by competent, material and substantial evidence in light of the entire record, and is affected by other errors of law.

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

THEREFORE, the Appellant respectfully requests that this Court (a) reverse the decision of the Administrative Law Judge, or (b) remand this matter to the Administrative Law Judge for further

proceedings and the taking of additional evidence, and (c) grant such other and further relief as may be appropriate.

Howard Avrum Miliman, Esquire D'ALESANDRO, MILIMAN & YERMAN 5 Light Street, 11th fl. Baltimore, Md., 21202 (301) 727-0114

Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing Petition of Appeal was mailed, postage prepaid, this ______ day of December, 1991, to: Ms. Linda Berge, Chief Clerk, Office of Administrative Hearings, Administrative Law Building, Green Spring Station, 10753 Falls Road, Lutherville, Maryland, 21093; and to Mr. Steven G. Hildebrand, Assistant Attorney General, Department of Public Safety & Correctional Services, 6776 Reisterstown Road, Suite 310, Baltimore, Maryland, 21215, in accordance with Chapter 1100. Rule B2(c), of the Maryland Rules of Procedure.

Howard Avrum Miliman

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

Aefol.

DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES

Appellee

vs.

DANIEL THOMPSON

Appellant

OAH No:91-DOP-CORC-02-1194

FILED

IN THE

DEC 6 1991

CIRCUIT COURT FOR BALTIMORE CITY

FOR

> / / / 1350B . #0000071

CIVIL \$80.00

ORDER FOR APPEAL

Daniel Thompson, the Appellant, by Howard A. Miliman and D'Alesandro, Miliman & Yerman, his attorneys, hereby notes an appeal pursuant to Maryland Rule B2 and B4 from a decision of the Maryland Office of Administrative Hearings and Secretary of Personnel, in Case No. 91-DOP-CORC-02-1194.

Howard Avrum Miliman

D'ALESANDRO, MILIMAN & YERMAN

5 Light Street, 11th fl. Baltimore, Maryland 21202

Attorneys for Appellant

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing Order for Appeal was mailed, postage prepaid, this 6th day of December, 1991, to: Stuart M. Nathan, Assistant Attorney General, Department of Public Safety and Correctional Services, 6776 Reisterstown Road, Suite 312, Baltimore, Maryland, 21215, and to Chief Clerk, Office of Administrative Hearings, Administrative Law Building, Green Spring Station, 10753 Falls Road, Lutherville, Maryland, 21093.

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW

5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

Howard Avrum Miliman

DEPARTMENT OF PUBLIC SAFETY

IN THE

AND CORRECTIONAL SERVICES

CIRCUIT COURT

Appellee

vs.

BALTIMORE CITY

DANIEL THOMPSON

Appellant

Case:

FOR

OAH No:91-DOP-CORC-02-1194

CERTIFICATE OF COMPLIANCE

Daniel Thompson, the Appellant, by Howard A. Miliman and

D'Alesandro, Miliman & Yerman, his attorneys, hereby certifies, pusuant to Maryland Rule B2.c., that a copy of the Order for Appeal from the decision of the Office of Administrative Hearings and Secretary of Personnel, in Case No. 91-DOP-CORC-02-1194, was hand delivered this 6th day of December, 1991, to Chief Clerk, Office of Administrative Hearings, Administrative Law Building, Green Spring Station, 10753 Falls Road, Lutherville, Maryland, 21093.

Howard Avrum Miliman

D'ALESANDRO, MILIMAN & YERMAN 5 Light Street, 11th floor. Baltimore, Maryland 21202

Attorneys for Appellant

D'ALESANDRO, MILIMAN & YERMAN ATTORNEYS AT LAW 5 LIGHT STREET, 11TH FLOOR BALTIMORE, MD. 21202

SARATOGA 7-0114

D'ALESANDRO, MILIMAN & YERMAN

ATTORNEYS AT LAW

5 LIGHT STREET, 11TH FLOOR

BALTIMORE, MARYLAND 21202-1295

THOMAS J. D'ALESANDRO, III JACOB YOSEF MILIMAN ROBERT JAY YERMAN HOWARD AVRUM MILIMAN*

December 6, 1991

TELEPHONE 410 727-0114 FAX MACHINE 410 727-0076

BRIAN S. BROWN* SUSAN N. MILIMAN JOAN S. BROWN *MEMBER MD. & DC. BARS

Clerk
CIRCUIT COURT FOR BALTIMORE CITY
111 N. Calvert Street
Baltimore, Maryland 21202

RE: OAH No: 91-DOP-CORC-02-1194
Dept. of Public Safety and Correctional
Services vs. Daniel Thompson

Dear Sir/Madam Clerk:

With regard to the above-captioned case, enclosed are a Certificate of Compliance as well as Order for Appeal.

Also enclosed is our check representing filing fees.

Please file same appropriately.

Thank you for your assistance and cooperation in this matter.

Sincerely yours,

Aoward Avrum Miliman

HAM/cam Enclosures

HALL VS PRIEST Box 1803 Case No. 91303043

[MSA T2691-4440, OR/12/11/74]

File should be named msa sc5458 82 150 [full case number]-####

THOMPSON VS DEPART.OF PUBLIC SAFETY Box 1869 Case No. 91340071 [MSA T2691-4507, OR/12/13/14]

File should be named msa_sc5458_82_150_[full case number]-####

SAMET VS INSURANCE COMM., ET. AL. Box 1892 Case No. 91354017 [MSA T2691-4530, OR/12/13/37] File should be named msa_sc5458_82_150_[full case number]-####

THOMPSON VS DEPT. OF HUMAN RESOURES Box 1892 Case No. 91354021 [MSA T2691-4530, OR/12/13/37]

File should be named msa_sc5458_82_150_[full case number]-####

KLINERS VS BD. OF APPEALS DEPART.OF ECON. Box 1896 Case No. 91358008

[MSA T2691-4534, OR/12/13/41]

File should be named msa_sc5458_82_150_[full case number]-####