



Statewide Administrative Charging Committee

STATEWIDE ADMINISTRATIVE CHARGING COMMITTEE 2024 ANNUAL REPORT

Robert Brennan, Acting Chair
March 1, 2025

For more information on the Statewide ACC, please visit
<https://mpctc.dpscs.maryland.gov/ACC.htm>
or [MD Manual On-Line](#).



Executive Summary

The Statewide Administrative Charging Committee (ACC) held its first meeting of 2024 on January 24. At that time, five members had been appointed. The fifth member sat as a non-participating member from January through April until training was completed in April. One member, appointed by the Speaker of the House of Delegates, tendered his resignation, effective December 31, 2024. In October 2024, Speaker Adrienne A. Jones appointed a member to fill the seat. The new member was trained in November 2024 and sat as a non-participating member in the October, November, and December meetings, officially taking his seat January 1, 2025.

In the twelve-month period, ending December 31, 2024, the ACC received 484 investigative files. An investigative file may include multiple officers and multiple allegations of police misconduct. The ACC reviewed investigative files for 439 officers and 705 allegations. Complaints involved 13 different state agencies with the most, 426, coming from the Maryland State Police. There were 29 types of allegations of police misconduct with unbecoming conduct (125), neglect of duty (82) and rude and discourteous (67) being the most common allegations. Of the allegations reported, 174 were reported by a member of the public while 531 were reported by the Agency. Some investigative files were deemed outside the ACC's jurisdiction (41) and were returned to the appropriate agencies for disposition. The ACC received 92 more investigative files consisting of 58 more allegations in 2024 than in 2023. There was an increase of unbecoming conduct (81 in 2023), neglect of duty (38 in 2023), and rude and discourteous (61 in 2023) while departmental accidents went down (90 in 2023 versus 60 in 2024).

Although not specifically logged, the amount of time each member spent to review the investigative files for any given month is estimated to range between 20 and 60 hours. The Chair is estimated to spend an additional 20 hours communicating with committee members and agencies regarding deficiencies and/or missing information in investigative reports. An investigative file consists of numerous supporting documents for the ACC to review. In addition to the list of documents, the files may contain audio and video recordings of depositions of the officer being charged, the complainant, or witnesses. The video recording can be from a number of officers that were on the scene of the incident and may come from their body worn camera, dash cameras or in-car cameras. The time to review a file can take as little as 10 minutes up to a few hours particularly for files with 6 to 8 page investigative reports. Larger files can take more than 8 hours to review as some investigative reports have exceeded 200 pages and contain numerous audio and video recordings. The monthly meeting typically runs two to three hours.

All of the committee members thoroughly understand the decisions made can affect an officer's career and livelihood. We take our duties seriously and work to assure the process is fair and accomplishes the legislative intent of providing accountability, transparency and objectivity to the disciplinary process.



Statewide ACC Members & History

MEMBERS:

Appointed by Governor:

Donna Brown (donna.brown4@maryland.gov), May 2024 through present

Rodney Burrell (rodney.burrell@maryland.gov), December 2022 through present

Stewart W. Russell (stewart.russell@maryland.gov), December 2022 through present, *Chair as elected by Committee*

Appointed by Senate President:

Robert C. Brennan (robert.brennan@maryland.gov), March 2023 through present, *Acting Chair*

Appointed by House Speaker:

Kurt L. Schmoke, Esq. (kurt.schmoke@maryland.gov), December 2022 through December 2024

Judge David Mitchell, Ret. (david.mitchell2@maryland.gov), appointed October 2024, assumed position January 2025.

STAFF:

Matthew W. Mellady, J.D. (matthew.mellady@maryland.gov)

Katie Johnson (katie.johnson@maryland.gov)

Carrie Layman (carrie.layman@maryland.gov)

Legal Representation from DPSCS Office of the Attorney General

HISTORY:

In July 2022, the Statewide ACC was authorized by the General Assembly ([Chapter 59, Acts of 2021](#)). The ACC serves statewide and bi-county law enforcement agencies (Code Public Safety Article, Sec. 3-104). Five members constitute the ACC. Three are appointed by the Governor, one by the Senate President, and one by the House Speaker. The Chair is chosen by the members of the ACC (Code of Maryland Regulations, 12.04.09.041(1)). The ACC is administratively supported by the Department of Public Safety and Correctional Services through the Police and Correctional Training Commissions.

Meeting monthly, the ACC reviews the findings of each law enforcement agency's investigations of complaints of police misconduct involving a member of the public that are forwarded by the agency to the ACC. Based upon the investigation, the ACC makes determinations and recommendations. The ACC does not do an independent investigation of the alleged incident. If the ACC believes it needs additional information, it may send the investigative file back with a request the agency address the specified need. However, if the ACC does not believe it needs additional information, it moves forward with the investigative file and makes a decision. The ACC submits written opinions to the chief of the law enforcement agency, the accused police officer, and the complainant. Neither the statute nor the regulations set forth a post-decision process to address situations where a complainant or a law enforcement agency is not satisfied with the ACC's decision.



ACC Committee Member Bios

STEWART W. RUSSELL, CHAIR

Stewart W. Russell was appointed by the Honorable Lawrence J. Hogan, former Governor of Maryland. Mr. Russell retired from the Maryland State Police (MSP) in 2012 at the rank of Lt. Colonel, after a 35-year career with MSP. At the time of his retirement, he was the Chief of MSP's Homeland Security and Investigation Bureau.

ROBERT C. BRENNAN, ACTING CHAIR

Robert C. Brennan was appointed by the Honorable Bill Ferguson, President of the Maryland Senate. Mr. Brennan retired in 2021 after serving as the Executive Director of the Maryland Economic Development Corporation for more than 17 years. He was also an Assistant Secretary for the Department of Commerce for over 7 years. Prior to entering public service Bob was a commercial banker.

DONNA D. BROWN

Donna D. Brown, was appointed by the Honorable Wes Moore, Governor of Maryland, in 2024. Ms. Brown is Principal of Making Changes, LLC. She started her own organization to affect change in the city of Baltimore in light of her experience living and working in some of the city's most distressed communities. In addition to consulting, she has worked as an advocate and organizer, focusing on social justice issues to include youth incarceration, police reform, advocacy and direct service support for re-entering citizens, violence against women, prison reform, affordable housing, urban renewal and health disparities.

RODNEY BURRELL

Rodney Burrell was appointed by the Honorable Lawrence J. Hogan, former Governor of Maryland. Mr. Burrell is the Supervisory Transportation Security Officer at BWI Airport. He has worked for the Transportation Security Administration since 2004. Prior to that, he served in the United States Marine Corps, and he worked for the Maryland Department of Public Safety and Correctional Services for more than 22 years.

KURT L. SCHMOKE, ESQ.

The Honorable Kurt L. Schmoke was appointed by the Honorable Adrienne A. Jones, Speaker of the Maryland House of Delegates. He is the President of the University of Baltimore. Following graduation from law school, he served as a federal prosecutor, State's Attorney for Baltimore City, Mayor of Baltimore City and Dean of the Howard University law school.

JUDGE DAVID MITCHELL, RET. (NON-PARTICIPATING MEMBER OCTOBER THROUGH DECEMBER 2024)

The Honorable David B. Mitchell, a retired judge from the Circuit Court for Baltimore City, was appointed by the Honorable Adrienne A. Jones, Speaker of House of Delegates of Maryland. Judge Mitchell is the former Executive Director of the National Council of Juvenile and Family Court Judges. In retirement Judge Mitchell sat on recall in the Circuit Court of Baltimore City and the courts of the First and Second Circuits (the Eastern Shore) of Maryland.



Statewide ACC Data Dashboard

MEETING DATES / NUMBER OF INVESTIGATIVE FILES RECEIVED

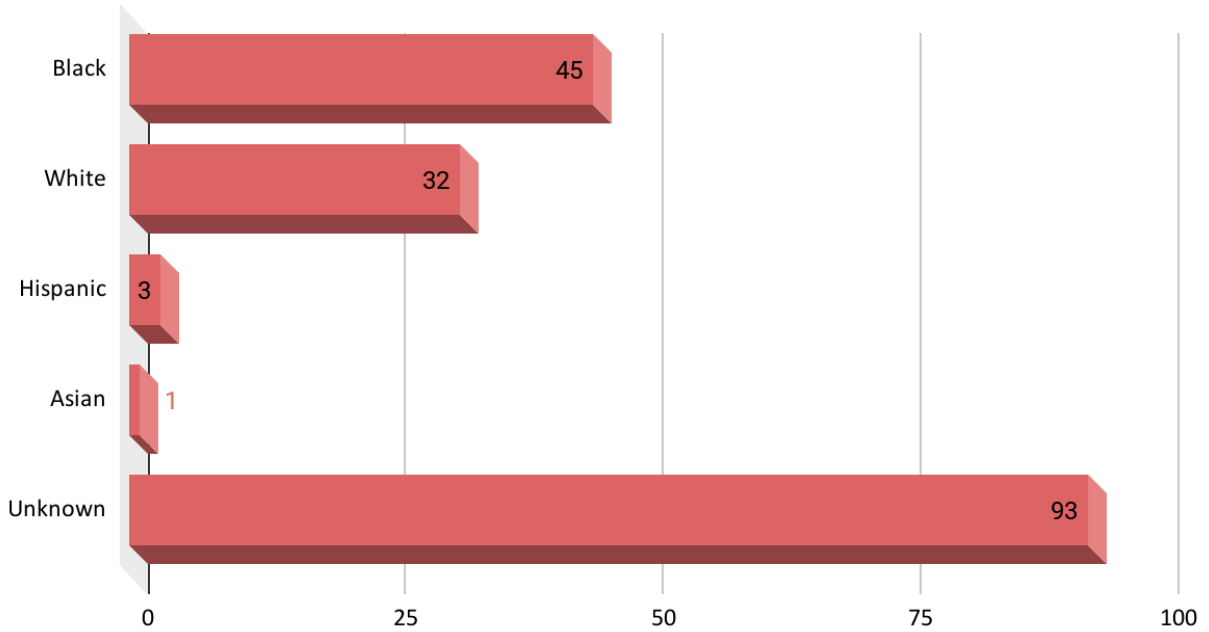
<u>Meeting Date</u>	<u>No. of Inv. Files Heard</u>
January 24, 2024	78
March 5, 2024	30
March 22, 2024	78
April 25, 2024	32
May 16, 2024 (special meeting)	1
May 29, 2024	15
June 26, 2024	54
July 30, 2024	43
August 28, 2024	31
September 17, 2024	33
October 24, 2024	26
November 27, 2024	34
December 30, 2024	24
TOTALS	484

ALLEGATIONS BY AGENCY:

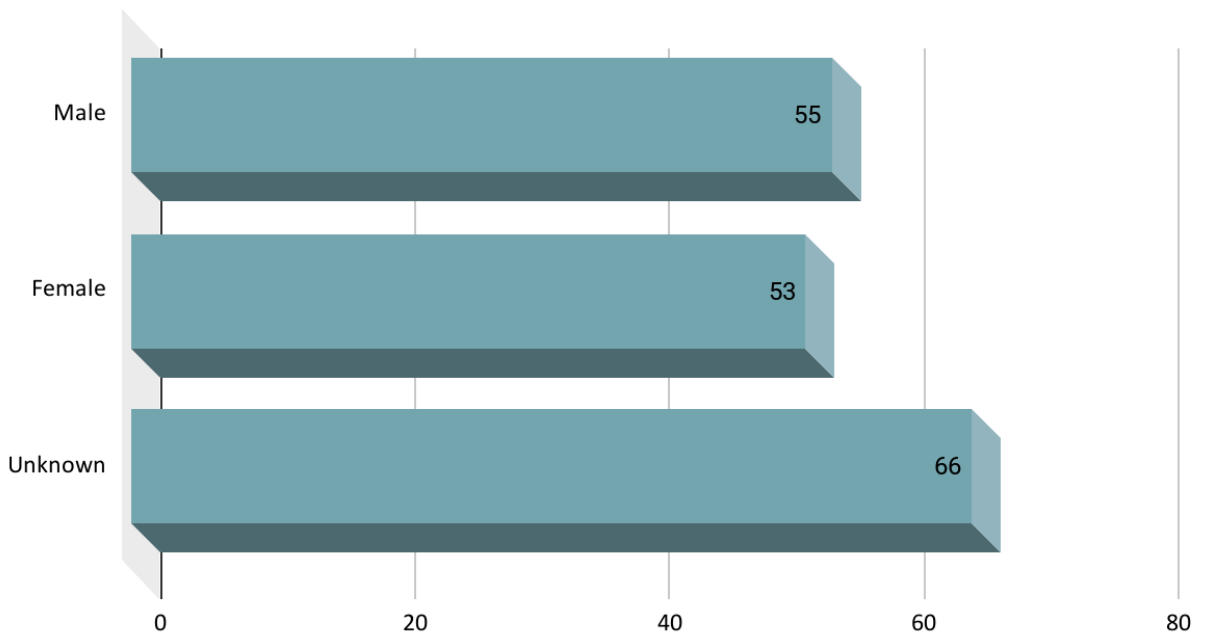
<u>Agency</u>	<u>No. of Allegations</u>	<u>No. of Involved Officers</u>
Frostburg State University	3	2
MD Capitol Police (Dept. General Services)	8	6
MD National Capital Park Police	20	12
MD State Police	426	286
MD Transit Administration Police	54	37
MD Transportation Authority Police	128	57
Morgan State University	5	3
Natural Resources Police	25	15
Towson University Police	6	2
University of Maryland Baltimore County	1	1
University of Maryland Baltimore Police	14	5
University of Maryland College Park Police	13	12
WSSC Water Police Department	2	1
TOTALS	705	439



Race of Complainants from Member of the Public

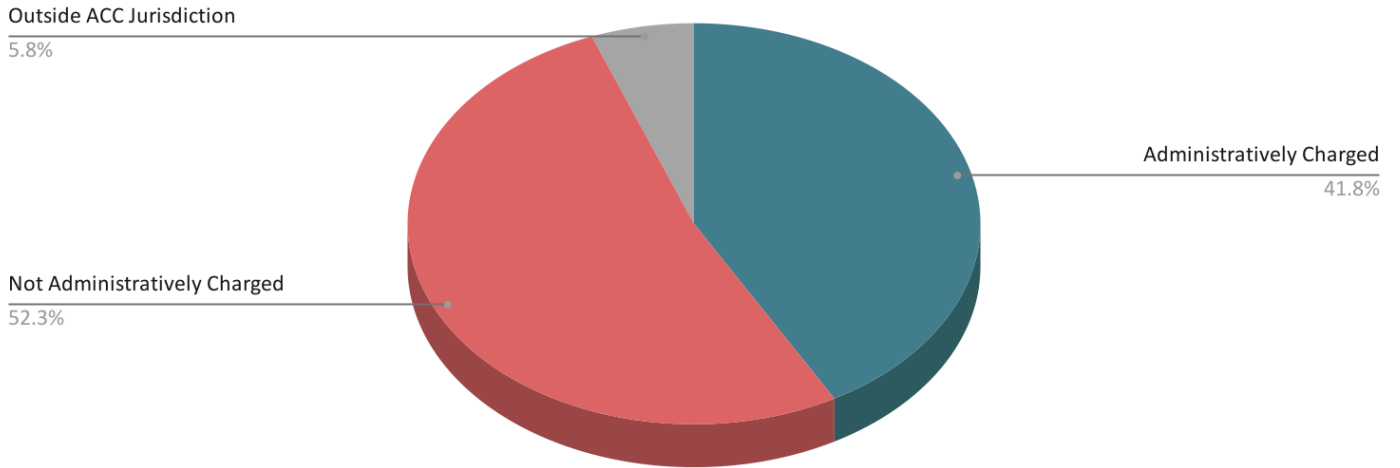


Gender of Complainants from Member of the Public

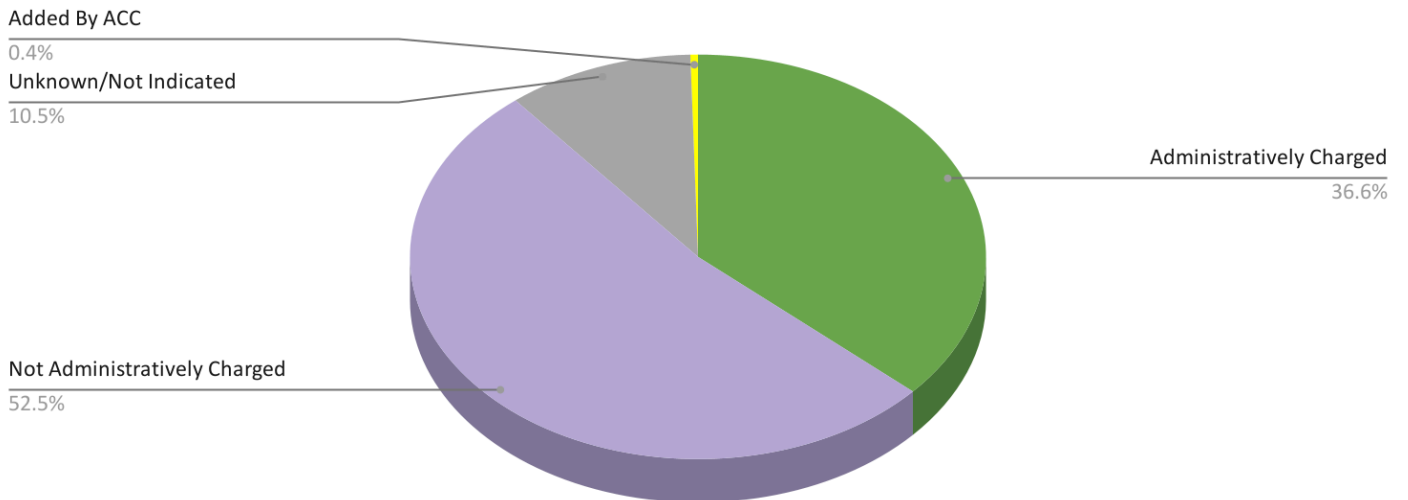




Determinations by the ACC



Recommendations by the Agency





PENALTY TOTALS

Penalty	# of Each
Demotion & LOP-15 days	3
Demotion & LOP-18 days	1
FWC	66
LOL-1 day	15
LOL-15 days	1
LOL-2 days	27
LOL-3 days	6
LOL-4 days	6
LOL-5 days	1
LOP-1 day	6
LOP-10 days	1
LOP-15 days	3
LOP-2 days	15
LOP-25 days	2
LOP-3 days	3
LOP-4 days	17
LOP-5 days	3
LOR	68
Termination	51

FWC - Formal Written Counseling

LOL - Loss of Leave

LOP - Loss of Pay

LOR - Letter of Reprimand



ALLEGATION TOTALS

Allegation	# of Each
Abuse of Power	15
Agency Policy Violation (Miscellaneous)	44
Assault	7
BWC Violation	20
Conduct Unbecoming	125
Conformance to Laws	18
Criminal Law Violation	7
Departmental Accident	60
Discrimination	13
Domestic Violence	2
Drug Use / DUI	8
Evidence/Property	8
Failure to Report	25
False Arrest	5
False Reports	48
False Statement	5
Firearms Violation	12
Harassment	12
ID/Badge Violation	7
Motor Vehicle Law Violation	3
Neglect of Duty	82
Pursuit Policy	26
Racial Profiling	15
Rude and Discourteous	67
Theft	9
Traffic Law Violation	21
Traffic Stop Procedures	19
Use of Force	21
Wildlife and Domestic Animal Response	1