



Maryland Department of Transportation
The Secretary's Office

Larry Hogan
Governor

Boyd K. Rutherford
Lt. Governor

Pete K. Rahn
Secretary

December 15, 2015

The Honorable Thomas V. "Mike" Miller, Jr.
President
Senate of Maryland
State House, H-107
Annapolis MD 21401

The Honorable Michael E. Busch
Speaker
Maryland House of Delegates
State House, H-101
Annapolis MD 21401

Dear President Miller and Speaker Busch:

Pursuant to Senate Bill 371, Chapter 55, Acts of 1991, attached is a report entitled *Drunk and Drugged Driving by Juveniles*. The legislation directs the Motor Vehicle Administration (MVA) to:

- "(1) Regularly compile and analyze statistics on drunk and drugged driving by juveniles and young adults;*
- (2) Work with the Department of Juvenile Services, the Administrative Office of the Courts, the Maryland State Police, and other law enforcement agencies to monitor the effects of Chapter 254 of the Acts of 1988 and Chapters 438 and 551 of the Acts of 1989 (requiring the imposition of an alcohol restriction on the license of a driver under the age of 21), and Chapter 284 of the Acts of 1989 ("administrative per se" law) on juvenile and young adult offenders*
- (3) Annually report, subject to § 2-1312 of the state government article, to the General Assembly regarding the information collected under paragraphs (1) and (2) of this section; and*
- (4) Publicize recent legislative enactments concerning drunk and drugged driving by juveniles and young adults."*

If you have any questions concerning this report, please do not hesitate to contact Ms. Christine Nizer, MVA Administrator, at 410-787-7830. Of course, you should always feel free to contact me directly.

Sincerely,

Pete K. Rahn
Secretary

cc: The Honorable Edward J. Kasemeyer, Chair, Senate Budget and Taxation Committee
The Honorable Maggie McIntosh, Chair, House Appropriations Committee
Ms. Christine Nizer, Administrator, MVA

A Report to the Maryland General Assembly

Regarding

Drunk and Drugged Driving by Juveniles
(Senate Bill 371, Chapter 55, Acts of 1991)

Motor Vehicle Administration
The Maryland Department of Transportation

December 2015

Drunk and Drugged Driving by Juveniles (Senate Bill 371, Chapter 55, Acts of 1991)

This report is written in response to language contained in Senate Bill 371, Section 6, Chapter 55, Acts of 1991, which calls on the Motor Vehicle Administration (MVA) to:

- “(1) Regularly compile and analyze statistics on drunk and drugged driving by juveniles and young adults;*
- (2) Work with the Department of Juvenile Services, the Administrative Office of the Courts, the Maryland State Police, and other law enforcement agencies to monitor the effects of Chapter 254 of the Acts of 1988 and Chapters 438 and 551 of the Acts of 1989 (requiring the imposition of an alcohol restriction on the license of a driver under the age of 21), and Chapter 284 of the Acts of 1989 (“administrative per se” law) on juvenile and young adult offenders*
- (3) Annually report, subject to § 2-1312 of the state government article, to the General Assembly regarding the information collected under paragraphs (1) and (2) of this section; and*
- (4) Publicize recent legislative enactments concerning drunk and drugged driving by juveniles and young adults.”*

The District Court provides the MVA with an annual summary of juveniles charged. The most recent information provided by the Court indicates that 2,184 drivers under 21 Statewide were charged in FY 2015. The following chart provides data on the number of drivers under 21 charged with TR § 21-902 for the past three fiscal years:

TR § 21-902	FY 2015	FY 2014	FY 2013
Total Number of Drivers Under 21 Years of Age	114,243	175,276	180,262
Citations Written for Under 21 - Driving Under the Influence of Alcohol and/or Drugs, TR § 21-902	2,184	2,423	2,032
Percentage of Total Drivers Under 21 Charged with § 21-902	1.91%	1.38%	1.13%

The Maryland Department of Transportation (MDOT) initiated new activities, while continuing to build upon on-going efforts, to strengthen public awareness on the hazards and consequences of drinking and driving. Activities undertaken by the MVA, often working in concert with several other State and local agencies and community groups, are outlined in the following chart:

Effort	Description	Responsible Party
Maryland's Graduated Licensing System law (Chapter 483, Acts of 1998)	An alcohol restriction is imposed on each Learner's Permit and Provisional License issued to a driver under the age of 21. Violations of this restriction result in suspension or revocation of the underage driver's driving privileges.	The MVA Driver Services Division manages the Driver Licensing System, which is used to issue Learner Instructional Permits and Driver Licenses. The MVA Administrative Adjudication Division is responsible for administering sanctions for violations of the underage alcohol restriction and other provisions of the Maryland Graduated Licensing System.
The Maryland Driver Education Program	All novice drivers complete a comprehensive driver education curriculum for all driver education schools. The curriculum includes a unit that focuses on Maryland's drunk and drugged driving laws, acquainting all with details on the various laws and their penalties.	The MVA's Driver Instructional Services Division (DISD) coordinates the approval and licensing of all businesses and individuals responsible for the delivery of the Maryland Driver Education, Motorcycle Safety, 3-Hour Alcohol & Drug, and Driver Improvement Programs. The DISD also coordinates the development and implementation of all educational curriculums used by the MVA including the Rookie Driver Program.
The Maryland Driver's Manual	The Maryland Driver's Manual details Maryland's drunk driving laws, stressing not to drink and drive. The Manual includes specific information on underage drinking emphasizing the penalties and sanctions under Maryland's law, which prohibits a driver under the age of 21 from driving with any alcohol in the driver's blood (TR §16-113 (b) & (j)).	MVA's Driver Instructional Services Division
The Rookie Driver Safety Program	The Rookie Driver Safety Program promotes a strong and ongoing parental role in driver education and calls on parents to discourage drinking and driving, or using drugs and driving. A Rookie Driver - Coach Driving Agreement is included in the New Driver & Coach Practice Guide (RD-06) which outlines rules and privileges for vehicle use and encourages parents to establish sanctions for alcohol or drug use and driving.	The MVA's Central Operations and Safety Programs Division (COSP) manages the Rookie Driver Safety Program and collects information on research and best practices on Maryland driver safety issues.
The Maryland Strategic Highway Safety Plan (SHSP)	Impaired driving is a core emphasis area in Maryland's SHSP. The Impaired Driving Emphasis Area Team (EAT) is dedicated to working on issues and incorporating key strategies and countermeasures on impaired driving across the state. The SHSP also includes young drivers as a target group that is represented within the Impaired Driving Emphasis Area Team (EAT).	The MVA's Maryland Highway Safety Office (MHSO) is responsible for leadership and coordination of the State's overall highway safety program. The MHSO supports many highway safety activities, administers a highway safety grant program in which federal traffic safety funds are provided to state agencies, local governments, and other organizations to implement statewide and local impaired and drugged driving programs.

Effort	Description	Responsible Party
The Regional Traffic Safety Program	On a regional level, numerous community and high school-based drinking and drugged driving program initiatives target underage drinking including: Driving simulators and outreach efforts funded by "Ford's Driving Skills for Life" and State Farm Insurance Company in Montgomery, Anne Arundel, Baltimore, Howard and other counties; Allegany College's "Student Outreach to High School Students"; Montgomery County's "Keeping It Safe on Underage Alcohol Use" (KIS); Carroll County's "Every 15 Minutes"; MADD's "Power of Parents"; Washington Regional Alcohol Program's "Alcohol Awareness for Students"; and Anne Arundel County's "The 5th Quarter". In addition, prevention strategies and enforcement details such as party dispersals, alcohol vendor trainings and compliance checks and "Cops in Shops" are implemented in various jurisdictions.	The MHSO funds and supports local and regional initiatives through the Regional Traffic Safety Program (RTSP). The RTSP Managers distribute print and social media materials in all 24 jurisdictions.
Maryland Safe Teen Driving Coalition	The Maryland Safe Teen Driving Coalition focuses on young driver safety issues including impaired driving. The coalition has worked with medical practitioners, school administrators, safety professionals and law enforcement to raise awareness of key young driver safety issues through outreach and public education.	Maryland Safe Teen Driving Coalition
Maryland's 2011 Drunk Driving Reduction Act	MVA's Driver Wellness & Safety Division supports and implements Maryland's 2011 Drunk Driving Reduction Act. This Act requires mandatory suspensions or ignition interlock participation for alcohol offenses committed by individuals who are under the age of twenty-one.	The MVA's Driver Wellness & Safety Division is responsible for the reinstatement of revoked drivers, medical review of drivers who may pose a threat to highway safety and referring drivers to re-education programs.
"Branded D.U.I." an innovative drunk driving film	The film was co-produced by and aired on Maryland Public Television in 2006 and was distributed to every high school in Maryland. The film showcases 11 real-life teens caught drinking and driving and interviewed as they underwent the court process resulting from their drunk driving charges. It explores the consequences from the fatalities the teens caused, including their experiences in jail. The film was recognized with an <i>Emmy</i> award.	A joint project of the Administrative Law Section of the Maryland State Bar Association and the Maryland Office of Administrative Hearings.