

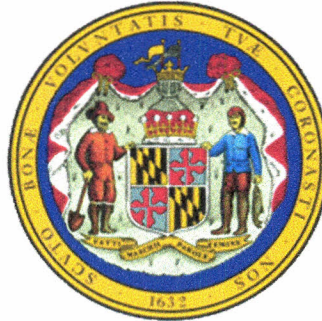
STATE OF MARYLAND
GOVERNOR'S EMERGENCY MANAGEMENT ADVISORY COUNCIL



Mark F. Hubbard, Chairman

Martin O'Malley
GOVERNOR

Anthony Brown
LIEUTENANT GOVERNOR



TO: Maryland Senate President, Thomas V. Mike Miller, Jr.
Maryland House Speaker, Michael E. Busch

CC: DLS Library and Information Services
ATTN: Sarah Albert

FROM: Mark F. Hubbard, Chairman of the Governor's Emergency Management
Advisory Council (GEMAC)

RE: 2013 GEMAC Annual Report

DATE: April 11, 2014

Dear President Miller and Speaker Busch:

Attached you will find copies of the Governor's Emergency Management Advisory Council's 2011 Annual Report to the Governor and General Assembly as required under MARYLAND CODE ANNOTATED, PUBLIC SAFETY ARTICLE § 14-105(e) and in accordance with the reporting requirements specified in MARYLAND CODE ANNOTATED, STATE GOVERNMENT ARTICLE § 2-1246.

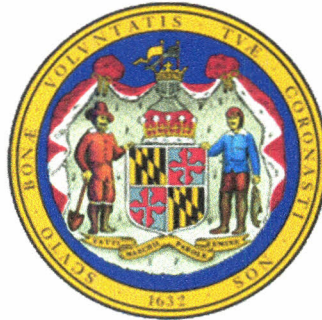
Sincerely,
Mark F. Hubbard,
Chairman



Mark F. Hubbard, Chairman

Martin O'Malley
GOVERNOR

Anthony Brown
LIEUTENANT GOVERNOR



**2013 Annual Report of the
Governor's Emergency Management Advisory Council (GEMAC)**

A Report to the Governor and the Maryland General Assembly

December 31, 2013

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Executive Summary

The Governor's Emergency Management Advisory Council (GEMAC) is created by statute and is charged with advising the Governor on all matters that relate to emergency management in Maryland¹. The GEMAC serves as an independent advisory body, comprised of persons with special expertise in areas critical to homeland security and emergency management, as well as persons broadly representative of business interests, public utilities, and other communities (e.g., non-governmental organizations) within Maryland.

The membership of the GEMAC includes subject matter experts from a wide range of disciplines, backgrounds, and geographic areas including local emergency responders, and experts from both the public and private sector. The GEMAC now has representatives from across the emergency response and management spectrum including police, fire, public health, emergency medicine, hospitals, utilities, labor, and the academy. The Chairman is Mark F. Hubbard, Assistant Fire Chief and Director of the Baltimore County Office of Homeland Security and Emergency Management.

The GEMAC held two meetings this year covering a diverse set of issues. The GEMAC conducted a review of Maryland's Core Goals and Capabilities for homeland security and considered the role of the GEMAC for the future.

¹ MARYLAND CODE ANNOTATED, PUBLIC SAFETY ARTICLE, §§ 14-105(a) and (d). In addition, Executive Order 01.01.1987.11 also designates the GEMAC as Maryland's State Emergency Response Commission (SERC). CODE OF MARYLAND REGULATIONS 01.01.1987.11. This Annual Report is submitted to the Governor and the General Assembly pursuant to the statutory reporting requirements specified in MD. CODE ANNOTATED, PUBLIC SAFETY ARTICLE § 14-105(e).

I. GEMAC PURPOSE, MISSION, AND SCOPE OF WORK

To ensure that the GEMAC does not have redundant or overlapping roles and responsibilities with any of the current homeland security and emergency management committees within Maryland, and given Governor O'Malley's strategic policy goal of making Maryland the national leader in homeland security preparedness, the GEMAC is focused on working in conjunction with the agencies responsible for implementing and achieving the state's Core Goals for Homeland Security.

Continuing the GEMAC's work in 2011 and 2012, in 2013 the GEMAC worked closely with each of the State agency leaders on each the Governor's 12 core homeland security goals. The GEMAC continued a process in which the lead state representatives for each goal briefed the GEMAC on relevant strategic goals; progress and accomplishments to date; and, ongoing issues, projects, and planned and prospective future initiatives. GEMAC members are given the opportunity to provide external validation of the State's activities, suggest ideas and alternatives, and raise concerns or points of view that may not have been considered. The meetings bring together local, state, and private sector experts and stakeholders to discuss and develop specific recommendations for further study or investigation by emergency management officials.

a. 2013 General Meeting Schedule

The GEMAC is charged with the mission of advising the Governor "on all matters that relate to emergency management." MD. CODE ANN., PUB. SAFETY §§14-105(a) - (e). The GEMAC planned to hold quarterly meetings this year, and because of scheduling difficulties met twice. The GEMAC met in person on following dates:

- September 18, 2013
- November 14, 2013

b. Chairman and Membership Roster

The GEMAC consists of the members that the Governor appointed and, by law, must include:

1. Fair and reasonable representation for local government;
2. Representation for organizations that represent volunteer firefighters and rescue squads; and
3. Representation from manufacturing, utilities, and communications industries.

There is no size limit or minimum membership requirement, however based on the historic size of the GEMAC; a size of 25-30 members has proven to be desirable and manageable.

Membership Breakdown:

NAME	TITLE
EMERGENCY MANAGEMENT / PUBLIC SAFETY	
Mark F. Hubbard (Chair)	Assistant Fire Chief and Director of Office of Homeland Security and Emergency Management for Baltimore County
Barbara Childs-Pair	Former Homeland Security Advisor and Director of Emergency Management for the District of Columbia
Robert Maloney	Baltimore City Office of Emergency Management
Kristen McMenamin	President of the Maryland Emergency Management Association and Planner for Kent County
Brian Moe	Director Prince George's County Office of Homeland Security
Teresa Owens	Director of the Office of Emergency Services for Worcester County
Chris Voss	Director of the Montgomery County Office of Emergency Management
FIRE / EMS	
Doyle Cox	President of Maryland State Firemen's Association
Kevin Lewis	Director of Fire and Emergency Services for Washington County
Jeff Thompson	President Maryland Fire Chiefs Association
Jay Livingston	President and Chief Executive Officer Livingston Fire Protection, Inc.
LAW ENFORCEMENT	
John (Randy) Bounds	Sheriff of Caroline County
Michael Pristoop	Chief of Police for Annapolis City
Cynthia Smith	Chief of Police for Frostburg State University
Chief Michael Taborn	Chief of the Washington Metropolitan Area Transit Authority Police
Jim Teare	Chief of the Anne Arundel County Police Department
PUBLIC HEALTH / HOSPITALS / HEALTH AND MEDICAL PREPAREDNESS	
Meghan Butasek	Director of the Baltimore City Office of Preparedness and Response
Dr. Andrew Pollak	Shock Trauma Physician
Jim Scheulen	Chief Administrative Officer, Department of Emergency Medicine, Johns Hopkins Hospital
Dr. Donald Shell	Health Officer of Prince George's County
Dr. Joseph Wright	Senior Vice President and head of the Child Health Advocacy Institute at Children's National Medical Center in Washington, DC
UTILITIES	
Alfred Foxx	Director of Baltimore City Department of Public Works
George Gacser	Chief of Security Operations at Pepco
Stephen Gerwin	Chief of the Bureau of Utilities in Howard County
PRIVATE SECTOR / OTHER	
Dr. Bilal Ayyub, PhD	Director of the Center for Technology and Systems Management at the University of Maryland
Jim Dinegar	President of the Greater Washington Board of Trade
Thomas V. Inglesby, MD	Director and Chief Executive Officer of the Center for Biosecurity of the University of Pittsburgh Medical Center in Baltimore
Captain Eric Nielsen	President of the Association of Maryland Pilots
Dr. Irmak Renda-Tanali	Chief Executive Editor of the Journal of Homeland Security and Emergency Management; Homeland Security and Emergency Management Program Director for UMUC

II. GEMAC Activities and Topics During 2013

a. September 18, 2013 Meeting

The September 18, 2013 GEMAC meeting was held in tandem with a meeting of Local Emergency Managers to review a number of emerging and timely emergency management issues. The group was invited to participate in discussions on: cyber-security, presented by Mr. Elliot Schlanger, Maryland's Cyber Security Director; emergency management integration with the private sector; implementation of a new regulation requiring certain schools receiving funding from the Interagency Committee on School Construction to be reviewed for potential use as a shelter and for installation and/or pre-wiring for backup power; and, briefings on the proposed (at that time) Maryland Emergency Preparedness Program, the Maryland Emergency Management Assistance Compact, the availability of National Guard resources, the Governor's Energy Resilience Program, statewide After-Action Reporting, shelter management, and mail room security.

This varied and important agenda covered a number of the Governor's core homeland security and emergency management goals.

In addition, a GEMAC-only discussion was held over lunch in order to discuss the members' interests for the coming year and various administrative and other issues related to the orderly management of the GEMAC.

b. November 14, 2013 Meeting

The November 14, 2013 GEMAC meeting was a GEMAC-only meeting held at the headquarters of the Maryland Energy Administration in Annapolis. This focused on several regulatory, legislative, and executive actions related to emergency management and preparedness in the State of Maryland.

First, the GEMAC considered Senate Bill 481, which established a task force to consider the implications and effects of a tax holiday on certain preparedness items and emergency power generators. The GEMAC heard that this task force examined who would benefit from a tax holiday on electrical generators and other preparedness equipment. Three states currently have preparedness holidays including Virginia. The GEMAC heard that the task force determined that tax holidays and credits are not especially effective for those with little disposable income to purchase such items. The task force, however, considered whether grants or other means might incentivize this type of investment. The GEMAC was advised that the task force was expected to recommend a tax holiday and a well-scoped tax credit for commercial entities and certain other private organizations. The GEMAC members noted that there are many potential concerns and suggested consideration of mass generators which might supply power to a sub-division versus individual generators because of concerns regarding the general reliability of stand-by systems. The GEMAC also noted that the STEP Program used on Long Island in New York following Hurricane Sandy to bring power to homes created issues related to permitting and inspections which had not been anticipated.

The GEMAC also heard briefings regarding the Derecho Task Force, a Public Service Commission-led group focused on power outages and utility performance. This was a result of several of Maryland's utilities performing in the bottom quartile during the Derecho storm of

Storm Report” with the PSC following these types of storms. The task force also looked into how power restoration to vulnerable individuals was handled. The GEMAC was particularly interested in the issue of power restoration to vulnerable individuals. They voiced concerns regarding confidentiality and inconsistencies in the way that local jurisdictions sometimes handle these types of power outages. The briefing noted that it is difficult to prioritize specific vulnerable individuals, because they are present in all communities and because they are diffuse and not concentrated in specific locations; that it would be necessary to essentially prioritize all power restoration. The GEMAC considered several items and encouraged the State to consider how technology or other means could be used to improve public education on these issues and potentially “crowd source” assistance for vulnerable individuals.

The GEMAC was briefed on the continued expansion of MEMA’s Private Sector Integration Program (PSIP). This program already trains and exercises with volunteer organizations active during disasters and is expanding to include for-profit business in their model. The intent is not to solicit donations but rather to share information to improve community resilience and business resilience. A key element is OSPREY Business which builds on the State GIS platform to provide information to private sector partners. As of this meeting, 54 businesses had registered for the system, ranging from small groups to large retailers. The GEMAC was interested in what businesses might offer the state. The PSIP manager indicated that, while the program would not be used to solicit donations, it would be used to solicit assistance and expert advice when appropriate.

The GEMAC also heard about the Maryland Emergency Preparedness Program and the implementation of the executive order that was signed October 29, 2013. In 2013, the State of Maryland embarked on a comprehensive initiative to reshape the State’s concept of emergency preparedness and operations, leading the nation in creativity and innovative thinking to address this important challenge. The result is the Maryland Emergency Preparedness Program (MEPP). The MEPP is based on the national model, the adoption of which will likely be a performance requirement of federal homeland security grants in the near future. The system allows the State to track and measure preparedness; identify existing preparedness gaps; and, provide scalable and comprehensive reporting on planning, organization, equipment, training, and exercising (known as the POETE elements) within the state. In the past, preparedness has been viewed as a phase in the “emergency management cycle.” In contrast, the MEPP places the emphasis on preparedness as a constant, continuous activity by using an eight (8) step cycle to ensure that capabilities are analyzed, delivered, and evaluated on a regular basis. Since the program is cyclical, it ensures that the State of Maryland will continuously be improving its capabilities.

c. Prospective Outlook for 2014

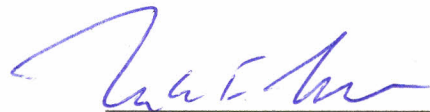
In the coming months, the GEMAC will meet once per quarter to consider updates to the Maryland Homeland Security Strategic Plan. They will reexamine the goals and the State’s progress towards the Governor’s overall strategic goal to make Maryland a national leader in homeland security.

The GEMAC will also be asked to provide after-action assessments following any major emergencies which affect the State; building on the work done following the Derecho and Super-Storm Sandy. The GEMAC will take part in and have input into the State's after-action process and reports.

III. Conclusion

The GEMAC hereby submits this report along with its wishes of sincere appreciation from the individual members of the Council for the opportunity to serve the citizens of Maryland.

Respectfully submitted this 31st day of December, 2013:



Mark F. Hubbard, Chairman

Governor's Emergency Management Advisory Council