



INTERSTATE COMMISSION FOR JUVENILES

*Serving Juveniles While Protecting Communities*

**ICJ Annual Report FY2010**



## Mission Statement:

The Interstate Commission for Juveniles, the governing body of the Interstate Compact for Juveniles, through means of joint and cooperative action among the compacting states, preserves child welfare and promotes public safety interests of citizens, including victims of juvenile offenders, by providing enhanced accountability, enforcement, visibility, and communication in the return of juveniles who have left their state of residence without permission and in the cooperative supervision of delinquent juveniles who travel or relocate across state lines.

## Vision Statement:

The Interstate Commission for Juveniles will promote public safety, victims' rights, and juvenile accountability that is balanced with safeguarding those juveniles.

## Letter from the Chair

This report summarizes the numerous accomplishments made during the first two years of the Interstate Commission for Juveniles. The accomplishments would not have been possible without the hard work and dedication of the Commissioners, Designees, Deputy Compact Administrators, and Ex-Officio members.

At the initial 2008 Annual Meeting in Las Vegas, Nevada, the Commission adopted interim By-laws, elected regional representatives and officers, adopted a committee structure, transition rules, a fiscal year cycle, state assessment and dues, ratified a revised budget plan for FY'10, and voted to house the Commission's National Office at The Council of State Governments headquarters in Lexington, Kentucky, pursuant to a secretariat agreement.

After the meeting, the Commission drafted rules, defined the duties and responsibilities of each committee, began discussions to develop a national information system, worked to assist states in state council development, established compliance protocols for enforcement, adopted a Mission, Vision and Values Statement and Strategic Plan, and hired an Executive Director to run the National Office. On July 1, 2009, the Interstate Commission for Juveniles became a fledging independent joint agency of the compacting states.

Efforts have not slowed in the second year. With the National Office's assistance, the Commission launched a new website, delivered training and technical assistance, continued assistance to states in state council development, developed functional requirements for a national system and created a fiscal plan, in addition to publishing administrative policies and legal opinions to clarify business practices for Compact members. The National Office has hired three additional staff members.

To realize the vision that started in 1999 with a survey by the U.S. Department of Juvenile Office of Juvenile Justice and Delinquent Prevention (OJJDP) and the National Institute of Corrections (NIC), a primary objective of the Commission has been to have all fifty states and territories as signatories to this Compact as soon as legislatively possible. Currently, forty-five states and one territory are members, with four more expected to enact legislation this year. The Commission continues to promote the Compact to non-member states in an effort to avoid a disruption of service that inevitably will occur when the transition rule expires. The member and non-member states will no longer be able to transfer supervision of delinquent juveniles or return juveniles who have run away, absconded or escaped, from one state to another, jeopardizing public safety and the welfare of juveniles in those non-member states.

The Interstate Commission for Juveniles has come a long way from just two short years ago, and we all should be proud. I realize there is still a great deal of work yet to do and am confident we will meet future challenges. While we may not reach consensus on every issue, it is clear to me after two national meetings and serving as your Chair, that we are all committed to making the Compact a success. I am honored to work alongside each of you, Commission members, in building this Compact into one that was envisioned by OJJDP, our stakeholders, and all juvenile justice professionals across the country in promoting public safety, victims' rights, and juvenile accountability while protecting juvenile welfare.

“A primary objective of the Commission has been to have all fifty states and territories as signatories to this Compact as soon as legislatively possible.”



*Donna Bonner, Chair of the Commission*



*Ray Wahl, Vice-Chair of the Commission*



*Dennis Casarona, Treasurer of the Commission*

## General Counsel Report

*Richard L. Masters*

In addition to day-to-day advice furnished to the Commission's Executive Director and standing Committees, the General Counsel's Office, in conjunction with the Executive Director, issued three advisory opinions concerning the interpretation and application of various provisions of the Compact and its administrative rules, in addition to assisting with informal requests for legal guidance from member states. The advisory opinions are public record and are available on the Commission's website.

Judicial training and Compact Administrator training concerning the legal aspects of the Compact and its administrative rules is also being addressed, in part, by the preparation of an ICJ Bench Book. The Bench Book will be used to train the Judiciary and eventually be the curriculum for self-paced online training modules and live on-site training for Judges.

In addition, the General Counsel assisted the Compliance and Executive Committees in several matters pertaining to investigation, compliance, and enforcement responsibilities under the Compact, as well as one dispute resolution case.

*Litigation Matters:*

***Interstate Commission for Juveniles vs. State of Rhode Island and Providence Plantations, et al., U.S. District Court, Eastern District of Kentucky, Case No. 5:10-cv-00059-JMH***

The General Counsel also provided representation for the Commission in an enforcement action filed in federal court pursuant to the provisions of the Compact concerning the obligation of all member states to pay the authorized dues assessments as provided by the terms of the Compact. This case was settled by agreement in which the State of Rhode Island paid the dues assessment in addition to reimbursement of the Commission's attorney's fees and court costs incurred as the result of the filing of this action.

“The Bench Book will be used to train the Judiciary and eventually be the curriculum for self-paced online training modules and live on-site training for Judges.”

## Ex-Officio Victims' Representative Report

*Mary V. McGhee*

Appointed in late 2009, I was fortunate to attend the 2009 Annual Meeting which assisted in my efforts of meeting the obligations of this role. Since the 2009 Annual Meeting, I have reached out to Commission members and the victims' community to increase public awareness concerning the work of the Commission. I serve as an Ex-Officio member of the Executive Committee and provide the victim's perspective regarding public safety and victims' issues.

Consulting with the victim's representative on the Interstate Commission for Adult Offender Supervision has provided invaluable input to assist in my work with the Juvenile Commission. I look forward to expanding my efforts and supporting the Commission by identifying and addressing the needs of victims impacted by juveniles who travel across state lines pursuant to the Compact.

## Finance Committee Report

### Mission:

The Finance Committee is responsible for monitoring the Commission's budget and financial practices, including the collection and expenditure of Commission revenues, and for developing recommendations for the Commission's consideration as appropriate.

Chair: Lisa Bjergaard (ND), Commissioner  
 Treasurer: Dennis Casarona (KS), Commissioner  
 Paul Gibson (KY), Commissioner  
 Gloria Soja (MT), Designee  
 Susan Morris (OK), Commissioner  
 Alicia Ehlers (ID), Ex-Officio

The Finance Committee is responsible for presenting and recommending a budget for approval by the full Commission for the upcoming fiscal year and monitoring the budget approved for the current year. Activities of the Finance Committee include periodic review of financial practices, formulating and presenting recommendations for committees or the full Commission upon request or as appropriate, overseeing the collection of revenues and regular review of expenditures.

During the 2010 fiscal year, the Finance Committee held seven meetings using web-based technology. In addition, the Treasurer and Finance Committee Chair attended two face to face meetings of the Executive Committee. The 2010 budget was forecasted using revenue projections based on the number of member states and was re-forecasted to reflect changes as states joined.

The Committee was active in fiscal years 2009 and 2010, predicting that their role during the startup year of the Commission would change significantly with the hiring of National Office staff, which includes an Executive Director with direct responsibility for managing the mechanics of the budget. The Finance Committee operated under the principle that their mission was twofold; to keep a close and watchful eye on expenses during a dynamic start up budget year, and to move as quickly as possible to a stable budget that included a clear plan for building a reserve fund.

Budget	FY2010	FY2011	FY2012
Revenue	\$753,591.05	\$830,583.33	\$832,000.00
Expenses	\$499,508.98	\$680,315.03	\$663,245.88
Balance	\$254,082.07	\$150,268.30	\$168,754.12

### Article IX Finance, Section 3. Accounting and Audit

“The treasurer, through the executive director, shall cause the Commission's financial accounts and reports including the Commission's system of internal controls and procedures to be audited annually by an independent certified or licensed public accountant, as required by the Compact, upon the determination of the Commission, but no less frequently than once each year. The report of such independent audit shall be made available to the public and shall be included in and become part of the annual report to the Governors, legislatures, and judiciary of the Compacting States.”



“The Finance Committee operated under the principle that their mission was twofold; to keep a close and watchful eye on expenses during a dynamic start up budget year, and to move as quickly as possible to a stable budget that included a clear plan for building a reserve fund.”





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**INDEPENDENT AUDITOR'S REPORT**

To the Governing Board  
The Council of State Governments  
Lexington, Kentucky

We have audited the accompanying statements of financial position of The Council of State Governments (the Council) as of June 30, 2009 and 2008, and the related statements of activities and changes in net assets and cash flows for the years then ended. These financial statements are the responsibility of the Council's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of The Council of State Governments as of June 30, 2009 and 2008 and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2009 on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audits were performed for the purpose of forming an opinion on the basic financial statements of the Council taken as a whole. The supplemental information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

*Potter & Company, LLP*

POTTER & COMPANY, LLP  
December 8, 2009

# Training, Education and Public Relations Committee Report

**Mission:**

The Training, Education, and PR Committee is responsible for developing educational resources and training materials for use in the member states to help ensure awareness of, and compliance with, the terms of the Compact and the Commission's rules.

- Chair: Jean Hall (FL)
- Patrick Pendergast (AL)
- Barbara Murray (AK)
- Summer Foxworth (CO)
- Susan Burns (DE)
- Billie Greer (IL)
- Sherry Jones (MD)
- Gloria Soja (MT)
- Sherry Bolden-Rivers (TN)
- Dawne Gannon (SC)
- Letta Porter Jones (VA)
- Michele Huntley (DE) Designee
- Pablo Sedillo (AZ) Ex-Officio
- Rachel Rios (CA) Ex-Officio
- Maria Genca (CT) Ex-Officio
- Maureen Blaha, National Runaway Switchboard, Ex-Officio

In its first year, the Training, Education and Public Relations Committee developed a news-letter, promotional brochure, training curriculums and the Commission's logo. When the new rules passed in December 2009, the Committee went to work preparing training for field staff. In February 2010, Compact offices received training via WebEx on the new rules. Now, field staff can receive this training monthly via WebEx.

The Committee was also instrumental in implementing a Training and Technical Assistance Policy, for states to request training assistance, and an Orientation Manual for Commissioners and Ex-Officios. Through a national survey, the Committee assessed the operations of ICJ State Offices by analyzing their organizational structure, staffing levels, and caseload amounts.

The National Office is working closely with the Committee to deliver Commissioner, State Council, and ICPC training at the 2010 Annual Business meeting. Another major project in development is a Bench Book for Judges. Designed as a tool to educate the judiciary and legal community, the Bench Book will also serve as a guidebook for states on the Compact process.

**ICJ Training Statistics for July 1, 2009–June 30, 2010**

**State-Specific Trainings**

- Total number of state-specific training sessions: 73
- Total number of trainings utilizing teleconferencing, WebEx, or webinars: 11
- Highest number of attendees per state-specific session: 486
- Average number of attendees per state-specific training session: 20

**National Office Trainings**

- Total number of National Office training sessions: 7
- Total number of attendees for National Office Trainings: 131
- Highest number of attendees per session for National Office Trainings: 42
- Average number of attendees per session for National Office Trainings: 19

“ In February 2010, Compact offices received training via WebEx on the new rules. Now, field staff can receive this training monthly via WebEx.”

**ICJ Training Statistics for July 1, 2009–June 30, 2010**

.....  
**1,593**

Total number of individuals trained in all training sessions

.....  
**78**

Total number of trainings offered

## Rules Committee Report

“ Since the Annual Business Meeting, and over twelve conference calls, the Rules Committee adopted a calendar to ensure adequate opportunity for Commission members to present, review, and discuss proposals for the upcoming year. ”

**Mission:**

The Rules Committee is responsible for administering the Commission’s rulemaking procedures, and for developing proposed rules for the Commission’s consideration as appropriate.

Chair: Gary Hartman (WY), Commissioner  
 Judy Miller (AR), Designee  
 Kurt Wilson (CA), Commissioner  
 Summer Foxworth (CO), Commissioner  
 Sharon Harrigfeld (ID), Commissioner  
 Billie Greer (IL), Designee  
 Julie Hawkins (MO), Commissioner  
 Traci Marchand (NC), Commissioner  
 Lisa Bjerggaard (ND), Commissioner  
 Fernando Serrano (NV), Commissioner  
 Philip Cox (OR), Commissioner  
 Terry Clark (PA), Designee  
 Kevin McKenna (RI), Commissioner  
 Letta Porter Jones (VA), Designee  
 Cheryl Sullivan-Colglazier (WA), Commissioner  
 Mike Lacy (WV), Commissioner  
 Molli Davis (NV) Designee  
 Carol Gillespie (OR) Designee  
 Dawn Melzo (WA) Designee  
 Randall Wagner (WV) Designee  
 Andy Snook (ID) Ex-Officio  
 Helen Killian (OK) Ex-Officio

In the Commission’s first year, the Committee drafted rules to govern and support essential Compact operations. The rules proposed by the Rules Committee were adopted, with some amendments, at the 2009 Annual Business Meeting and became effective on March 1, 2010. The Commission also voted to continue using the existing AJCA forms with revisions to logo, compact and rule notations to give the Rules Committee additional time to review and modify forms for ICJ.

Since the Annual Business Meeting, and over twelve conference calls, the Rules Committee adopted a calendar to ensure adequate opportunity for Commission members to present, review, and discuss proposals for the upcoming year. As a result, the Committee discussed and prepared thirty-eight new rule proposals or amendments for consideration at the 2010 Annual Meeting in addition to finalizing form changes. The notice that the proposals and amendments were posted went to all Commissioners, Compact Administrators, Deputy Compact Administrators, Designees, and Ex-Officios for review and comment prior to the Rules Committee preparing final drafts for posting prior to the annual meeting.

While it is the goal of the Rules Committee to research and prepare rules at the direction of the Commission, I would like to acknowledge the members of the Rules Committee for their efforts and commitment to develop Compact procedures and enhance public safety.

### National Office Staff:

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 jbranum@juvenilecompact.org

**Emma Davis**  
 Administrative Assistant and  
 Logistics Coordinator  
 859.244.8029  
 edavis@juvenilecompact.org

## Compliance Committee Report

**Mission:**

The Compliance Committee is responsible for monitoring the compliance by member states with the terms of the Compact and the Commission’s rules for developing appropriate enforcement procedures for the Commission’s consideration.

Chair: Summer Foxworth (CO), Commissioner  
 Barbara Murray (AK), Commissioner  
 Sharon Harrigfeld (ID), Commissioner  
 Dennis Casarona (KS), Commissioner  
 Mark Boger (ME), Commissioner  
 Mike Ruedisale (MI), Commissioner  
 Gloria Soja (MT), Designee  
 Philip Cox (OR), Commissioner  
 Nancy Allard (SD), Commissioner  
 Carol Gillespie (OR), Designee

At the 2009 Annual Meeting, the Commission approved three policies developed by the Compliance Committee; Guidelines for Resolving Compliance Issues, Compliance Enforcement: Investigating Allegations of Non-Compliance and Compliance Enforcement: Investigation Process. These policies are a result of the work conducted by the Committee to handle compliance issues and dispute resolution. During the 2010 fiscal year, the Compliance Committee met on ten occasions to make recommendations regarding member states in default.

Virginia and Maryland were both found to be in default of their respective responsibilities as defined in the Compact under **Article XI, Section B (1) (d), and ICJ Rules 4-105 and 5-102** regarding communication and travel permits. Both States were required to complete statewide training to cure the default. Both Virginia and Maryland met the training requirement and cured their default.

The State of Rhode Island was found in default of the Compact by failing to pay their dues as outlined in the Compact under **Article VIII, Section B**. The Commission took legal action against the State of Rhode Island as defined under the Compact in **Article XI, Section C**. Rhode Island subsequently paid their dues in full and agreed to a settlement offer with the Commission.

“ During the 2010 fiscal year, the Compliance Committee met on ten occasions to make recommendations regarding member states in default. ”

### Ex-Officio Organizations to ICJ

- American Probation and Parole Association (APPA)
- Association of Administrators of the Interstate Compact on the Placement of Children (AAICPC)
- Association of Juvenile Compact Administrators (AJCA)
- Council of Juvenile Correctional Administrators (CJCA)
- Conference of State Court Administrators (COSCA)
- International Association of Chiefs of Police (IACP)
- Interstate Compact for Adult Offender Supervision (ICAOS)
- National Association of Attorneys General (NAAG)
- National Conference of State Legislatures (NCSL)
- National Council of Juvenile and Family Court Judges (NCJFCJ)
- National Center for Victims of Crime (NCVC)
- National Juvenile Detention Association (NJDA)
- National Runaway Switchboard (NRS)
- National Sheriffs’ Association (NSA)

## Information Technology Committee Report

“On Monday, March 8, 2010, the Commission launched its first independent website and with it delivered a robust communication tool to serve Commission members, juvenile justice professionals and the public.”

### Mission:

The Information Technology (IT) Committee is responsible for identifying and developing appropriate information technology resources to facilitate the tracking of offenders and the administration of Commission activities, and for developing recommendations for the Commission's consideration as appropriate.

Chair: Clarence Powell (MS), Designee  
 Michael Branham (AZ), Commissioner  
 Paul Gibson (KY), Commissioner  
 Dale Dodd (NM), Commissioner  
 Susan Morris (OK), Commissioner  
 Terry Clark (PA), Designee  
 Ray Wahl (UT), Commissioner  
 Shelley Hagan (WI), Commissioner  
 Pablo Sedillo (AZ) Ex-Officio  
 Rachel Rios (CA) Ex-Officio  
 Alicia Ehlers (ID) Ex-Officio  
 Anne Connor (NV) Ex-Officio  
 Helen Killian (OK) Ex-Officio

At the 2009 Annual Business Meeting, the Committee procured the support of the Commission to define the functional requirements for a national electronic system through a contracted vendor and Joint Application Development (JAD) Sessions with Compact experts. In March and April of this fiscal year, JAD attendees explored building a managed process to simplify the collection of data and allow greater oversight of juvenile movement from state to state. Once implemented, it will provide a national case management system that does not presently exist. As the number of at-risk juveniles rises each year, the need for accurate data and timely transfer between states is increasingly more important for the safety of the public, including victims' and juveniles.

On Monday, March 8, 2010, the Commission launched its first independent website and with it delivered a robust communication tool to serve Commission members, juvenile justice professionals and the public. I encourage you and your staff to visit the site today at [www.juvenilecompact.org](http://www.juvenilecompact.org) and see how easy it is to use and what it has to offer. The Information Technology Committee also drafted a rule for collecting transfer data to comply with **Article III (K)** of the Compact, which directs the Commission to collect standardized data concerning the interstate movement of juveniles. This rule will be voted on at the 2010 Annual Business Meeting.

ICJ Website Statistics April 14, 2010 –June 30, 2010	
Total Visits	6,122
Unique Visits	2,085
Total Page Views	40,944
Average Time on Site	5 min 39 sec
Average Visits Per Day	76
Top 5 Pages Visited	1. Forms 2. Forums 3. Sex Offender Matrix 4. Training/Resource Materials 5. Annual Meeting Registration
Total Registered Users	1,000

## Regional Representative Accomplishments for Fiscal Year 2010

East Region Chair: Terry Clark (PA), Designee  
 Mid-West Region Chair: Mike Reddish (NE), Commissioner  
 South Region Chair: Judy Miller (AR), Designee  
 West Region Chair: Dale Dodd (NM), Commissioner

### Regional Representatives:

- Assisted compacting states in developing their state councils, answering questions, sharing ideas, and providing educational, public relations materials, and training support upon request;
- Assisted the National Office with non-compacting states by reaching out to state officials and providing information and answering questions;
- Assisted the National Office in getting feedback from member states regarding the new mission, vision and values statement created for the Commission;
- Served as the nominating committee at the Annual Meeting for the Commission's elected officer positions;
- Served as a link between the Commission and member states to address ongoing questions and concerns; and
- Facilitated regional discussions and conference calls for feedback and recommendations on rule amendments and form changes.





## Probable Cause Ad Hoc Committee Report

Chair: Mark Boger (ME), Commissioner  
 Summer Foxworth (CO), Commissioner  
 Michael Ruedisale (MI), Commissioner  
 Clarence Powell (MS), Designee  
 Rachel Rios (CA), Ex-Officio

The Chair of the Interstate Commission for Juveniles asked the Commission to appoint a Probable Cause Ad Hoc Committee to draft a rule establishing a process of conducting Probable Cause hearings for juveniles subject to retaking for violations of conditions of supervision that may result in a revocation in the sending state. Passing such a rule would bring ICJ into compliance with the U.S. Supreme Court opinions in *Morrisey v. Brewer*, 408 U.S. 471 (1972) and *Gagnon v. Scarpelli*, 411 U.S. 778 (1973), and address the fact that since 1972, offenders have been entitled to probable cause hearings.

Over the course of three meetings, and with the assistance of national office staff and legal counsel, the Committee drafted a Rule regarding Probable Cause Hearings that contains the necessary elements to meet basic due process requirements established under law. At their May meeting, the Rules Committee considered the draft Rule which will go before the full Commission for vote at the 2010 ICJ Annual Business Meeting. The Rules Committee presented several revisions to clarify the rule's necessity and applicability. To promote passage of the rule, the Probable Cause Ad Hoc Committee accepted the Rules Committee's recommendation that a receiving state will only conduct a Probable Cause Hearing at the request of the sending state to support the retaking and final revocation proceeding to return a juvenile to the sending state.

To assist states in implementing this rule, the Committee prepared a 'Hearing Officers Guide' as a training tool. This guide will provide hearing officers with basic guidance regarding the due process retaking procedures that apply to juveniles subject to the Interstate Compact for Juveniles.

## ICJ Values:

The Interstate Commission for Juveniles values:

- The establishment of an independent compact operating authority to administer ongoing compact activity, including a provision for staff support;
- Gubernatorial appointments of representatives for all member states on a national governing commission;
- The increased visibility that the new Interstate Compact for Juveniles has with Ex-Officio Members and State Councils in each compacting state;
- The Commission's national office that provides support to the Commission and the member states;
- The Commission's General Counsel;
- Rule-making authority and the provisions for significant sanctions to support essential compact operations;
- Enforcement provisions of the new Compact;
- Mandatory funding mechanism sufficient to support essential Commission operations (staffing, data collection, training/education, etc.); and
- Requirements to collect standardized information.

## ICPC Ad Hoc Committee Report

Chair: Mike Reddish (NE), Commissioner  
 Barbara Murray (AK), Commissioner  
 Susan Burns (DE), Commissioner  
 Paul Gibson (KY), Commissioner  
 Dawn Gannon (SC), Commissioner  
 Letta Porter Jones (VA), Designee  
 Michelle Huntley (DE), Designee  
 Maria Genca (CT), Ex-Officio  
 Kim Deibler (PA), Ex-Officio  
 Carla Fultz (ICPC), Ex-Officio  
 Jean Taylor (ICPC), Ex-Officio

The Chair of the Interstate Commission for Juveniles asked the Commission to appoint an ICPC Ad Hoc Committee to learn how the Interstate Compact for Juveniles (ICJ) and the Interstate Compact for the Placement of Children (ICPC) could work together, particularly in those cases where concurrent or overlapping supervision issues arise. The Ad Hoc Committee met four times in fiscal year 2010 and realized early on that it was critical to survey ICJ offices in all states to provide clarity on how the two Compacts interface with one another. A number of questions were developed to assess how states structure their ICPC and ICJ offices; to determine if any overlap exists in states regarding certain cases that may fall under the purview of both ICPC and ICJ; to analyze how states supervise delinquent juveniles in out-of-state facilities; and to devise solutions to problems that arise due to overlapping Compact authority. The results of the survey revealed a lack of communication and understanding between ICJ and ICPC offices. Those findings were supported after the survey was offered to ICPC Administrative Offices as well.

The Ad Hoc Committee supported a proposal to enter into a Memorandum of Understanding (MOU) with ICPC instead of modifying or adding rules. Ad Hoc Committee members felt the MOU was much more practical considering ICPC and ICJ are at different stages of rule development. In addition, Ad Hoc members agreed it is critical that both Compacts learn more about one another before rules can be created that complement one another and meet each other's needs. A MOU was approved by the Ad Hoc committee on June 29, 2010 and is now before the Executive Boards of both Compacts for approval.

## Sex Offender Ad Hoc Committee Report

Chair: Dale Dodd (NM), Commissioner  
 Patrick Pendergast (AL), Designee  
 Barbara Murray (AK), Commissioner  
 Billie Greer (IL), Designee  
 Sherry Jones (MD), Commissioner  
 Clarence Powell (MS), Designee  
 Terry Clark (PA), Designee

The Chair of the Interstate Commission for Juveniles asked the Commission to appoint a Sex Offender Ad Hoc Committee to look at specific problems not addressed in the current rules with regard to the transfer of juvenile sex offenders. The Committee met four times in fiscal year 2010 to discuss the complexities of transferring juvenile sex offenders, in addition to how state laws and residency restrictions affect the Compact.

The Committee drafted an amendment to the Commission's Rule governing transfer supervision procedures that does not allow a juvenile to transfer to the receiving state until the sending state's request for transfer of supervision is approved, or reporting instructions are issued. The Commission will consider this proposal at the 2010 Annual Business Meeting.

The Committee also discussed the differences in state laws regarding juvenile sex offenders and their registration requirements. It was recommended that states provide additional information regarding registration requirements and timelines, public notification, risk assessment, residency, and electronic monitoring requirements regarding juvenile sex offenders; therefore, the Committee developed a survey to gather this information from all 50 states. The compiled results are available in a matrix and posted on the Commission's website.

“ It was recommended that states provide additional information regarding registration requirements and timelines, public notification, risk assessment, residency, and electronic monitoring requirements regarding juvenile sex offenders. ”

# Annual Data Collection Report INTERSTATE MOVEMENT OF JUVENILES

July 1, 2009–June 30, 2010

STATE	From Your State Returned										From Other States Returned										Airport Sup Req Met	O/S Conf In Other State	O/s Conf In Your State
	Run	Esc	Absc	JCDs	Total	Form I Sent	Not Ret	Form II Sent	Not Ret	Run	Esc	Absc	JCDs	Total	Form I	Not Ret	Form II	Not Ret					
Alabama	20	1	12	N/A	33	N/A	N/A	N/A	N/A	28	2	20	N/A	50	N/A	N/A	N/A	N/A	0	N/A	N/A		
Alaska	1	0	1	0	2	1	0	1	0	0	0	4	0	4	0	0	0	0	0	0	0		
Arizona	48	0	32	0	48	0	0	0	0	30	0	30	0	60	0	0	0	0	21	0	0		
Arkansas	23	0	8	0	31	1	0	0	0	44	0	11	0	55	1	0	1	0	0	0	0		
California	73	0	96	N/A	169	1	0	5	1	78	0	93	N/A	171	1	0	4	0	20	9	13		
Colorado	18	5	30	6	59	0	0	5	0	14	2	25	5	46	0	0	3	0	5	0	0		
Connecticut	5	0	2	2	9	0		1	1	7	0	10	3	20	0		1	0	0	0	0		
Delaware	8				8					12				12			1	0					
Florida	103	4	110		217	2	1	9	5	53	0	145		198	6	3	6	3	0	0	0		
Hawaii																							
Idaho	10	0	39	0	49	1	0	2	0	13	0	22	0	35	0	0	1	0	0	N/A	N/A		
Illinois PR	0	0	9	0	9	0	0	0	0	0	0	5	0	5	0	0	0	0	0	9	5		
Illinois PA	61		44		105			4		53		3		56			2		29				
Iowa	12	5	18	2	28			2	2	27	5	44	0	76				2	0	1			
Kansas	44	0	39	19	102	4	0	4	0	45	1	24	8	78	0	0	1	0	0	0	0		
Kentucky	17	2	17	4	40	0	0	4	1	18	1	21	N/A	40	0	0	3	0	6	N/A	N/A		
Louisiana	9	2	5		16	0	0	0	0	12	0	3		15	0			0	N/A	N/A			
Maine	1	0	3	0	4	0	0	0	0	3	0	2	0	5	0	0	0	0	0	N/A	N/A		
Maryland																							
Massachusetts																							
Michigan	24	0	15	0	39	16	0	14	0	24	0	18	0	42	8	0	10	0	10	N/A	N/A		
Minnesota	29	1	23	0	53	0	0	2	0	17	0	27	0	44	0	0	2	1	9	0	0		
Mississippi	16	0	1	0	17	0	0	1	0	29	1	0	0	30	0	0	2	0	6	0	0		
Missouri	18	0	26	7	51	1	0	2	0	23	0	74	2	99	2	0	2	1	1				
Montana	4	0	12	1	17	0	0	1	0	9	0	18	1	28	0	0	2	0	7	N/A	N/A		
Nebraska	20	2	48	0	70	0	0	0	0	12	0	39	0	51	0	0	0	0	0	0	0		
Nevada	12	0	45	2	59	1	0	0	0	12	0	45	2	59	1	0	0	0	4				
New Jersey PR	18	0	33	2	53	1		2	1	10	1	24	1	36	3	2	2	0	1				
New Jersey PA	N/A	1	5		6	N/A	N/A	5	0	N/A	0	3	1	4	N/A	N/A	3	1	0	0	0		
New Mexico	8	0	30	7	45	1	0	2	0	40	0	34	10	88	3	0	2	0	0	0	0		
North Carolina	26	0	7	4	37	1	0	2	0	35	1	5	1	42	1	0	1	0	10	N/A	N/A		
North Dakota	6	0	12	0	18	0	0	3	0	4	0	10	0	14	0	0	2	0	<10	0	0		
Oklahoma	20	0	13	7	40	0	NA	1	1	17	6	9	17	49	2	1	1	1	0	0	0		
Oregon	19	0	59	0	78	1	0	2	0	77	0	58		135	2	0	2	0	1	N/A			
Pennsylvania	24	2	55	N/A	81	0		2		15	3	57	N/A	75	3	1	4	0	0	0	0		
Rhode Island																							
South Carolina	11	0	20	0	31	3	2	3	0	24	0	18	0	42	2	2	4	1	N/A	0	0		
South Dakota	2	0	12	0	14	0	0	0	0	2	0	14	0	16	0	0	0	0	0	N/A	N/A		
Tennessee	54	0	15	0	69	0	0	0	0	52	0	3	0	55	0	0	0	0	0	0	0		
Texas	138	0	69	18	225	1	0	6	0	176	1	46	18	241	3	0	5	0	63	N/A	N/A		
Utah					29									43					29				
Vermont																							
Virginia	109				109	2		60		68				68	0		2		N/A	N/A			
Virgin Islands																							
Washington	24	0	37	0	61	1	0	2	0	29	0	44	1	74	1	0	0	0	1	0	0		
West Virginia	7	N/A	9	0	16	0	N/A	0	N/A	4	0	9	1	14	N/A	N/A	1	0	N/A	N/A			
Wisconsin	10	0	4	0	14	0	0	0	0	10	0	0	0	10	0	0	0	0	5	0	0		
Wyoming																							

# Annual Data Collection Report INTERSTATE MOVEMENT OF JUVENILES

July 1, 2009–June 30, 2010 — Continued

STATE	PAROLE SUPERVISION										PROBATION SUPERVISION										Inst Pub Facility	
	Inc	Sex Off	Inc Term	Out	Sex Off	Out Term	Fail Viol	Ret	Fail Other	Ret	Inc	Sex Off	Inc Term	Out	Sex Off	Out Term	Fail Viol	Ret	Failed Other	Ret	In Other State	In Your State
Alabama	40	N/A	N/A	11	N/A	N/A	N/A	N/A	N/A	156	N/A	N/A	62	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Alaska	3	0	0	0	0	0	0	0	0	26	3	10	13	0	4	7	6	0	0	0	0	0
Arizona	29	3	23	28	4	22	0	0	0	227	26	226	216	7	179	2	2	0	0	0	0	0
Arkansas	35	N/A	N/A	25	N/A	N/A	N/A	N/A	N/A	97	N/A	N/A	84	N/A	N/A	N/A	N/A	N/A	N/A	N/A	0	0
California	61	18	29	18	2	16	5	2	8	389	23	422	608	28	734	10	3	21	6	4	1	1
Colorado	23	6	17	55	11	44	5	5	0	130	25	115	210	20	191	25	15	0	0	0	0	
Connecticut	9	2	4	6	0	4	1	1	1	40	3	17	18	2	12	0	NA	0	N/A	0	0	
Delaware	7			22						79			110									0
Florida	80	10	38	102	18	50				390	22	266	613	16	353							0
Hawaii																						0
Idaho	9	4	6	7	2	12	1	1	N/A	82	2	57	214	11	169	3	2	N/A	N/A	N/A	N/A	
Illinois PR										213	13	69	333	17	97	N/A	N/A	N/A	N/A	N/A	0	0
Illinois PA	54	5	4	95	9	8	22	22	"2"													
Iowa	31	3	21	1	0	3	6	6	1	107	8	77	37	5	32	10	10	24	24			
Kansas	21	4	11	42	2	18	0	N/A	1	67	1	35	146	9	68	0	0	0	0	0	0	0
Kentucky	27	2	3	22	4	1	N/A	N/A	N/A	106	5	0	63	1	0	0	0	0	0	N/A	N/A	
Louisiana	17	1	5	49	3	17	N/A	N/A	N/A	259	5	50	409	16	108	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Maine	2	1	6	6	1	4	0	0	0	28	4	29	9	3	13	1	1	0	0	N/A	N/A	
Maryland																						
Massachusetts																						
Michigan	180	23	36	90	16	38	0	0	0	67	24	20	80	16	18	0	0	0	0	N/A	N/A	
Minnesota	10	1	5	1	0	0	0	N/A	0	74	2	74	28	2	28	10	10	0	0	0	0	
Mississippi	19	1	29	7	1	9	0	0	0	103	0	165	46	1	49	2	2	0	0	0	0	
Missouri	53	7	38	56	11	55				175	8	172	28	5	35							
Montana	8	3	8	16	3	14	0	0	8	48	1	55	20	3	30	2	0	14	11	N/A	N/A	
Nebraska	11	N/A	6	42	N/A	21	N/A	N/A	N/A	46	N/A	17	45	N/A	15	N/A	N/A	N/A	N/A	N/A	0	0
Nevada	23	6	28	36	6	41	6	6	0	193	18	225	135	12	168	5	4	0	N/A	0	0	
New Jersey PR										186	7	35	342	14	74	1	1					0
New Jersey PA	22	1	13	30	2	173 Out/5 In	2 Out/2 In	3 Out/3 In														0
New Mexico	11	3	7	12	1	7	1	1	0	100	11	24	87	2	18	3	2	5	3	0	0	
North Carolina	64	5	57	7	0	11	0	N/A	0	280	24	296	171	9	164	2	2	0	N/A	N/A	N/A	
North Dakota		N/A	3	6	N/A	0	3	3	0	48	2	N/A	103	2	N/A	N/A	N/A	N/A	N/A	N/A	0	0
Oklahoma	21	4	35	5	1	8	0	N/A	3	75	6	161	31	7	68	1	1	3	2	N/A	N/A	
Oregon	19	10	23	34	7	39	7	5	2	172	12	200	106	6	118	7	2	4	0	N/A		
Pennsylvania	34	5	35	N/A	0	0	N/A	N/A	N/A	243	14	174	375	21	164	N/A	N/A	N/A	N/A	N/A	0	0
Rhode Island																						
South Carolina	25	4	24	26	5	25	N/A	N/A	N/A	136	12	182	163	14	164	N/A	N/A	N/A	N/A	N/A	0	0
South Dakota	N/A	N/A	N/A	40	N/A																	





INTERSTATE COMMISSION FOR JUVENILES

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