

That is Mr. Vernon Miller and Mr. William Adkins. Mr. Boyer is also requesting that Delegate John Hardwicke come to the desk because Delegate John Hardwicke has acted as a sort of subcommittee liaison between the staff members and Delegate Boyer's Committee and the various committee chairmen.

Notwithstanding these rather elaborate preparations, it will be necessary from time to time to refer questions not to any of the people whom I have named but to the chairmen of the committees. I think it will be desirable to proceed through the explanation, not section by section, but article by article, because the sections are arranged in this way and in this manner the questions that will be directed to the chairman of a substantive committee will be directed to one such chairman at a time.

This is a matter to be considered by the Committee of the Whole. The Chair, therefore, recognizes Delegate Powers so we may resolve ourselves into the Committee of the Whole.

**DELEGATE POWERS:** Mr. President, I move the Convention resolve itself into the Committee of the Whole so it may consider general orders of the day.

**THE PRESIDENT:** Is there a second?

*(The motion was duly seconded.)*

**THE PRESIDENT:** All those in favor, signify by saying Aye; contrary, No. The Ayes have it. It is so ordered.

*(Whereupon, at 10:08 A.M., the Convention resolved itself into the Committee of the Whole.)*

*(The mace was removed by the Sergeant-at-Arms.)*

## COMMITTEE OF THE WHOLE

JANUARY 3, 1968—10:08 P.M.

**PRESIDENT H. VERNON ENEY,**  
PRESIDING

**THE CHAIRMAN:** Delegate Boyer. Mr. Miller. Mr. Adkins. Delegate Hardwicke.

Delegate Boyer.

**DELEGATE BOYER:** Mr. Chairman, ladies and gentlemen of the Committee of the Whole, it appears that we are coming down the home stretch on what hopefully will be the last committee recommendation, GP-13.

With your indulgence, I would like to enjoy the luxury of approximately five minutes to tell you how we got here and to give you a brief rundown on what has led up to this particular moment on General Provisions 13.

As you recall, in the original set-up, in the early days of this Convention, the transitory provisions and schedule of legislation had originally been assigned tentatively to the General Provisions Committee. At the genesis of things, this seemed possible and probable and accurate to do so. However, as time developed and pushed on, it appeared that nothing could be done in the area of transitory provisions or the schedule of legislation until all the other substantive committees had completed their work so that at that stage someone, perhaps the General Provisions Committee, could look over the entire spectrum of what we had done thus far and implement it by transitory provisions and schedules.

As time went on, it became more evident that it would be physically and chronologically impossible to do this in the General Provisions Committee as a substantive committee. For this fifteen-member committee or any other fifteen members of this Convention to do a just job to the very important matters before us at this stage, would have required hearing from all the witnesses that the other seven substantive committees probably had heard from in order for us to get a grasp of the problem so that we could write the recommendation before you. Time did not permit the luxury of the duplication of witnesses even if they had been available and were willing to come down once more to testify.

So at this time we thought that perhaps having an ad hoc committee of all committee chairmen who had heard these important matters from their own viewpoint, that would form this ad hoc committee to write this legislation. This is what was done.

The committee chairmen met, pooled their resources together, and with the aid of the legal staff of each of the committees, plunged into the pool of transitory provisions and schedule of legislation. What you have before you is the result of this work. The chief of the legal staff who handled this was the staff member of the General Provisions Committee, Mr. Vernon Miller, assisted by the staff member of the Judicial Branch, who seemed to cause more of the problem than the transitory provisions, Mr. William Adkins. These two gentlemen and Delegate Hardwicke formed the